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1969 REGULAR SESSION

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**GOVERNOR'S
REORGANIZATION PLANS
1969**

Reorganization Message of
RONALD REAGAN

Governor of California



Transmitted to the
CALIFORNIA LEGISLATURE
Wednesday, March 5, 1969

To the Members of the Legislature of California:

In submitting last year's Reorganization Plan No. 1 of 1968 for consideration by the Legislature I called attention to some of the factors of change which alter the circumstances of government such as growth, technology, management techniques, and changes in public policy, and I pointed out that organizational response to pressures for change can result in a proliferation of uncoordinated government activities.

A major purpose of last year's plan was to establish a more manageable structure in the Executive Branch, with four major agencies and a small, working cabinet. Another was improvement of communications with all levels of government on matters of major objectives, policies, and programs through proper use of Agency Secretaries as advisors to the Governor and representatives of his authority in Agency matters.

These purposes have been achieved and the basic, reorganized structure of our Executive Branch has proven to be sound, workable, and effective.

There were other objectives stated as well, such as bringing groups of programs and services into clear, coordinated relationship to each other, insuring a more continuous and uniform review of program performance, and highlighting overlapping and obsolete functions for necessary restructuring. Reorganization was one means of attaining such objectives. A companion means was the institution of program budgeting for all State Government activities, a form of budget presentation which focuses on goals, in-depth analysis of alternatives and measurement of achievement of objectives. These are essential elements of decisions by policy makers in the difficult task of allocating resources among competing needs. The combination of program budgeting and the continuing work to secure the organization objectives will lead directly to the identification of many reorganization requirements as we are able to identify programs and analyze program goals.

However, there is a second reason for focusing attention on these objectives. In any human endeavor of the size and scope of California state government it is never possible to say that these objectives have been achieved for all possible cases. Rather, they are continuing objectives and an organization of such dimensions needs continuous improvement. This is never a matter of change for its own sake, but we need to be sure, at all times, that our reasons for leaving any organization structure unchanged are as valid and sound as our reasons for altering those which we do change.

Under the authority of the constitutional amendment approved by the voters in 1966, the Legislature in 1967, in Senate Bill 296, empowered the Governor to reorganize the Executive Branch, subject to review by the Legislature. In Government Code Section 12080.1 the Legislature stated its purposes in granting this authority. Among them were:

“To group, consolidate and coordinate agencies and functions thereof as nearly as possible according to major purposes;

To reduce the number of agencies by consolidating those having similar functions under a single head and to abolish such agencies or functions thereof as may not be necessary for the efficient operation of state government;

To eliminate overlapping and duplication of effort.”

These objectives are an excellent incentive to the Executive Branch to examine its organization continuously. However, under Government Code Section 12081.2 the Governor’s authority to submit reorganization plans to the Legislature expires on December 31, 1969.

I believe it is essential that the Executive Branch have both the continuing incentive and the authority to examine its organization structure and components and to recommend changes compatible with changing circumstances and with the emergence of new needs. Therefore, I have requested the introduction of legislation in the current session which will continue the Governor’s

authority to transmit reorganization plans under Government Code Section 12080.2. The extension of this authority is one of the most important and significant reorganization actions that can be taken for the benefit of the people of California. I strongly urge your favorable consideration of this legislation.

In addition to those already quoted, Government Code Section 12080.1 also states these purposes of the Legislature:

“To promote the better execution of the laws, the more effective management of the executive and administrative branch of the state government and of its agencies and functions and the expeditious administration of the public business;

To reduce expenditures and promote economy to the fullest extent practicable consistent with the efficient operation of state government;

To increase the efficiency of the operation of the state government to the fullest extent practicable;”

These are purposes with which this Administration is in full accord, and they are a foundation for actions included in these reorganization proposals. There are, however, three other bases for action which have been expressed previously by this Administration as part of its philosophy of government. The influence of these beliefs is also evident and therefore they are clearly stated here. They are:

1. There should be a conscious effort on the part of each level of government to keep government as small as is possible and consistent with the basic obligation of meeting the real needs of the people.
2. Higher levels of government should continually search for opportunities to return governmental functions to local government levels and devolve enabling duties, responsibilities and power to local government for functions it can perform equally well or better.

3. All levels of government should seek to enlist the interest, concern, and active participation of the private sector to solve public problems. The private sector should be encouraged to become a joint partner or even a friendly competitor with government in acting to achieve the social goals of the entire citizenry.

The actions proposed in the reorganization plans of 1969 reflect the spirit of the stated purposes of the Legislature and of these beliefs. They constitute more than a management improvement plan. They are a thrust toward the future, a thoughtful attempt to re-direct some aspects of government in ways which will better serve the needs of the people. It is in the same spirit that they are submitted for your review.

The first reorganization action I wish to call to your attention is the action which has already been taken to return to local governmental jurisdiction the San Francisco Port Authority. The operation of the Port was assumed by State Government in the latter part of the last century, and since that time had been a separate function of State Government, responsible only to the Governor. This had also been the only state operated port. The State did undertake extensive development of 8 miles of waterfront lands from Aquatic Park to the China Basin including piers, Fisherman's Wharf and the Belt Railway. However, as other California ports were developed and presented competition for San Francisco's port business, this state controlled function was not always as responsive to local needs as a city operated port might have been. Therefore, despite the immense monetary value of the Port Lands today, and in the firm belief that ownership and operation of a port is properly a local rather than a State function, I supported the proposal to return the Port of San Francisco without requiring "payment of fair value" or similar compensation by the City and County to the State. This is a significant reversal of the modern trend of each level of government which has consistently sought increased powers, duties, revenues and spending authorities.

In a similar manner, and for the same reasons of returning to local government functions which properly belong to them I am recommending elimination of the following functions from State Government, effective on January 1, 1971;

Board of Pilot Commissioners and the Pilotage Rate Committee for the Bays of San Francisco, San Pablo and Suisun

Board of Pilot Commissioners for Humboldt Bay and Bar

Board of Pilot Commissioners for the Harbor of San Diego

Board of Harbor Commissioners for Humboldt Bay

The effective date of these actions provides ample time for local assumption of these responsibilities.

We have also initiated discussions with the Board of Directors of the Museum of Science and Industry, to explore the feasibility of transferring the operation of the Museum to the appropriate local jurisdiction.

Voluntary participation of the private sector in government matters and in developing independent solutions to social problems has long been a traditional part of the American way of life. It has spanned a broad spectrum of activities, from volunteer fire companies and citizens' committees to the endowment of great universities and cultural institutions and the formation of immense foundations for research and social improvement. The motivation of the individual citizens of America to form associations, independent institutions for social purposes, was seen by Alexis de Tocqueville as long ago as the 1830's as a remarkable and almost unique characteristic of American life. This impulse to band together outside the sphere of politics for purposes of building, and not of tearing down, is still very much alive. It can be seen today in many places where ordinary citizens are at work together in their own self-interest. Sometimes they are joined by common interest in a field of work, a form of recreation, or the threat of a mutually shared problem. Sometimes they come from totally different fields and interests, joined only by a shared sense of humanity

and a common recognition of a need to be met and satisfied. This impulse to engage in constructive independent action should be supported and encouraged wherever it arises, in all contexts, whether large or small.

The people of California have shown repeatedly that they will respond to stated needs on an ad hoc basis, as they did in the case of the Governor's Survey on Efficiency and Cost Control, and the commission which helped the Department of Corporations rewrite the corporation code. These ad hoc groups are immediately disbanded when the stated purpose has been achieved. On the other hand, statutorily established boards, commissions and functions exhibit a tendency to perpetuate themselves even beyond any reasonable need or usefulness. This appears to be based upon an assumption that the Legislature foresaw a continuing need and that self-perpetuation would be the only way to fulfill that expectation. Reorganization Plan No. 1 of 1969 eliminates many boards and commissions in the firm belief that their expertise is available to State Government on call or that, in some cases, independently organized bodies will perform as effectively as permanent statutory agencies.

I hope that a resurgence of independent action will permit additional reductions in government activities and will present valid alternatives to the continuing tendency of government to expand its powers and authorities.

There are several major departmental reorganizations this year which continue at the department level the kind of restructuring done last year at the cabinet level, consolidating functions for more effective use of resources, better communication of policy decisions, and better coordination of ideas and programs as well as other reasons.

In the field of revenue administration there are certain obvious criteria that should be met. The taxpaying public should be able to identify, simply and immediately, the tax collecting agency with which it must deal in relation to any tax matter. Tax administration should be straightforward and direct, as a principal responsibility of the Governor, consistent with the opera-

tion of other state agencies under the Governor's jurisdiction. Authority for judgments in tax appeals should be distinct and separate from authorities for tax administration. Information reported to the state government for various tax administration purposes should be as simple and as uniform as possible, and should lend itself readily to preparation by the tax paying public, comparison, and cross-checking. Finally, tax administration should be organized and conducted in a sound, business-like fashion which takes maximum advantage of economies of specialization and scale, which achieves maximum utilization of equipment and facilities, which insures the best possible use of manpower skills and resources, and which performs its tasks efficiently as well as effectively.

The organization structure for revenue collection in California totally fails to satisfy any one of those criteria. While the several revenue collection agencies are to be commended on their individual operations, the very fact that they are individual and separate insures that these goals cannot be achieved. No organization structure which has evolved over time through a series of immediate responses to current crises can possibly operate as efficiently and effectively as an organization which is deliberately designed with the total problem and ultimate objectives constantly in view.

None of these observations originate with this Administration; all have been made many times before. In fact, every study of tax administration that has been made in California has recommended consolidation and integration of revenue functions *for the past 40 years*. Since 1965 there has been universal agreement among the major revenue collecting functions themselves that significant economies can be achieved through consolidation of tax programs and integration of tax collection functions. This concept has been supported by governors of both parties, by the Board of Equalization, by the Franchise Tax Board and its Executive Officer, by the State Controller, by the Director of Finance, by the Legislative Analyst, by the Commission on California State Government Organization and Economy (the "Little

Hoover" Commission), by the Assembly Interim Committee on Government Organization, by independent management consultants, by the Governor's Task Force on Efficiency and Cost Control, by respected and influential members of the Legislature representing both parties—and yet, nothing happens.

Certainly one of the most important reorganization proposals you will be considering this year will be legislation to consolidate and integrate the revenue administration functions of the Franchise Tax Board, the Board of Equalization and the Office of the State Controller. The legislation should propose a single Department of Revenue, under the administration of a Director appointed by and responsible to the Governor and removable for cause by the Legislature. It should also provide for the establishment of a separate Tax Appeals Board, one not composed of the executives heading the functions which are party to the conflict, but fairly constituted to judge all aspects of tax matters.

Since this proposal contemplates elimination of both the Franchise Tax Board and the Board of Equalization, as presently constituted, implementation will also require both statutory changes and a constitutional amendment. Additionally, the function of inheritance tax appraisal should remain with the State Controller until the necessary reforms in this function have been accomplished. For these reasons, and to permit reasonable time for administrative adjustments, the legislation should specify a future effective date allowing sufficient time for all necessary planning and implementation to insure a smooth transition.

There is no single item of reorganization proposed this year which will have a greater long-term significance for California's current and future citizens than this matter of tax administration. I urge you to overcome any and all obstacles in carrying out this organizational reform which has been so uniformly supported and so repeatedly thwarted.

The newly created Department of Human Resources Development is a singularly successful example of cooperation and understanding between the Legislature and the Executive Branch.

The Department was established last year by Assembly Bill No. 1463, as an extension of Reorganization Plan No. 1 of 1968 and aimed at getting the chronically unemployed and underemployed into the mainstream of American productivity. This Administration has made great strides in effecting the planning and organizational actions necessary to carry out the intent of the Legislature.

Both the Legislature and the Executive Branch faced up to the many problems caused by the proliferation and fragmentation of federally assisted state programs, and this joint effort produced some unique and innovative approaches to one of the State's most urgent problems—successful employment for the unemployed and underemployed. The principal provisions and goals of this major reorganization are:

1. To consolidate, to the maximum extent possible, all the functions related to job training and placement services in order that a unified, coordinated system might be designed and activated which will remove employable people from public dependency and otherwise assist the unemployed in obtaining steady employment commensurate with their abilities and skills.
2. To channel the numerous, scattered funds available for job training and placement services into a single Manpower Development Fund to be administered by the Department of Human Resources Development in order to provide flexibility and facilitate the directed use of funds in accordance with specifically established priorities of need and policy goals.
3. To require the Department of Human Resources Development to submit an annual program budget including not only its own expenditures but also expenditures proposed to be made under any related program or by any other state agency for services incidental to those of the Department, thereby giving visibility to all aspects of the total effort.

4. To require other departments and agencies to contract with the Department to provide services which it requires and to otherwise make available to the Department all authorized services to eligible persons.
5. To authorize the Department to make maximum use of total community resources, to contract for both public and private job training and placement programs, and to enlist the full support of private industry in achieving the Department's goals.
6. To establish a program approach of an unbroken sequence of services for eligible persons based on individual need including specific goals and objectives, development of a training and employment plan, a continuing review of progress and a measurement of final achievement through periodic postemployment followup.
7. To establish a new kind of civil servant, the Job Agent, who will establish a close, personal relationship and interaction with each individual whom he serves. This relationship will extend not only through the determination of needs, development of a training and employment plan, procurement of training services and eventual placement. It will also continue for 18 months following employment to secure the success of the individual in achieving self-dependence, to ascertain for the first time on a formal basis the effectiveness of the plan used in each individual case, and to serve as a means of measuring the performance of the Job Agent himself.
8. To authorize a method of compensation for Job Agents which incorporates an incentive feature by means of which outstanding performance and success may be given recognition in the form of higher earnings.

This reorganization, in addition, continues the successful functions of the Governor's Job Training and Placement Council in the form of the Job Training and Development Services Advisory Board which will work in close cooperation with the new

Department, studying statewide problems of job training and placement, advising the Director, reviewing periodic progress reports and reporting suggestions and recommendations annually to the Director, the Governor and the Legislature. Statutory establishment of this Board obviates the need for several other activities which are eliminated in the Plan. These are the Commission on Manpower, Automation and Technology, the State Manpower Advisory Committee, and the State Advisory Council in the Department of Employment. All pertinent responsibilities of these activities will be incorporated in the new Advisory Board.

In order to provide sufficient time for an orderly transition and necessary organization planning and adjustments, the statute provides that the act will become operative at such time as is recommended by the Director of the Department of Human Resources Development, but not later than January 1, 1970. I am pleased to report that the Director of the Department has been appointed, transfers are being made, new structures are being established and staffed, and I am confident that the Department will be fully operative well in advance of the mandated date.

As part of our reorganization effort, this year we will endeavor to submit legislative proposals which will represent some necessary first steps toward a more consolidated, integrated organization to deal with the public aspects of health. We have investigated activities related to health and have learned that rapid technological change, increased spending for health related purposes, and improved abilities to identify and deal with health problems have, in turn, generated a need for coordination and contributed to problems of overlap, fragmentation and confusion in the health field. In recent years there has been a growing recognition, at all levels of government, of the multiplicity of problems which pose current and potential threats to public health. Causes of concern are as varied as: planning for adequate hospital facilities, public and private, to serve a growing population, reversing the trend of environmental pollution, identifying and correcting conditions which breed pests and disease, containing and eliminating threatened epidemics and communi-

cable diseases, providing for health maintenance of all citizens of all ages, to name but a few. A great many separate efforts have been undertaken to deal with those threats to public health. Annual expenditures from tax sources at all levels of government for health and health related services in California alone have been estimated at over 2 billion dollars. This fragmented response, at federal, state, and local levels must now be pulled together in a manner which will reduce or eliminate overlapping functions, provide for better planning and coordination of the total research effort, achieve closer organizational ties between medical, rehabilitative, and social services, improve program planning for health, and simplify the delivery of health and related services to the person served. The federal government's present emphasis is on coordination between programs and institutions, in each state, to achieve effective, comprehensive health planning.

Our objectives are similar, with emphasis on greater visibility of the whole health field with all its ramifications, a more easily understood structure facilitating communication with all levels of government as well as with the private sector, and to gain maximum public benefit from resources expended. This maximum benefit will be achieved through adequate planning which will eliminate program overlaps and fragmentation of efforts. We plan to concentrate efforts and funding at locations which will produce the best results. Further, comprehensive planning will insure that limited manpower and technological skills are applied where they are most needed in accordance with sound priorities.

Your thoughtful judgment and support will be necessary if these goals are to be won.

The ocean is California's last major undeveloped resource. We are only at the threshold of knowledge of the sea itself and of the development and use of its vast resources. The Santa Barbara offshore deep water oil drilling tragedy emphasizes our need to know a great deal more about the characteristics of the ocean floor and the means of developing this resource without

injury to our matchless environment. Scientific research in California by Scripps Institute, the United States Navy, private corporations and other organizations already has made this state a recognized world leader in the field of oceanography. Yet we have not effectively addressed ourselves to the optimum, planned development of our ocean for recreation, for the protection of its environment as natural sanctuaries, for trade, for increasing scientific knowledge, and for extracting and harvesting its resources, each in ways that do not risk its destruction for any of those purposes.

Ocean technology is expanding at an extremely rapid rate. Man-in-the-sea programs, experimental submersible vehicles, fixed foundation platforms and stable floating platforms are daily proving man's new-found abilities to work with, on, and in the sea. California's opportunities are unique in the combination of its extensive coastline exposure to the ocean, its moderate climate and weather conditions, its orientation to research, and its highly developed technological industries. Within State government certain actions have been taken toward comprehensive planning.

I am proposing, in Reorganization Plan No. 2 of 1969, a Department of Navigation and Ocean Development to provide the necessary structure of government so that a Comprehensive Ocean Area Plan for California can become a reality. The Department of Navigation and Ocean Development would have the continuing responsibility for implementation of this plan, a vital responsibility which does not now exist within State government.

In order to harness the collective resources of State government, I established the Interagency Council on Ocean Resources, composed of representatives of those agencies of government with interests in California's coastline and knowledge to contribute to its development.

Because of his interest in and knowledge of the ocean and the vast opportunities it contains for the enjoyment of the people and the economy of the State, I am again asking the

Lieutenant Governor, as my designee, to assume the leadership in the effort to assure that we have an orderly plan for the recreational and commercial development of the ocean. His interest, knowledge and leadership in this subject, as a member of the Congress, give him unique qualifications for this task,

In 1967, we established the California Advisory Commission on Coastal and Marine Resources by an act of the California Legislature, with responsibility to report recommendations to the Governor and the Legislature. This Commission brings to bear on the planned development of the ocean the resources and expertise of the private sector together with California's rich educational resources. The Commission can serve in an advisory capacity to the Department of Navigation and Ocean Development, thus establishing the necessary interaction between ideas, workable planning and the combined resources of State government.

I have requested an internal reorganization within the Department of Fish and Game to permit that department to work in close coordination and cooperation with the new department and to bring its considerable resources to bear in developing the comprehensive plan. This will be done without adversely affecting the constitutional and statutory responsibilities of the Department of Fish and Game.

The Department of Navigation and Ocean Development would continue the functions of harbor development, boating safety, and boating regulations from the Department of Harbors and Watercraft. It would have authority over all ocean tidelands and coastal submerged lands except for the matter of minerals which would remain the responsibility of the State Lands Commission. It would assume all responsibilities for boating facility planning and design currently split between the Department of Harbors and Watercraft and the Office of Architecture and Construction. It would be responsible for beach erosion control programs, ocean-oriented mapping, ocean-oriented power plant sites and ocean-oriented nuclear development.

Registration of privately owned pleasure craft and other undocumented vessels would become the responsibility of the De-

partment of Motor Vehicles, taking maximum advantage of its highly developed computer system, widespread facilities and efficient procedures for registration. Records of boat ownerships would be maintained electronically on high speed devices which would provide immediate responses to inquiries from the new Department, from law enforcement activities, or others.

The Department of Navigation and Ocean Development will be the key to California's ocean future. Its formation now will insure that California will remain in the vanguard of oceanography, marine research, ocean conservation and ocean resources development among the states of the nation and the nations of the world. It not only will guarantee the wisest use of this greatest and last resource for Californians, it also will insure that California will be both leader and helper to all of its Pacific Ocean Basin neighbors as the exploration and uses of the "inner space" of the seas advances into the next century.

Reorganization Plan No. 3 * will provide an opportunity to conduct more efficiently the business of the Department of Professional and Vocational Standards.

Private citizens with problems involving licensed and regulated businesses or professions have frequently had trouble finding the right state agency to provide the help they need. To eliminate this difficulty, the plan proposes to change the name of the Department of Professional and Vocational Standards to the more descriptive: Department of Business and Professional Licensing.

Other changes in this department are similarly directed toward making the structures and practices of the 40 boards, bureaus, commissions, and committees more uniform and readily understandable.

The Department will then be able to operate more efficiently and provide a greater responsiveness in maintaining the protection of the public of California.

In preparing for this year's reorganization, I asked all department heads to examine the boards, commissions, and committees under their jurisdiction and to recommend for elimination any which are inactive, unnecessary, unproductive, or engaged in

* Re-referred to Committee on Governmental Organization June 27 (See Assembly Journal, page 5725).

activities which can properly be assumed by another function of government, a local level of government, or by the private sector. As a direct result I am recommending elimination of many boards, commissions, and committees in Reorganization Plan No. 1 of 1969. Many of these entities involve significant expenditures for employed personnel. Many others have had funds budgeted and allocated for reimbursement of members' travel costs and other expenditures. By virtue of their number, all of them have added to the complexity and confusion of government. The proliferation of boards, commissions and committees frequently interferes with the principle of clear authority and responsibility, clearly assigned, and with accountability for results. This administration will seek continuously to apply that principle to government functions and to avoid eroding it by spreading authority so thinly through so many boards and commissions that no one can finally be held accountable. Where advice and guidance to government functions is needed on a short term basis we intend to trust California's citizens to respond to the State's needs, as they have done so often and so well. In addition to the outstanding work of the Governor's Survey on Efficiency and Cost Control previously mentioned there have been numerous contributions by groups temporarily appointed for specific tasks, such as the excellent work of the committee appointed to draft the Corporate Securities Law of 1968. These kinds of ad hoc appointments will be continued.

Where statutory functions are established for an indeterminate period, I will encourage the Legislature, as it has done occasionally in the past, to include provisions for abolition of those functions by the Governor when the services are no longer required.

I have mentioned previously some activities which are being shifted to local levels of government, such as the San Francisco Port Authority and several Boards of Pilot Commissioners.

There are five functions which are currently performed voluntarily by the private sector or which can be obtained by State government on an ad hoc basis. They are the Program Advisory

Committee to the Consumer Counsel, the United Spanish War Veterans Commission, the Television Advisory Committee, the Public Library Development Board, and the Advisory Council on Atomic Energy Development and Radiation Protection. Reorganization Plan No. 1 proposes elimination of these functions as statutory bodies.

Thirteen functions have been identified which can be transferred or absorbed by other agencies which are more appropriate locations. Elimination of some of these functions as separate entities will also involve the obtaining of advice and counsel regarding specific problems on an ad hoc basis. Organizations proposed for elimination as separate entities with functions transferred to or absorbed by other agencies are:

1. Capitol Building and Planning Commission
2. Technical Advisory Committee to the Director of Commerce
3. Districts Securities Commission
4. Office of Atomic Energy Development and Radiation Protection
5. Planning Advisory Committee
6. Commission on Manpower, Automation and Technology
7. State Manpower Advisory Committee
8. Advisory Hospital Council
9. State Advisory Council to the Department of Employment
10. Cannery Inspection Board
11. Narcotic Rehabilitation Advisory Council
12. California Delinquency Prevention Commission
13. Marine Research Committee

I am proposing that seven functions be eliminated entirely for a variety of reasons. The Governor's Council has become large and cumbersome, and is not required because of the new use of

the Governor's Cabinet as an effective means of communication. The work of the Colorado Boundary Commission has been completed. Elimination of the California-Nevada Interstate Compact Commission and the Goose Lake Compact Commission is proposed with an effective date no later than January 1, 1971, thus providing ample time for completion of their assigned responsibilities.

The State Soil Conservation Advisory Board, the Coordinating Council on Alcohol Problems, and the Atomic Energy Coordinating Committee are comprised primarily of representatives of State departments who are State employees and are available for consultation as needed. Therefore, I propose their elimination as statutory functions. Finally, it has been determined that the activities of the New Car Dealers Policy and Appeals Board are not required as a statutory State function.

We have not directed our attention solely to opportunities to reduce, consolidate and eliminate functions from State government. We have also recognized the need to extend required functions beyond their scheduled expiration dates where this action is warranted and justified. For example, the law creating the Bay Conservation and Development Commission will expire in October, 1969. The Commission has recommended a master plan for the Bay, to be administered by a regional agency representing the interests of the local people and the local governments concerned. I wholeheartedly support the idea of local government responsibility, on a regional basis, to direct the orderly development of the Bay, permitting appropriate municipal and industrial uses but only in a manner which will preserve and protect its shores and guarantee that recreational and esthetic use of the Bay is not jeopardized. However, since it may take some time to establish this local and regional authority, in order to insure that San Francisco Bay will not, for even a single day, be left unprotected and subject to filling at the whim of any individual, I urge once again that the permit-granting powers of the Bay Conservation and Development Commission be continued until local control has been firmly established.

I also urge extension of the Program for Rehabilitation of Alcoholics and the assignment of responsibility for this program in the Department of Rehabilitation. Rehabilitation of the alcoholic is one of the most difficult problems of our society. It is also one of the most tragic of losses to self, family, and society, precisely because rehabilitation can be achieved and the alcoholic can regain his place within his family and his society. Alcoholics are estimated to be the fourth largest disability group in the nation. The significant achievements already recorded by the Rehabilitation program present strong evidence that this problem, once thought to be generally beyond hope of solution, can be attacked successfully. For example, more than 1,000 alcoholics were rehabilitated in 1967-68, and current projections indicate twice that number will be reached in the current year 1968-69. Annual earnings of rehabilitated alcoholics increased by over \$2,400,000. A representative sample of rehabilitated alcoholics showed that after six months:

51% had been totally abstinent

21% more had drunk in such moderation as to represent no significant problem

85% had no marital difficulties attributed to alcoholism

89% had no job difficulties such as job loss or disciplinary action

94% had no work days lost due to alcoholism

96% had no hospitalization due to alcoholism

93% had no arrests due to alcoholism

As I mentioned in connection with the Job Agent in the Department of Human Resources Development, procedures to follow up rehabilitated persons and obtain a true measure of performance over a period of time are being applied also in this program.

A careful analysis of the existing separation of functions and responsibilities along with consideration of program performance has led to the recommendation to consolidate responsibilities

for alcoholic rehabilitation in the Department of Rehabilitation.

The actions proposed in Reorganization Plan No. 1 of 1969 on boards and commissions will directly reduce expenditures for state government. However, these direct budget reductions do not tell the whole story, since they do not reflect the administrative and other costs of various supporting activities which must process forms, handle requests and travel expense claims, issue checks and do the many other jobs necessary to support activities which may themselves have limited budgets or no budgets. While it is important to insure that money is not spent unnecessarily, it is even more important to see that money which is spent is spent wisely on the highest priorities and that the optimum benefits are obtained. This is the basis of Reorganization Plan No. 2 of 1969 and is the major focus of our continuing reorganization effort and the underlying motivation for all the changes.

State government will, at best, continue to be an enterprise of vast proportions and great complexity. I appreciate the opportunity that this Administration has had to work with the California Legislature, the Commission on California State Government Organization and Economy, and all organizations of State Government to simplify organization structures, improve communication, improve the visibility of programs and activities and seek more efficient operations and more effective solutions to our pressing problems.

With your help we shall continue our efforts to balance the demands of tomorrow's ideals with today's realities; we shall seek continually to improve the circumstances of life and the opportunities for self-development of all of our citizens; we shall conserve our resources, applying them wisely for the greatest benefit; we shall plan for success and not merely hope for it; we shall propose and institute change where change is needed and justified, but not for the sake of novelty or the momentary glamour of a new approach; we shall make judicious use of the most effective new techniques along with all that is best in the traditional practices; and we shall guarantee our State's future by the soundness with which we build the foundations of that future today.

At the Legislature's request and with the cooperation of the Legislative Counsel the statutory language required to reflect the changes made by the Reorganization Plans of 1969 is being prepared and will follow shortly.

Ronald Reagan
Governor

REORGANIZATION OF THE EXECUTIVE BRANCH OF CALIFORNIA STATE GOVERNMENT

Reorganization Plan No. 1 of 1969

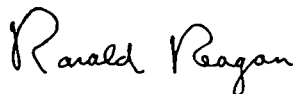
March 5, 1969

HON. ED REINECKE, *President
and Members of the Senate*

HON. BOB MONAGAN, *Speaker
and Members of the Assembly*

Pursuant to Section 12080.2 of the Government Code, I hereby transmit Reorganization Plan No. 1 of 1969.

Respectfully,



RONALD REAGAN
Governor

REORGANIZATION PLAN NO. 1 OF 1969

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GOVERNOR'S MESSAGE

In accordance with Section 12080.2 of the Government Code, I am submitting Reorganization Plan No. 1 of 1969 for review by the Legislature. It is also being reviewed by the Commission on California State Government Organization and Economy. I have found each reorganization action included in this Plan to be in the public interest.

The actions proposed in this Plan will increase efficiency, save the taxpayers money, eliminate unnecessary units of the Executive Branch, and consolidate like functions to increase coordination and decrease overlap and duplication.

This is by no means all of the reorganizations I am proposing. In my message of March 5, 1969, I outlined this and several other major and necessary changes. This Plan is an important element in the continuing process of updating our State Government. With your support I am sure this Plan will prove to be a constructive first step in modernizing the maze of boards and commissions we find in State Government.

REORGANIZATION ACTIONS

1. The Program Advisory Committee to the Consumer Counsel is eliminated. The statutory authority providing for the creation of such a committee is rescinded.

Explanatory Material:

The function of this Committee, program and policy advice to the Consumer Counsel, is now being performed voluntarily by the private sector at no expense to the State. The statutory language authorizing the establishment of this Committee by Executive Order is no longer needed.

Statutes Suspended:

Government Code Section 12057

Statutory Amendments and Additions:

None

2. The United Spanish War Veterans Commission is eliminated.

Explanatory Material:

This Commission of five members appointed by the Governor was created in 1957 to assist in the maintenance of California as an active unit of the National Encampment of the United Spanish War Veterans. Inasmuch as funding was not provided in 1968-69, it is apparent that State funding is no longer needed. Private organizations can support this activity. This saves the General Fund \$3,600.

Statutes Suspended:

Chapter 4 (commencing with Section 1300) of Division 6 of the Military and Veterans Code

Statutory Amendments and Additions:

None

3. The Television Advisory Committee and the position of Television Coordinator are eliminated and the functions, authorities and responsibilities transferred to the Department of General Services.

Explanatory Material:

The Committee provides advice and guidance to the Television Coordinator in the performance of his duties as the primary coordinator of the activities of the various public and nonprofit agencies concerned with television

for educational purposes. It has been determined that the Coordinator's functions can be absorbed by the Department of General Services with a resultant savings to the General Fund of \$50,322. Advice and guidance are necessary in this field and will be obtained on an ad hoc basis at no expense to the State.

Statutes Suspended:

Article 8.5 (commencing with Section 8871) of Chapter 6, Division 7, Part 2 of the Education Code

Statutory Amendments and Additions:

Government Code Sections 14656, 14716, 14716.1, 14716.2, and 14716.3

4. The Capitol Building and Planning Commission is eliminated and its functions, authorities and responsibilities transferred to the Department of General Services.

Explanatory Material:

The primary functions of this Commission are to establish a master plan for the orderly development of future State buildings in the Capitol area of the City of Sacramento and the County of Sacramento and to formulate and carry out a long-range master plan for improvement of the Capitol Mall. These functions can be absorbed by the Department of General Services with advice and counsel obtained when specific problems need resolution. This will be on an ad hoc basis at no expenses to the State with a resultant savings to the General Fund of \$2,250.

Statutes Suspended:

Chapter 2.8 (commencing with Section 8160) of Division 1 of Title 2 of the Government Code

Statutory Amendments and Additions:

Government Code Sections 8160-8169.5 and 14657

5. The statutory authority for the Governor to appoint a Technical Advisory Committee to advise the Director of Commerce is eliminated. The California World Trade Authority is renamed the California Industry and World Trade Commission and its membership is changed to fifteen members appointed by and serving at the Governor's pleasure.*

* Changes provided for in this sentence were accomplished by legislative action See Stats. 1969, Ch. 1161.

Explanatory Material:

The Economic Development Agency has been consolidated into the Department of Commerce and the technical advisory functions needed can be provided by the California Industry and World Trade Commission.

To carry out more accurately the purposes of the Department of Commerce, the California World Trade Authority should be renamed to the California Industry and World Trade Commission. Fifteen members will provide a broad perspective on the complex geographic, industrial, business and world trade activities of our State.

Statutory Amendments and Additions:

Government Code Sections 8320, 8321, 8350-8353, 8356-8360, 8370-8373, 8380-8387, and 8400-8402

- 6.* The Districts Securities Commission is eliminated and its functions, authorities and responsibilities transferred to the Department of Corporations.

Explanatory Material:

This Commission regulates some long-term debts of certain water districts as described in the Water Code. These are primarily irrigation districts, water districts and water storage districts; there are approximately 265 such districts. However some 2,000 more districts apparently have the choice of whether to have their bonds certified by this Commission and have not found this to be necessary or desirable. Examples of such districts are drainage districts, public utility districts and reclamation districts.

The general financial activities of the Department of Corporations are very similar to those performed by the Commission in a specialized field.

The Department of Corporations can absorb the activities of the Districts Securities Commission without increasing its budget. This will permit lowering the fees charged the various water districts by the Commission. These savings can be passed on to the consumer.

Statutes Suspended:

Water Code Sections 20015-20023.

Statutory Amendments and Additions:

Water Code Sections 20000, 20001, 20003, 20004, 20024-20033, 20040-20048, 20051-20053, 20061, 20080-20087, 20100-20104, and 20106.

7. The Office of Atomic Energy Development and Radiation Protection is eliminated and its functions, authorities and responsibilities transferred to the Resources Agency.

* Superseded by legislative action. See Stats. 1969, Ch. 1396.

Explanatory Material:

This Office performs liaison and coordination between the State of California, the Federal Government and other states relating to nuclear energy development. The radiation protection functions of this Office are now performed in the Department of Public Health.

It has been determined that the Resources Agency can absorb the functions of this Office with a resultant savings to the General Fund of \$45,988.

Statutes Suspended:

Health and Safety Code Section 25730.

Statutory Amendments and Additions:

Health and Safety Code Sections 25730, 25730.2, 25731-25739, 25771, 25805, 25810, and 25812.

8. The Departmental Coordinating Committee on Atomic Energy Development and Radiation Protection is eliminated.

Explanatory Material:

This Committee is composed of the heads of various State agencies with the function of coordinating the programs and activities of such agencies in matters pertaining to atomic energy development and radiation protection. The Committee has not met for several years and has accomplished the function it was intended to perform. It is no longer needed. Any coordination needed in the future will be obtained through the Governor's Cabinet.

Statutes Suspended:

Article 5 (commencing with Section 25750) of Chapter 7.5 of Division 20 of the Health and Safety Code

Statutory Amendments and Additions:

None

9. The Advisory Council on Atomic Energy Development and Radiation Protection is eliminated.

Explanatory Material:

This Council was established to evaluate the programs of the various State agencies and to make recommendations to the Governor regarding State policy in the field of atomic energy development and radiation protection.

The Council has been relatively inactive and it is unnecessary to continue it on a statutory basis. If evaluation and policy recommendations become necessary, they can be obtained on an ad hoc basis at no cost to the State. The expenditures of this Council have been part of the

budget appropriation for the Office of Nuclear Energy and are included in the projected \$45,988 saving brought about by elimination of that Office.

Statutes Suspended:

Article 6 (commencing with Section 25760) of Chapter 7.5 of Division 20 of the Health and Safety Code

Statutory Amendments and Additions:

None

10. The Colorado River Boundary Commission is eliminated.

Explanatory Material:

As the result of the work of this Commission a common boundary line with respect to the Colorado River has been established between California and Arizona and a compact ratified by both states and the Congress of the United States. This completes the primary objective of the Commission, and it is no longer necessary.

Statutes Suspended:

Chapter 1693 of the Statutes of 1953

Statutory Amendments and Additions:

None

11. The California-Nevada Interstate Compact Commission is eliminated effective when the compact has been ratified by the Congress of the United States or January 1, 1971, whichever occurs earlier.

Explanatory Material:

This Commission has negotiated an interstate compact with Nevada relative to the distribution and use of the waters of Lake Tahoe and the Truckee, Carson and Walker Rivers. Upon completion of ratification by the two states and the Congress, the Commission will have no further function. There is ample time between now and January 1, 1971, to accomplish these actions. There will be a resultant savings to the General Fund of \$15,600.

Statutes Suspended:

Chapter 2.6 (commencing with Section 8130) of Division 1 of Title 2 of the Government Code

Statutory Amendments and Additions:

None

12. The Goose Lake Compact Commission is eliminated effective when the compact has been ratified by the Congress of the United States or January 1, 1971, whichever occurs earlier.

Explanatory Material:

This Commission has negotiated with a similar Oregon commission and with the Federal Government to establish an interstate compact to protect water use and distribution of the water resources of the Goose Lake Basin. Upon completion of ratification by both states and the Congress, the Commission will have no further function. There is ample time between now and January 1, 1971, to accomplish this.

Statutes Suspended:

Chapter 31 (commencing with Section 8220) of Division 1 of Title 2 of the Government Code

Statutory Amendments and Additions:

None

13. The Governor's Council is eliminated.

Explanatory Material:

The Governor's Council has grown so large and cumbersome with its present membership of sixty-one that it is no longer an effective management tool.

The Governor has established a working Cabinet which serves the purposes for which the Governor's Council was established many years ago. While there is no direct appropriation to the Council a great amount of valuable top-level time will be put to more productive use by eliminating the Council.

Statutes Suspended:

Government Code Sections 12040 and 12041

Statutory Amendments and Additions:

None

14. The Board of Pilot Commissioners and the Pilotage Rate Committee, for the Bays of San Francisco, San Pablo and Suisun are eliminated effective January 1, 1971.

Explanatory Material:

The Board of Pilot Commissioners licenses persons qualified to pilot vessels on San Francisco, San Pablo, and Suisun Bays. The Pilotage Rate Committee recommends pilotage rates to the Legislature.

The 1969-70 proposed expenditures for the purposes of the Board and the Committee are \$27,472 from the Pilot Commissioner's Special Fund.

These are functions which should be handled at the local level and are not appropriate State activities. Ample time for local assumption of responsibility is provided by making elimination effective January 1, 1971.

Statutes Suspended:

Division 5 (commencing with Section 1100) of the Harbors and Navigation Code

Statutory Amendments and Additions:

None

15. The Board of Pilot Commissioners for Humboldt Bay and Bar is eliminated effective January 1, 1971.

Explanatory Material:

This Board licenses pilots who operate vessels on Humboldt Bay. This Board is self-supporting.

These are not State functions and should be performed at the local level. The January 1, 1971, date provides ample time for local assumption of responsibility.

Statutes Suspended:

Division 5 (commencing with Section 1100) of the Harbors and Navigation Code

Statutory Amendments and Additions:

None

16. The Board of Pilot Commissioners for the Harbor of San Diego is eliminated effective January 1, 1971.

Explanatory Material:

This Board licenses pilots who operate vessels on San Diego Bay and establishes a fair price for their services. There are four bar pilots currently licensed to assist vessels on this bay.

The General Fund provides \$1,200 per year for support of this Board.

These are not State functions and should be performed at the local level. The January 1, 1971, date provides ample time for local assumption of responsibility.

Statutes Suspended:

Division 5 (commencing with Section 1100) of the Harbors and Navigation Code

Statutory Amendments and Additions:

None

17. The Board of Harbor Commissioners for Humboldt Bay is eliminated effective January 1, 1971.

Explanatory Material:

This Board is responsible for keeping records of the activities on Humboldt Bay and Eureka Harbor and for liaison with the U.S. Army Corps of Engineers who provide maintenance of the navigable channels. The General Fund provides \$2.940 for the support of this Board.

These are not State functions and should be performed at the local level. The January 1, 1971, date provides ample time for local assumption of responsibility.

Statutes Suspended:

Part 3 (commencing with Section 3800) of Division 6 of the Harbors and Navigation Code

Statutory Amendments and Additions:

None

18. The Planning Advisory Committee is eliminated, its appellate functions related to zoning ordinances are deleted, its local planning assistance functions, authorities and responsibilities transferred to the Council on Intergovernmental Relations, and its other functions, authorities and responsibilities transferred to the State Planning Officer.

Explanatory Material:

This Committee has provided guidance to the State Office of Planning with primary emphasis on the local planning assistance program. The Governor's Reorganization Plan No. 1 of 1968 transferred the local planning functions of the State Office of Planning to the Council on Intergovernmental Relations. Advice and guidance relative to the local planning assistance program is now being provided by the Council. Therefore, the Planning Advisory Committee is no longer needed.

The Planning Advisory Committee, when active, required approximately \$7,000 support from the General Fund. Its functions are being performed elsewhere, and this money is not requested in the Governor's Budget.

Statutes Suspended:

Government Code Section 53093, Article 10 (commencing with Section 65020) of Chapter 1.5 of Title 7 of the Government Code

Statutory Amendments and Additions:

Government Code Sections 34207 and 65013.3
Harbors and Navigation Code Section 3000.7

19. The State Soil Conservation Advisory Board is eliminated.

Explanatory Material:

This Board assists and advises the State Soil Conservation Commission. The members of the Board are available for consultation whenever the Commission wishes and need not be statutorily established as a formal State board.

Statutes Suspended:

Public Resources Code Section 9066

Statutory Amendments and Additions:

None

20. The Public Library Development Board is eliminated.

Explanatory Material:

The Public Library Services Act, Chapter 1802, Statutes of 1963, provided for the improvement of locally financed free public libraries throughout the State by means of incentive grants to public library systems. This is an annual grant of State funds of \$800,000 at the present level. Approximately three-quarters goes out to the local libraries on a per capita basis, and the remaining quarter is granted to help develop library systems. The program is administered by the State Librarian with the advice of this Board.

In the early stages of developing this program, it was valuable to have the Board to reconcile various conflicting interests. However, the program is now stabilized and three-quarters of the grant is on a fixed formula basis. The remainder can be administered by the State Librarian without the necessity for a statutory board. In the event advice is needed it can be obtained on an ad hoc basis with no expense to the State.

This Board has served its purpose and should be eliminated. There will be a resultant savings to the General Fund of approximately \$400 per year.

Statutes Suspended:

Education Code Sections 27115-27116.3

Statutory Amendments and Additions:

None

21. The Commission on Manpower, Automation and Technology is eliminated.

Explanatory Material:

This Commission has been inactive and has received no funds in the last two years. In 1966-67 the Department of Employment Contingent Fund provided \$19,852 for the

Commission. Since there has been no demonstrated need for its continuance, and it has been inactive for two years, the Commission should not remain as a statutory unit of State Government. The responsibilities of the new Human Resources Development Department and the Job Training and Development Services Advisory Board cover the major areas of concern in the field formerly assigned to this Commission.

Statutes Suspended:

Division 1.5 (commencing with Section 160) of the Labor Code

Statutory Amendments and Additions:

None

22. The State Manpower Advisory Committee is eliminated.

Explanatory Material:

This Committee is composed of certain members of the Commission on Manpower, Automation and Technology representing statutorily designated fields. The Committee's function is to cooperate with and assist the National Manpower Advisory Committee. The responsibilities of the new Human Resources Development Department and the Job Training and Development Services Advisory Board cover the major problems which have been the concern of this Committee. The new department and its Board will, of course, cooperate with any unit of the Federal Government whenever this is necessary and desirable. Therefore the Committee is no longer needed.

Statutes Suspended:

Division 1.5 (commencing with Section 160) of the Labor Code

Statutory Amendments and Additions:

Unemployment Insurance Code Section 10104

23. The Advisory Hospital Council is eliminated and its functions, authorities and responsibilities transferred to the Health Planning Council.

Explanatory Material:

The Advisory Hospital Council has primary responsibility for allocation of Federal funds relative to hospital construction. The Health Planning Council was created to provide comprehensive State health planning in response to enactment of Public Law 89-749; its responsibilities are broader than those of the Advisory Hospital Council. There is thus some overlap and duplication of

effort. The Health Planning Council can assume the functions of the Advisory Hospital Council and therefore the latter Council is no longer needed. There will be a resultant savings to the General Fund of \$525.

Statutes Suspended:

Health and Safety Code Section 431.2

Statutory Amendments and Additions:

Health and Safety Code Section 431.6

- 24. The State Advisory Council (Department of Employment) is eliminated and its functions, authorities and responsibilities transferred to the Job Training and Development Services Advisory Board.**

Explanatory Material:

This Council's function is to advise the Director of Employment on all matters pertaining to employment and unemployment. In conformity with Chapter 1460 of 1968, the Department of Employment will become part of the new Human Resources Development Department at a date to be determined by the Administration but not later than January 1, 1970. The Job Training and Development Services Advisory Board in the new department has functions parallel to those of the State Advisory Council. Therefore the Council is no longer needed because the Job Training and Development Services Advisory Board can assume its functions, and this will eliminate duplication of effort and possible conflicts. The Unemployment Administration Fund provides \$20,046 and the Unemployment Compensation Disability Fund \$3,156 for support of this Council.

Statutes Suspended:

Article 2 (commencing with Section 355) of Chapter 2, Part 1, Division 1 of the Unemployment Insurance Code.

Statutory Amendments and Additions:

Unemployment Insurance Code Sections 10105, 10106, and 10107

- 25.* The Cannery Inspection Board is eliminated and its functions, authorities and responsibilities transferred to the Department of Public Health.**

Explanatory Material:

The function of this Board is to work with the Department of Public Health and the State Board of Public

* Superseded by legislative action. See Stats. 1969, Ch. 1031.

Health in protecting the public with respect to canned foods. The Department and the State Board of Public Health can assume this responsibility without the need for a separate statutory board. If special expertise is needed, it can be obtained on an ad hoc basis at no expense to the State.

Statutes Suspended:

Article 2 (commencing with Section 28380) of Chapter 8 of Division 21 of the Health and Safety Code, and Health and Safety Code Sections 28401 and 28441.

Statutory Amendments and Additions:

Health and Safety Code Sections 28380–28385, 28400, 28402, 28403, and 28433

26. The Narcotic Rehabilitation Advisory Council is eliminated.

Explanatory Material:

This Council's function is to act as an advisory group in matters of narcotic rehabilitation with special reference to the California Rehabilitation Center. However, the new Inter-Agency Drug Abuse Council, formed under the auspices of the California Medical Association, can perform this function, and therefore the Narcotic Rehabilitation Advisory Council is no longer necessary.

Statutes Suspended:

Welfare and Institutions Code Section 3004

Statutory Amendments and Additions:

None

27. The Coordinating Council on Alcohol Problems is eliminated.

Explanatory Material:

This Council, consisting of directors of State departments or other State agencies, is assigned to review, assess, and promote optional use of local, state and federal resources applicable to alcohol problems. The members are available on call as needed, coordination is provided through the Governor's Cabinet, and thus a formal statutory Council is not needed. The cost to the General Fund has been approximately \$500 per year.

Statutes Suspended:

Health and Safety Code Section 427.8

Statutory Amendments and Additions:

None

28. The California Delinquency Prevention Commission is eliminated and its functions, authorities and responsibilities transferred to the Governor's Advisory Committee on Children and Youth.

Explanatory Material:

The function of this Commission is the prevention or reduction of delinquency among youths. The Governor's Advisory Committee on Children and Youth is concerned with all problems of children and youth and can assume the Commission's functions thereby removing the possibility of duplication and conflict.

There will be a resultant savings to the General Fund of \$5,500.

Statutes Suspended:

None

Statutory Amendments and Additions:

Welfare and Institutions Code Section 1752.5

- 29.* The New Car Dealers Policy and Appeals Board is eliminated.

Explanatory Material:

This Board was established in 1967 by Chapter 1397. The functions of this Board are to prescribe rules and regulations relating to licensing of new car dealers, to hear and consider appeals from actions arising out of the decisions by the Department of Motor Vehicles, and to consider any matter concerning the activities or practices of any person applying for or holding a license as a new car dealer pursuant to specified laws. Judicial reviews may be sought with respect to orders of this Board. The Board has met regularly during the past year and has not taken actions giving evidence of the need for continuance as a statutory formal State unit. Elimination of this Board will save the Department of Motor Vehicles \$66,356.

Statutes Suspended:

Chapter 5 (commencing with Section 3000) of Division 2 of the Vehicle Code and Vehicle Code Section 11723

Statutory Amendments and Additions:

None

* Superseded by legislative action. See Stats. 1969, Ch. 1031.

- 30.* The Marine Research Committee is eliminated and its functions, authorities and responsibilities transferred to the Fish and Game Commission.

Explanatory Material:

The Fish and Game Commission can assume the responsibilities of this Committee and thus there is no need for continuing the Committee as a statutory entity.

Statutes Suspended:

Article 2 (commencing with Section 725) of Chapter 1, Division 2 of the Fish and Game Code

Statutory Amendments and Additions:

Article 9 (commencing with Section 8085) is added to Chapter 1 of Part 3 of Division 6 of the Fish and Game Code and Section 222 of the Fish and Game Code

31. The Governor and Lieutenant Governor are removed from the California Toll Bridge Authority and replaced with two public members appointed at the pleasure of the Governor.

Explanatory Material:

Attendance at the California Toll Bridge Authority meetings represent a time-consuming addition to the Governor's and Lieutenant Governor's duties, and, in many cases, such meetings are necessary only because of the formalities required in bond proceedings. The proposed re-organization would relieve these constitutional officers of those duties while still retaining the stature of the Toll Bridge Authority as a responsible body with bonding powers.

There will be no resultant savings and no increase in operating costs.

Statutes Suspended:

None

Statutory Amendments and Additions:

Streets and Highways Code Section 30050

* Superseded by legislative action. See Stats 1969, Ch. 1593.

GENERAL PROVISIONS

This Reorganizaion Plan is effective on the date specified by Government Code Section 12080.5. The agencies, officers and employees affected by this Plan shall continue to perform their existing functions for sixty days following the effective date of this Reorganization Plan and during this period shall plan for the necessary changes. The reorganization changes herein provided shall take place on the sixty-first day after the effective date of this Plan except as otherwise provided in this Plan.

In addition to the description of the reorganization of various agencies in the Executive Branch of the State Government, there is also set forth explanatory material, the statutes that are suspended (required by Government Code Sections 12080.2 and 12080.3(g)), and the statutes requiring amendment. To facilitate understanding and reference, the explanatory material immediately follows the reorganization to which it is applicable.

TRANSFER OF EMPLOYEES

In accordance with Government Code Sections 12080.3 and 19370, all employees serving in the State civil service, other than temporary employees, who are engaged in the performance of a function transferred to another agency, or engaged in the administration of a law, the administration of which is transferred to another agency by this Reorganization Plan, are transferred to the agency to which such function or administration is transferred. The personnel records of all transferred employees shall be transferred to the agency to which the employee is transferred. The status, positions, and rights of such persons shall not be affected by their transfer and shall continue to be retained by them pursuant to the State Civil Service Act, except as to positions the duties of which are vested in a position exempt from civil service. If any doubt arises as to where such employees are transferred, the Personnel Board shall determine where an employee is transferred.

Explanatory Material:

This provision is required by Government Code Section 12080.3(c) and (d).

TRANSFER OF PROPERTY

The property of any agency affected by this reorganization is transferred to the agency to which the function or administration has been transferred. If any doubt arises as to where such property is transferred, the Department of General Services shall determine where the property is transferred. The property of any agency which is abolished shall be transferred to the Department of General Services.

Explanatory Material:

This provision is required by Government Code Section 12080.3(d).

TRANSFER OF FUNDS

All unexpended balances of appropriations and other funds available for use in connection with any function or the administration of any law transferred by this Reorganization Plan shall be transferred to the agency to which the function or administration has been transferred for use for the purpose for which the appropriation was originally made or the funds originally available. If there is any doubt as to where such balances and funds are transferred, the Department of Finance shall determine where such balances and funds are transferred. All unexpended balances of appropriations and other funds for functions eliminated by this Reorganization Plan shall revert to the fund from which appropriated as determined by the Department of Finance.

Explanatory Material:

This provision is required by Government Code Section 12080.3(e).

TERMINATION OF AGENCIES ABOLISHED

The affairs of any agency abolished by this Reorganization Plan shall be terminated as rapidly as possible. Such termination shall be the responsibility of the Governor's Cabinet.

Explanatory Material:

This provision is required by Government Code Section 12080.3(f).

REORGANIZATION OF THE EXECUTIVE BRANCH OF CALIFORNIA STATE GOVERNMENT

Reorganization Plan No. 2 of 1969

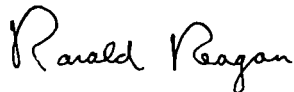
March 5, 1969

HON. ED REINECKE, *President and
Members of the Senate*

HON. BOB MONAGAN, *Speaker and
Members of the Assembly*

Pursuant to Section 12080.2 of the Government Code, I
hereby transmit Reorganization Plan No. 2 of 1969.

Respectfully,

A handwritten signature in cursive script that reads "Ronald Reagan".

RONALD REAGAN
Governor

REORGANIZATION PLAN NO. 2 OF 1969

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GOVERNOR'S MESSAGE

In accordance with Section 12080.2 of the Government Code, I am submitting Reorganization Plan No. 2 of 1969 for review by the Legislature. It is also being reviewed by the Commission on California State Government Organization and Economy. I have found each reorganization action included in this Plan to be in the public interest.

The actions proposed in this Plan will provide a coordinated approach to harnessing and conserving the last great untapped resource of California—the ocean. This will assure the orderly development and continuing administration of a comprehensive coastal area plan to guide the many decisions which affect the use of California's coastline.

This is by no means all of the reorganizations I am proposing. In my message of March 5, 1969, I outlined this and several other major and necessary changes. This Plan is an important element in the continuing process of updating our State Government.

REORGANIZATION ACTIONS

1. **The Name of the Department of Harbors and Watercraft is Changed to Department of Navigation and Ocean Development and Its Primary Emphasis Changed to Ocean-Oriented Activities.**

Explanatory Material:

Several agencies are now concerned with ocean-oriented activities without primary responsibility assigned to one department. The last great untapped resource available to the people of California is the ocean, and a coordinated effort is needed to explore the conservation and economic benefits available.

Statutes Suspended:

None

Statutory Amendments and Additions:

Government Code Sections 11557 and 12805; Harbors and Navigation Code Sections 32, 33, 37, 50, 50.2, 80, 85, 85.2, 651; Penal Code Section 830.4

2. **The Name of the Harbors and Watercraft Commission Is Changed to Navigation and Ocean Development Commission and Membership Requirements Shall Be Based Solely on Geographic Representation and Experience and Background Consistent With the Function of the Commission.**

Explanatory Materials:

This Commission will be advisory to the new Department of Navigation and Ocean Development and the name should reflect this. The primary requisite for membership should be geographical location as related to major oceanographic activities.

Statutes Suspended:

None

Statutory Amendments and Additions:

Harbors and Navigation Code Sections 31, 37, 50.2, 80, 80.2, 80.4, 85.2, 651

3. **The Boat Registration and Transfer Functions, Authorities and Responsibilities of the Department of Harbors and Watercraft Are Transferred to the Department of Motor Vehicles.**

Explanatory Material:

The Department of Motor Vehicles can handle the boat registration and transfer functions. Instantaneous information will be available to the new Department of Navigation and Ocean Development. Only one central file in the Department of Motor Vehicles will be necessary.

Statutes Suspended:

Article 2 (commencing with Section 680), Article 3 (commencing with Section 700), Article 4 (commencing with Section 750) of Chapter 5 of Division 3 of the Harbors and Navigation Code

Statutory Amendments and Additions:

Code of Civil Procedure Section 689(b), Uniform Commercial Code Sections 9302 and 10102, add Vehicle Code provisions incorporating the Articles listed above

- 4. The Boating Facility Planning and Design Functions, Authorities and Responsibilities of the Department of Parks and Recreation and the Office of Architecture and Construction are Transferred to the New Department of Navigation and Development.**

Explanatory Material:

Boating facility planning and design functions are now handled in the Department of Harbors and Watercraft, the Department of Parks and Recreation and the Office of Architecture and Construction. This change will consolidate these functions within one department with the primary responsibility for harbor planning and ocean resource development. This will be done without the necessity for additional funding.

Statutes Suspended:

None

Statutory Amendments and Additions:

Harbors and Navigation Code Section 85.2, Water Code Section 11910

- 5. The Beach Erosion Control Functions, Authorities and Responsibilities of the Department of Water Resources are Transferred to the New Department of Navigation and Ocean Development.**

Explanatory Material:

An integral part of ocean resource planning is the control of beach erosion. As a state with the greatest beach resources in the world, California must have a coordinated approach to this problem. Placing this function in the new Department will provide such coordination.

Statutes Suspended:

Article 5 (commencing with Section 330) of Division 1 of Chapter 2.5 of the Water Code

Statutory Amendments and Additions:

Add Harbors and Navigation Code provisions incorporating the Article listed above

6.* The Nonmineral Management Functions, Authorities and Responsibilities of All State Tidelands and Submerged Lands Lying Below Such Tidelands, and Swamp and Overflow Lands Affected by Tides, Including Any Such Lands Granted to a Local Agency, Currently Within the Jurisdiction of the State Lands Commission and the Division of State Lands Are Transferred to the New Department of Navigation and Ocean Development.

Explanatory Material:

The management of tidelands and submerged lands lying below such tidelands are an integral part of managing the total coastal ocean environment. The new Department of Navigation and Ocean Development is the primary agency to coordinate all State ocean-oriented activities and thus is given the responsibility for tidelands and submerged lands lying below such tidelands. The responsibilities of other state agencies with regard to such lands remains unchanged except they have been asked to coordinate with the new Department of Navigation and Ocean Development.

Statutes Suspended:

Chapter 4 (commencing with Section 6301) of Part 1 of Division 6 of the Public Resources Code (to the extent relating to tidelands and submerged lands lying below such tidelands)

Statutory Amendments and Additions:

Public Resources Code Sections within Chapters 3 (commencing with Section 6201) and 4 (commencing with Section 6301) of Part 1, Chapter 1 (commencing with Section 6501) of Part 2, Article 9 (commenc-

* Superseded by legislative action. See Stats. 1969, Ch. 1593.

ing with Section 7991) of Chapter 4 and Chapter 2 (commencing with Section 7501) of Part 3, of Division 6.

Chapter 138 of Statutes of 1964 (First Extraordinary Session) (i.e., functions of the State Lands Commission with respect to Long Beach tidelands) Add Harbors and Navigation Code Sections to incorporate the Public Resources Code provisions listed under Statutes Suspended

GENERAL PROVISIONS

This Reorganization Plan is effective on the date specified by Government Code Section 12080.5. The agencies, officers and employees affected by this Plan shall continue to perform their existing functions for sixty days following the effective date of this Reorganization Plan and during this period shall plan for the necessary changes. The reorganization changes herein provided shall take place on the sixty-first day after the effective date of this Plan except as otherwise provided in this Plan.

In addition to the description of the reorganization of various agencies in the Executive Branch of the State Government, there is also set forth explanatory material, the statutes that are suspended (required by Government Code Sections 12080.2 and 12080.3(g)), and the statutes requiring amendment. To facilitate understanding and reference, the explanatory material immediately follows the reorganization to which it is applicable.

TRANSFER OF EMPLOYEES

In accordance with Government Code Sections 12080.3 and 19370, all employees serving in the State civil service, other than temporary employees, who are engaged in the performance of a function transferred to another agency, or engaged in the administration of a law, the administration of which is transferred to another agency by this Reorganization Plan, are transferred to the agency to which such function or administration is transferred. The personnel records of all transferred employees shall be transferred to the agency to which the employee is transferred. The status, positions, and rights of such persons shall not be affected by their transfer and shall continue to be retained by them pursuant to the State Civil Service Act, except as to positions the duties of which are vested in a position exempt from civil service. If any doubt arises as to where such employees are transferred, the Personnel Board shall determine where an employee is transferred.

Explanatory Material:

This provision is required by Government Code Section 12080.3(c) and (d).

TRANSFER OF PROPERTY

The property of any agency affected by this reorganization is transferred to the agency to which the function or administration has been transferred. If any doubt arises as to where such property is transferred, the Department of General Services shall determine where the property is transferred. The property of any agency which is abolished shall be transferred to the Department of General Services.

Explanatory Material:

This provision is required by Government Code Section 12080.3(d).

TRANSFER OF FUNDS

All unexpended balances of appropriations and other funds available for use in connection with any function or the administration of any law transferred by this Reorganization Plan shall be transferred to the agency to which the function or administration has been transferred for use for the purpose for which the appropriation was originally made or the funds originally available. If there is any doubt as to where such balances and funds are transferred, the Department of Finance shall determine where such balances and funds are transferred. All unexpended balances of appropriations and other funds for functions eliminated by this Reorganization Plan shall revert to the fund from which appropriated as determined by the Department of Finance.

Explanatory Material:

This provision is required by Government Code Section 12080.3(e).

TERMINATION OF AGENCIES ABOLISHED

The affairs of any agency abolished by this Reorganization Plan shall be terminated as rapidly as possible. Such termination shall be the responsibility of the Governor's Cabinet.

Explanatory Material:

This provision is required by Government Code Section 12080.3(f).

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