

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

FIRST LEGISLATIVE DAY

FIRST CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Monday, March 1, 1954

Pursuant to the requirements of the Constitution of the State of California, at the hour of 12 o'clock meridian, the 1954 Regular (Budget) Session of the Assembly of the Legislature of California was called to order by Arthur A. Ohnimus, Chief Clerk of the 1953 Regular Session.

In conformity with the law, the following officers of the 1953 Regular Session were also present: Geraldine B. Hadsell, Minute Clerk, and Wilkie Ogg, Sergeant-at-Arms.

PRAYER

Upon invitation of the Chief Clerk, the following prayer was offered by the Reverend James D. Poole, Chaplain of the Assembly for the 1953 Regular Session.

Almighty and Everlasting God, Who dost rule over all things in Heaven and on earth, send forth Thy Holy Spirit upon those whom Thou hast willed should rule over us in this world. May all of their actions in Thy divine service be inspired by the virtue of justice. Grant to them that clarity of thought and willingness of spirit to render to each his just return. Help them to protect, through their position in government, the rights and privileges of Thy people, that by Thy grace they might be worthy of their calling and rejoice in the reward of Thy everlasting happiness in Heaven. Through Christ Our Lord.—AMEN.

CERTIFICATES FROM SECRETARY OF STATE

The Chief Clerk read the following certificates of duly elected Members of the Assembly of the 1954 Regular Session of the Legislature of the State of California:

CERTIFICATE OF ELECTION

STATE OF CALIFORNIA
OFFICE OF THE SECRETARY OF STATE, SACRAMENTO

I, FRANK M. JORDAN, Secretary of State of the State of California, hereby certify:

That according to the official returns of the special election held in the Fifty-second Assembly District of the State of California on the tenth day of November, 1953, and the statement of the result thereof on file in my office,

FRANK G. BONELLI

was elected to the office of Member of Assembly, Fifty-second Assembly District for the term ending on the third day of January, 1955.

IN WITNESS WHEREOF, I hereunto set my hand and affix the Great Seal of the State of California, at Sacramento, this twenty-fifth day of November, 1953.

FRANK M. JORDAN, Secretary of State

(SEAL)

OATH OF OFFICE OF ASSEMBLYMAN FRANK G. BONELLI

I, FRANK G. BONELLI, do solemnly swear (or affirm) that I will support and defend the Constitution of the United States and the Constitution of the State of California against all enemies, foreign and domestic; that I will bear true faith and allegiance to the Constitution of the United States and the Constitution of the State of California; that I take this obligation freely, without any mental reservation or purpose of evasion; and that I will well and faithfully discharge the duties upon which I am about to enter.

And I do further swear (or affirm) that I do not advocate, nor am I a member of any party or organization, political or otherwise, that now advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means; that within the five years immediately preceding the taking of this oath (or affirmation) I have not been a member of any party or organization, political or otherwise, that advocated the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means except as follows:

No Exceptions

and that during such time as I hold the office of Member of Assembly, Fifty-second Assembly District, I will not advocate nor become a member of any party or organization, political or otherwise, that advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means.

FRANK G. BONELLI

Subscribed and sworn to before me, this second day of December, A.D. 1953.

JAMES W. SILLIMAN
Speaker of the Assembly

FILED in the Office of the Secretary of State of the State of California, December 3, 1953.

FRANK M. JORDAN, Secretary of State
By CHAS. J. HAGERTY, Assistant Secretary of State

CERTIFICATE OF ELECTION

STATE OF CALIFORNIA
OFFICE OF THE SECRETARY OF STATE, SACRAMENTO

I, FRANK M. JORDAN, Secretary of State of the State of California, hereby certify:

That according to the official returns of the special election held in the Sixteenth Assembly District of the State of California on the tenth day of November, 1953, and the statement of the result thereof on file in my office,

WALTER I. DAHL

was elected to the office of Member of Assembly, Sixteenth Assembly District for the term ending on the third day of January, 1955.

IN WITNESS WHEREOF, I hereunto set my hand and affix the Great Seal of the State of California, at Sacramento, this twenty-fifth day of November, 1953.

(SEAL)

FRANK M. JORDAN, Secretary of State

OATH OF OFFICE OF ASSEMBLYMAN WALTER I. DAHL

I, WALTER I. DAHL, do solemnly swear (or affirm) that I will support and defend the Constitution of the United States and the Constitution of the State of California against all enemies, foreign and domestic; that I will bear true faith and allegiance to the Constitution of the United States and the Constitution of the State of California; that I take this obligation freely, without any mental reservation or purpose of evasion; and that I will well and faithfully discharge the duties upon which I am about to enter.

And I do further swear (or affirm) that I do not advocate, nor am I a member of any party or organization, political or otherwise, that now advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means; that within the five years immediately preceding the taking of this oath (or affirmation) I have not been a member of any party or organization, political or otherwise, that advocated the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means except as follows:

No Exceptions

and that during such time as I hold the office of Member of Assembly—Sixteenth Assembly District I will not advocate nor become a member of any party or organization, political or otherwise, that advocates the overthrow of the Government of the

United States or of the State of California by force or violence or other unlawful means.

WALTER I. DAHL

Subscribed and sworn to before me, this twenty-seventh day of November, A.D. 1953.

MARVIN SHERWIN
Judge of the Superior Court

FILED in the Office of the Secretary of State of the State of California, November 30, 1953.

FRANK M. JORDAN, Secretary of State
By CHAS. J. HAGERTY, Assistant Secretary of State

CERTIFICATE OF ELECTION

STATE OF CALIFORNIA
OFFICE OF THE SECRETARY OF STATE, SACRAMENTO

I, FRANK M. JORDAN, Secretary of State of the State of California, hereby certify:

That according to the official returns of the special election held in the Forty-first Assembly District of the State of California on the fifteenth day of December, 1953, and the statement of the result thereof on file in my office,

ALLEN MILLER

was elected to the office of Member of Assembly Forty-first Assembly District for the term ending on the third day of January, 1955.

IN WITNESS WHEREOF, I hereunto set my hand and affix the Great Seal of the State of California, at Sacramento, this fourth day of January, 1954.

(SEAL)

FRANK M. JORDAN, Secretary of State
By CHAS. J. HAGERTY, Assistant Secretary of State

OATH OF OFFICE OF ASSEMBLYMAN ALLEN MILLER

I, ALLEN MILLER, do solemnly swear (or affirm) that I will support and defend the Constitution of the United States and the Constitution of the State of California against all enemies, foreign and domestic; that I will bear true faith and allegiance to the Constitution of the United States and the Constitution of the State of California; that I take this obligation freely, without any mental reservation or purpose of evasion; and that I will well and faithfully discharge the duties upon which I am about to enter.

And I do further swear (or affirm) that I do not advocate, nor am I a member of any party or organization, political or otherwise, that now advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means; that within the five years immediately preceding the taking of this oath (or affirmation) I have not been a member of any party or organization, political or otherwise, that advocated the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means except as follows.

No Exceptions

and that during such time as I hold the office of Member of Assembly—Forty-first Assembly District I will not advocate nor become a member of any party or organization, political or otherwise, that advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means.

ALLEN MILLER

Subscribed and sworn to before me, this fourth day of January, A. D. 1954.

JAMES W. SILLIMAN, Speaker of the Assembly

FILED in the Office of the Secretary of State of the State of California, January 18, 1954.

FRANK M. JORDAN, Secretary of State
By CHAS. J. HAGERTY, Assistant Secretary of State

CERTIFICATE OF ELECTION

STATE OF CALIFORNIA
OFFICE OF THE SECRETARY OF STATE, SACRAMENTO

I, FRANK M. JORDAN, Secretary of State of the State of California, hereby certify:

That according to the official returns of the special election held in the Sixty-sixth Assembly District of the State of California on the tenth day of November, 1953, and the statement of the result thereof on file in my office,

KENNETH A. ROSS, JR.

was elected to the office of Member of Assembly—Sixty-sixth Assembly District for the term ending on the third day of January, 1955.

IN WITNESS WHEREOF, I hereunto set my hand and affix the Great Seal of the State of California, at Sacramento, this first day of December, 1953.

(SEAL)

FRANK M. JORDAN, Secretary of State

OATH OF OFFICE OF ASSEMBLYMAN KENNETH A. ROSS, JR.

I, KENNETH A. ROSS, JR., do solemnly swear (or affirm) that I will support and defend the Constitution of the United States and the Constitution of the State of California against all enemies, foreign and domestic; that I will bear true faith and allegiance to the Constitution of the United States and the Constitution of the State of California; that I take this obligation freely, without any mental reservation or purpose of evasion; and that I will well and faithfully discharge the duties upon which I am about to enter.

And I do further swear (or affirm) that I do not advocate, nor am I a member of any party or organization, political or otherwise, that now advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means; that within the five years immediately preceding the taking of this oath (or affirmation) I have not been a member of any party or organization, political or otherwise, that advocated the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means except as follows:

No Exceptions

and that during such time as I hold the office of Member of Assembly, Sixty-sixth Assembly District I will not advocate nor become a member of any party or organization, political or otherwise, that advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means.

KENNETH A. ROSS, JR.

Subscribed and sworn to before me, this second day of December, A.D. 1953.

JAMES W. SILLIMAN
Speaker of the Assembly
Member of the Assembly

FILED in the Office of the Secretary of State of the State of California, December 3, 1953.

FRANK M. JORDAN, Secretary of State
By CHAS. J. HAGERTY, Assistant Secretary of State

CERTIFICATE OF ELECTION

STATE OF CALIFORNIA
OFFICE OF THE SECRETARY OF STATE, SACRAMENTO

I, FRANK M. JORDAN, Secretary of State of the State of California, hereby certify:

That according to the official returns of the special election held in the Fifty-eighth Assembly District of the State of California on the tenth day of November, 1953, and the statement of the result thereof on file in my office,

JOSEPH C. SHELL

was elected to the office of Member of Assembly—Fifty-eighth Assembly District for the term ending on the third day of January, 1955.

IN WITNESS WHEREOF, I hereunto set my hand and affix the Great Seal of the State of California, at Sacramento, this first day of December, 1953.

(SEAL)

FRANK M. JORDAN, Secretary of State

OATH OF OFFICE OF ASSEMBLYMAN JOSEPH C. SHELL

I, JOSEPH C. SHELL, do solemnly swear (or affirm) that I will support and defend the Constitution of the United States and the Constitution of the State of California against all enemies, foreign and domestic; that I will bear true faith and allegiance to the Constitution of the United States and the Constitution of the

State of California; that I take this obligation freely, without any mental reservation or purpose of evasion; and that I will well and faithfully discharge the duties upon which I am about to enter.

And I do further swear (or affirm) that I do not advocate, nor am I a member of any party or organization, political or otherwise, that now advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means; that within the five years immediately preceding the taking of this oath (or affirmation) I have not been a member of any party or organization, political or otherwise, that advocated the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means except as follows:

No Exceptions

and that during such time as I hold the office of Member of Assembly—Fifty-eighth Assembly District I will not advocate nor become a member of any party or organization, political or otherwise, that advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means.

JOSEPH C. SHELL

Subscribed and sworn to before me, this second day of December, 1953.

JAMES W. SILLIMAN
Speaker of the Assembly
Member of Assembly

FILED in the Office of the Secretary of State of the State of California, December 3, 1953.

FRANK M. JORDAN, Secretary of State
By CHAS. J. HAGERTY, Assistant Secretary of State

ANNOUNCEMENT

The Chief Clerk announced that the next order of business was the nomination and election of officers for the 1954 Regular (Budget) Session of the Assembly, and declared that nominations for officers of the Assembly were now in order.

RESOLUTIONS

The following resolution was offered:

By Mr. Levering:

House Resolution No. 1

Resolved by the Assembly of the State of California, That the following named persons constitute the officers of the Assembly for the 1954 Regular (Budget) Session, with the per diem as fixed by statute or resolution:

Hon. James W. Silliman	-----	<i>Speaker</i>
Hon. Thomas A. Maloney	-----	<i>Speaker pro Tempore</i>
Arthur A. Ohnimus	-----	<i>Chief Clerk</i>
Geraldine B. Hadsell	-----	<i>Minute Clerk</i>
Wilkie Ogg	-----	<i>Sergeant-at-Arms</i>
Rev. James D. Poole	-----	<i>Chaplain</i>

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 1, at this time, without reference to committee or file.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinkley, Hobbie, Kelly, Kilpatrick, Kloksiem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—75.

NOES—None.

Whereupon the Chief Clerk announced the vote of the Assembly, declared the above resolution adopted, and the following officers elected as the choice of the Assembly for the 1954 Regular (Budget) Session of the Legislature:

Hon. James W. Silliman, Speaker; Hon. Thomas A. Maloney, Speaker pro Tempore; Arthur A. Ohnimus, Chief Clerk; Geraldine B. Hadsell, Minute Clerk; Wilkie Ogg, Sergeant-at-Arms; and Rev. James D. Poole, Chaplain.

APPOINTMENT OF SELECT COMMITTEES

Chief Clerk Arthur A. Ohnimus announced the appointment of Messrs. Levering, Erwin, and Lincoln as a Select Committee to escort the Hon. James W. Silliman, Speaker-elect, to the rostrum.

Chief Clerk Arthur A. Ohnimus announced the appointment of Messrs. Hinckley, Stanley, and Weinberger as a Select Committee to escort the Hon. Thomas A. Maloney, Speaker pro Tempore-elect, to the rostrum.

OATHS OF OFFICE ADMINISTERED

Hon. James W. Silliman, Speaker-elect; Hon. Thomas A. Maloney, Speaker pro Tempore-elect; Arthur A. Ohnimus, Chief Clerk-elect; Geraldine B. Hadsell, Minute Clerk-elect; Wilkie Ogg, Sergeant-at-Arms-elect; and Rev. James D. Poole, Chaplain-elect, took and subscribed to the following oath, administered by Hon. Frank M. Jordan, Secretary of State.

I do solemnly swear (or affirm) that I will support and defend the Constitution of the United States and the Constitution of the State of California against all enemies, foreign and domestic; that I will bear true faith and allegiance to the Constitution of the United States and the Constitution of the State of California; that I take this obligation freely, without any mental reservation or purpose of evasion; and that I will well and faithfully discharge the duties upon which I am about to enter.

And I do further swear (or affirm) that I do not advocate, nor am I a member of any party or organization, political or otherwise, that now advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means; that within the five years immediately preceding the taking of this oath (or affirmation) I have not been a member of any party or organization, political or otherwise, that advocated the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means except as follows:

No Exceptions

and that during such time as I hold the office to which I have been elected I will not advocate nor become a member of any party or organization, political or otherwise, that advocates the overthrow of the Government of the United States or of the State of California by force or violence or other unlawful means.

Speaker Presiding

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Time, 12.15 p.m.

Chief Clerk Arthur A. Ohnimus, at the desk.

PLEDGE OF ALLEGIANCE TO THE FLAG

Upon request of Speaker Silliman, the Assembly then gave the pledge of allegiance to the Flag.

LEAVE OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Cloyd.

RESOLUTIONS

The following resolutions were offered:

By Mr. Levering:

House Resolution No. 2

Resolved by the Assembly of the State of California, That the Speaker appoint a Select Committee of Three to inform the Senate that the Assembly is now duly organized, having elected the following statutory officers:

Hon James W. Silliman	Speaker
Hon Thomas A. Maloney	Speaker pro Tempore
Arthur A. Ohnimus	Chief Clerk
Geraldine B. Hadsell	Minute Clerk
Wilkie Ogg	Sergeant-at-Arms
Rev. James D. Poole	Chaplain

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 2, at this time, without reference to committee or file.

Resolution read, and adopted.

Appointment of Select Committee

Pursuant to the provisions of House Resolution No. 2, the Speaker announced the appointment of Messrs Erwin, Charles W. Lyon, and Thomas J. Doyle as such Select Committee to wait upon the Senate.

By Mr. Levering:

House Resolution No. 3

Resolved by the Assembly of the State of California, That the Speaker appoint a Select Committee of Five to wait upon His Excellency, the Governor, and inform him that the Assembly is organized and awaits any communication he may have to make to this House.

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 3, at this time, without reference to committee or file.

Resolution read, and adopted.

Appointment of Select Committee

Pursuant to the provisions of House Resolution No. 3, the Speaker announced the appointment of Messrs. Maloney, Caldecott, Lanterman, Thomas, and Munnell as such Select Committee to wait upon the Governor.

By Mr. Levering:

House Resolution No. 4

Resolved by the Assembly of the State of California, That the Speaker appoint a Select Committee of Three to wait upon the Senate and invite that honorable body to meet with the Assembly in Joint Convention at 12.25 p.m., for the purpose of hearing the Governor's message.

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 4, at this time, without reference to committee or file.

Resolution read, and adopted.

Appointment of Select Committee

Pursuant to the provisions of House Resolution No. 4, the Speaker announced the appointment of Messrs. Stewart, Kelly, and Masterson

as such Select Committee to wait upon the Senate for the purpose of inviting the Members of the Senate to meet in Joint Session with the Members of the Assembly to hear from His Excellency, the Governor.

By Mr. Levering:

House Resolution No. 5

Resolved by the Assembly of the State of California. That the Standing Rules of the 1953 Regular Session, as amended, be and the same are hereby adopted as the Temporary Rules for the 1954 Regular (Budget) Session.

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 5, at this time, without reference to committee or file.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Dunn, Elliott, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hobbie, Kilpatrick, Klocksism, Levering, Lincoln, Lindsay, Lowrey, Luckel, LeRoy E. Lyon, Marsh, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Tomlinson, Weinberger, and Mr. Speaker—66.

NOES—None.

By Mr. Levering:

House Resolution No. 6

Resolved by the Assembly of the State of California. That the State Controller be and he is hereby directed to draw his warrants on the proper fund in favor of the following members and officers of the Assembly for the amount set opposite their respective names, and the State Treasurer is hereby directed and ordered to pay the same:

District	Name	Address	Distance from county seat, less	Distance from county seat, more	Mileage one way	Total mileage	Amount at 5 cents per mile
1	Frank P. Belotti	Eureka, Humboldt County	312	--	312	624	\$31.20
2	Pauline L. Davis	Portola, Plumas County	136	40	176	352	17.60
3	Lloyd W. Lowrey	Rumsey, Yolo County	23	36	59	118	5.90
4	Don Hobbie	Oroville, Butte County	86	--	86	172	8.60
5	Samuel R. Geddes	Napa, Napa County	61	--	61	122	6.10
6	Francis C. Lindsay	Loomis, Placer County	37	10	27	54	2.70
7	Richard H. McCollister	San Anselmo, Marin County	105	2	107	214	10.70
8	Gordon A. Fleury	Sacramento, Sacramento County	--	--	--	--	--
9	Roy J. Nielsen	Sacramento, Sacramento County	--	--	--	--	--
10	Donald D. Doyle	Lafayette, Contra Costa County	62	11	73	146	7.30
11	S. C. Masterson	Richmond, Contra Costa County	62	22	84	168	8.40
12	John J. McFall	Manteca, San Joaquin County	48	10	58	116	5.80
13	Francis Dunn, Jr.	Oakland, Alameda County	84	--	84	168	8.40
14	Randal F. Dickey	Alameda, Alameda County	84	5	89	178	8.90
15	L. H. Lincoln	Oakland, Alameda County	84	--	84	168	8.40
16	Walter J. Dahl	Piedmont, Alameda County	84	--	84	168	8.40
17	William Byron Rumford	Berkeley, Alameda County	84	1	83	166	8.30
18	Thomas W. Caldecott	Berkeley, Alameda County	84	1	83	166	8.30
19	Charles W. Meyers	San Francisco, San Francisco County	90	--	90	180	9.00
20	Thomas A. Maloney	San Francisco, San Francisco County	90	--	90	180	9.00
21	Casper W. Weinberger	San Francisco, San Francisco County	90	--	90	180	9.00
22	Bernard R. Brady	San Francisco, San Francisco County	90	--	90	180	9.00
23	William Clifton Berry	San Francisco, San Francisco County	90	--	90	180	9.00
24	George D. Collins, Jr.	San Francisco, San Francisco County	90	--	90	180	9.00
25	Daniel J. Creedon	San Mateo, San Mateo County	119	9	110	220	11.00

District	Name	Address	Distance from county seat, more	Distance from county seat, less	Mileage one way	Total mileage	Amount at 5 cents per mile
26	Richard J. Dolwig	San Carlos, San Mateo County	119	4	115	230	\$11.50
27	Glenn E. Coolidge	Felton, Santa Cruz County	198	6	204	408	20.40
28	Clark L. Bradley	San Jose, Santa Clara County	128		128	256	12.80
29	Bruce F. Allen	San Jose, Santa Clara County	128		128	256	12.80
30	Ralph M. Brown	Modesto, Stanislaus County	77		77	154	7.70
31	George A. Clarke	Planada, Merced County	114	10	124	248	12.40
32	Wallace D. Henderson	Fresno, Fresno County	169		169	338	16.90
33	William W. Hansen	Fresno, Fresno County	169	3	172	344	17.20
34	James W. Silliman	Salinas, Monterey County	208		208	416	20.80
35	Roscoe L. Patterson	Visalia, Tulare County	206		206	412	20.60
36	Stanley T. Tomlinson	Santa Barbara, Santa Barbara County	460		460	920	46.00
37	John B. Cooke	Ventura, Ventura County	490		490	980	49.00
38	Dorothy M. Donahue	Bakersfield, Kern County	278		278	556	27.80
39	H. W. "Pat" Kelly	Shafter, Kern County	278	6	272	544	27.20
40	Edward E. Elliott	Los Angeles, Los Angeles County	447		447	894	44.70
41	Allen Miller	San Fernando, Los Angeles County	447	21	426	852	42.60
42	William F. (Bill) Marsh	North Hollywood, Los Angeles County	447		447	894	44.70
43	H. Allen Smith	Glendale, Los Angeles County	447	10	437	874	43.70
44	Hierbert R. Klocksiem	Long Beach, Los Angeles County	447		469	938	46.90
45	Thomas J. Doyle	Los Angeles, Los Angeles County	447		447	894	44.70
46	Charles Edward Chapel	Inglewood, Los Angeles County	447	10	457	914	45.70
47	Albert I. Stewart	Pasadena, Los Angeles County	447	13	460	920	46.00
48	Frank Lanterman	La Canada, Los Angeles County	447	16	463	926	46.30
49	Ernest R. Geddes	Claremont, Los Angeles County	447	26	473	946	47.30
50	Thomas M. Erwin	Puente, Los Angeles County	447	19	466	932	46.60
51	William A. Munnell	Montebello, Los Angeles County	447	9	456	912	45.60
52	Frauk G. Bonelli	Huntington Park, Los Angeles County	447	6	453	906	45.30
53	Montivel A. Burke	Alhambra, Los Angeles County	447	9	456	912	45.60
54	John L. E. Collier	Los Angeles, Los Angeles County	447		447	894	44.70
55	Vernon Kilpatrick	Lyndwood, Los Angeles County	447	10	457	914	45.70
57	Charles J. Conrad	Sherman Oaks, Los Angeles County	447	12	445	890	44.50
58	Joseph C. Shell	Los Angeles, Los Angeles County	447		447	894	44.70
59	Charles W. Lyon	Beverly Hills, Los Angeles County	447	8	455	910	45.50
60	Harold K. Levering	Los Angeles, Los Angeles County	447		447	894	44.70
61	Lester A. McVillan	Los Angeles, Los Angeles County	447		447	894	44.70
62	Augustus F. Hawkins	Los Angeles, Los Angeles County	447		447	894	44.70
63	G. Dellbert Morris	Los Angeles, Los Angeles County	447		447	894	44.70
64	Patrick D. McGee	Van Nuys, Los Angeles County	447		447	894	44.70
65	John W. Evans	Los Angeles, Los Angeles County	447		447	894	44.70
66	Kenneth A. Ross, Jr.	Los Angeles, Los Angeles County	447		447	894	44.70
67	Clayton A. Dills	Gardenia, Los Angeles County	447	11	458	916	45.80
68	Vincent Thomas	San Pedro, Los Angeles County	447	23	470	940	47.00
69	Carley V. Porter	Compton, Los Angeles County	447	18	465	930	46.50
70	Willis W. Bradley	Long Beach, Los Angeles County	447	22	469	938	46.90
71	L. M. (Lee) Backstrand	Riverside, Riverside County	512		512	1,024	51.20
72	Stanford C. Shaw	Ontario, San Bernardino County	508		485	970	48.50
73	Stewart Hincley	Redlands, San Bernardino County	508	9	517	1,034	51.70
74	Earl W. Stanley	Fullerton, Orange County	481	8	489	978	48.90
75	LeRoy E. Lyon, Jr.	Fullerton, Orange County	481		470	940	47.00
76	J. Ward Casey	Brantley, Imperial County	601		647	1,294	64.70
77	Edwin S. "Ed" Bulen	Econdido, San Diego County	573		551	1,102	55.10
78	Frank Luckel	San Diego, San Diego County	573		573	1,146	57.30
80	Ralph R. Cloyed	Chula Vista, San Diego County	573	10	583	1,166	58.30

Name	Address	Distance from county seat, more	Distance from county seat, less	Mileage one way	Total mileage	Amount at 10 cents per mile
Arthur A. Ohnumus	San Francisco, San Francisco County					
Geraldine B. Hadsell	Los Angeles, Los Angeles County	447		447	894	\$89.40
Wilkie Ogg	Sacramento, Sacramento County					

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent that House Resolution No. 6 be ordered printed in the Journal without action at this time.

By Mr. Levering:

House Resolution No. 7

Resolved by the Assembly of the State of California, That the Sergeant-at-Arms or the Chief Clerk be and they are hereby authorized to receipt to the Controller for all warrants for the payment of members, officers, and attaches of the Assembly.

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 7, at this time, without reference to committee or file.

Resolution read, and adopted.

By Mr. Levering:

House Resolution No. 8

Resolved by the Assembly of the State of California, That the Chief Clerk be authorized to receive from the Members of the Assembly, a mailing list of all bills, resolutions, and Histories of the 1954 Regular Session; to be directed to libraries, chambers of commerce, and other public centers, and to individuals, for general inspection. This list is to be limited to five (5) names each, and shall be forwarded to the Legislative Bill Room for regular mailing. No member shall include on the list any state department or employee thereof except state colleges and universities. The Chief Clerk is further authorized to place accredited newspaper representatives on the regular mailing list as well as the Attorney General, Legislative Counsel Bureau, and the Governor's Office. That in addition to the above, the Chief Clerk shall forward to the Legislative Bill Room for regular mailing five (5) copies of said bills, resolutions and Histories to be mailed to the State Commander of the American Legion, or to such parties as he shall name; and be it further

Resolved, That no additional mailing list shall be allowed or authorized, unless the sum of _____ dollars (_____) each is paid therefor, to the State Printer and which sum shall be credited to legislative printing and accounted for to the Legislature; and be it further

Resolved, That the total number of bills to be printed in no event unless otherwise authorized, shall be over _____.

Resolution read, and ordered referred to the Committee on Rules.

By Mr. Levering:

House Resolution No. 9

Relative to filling vacancies existing in the standing or interim committees

The Speaker of the Assembly is authorized to fill vacancies existing in the membership of the standing or interim committees.

Resolution read, and ordered referred to the Committee on Rules.

REPORTS OF SELECT COMMITTEES

The Select Committee appointed to wait upon the Senate reported that the Senate was organized, and ready to proceed with the regular business.

The Select Committee appointed to wait upon the Governor reported that it had performed its duty.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 1, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate has elected the following statutory officers for the 1954 Regular Session:

<i>President pro Tempore</i> -----	Clarence C. Ward
<i>Secretary of the Senate</i> -----	Joseph A. Beek
<i>Sergeant-at-Arms</i> -----	Joseph F. Nolan
<i>Minute Clerk</i> -----	John F. Lea
<i>Chaplain</i> -----	Rabbi Irving I. Hausman

J. A. BEEK, Secretary of the Senate

ANNOUNCEMENT

Speaker Silliman announced that memorial resolutions relative to the passing of Members of the Legislature since the adjournment of the last session will be introduced tomorrow; and asked that all members desiring to place their names upon the resolutions as co-authors so indicate by roll call vote.

Roll Call

The roll was called, and the following members indicated a desire to become co-authors of the proposed memorial resolutions:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinkle, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas Tomlinson, Weinberger, and Mr. Speaker—78.

NOES—None.

INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS

The following resolutions were offered:

Assembly Concurrent Resolution No. 1: By Messrs. Willis W. Bradley and Klocksien—Approving certain amendments to the charter of the City of Long Beach, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the twenty-first day of January, 1954.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 2: By Mr. Belotti—Relative to approving certain amendments to the charter of the City of Eureka, a municipal corporation in the County of Humboldt, State of California, voted for and ratified by the qualified electors of said city at a general municipal election held therein on the fifteenth day of June, 1953.

Referred to Committee on Rules.

ANNOUNCEMENT

Speaker Silliman read news dispatches relating to the shooting of five Congressmen in the House of Representatives in Washington, D. C., by Puerto Ricans.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolutions were offered :

Assembly Concurrent Resolution No. 3: By Messrs. Collins, Brady, Maloney, Meyers, and Weinberger—Relative to approving amendments to the charter of the City and County of San Francisco voted for and ratified by the electors of said City and County of San Francisco at a general municipal election held therein on the third day of November, 1953.

Referred to Committee on Rules.

Assembly Joint Resolution No. 1: By Mr. Luckel—Relative to increasing the pay of the Armed Services.

Referred to Committee on Rules.

Assembly Joint Resolution No. 2: By Mr. Luckel—Relative to using money collected by federal gasoline, diesel fuel, and lubricating oil taxes upon Federal-aid Primary Highway Systems.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 4: By Mr. Maloney—Relative to the selection of the Legislative Counsel of California.

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 4, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 4

Assembly Concurrent Resolution No. 4—Relative to the selection of the Legislative Counsel of California.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Casey, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksien, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—73

NOES—None.

Resolution ordered transmitted to the Senate.

COMMITTEE FROM THE SENATE

Senators McBride, Harold T. Johnson, and Hoffman appeared before the bar of the Assembly, and announced that the Senate had organized, and was now ready to proceed with the regular business.

COMMUNICATIONS

A communication was presented by the Chief Clerk from:

William Belton, Officer in Charge of Mexican Affairs of the Department of State, relative to production of illicit narcotics in Mexico. Ordered referred to the Committee on Judiciary.

The following communication was presented by the Chief Clerk:

SAN FRANCISCO CITY AND COUNTY FEDERATION OF WOMEN'S CLUBS

SAN FRANCISCO, February 3, 1954

TO: *Members of the California State Assembly.*

FROM: *San Francisco City and County Federation of Women's Clubs.*

The attached "Resolution pertaining to the return of the administration of the Port of San Francisco from the State to the City of San Francisco" was presented by the Resolution Chairman, Mrs. Walter Kaplan, and passed unanimously by the San Francisco City and County Federation of Women's Clubs in Executive Board Meeting, January 29th, 1954.

MRS. ALFRED B. EDWARDS, Corresponding Secretary, San Francisco City and County Federation of Women's Clubs.

Copies have been sent to:

Governor Goodwin J. Knight, State Capitol, Sacramento, California.

The State Senate, State Capitol, Sacramento, California.

Mr. Ward G. Walkup, President of the Board of State Harbor Commission, Ferry Building, San Francisco, California.

Dr. Mabel E. Kinney, State Chairman of Legislation, California Federation of Women's Clubs, 3726 Grayburn Avenue, Los Angeles 18, California

Resolution

WHEREAS, All the other ports in California are operated by the cities which they serve; and

WHEREAS, The Port of San Francisco is operated by the State of California; and

WHEREAS, The Port of San Francisco is a vital and integral part of the continued existence of San Francisco and its people: be it

Resolved, That the San Francisco City and County Federation of Women's Clubs go on record as desiring the return of the Port of San Francisco to the City of San Francisco and that copies of this resolution go to the proper civic and state officials and to the press.

(Signed)

MARGARET J. KAPLIN (Mrs. Walter Kaplin)

Chairman of Resolutions

(MRS.) MARY MCGINN TAYLOR

FLORENCE MCGUIRE (Mrs. A. J. McGuire)

The following communication was presented by the Chief Clerk:

Letter of Transmittal

STATE OF CALIFORNIA

STATE WATER RESOURCES BOARD

SACRAMENTO 5, CALIFORNIA, December 14, 1953

Honorable Arthur A. Ohnimus

Chief Clerk of the Assembly

State Capitol, Sacramento, California

DEAR MR. OHNIMUS: I have the honor to transmit herewith Bulletin No. 5 of the State Water Resources Board, entitled "Santa Cruz-Monterey Counties Investigation," as authorized by Chapter 1514, Statutes of 1945, as amended.

The Santa Cruz-Monterey Counties Investigation was conducted and Bulletin No. 5 prepared by the Division of Water Resources of the Department of Public Works, under the direction of the State Water Resources Board.

Bulletin No. 5 contains an inventory of surface and underground water resources of Pajaro Valley and other areas in Santa Cruz County, estimates of present and probable ultimate water utilization, estimates of present and probable ultimate supplemental water requirements, and preliminary plans and cost estimates for water development works.

Very truly yours,

C. A. GRIFFITH, Chairman

By SAM R. LEEDOM, Administrative Assistant

Enclosure

Above transmitted report ordered referred to the Committee on Conservation, Planning, and Public Works.

The following communication was presented by the Chief Clerk:

SAN FRANCISCO, CALIFORNIA
February 27, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly

DEAR SIR: Will you please extend my sincere thanks to all of the Members of the Assembly for the very beautiful copy of the resolution sponsored by Senator Earl Desmond and unanimously accepted by the members in memory of my late husband, Jay Kugler.

My son and I will always cherish it, and above all the friendship of the members which prompted the thought.

Sincerely,

LILLIAN KUGLER

The following communications were presented by the Chief Clerk from:

Patrick J. Corcoran of Los Angeles relative to slum clearance. Ordered referred to the Committee on Social Welfare.

Mrs. R. S. Ballantyne, Jr., Corresponding Secretary, Willard School Parent-Teacher Association of Pasadena, relative to Driver Education. Ordered referred to Committee on Transportation and Commerce.

Neill Davis, Executive Vice President, California Savings and Loan League of Los Angeles, expressing appreciation for the careful and conscientious consideration given to all problems of the industry. Ordered filed with the Secretary of State.

Percy Bohlen Gifford of Los Angeles, enclosing a resolution by the Property Owners Association of America, Inc., relative to memorializing Congress to limit taxation for nonmilitary functions of government. Ordered to Committee on Revenue and Taxation.

William L. Hudson, Assistant Executive Secretary, expressing appreciation of the Board of Governors of the Commonwealth Club of California for resolution recognizing its Fiftieth Anniversary. Ordered filed with the Secretary of State.

The following communications were presented by the Chief Clerk:

STATE OF CALIFORNIA, PRINTING DIVISION
SACRAMENTO 14, July 7, 1953

Mr. Arthur A. Ohnimus
Chief Clerk, State Assembly
Assembly Chamber, State Capitol
Sacramento 14, California

DEAR MR. OHNIMUS: I am this day forwarding to the State Treasurer a check in the sum of \$25,000 to be placed to the credit of the Legislative Printing Fund representing proceeds from the sale of legislative publications and service by the Legislative Bill Room from March 1, 1953 to June 30, 1953.

Very truly yours,

PAUL E. GALLAGHER, State Printer

STATE OF CALIFORNIA, PRINTING DIVISION
SACRAMENTO 14, September 25, 1953

Mr. Arthur A. Ohnimus, Chief Clerk
State Assembly, State Capitol
Sacramento 14, California

DEAR MR. OHNIMUS: This is to advise you that as of this day we have deposited \$246.89 to the credit of the Legislative Printing Fund, covering receipts from the sales of legislative publications by our Documents Section for the period January 1, 1953-June 30, 1953.

Yours very truly,

PAUL E. GALLAGHER, State Printer

STATE OF CALIFORNIA, PRINTING DIVISION
SACRAMENTO 14, February 5, 1954

*Mr. Arthur A. Ohnimus, Chief Clerk
California State Assembly
State Capitol, Sacramento, California*

DEAR MR. OHNIMUS: This is to advise you that as of this day we have deposited \$7,677.11 to the credit of the Legislative Printing Fund, covering receipts from the sales of legislative publications by our Documents Section for the period July 1, 1953 to December 31, 1953.

Very truly yours,

PAUL E. GALLAGHER, State Printer

The following communication was presented by the Chief Clerk:

HUNTINGTON PARK, CALIFORNIA
June 24, 1953

*Members of the Assembly
State Capitol
Sacramento, California*

Your kind expression of sympathy is gratefully acknowledged and deeply appreciated

MARY ANN HOLLIBAUGH

The following communications were presented by the Chief Clerk from:

John R. McGrath, Clerk, expressing appreciation of the Board of Supervisors of the City and County of San Francisco for Southern Crossing legislation. Ordered filed with the Secretary of State.

Richard S. Jensen of the Metallizing Company of Los Angeles, relative to use of the Hollywood Freeway by trucks. Ordered referred to the Committee on Transportation and Commerce.

Hazel V. Weeks of Santa Cruz, relative to holidays. Ordered referred to the Committee on Judiciary.

Mrs. Elly Herz of Berkeley, relative to grievances. Ordered referred to the Committee on Judiciary.

Aldo P. Guidotti of Oakland, relative to the Department of Industrial Relations. Ordered referred to the Committee on Industrial Relations.

Dr. Paul D. Foster, President, Los Angeles County Medical Association, relative to smog. Ordered referred to the Committee on Governmental Efficiency and Economy.

James T. M. Bleakley of New York, relative to repeal of the Federal Income Tax Law. Ordered referred to the Committee on Revenue and Taxation.

Jean P. Sutton of Lancaster, relative to teen-age drivers. Ordered referred to the Committee on Transportation and Commerce.

Charles Lindsay of Los Angeles, relative to unemployment compensation. Ordered referred to the Committee on Industrial Relations.

Winnie A. Schaefer of Los Angeles, relative to grievances. Ordered referred to the Committee on Transportation and Commerce.

Jean Pierre of Los Angeles, relative to monorail system in Los Angeles. Ordered referred to the Committee on Public Utilities and Corporations.

Jean Pierre of Los Angeles, relative to bequeathing of money to animals. Ordered referred to the Committee on Judiciary.

The following communication was presented by the Chief Clerk:

U. S. DEPARTMENT OF LABOR
BUREAU OF EMPLOYMENT SECURITY
WASHINGTON 25, D. C., June 23, 1953

*Mr. Arthur A. Ohnimus, Chief Clerk
California Legislature
3196 State Capitol, Sacramento 14, California*

DEAR MR. OHNIMUS: Mr. Sherman Adams, The Assistant to the President, has referred to the United States Department of Labor your letter of May 18th transmitting a copy of Assembly Joint Resolution No. 31 adopted by the California Legislature on May 15, 1953.

As you no doubt know, the Congress still has under consideration the appropriation for the employment security program for the fiscal year beginning July 1, 1953. It is therefore not possible at this time to advise you concerning the funds that will be available for administrative purposes during the next fiscal year to the California State Department of Employment.

Sincerely yours,

ROBERT C. GOODWIN, Director

A communication and exhibits were presented by the Chief Clerk from:

Mrs. Alma Sorenson of Van Nuys, relative to grievances. Ordered referred to the Committee on Judiciary.

The following communication was presented by the Chief Clerk:

Letter of Transmittal

STATE OF CALIFORNIA
DEPARTMENT OF PUBLIC WORKS
SACRAMENTO, February 19, 1954

*Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
State Capitol, Sacramento, California*

DEAR MR. OHNIMUS: Pursuant to an act approved by the Governor June 27, 1953, which became Chapter 1455, Statutes of 1953, a Temporary Committee for the Study of Measures Necessary for the Protection of Redondo Beach was established in the Governor's Office.

Pursuant to Section 5 of that act, the Temporary Committee submitted a report to the Governor. Mr. Russell S. Munro, Deputy Director of Public Works, was appointed by the Governor as a member of the committee and delegated to act as liaison between the Governor's Office and the committee as a whole. For this reason, Dr. J. Russell Shea, Mayor of the City of Redondo Beach and Chairman of the Temporary Committee, furnished this office with two copies of the committee's report to the Legislature.

There is transmitted herewith a copy of "Report to Engineering Subcommittee Studies of Measures to Protect Redondo Beach From Ocean Storms" dated January 14, 1954, together with the following items:

Copy of a letter dated February 8, 1954, from Mayor J. Russell Shea to Governor Knight.

Copy of letter dated January 25, 1954, from Mr. Gerald J. Jones, Chairman, et al, of the Engineering Subcommittee, to Dr. Shea.

A copy of this report is also being transmitted to Mr. Joseph A. Beek, Secretary of the Senate.

Very truly yours,

C. M. GILLIS
Assistant Deputy Director

Above transmitted report ordered referred to the Committee on Conservation, Planning, and Public Works.

The following communication was presented by the Chief Clerk:

Letter of Transmittal

STATE OF CALIFORNIA
DEPARTMENT OF PUBLIC WORKS
SACRAMENTO, February 1, 1954

Hon. Arthur A. Ohnimus
Chief Clerk of the Assembly
State Capitol, Sacramento, California

DEAR MR. OHNIMUS: Senate Resolution No. 100, 1953 General Session, introduced by Senator Fred H. Kraft, requested that the Department of Public Works make a survey of a highway connecting Borego Valley and San Jacinto Valley by any direct, feasible route.

There are enclosed six copies of the report that has been prepared as a result of this study.

Sincerely,

FRANK B. DURKEE
Director of Public Works

Above transmitted reports ordered referred to the Committee on Transportation and Commerce.

The following communication was presented by the Chief Clerk:

Letter of Transmittal

CALIFORNIA STATE PERSONNEL BOARD
SACRAMENTO, March 1, 1954

Mr. Arthur A. Ohnimus, Chief Clerk
The State Assembly, Sacramento, California

DEAR MR. OHNIMUS: Attached are 81 copies of the State Personnel Board's Report to the Governor and the Legislature. Please distribute to the Members of the Assembly.

Very truly yours,

JOHN F. FISHER, Executive Officer

Above copies of report ordered distributed.

The following communication was presented by the Chief Clerk:

Letter of Transmittal

CALIFORNIA STATE PERSONNEL BOARD
SACRAMENTO, March 1, 1954

Mr. Arthur A. Ohnimus, Chief Clerk
The State Assembly, Sacramento, California

DEAR MR. OHNIMUS: The State Personnel Board at its regular meeting on January 23, 1954, adopted the following resolution:

Resolved, That the Report to the Governor and the Legislature concerning state salaries and other matters together with recommendations be adopted as the report prepared in conformance with Government Code Section 18712. The Secretary of the State Personnel Board is directed to file the report with the Governor immediately and to file copies with each house of the Legislature in accordance with Government Code Section 18712.

In conformance with this resolution, we are transmitting a copy of this report to be filed with the Assembly.

Very truly yours,

JOHN F. FISHER, Secretary

Above transmitted report ordered referred to the Committee on Civil Service and State Personnel.

PETITIONS

A petition was presented by the Chief Clerk from: William N. Weber of Los Angeles. Ordered referred to the Committee on Judiciary.

COMMUNICATIONS

The following communications were presented by the Chief Clerk:

Letter of Transmittal

STATE OF CALIFORNIA
OFFICE OF LEGISLATIVE COUNSEL
SACRAMENTO, CALIFORNIA, February 23, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of Assembly
State Capitol, Sacramento, California

DEAR MR. OHNIMUS: We are pleased to submit herewith the Report of the Legislative Counsel, dated March 1, 1954, on "Legislation Necessary to Maintain the Codes."

Very truly yours,

RALPH N. KLEPS, Legislative Counsel
By CHAS. W. JOHNSON, Chief Deputy

Above transmitted report ordered held at the desk.

Letter of Transmittal

STATE OF CALIFORNIA
OFFICE OF LEGISLATIVE COUNSEL
SACRAMENTO, CALIFORNIA, February 27, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
State Capitol, Sacramento, California

DEAR MR. OHNIMUS: There is submitted herewith the Report of the Legislative Counsel in response to Resolutions Chapter 102, Statutes 1953

Very truly yours,

RALPH N. KLEPS, Legislative Counsel
By CHAS. W. JOHNSON, Chief Deputy

REPORT OF THE LEGISLATIVE COUNSEL ON REVISION OF THE LAWS RELATING TO FIRE PROTECTION DISTRICTS

Resolutions Chapter No. 102, Statutes of 1953 (Senate Concurrent Resolution No. 31) required the Legislative Counsel to study and analyze the laws relating to the formation and maintenance of fire protection districts and to report to the 1954 Regular Session of the Legislature outlining the changes necessary in the existing laws to make them more workable. Pursuant to this resolution, the Legislative Counsel has met with the State Fire Marshal, and representatives of the California State Firemen's Association, Inc., the California Fire Chiefs Association, and the California Rural Fire Association.

Fire protection districts are now formed under four different acts (Health and Safety Code, Part 3, Division 12, Chapters 1, 1a, 2, and 3). An examination of these laws indicates substantial differences in the following points:

1. Method of formation.
2. Selection and nature of the governing body of the district.
3. Adoption of fire ordinances.
4. Assessment and collection of taxes.
5. Adoption of annual budget.
6. Establishment of zones within the district.
7. Change of boundaries of the district.
8. Withdrawal from the district.
9. Annexations to the district.
10. Dissolution of the district.

Additionally, it may be said that there is no clear cut distinction between the types of districts, and confusion in the application of the four separate acts may easily occur.

Conferences with the groups heretofore mentioned discloses a general agreement of all concerned that the present situation is undesirable, and there is general agreement that the existing laws are in need of considerable revision. However, there is no unanimity of opinion as to what changes should be made. And it appears to all concerned that it will be necessary to contact the representatives of many, if not all, of the existing districts before any agreement can be reached.

In view of these circumstances, it appears that the only report which can be made at this time is one suggesting for legislative consideration the desirability of assigning to some state agency or legislative committee the authority to meet with

the interested groups, to inquire fully into the administrative problems involved, and to report to the Legislature its findings concerning the facts and recommended legislation.

Sacramento, California, March 1, 1954.

Respectfully submitted.

RALPH N. KLEPS, Legislative Counsel

ANNOUNCEMENTS

Speaker Silliman announced, for the benefit of the newly elected Members, that this Budget Session will be limited to the consideration of budgetary items, revenue acts, charter amendments, and acts necessary to provide operating expenses for both houses of the Legislature.

Speaker Silliman announced the presence in the Assembly Chamber of Mr. and Mrs. Robert Eaton and Miss April Eaton, daughter, son-in-law, and granddaughter of Governor Knight; Mrs. Harold J. Powers, wife of Lieutenant Governor Powers, and Mrs. James W. Silliman, his wife. He asked Sergeant-at-Arms Wilkie Ogg to escort them to the Bar of the Assembly, and introduced them to the Members of the Assembly.

Speaker Silliman announced that the televising of the proceedings today, for the first time in California history, will make it possible for several million people in California to see and hear their Governor when he delivers his Budget Message and Special Session Message.

RECESS

At 12.47 p. m., on motion of Mr. Levering, the Assembly recessed for the purpose of meeting with the Senate in Joint Convention.

IN JOINT CONVENTION

ASSEMBLY CHAMBER, SACRAMENTO

Monday, March 1, 1954

At 12.48 p. m., the Senate and Assembly met in Joint Convention.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ANNOUNCEMENT

Speaker Silliman announced the presence in the Assembly Chamber of the Honorable Harold J. Powers, Lieutenant Governor of the State of California and President of the Senate; and the Honorable Clarence C. Ward, President pro Tempore of the Senate, and invited them to the rostrum.

INTRODUCTIONS

Speaker Silliman introduced Lieutenant Governor Harold J. Powers who addressed the Joint Convention.

Lieutenant Governor Powers introduced Senator Clarence C. Ward, President pro Tempore of the Senate, who addressed the Joint Convention.

SENATE ROLL CALL

Hon. James W. Silliman, Speaker of the Assembly, directed the Secretary of the Senate to call the roll of Senators.

The roll was called, and the following answered to their names:

Senators Abshire, Berry, Breed, Brown, Burns, Busch, Byrne, Collier, Coombs, Cunningham, Desmond, Dilworth, Donnelly, Dorsey, Erhart, Gibson, Grunsky, Eoffman, Hulse, Ed. C. Johnson, Harold T. Johnson, Kraft, McBride, McCarthy, Miller, Montgomery, Murdy, O'Gara, Parkman, Regan, Sutton, Teale, Tenney, Thompson, Ward, Way, Weybret, Dale C. Williams, and J. Howard Williams—39

The Speaker of the Assembly declared a quorum of the Senate present.

ASSEMBLY ROLL CALL

Hon. James W. Silliman, Speaker of the Assembly, directed the Chief Clerk to call the roll of Assemblymen.

The roll was called, and the following answered to their names:

Messrs. Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Mrs. Davis, Messrs. Dickey, Dills, Dolwig, Miss Donahoe, Messrs. Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hunkley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—78.

The Speaker of the Assembly declared a quorum of the Assembly present.

APPOINTMENT OF JOINT COMMITTEE ON ESCORT

Lieutenant Governor Harold J. Powers, President of the Senate, announced the appointment of Senators Harold T. Johnson, Jack B. Tenney, and John F. Thompson as the Senate Committee to escort His Excellency, Hon. Goodwin J. Knight, Governor of the State of California, to the bar of the Assembly.

Hon. James W. Silliman, Speaker of the Assembly, announced the appointment of Messrs. Ralph R. Cloyd, Caspar W. Weinberger, and Allen Miller as the Assembly Committee to escort His Excellency, Hon. Goodwin J. Knight, Governor of the State of California, to the bar of the Assembly.

REPORT OF JOINT COMMITTEE ON ESCORT

The Joint Committee on Escort, appointed to wait upon the Governor, and escort him to the Joint Convention, appeared at the bar of the Assembly, and announced the presence of His Excellency, Hon. Goodwin J. Knight, Governor of the State of California.

PRESENTATION OF THE GOVERNOR

Hon. James W. Silliman, Speaker of the Assembly, then presented Governor Knight to the Joint Convention.

ADDRESS BY THE GOVERNOR

Governor Goodwin J. Knight then proceeded to address the Joint Convention as follows:

**BUDGET MESSAGE AND SPECIAL SESSION MESSAGE OF
GOODWIN J. KNIGHT, GOVERNOR OF CALIFORNIA**

Delivered Before the California Legislature, March 1, 1954

*To the Members of the Senate and Assembly of the
California Legislature:*

It is a pleasure to welcome you, the elected representatives of the people of our State, to Sacramento and to the 1954 Budget and special sessions.

In the many things which you and I must do in the next 30 days I am anxious to extend to you every assistance of my office and its staff. I propose to be available to your committees and to you individually every day for conferences and the sincere exchange of information and ideas, to the end of making this a most successful meeting of the Legislature.

I believe the transition from one administration to another has been accomplished smoothly and efficiently during the five months since my succession to the Governorship in October, 1953. The value and quality of our fine civil service organization have been demonstrated, and our various departments of government are performing for the people of California good service and an honest administration of their governmental affairs. To continue to do so is the determined purpose of all of us.

We meet today under the mandate of our Constitution for our regular budget session. I have called a special session to function concurrently with the budget session, but that fact should not be construed as the beginning of a policy of making each or any budget session an occasion for the discussion of a wide variety of issues which properly belong in a general session.

Before we had annual sessions of the Legislature, it was a frequent occurrence for our previous Governors to call special sessions to consider emergency matters. If we had no annual budget session I would probably have followed that practice. It is therefore no departure from tradition to call a special session at this time. However, it was not the intent of the people to make the budget session a modified general session. For that reason I have been obliged to refuse to include in the call for the special session a substantial number of items which may have merit and which many sincere citizens believe should be considered by the Legislature now. Many proposed laws which were not approved by the 1953 Legislature, or which were approved but were vetoed by the Governor, have been presented to me for inclusion in this special session. Despite their claimed merit, they are not in my opinion emergency measures and must therefore be deferred 10 months from now to the regular 1955 Session of this Legislature.

As Governor I must so rule in order to maintain the spirit of the constitutional amendment providing for an annual budget.

GROWTH AND POPULATION

In examining the condition of our State we are confronted with certain important facts. Before I mention a very fundamental one I would remind you that constant repetition of a great truth may detract from the appreciation of its significance. Nevertheless, I must continue to direct your attention toward the continuing rapid increase in population of our State. This phenomenal condition has been discussed many times but we must not fail to take it into account in all of our thinking and planning for the future.

We can by the work done here provide the methods and means for making life for all the people better. We can and we will adopt those plans which are looking toward finer things for the future—casting aside worn-out dogmas and embracing the newest and the most progressive policies that are known in political science, social welfare, and sound finance, and we can do it strictly within the provisions of constitutional law. With this statement of broad general purpose, I now direct your attention toward specific matters.

THE BUDGET

In conformity with Section 34, Article IV of the Constitution, I submit to you the Budget for the State of California for the Fiscal Year ending June 30, 1955.

This budget does not require additional taxes. It is built on strict economy and demonstrates that it is possible to maintain high standards of essential public services without heavy increases in expenditures.

There is abundant evidence that the economy of the Nation, and especially of this State, is vigorous and healthy. A long period of inflation has apparently been halted. Employment is being sustained at the highest annual level in our history. Industrial and commercial activity is at a high rate. Defense production will continue in large volume in this State for some time to come. Plant expansion and the establishment of new industries for civilian goods continue to be important factors in our economy. Our per capita income and savings are among the highest in the Nation.

On the other hand, the stresses and strains accompanying a heavy population growth continue to beset California's Budget. The good signs should not obscure the recent drop in farm income and upturn in unemployment in this State. Though neither of these unfavorable developments has reached alarming proportions they are not to be ignored. While having every confidence in our State's future, we must be on the alert for signs of danger and be ready to use all facilities at our disposal for combating any threat to the well-being of our people. The revenue estimates and expenditure requirements of this budget envision a healthy, growing economy adjusting itself to a stabilized dollar. The forecasts of economic factors and tax yields are more fully discussed in a statement on revenue estimates contained in the budget summary.

I am pleased to present to you an expenditure program which can be financed without additional taxes or higher tax rates. This is one of the few budgets in our State's history which calls for a net reduction in expenditures. The program contained in this State Budget for the Fiscal Year beginning July 1, 1954, and ending June 30, 1955, totals

\$1,423,345,684, as compared with \$1,429,615,586 for the present, 1953-54, year. The amount of \$1,002,665,990, or more than 70 percent is established by constitutional mandate or fixed by provisions of other continuing law. Only \$420,679,694, or less than 30 percent, represents the controllable segment where costs are in some degree subject to direct determination by the Governor and authorization by the Legislature in approving the Budget Bill. Mandatory appropriations are \$40,794,529 above the corresponding total in the current year, due chiefly to growth in school attendance and a greater volume of highway construction. Controllable costs are \$47,064,431 less than in the current year, largely as a result of careful analysis of expenditure requirements and decreases in recommended appropriations for capital outlay. In spite of the fact that proposed expenditures have been curtailed wherever possible, the total outgo for the State's General Fund will exceed the revenues estimated to be received during the year by \$76,456,161. I propose that this deficiency be met by using a carry-over surplus and by utilizing a portion of the reserve funds which have been set aside in earlier years.

The expenditure requirements are very completely analyzed and explained in the budget document. I will mention here the larger and more important items under the three major headings of State Operations, Capital Outlay, and Local Assistance.

STATE OPERATIONS

The requirements for carrying forward the many important services performed by the several departments of the State Government have been calculated at minimum needs, with reductions made wherever possible. Substantial increases are unavoidable for the following departments, however, where recently completed institutions and facilities must be manned and operated in order to care for the great increase in their human charges.

Mental Hygiene, Youth Authority, and Corrections: We must add \$6,110,696 to the budget for the Department of Mental Hygiene to enable it to care for 3,600 more patients with an improved program of treatment. There will be Youth Authority facilities for 500 more cases and there will be 1,150 more cases under parole supervision. This will require an addition of \$2,303,812 to the budget of the Youth Authority. The Department of Corrections will require an increase of \$2,770,832 for an estimated 1,036 more prisoners. The number of convictions has been increasing at a greater rate than in previous years.

State Colleges, University of California: Enrollment in the 11 state colleges will be 1,937 greater and these educational centers will require \$1,374,338 more in state support. The budget for the University of California proposes total expenditures of \$81,719,748, an increase of \$7,108,282. This is a substantial amount but I am convinced that the Regents, the President and other officers of the University have presented a conservative budget. Most of the increase is for recently added activities such as activation of two new teaching hospitals, one in Los Angeles and one in San Francisco, and the new campus at Riverside.

Of the total budget for the University, I am recommending that \$54,632,364 be appropriated from the General Fund, taking into account the fact that the University has on hand reserve funds of

approximately \$13,000,000 built up from prior year surpluses and from payments from the Federal Government representing reimbursements for overhead costs of research projects operated by the University for the Federal Government. This would require the use of approximately \$6,600,000 of these reserves. Since it will be necessary to draw upon reserve funds available to the State's General Fund to balance this budget, it is quite appropriate that the Board of Regents be expected to make use of a portion of its reserves as well. I wish to make it very clear there is no intent that any portion of the University's endowment funds derived from private gifts be affected in any way.

Highway Patrol: There is continued growth of motor vehicle registrations. Total number of licensed drivers in California is well past six million. The total registrations for 1954 are estimated at 6,250,000. This is by far the greatest number in any state in the Union, exceeding second-place New York by approximately 29 percent and third-place Pennsylvania by nearly 58 percent. The manpower in our Highway Patrol has by no means kept pace with the tremendous growth in motor vehicle traffic. It is imperative that we have more traffic officers on the highways to reduce the horrible toll in deaths and injuries.

Objective studies have been made to determine what an adequate Highway Patrol should be to cope with present day conditions. Each study, which has been independent of the other, indicates that the present strength of 1,517 should be increased by approximately 1,400 men. This budget proposes the addition of 220 officers, the maximum number which can be readily recruited and trained in one year as a very moderate increment toward this goal.

To match this increase in the Highway Patrol I am recommending an increase in the same ratio of the driver improvement program in the Department of Motor Vehicles. This carries the enforcement program through to the individual drivers, holding each driver responsible for his traffic violations and accidents, and suspending or revoking drivers' licenses when necessary to protect the driving public.

CAPITAL OUTLAY

Building Construction: In the last decade we have spent more than \$500,000,000 for new buildings and facilities, not including highways. Despite these vast expenditures, we are in no position to stop building now. Our continued growth makes it necessary to build more hospital and prison facilities, and more Youth Authority schools. Our state university and state college system must have additional classrooms and other structures to meet the greatly increased enrollments which they will have in the next few years. We are badly in need of additional office buildings. The departments concerned are making a careful re-appraisal of their needs on a long term basis. I am insisting upon simplicity in design and construction so as to obtain the maximum in utility for each dollar spent. Wherever practicable, existing institutions will be expanded so as to use present central services most effectively.

In addition to the money provided in this budget for building construction purposes, there is in the Architecture Revolving Fund in excess of \$100,000,000 in money previously appropriated and yet to be spent for building purposes. In my opinion the pipelines should

be allowed to clear, so that we may become more current in our construction work. The procedure of appropriating large sums of money years in advance of the actual construction work has tied up millions of dollars considerably in advance of actual needs. One year's tax revenues have thus been supplying money which more properly should come from receipts in later years. Now that we are reaching the point where we are exhausting the surpluses built up through inflation-swollen revenues we can no longer afford this type of financing. I am therefore proposing that funds be appropriated for the planning of a project in the year in which the planning work is to be done and that appropriations for the construction work be made for the year in which the contracts are to be let and the construction accomplished. In this year of transition between the old and the new procedures, recommended appropriations for construction work include only the most urgent items which cannot be deferred even for one year. This program includes in addition amounts for plans which should be ready for construction appropriations in the succeeding year.

Because of more favorable construction costs than were anticipated, a substantial amount will be saved in carrying out construction projects previously authorized. This saving will help meet the cost of next year's Capital Outlay budget.

For these reasons the 1954-55 Fiscal Year Capital Outlay budget is considerably smaller than in previous years and very likely smaller than will be needed in subsequent years.

Highway Construction: Highways are a factor of vital importance to the economy of California in providing a convenient and efficient means of transportation for persons and property. Modern highways are no longer a luxury but a living necessity.

Throughout the postwar years State Government has been hard pressed to keep its highway system abreast of the demands made by tremendous increases in the number of motor vehicles, which now average one for each two residents of the State. On two recent occasions action has been taken to accelerate the program of highway construction, and the full effect of this action is now becoming apparent. In its 14,000-mile state system, California has 1,250 miles of multi-lane divided highways—more of these safe, modern highways than any other state.

By constitutional provision, all of the revenue derived from motor vehicle taxes and fees must be used exclusively for highway purposes. This includes the highway patrol, administration of driver licensing and motor vehicle registration, as well as construction and maintenance of highways.

Outlays for highway construction and improvement in 1954-55 will total \$214,363,069, an increase of \$9,776,754 over the current year and \$89,084,963 more than was spent for this purpose in 1952-53. The proposed program involves 585 miles of state highways, including 162 miles of multi-lane urban freeways and inter-city expressways.

LOCAL ASSISTANCE

In appraising California's Budget it is important to understand the role played by the State in providing financial assistance to local units of government—counties, cities, and school districts. More than half of

all state expenditures are actually made to these agencies. Excluding Capital Outlay items, two-thirds of the day-to-day expense is incurred in connection with school support; welfare payments to the aged, blind, and to needy children; contributions for public health; allocations for city streets and county roads; and aid in maintaining other local activities. During the 1954-55 Fiscal Year these assistance payments will amount to \$785,836,143, and 92 percent of this total represents costs fixed by the Constitution or other continuing law. Only 8 percent is subject to determination by the Governor and annual review by the Legislature in approving the Budget Bill.

School Costs: Continued rapid growth in public school enrollment accounts for the largest single increase in the budget program for 1954-55. By provisions of the Constitution, state support of public schools is set at \$180 for each pupil in average daily attendance during the preceding year. With an aggregate attendance roll of nearly 2,200,000, the mandatory requirement under this formula is estimated at the record total of \$395,622,803, an increase of \$28,566,562 over the sum provided in the current year.

In addition, the State will appropriate funds for free textbooks, teachers' retirement, support of child care centers, and debt service on school building bonds. Total payments to local governments for school purposes next year will reach \$434,331,756, or more than 30 percent of the entire state expenditure program.

School Bond Retirement: By the first of the next fiscal year \$325,000,000 in state bonds will have been issued for the purpose of making loans to financially distressed school districts to aid them in school building construction. The school districts are required to make repayments of the loans in accordance with their ability to pay. These repayments are applied as a partial offset against the bond interest and redemption payments which the State is obliged to pay from the General Fund. In 1952 a special reserve of \$50,000,000 was set aside to be used to meet a portion of the State's share of these bond interest and redemption payments. As of June 30, 1954, about \$3,200,000 of this sum will have been amortized against such payments, leaving a balance of \$46,800,000.

When the \$50,000,000 was reserved for this purpose a provision was made for amortizing the reserve over the life of the bond issues. While I appreciate the desirability of such a reserve to help meet future payments, I believe it is preferable to use a portion of this reserve to keep the budget in balance now that the General Fund is so hard put to meet its current obligations. Accordingly I recommend that \$28,000,000 of this reserve fund be returned to the General Fund during the 1954-55 Fiscal Year.

SURPLUS AND RESERVE

When you completed your session in 1953 it was estimated that the General Fund would end the current fiscal year with an unbudgeted surplus on June 30, 1954, of \$9,600,000. It now appears that 1952-53 and 1953-54 revenues will exceed the budget estimate by \$14,000,000. We saved approximately \$11,000,000 from the 1952-53 appropriations and will save an additional \$14,000,000 in this current year. With these savings and other adjustments we can safely anticipate an accumulated General Fund surplus of \$49,043,085 on June 30, 1954, for carry-over

into the next budget year. This carry-over surplus, together with the use of the reserve fund which I have just discussed will be sufficient to balance the General Fund budget under my recommended expenditure program.

REVENUE DEFICIENCY FUND

In 1947 a Revenue Deficiency Reserve of \$75,000,000, commonly called the "Rainy Day" Fund, was established out of what was then excess revenues. This fund has the primary purpose of maintaining stability in our state financing by meeting any deficiency in revenues caused by an unexpected decline in business activity. The fund also has been made available for disaster relief should there ever be an extreme emergency such as an atomic attack. Present uncertainties as to the future make it highly desirable that this Revenue Deficiency Fund be held intact. I am therefore glad to present to you a budget with a plan for balancing it without the need for making any inroads upon this Revenue Deficiency Fund.

In my opinion a sound public finance program neither incurs heavy deficits nor piles up large unneeded surpluses. Unless there are compelling, extraordinary circumstances, our governmental budgets should meet current expenditures out of current revenues, taxing our citizens only the amounts needed to perform the services from which they will benefit. If the tax system produces more revenues than are needed, prompt steps should be taken to reduce the tax levies. Ideally we should have a system of revenues sufficiently flexible to meet our needs without causing undue disturbances and inconveniences to the taxpaying public.

The budget which I present herewith has been drafted with these principles in mind. I believe you will find in it a fair and equitable allocation of financial support among the many services provided by State Government, avoidance of waste, and a sincere regard for the burden now being carried by our taxpayers.

And now I will outline for you some of the subjects I have included in the extra session called concurrently with the Budget Session. These can properly be designated emergency matters, and most of them are noncontroversial. They have been discussed with the leaders of your two houses, and with one or two exceptions have been requested by one or more members of the Legislature.

Item No. 1 concerns administration and enforcement of the alcoholic beverage laws. It is not a function of the Chief Executive of the State to draft and introduce legislation, hence I have no specific plan of reform to achieve efficient and fair administration of the laws relating to the alcoholic beverage industry. As a result of extensive studies made by the Subcommittee on Alcoholic Beverage Control of your Joint Interim Committee on Governmental Reorganization and the efforts of individual members of the Legislature and others, we have much knowledge concerning weaknesses and faults in the present laws and their operation. In view of the facts presented in the Committee's Report in particular, it would seem most logical to turn our attention toward building a whole new liquor control structure. Patchwork on

the old, based on hopes that improvisation or compromise will suffice, is not enough.

I believe that any new plan of administration should contain at the very minimum the following points:

(1) A single authority with full responsibility for administration of the alcoholic beverage laws. The present system has resulted in the building of four almost entirely independent liquor "dynasties."

(2) Appointive rather than elective officers, or officer, to administer the alcoholic beverage control organization. In my opinion alcoholic beverage control should be administered in the same manner as other governmental matters which are the responsibility of our 18 administrative departments of State Government. I consider this a fundamental principle and believe that failure to follow that principle has contributed to the present maladministration of the alcoholic beverage control laws.

(3) Confirmation of appointees by the Senate. I am convinced that the provision for confirmation is one of the most important cross-checks of our form of government.

(4) Protection of the legitimate interest of licensees, many of whom have in good faith paid substantial sums of money for transfers of licenses. I am sure there is no desire on your part to penalize in any way the legitimate members of the alcoholic beverage industry.

(5) Such additions and corrections in the regulatory laws as are necessary in the wisdom of the Legislature to insure honest and effective alcoholic beverage control and to restore public confidence in its administration.

Another very important matter is Item No. 2 dealing with unemployment insurance. I have long been concerned about the adequacy of our unemployment insurance payments, and I have had the Director of Employment, Mr. Wm. A. Burkett, make a complete survey to determine whether the benefit payments actually do the job they were intended to do. He reported to me that in 1938, when benefit payments first started, California's \$15 maximum was the equal to that of 49 of the 51 states and territories, and in 1947, when the \$25 maximum was adopted, only seven states paid as much as California and none paid more. But seven years have passed without an increase and today 31 other states or territories pay more than we do.

During this seven-year period, the earnings of California workers have increased substantially. As a result, unemployment insurance does not give many workers the same degree of protection against wage loss that it did in 1947. In that year, the average insured worker earned only two and one-third times the \$25 maximum insurance payment but today he earns more than three times that amount.

Recently, I received a letter from the Secretary of Labor pointing out that President Eisenhower has recommended a maximum weekly payment equal to at least 50 percent of the average weekly wage. Here in California that would be \$39. I concur with the President that unemployment insurance payments should be increased, and I believe the exact amount of any increase should be determined by you, after a careful study of all phases of the situation.

Mr. Burkett advises me that it may be possible to pay for as much as a 20 percent increase right now—that would be an increase to \$30—

with the money saved through the curtailment of fraudulent claims. Certainly, that is the very minimum increase which we should have at this session. Increased payments are fully justified and are urgently needed in view of the very substantial increase in living costs since the last increase was enacted, in 1947.

Item No. 3 will permit the submission to the voters at the general election in November of an additional bond issue to provide funds for the continued operation of the Veterans' Farm and Home Purchase Act. This is a program which has been proved beyond the slightest doubt as a sound and constructive plan to aid veterans in acquiring homes and farms for their families. It is a self-liquidating plan, and it has operated successfully for 32 years at no cost to the State.

Item No. 11 makes provision for submission to the voters of an additional bond issue to insure the continuation of the very essential program of assisting school districts in the construction or improvement of public schools. With our continuing rapid growth in population we cannot afford any letdown in construction of new school classrooms.

The other items are of a specialized or local nature. They are described in my proclamation for the special session and it is not necessary for me to elaborate on them at this time. I will, of course, supply at your request any available information concerning them.

I hope that all of you will feel free to consult with me on any of the items included in the special session as well as matters which fall within the scope of the budget session. I wish you a most productive session and I look forward to a pleasant and constructive relationship with you as we work jointly for the best interest of all the people of California.

Respectfully submitted.

GOODWIN J. KNIGHT, Governor

March 1, 1954

ADJOURNMENT OF JOINT CONVENTION

At 1 35 p.m., there being no further business, the Speaker of the Assembly declared the Joint Convention adjourned sine die.

IN ASSEMBLY

At 1.40 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

MOTION TO PRINT MESSAGE OF GOVERNOR IN JOURNAL

Mr. Ernest R. Geddes moved that the Budget Message and Special Session Message delivered by Governor Goodwin J. Knight be printed in the Journal.

Mr. Thomas J. Doyle seconded the motion.

Motion carried.

ACTS OF EXECUTIVE CLEMENCY OF CALIFORNIA

Granted for Period March 20, 1953, to January 9, 1954

MESSAGES FROM THE GOVERNOR

STATE OF CALIFORNIA, GOVERNOR'S OFFICE

SACRAMENTO, March 1, 1954

*To the Members of the Assembly
of the State of California:*

In accordance with the provisions of Section 1 of Article VII of the Constitution of California, I hereby transmit to you a report of the cases of pardon and commutation of sentence issued by me from October 5, 1953, to March 1, 1954.

Also included is a report of the cases of pardon and commutation of sentence issued by former Governor Earl Warren from January 9 through October 4, 1953.

Respectfully submitted.

GOODWIN J. KNIGHT, Governor

**PARDONS AND COMMUTATIONS
ISSUED BY EARL WARREN****PARDONS**

Granted pursuant to Chapter 3.5, Sections 4852.01 to 4852.2 of the Penal Code, under which persons who have been released from state prison can demonstrate to the superior court of the county of their residence that they have rehabilitated themselves and earned the right to be considered for a pardon.

In each of the following cases the pardon has been granted pursuant to a certificate of rehabilitation issued by the superior court of the county of residence recommending the applicant to the Governor for a pardon.

MARIE ETHEL BeVIER, Tehachapi No. 59690, was convicted of the crime of burglary first degree in Los Angeles County during November, 1936. She served approximately 1½ years in prison and 1 year 11 months on parole, being discharged therefrom on June 8, 1940. Certificate of rehabilitation issued January 7, 1953, by the Superior Court of Los Angeles County. Granted October 1, 1953.

LOUIS H. CHANEY, also known as Louis Chaney, San Quentin No. 56580, Los Angeles County No. 158206 and San Bernardino County No. 38800, was convicted of the crimes of grand theft and violation of Section 146 of the California Vehicle Act in Los Angeles County during October, 1931. He served approximately one year in the county road camp and was placed on probation for an additional four years. Louis H. Chaney was thereafter convicted of the crime of grand theft in San Joaquin County during September, 1934. He served approximately 3 years 5 months in prison, being released therefrom on February 15, 1938. Louis H. Chaney was thereafter convicted of the crime of grand theft (auto) in San Bernardino County during July, 1938. He served approximately one year in the San Bernardino County Jail. Certificate of rehabilitation issued September 22, 1950, by the Superior Court of Sutter County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted September 23, 1953.

CHARLES F. CORRIGAN, also known as Charles Francis Corrigan, San Quentin No. 55168, San Francisco Police Department No. 50077, was convicted of the crime of assault with intent to commit rape in the City and County of San Francisco during December, 1933. He served approximately one year 2 months in prison and 2 years 5 months on parole, being discharged therefrom on July 16, 1937. Charles F. Corrigan was thereafter convicted of the crime of Violation of Section 476 of the Penal Code in the City and County of San Francisco during July, 1940, and was granted 3 years probation, one year to be served in the County Jail. He served approximately 9 months in the County Jail, being discharged therefrom in May, 1941. His probation was terminated by an order of the Superior Court on August 11, 1943, setting aside the verdict of the jury. Certificate of rehabilitation issued July 13, 1948, by the Superior Court of the City and County of San Francisco. Pardon recommended by a majority of the justices of the California Supreme Court. Granted September 23, 1953.

VINCENT DUCA, JR., San Quentin No. 62505, was convicted of the crime of burglary first degree in Los Angeles County during September, 1938. He served approximately 2 years 2 months in prison and 4 years 2 months on parole, being discharged therefrom on January 8, 1945. Certificate of rehabilitation issued August 6, 1952, by the Superior Court of Los Angeles County. Granted October 3, 1953.

IRVIN L. FOUSE, JR., San Quentin No. A-3908, was convicted of the crime of burglary second degree in Los Angeles County during June, 1946. He served approximately 1 year 2 months in prison and 1 year 2 months on parole, being discharged therefrom on October 8, 1948. Certificate of rehabilitation issued July 9, 1952, by the Superior Court of Los Angeles County. Granted October 1, 1953.

W. D. FREDERICKS, San Quentin No. 40514, was convicted of the crime of forgery in Fresno County during February, 1925. He served approximately 2 years in prison and 1 year on parole, being discharged therefrom on February 28, 1928. Certificate of rehabilitation issued July 11, 1952, by the Superior Court of the City and County of San Francisco. Granted September 23, 1953.

HENRY GARCIA, Folsom No. 18140, was convicted of the crime of robbery first degree and 2 priors in Alameda County during October, 1932. He served approximately 8 years 6 months in prison and 1 year 1 month on parole, being discharged therefrom on May 13, 1942. Certificate of rehabilitation issued March 12, 1947, by the Superior Court of Alameda County. Pardon recommended by a majority of the Justices of the California Supreme Court. Granted October 3, 1953.

LESTER G. GILPIN, San Quentin No. 61086, was convicted of the crime of violation of Section 288 of the Penal Code in Los Angeles County during November, 1937. He served approximately 2 years 2 months in prison and 2 years on parole, being discharged therefrom on January 20, 1942. Certificate of rehabilitation issued April 21, 1948, by the Superior Court of Los Angeles County. Granted October 1, 1953.

JULIUS GONZALES, San Quentin No. 44232, was convicted of the crime of operating an auto without the owner's consent in San Diego County during October, 1927. He served approximately 1 year 7 months in prison and 1 year 5 months on parole, being discharged therefrom on October 17, 1930. Certificate of rehabilitation issued October 1, 1951, by the Superior Court of San Diego County. Granted October 3, 1953.

EVANS F. GORDON, San Quentin No. 42501, was convicted of the crime of murder second degree in Los Angeles County during July, 1926. He served approximately 11 years in prison and 8 years 3 months on parole, being discharged therefrom on November 30, 1945. Certificate of rehabilitation issued August 13, 1947, by the Superior Court of Los Angeles County. Granted October 1, 1953.

GUSTAV GOTTLIEB, San Quentin No. 70123, Chino No. 1325, was convicted of the crime of practicing dentistry without a license in Los Angeles County during June, 1943. He served approximately 8 months in prison, being discharged therefrom on March 1, 1944. Pardon recommended by a majority of the Justices of the California Supreme Court. Certificate of rehabilitation issued July 30, 1952, by the Superior Court of Los Angeles County. Granted October 1, 1953.

MARION HAMILTON, San Quentin No. 56393, was convicted of the crime of burglary second degree in San Bernardino County during July, 1934. He served approximately 3 years 1 month in prison, being discharged therefrom on September 2, 1937. Certificate of rehabilitation issued February 15, 1952, by the Superior Court of San Bernardino County. Pardon recommended by a majority of the Justices of the California Supreme Court. Granted September 23, 1953.

WILLIAM HENRY HARRIS, San Quentin No. 70968, was convicted of the crime of bigamy in San Diego County during December, 1943. He served approximately 1 year 5 months in prison and 1 year 4 months on parole, being discharged therefrom on September 16, 1946. Certificate of rehabilitation issued June 4, 1952, by the Superior Court of Los Angeles County. Granted October 1, 1953.

JAMES W. HEWITSON, San Quentin No. 62394, was convicted of the crime of robbery first degree in Los Angeles County during August, 1938. He served approximately 3 years 9 months in prison, being discharged therefrom on May 25, 1942. Certificate of rehabilitation issued October 1, 1948, by the Superior Court of Marin County. Granted October 3, 1953.

MAX HICKOK, San Quentin No. 62613, was convicted of the crime of murder second degree in the City and County of San Francisco during November, 1938. He served approximately 3 years in prison and 2 years 4 months on parole, being discharged therefrom on March 31, 1944. Certificate of rehabilitation issued October 19, 1949, by the Superior Court of the City and County of San Francisco. Granted October 3, 1953.

JOHN MIDDLETON HOLMES, San Quentin No. 67093, was convicted of the crime of manslaughter in San Mateo County during August, 1941. He served approximately 1 year 7 months in prison and 1 year 9 months on parole, being discharged therefrom on December 25, 1944. Certificate of rehabilitation issued January 22, 1947, by the Superior Court of Los Angeles County. Granted October 3, 1953.

JAMES L. HORAN, San Quentin No. 36362, was convicted of the crime of burglary second degree in the City and County of San Francisco during April, 1922. He served approximately 1 year 4 months in prison and 1½ years on parole, being discharged therefrom on February 13, 1925. Certificate of rehabilitation issued July 11, 1952, by the Superior Court of Santa Clara County. Granted September 23, 1953.

PETER HORT, San Quentin No. 46197, Folsom Nos. 16752 and 17437, was convicted of the crime of forgery in Fresno County during September, 1928. He served approximately 1 year 6 months in prison, being released on parole April 3, 1930. Peter Hort thereafter violated the terms of his parole by possessing firearms and was returned to prison. He served approximately 3 years 7 months on the firearms charge (after having served 8 months on the parole violation), being discharged from prison on June 3, 1935. Certificate of rehabilitation issued May 2, 1951, by the Superior Court of the City and County of San Francisco. Pardon recommended by a majority of the justices of the California Supreme Court. Granted October 1, 1953.

LYLE JEWELL, San Quentin No. 43941, Folsom No. 17669, was convicted of the crime of burglary second degree in Alameda County during July, 1927. He served approximately 2 years 2 months in prison and 1 year on parole, being discharged therefrom on September 26, 1930. Lyle Jewell was thereafter convicted of the crime of receiving stolen property in Alameda County during February, 1932. He served approximately 2 years 9 months in prison and 10 months on parole, being discharged therefrom on September 27, 1935. Certificate of rehabilitation issued June 23, 1950, by the Superior Court of Alameda County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted October 1, 1953.

HAROLD KINSLEY, San Quentin No. 57598, was convicted of the crime of manslaughter in Los Angeles County during April, 1935. He served approximately 1 year 7 months in prison and 1 year 8 months on parole, being discharged therefrom on August 11, 1938. Certificate of rehabilitation issued May 24, 1950, by the Superior Court of Los Angeles County. Granted October 1, 1953.

LAWRENCE JEROME LESH, JR., San Quentin No. 66675, was convicted of the crime of violation of the Corporate Securities Act (3 counts) in Los Angeles County during June, 1941. He served approximately one year in prison and 1 year 8 months on parole, being discharged therefrom on February 9, 1944. Certificate of rehabilitation issued March 9, 1949, by the Superior Court of Los Angeles County. Granted October 3, 1953.

JACK LINGER, San Quentin No. 50741, Folsom No. 21444, was convicted of the crime of burglary second degree in Fresno County during August, 1931. He served approximately 3 years in prison, being discharged therefrom on July 27, 1934. Jack Linger was thereafter convicted of the crime of burglary second degree and prior in Fresno County during December, 1937. He served approximately 3½ years in prison, being discharged therefrom on July 14, 1941. Certificate of rehabilitation issued July 23, 1951, by the Superior Court of Fresno County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted September 23, 1953.

CLAUDE C. LONG, San Quentin No. 66044, was convicted of the crime of manslaughter in the City and County of San Francisco during January, 1941. He served approximately 2 years 6 months in prison and 3 years 6 months on parole, being discharged therefrom January 21, 1947. Certificate of rehabilitation issued January 7, 1949, by the Superior Court of El Dorado County. Granted October 1, 1953.

WILLIAM MARSHALL, San Quentin No. 57270, was convicted of the crime of manslaughter in Imperial County during February, 1935. He served approximately 6 years 4 months in prison, being discharged therefrom June 12, 1941. Certificate of rehabilitation issued March 6, 1951, by the Superior Court of Sacramento County. Granted October 1, 1953.

JOE MARTIN, San Quentin No. 71433, was convicted of the crime of manslaughter in Contra Costa County during March, 1943. He served approximately 2 years, 5 months in prison and 2 years 1½ months on parole, being discharged therefrom on October 1, 1947. Certificate of rehabilitation issued July 28, 1952, by the Superior Court of Contra Costa County. Granted September 23, 1953.

SHARON E. MORRIS, also known as Sharron Morris, San Quentin No. 65508, was convicted of the crime of forgery in Kings County during January, 1939, and was granted 3 years probation with the condition that he serve 5 months in the county jail. He thereafter violated the terms of his probation and was sent to prison where he served approximately 1 year 1½ months, being released on parole November 6, 1941. He was thereafter returned to prison for medical treatment, served 22 days in prison and 8 months on parole, being discharged therefrom September 24, 1943. Certificate of rehabilitation issued April 26, 1950, by the Superior Court of Alameda County. Granted October 3, 1953.

BENAGER HARRISON NUDYKE, San Quentin No. 69532, was convicted of the crime of violation of Section 13, Chapter 559, Statutes of 1929 (theft of money deposited as bond), 5 counts, in Los Angeles County during March, 1943. He served approximately one year in prison, being discharged therefrom on March 6, 1944. Certificate of rehabilitation issued April 14, 1948, by the Superior Court of Los Angeles County. Granted October 1, 1953.

LUPE ORTEGA, San Quentin No. 54487, was convicted of the crime of burglary first degree in Ventura County during July, 1933. He served approximately 2 years 9 months in prison and 10 months on parole, being discharged therefrom on February 25, 1937. Certificate of rehabilitation issued April 18, 1949, by the Superior Court of Ventura County. Granted October 1, 1953.

JOHN B. PAULO, San Quentin No. 49118, was convicted of the crime of grand theft in Alameda County during October, 1930. He served approximately 2 years 8 months in prison and 2 years on parole, being discharged therefrom on July 2, 1935. Certificate of rehabilitation issued June 25, 1952, by the Superior Court of Alameda County. Granted September 23, 1953.

AUGUST D. PEIRCE, San Quentin No. 67243, was convicted of the crimes of manslaughter and assault by means likely to produce great bodily injury (2 counts) in Alameda County during September, 1941. He served approximately 1 year 9 months in prison and 2 years 3½ months on parole, being discharged therefrom October 24, 1945. Certificate of rehabilitation issued March 24, 1950, by the Superior Court of the City and County of San Francisco. Granted October 3, 1953.

LORENZO PERONDI, San Quentin No. 23130, was convicted of the crime of burglary first degree in Madera County during October, 1908. He served approximately 3 years 2 months in prison and one year on parole, being discharged therefrom on December 14, 1912. Certificate of rehabilitation issued November 13, 1950, by the Superior Court of Fresno County. Granted October 1, 1953.

FRANK E. PUFFER, San Quentin No. 39564, was convicted of the crime of murder second degree in Placer County during June, 1924. He served approximately 7 years 6 months in prison and 7 years 8 months on parole, being discharged therefrom September 14, 1939. Certificate of rehabilitation issued June 11, 1948, by the Superior Court of Nevada County. Granted October 3, 1953.

JESUS RAMIREZ, San Quentin No. 57504, was convicted of the crime of violation of Section 141 of the California Vehicle Act (hit and run driving) in Los Angeles County during April, 1935. He served approximately 1 year 10 months in prison and 1 year 8½ months on parole, being discharged therefrom on November 6, 1938. Certificate of rehabilitation issued January 19, 1949, by the Superior Court of Los Angeles County. Granted October 1, 1953.

IVAN D. READ, Folsom No. 20889, was convicted of the crime of grand theft in Sacramento County during February, 1937. He served approximately 2 years 1 month in prison and 1 year 6 months on parole, being discharged therefrom on September 23, 1940. Certificate of rehabilitation issued September 20, 1948, by the Superior Court of Nevada County. Granted October 1, 1953.

C. R. RUSSELL, San Quentin No. 56910, was convicted of the crimes of violation of Section 209 of the Penal Code (2 counts) and robbery first degree (4 counts) in Los Angeles County during November, 1934, and received a life sentence. On December 31, 1942, his sentence was commuted by Governor Culbert Olson from life to 16 years. He served approximately 8 years 2 months in prison and 7 years 8 months on parole, being discharged therefrom on September 24, 1950. Certificate of rehabilitation issued January 21, 1952, by the Superior Court of Yolo County. Granted September 23, 1953.

VICTOR SEGARINI, San Quentin Prison No. 53048, was convicted of the crime of grand theft (2 counts) in San Joaquin County during October, 1932. On March 15, 1933, he was granted a pardon by Governor James Rolph, Jr., on the first count of grand theft. He served approximately 1 year 4½ months in prison and 1 year 7½ months on parole, being discharged therefrom on October 22, 1935. Certificate of rehabilitation issued May 17, 1951, by the Superior Court of San Joaquin County. Granted October 1, 1953.

WILLIAM H. SEYMOUR, San Quentin No. 49871, was convicted of the crime of grand theft in Los Angeles County during March, 1931. He served approximately 2½ years in prison and 1 year on parole, being discharged therefrom on October 14, 1934. Certificate of rehabilitation issued July 9, 1952, by the Superior Court of Los Angeles County. Granted September 23, 1953.

EDWARD F. SHETLER, San Quentin No. 55454, Folsom No. 15652, was convicted of the crimes of robbery first degree (2 counts), grand theft, and violation of Section 146 of the California Vehicle Act and prior, in Los Angeles County during February, 1929. He served approximately 7 years 8 months in prison, being discharged therefrom on October 22, 1936. Certificate of rehabilitation issued July 10, 1951, by the Superior Court of Alameda County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted September 23, 1953.

BHAG SINGH, San Quentin No. 64731, was convicted of the crime of soliciting the commission of a crime in Imperial County during March, 1940. He served approximately 2 years 3 months in prison and 1 year on parole, being discharged therefrom on July 3, 1943. Certificate of rehabilitation issued April 3, 1950, by the Superior Court of Imperial County. Granted September 23, 1953.

ALLEEN H. SMITH, Tehachapi No. 825, was convicted of the crime of issuing checks without sufficient funds in San Diego County during February, 1945. She served approximately 2 years in prison and 11 months on parole, being discharged therefrom on January 26, 1948. Certificate of rehabilitation issued October 20, 1952, by the Superior Court of Los Angeles County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted September 23, 1953.

CHARLES F. SMITH, Folsom No. 21305, San Quentin No. 61510, was convicted of the crime of grand theft in Kern County during September, 1937. He served approximately 3 years 9 months in prison and 2½ years on parole, being discharged therefrom on January 15, 1944. Certificate of rehabilitation issued March 15, 1951, by the Superior Court of Riverside County. Granted September 23, 1953.

JACK SMITH, San Quentin No. 52758, was convicted of the crime of burglary second degree in Plumas County during September, 1932. He served approximately 1 year 2 months in prison, being discharged therefrom on December 5, 1933. Certificate of rehabilitation issued March 23, 1949, by the Superior Court of Los Angeles County. Granted September 23, 1953.

WILLIAM P. STECKER, San Quentin No. 67245, was convicted of the crime of violation of Section 288 of the Penal Code in Humboldt County during September, 1941. He served approximately 2 years 7 months in prison and 3 years 6 months on parole, being discharged therefrom on October 26, 1947. Certificate of rehabilitation issued August 28, 1951, by the Superior Court of San Diego County. Granted September 23, 1953.

TONY STIMOLO, San Quentin No. 59701, Folsom No. 23333, was convicted of the crime of petty theft with prior petty theft in Santa Barbara County during December, 1936. He served approximately 2 years in prison and 1 year 10 months on parole, until his return to prison for parole violation on October 27, 1940, having been convicted of petty theft in Los Angeles County during October, 1940. He served approximately 2 years in prison and 1 year 7 months on parole, being discharged therefrom on May 23, 1944. Certificate of rehabilitation issued May 28, 1947, by the Superior Court of Los Angeles County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted September 23, 1953.

PHILIP THATCHER, San Quentin No. 55800, Folsom No. 21826, was convicted of the crime of grand theft in the City and County of San Francisco during March, 1934. He served approximately 4 years 1 month in prison being discharged therefrom on April 30, 1938. Philip Thatcher was thereafter convicted of the crime of robbery first degree in San Joaquin County during July, 1938. He served approximately 3 years 2 months in prison and 3 years on parole, being discharged therefrom on September 7, 1944. Certificate of rehabilitation issued October 3, 1945, by the Superior Court of Alameda County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted September 23, 1953.

WILLIAM THRUTCHLEY, San Quentin No. 57658, was convicted of the crime of burglary second degree in Lassen County during May, 1935. He served approximately 1 year 2 months in prison and 1 year 2 months on parole, being discharged therefrom on September 17, 1937. Certificate of rehabilitation issued November 29, 1950, by the Superior Court of Los Angeles County. Granted September 23, 1953.

E. S. TREMELLING, San Quentin No. 64085, was convicted of the crime of grand theft (3 counts), grand theft and conspiracy to commit grand theft (2 counts), in Los Angeles County during May, 1938. He served approximately 3 years 4 months in prison and 1 year on parole, being discharged therefrom on September 23, 1942. Certificate of rehabilitation issued November 15, 1950, by the Superior Court of Los Angeles County. Granted October 1, 1953.

HARRISON M. TUCKER, San Quentin No. 67597, was convicted of the crimes of forgery and grand theft (2 counts), in Los Angeles County during December, 1941. He served approximately 2 years in prison and 2½ years on parole, being discharged therefrom on June 6, 1946. Certificate of rehabilitation issued July 21, 1948, by the Superior Court of Los Angeles County. Granted September 23, 1953.

MAX VENER, San Quentin No. 38768, was convicted of the crime of grand larceny (2 counts), in Los Angeles County during December, 1923. He served approximately 3 years 5 months in prison and 2 years 6 months on parole, being discharged therefrom on November 15, 1929. Certificate of rehabilitation issued February 25, 1948, by the Superior Court of Los Angeles County. Granted September 23, 1953.

ROLLAND FRANCIS WAGNER, San Quentin No. 38597, was convicted of the crime of grand larceny in Los Angeles County during November, 1923. He served approximately 1½ years in prison and 1½ years on parole, being discharged therefrom on November 10, 1926. Certificate of rehabilitation issued August 20, 1952, by the Superior Court of Los Angeles County. Granted September 23, 1953.

ISAAC WOODS, San Quentin No. 51610, was convicted of the crime of robbery first degree in Alameda County during February, 1932. He served approximately 4 years 4 months in prison, being discharged therefrom on June 29, 1936. Certificate of rehabilitation issued May 24, 1950, by the Superior Court of Los Angeles County. Granted September 23, 1953.

PARDONS

Granted without reference to Chapter 3.5, Sections 4852.01 to 4852.2 of the Penal Code, after favorable recommendations.

GENE MASCHO ALFORD, San Diego Police Department No. 46378, San Diego County Sheriff's Office No. 110361, plead guilty to the crime of petty theft in San Diego County during September, 1948. He served approximately 26 days in the county jail and 5 months on parole, being discharged therefrom on March 28, 1949. Pardon recommended by Judge John J. Brennan of the Municipal Court of San Diego and A. E. Jansen, Chief of Police, San Diego. Granted October 1, 1953.

JOAQUIN AVILA, Riverside Police Department No. 16682, plead guilty to the crime of violation of Section 499b of the Penal Code (taking a vehicle without permission of the owner) in Riverside County during October, 1945. He paid a fine of \$25. Pardon recommended by the Adult Authority, former Judge R. A. Moore of the Justice Court of Riverside Township, and William O. Mackey, District Attorney of Riverside County. Granted October 1, 1953.

P. R. BERRY, San Quentin No. 50713, was convicted of the crime of murder first degree in Tulare County during August, 1931, and received a life sentence. He served approximately 10 years 3 months in prison and was released on parole December 1, 1941. Pardon recommended by the Adult Authority and Sandy Robinson, Sheriff of Tulare County. Granted October 1, 1953.

ROBERT E. BRUMBACK, San Quentin No. 55986, plead guilty to the crime of burglary first degree and prior in Los Angeles County during April, 1934. He served approximately 2 years 10 months in prison and 1 year 11 months on parole, being discharged therefrom on February 5, 1939. Pardon recommended by the Adult Authority, C. Earl Halderman, State Parole Officer, and a majority of the justices of the California Supreme Court. Granted October 1, 1953.

BILLIE M. CLAYTON, San Quentin No. A-3622, plead guilty to the crime of manslaughter in Riverside County during April, 1946. He served approximately 1 year 3 months in prison and 1 year 8 months on parole, being discharged therefrom on March 21, 1949. Pardon recommended by the Adult Authority, J. A. Bennett, Chief of Police of Riverside, and O. K. Morton, Judge of the Superior Court of Riverside County. Granted October 1, 1953.

HAYS CLEMENTS, San Quentin No. 49793, was convicted of the crime of attempt to rape in San Bernardino County during June, 1930. He served approximately 4 years 5½ months in prison and 3 years on parole, being discharged therefrom on August 25, 1938. Pardon recommended by the Adult Authority and Allen Moore, former Chief State Parole Officer. Granted October 1, 1953.

FRANCISCO COTA, also known as FRANCISCO COTA MARTINEZ, Imperial County Jail No. 37198, plead guilty to the crime of petit theft in Imperial County during January, 1939. He was sentenced to serve six months in the county jail. However, on January 26, 1939, he was released for deportation to Mexico. Pardon recommended by the Adult Authority and Don C. Butler, District Attorney of Imperial County. Granted September 23, 1953.

JAMES COX, also known as JAMES M. COX, Santa Clara County No. 12033 and San Quentin No. 65149, was convicted of the crime of violation of Section 476a of the Penal Code in Santa Clara County during June, 1939. He was placed on two years probation. During June, 1940, he plead guilty to the crime of burglary second degree in Santa Clara County. He served two years in prison and 1 year 7 months on parole, being discharged therefrom on January 7, 1944. Pardon recommended by the Adult Authority and a majority of the justices of the Supreme Court. Granted September 23, 1953.

WALTER I. CRAWFORD, San Bernardino County Jail No. 87743, was convicted of the crimes of violation of Section 502 of the Vehicle Code, violation of San Bernardino County Ordinance No. 408, disturbing the peace, and battery 2 counts, in San Bernardino County during July, 1949. He paid fines of \$100 and \$30 and served 2 days in the county jail and 48 days in the county road camp, being discharged therefrom September 8, 1949. Pardon recommended by the Adult Authority and Harry S. McDowell, Foreman of the San Bernardino County Grand Jury. Granted October 1, 1953.

GILBERT GOMEZ, San Quentin No. 46339, Folsom No. 16589, was convicted of the crime of violation of Section 146 of the Motor Vehicle Act in Alameda County during December, 1928. He served approximately 1 year 10 months in prison, being released on parole October 23, 1930. On January 10, 1931, he was returned to prison for violation of his parole. He served approximately 2 years 2 months in prison, being discharged therefrom on March 15, 1933. Pardon recommended by the Adult Authority. Granted September 23, 1953.

LEE GOW, San Quentin No. 30924, was convicted of the crime of murder first degree in Butte County during September, 1917, and received a life sentence. He served approximately 7 years 2 months in prison and was released on parole December 1, 1924. Executive clemency recommended by Fred Finsley, Chief State Parole Officer, W. H. Forward, Sheriff of Butte County, A. F. Kessler, Chief of Police, Oroville, and the Adult Authority. Granted September 23, 1953.

HARRY M. HATCH, San Quentin No. 49456, was convicted of the crime of attempted robbery second degree in Los Angeles County during December, 1930. He served 2 years 2 months in prison, being paroled therefrom on February 28, 1933. On January 28, 1935, the California Board of Prison Terms and Paroles suspended his parole for a violation but the detainer placed against him was never exercised. On October 3, 1951, the Adult Authority reviewed his case, reinstated him on parole, and refixed his term to permit discharge as of that date. Pardon recommended by Thomas J. Cunningham, Judge of the Superior Court of Los Angeles County, the Adult Authority, and a majority of the justices of the California Supreme Court. Granted September 23, 1953.

JUAN HERRERA, Imperial County Jail No. 20139, was convicted of the crime of petty theft in Imperial County on March 25, 1931. He was sentenced to serve 20 days in the county jail. Pardon recommended by Don C. Bitler, District Attorney of Imperial County, and the Adult Authority. Granted January 15, 1953.

JOHANNA BELL HUMBERT, Tehachapi No. 827, plead guilty to the crime of burglary second degree, 2 counts, in Riverside County during January, 1944. She served approximately 1 year 8 months in prison and 1 year 2 months on parole, being discharged therefrom on December 28, 1947. Pardon recommended by the Adult Authority and the Idaho Probation and Parole Department. Granted October 3, 1953.

AMELIA AGUILAR INCLAN, San Diego Police Department No. 24179, was convicted of the crime of petty theft in San Diego County during February, 1946. She was sentenced to 45 days in San Diego County Jail; however, her sentence was suspended on the condition that she be turned over to the United States Immigration authorities for deportation. Pardon recommended by the Adult Authority. Granted September 23, 1953.

LESTER A. KEENE, also known as DANNY REILLY, Folsom No. 15820, was convicted of the crime of robbery first degree, 2 counts, and prior in Alameda County during April, 1929. He served approximately 7 years 7 months in prison, being discharged therefrom on January 27, 1937. Pardon recommended by the Adult Authority, J. A. Paulson, District Parole Officer, Seattle, Washington, and a majority of the justices of the California Supreme Court. Granted October 1, 1953.

JOSEPH KIM, San Quentin No. 56102, plead guilty to the crime of murder first degree in Los Angeles County during May, 1934, and received a life sentence. He served approximately 10 years in prison and was released on parole May 26, 1944. Pardon recommended by the Adult Authority and W. H. Parker, Chief of Police of Los Angeles. Granted October 1, 1953.

CLIFFORD J. LEDGERWOOD, San Quentin No. 60403, was convicted of the crime of robbery first degree, 3 counts, in Los Angeles County during May, 1937. He served approximately 3 years 3 month in prison and 2 years on parole, being discharged therefrom on June 11, 1942. Pardon recommended by the Adult Authority. Granted October 3, 1953.

SIMEON MARTINEZ, San Francisco County Jail No. 71278, was convicted of the crime of violation of Section 647 of the Penal Code in the City and County of San Francisco during August, 1943. He served approximately 10 months in the county jail, being discharged therefrom on June 27, 1944. Pardon recommended by the Adult Authority. Granted September 23, 1953.

MYRON MUSSELL, San Quentin No. 45108, plead guilty to the crime of murder first degree in San Joaquin County during March, 1928, and received a life sentence. He served approximately 12 years 6 months in prison and was released on parole September 27, 1940. Pardon recommended by Carlos A. Sousa, Sheriff-Coroner of San Joaquin County, and the Adult Authority. Granted September 23, 1953.

VINCENTE QUINTERO, also known as VINCENT QUINTERO, Los Angeles County Jail Nos. 271429 and 328635, plead guilty to the crime of assault with a deadly weapon in Los Angeles County during June, 1938. He served 6 months in the county jail, being discharged therefrom on December 8, 1938. During January, 1941, Vincente Quintero plead guilty to the crime of violation of Section 504b of the California Vehicle Code in Los Angeles County. He served 24 days in the county jail, being discharged therefrom on January 30, 1941. Pardon recommended by the Adult Authority. Granted September 23, 1953.

METRY RAFFEDIE, San Quentin No. 63975, plead guilty to the crime of assault by means and force likely to produce great bodily injury in the City and County of San Francisco during August, 1930. He served approximately 5 years 4 months in prison, being discharged therefrom on December 30, 1944. Pardon recommended by the Adult Authority. Granted October 1, 1953.

E. G. RAMSAY, San Quentin No. 59816, was convicted of the crime of murder second degree in Alameda County during January, 1937. He served approximately 4 years 10 months in prison and 7 years 6 months on parole, being discharged therefrom on May 24, 1949. Pardon recommended by the Adult Authority and J. F. Coakley, District Attorney of Alameda County. Granted October 2, 1953.

MERCED BALTAZAR RAYA, Ventura County Sheriff's Office No. 8219, plead guilty to the crime of petty theft in Ventura County during January, 1944. He paid a fine of \$20. Pardon recommended by Roy A. Gustafson, District Attorney of Ventura County, and the Adult Authority. Granted September 23, 1953.

FREDERICK ARTHUR REID, San Quentin No. 34846, plead guilty to the crime of robbery first degree in Los Angeles County during May, 1921. He served approximately 4 years 9 months in prison and 6 years 4 months on parole, being discharged therefrom on June 17, 1932. Pardon recommended by the Adult Authority and Walter T. Stone, Chief State Parole Officer. Granted October 1, 1953.

NICK SANTOS, San Quentin No. 54304, was convicted of the crime of murder second degree in the City and County of San Francisco during May, 1933. He served approximately 9 years 3 months in prison and approximately 7 years 10 months on parole, being discharged therefrom on August 4, 1950. Pardon recommended by the Adult Authority and Walter T. Stone, Chief State Parole Officer. Granted October 1, 1953.

ERNEST SCHUMACHER, San Quentin No. 51765, plead guilty to the crime of grand theft in Mendocino County during February, 1932. He served approximately 1 year 4 months in prison and approximately 4 months on parole, being discharged therefrom on November 14, 1933. Pardon recommended by James E. Busch, District Attorney of Mendocino County, and the Adult Authority. Granted September 23, 1953.

RULIA SINGH, San Quentin No. 32437, was convicted of the crime of murder first degree in Imperial County during March, 1919, and received a life sentence. He served 14 years and 5 months in prison and was released on parole August 4, 1933. Pardon recommended by Walter Hoffman, Chairman, Arizona Board of Pardons and Paroles, and the Adult Authority. Granted January 15, 1953.

JACK EDWARD SKOLNICK, San Francisco Sheriff's Office No. 6485, plead guilty to the crime of petit theft in the City and County of San Francisco during September, 1934. He was sentenced to serve 30 days in the county jail and was released therefrom on October 10, 1934. Pardon recommended by the Adult Authority. Granted September 23, 1953.

JOHN STOKES, San Quentin No. 60748, was convicted of the crime of burglary second degree in Orange County during June, 1933, and was granted probation for five years, providing he serve one year in the county jail. He was released from the county jail on April 16, 1934, on a modified order. On August 8, 1937, he was arrested for violation of probation and committed to prison where he served 2 years 5 months, being discharged therefrom on January 23, 1940. Pardon recommended by James L. Davis, District Attorney of Orange County, and the Advisory Pardon Board. Granted September 23, 1953.

RAY W. SUTER, San Quentin No. 63291, plead guilty to the crimes of violation of Section 484 of the Penal Code (grand theft) and violation of Section 496 of the Penal Code (receiving stolen property) in Mono County during March, 1939. He served approximately 1 year 10 months in prison and approximately 2 years 1 month on parole, being discharged therefrom on February 13, 1943. Pardon recommended by Verne Summers, District Attorney of Mono County, Cecil R. Thornton, Sheriff of Mono County, and the Adult Authority. Granted September 23, 1953.

J. G. THALMAN, also known as JOHN GORDON THALMAN, Folsom No. 16448, plead guilty to the crime of grand theft and prior in Santa Cruz County during September, 1930. He served approximately 3 years 3 months in prison, being discharged therefrom on December 18, 1933. Pardon recommended by James L. Atteridge, Judge of the Superior Court of Santa Cruz County, the Adult Authority, and a majority of the justices of the California Supreme Court. Granted September 23, 1953.

LAWRENCE L. WEEKS, San Quentin No. 43339, plead guilty to the crimes of grand larceny, robbery first degree (7 counts), and murder first degree, in the City and County of San Francisco during February, 1927, and received a life sentence. He served approximately 14 years 6 months in prison, being released on parole on September 8, 1941. Pardon recommended by the Adult Authority, C. Earl Halderman, State Parole Officer, and a majority of the justices of the California Supreme Court. Granted October 1, 1953.

COMMUTATIONS OF SENTENCE

GEORGE A. CLARK, Folsom Prison No. 16140, plead guilty to the crime of forgery, 2 counts and 3 prior convictions, in Los Angeles County during February, 1930, and received a life sentence. He served approximately 11 years and 5 months in prison or until his release on parole on July 21, 1941. Commutation of sentence to time served recommended by the Adult Authority and a majority of the justices of the California Supreme Court. Commutation of sentence to time served granted October 1, 1953.

LEWIS H. DOWNS, San Quentin No. 50870, Folsom No. 19585, plead guilty to the crime of murder first degree in Alameda County during September, 1931, and received a life sentence. He served approximately 12 years in prison or until his release on parole September 24, 1943. Commutation of sentence to a term of 22 calendar years recommended by the Adult Authority. Commutation of sentence to 22 calendar years granted October 3, 1953.

GEORGE E. FIGUEROA, San Quentin No. 24448, was convicted of the crime of murder first degree in Los Angeles County during July, 1910, and was given the death sentence. On September 19, 1912, his sentence was commuted to life imprisonment by former Acting Governor A. J. Wallace. He served approximately 14 years 3 months or until his release on parole on October 30, 1924. Commutation of sentence to time served recommended by the Adult Authority. Commutation of sentence to time served granted October 1, 1953.

CHARLES HANDY, San Quentin No. 35766, plead guilty to the crime of murder first degree in Orange County during December, 1921. He served approximately 17 years 5½ months in prison or until his release on parole May 15, 1939. Commutation of sentence to time served recommended by the Adult Authority and A. P. Nelson, Attorney at Law, Santa Ana (formerly District Attorney of Orange County). Commutation of sentence to time served granted October 3, 1953.

GEORGE E. HAYES, Folsom No. 19207, was convicted of the crime of grand theft from person and 2 priors plead and proven in Los Angeles County during June, 1934, and received a life sentence. He served approximately 13 years 9 months in prison or until his release on parole April 5, 1948. Commutation of sentence to time served recommended by the Adult Authority and a majority of the justices of the California Supreme Court. Commutation of sentence to time served granted October 1, 1953.

ISADORE INDART, San Quentin No. 48098, was convicted of the crime of murder first degree in Fresno County during February, 1930. He served approximately 12 years in prison or until his release on parole February 6, 1942. Commutation of sentence to time served recommended by the Adult Authority, Fred Finsley, Chief State Parole Officer, and James M. Thuesen, District Attorney of Fresno County. Commutation of sentence to time served granted October 1, 1953.

ERNA MAZIE JANOSCHEK, Tehachapi No. 46002, was convicted of the crime of murder first degree in Alameda County during September, 1928, and received a life sentence. She served approximately 12 years 3 months in prison or until her release on parole December 17, 1940. Commutation of sentence to time served recommended by the Adult Authority and Judge Charles Wade Snook of the Superior Court of Alameda County. Commutation of sentence to time served granted October 1, 1953.

JOHN ALBERT KERR, JR., San Quentin No. A-15628, plead guilty to the crime of murder first degree in Fresno County on July 2, 1950, and was sentenced to be executed. Commutation of sentence to life imprisonment recommended by B. Roy Schauer, Associate Justice of the Supreme Court, Edmund G. Brown, Attorney General, and the Adult Authority. Commutation of sentence to life imprisonment granted January 15, 1953.

GEORGE MARTIN, San Quentin No. 43926, was convicted of the crime of murder first degree in Fresno County during July, 1927, and received a life sentence. He served approximately 14 years 6 months in prison or until his release on parole January 28, 1942. Commutation of sentence to time served recommended by the Adult Authority. Commutation of sentence to time served granted October 1, 1953.

WILLIAM W. MIDDLETON, Folsom Prison No 15062, plead guilty to the crime of forgery with three prior convictions in Plumas County during December, 1927. He served approximately 13 years 1 month in prison or until his release on parole February 26, 1941. Commutation of sentence to time served recommended by the Adult Authority. Judge J. O. Moncur, formerly of the Superior Court of Plumas County, and a majority of the justices of the California Supreme Court. Commutation of sentence to time served granted October 1, 1953.

ORA MORAGNA, Tehachapi No. 411, plead guilty to the crime of murder first degree in El Dorado County during August, 1938. She served approximately 7 years one month in prison or until her release on parole September 7, 1945. Commutation of sentence to time served recommended by the Adult Authority. Commutation of sentence to time served granted October 3, 1953.

JAMES O'BRIEN, also known as ALBERT E. DRYLAND, Folsom No 18847, was convicted of the crime of burglary second degree with 3 prior convictions in San Diego County during December, 1933, and received a life sentence. He served approximately 7 years 1 month in prison or until his release on parole January 23, 1941. Commutation of sentence to time served recommended by the Adult Authority, A. E. Jansen, Chief of Police of San Diego, and the majority of the justices of the California Supreme Court. Commutation of sentence to time served granted October 1, 1953.

HARRY OSTRANDER, San Quentin No 10716, was convicted of the crimes of kidnapping and robbery first degree in Los Angeles County during November, 1948, and was given a life sentence on the kidnapping charge and an indeterminate sentence of 5 years to life on the robbery first degree charge. He has served approximately 4 years 9½ months in prison. Executive clemency on the kidnapping charge recommended by the Adult Authority. Commutation of sentence to time served on the kidnapping charge granted October 3, 1953. This does not affect his sentence as to his conviction of robbery first degree.

ELIZA POTIGIAN, Tehachapi No. 40234, was convicted of the crime of murder first degree in Fresno County during March, 1924, and received a life sentence. She served approximately 12 years 6 months in prison or until her release on parole June 19, 1937. Commutation of sentence to time served recommended by the Adult Authority, and James M. Thuesen, District Attorney of Fresno County. Commutation of sentence to time served granted October 1, 1953.

VALENTINE RADECKI, San Quentin No. 36856, plead guilty to the crime of murder first degree in Los Angeles County during September, 1922. He served approximately 12½ years or until his release on parole March 23, 1935. Commutation of sentence to time served recommended by the Adult Authority and Fred Finsley, Chief State Parole Officer. Commutation of sentence to time served granted October 1, 1953.

BARNEY B. REED, San Quentin No 61230, plead guilty to the crime of murder first degree in Los Angeles County during December, 1937. He served approximately 6 years 8 months in prison or until his release on parole August 15, 1944. Executive clemency recommended by the Adult Authority. Commutation of sentence to time served granted October 3, 1953.

JOSEPH CRAIG ROBERTSON, Folsom Prison No. 19437, was convicted of the crime of burglary first degree with 2 priors and burglary second degree with 2 priors, in Alameda County during February, 1931, and received a life sentence. He served approximately 9 years in prison or until his release on parole December 15, 1943. Commutation of sentence to time served recommended by the Adult Authority, Judge Charles Wade Snook of the Superior Court of Alameda County, and a majority of the Justices of the California Supreme Court. Commutation of sentence to time served granted October 1, 1953.

CARLOS SAENZ, San Quentin No. 34513, was convicted of the crime of murder first degree in Fresno County during June, 1920, and received a life sentence. He served approximately 17 years in prison or until his release on parole, which was February 17, 1938. Commutation of sentence to time served recommended by Fred Finsley, Chief State Parole Officer, and the Adult Authority. Commutation of sentence to time served granted September 23, 1953.

CHARLES O. SIMMS, Folsom No. 23001, plead guilty to the crime of burglary second degree and two priors in Yolo County during April, 1940, and received a life sentence. He served approximately 7 years in prison or until his release on parole May 1, 1947. Commutation of sentence to time served recommended by the Adult Authority and Dal M. Lemmon, U. S. District Judge (sentencing judge). Commutation of sentence to time served granted October 3, 1953.

LEON JAMES STEELE, San Quentin No. 28409, was convicted of the crime of murder first degree in San Diego County during March, 1915, and received a life sentence. He served approximately 25 years 10 months in prison or until his release on parole February 7, 1941. Commutation of sentence to time served recommended by the Adult Authority and Carl I. Roggi, State Parole Officer. Commutation of sentence to time served granted October 1, 1953.

GEORGE DOUGLAS TEMPLETON, San Quentin No. 53106, was convicted of the crime of murder first degree in Santa Clara County during October, 1932. He served approximately 15 years in prison or until his release on parole November 3, 1947. Commutation of sentence to a term of 22 calendar years (November 2, 1954) recommended by the Adult Authority. Commutation of sentence to 22 calendar years granted October 1, 1953.

JOSEPHINE VALENTI, Tehachapi No. 48656, was convicted of the crime of murder first degree in Los Angeles County during June, 1930. She served approximately 10 years 8½ months in prison or until her release on parole March 2, 1941. Commutation of sentence to time served recommended by the Adult Authority and Frances J. Sullivan, State Parole Officer. Commutation of sentence to time served granted October 1, 1953.

MARGARET B. WILLIS, San Quentin and Tehachapi No. 40593, was convicted of the crime of murder first degree in Los Angeles County in 1925 and was given a life sentence. She served approximately 15 years in prison or until her release on parole April 10, 1940. Commutation of sentence to time served recommended by the Adult Authority and Mary E. McCarthy, State Parole Officer. Commutation of sentence to time served granted October 1, 1953.

JACK WILMONT, San Quentin No. 35626, was convicted of the crime of murder first degree in Mendocino County during November, 1921, and received a life sentence. He served approximately 19 years 10 months in prison or until his release on parole, which was September 23, 1941. Commutation of sentence to time served recommended by Fred Finsley, Chief State Parole Officer, and the Adult Authority. Commutation of sentence to time served granted September 23, 1953.

JOHN A. WOOD, San Quentin No. 46229, plead guilty to the crime of murder first degree in Los Angeles County during November, 1928, and received a life sentence. He served approximately 14 years 7 months in prison, or until his release on parole, which was June 8, 1943. Commutation of sentence to time served recommended by Fred Finsley, Chief State Parole Officer, and the Adult Authority. Commutation of sentence to time served granted September 23, 1953.

PARDONS AND COMMUTATIONS ISSUED BY GOODWIN J. KNIGHT

PARDONS

Granted pursuant to Chapter 3.5, Sections 4852.01 to 4852.2 of the Penal Code, under which persons who have been released from state prison can demonstrate to the superior court of the county of their residence that they have rehabilitated themselves and earned the right to be considered for a pardon.

In each of the following cases the pardon has been granted pursuant to a certificate of rehabilitation issued by the superior court of the county of residence recommending the applicant to the Governor for a pardon.

TONY CICERONI, San Quentin No. 59374, was convicted of the crime of manslaughter in San Joaquin County during August, 1936. He served approximately 4 years 4 months in prison and 2 years and 1 month on parole, being discharged therefrom on January 13, 1943. Certificate of rehabilitation issued May 8, 1953, by the Superior Court of San Joaquin County. Granted December 23, 1953.

DWIGHT B. CLAAR, San Quentin No. 61947, pleaded guilty to the crime of forgery in Los Angeles County during April, 1938. He served approximately 2 years in prison and 1 year 7 months on parole. He was returned to prison as a parole violator for a period of about five months, being discharged therefrom on May 29, 1942. Certificate of rehabilitation issued March 7, 1951, by the Superior Court of Los Angeles County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted December 23, 1953.

ANNIBALE CRUSCO, San Quentin No. 29944, pleaded guilty to the crime of manslaughter in Fresno County during September, 1916. He served approximately 2 years in prison and 1 year on parole, being discharged therefrom on October 3, 1919. Certificate of rehabilitation issued July 10, 1953, by the Superior Court of Santa Clara County. Granted December 23, 1953.

LAWRENCE E. DAVIS, also known as CHARLES CARTER, San Quentin No. 38690, pleaded guilty to the crime of grand larceny in Fresno County during November, 1923. He served approximately 1 year 2 months in prison and 1 year 2 months on parole, being discharged therefrom on April 1, 1926. Certificate of rehabilitation issued May 29, 1953, by the Superior Court of Kern County. Granted December 23, 1953.

EARL DUNCAN, San Quentin No. 54776, pleaded guilty to the crime of burglary second degree in Los Angeles County during September, 1933. He served approximately 2 years in prison, being discharged therefrom on October 28, 1935. Certificate of rehabilitation issued July 9, 1952, by the Superior Court of Los Angeles County. Granted December 23, 1953.

WILLIAM ALBERT HAMILTON, San Quentin No. 57144, pleaded guilty to the crime of murder second degree, 2 counts, in Placer County during December, 1934. He served approximately 4 years 11 months in prison and 7 years 5 months on parole, being discharged therefrom on May 12, 1947. Certificate of rehabilitation issued April 18, 1953, by the Superior Court of Placer County. Granted December 23, 1953.

MONICK ALBERT PICKNER, San Quentin No. 38418, pleaded guilty to the crime of robbery first degree in Siskiyou County during September, 1923. He served approximately 6 years 9 months in prison and 2 years on parole, being discharged therefrom on June 21, 1932. Certificate of rehabilitation issued August 5, 1953, by the Superior Court of Los Angeles County. Granted December 23, 1953.

FRANCIS HARVEY PHILLIPS, San Quentin No. 61965, pleaded guilty to the crime of robbery first degree, 3 counts, in Los Angeles County during May, 1938. He served approximately 2 years 7 months in prison and 11 months on parole. He was returned to prison as a parole violator for 2 years and served 3 years 4 months on parole, being discharged therefrom on March 29, 1947. Certificate of rehabilitation issued February 5, 1952, by the Superior Court of Los Angeles County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted December 23, 1953.

FOREST (JACK) G. RIDDLE, San Quentin No. 65309, pleaded guilty to the crime of robbery first degree, 4 counts, in San Bernardino County during July, 1940. He served approximately 3 years 4 months in prison and 2 years 11 months on parole, being discharged therefrom on November 5, 1946. Certificate of rehabilitation issued August 15, 1949, by the Superior Court of Riverside County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted December 23, 1953.

ALBERT GERALD ROCKLIN, San Quentin No. A-43, pleaded guilty to the crimes of escape and grand theft (auto) in Kern County during June, 1944. He served approximately 2 years 1 month in prison and 1 year 6 months on parole, being discharged therefrom on February 6, 1948. Certificate of rehabilitation issued July 11, 1952, by the Superior Court of the City and County of San Francisco. Pardon recommended by a majority of the justices of the California Supreme Court. Granted December 23, 1953.

DARRINGTON WEAVER, San Quentin Nos 49692 and 69539, was convicted of the crimes of subornation of perjury and prior felony conviction, and perjury and prior felony conviction, in Los Angeles County during March, 1943. He served approximately 2 years in prison and 1 year 7 months on parole, being discharged therefrom on October 9, 1946. Certificate of rehabilitation issued July 16, 1952, by the Superior Court of Los Angeles County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted December 23, 1953.

JACOB E. WEXLER, San Quentin No. 58158, pleaded guilty to the crime of receiving stolen property with prior felony conviction in Los Angeles County during September, 1935. He served approximately 2 years 7 months in prison and 11 months on parole, being discharged therefrom on April 5, 1939. Certificate of rehabilitation issued December 10, 1952, by the Superior Court of Los Angeles County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted December 23, 1953.

JAMES W. WINN, San Quentin No. 47580, pleaded guilty to the crimes of robbery first degree and assault to murder in Los Angeles County during August, 1929. He served approximately 8 years in prison, being discharged therefrom on September 17, 1937. Certificate of rehabilitation issued December 3, 1952, by the Superior Court of Los Angeles County. Pardon recommended by a majority of the justices of the California Supreme Court. Granted December 23, 1953.

PARDONS

Granted without reference to Chapter 3.5, Sections 4852.01 to 4852.2 of the Penal Code, after favorable recommendations.

LEO CAMPOS, San Quentin No. 45985, pleaded guilty to the crime of violating Section 146 of the Motor Vehicle Act (auto theft) in Los Angeles County during September, 1928. He served approximately 2 years 10 months in prison, was released on parole July 16, 1931, and deported to Mexico. He was discharged while on parole on June 22, 1932. Pardon recommended by the Adult Authority, Roy D. Jackson, District Judge at El Paso, Texas, and a majority of the justices of the California Supreme Court. Granted December 23, 1953.

MIKE GRIMALDO, Los Angeles County Sheriff's Office No. 138848 (B-278767), was convicted of the crime of petty theft in Los Angeles County during July, 1953, and was sentenced to 30 days in the county jail with one day suspended. Pardon recommended by Charles R. Dyer, Judge of the Municipal Court of Glendale, and C. R. Eggers, Chief of Police of Glendale. Pardon granted December 23, 1953, on the grounds that deportation would work an unusual hardship on his four American-born children.

FRANKLIN J. HAMLIN, San Quentin No. A-27086, was convicted of the crime of robbery first degree in the City and County of San Francisco, during October, 1953, and was received at San Quentin Prison on December 4, 1953. Subsequently, another man confessed to this crime. Pardon recommended by the Prosecuting Attorney, the District Attorney of San Francisco, and the investigating and arresting officers. Pardon granted on grounds of innocence on January 7, 1954.

LEO SAMPSON, Folsom No. 20832, San Quentin No. 59457, was convicted of the crimes of murder first degree and attempt to commit robbery in Los Angeles County during August, 1936. He served approximately 7 years and 10 months in prison and was released on a special service parole on August 7, 1944. Pardon recommended by the Adult Authority and a majority of the justices of the California Supreme Court. Granted December 23, 1953.

COMMUTATIONS OF SENTENCE

ISIDORE FIXMAN, also known as **JOE RAYMOND**, San Quentin No. 55519, Folsom No. 20798, was convicted of the crimes of kidnapping for purpose of robbery, robbery first degree, and attempted robbery, in Alameda County during February, 1934, and received a life sentence. He served approximately 7 years 2 months in prison and was released on parole April 5, 1941. Commutation of sentence to time served recommended by the Adult Authority and the majority of the justices of the California Supreme Court. Commutation of sentence to time served granted December 23, 1953.

JOHN SUTIC, San Quentin No. A-23349, was convicted by a jury of the crime of murder first degree in San Joaquin County during December, 1952, and was sentenced to be executed. Commutation of sentence to life imprisonment recommended by the special investigating agent of the Attorney General's Office. Commutation of sentence to life imprisonment without possibility of parole granted January 19, 1954.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Speaker Silliman, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Robert Eaton and daughter, April, of Los Angeles, Mrs. Harold J. Powers of Eagleville, and Mrs. James W. Silliman of Salinas.

On request of Messrs. McGee and Conrad, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Charles N. Reynolds of Sherman Oaks, Mrs. Ida R. Koverman, and Miss Grace S. Stoermer of Los Angeles.

On request of Messrs. Collier and Lanterman, the usual courtesies of the Assembly for this day were unanimously extended to Miss Clare Carey of San Mateo.

ADJOURNMENT

At 1.43 p.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Tuesday, March 2, 1954.

JAMES W. SULLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

SECOND LEGISLATIVE DAY

SECOND CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Tuesday, March 2, 1954

The Assembly met at 10 a.m.

Hon. James W. Sillman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Diekey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—78.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O My God, I come before Thee again at the beginning of another day to offer Thee anew the homage of my heart. I acknowledge Thee as my Supreme Lord and Master. I believe in Thee, because Thou art all powerful and faithful to Thy promises; I love Thee above all things because Thou art all good and worthy of all my love, and for Thy sake I love my neighbor as myself. Give me, O Lord, the grace to carry out these resolutions, through Christ our Lord.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Levering, further reading of the Journal of the previous legislative day was dispensed with.

LEAVE OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. McMillan.

QUESTION OF INFORMATION

Mr. McMillan arose to the following question of information: Under what authority was permission granted to televise yesterday's legislative proceedings?

Answer by Speaker

Speaker Silliman answered that when the Legislature is in session the decision would rest with the Members of the House, but during the interim between sessions it was his understanding that the Rules Committee would have the power of decision; and that he will have research made to assemble the facts so that full information may be available to the Members.

Point of Order

Mr. Doyle arose to the following point of order: That nothing is before the House, and that Messrs. McMillan and Lowrey are not in order.

Ruling by Speaker

Speaker Silliman ruled the point of order well taken.

**REQUEST FOR UNANIMOUS CONSENT THAT COMMUNICATION
BE PRINTED IN JOURNAL**

Mr. Maloney asked for, and was granted, unanimous consent that a communication be ordered printed in the Journal, as follows:

THE WHITE HOUSE

WASHINGTON

PALM SPRINGS, CALIFORNIA, February 22, 1954

*The Honorable Thomas A. Maloney,
The California State Assembly,
Sacramento, California*

DEAR MR. SPEAKER AND SPEAKER PRO TEMPOR: Thank you for your telegram of welcome to California. Mrs. Eisenhower and I are truly enjoying our stay in your wonderful State, and getting just exactly the combination of rest and relaxation that we both so badly needed.

With best wishes to you,
Sincerely,

DWIGHT D. EISENHOWER

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS**

The following bills were introduced, and read the first time:

Assembly Bill No. 1: By Mr. Caldecott—An act making appropriations for the support of the Government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately.

Referred to Committee on Ways and Means.

Assembly Bill No. 2: By Mr. Luckel—An act to amend Section 6359 of, and to add Sections 6369, 6370, 6370.1 and 6370.2 to, the Revenue and Taxation Code, relating to sales and use taxes.

Referred to Committee on Revenue and Taxation.

Assembly Bill No. 3: By Mr Luckel—An act to add Section 17955 to the Revenue and Taxation Code, relating to the exemption from the state personal income tax of income taxes paid to the United States.

Referred to Committee on Revenue and Taxation.

Assembly Concurrent Resolution No. 5: By Messrs. Bonelli, Allen, Backstrand, Belotti, Berry, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Mrs. Davis, Messrs. Dickey, Dills, Dolwig, Miss Donahoe, Messrs. Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Kloksiem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Silliman—Relative to the death of Jonathan J. Hollibaugh.

Request for Unanimous Consent

Mr. Bonelli asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 5, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 5

Assembly Concurrent Resolution No. 5—Relative to the death of Jonathan J. Hollibaugh.

Resolution read, and adopted unanimously by a rising vote.

Resolution ordered transmitted to the Senate.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolution was offered:

Assembly Concurrent Resolution No. 6: By Messrs. Lindsay, Maloney, Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Mrs. Davis, Messrs. Dickey, Dills, Dolwig, Miss Donahoe, Messrs. Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Kloksiem, Lanterman, Levering, Lincoln, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Silliman—Relative to the Honorable Allen G. Thurman.

Request for Unanimous Consent

Mr. Lindsay asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 6, at this time, without reference to committee, print, or file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 6

Assembly Concurrent Resolution No. 6—Relative to the Honorable Allen G. Thurman.

Resolution read, and adopted unanimously by a rising vote.

Resolution ordered transmitted to the Senate.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolutions were offered :

Assembly Concurrent Resolution No. 7: By Mr. McCollister—Relative to the reestablishment of the California Highway Patrol Auxiliary.
Referred to Committee on Rules.

Assembly Joint Resolution No. 3: By Mr. Luckel—Relative to reducing on April 1, 1954, the tax on diesel fuel oil and gasoline by a half a cent a gallon.

Referred to Committee on Rules.

RESOLUTIONS

The following resolutions were offered :

By Mr. Maloney :

House Resolution No. 10

Relative to the preparation and printing of a
Summary Digest and Subject List

Resolved by the Assembly of the State of California. That the Legislative Counsel prepare in one volume a Summary Digest of statutes enacted and constitutional amendments proposed, and a Subject List of all bills, constitutional amendments, joint and concurrent resolutions introduced, at the 1954 Regular Session of the Legislature and at any extraordinary session of the Legislature that may be held concurrently therewith, and that copies be distributed to all Members of the Legislature as soon as possible after printing; and be it further

Resolved, That the Chief Clerk of the Assembly cause 1,000 copies of this document to be printed, the cost thereof to be paid from the legislative printing appropriation.

Resolution read, and ordered referred to the Committee on Rules.

By Mr. Maloney :

House Resolution No. 11

Relative to preprinting the proposed codes

Resolved by the Assembly of the State of California, That the Legislative Counsel is hereby directed to prepare for printing as soon as practicable after the adjournment of the 1954 Regular Session of the Legislature, such additions to the codes as he proposes to submit to the Legislature for consideration, and immediately upon such printing to distribute the same to all interested persons and groups; and be it further

Resolved, That the Chief Clerk of the Assembly is hereby directed to have not to exceed 500 copies of each of such proposed additions to the codes printed, the cost thereof to be payable from the legislative printing appropriation, and to deliver them to the Legislative Counsel for distribution.

Resolution read, and ordered referred to the Committee on Rules.

ANNOUNCEMENT

Speaker Silliman announced that members may call for their allocations of postage stamps at any time, at the Office of the Rules Committee.

RESOLUTIONS

The following resolutions were offered:

By Mr. Fleury:

House Resolution No. 12

Relating to the printing of the Report on "Legislation Necessary to Maintain the Codes"

Resolved by the Assembly of the State of California, That the Chief Clerk of the Assembly is instructed to cause to be printed 1,200 copies of the Report of the Legislative Counsel entitled "Legislation Necessary to Maintain the Codes," dated March 1, 1954, and the appendices thereto; and be it further

Resolved, That the Chief Clerk of the Assembly is instructed to deliver 1,000 copies thereof to the Legislative Counsel for distribution to persons and groups interested in the recommendations contained therein

Resolution read, and ordered referred to the Committee on Rules

By Mr. Belotti:

House Resolution No. 13

Relating to the birthday of Robert F. Fisher

WHEREAS, On February 19th Robert F. Fisher celebrated his seventy-fifth birthday; and

WHEREAS, Robert F. Fisher was a member of this House in 1927, 1929 and 1931, representing Humboldt and Del Norte Counties; and

WHEREAS, He was born in Plymouth, England, in 1879 and was brought to San Diego in 1885 where he lived until enlisting in the United States Artillery in 1898; and

WHEREAS, He saw active service in the Philippines and, after being discharged from the service in 1900, operated a water transportation business in those islands until 1912 when he came to Humboldt County to settle on his ranch at Carlotta; and

WHEREAS, In 1912 he married Bess Hayne Fisher who served as a member of the State Social Welfare Board from 1934 to 1939; and

WHEREAS, The concern for and interest in public affairs which has always characterized Mr. and Mrs. Fisher is still active and an inspiration to all who know them; now, therefore, be it

Resolved by the Assembly of the State of California, That this House joins the host of loyal friends of Robert F. Fisher in congratulating him on the occasion of his birthday and wishes him joy in the years ahead; and be it further

Resolved, That the Chief Clerk prepare and forward a suitably prepared copy of this resolution to Robert F. Fisher.

Resolution read, and ordered referred to the Committee on Rules.

By Mr. Luckel:

House Resolution No. 14

Relating to the retirement of Mrs. Belle J. Benchley, Director of the San Diego Zoo

WHEREAS, San Diego's beloved Zoo Director, Mrs. Belle J. Benchley, is retiring after nearly thirty years of exemplary service to the people of that city; and

WHEREAS, By her administrative ability, charm, warm personality and enthusiasm for the development of the San Diego Zoo, the welfare of its inhabitants and the enlightenment of its visitors, Mrs. Benchley has achieved a reputation for herself and the zoo which is internationally recognized; and

WHEREAS, The same enviable qualities have enabled her to acquire from foreign governments and private collectors specimens not otherwise obtainable and to contribute to the breadth of knowledge and interest of peoples in all parts of the world by her manifold books and articles on zoological subjects; and

WHEREAS, Mrs. Benchley has consistently developed and maintained the zoo in accordance with the high ideals and aspirations of its founder, Dr. Harry M. Wegeforth; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of this Assembly take this opportunity to commend Mrs. Belle J. Benchley for her tremendous contribution to the welfare and renown of her community as Director of the San Diego Zoo; and be it further

Resolved, that the Chief Clerk of the Assembly be directed to transmit a suitably prepared copy of this resolution to Mrs. Belle J. Benchley.

Resolution read, and ordered referred to the Committee on Rules

By Mr. Luckel:

House Resolution No. 15

Relating to the death of James Clifford Safley.

WHEREAS, The life of James Clifford Safley was one of 14 snuffed out by a tragedy of the air lanes near Monterrey, Mexico, on October 19, 1953; and

WHEREAS, His career as a newspaperman and ambassador of good will and understanding to our sister Republic of Mexico won him hosts of devoted admirers on both sides of our friendly border; and

WHEREAS, At the time of his decease at the age of 59 he was editor of *The San Diego Union*, through the columns of which he conveyed to thousands of readers valuable, forthright and sympathetic observations and analyses of a forward looking and courageous contemporary Mexico; and

WHEREAS, Again we pay tribute to a son of Iowa who found his way to California, and we note his long career with the Copley publishing organization which included positions on the *Hollywood Citizen-News* and the *Glendale News-Press* before his happy assignment in San Diego; and

WHEREAS, This was the esteemed member of the Fourth Estate who authored such books as *The Country Newspaper and Its Operations*, *Fisherman's Pier*, *Mexican Vistas*, and an historical volume on the Copley Press; and

WHEREAS, His professional, civic, and fraternal bonds included the Editors' Conference of the California Newspaper Publishers' Association, consulting and lecturing services to the U.C.L.A. School of Journalism, the San Diego Chamber of Commerce, Phi Delta Theta, Sigma Delta Chi, the Masons, the Elks and the San Diego Club; now, therefore, be it

Resolved by the Assembly of the State of California, That this body honors the memory and good works of James Clifford Safley and wishes to be remembered in sympathy to his widow, Mrs. Maybelle Wylie Safley, and his daughter, Mrs. W. J. Flanagan; and be it further

Resolved, That suitably prepared copies of this resolution be sent by the Chief Clerk to Mrs. Safley and Mrs. Flanagan; and be it further

Resolved, That when this body adjourns this day it do so in memory of James Clifford Safley.

Resolution read, and ordered referred to the Committee on Rules.

By Messrs. Conrad, Clarke, Charles W. Lyon, and Maloney:

House Resolution No. 16

Relative to the death of Willard E. Badham.

WHEREAS, The Members of the Assembly were saddened to hear of the death of Willard E. Badham on September 23, 1953; and

WHEREAS, Mr. Badham, born in Shenandoah, Iowa, on March 10, 1873, came to Los Angeles, California, in 1883 where he finished his schooling and while engaged in the grocery and real estate businesses, unselfishly devoted much of his time and energy to the public service; and

WHEREAS, He enjoyed a full family life having married Hermina Adam in 1900 with three children being born of the marriage, Willard E. Badham, Jr., Nedwin Badham, and Mrs. Irma Badham Spooner; and

WHEREAS, Mr. Badham represented the Sixty-third District in the State Legislature from 1920 to 1934 rendering outstanding service in the Assembly both as member of that body and chairman of many of its committees; and

WHEREAS, Mr. Badham was responsible for many improvements in Exposition Park and the Coliseum and played a leading role in securing enactment of legislation establishing the University of California at Los Angeles, an important unit in our educational system; and

WHEREAS, Mr. Badham acted as Chairman of a Selective Service Board in World War II, for which he received a medal in recognition of his outstanding service from the Federal Government; and

WHEREAS, Mr. Badham is survived by his daughter, Mrs. Irma Badham Spooner, and his son Willard E. Badham, Jr.; now, therefore, be it

Resolved by the Assembly of the State of California, That this body extends its heartfelt sympathies to the family of Willard E. Badham; and be it further

Resolved, That the Chief Clerk of the Assembly transmit suitable copies of this resolution to Mrs. Leslie Spooner and Willard E. Badham, Jr.

Resolution read, and ordered referred to the Committee on Rules.

ANNOUNCEMENT

Speaker Silliman announced that Mr. Roger Shiue, a distinguished guest, is in the rear of the Assembly Chamber, and introduced him to Members of the Assembly with the following remarks:

"Mr. Roger Shiue is Secretary-General of the Provincial Assembly of Taiwan (Formosa). He is in the United States on a U. S. Foreign Operations Administration grant, and will remain until the middle of May studying legislative procedures in several of the states. Mr. Shiue, who has already visited the States of South Carolina, Tennessee, and Arizona, will remain in Sacramento for about 10 days, and he will spend about the same period in New York State at a later time. As a legislative officer of one of the provinces of the Republic of China, he is interested in all operations of our State Legislature, including its relationship to the Executive Department. He is particularly interested in our educational system, and hopes to observe some of the local school operations here in Sacramento."

REQUEST FOR UNANIMOUS CONSENT THAT LETTER OF TRANSMITTAL AND REPORT BE PRINTED IN JOURNAL

Mr. Caldecott asked for, and was granted, unanimous consent that a letter of transmittal and a report prepared by the Legislative Auditor be ordered printed in the Journal, in 10-point type, as follows:

LETTER OF TRANSMITTAL

SACRAMENTO, CALIFORNIA, January 29, 1954

*The Honorable Ben Hulse, Chairman
Joint Legislative Budget Committee
State Capitol, Sacramento, California*

Your subcommittee appointed to recommend as to the distribution of the reports of the Legislative Auditor to the Joint Legislative Budget Committee has reviewed the report entitled "Special Censuses for Distribution of Highway and Motor Vehicle License Fee Funds to Cities", January 21, 1954.

The Budget Committee and your subcommittee have taken no action regarding the report and the recommendation of the Legislative Auditor contained therein, since the amount of state funds for apportionment is not involved. However, it is our belief that the report will be of considerable interest to cities and to counties and should be reviewed by them. Accordingly, we recommend that the report be printed in the Assembly and Senate Journals.

Respectfully submitted.

ARTHUR H. BREED, JR., Chairman
JOHN L. E. COLLIER
THOMAS W. CALDECOTT

SPECIAL CENSUSES FOR DISTRIBUTION OF HIGHWAY AND MOTOR VEHICLE LICENSE FEE FUNDS TO CITIES

Prepared by the Legislative Auditor January 21, 1954

SPECIAL CENSUSES FOR DISTRIBUTION OF HIGHWAY AND MOTOR VEHICLE LICENSE FEE FUNDS TO CITIES

Among the laws governing the collection and distribution of taxes and fees levied on motorists are those which distribute funds to cities and counties on the basis of their population as related to the total

population of the State. Substantial sums are paid to cities and counties from the Motor Vehicle License Fee Fund, the so-called "in lieu" tax, on such a population basis. Cities also receive funds equivalent to five-eighths of one cent per gallon fuel tax from the State Highway Fund on a like basis.

APPORTIONMENTS ON POPULATION BASIS

Highway user revenues apportioned to local governments on a population basis with estimated amounts for 1953-1954 are as follows:

	<i>Estimated amounts</i>
	<i>1953-54</i>
<i>Motor Vehicle "In Lieu" Tax</i>	
To cities -----	\$35,494,660
To counties -----	35,494,660
<i>Motor Vehicle Fuel Tax</i>	
To cities -----	27,650,600
To counties -----	---
Total -----	<u>\$98,639,920</u>

Population is a factor in state apportionments to counties also in the case of certain appropriations for postwar public works, public health administration, and for airport construction

SPECIAL CENSUSES PRIOR TO 1950

Authorization for the use of special censuses in the determination of allocations of gas tax and motor vehicle in lieu tax to cities was first contained in legislation enacted in 1943. Chapter 581, Statutes of 1943, authorized the use of special censuses for allocations prior to July 1, 1945, with the act to terminate on that date or upon the termination of hostilities. During the 1945 Session the same act was further extended until July 1, 1947, or until the termination of hostilities. Legislation authorizing the use of special censuses was, therefore, originally legislation to be effective only during war time, and with a definite termination date. The same act was again amended in 1946 (Chapter 30, 1st Extraordinary Session) extending its application, after the termination of hostilities, to July 1, 1947, and was amended again by Chapter 591, Statutes of 1947, extending its application until the next decennial census.

SPECIAL CENSUSES AFTER 1950

At the time of the meeting of the Regular Legislative Session of 1951, the official Decennial Census of 1950, taken as of April 1, 1950, had been completed and a preliminary count for cities was issued on September 28, 1950. However, the official tabulation for cities was not available at that time and there was doubt that it would be certified in time for the June 1, 1951, apportionment of highway funds to cities. To meet this situation, legislation was enacted which authorized the use of the preliminary census count in any allocation to cities (under Section 194 of the Streets and Highways Code and Section 11005 of the Revenue and Taxation Code) subsequent to May 31, 1951, and prior to the publication of the official census.

This same legislation, however, also authorized the taking of special censuses by cities and required the use of these determinations in subsequent allocations to cities of highway funds and motor vehicle in lieu tax.

The process in taking special censuses and applying the results is as follows:

1. Any city whose population has substantially increased may apply to the Bureau of the Census for the taking of a special population census.

2. The taking of these special censuses, the cost of which is to be borne by the city, is authorized by Section 1(b) of Public Law 671 of the 80th Congress.

3. Results of the special census are certified to the State Controller and to the Department of Public Works.

4. New figures, when determined, are added to the total for all cities and are used as the basis of apportionment of "in lieu" tax by the Controller and as the basis of apportionment of highway funds for cities by the Department of Public Works.

Chapter 633, Statutes of 1951, which authorizes the use of special censuses, provides, in part, as follows:

SEC. 2. Any city or city and county whose population has been substantially increased since the last federal census may apply to the United States Bureau of Census to determine the increase in population. Upon receipt from the bureau of its determination of population, the city or city and county shall file a certified copy of such determination with the Department of Public Works and with the State Controller.

SEC. 3. All allocations made under 194 of the Streets and Highways Code (State Highway Funds) and 11005 of the Revenue and Taxation Code (Motor Vehicle License Fee Fund) for any allocation made subsequent to the filing with the respective departments of such determination shall be based upon the population so determined. * * *

SEC. 4. The cost of any investigation by the United States Bureau of Census shall be a proper charge against the city or city and county applying therefore and shall be paid by it to the bureau.

SEC. 5. This act does not apply to counties.

Between the time of the Decennial Census of 1950 and the end of December 1953, a total of 129 special censuses for cities has been taken. Several cities have taken two censuses and one has taken three since the decennial census.

The increased activity in the taking of special censuses is indicated by the following table which shows the number taken each year:

<i>Year</i>	<i>Number of Special Census Counts</i>
1950 -----	2
1951 -----	1
1952 -----	40
1953 -----	76

Information from the Bureau of the Census indicates that for all cities in the United States, the bureau has conducted 190 special censuses since April 1, 1950. The largest part of these, at a cost of \$622,344, have been conducted in California, which is due, undoubtedly, to the application of Chapter 633, Statutes of 1951.

ANNEXATIONS

With respect to the disposition of proceeds from the Motor Vehicle License Fee Fund, the Revenue and Taxation Code (Section 11005a) provides authorization and a method for considering population growth of cities which results from annexations. This provides that the population of the annexed territory shall be ascertained by the Controller by multiplying the number of electors therein by three. This method generally provides a growth factor which is favorable to the annexing city, inasmuch as registrations are more nearly half the population than one-third.

COST OF CENSUSES

Federal authorization provides that the taking of a special census by the Bureau of the Census shall be paid for by the requesting city. Costs vary depending largely upon whether the census is confined to a population count or is to include other information as to population characteristics or special data. Inasmuch as the special censuses in California have been mainly for the purpose of increasing motor vehicle fuel and license fee grants, they have been confined largely to a count of population only. Total costs to the cities for all special censuses in California since April 1, 1950, have been \$622,344. This has averaged approximately 13 cents per capita.

EFFECT OF SPECIAL COUNT

Since cities receive, at the present time, approximately \$3.36 per capita from the gas tax and approximately \$4.40 per capita from the motor vehicle in lieu tax, there is every inducement to spend approximately 13 cents per capita if there is any indication of population growth of any kind, even if less than the state-wide rate of increase. Neither apportionment is a fixed figure per capita but is the apportionment of a given amount available distributed on the basis of population. This means, of course, that any increase decreases the per capita value of the apportionments to all cities. Changes in apportionments to any city will depend on the relationship between gain in that city to gain in other cities. If all gained equally, *per capita* value of apportionments would be less and actual apportionments would be unchanged. "Gain", therefore, is now always gain in terms of what apportionments would have been had there been no special censuses. This can be illustrated in the case of Los Angeles, which is the largest of the censuses certified to the Controller. The Special Census for Los Angeles City conducted on November 2, 1953, produced an increased population of 134,152. In addition there was a gain of 9,984 from annexations. On the basis of the last apportionment of motor vehicle in lieu tax this population produced an apportionment of \$1,134,983. Had the same amount of money been apportioned on the basis of the 1950 Census for all cities,

plus credit for annexations, Los Angeles would have received \$1,146,830 or \$11,847 more. In addition, the city paid the cost of the special census at approximately \$300,000.

The operation of this law results in a situation in which cities are virtually forced to measure and certify any population growth, simply to keep up with their share of apportionments based upon population.

SUMMARY AND CONCLUSIONS

Analysis of the results of special censuses conducted pursuant to Chapter 633, Statutes of 1951, leads to the following conclusions:

1. With 76 special censuses certified by cities in 1953, activity in this regard is almost certain to be accelerated as the length of time from the decennial census increases.

2. Each special census by one city indicating increased population dilutes the per capita factor for apportionment for all cities.

3. Although the law authorizes the taking of a special census by any city "whose population has been substantially increased since the last federal census," censuses have been taken and results certified to the Controller when the increase was by no means "substantial". Many have been only nominal increases, less than the state-wide increase, and some have actually been decreases. The probable results of a special census are known in advance and are used by the Bureau of the Census in making estimates of the cost of a special census, yet there is no administrative machinery in existence to define and give effect to the words "substantial increase" as contained in the law.

4. The law permitting the use of special census counts applies only to cities and does not apply to counties, although certain apportionments based upon population are made to counties.

5. The application of the law does not reflect true shifts in population from area to area, because cities which might undergo a population decrease cannot be compelled to take and use a special census count for apportionments. Prior to 1960, especially around military areas, substantial city out-migrations as well as in-migrations are possible. These out-migrations, if they do occur, will probably occur in cities which have already received credit for population increases.

6. Any apportionment law based upon population which provides that every officially measured increase must be taken into consideration, is illogical and leads inevitably to a situation in which cities are forced to gain recognition for every increase even though it is less than the state-wide rate of increase.

7. Even though there have been some substantial population shifts since the 1950 Decennial Census, that census reflected true population proportions as of a given time. This is a feature which is not contained, and cannot be contained, in any of the totals used by the Controller for apportionments since May 1951.

RECOMMENDATION

In view of the operation of this law, we recommend that Chapter 633, Statutes of 1951, be repealed and that from and after the effective date of the repeal apportionments to cities of gas tax and motor vehicle in lieu payments be based upon the population of cities as determined by the last decennial census.

To return to the 1950 Decennial Census basis would result in plus and minus changes from the apportionments which now result but it would have the advantage of (a) basing the apportionment upon a count for all cities as of a given time and (b) relieving cities of the pressure to conduct and pay for special censuses as the result of action of other cities.

Attached as an appendix to this report is a tabulation which shows for all cities the last semi-annual apportionment of motor vehicle in lieu tax (1) on the basis of the population count reflecting special censuses and (2) on the basis of the 1950 decennial count.

APPENDIX A

Allocation to Cities of November 30, 1953, Apportionment of Motor Vehicle "In Lieu" Taxes on the Basis of 1950 Decennial Census and on the Basis of Special Censuses

(Includes Annexations and New Incorporations)

County	City	Population base counting special censuses	1950 decennial census base (if different)	Actual alloca- tion *	Alloca- tion on 1950 base
Alameda	Alameda	64,430	--	\$34,583	\$37,312
	Albany	17,590	--	9,441	10,186
	Berkeley	113,805	--	61,086	65,905
	Emeryville	2,889	--	1,550	1,673
	Hayward	24,292	17,455	13,039	10,108
	Livermore	7,023	4,364	3,769	2,527
	Oakland	384,575	--	206,425	222,710
	Piedmont	10,132	--	5,438	5,868
	Pleasanton	2,710	2,244	1,454	1,300
	San Leandro	28,247	--	15,161	16,358
	Totals	655,693	--	\$351,952	\$373,217
Amador	Amador	151	--	\$81	\$87
	Ione	1,605	--	861	929
	Jackson	1,879	--	1,008	1,088
	Plymouth	382	--	205	221
	Sutter Creek	1,151	--	617	667
	Totals	5,168	--	\$2,774	\$2,992
Butte	Biggs	784	--	\$420	\$454
	Chico	12,332	--	6,619	7,142
	Gridley	3,060	--	1,642	1,772
	Oroville	5,930	--	3,183	3,434
	Totals	22,106	--	\$11,865	\$12,802
Calaveras	Angels	1,147	--	\$615	\$664
Colusa	Colusa	3,031	--	\$1,626	\$1,755
	Williams	1,134	--	608	657
	Totals	4,165	--	\$2,235	\$2,412

APPENDIX A—Continued

<i>County</i>	<i>City</i>	<i>Population base counting special censuses</i>	<i>1950 decennial census base (if different)</i>	<i>Actual alloca- tion *</i>	<i>Alloca- tion on 1950 base</i>
Contra Costa-----	Antioch -----	11,060	--	\$5,936	\$6,405
	Brentwood -----	1,729	--	928	1,001
	Concord -----	12,493	9,908	6,705	5,738
	El Cerrito -----	22,104	18,011	11,864	10,430
	Hercules -----	343	--	184	199
	Martinez -----	8,460	--	4,541	4,899
	Pinole -----	1,147	--	615	664
	Pittsburg -----	13,279	--	7,127	7,690
	Richmond -----	99,545	--	53,432	57,647
	San Pablo -----	14,476	--	7,770	8,383
	Walnut Creek ----	2,666	--	1,431	1,544
	Totals -----	187,302	--	\$100,536	\$104,600
Del Norte-----	Crescent City ----	2,136	1,706	\$1,146	\$988
El Dorado-----	Placerville -----	3,749	--	\$2,012	\$2,171
Fresno-----	Clovis -----	2,979	2,991	\$1,599	\$1,732
	Coalinga -----	5,539	--	2,973	3,208
	Firebaugh -----	1,037	821	556	475
	Fowler -----	1,857	--	996	1,075
	Fresno -----	99,727	--	53,529	57,753
	Huron -----	315	--	169	182
	Kerman -----	1,563	--	838	905
	Kingsburg -----	2,310	--	1,239	1,338
	Mendota -----	1,585	--	850	918
	Orange Cove -----	2,522	2,395	1,353	1,387
	Parlier -----	1,419	--	761	822
	Reedley -----	4,711	--	2,528	2,728
	Sanger -----	6,400	--	3,435	3,706
	San Joaquin -----	632	--	339	366
	Selma -----	6,048	--	3,246	3,502
	Totals -----	138,644	--	\$74,419	\$80,097
Glenn-----	Orland -----	2,067	--	\$1,109	\$1,197
	Willows -----	3,019	--	1,620	1,748
	Totals -----	5,086	--	\$2,729	\$2,945
Humboldt-----	Arcata -----	4,057	3,747	\$2,177	\$2,170
	Blue Lake -----	824	--	442	477
	Eureka -----	23,058	--	12,376	13,353
	Ferndale -----	1,032	--	553	598
	Fortuna -----	1,762	--	945	1,020
	Trinidad -----	188	--	100	109
	Totals -----	30,921	--	\$16,597	\$17,727
Imperial-----	Brawley -----	11,928	--	\$6,402	\$6,908
	Calexico -----	6,433	--	3,453	3,725
	Calpatria -----	1,428	--	766	827
	El Centro -----	13,031	--	6,994	7,546
	Holtville -----	2,472	--	1,326	1,432
	Imperial -----	1,759	--	944	1,019
	Westmorland ----	1,213	--	651	702
	Totals -----	38,264	--	\$20,538	\$22,159
Inyo-----	Bishop -----	2,891	--	\$1,551	\$1,674

APPENDIX A—Continued

<i>County</i>	<i>City</i>	<i>Population base counting special censuses</i>	<i>1950 decennial census base (if different)</i>	<i>Actual alloca- tion *</i>	<i>Alloca- tion on 1950 base</i>
Kern-----	Bakersfield -----	44,483	---	\$23,876	\$25,760
	Delano -----	10,065	8,720	5,402	5,050
	Maricopa -----	800	---	429	463
	Shafter -----	2,225	---	1,194	1,289
	Taft -----	3,862	3,707	2,072	2,147
	Tehachapi -----	1,751	---	939	1,014
	Wasco -----	5,592	---	3,001	3,238
	Totals -----	68,778	---	\$36,917	\$38,961
Kings-----	Corcoran -----	3,150	---	\$1,600	\$1,824
	Hanford -----	10,031	---	5,384	5,809
	Lemoore -----	2,153	---	1,155	1,247
	Totals -----	15,334	---	\$8,230	\$8,880
Lake-----	Lakeport -----	1,983	---	\$1,064	\$1,148
Lassen-----	Susanyville -----	5,338	---	\$2,865	\$3,091
Los Angeles-----	Alhambra -----	53,558	52,514	\$28,747	\$30,411
	Arcadia -----	28,733	23,063	15,422	13,356
	Avalon -----	1,506	---	808	872
	Azusa -----	12,612	11,042	6,769	6,395
	Bell -----	15,430	---	8,282	8,936
	Beverly Hills -----	29,098	---	15,618	16,851
	Burbank -----	88,043	78,577	47,258	45,503
	Claremont -----	7,814	6,327	4,194	3,664
	Compton -----	55,645	48,159	29,868	27,889
	Covina -----	6,452	4,160	3,463	2,409
	Culver City -----	28,186	19,720	15,129	11,420
	El Monte -----	8,620	---	4,626	4,992
	El Segundo -----	9,890	8,011	5,308	4,639
	Gardena -----	17,511	14,579	9,399	8,443
	Glendale -----	111,617	---	59,911	64,638
	Glendora -----	5,290	3,988	2,839	2,309
	Hawthorne -----	21,098	17,123	11,324	9,916
	Hermosa Beach -----	14,004	11,826	7,516	6,849
	Huntington Park -----	29,450	---	15,807	17,055
	Inglewood -----	50,346	46,584	27,023	26,977
	La Verne -----	4,198	---	2,253	2,431
	Long Beach -----	285,888	---	153,454	165,560
	Los Angeles -----	2,114,494	1,980,342	1,134,983	1,146,830
	Lynwood -----	28,124	26,081	15,095	15,103
	Manhattan Beach -----	26,315	17,330	14,124	10,036
	Maywood -----	13,483	13,292	7,237	7,697
	Monrovia -----	23,408	20,189	12,564	11,692
	Montebello -----	25,593	21,735	13,737	12,587
	Monterey Park -----	25,467	20,395	13,669	11,811
	Palos Verde Estates -----	2,960	1,963	1,588	1,137
	Pasadena -----	110,079	---	59,086	63,748
	Pomona -----	44,669	35,411	23,976	20,507
	Redondo Beach -----	35,706	25,416	19,165	14,719
	San Fernando -----	14,299	12,992	7,675	7,524
	San Gabriel -----	20,343	---	10,919	11,781
	San Marino -----	11,383	---	6,109	6,592
	Santa Monica -----	75,132	71,595	40,328	41,461
	Sierra Madre -----	7,769	7,273	4,170	4,212
	Signal Hill -----	4,040	---	2,168	2,340
	South Gate -----	51,293	51,116	27,532	29,602
	South Pasadena -----	18,025	16,935	9,675	9,807
	Torrance (2) -----	44,914	22,241	24,108	12,880
	Vernon -----	432	---	231	250
	West Covina -----	13,088	4,499	7,025	2,605
	Whittier -----	29,265	25,419	15,708	14,720
	Totals -----	3,625,270	---	\$1,945,912	\$1,941,158

APPENDIX A—Continued

<i>County</i>	<i>City</i>	<i>Population base counting special censuses</i>	<i>1950 decennial census base (if different)</i>	<i>Actual alloca- tion *</i>	<i>Alloca- tion on 1950 base</i>
Madera-----	Chowchilla -----	3,893	---	\$2,089	\$2,254
	Madera -----	12,706	11,508	6,820	6,664
	Totals -----	16,599	--	\$8,909	\$8,918
Marin-----	Belvedere -----	800	---	\$429	\$463
	Corte Madera ----	2,839	1,933	1,523	1,119
	Fairfax -----	4,078	---	2,188	2,362
	Larkspur -----	2,905	---	1,559	1,682
	Mill Valley -----	7,965	7,331	4,275	4,245
	Ross -----	2,179	---	1,169	1,262
	San Anselmo ----	9,188	---	4,931	5,321
	San Rafael -----	15,255	13,848	8,188	8,019
	Sausalito -----	4,831	---	2,593	2,798
	Totals -----	50,040	--	\$26,859	\$27,271
Mariposa-----	Hornitos -----	---	---	---	---
Mendocino-----	Fort Bragg -----	3,826	---	\$2,053	\$2,216
	Point Arena -----	372	---	199	215
	Ukiah -----	8,237	6,339	4,421	3,671
	Willits -----	2,691	---	1,444	1,558
	Totals -----	15,126	--	\$8,119	\$7,660
Merced-----	Atwater -----	3,514	2,907	\$1,886	\$1,683
	Dos Palos -----	1,523	---	817	882
	Gustine -----	1,984	---	1,064	1,149
	Livingston -----	1,502	---	806	870
	Los Banos -----	4,257	3,868	2,285	2,240
	Merced -----	17,526	15,278	9,407	8,848
	Totals -----	30,306	--	\$16,267	\$15,672
Modoc-----	Alturas -----	2,819	---	\$1,513	\$1,633
Monterey-----	Carmel -----	4,351	---	\$2,335	\$2,520
	Del Rey Oaks ----	1,509	---	809	874
	Gonzales -----	1,821	---	977	1,055
	Greenfield -----	1,309	---	702	758
	King City -----	2,575	2,247	1,382	1,301
	Monterey -----	19,464	16,205	10,447	9,384
	Pacific Grove ----	9,623	---	5,165	5,573
	Salinas -----	18,319	16,917	9,832	9,797
	Soledad -----	2,507	---	1,345	1,452
	Totals -----	61,478	--	\$32,999	\$32,714
Napa-----	Calistoga -----	1,418	---	\$761	\$821
	Napa -----	13,852	---	7,435	8,022
	Saint Helena ----	2,297	---	1,232	1,330
	Totals -----	17,567	--	\$9,429	\$10,173
Nevada-----	Grass Valley ----	5,283	---	\$2,835	\$3,059
	Nevada City -----	2,562	---	1,375	1,484
	Totals -----	7,845	--	\$4,210	\$4,543

APPENDIX A—Continued

<i>County</i>	<i>City</i>	<i>Population base counting special censuses</i>	<i>1950 decennial census base (if different)</i>	<i>Actual alloca- tion *</i>	<i>Alloca- tion on 1950 base</i>
Orange-----	Anaheim ² -----	22,158	15,510	\$11,893	\$8,982
	Brea-----	3,942	3,208	2,115	1,858
	Buena Park-----	10,221	--	5,486	5,919
	Costa Mesa-----	16,185	--	8,687	9,373
	Fullerton ² -----	22,779	14,066	12,226	8,146
	Huntington Beach-----	5,871	5,237	3,151	3,033
	Laguna Beach-----	6,661	--	3,575	3,857
	La Habra-----	8,228	6,053	4,416	3,505
	Newport Beach-----	17,307	13,014	9,289	7,536
	Orange-----	12,463	10,033	6,689	5,810
	Placentia-----	1,934	--	1,038	1,120
	San Clemente-----	4,435	2,008	2,380	1,163
	Santa Ana-----	52,355	45,533	28,102	26,368
	Seal Beach-----	3,553	--	1,907	2,058
	Tustin-----	1,368	1,143	734	662
	Totals-----	189,460	--	\$101,695	\$89,390
Placer-----	Auburn-----	4,653	--	\$2,497	\$2,695
	Colfax-----	820	--	440	475
	Lincoln-----	2,410	--	1,293	1,396
	Rocklin-----	1,155	--	619	669
	Roseville-----	8,723	--	4,682	5,052
	Totals-----	17,761	--	\$9,533	\$10,287
Plumas-----	Portola-----	2,261	--	\$1,213	\$1,309
Riverside-----	Banning-----	7,034	--	\$3,775	\$4,073
	Beaumont-----	3,155	--	1,693	1,827
	Blythe-----	4,089	--	2,194	2,368
	Coachella-----	2,755	--	1,478	1,595
	Corona-----	10,223	--	5,487	5,920
	Elsmore-----	2,068	--	1,110	1,198
	Hemet-----	3,386	--	1,817	1,961
	Indio-----	6,450	5,300	3,462	3,069
	Palm Springs-----	10,381	7,660	5,572	4,436
	Perris-----	2,276	1,807	1,221	1,046
	Riverside-----	56,571	46,764	30,365	27,081
	San Jacinto-----	1,778	--	954	1,029
	Totals-----	110,166	--	\$59,133	\$55,603
Sacramento----	Folsom-----	1,690	--	\$907	\$979
	Galt-----	1,333	--	715	772
	Isleton-----	1,586	1,597	851	925
	North Sacramento-----	7,548	6,029	4,051	3,491
	Sacramento-----	156,259	--	83,874	90,491
	Totals-----	168,416	--	\$90,399	\$96,658
San Benito-----	Hollister-----	5,275	--	\$2,831	\$3,055
	San Juan Bautista-----	1,031	--	553	597
	Totals-----	6,306	--	\$3,384	\$3,652
San Bernardino--	Barstow-----	7,707	6,135	\$4,136	\$3,553
	Chino-----	5,784	--	3,104	3,350
	Colton-----	15,381	14,627	8,255	8,471
	Fontana-----	13,695	--	7,350	7,931
	Needles-----	4,051	--	2,174	2,346
	Ontario-----	26,279	22,872	14,105	13,245
	Redlands-----	20,022	18,429	10,747	10,672
	Rialto-----	3,165	--	1,698	1,833
	San Bernardino-----	75,756	65,443	40,663	37,898
	Upland-----	11,104	9,203	5,960	5,330
	Totals-----	182,944	--	\$98,197	\$94,629

APPENDIX A—Continued

<i>County</i>	<i>City</i>	<i>Population base counting special censuses</i>	<i>1950 decennial census base (if different)</i>	<i>Actual alloca- tion *</i>	<i>Alloca- tion on 1950 base</i>
San Diego-----	Carlsbad-----	6,963	--	\$3,737	\$4,032
	Chula Vista 2 ---	25,864	15,927	13,882	9,223
	Coronado-----	17,171	12,700	9,216	7,355
	El Cajon-----	14,058	9,677	7,545	5,604
	Escondido-----	8,269	6,739	4,438	3,903
	La Mesa-----	16,513	11,828	8,863	6,850
	National City ---	26,832	21,718	14,402	12,577
	Oceanside-----	18,377	12,881	9,864	7,459
	San Diego-----	437,183	336,646	234,663	194,954
	Totals-----	571,230	--	\$306,615	\$251,957
San Francisco---	San Francisco ---	775,357	--	\$416,183	\$449,015
San Joaquin----	Lodi-----	13,915	--	\$7,469	\$8,058
	Manteca-----	4,413	--	2,368	2,556
	Ripon-----	1,598	--	857	925
	Stockton-----	71,060	--	38,142	41,151
	Tracy-----	8,428	--	4,523	4,881
	Totals-----	99,414	--	\$53,361	\$57,571
San Luis Obispo--	Arroyo Grande ---	2,061	1,723	\$1,106	\$998
	Paso Robles-----	6,148	4,835	3,300	2,800
	Pismo Beach-----	1,924	1,425	1,032	825
	San Luis Obispo--	16,001	14,180	8,588	9,266
	Totals-----	26,134	--	\$14,027	\$13,889
San Mateo-----	Atherton-----	4,964	3,636	\$2,664	\$2,106
	Belmont-----	5,567	--	2,988	3,224
	Burlingame-----	19,907	--	10,685	11,528
	Colma-----	297	--	159	172
	Daly City-----	15,431	--	8,282	8,936
	Hillsborough-----	3,552	--	1,906	2,057
	Menlo Park-----	22,003	17,916	11,810	10,375
	Millbrae-----	8,972	--	4,815	5,196
	Redwood City ---	34,325	25,670	18,424	14,866
	San Bruno-----	14,872	--	7,982	8,612
	San Carlos-----	16,881	14,371	9,061	8,322
	San Mateo-----	52,309	41,782	28,077	24,196
	So. San Francisco	22,723	--	12,196	13,159
	Totals-----	221,803	--	\$119,055	\$112,749
Santa Barbara---	Guadalupe-----	2,489	--	\$1,336	\$1,441
	Lompoc-----	5,520	--	2,962	3,197
	Santa Barbara ---	45,720	--	24,540	26,477
	Santa Maria-----	10,440	--	5,603	6,046
	Totals-----	64,169	--	\$34,443	\$37,161
Santa Clara-----	Alviso-----	652	--	\$349	\$378
	Campbell-----	7,662	--	4,112	4,437
	Gilroy-----	5,227	--	2,805	3,027
	Los Altos-----	18,663	--	10,017	10,808
	Los Gatos-----	4,907	--	2,633	2,842
	Morgan Hill-----	1,627	--	873	942
	Mountain View ---	11,392	9,266	6,114	5,366
	Palo Alto-----	33,753	26,429	18,117	15,305
	San Jose-----	102,727	97,938	55,140	56,717
	Santa Clara-----	14,178	11,702	7,610	6,777
	Sunnyvale-----	15,573	10,153	8,359	5,880
	Totals-----	216,361	--	\$116,134	\$112,479

APPENDIX A—Continued

<i>County</i>	<i>City</i>	<i>Population base counting special censuses</i>	<i>1950 decennial census base (if different)</i>	<i>Actual alloca- tion *</i>	<i>Alloca- tion on 1950 base</i>
Santa Cruz	Capitola	1,848	--	\$991	\$1,070
	Santa Cruz	21,970	--	11,792	12,723
	Watsonville	11,911	--	6,393	6,898
	Totals	35,729	--	\$19,178	\$20,691
Shasta	Redding	10,853	--	\$5,825	\$6,285
Sierra	Loyalton	911	--	\$488	\$528
Siskiyou	Dorris	892	--	\$478	\$517
	Dunsmuir	2,426	2,256	1,302	1,306
	Etna	769	--	412	445
	Fort Jones	525	--	281	304
	Montague	579	--	310	335
	Mount Shasta	1,909	--	1,024	1,106
	Tulelake	1,028	--	551	595
	Yreka	3,377	--	1,812	1,956
	Totals	11,505	--	\$6,175	\$6,564
Solano	Benicia	7,284	--	\$3,909	\$4,218
	Dixon	1,990	--	1,068	1,152
	Fairfield	5,931	4,084	3,183	2,365
	Rio Vista	1,831	--	982	1,000
	Suisun City	946	--	507	548
	Vacaville	4,878	3,544	2,618	2,052
	Vallejo	34,913	29,980	18,740	17,362
	Totals	57,773	--	\$31,010	\$28,757
Sonoma	Cloverdale	1,292	--	\$693	\$748
	Healdsburg	3,402	--	1,826	1,970
	Petaluma	10,906	--	5,853	6,316
	Santa Rosa	17,926	--	9,622	10,381
	Sebastopol	2,601	--	1,396	1,506
	Sonoma	2,416	2,015	1,296	1,167
	Totals	38,543	--	\$20,688	\$22,088
Stanislaus	Ceres	2,351	--	\$1,261	\$1,361
	Modesto	28,696	--	15,402	16,618
	Newman	1,970	1,815	1,057	1,051
	Oakdale	4,100	--	2,200	2,374
	Patterson	1,685	1,343	904	976
	Riverbank	2,662	--	1,428	1,542
	Turlock	6,280	--	3,370	3,637
	Totals	47,744	--	\$25,627	\$27,559
Sutter	Live Oak	1,770	--	\$950	\$1,025
	Yuba City	9,020	8,230	4,841	4,766
	Totals	10,790	--	\$5,791	\$5,791
Tehama	Corning	2,543	--	\$1,364	\$1,473
	Red Bluff	4,905	--	2,632	2,841
	Tehama	314	--	168	182
	Totals	7,762	--	\$4,166	\$4,496

APPENDIX A—Continued

<i>County</i>	<i>City</i>	<i>Population base counting special censuses</i>	<i>1950 decennial census base (if different)</i>	<i>Actual alloca- tion *</i>	<i>Alloca- tion on 1950 base</i>
Tulare -----	Dinuba -----	4,998	--	\$2,682	\$2,894
	Exeter -----	4,078	--	2,188	2,862
	Lindsay -----	5,060	--	2,716	2,930
	Porterville -----	6,952	--	3,731	4,026
	Tulare -----	12,559	--	6,741	7,273
	Visalia -----	11,788	--	6,327	6,827
	Woodlake -----	2,525	--	1,355	1,462
Totals -----		47,960	--	\$25,743	\$27,774
Tuolumne -----	Sonora -----	2,448	--	\$1,314	\$1,418
Ventura -----	Fillmore -----	3,884	--	\$2,084	\$2,249
	Ojai -----	3,411	2,519	1,830	1,459
	Oxnard -----	26,353	21,567	14,145	12,490
	Port Hueneme ---	7,388	3,026	3,965	1,752
	Santa Paula -----	11,049	--	5,930	6,399
	Ventura -----	19,663	--	10,554	11,387
Totals -----		71,748	--	\$38,511	\$35,736
Yolo -----	Davis -----	4,768	3,650	\$2,559	\$2,114
	Winters -----	1,265	--	679	733
	Woodland -----	9,830	--	5,276	5,693
Totals -----		15,863	--	\$8,514	\$8,540
Yuba -----	Marysville -----	7,826	--	\$4,200	\$4,532
	Wheatland -----	581	--	311	336
Totals -----		8,407	--	\$4,512	\$4,868
GRAND TOTAL, 314 Cities -----		8,035,573	--	\$4,313,202	\$4,312,924

* Totals will not reconcile due to dropping of cents.

RECESS

At 10.14 a.m., on motion of Mr. Levering, the Assembly recessed until 11.33 a.m.

REASSEMBLED

At 11.33 a.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

REQUEST FOR UNANIMOUS CONSENT THAT LETTER OF
TRANSMITTAL BE PRINTED IN JOURNAL

Mr. Smith asked for, and was granted, unanimous consent that a letter of transmittal be ordered printed in the Journal, in 10-point type, as follows:

LETTER OF TRANSMITTAL

ASSEMBLY, CALIFORNIA LEGISLATURE

COMMITTEE ON PUBLIC UTILITIES AND CORPORATIONS, March 2, 1954

Hon. James W. Silliman, Speaker of the Assembly

Assembly Chamber, State Capitol

Sacramento 14, California

Re: Progress Report of the Assembly Interim Committee on Public
Utilities and Corporations re Grade Separations

DEAR MR. SPEAKER: There is attached hereto a report as prepared by the Legislative Counsel relative to grade separations.

This contains valuable information which, in my opinion, should be available to all Members of the Legislature and to other interested persons.

It seems to me that 500 copies should be printed as a progress report and I see no need for it to be printed in the Journal.

Very truly yours,

H. ALLEN SMITH, Chairman

REQUEST FOR UNANIMOUS CONSENT THAT LETTER OF TRANSMITTAL AND REPORT BE PRINTED AS SEPARATE DOCUMENT

Mr. Smith asked for, and was granted, unanimous consent the above letter of transmittal with the Progress Report of the Assembly Interim Committee on Public Utilities and Corporations re Grade Separations be ordered printed as a separate document, and that 500 copies be printed, in 10-point type.

REQUEST FOR UNANIMOUS CONSENT THAT REQUEST TO PRINT BE REFERRED TO THE COMMITTEE ON RULES

Mr. Smith asked for, and was granted, unanimous consent that a request be referred to the Committee on Rules relative to the printing of 3,500 copies of a Report on Sexual Deviation Research.

REQUEST FOR UNANIMOUS CONSENT

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 6, at this time, out of order.

By Mr. Levering:

House Resolution No. 6

Resolved by the Assembly of the State of California, That the State Controller be and he is hereby directed to draw his warrants on the proper fund in favor of the following members and officers of the Assembly for the amount set opposite their respective names, and the State Treasurer is hereby directed and ordered to pay the same:

District	Name	Address	Distance from county seat, more-	Distance from county seat	Mileage one way	Total mileage	Amount at 5 cents per mile
1	Frank P. Belotti	Eureka, Humboldt County	---	312	---	624	\$31 20
2	Pauline L. Davis	Portola, Plumas County	40	136	176	352	17 60
3	Lloyd W. Lowrey	Rumsey, Yolo County	36	23	59	118	5 90
4	Don Hobbie	Oroville, Butte County	---	86	86	172	8 60
5	Samuel R. Geddes	Napa, Napa County	---	61	61	122	6 10
6	Francis C. Lindsay	Loomis, Placer County	10	37	27	54	2 70
7	Richard H. McCollister	San Anselmo, Marin County	2	105	107	214	10 70
8	Gordon A. Fleury	Sacramento, Sacramento County	---	---	---	---	---
9	Roy J. Nielsen	Sacramento, Sacramento County	---	---	---	---	---
10	Donald D. Doyle	Lafayette, Contra Costa County	11	62	73	146	7 30
11	S. C. Masterson	Richmond, Contra Costa County	22	62	84	168	8 40
12	John J. McFall	Manteca, San Joaquin County	10	18	58	116	5 80
13	Francis Dunn, Jr.	Oakland, Alameda County	---	84	84	168	8 40
14	Randal F. Dickey	Alameda, Alameda County	5	84	89	178	8 90
15	L. H. Lincoln	Oakland, Alameda County	---	84	84	168	8 40
16	Walter I. Dahl	Piedmont, Alameda County	---	84	84	168	8 40
17	William Byron Rumford	Berkeley, Alameda County	1	84	83	166	8 30
18	Thomas W. Caldecott	Berkeley, Alameda County	---	84	83	166	8 30
19	Charles W. Meyers	San Francisco, San Francisco County	---	90	90	180	9 00
20	Thomas A. Maloney	San Francisco, San Francisco County	---	90	90	180	9 00
21	Caspar W. Weinberger	San Francisco, San Francisco County	---	90	90	180	9 00
22	Bernard R. Brady	San Francisco, San Francisco County	---	90	90	180	9 00
23	William Clifton Berry	San Francisco, San Francisco County	---	90	90	180	9 00

District	Name	Address	Distance from county seat, more	Distance from county seat, less	Mileage one way	Total mileage	Amount at 5 cents per mile
24	George D Collins, Jr	San Francisco San Francisco County	90	--	90	180	\$9 00
25	Daniel J Creedon	San Mateo, San Mateo County	119	--	9	110	11 00
26	Richard J Dolwig	San Carlos San Mateo County	119	--	4	115	11 50
27	Glenn E Coohidge	Felton, Santa Cruz County	198	6	204	408	20 40
28	Clark L Bradley	San Jose, Santa Clara County	128	--	128	256	12 80
29	Bruce F Allen	San Jose, Santa Clara County	128	--	128	256	12 80
30	Ralph M Brown	Modesto, Stanislaus County	177	--	77	154	7 70
31	George A Clarke	Planada, Merced County	114	10	124	248	12 40
32	Wallace D Henderson	Fresno, Fresno County	169	--	169	338	16 90
33	William W Hansen	Fresno, Fresno County	169	3	172	344	17 20
34	James W Stillman	Salinas, Monterey County	208	--	208	416	20 80
35	Roscoe L Patterson	Visalia, Tulare County	206	--	206	412	20 60
36	Stanley T Tomlinson	Santa Barbara, Santa Barbara County	460	--	460	920	46 00
37	John B Cooke	Ventura, Ventura County	190	--	490	980	49 00
38	Dorothy M Donahoe	Bakersfield, Kern County	278	--	278	556	27 80
39	H W "Pat" Kelly	Shafter, Kern County	278	6	272	544	27 20
40	Edward E Elliott	Los Angeles, Los Angeles County	447	--	447	894	44 70
41	Allen Miller	San Fernando, Los Angeles County	447	--	21	426	85 2
42	William F (Bill) Marsh	North Hollywood Los Angeles County	447	--	447	894	44 70
43	H Allen Smith	Glendale, Los Angeles County	447	--	10	437	87 4
44	Herbert R Klocksem	Long Beach, Los Angeles County	447	22	469	938	46 90
45	Thomas J Doyle	Los Angeles, Los Angeles County	447	--	447	894	44 70
46	Charles Edward Chapel	Inglewood, Los Angeles County	447	10	457	914	45 70
47	Albert I Stewart	Pasadena, Los Angeles County	447	13	460	920	46 00
48	Frank Lanterman	La Canada, Los Angeles County	447	16	463	926	46 30
49	Ernest R Geddes	Claumont, Los Angeles County	447	26	473	946	47 30
50	Thomas M Erwin	Puebla, Los Angeles County	447	19	466	932	46 60
51	William A Munnell	Montebello, Los Angeles County	447	9	456	912	45 60
52	Frank G Bonelli	Huntington Park, Los Angeles County	447	6	453	906	45 30
53	Montiel A Burke	Alhambra, Los Angeles County	447	9	456	912	45 60
54	John L E Collier	Los Angeles, Los Angeles County	447	--	447	894	44 70
55	Vernon Kilpatrick	Lynwood, Los Angeles County	447	10	457	914	45 70
57	Charles J Conrad	Sherman Oaks, Los Angeles County	447	--	445	890	44 50
58	Joseph C Shell	Los Angeles, Los Angeles County	447	--	447	894	44 70
59	Charles W Lyon	Beverly Hills, Los Angeles County	447	8	455	910	45 50
60	Harold K Levering	Los Angeles, Los Angeles County	447	--	447	894	44 70
61	Lester A McMillan	Los Angeles, Los Angeles County	447	--	447	894	44 70
62	Augustus F Hawkins	Los Angeles, Los Angeles County	447	--	447	894	44 70
63	G Delbert Morris	Los Angeles, Los Angeles County	447	--	447	894	44 70
64	Patrick D McGee	Van Nuys, Los Angeles County	447	--	447	894	44 70
65	John W Evans	Los Angeles, Los Angeles County	447	--	447	894	44 70
66	Kenneth A Ross, Jr	Los Angeles, Los Angeles County	447	--	447	894	44 70
67	Clayton A Dills	Gardena, Los Angeles County	447	11	458	916	45 80
68	Vincent Thomas	San Pedro, Los Angeles County	447	23	470	940	47 00
69	Carley V Porter	Compton, Los Angeles County	447	18	465	930	46 50
70	Willis W Bradley	Long Beach, Los Angeles County	447	22	469	938	46 90
71	L M (Lee) Backstrand	Riverside Riverside County	512	--	512	1,024	51 20
72	Stanford C Shaw	Ontario San Bernardino County	508	--	23	485	97 0
73	Stewart Hineley	Redlands San Bernardino County	508	9	517	1,034	51 70
74	Earl W Stanley	Balboa Island, Orange County	481	8	489	978	48 90
75	LeRoy E Lyon, Jr	Fullerton, Orange County	481	--	11	470	940
76	J Ward Casey	Brawley, Imperial County	661	--	14	647	1,294
77	Edwin S "Ed" Bulen	Esccondido, San Diego County	573	--	22	551	1,102
78	Frank Luckel	San Diego, San Diego County	573	--	573	1,146	57 30
80	Ralph R Cloyd	Chula Vista, San Diego County	573	10	583	1,166	58 30

Name	Address	Distance from county seat, more	Distance from county seat, less	Mileage one way	Total mileage	Amount at 10 cents per mile
Arthur A Ohnibus	San Francisco, San Francisco County	--	--	--	--	--
Geraldine B Hadsell	Los Angeles, Los Angeles County	447	--	447	894	\$89 40
Wilkie Ogg	Sacramento, Sacramento County	--	--	--	--	--

Resolution read.

3—L-113

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Collier, Conrad, Cooke, Coolidge, Creedon, Dahl, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Charles W. Lyon, LeRoy E. Lyon, Maloney, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—69.

NOES—None.

MOTION

Mr. Levering moved that the accredited press representatives of the 1953 Regular Session be, and they are hereby accredited as the press representatives of the 1954 Budget Session.

Mr. Erwin seconded the motion.

Motion carried.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following resolution was offered:

Assembly Concurrent Resolution No. 8: By Mr. Belotti—Relative to congratulating the Humboldt Times on its One Hundredth Anniversary.

Referred to Committee on Rules.

STATEMENT BY THOMAS A. MALONEY RELATIVE TO ASSEMBLY CONCURRENT RESOLUTION NO. 4

At the time Assembly Concurrent Resolution No. 4 was taken up for final passage, I was at the Governor's Office, notifying him that the Assembly was organized and ready to transact its business.

The resolution was authored by me.

THOMAS A. MALONEY

REPORT ORDERED FILED WITH SECRETARY OF STATE

A report on legislation necessary to maintain the codes by the Legislative Counsel, which was ordered held at the desk yesterday, was ordered filed with the Secretary of State.

NOMINATION AND ELECTION OF MEMBERS TO THE COMMITTEE ON RULES

Pursuant to a unanimous consent request, previously granted to Mr. Levering, action as taken in the First Extraordinary Session was ordered printed in the Journal of the Budget Session, as follows:

COMMUNICATIONS

The following communications were presented by the Chief Clerk:

ASSEMBLY, CALIFORNIA LEGISLATURE
SACRAMENTO, CALIFORNIA, March 2, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
State Capitol, Sacramento 14, California

DEAR MR. OHNIMUS: This is to advise you that the Republican Caucus on this day has elected the following three members to the Rules Committee:

Hon. Harold K. Levering
Hon. Ralph R. Cloyd
Hon. L. H. Lincoln

Very truly yours,

GORDON A. FLEURY, Chairman
Republican Caucus

ASSEMBLY, CALIFORNIA LEGISLATURE
SACRAMENTO, CALIFORNIA, March 2, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
State Capitol, Sacramento 1 1/2, California

DEAR MR. OHNIMUS: This is to advise you that the Democratic Caucus on this day has elected the following three members to the Rules Committee:

Hon. Bernard R. Brady
Hon. Augustus F. Hawkins
Hon. John J. McFall

Very truly yours,

VINCENT THOMAS, Chairman
Democratic Caucus

ANNOUNCEMENT

Speaker Silliman announced that the next order of business will be the approval or rejection of the nominees of the Republican and Democratic Caucuses for membership on the Committee on Rules.

Election of Members of Rules Committee

The question being: Shall the Republican nominees of the Republican Caucus be approved or rejected?

By unanimous consent, the Republican nominees were approved.

The question being: Shall the Democratic nominees of the Democratic Caucus be approved or rejected?

By unanimous consent, the Democratic nominees were approved.

Speaker Silliman announced the above six members duly elected to membership on the Committee on Rules.

ANNOUNCEMENT OF COMMITTEE MEETINGS

It was announced that the following committees would hold meetings:
Today, at 2 p.m.—

Ways and Means, in Room 4202. (Budget items have been referred from subcommittees to the full committee.)

Tomorrow, Wednesday, March 3d, at 9 a.m.—

Rules, in Room 3186.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Speaker Silliman, the usual courtesies of the Assembly for this day were unanimously extended to Roger Shiue, Secretary-General of the Provincial Assembly of Taiwan (Formosa).

On request of Mr. Dickey, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. May Shade and Mrs. Ruth Schmidt of Alameda.

On request of Messrs. Porter, Collins, and McGee, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Edna Weisbart of Tarzana.

On request of Mr. Meyers, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Clyde Cournale and Mr. and Mrs. Charles F. Meyers of San Francisco.

On request of the Speaker and Mr. Stanley, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Earl Stanley, Mrs. Mable Wright and Rex Albright of Balboa.

ADJOURNMENT

At 12 m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a m., Wednesday, March 3, 1954, out of respect to the memory of the late former Assemblyman Jonathan J. Hollibaugh of Huntington Park, and the late former Assemblyman Allen G. Thurman of Colfax.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

THIRD LEGISLATIVE DAY

THIRD CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Wednesday, March 3, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnnumus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—77.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

Look mercifully, O Lord, and with a pleased and kind attention upon our prayers, and do Thou accept them even as Thou wast pleased to accept the offerings of Thy just servant Abel, and the sacrifice of Abraham, our patriarch, and that which Melchisedech, Thy high priest, offered up to Thee, a holy sacrifice, and a spotless victim.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Porter, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Levering.

The following member was granted leave of absence for the day, because of legislative business elsewhere:

Mr. Samuel R. Geddes, on motion of Mr. Levering.

COMMUNICATIONS

The following communication was presented by the Chief Clerk:

Letter of Transmittal

STATE OF CALIFORNIA
DEPARTMENT OF PUBLIC WORKS
SACRAMENTO, March 1, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
State Capitol, Sacramento, California

DEAR MR. OHNIMUS: In accordance with Section 143.2 of the Streets and Highways Code, there are transmitted herewith for the use of the Members of the Assembly, 300 copies of the Budget Report of the Division of Highways as included in the Governor's Budget submitted to the 1954 Session of the Legislature. A limited number of additional copies are available, if needed.

Respectfully submitted.

FRANK B. DURKEE
Director of Public Works

A copy of the above transmitted report ordered filed with the Secretary of State, and the other copies distributed.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS

The following bill was introduced, and read the first time:

Assembly Bill No. 4: By Mr. Bonelli—An act to add Section 6369 to the Revenue and Taxation Code, relating to the exemption of the sale and use of the American Flag from the sales and use taxes, to take effect immediately.

Referred to Committee on Revenue and Taxation.

RESOLUTIONS

The following resolution was offered:

By Mr. Levering:

House Resolution No. 17

MR. SPEAKER: Your Committee on Rules respectfully begs to report that it has carefully considered the applications for the various positions and desires to submit the following resolution:

Resolved, That the following named persons be and they are hereby appointed to the positions hereinafter set forth as provided by law, with the compensation set opposite their respective names, payable weekly, and the Controller is hereby directed to draw his warrants in favor of the respective persons in the said amounts and the Treasurer is hereby directed to pay the same, said compensation to be upon a seven-day week basis:

<i>Commencing Monday, March 1, 1954</i>	<i>Per day</i>
<i>Chief Clerk, Arthur A. Ohnimus</i>	\$30.00
<i>Minute Clerk, Geraldine B. Hadsell</i>	18.00
<i>Sergeant-at-Arms, Wilkie Ogg</i>	18.00
<i>Chaplain, Rev. James D. Poole</i>	7.50
<i>Engrossing-Enrolling Clerk, Charles W. Robbins</i>	17.00
<i>History Clerk, Ethel E. Brockelbank</i>	15.75
<i>File Clerk, Ruth Riley</i>	14.50
<i>Assistant Clerk, Paul F. Crum</i>	17.00
<i>Assistant Clerk, Robert S. Thurn</i>	14.50
<i>Assistant Clerk, Patrick R. Murphy</i>	14.50
<i>Sound Technician, James T. Doyle</i>	14.50
<i>Assistant at Desk, William J. Greene</i>	13.50

*Commencing Wednesday, March 3, 1954**Per day**Journal Clerk, Walter W. Feeley----- \$14.50***Request for Unanimous Consent**

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 17, at this time, without reference to committee or file.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Coolidge, Creedon, Dahl, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Fleury, Ernest R. Geddes, Hawkins, Henderson, Hobbie, Kelly, Kilpatrick, Klocksism, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Smith, Stanley, Stewart, Thomas, Weinberger, and Mr. Speaker—66.

NOES—None.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following bills were introduced, and read the first time:

Assembly Bill No. 5: By Mr. Allen—An act to add Sections 19491 and 19620.2 to the Business and Professions Code, relating to the taxation of admissions to horse races.

Referred to Committee on Revenue and Taxation.

Assembly Bill No. 6: By Mr. Allen—An act to amend Sections 19485.1, 19597, and 19620.1 of the Business and Professions Code, relating to horse racing.

Referred to Committee on Governmental Efficiency and Economy.

Assembly Bill No. 7: By Messrs. Allen and Lindsay—An act to amend Sections 19485 and 19597 of, and to add Section 19627.4 to, the Business and Professions Code, relating to horse racing.

Referred to Committee on Governmental Efficiency and Economy.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 2, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 4

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above resolution ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 1, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 1
Senate Concurrent Resolution No. 2
Senate Concurrent Resolution No. 3

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolutions were read:

Senate Concurrent Resolution No. 1—Relative to Joint Rules of the Senate and Assembly.

Referred to Committee on Rules.

Senate Concurrent Resolution No. 2—Relative to the death of the Honorable George J. Hatfield.

Referred to Committee on Rules.

Senate Concurrent Resolution No. 3—Relative to the passing of the Honorable Joseph L. Pedrotti.

Referred to Committee on Rules.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, March 3, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

House Resolution No. 8	House Resolution No. 13
House Resolution No. 9	House Resolution No. 14
House Resolution No. 10	House Resolution No. 15
House Resolution No. 11	House Resolution No. 16
House Resolution No. 12	

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 3, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Assembly Concurrent Resolution No. 3	Assembly Concurrent Resolution No. 1
Assembly Concurrent Resolution No. 2	Assembly Concurrent Resolution No. 8

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered engrossed.

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, March 3, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 1
Assembly Concurrent Resolution No. 3

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolutions ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 3, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 2

And reports the same correctly engrossed

BURKE, Chairman

Above reported resolution ordered on file.

REQUEST FOR UNANIMOUS CONSENT

Mr. Willis W. Bradley asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 1, at this time, without reference to file.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 1

Assembly Concurrent Resolution No. 1—Approving certain amendments to the charter of the City of Long Beach, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the twenty-first day of January, 1954.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Coolidge, Creedon, Dahl, Dickey, Dills, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elhott, Erwin, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Kloksiem, Lanterman, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—69.

NOES—None.

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. Belotti asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 2, at this time, without reference to file.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 2

Assembly Concurrent Resolution No. 2—Relative to approving certain amendments to the charter of the City of Eureka, a municipal corporation in the County of Humboldt, State of California, voted for and ratified by the qualified electors of said city at a general municipal election held therein on the fifteenth day of June, 1953.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Bonelli, Clark L. Bradley, Brown, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Coolidge, Creedon, Dahl, Dickey, Dills, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elhott, Erwin, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Kloksiem, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Stanley, Stewart, Thomas, Weinberger, and Mr. Speaker—62.

NOES—None.

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. Collins asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 3, at this time, without reference to file.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 3

Assembly Concurrent Resolution No. 3—Relative to approving amendments to the charter of the City and County of San Francisco voted for and ratified by the electors of said City and County of San Francisco at a general municipal election held therein on the third day of November, 1953.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Coolidge, Creedon, Dahl, Dickey, Dills, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kalpatrick, Klocksien, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Stanley, Stewart, Thomas, Weinberger, and Mr. Speaker—65.

NOES—None.

Resolution ordered transmitted to the Senate.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 3, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Request from H. Allen Smith to have 3,500 copies of the Report on Sexual Deviation Research printed.

Has had the same under consideration, and reports the same back with the recommendation: Be approved.

SILLIMAN, Chairman

The roll was called, and the request approved by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Creedon, Dahl, Dickey, Dills, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Stanley, Stewart, Thomas, Weinberger, and Mr. Speaker—63.

NOES—None.

MOTION THAT CHIEF CLERK BE INSTRUCTED TO DISTRIBUTE COPIES OF BUDGET

Mr. Levering moved that the Chief Clerk be authorized and instructed to distribute five copies of the 1954-1955 Budget to each member requesting the same.

Mr. Evans seconded the motion.

Motion carried.

RESOLUTIONS

The following resolution was offered:

By Messrs. Maloney and Ernest R. Geddes:

House Resolution No. 18

Relative to congratulating Mr. and Mrs. Thomas J. Doyle on their
Golden Wedding Anniversary

WHEREAS, Our colleague, Thomas J. Doyle, and his bride, Laura M. Doyle, have recently celebrated their Golden Wedding Anniversary, having traveled down the matrimonial road together for 50 years without detours or deviations and with fond memories of the many mile posts along the way; and

WHEREAS, Mr. Doyle is to be commended not only because of his legislative ability and devotion to duty, but also by reason of his superlative success in the field of matrimony, in which few men have had equal good fortune and like talent; and

WHEREAS, Much praise is also due Mrs. Doyle in that for 16 years her husband has been frequently called from the family hearthside to attend legislative sessions, during all of which years Mrs. Doyle has maintained her sweet disposition, loving affection, and the utmost patience; and

WHEREAS, This marriage is a rare inspiration and a pleasure to behold; now, therefore, be it

Resolved by the Assembly of the State of California, That we, the Members of the Assembly, extend to our beloved colleague, Thomas J. Doyle, and to his charming wife, Laura M. Doyle, our warm felicitations upon their Golden Wedding Anniversary and wish them continued joy and happiness in the years to come; and be it further

Resolved, That the Chief Clerk of the Assembly be hereby directed to transmit to Mr. and Mrs. Thomas J. Doyle a suitably engrossed copy of this resolution.

Resolution read, and ordered referred to the Committee on Rules.

**REQUEST FOR UNANIMOUS CONSENT THAT ANNOUNCEMENTS OF
AGENDA OF WAYS AND MEANS COMMITTEE BE PRINTED IN
JOURNAL AND FILE**

Mr. Caldecott asked for, and was granted, unanimous consent that announcements of the agenda of the Committee on Ways and Means be ordered printed in the Journal and the File, as prepared, without further announcements from the floor. .

ANNOUNCEMENT OF COMMITTEE MEETINGS

It was announced that the following committee would hold a meeting:
Tuesday, March 9th, at 2 p.m. —

Ways and Means, in Room 4202. Subjects: Capital Outlay: Tehachapi Prison; Apprenticeship Standards; Mentally Retarded Children; and Item 42.

ADJOURNMENT

At 10.20 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Thursday, March 4, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk .

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

FOURTH LEGISLATIVE DAY

FOURTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Thursday, March 4, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—74.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

Receive, O Holy Father, Almighty and Eternal God, This prayer, which I, Thy unworthy servant, offer unto Thee, my living and true God, for my countless sins, offenses and negligences, for all here present, and for all whom they represent, that it may be profitable for my own, and for their salvation unto life everlasting.—
AMEN

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Ernest R. Geddes, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Ross.

The following member was granted leave of absence for the day, because of legislative business elsewhere:

Mr. Lindsay, on motion of Mr. Hansen.

WITHDRAWAL AND RE-REFERENCE OF BILLS

By order of the Speaker, the following bills were withdrawn from the Committee on Governmental Efficiency and Economy, and re-referred as follows:

Assembly Bill No. 6 re-referred to the Committee on Revenue and Taxation.

Assembly Bill No. 7 re-referred to the Committee on Revenue and Taxation.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 3, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 8

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolution ordered on file.

ANNOUNCEMENTS

Speaker Silliman announced that he will be happy to discuss with any member the matter of the re-reference of a bill in the event the author disagrees with his original committee reference.

COMMITTEE APPOINTMENT

Speaker Silliman announced that Mr. Willis W. Bradley is resuming the Vice Chairmanship of the Committee on Military Affairs.

RESOLUTIONS

The following resolution was offered:

By Mr. Silliman:

House Resolution No. 19

Relative to the number of members on standing committees

Resolved by the Assembly of the State of California, That the Speaker is authorized within 90 days after final adjournment, to increase, or with the consent of the members involved, decrease the number of members of each standing or interim investigating committee of the Assembly except the Assembly Committee on Rules

Resolution read, and ordered referred to the Committee on Rules.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS**

The following resolution was offered:

Assembly Joint Resolution No. 4: By Messrs. Luckel, Morris, Dunn, Allen, Backstrand, Belotti, Willis W. Bradley, Brown, Bulen, Casey, Chapel, Cloyed, Collier, Conrad, Cooke, Coolidge, Mrs. Davis, Messrs. Dickey, Dills, Dolwig, Miss Donahoe, Messrs. Donald D. Doyle, Thomas J. Doyle, Elliott, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Kilpatrick, Klocksiam, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, McGee, McMillan, Meyers, Nielsen, Porter, Rumford, Thomas, and Weinberger—Relative to closing the United States-Mexico Border to unescorted minors.

Referred to Committee on Rules.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 3, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 1
Assembly Concurrent Resolution No. 3

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above resolutions ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 3, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 5

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

Above resolution ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 2, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 4
Senate Concurrent Resolution No. 5
Senate Concurrent Resolution No. 6

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolutions were read:

Senate Concurrent Resolution No. 4—Relative to approving amendments to the charter of the City of Stockton, State of California, ratified by the qualified electors thereof, at a general municipal election held therein on Tuesday, October 13th, 1953.

Referred to Committee on Rules.

Senate Concurrent Resolution No. 5—Relative to congratulating Chief Justice Earl Warren on his appointment and commending the President of the United States on his selection and the United States Senate on its unanimous confirmation.

Referred to Committee on Rules.

Senate Concurrent Resolution No. 6—Relative to the death of Elbert G. Adams.

Referred to Committee on Rules.

CONSIDERATION OF DAILY FILE

CONSIDERATION OF HOUSE RESOLUTION NO. 8

By Mr. Levering:

House Resolution No. 8

Resolved by the Assembly of the State of California, That the Chief Clerk be authorized to receive from the Members of the Assembly, a mailing list of all bills, resolutions, and Histories of the 1954 Regular Session; to be directed to libraries, chambers of commerce, and other public centers, and to individuals, for general inspection. This list is to be limited to five (5) names each, and shall be forwarded to the Legislative Bill Room for regular mailing. No member shall include on the list any state department or employee thereof except state colleges and universities. The Chief Clerk is further authorized to place accredited newspaper representatives on the regular mailing list as well as the Attorney General, Legislative Counsel Bureau,

and the Governor's Office. That in addition to the above, the Chief Clerk shall forward to the Legislative Bill Room for regular mailing five (5) copies of said bills, resolutions and Histories to be mailed to the State Commander of the American Legion, or to such parties as he shall name; and be it further

Resolved, That no additional mailing list shall be allowed or authorized, unless the sum of ----- dollars (-----) each is paid therefor, to the State Printer and which sum shall be credited to legislative printing and accounted for to the Legislature; and be it further

Resolved, That the total number of bills to be printed in no event unless otherwise authorized, shall be over -----.

Resolution read.

Motion to Amend

Mr. Levering moved the adoption of the following amendments:

Amendment No. 1

In line 15 of the resolution, after "sum of", insert "Twenty-five"; and after "\$", insert "25".

Amendment No. 2

In line 19, after "over", insert "2,500".

Amendments read, and adopted.

Consideration of House Resolution No. 8, as Amended

By Mr. Levering:

House Resolution No. 8

Resolved by the Assembly of the State of California, That the Chief Clerk be authorized to receive from the Members of the Assembly, a mailing list of all bills, resolutions, and Histories of the 1954 Regular Session; to be directed to libraries, chambers of commerce, and other public centers, and to individuals, for general inspection. This list is to be limited to five (5) names each, and shall be forwarded to the Legislative Bill Room for regular mailing. No member shall include on the list any state department or employee thereof except state colleges and universities. The Chief Clerk is further authorized to place accredited newspaper representatives on the regular mailing list as well as the Attorney General, Legislative Counsel Bureau, and the Governor's Office. That in addition to the above, the Chief Clerk shall forward to the Legislative Bill Room for regular mailing five (5) copies of said bills, resolutions and Histories to be mailed to the State Commander of the American Legion, or to such parties as he shall name; and be it further

Resolved, That no additional mailing list shall be allowed or authorized, unless the sum of twenty-five dollars (\$25) each is paid therefor, to the State Printer and which sum shall be credited to legislative printing and accounted for to the Legislature; and be it further

Resolved, That the total number of bills to be printed in no event unless otherwise authorized, shall be over 2,500.

Resolution read, as amended.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berrv, Bonelli, Willis W. Bradley, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Crendon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Ellhott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hineckley, Hobbie, Kelly, Kilpatrick, Kloeksiem, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Stanley, Stewart, Thomas, Weinberger, and Mr. Speaker—70.

NOES—None.

CONSIDERATION OF HOUSE RESOLUTION NO. 9

By Mr. Levering:

House Resolution No. 9

Relative to filling vacancies existing in the standing or interim committees.

The Speaker of the Assembly is authorized to fill vacancies existing in the membership of the standing or interim committees.

Resolution read, and adopted.

CONSIDERATION OF HOUSE RESOLUTION NO. 10

By Mr. Maloney:

House Resolution No. 10

Relative to the preparation and printing of a Summary Digest and Subject List

Resolved by the Assembly of the State of California, That the Legislative Counsel prepare in one volume a Summary Digest of statutes enacted and constitutional amendments proposed, and a Subject List of all bills, constitutional amendments, joint and concurrent resolutions introduced, at the 1954 Regular Session of the Legislature and at any extraordinary session of the Legislature that may be held concurrently therewith, and that copies be distributed to all Members of the Legislature as soon as possible after printing; and be it further

Resolved, That the Chief Clerk of the Assembly cause 1,000 copies of this document to be printed, the cost thereof to be paid from the legislative printing appropriation.

Resolution read, and adopted.

CONSIDERATION OF HOUSE RESOLUTION NO. 11

By Mr. Maloney:

House Resolution No. 11

Relative to preprinting the proposed codes

Resolved by the Assembly of the State of California, That the Legislative Counsel is hereby directed to prepare for printing as soon as practicable after the adjournment of the 1954 Regular Session of the Legislature, such additions to the codes as he proposes to submit to the Legislature for consideration, and immediately upon such printing to distribute the same to all interested persons and groups, and be it further

Resolved, That the Chief Clerk of the Assembly is hereby directed to have not to exceed 500 copies of each of such proposed additions to the codes printed, the cost thereof to be payable from the legislative printing appropriation, and to deliver them to the Legislative Counsel for distribution.

Resolution read, and adopted.

CONSIDERATION OF HOUSE RESOLUTION NO. 12

By Mr. Fleury:

House Resolution No. 12

Relating to the printing of the Report on
"Legislation Necessary to Maintain the Codes"

Resolved by the Assembly of the State of California, That the Chief Clerk of the Assembly is instructed to cause to be printed 1,200 copies of the Report of the Legislative Counsel entitled "Legislation Necessary to Maintain the Codes," dated March 1, 1954, and the appendices thereto; and be it further

Resolved, That the Chief Clerk of the Assembly is instructed to deliver 1,000 copies thereof to the Legislative Counsel for distribution to persons and groups interested in the recommendations contained therein.

Resolution read, and adopted.

CONSIDERATION OF HOUSE RESOLUTION NO. 13

By Mr. Belotti:

House Resolution No. 13

Relating to the birthday of Robert F. Fisher

WHEREAS, On February 19th Robert F. Fisher celebrated his seventy-fifth birthday; and

WHEREAS, Robert F. Fisher was a Member of this House in 1927, 1929, and 1931, representing Humboldt and Del Norte Counties; and

WHEREAS, He was born in Plymouth, England, in 1879 and was brought to San Diego in 1885 where he lived until enlisting in the United States Artillery in 1898; and

WHEREAS, He saw active service in the Philippines and, after being discharged from the service in 1900, operated a water transportation business in those islands until 1912 when he came to Humboldt County to settle on his ranch at Carlotte; and

WHEREAS, In 1912 he married Bess Hayne Fisher who served as a member of the State Social Welfare Board from 1934 to 1939; and

WHEREAS, The concern for and interest in public affairs which has always characterized Mr. and Mrs. Fisher is still active and an inspiration to all who know them; now, therefore, be it

Resolved by the Assembly of the State of California, That this House joins the host of loyal friends of Robert F. Fisher in congratulating him on the occasion of his birthday and wishes him joy in the years ahead; and be it further

Resolved, That the Chief Clerk prepare and forward a suitably prepared copy of this resolution to Robert F. Fisher.

Resolution read, and adopted.

Speaker pro Tempore Presiding

At 10.23 a.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

CONSIDERATION OF HOUSE RESOLUTION NO. 14

By Mr. Luckel:

House Resolution No 14

Relating to the retirement of Mrs. Belle J. Benchley, Director of the San Diego Zoo

WHEREAS, San Diego's beloved Zoo Director, Mrs. Belle J. Benchley, is retiring after nearly thirty years of exemplary service to the people of that city; and

WHEREAS, By her administrative ability, charm, warm personality and enthusiasm for the development of the San Diego Zoo, the welfare of its inhabitants and the enlightenment of its visitors, Mrs. Benchley has achieved a reputation for herself and the zoo which is internationally recognized; and

WHEREAS, The same enviable qualities have enabled her to acquire from foreign governments and private collectors specimens not otherwise obtainable and to contribute to the breadth of knowledge and interest of peoples in all parts of the world by her manifold books and articles on zoological subjects; and

WHEREAS, Mrs. Benchley has consistently developed and maintained the zoo in accordance with the high ideals and aspirations of its founder, Dr. Harry M. Wegeforth; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of this Assembly take this opportunity to commend Mrs. Belle J. Benchley for her tremendous contribution to the welfare and renown of her community as Director of the San Diego Zoo; and be it further

Resolved, That the Chief Clerk of the Assembly be directed to transmit a suitably prepared copy of this resolution to Mrs. Belle J. Benchley.

Resolution read, and adopted.

CONSIDERATION OF HOUSE RESOLUTION NO. 15

By Mr. Luckel:

House Resolution No. 15

Relating to the death of James Clifford Safley

WHEREAS, The life of James Clifford Safley was one of 14 snuffed out by a tragedy of the air lanes near Monterrey, Mexico, on October 19, 1953; and

WHEREAS, His career as a newspaperman and ambassador of good will and understanding to our sister Republic of Mexico won him hosts of devoted admirers on both sides of our friendly border; and

WHEREAS, At the time of his decease at the age of 59 he was editor of *The San Diego Union*, through the columns of which he conveyed to thousands of readers valuable, forthright and sympathetic observations and analyses of a forward looking and courageous contemporary Mexico; and

WHEREAS, Again we pay tribute to a son of Iowa who found his way to California, and we note his long career with the Copley publishing organization which included positions on the *Hollywood Citizen-News* and the *Glendale News-Press* before his happy assignment in San Diego; and

WHEREAS, This was the esteemed member of the Fourth Estate who authored such books as *The Country Newspaper and Its Operations*, *Fisherman's Pier*, *Mexican Vistas*, and an historical volume on the Copley Press; and

WHEREAS, His professional, civic, and fraternal bonds included the Editors' Conference of the California Newspaper Publishers' Association, consulting and lecturing services to the U.C.L.A. School of Journalism, the San Diego Chamber of Commerce, Phi Delta Theta, Sigma Delta Chi, the Masons, the Elks and the San Diego Club; now, therefore, be it

Resolved by the Assembly of the State of California, That this body honors the memory and good works of James Clifford Safley and wishes to be remembered in sympathy to his widow, Mrs. Maybelle Wylie Safley, and his daughter, Mrs. W. J. Flanagan; and be it further

Resolved, That suitably prepared copies of this resolution be sent by the Chief Clerk to Mrs. Safley and Mrs. Flanagan; and be it further

Resolved, That when this body adjourns this day it do so in memory of James Clifford Safley.

Resolution read, and adopted.

CONSIDERATION OF HOUSE RESOLUTION NO. 16

By Messrs. Conrad, Clarke, Charles W. Lyon, and Maloney:

House Resolution No. 16

Relative to the death of Willard E. Badham

WHEREAS, The Members of the Assembly were saddened to hear of the death of Willard E. Badham on September 23, 1953; and

WHEREAS, Mr. Badham, born in Shenandoah, Iowa, on March 10, 1873, came to Los Angeles, California, in 1883 where he finished his schooling and while engaged in the grocery and real estate businesses, unselfishly devoted much of his time and energy to the public service; and

WHEREAS, He enjoyed a full family life having married Hermina Adam in 1900 with three children being born of the marriage, Willard E. Badham, Jr., Nedwin Badham, and Mrs. Irma Badham Spooner, and

WHEREAS, Mr. Badham represented the Sixty-third District in the State Legislature from 1920 to 1934 rendering outstanding service in the Assembly both as member of that body and chairman of many of its committees; and

WHEREAS, Mr. Badham was responsible for many improvements in Exposition Park and the Coliseum and played a leading role in securing enactment of legislation establishing the University of California at Los Angeles, an important unit in our educational system; and

WHEREAS, Mr. Badham acted as Chairman of a Selective Service Board in World War II, for which he received a medal in recognition of his outstanding service from the Federal Government; and

WHEREAS, Mr. Badham is survived by his daughter, Mrs. Irma Badham Spooner, and his son Willard E. Badham, Jr.; now, therefore, be it

Resolved by the Assembly of the State of California, That this body extends its heartfelt sympathies to the family of Willard E. Badham; and be it further

Resolved, That the Chief Clerk of the Assembly transmit suitable copies of this resolution to Mrs. Leslie Spooner and Willard E. Badham, Jr.

Resolution read, and adopted unanimously by a rising vote.

Speaker Presiding

At 10.29 a.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

THIRD READING OF ASSEMBLY BILLS

Assembly Concurrent Resolution No. 8—Relative to congratulating the Humboldt Times on its One Hundredth Anniversary.

Resolution read, and adopted unanimously.

Resolution ordered transmitted to the Senate.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS

The following bills were introduced, and read the first time:

Assembly Concurrent Resolution No. 9: By Messrs. Cloyed, Luckel, Bulen, and Maloney—Relative to commending Kathryn Theresa Niehouse on her outstanding services to the State and to the people of her district as a Member of the Legislature.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 10: By Mr. Chapel—Relative to the passing of Judge Benjamin J. Scheinman.

Referred to Committee on Rules.

Assembly Bill No. 8: By Mr. Chapel—An act to amend Section 215 of the Vehicle Code, to add Section 372.2 thereto, and to repeal Part 4 of Division 2 of the Revenue and Taxation Code, relating to taxes and fees imposed with respect to the operation of commercial vehicles.

Referred to Committee on Revenue and Taxation.

RESOLUTIONS

The following resolution was offered:

By Mr. Chapel:

House Resolution No. 20

Relating to the Twentieth Anniversary of the California Safety Council

WHEREAS, The California Safety Council, a nonprofit organization state-wide in its scope, has been rendering an indispensable service to the citizens of this State for 20 years; and

WHEREAS, The California Safety Council was founded by such illustrious citizens of our State as the late William H. Garland and Judge Benjamin F. Bledsoe; and

WHEREAS, The California Safety Council is a purely voluntary organization, relying on the dedicated effort of civic minded citizens for its success; and

WHEREAS, The California Safety Council, during the past 20 years, has initiated and pioneered many of the laws which have greatly contributed to the California Traffic Accident Prevention Program; and

WHEREAS, The California Safety Council's unceasing efforts have been responsible for saving the lives and property of untold numbers of citizens of this State; and

WHEREAS, The California Safety Council has been the instigator of the much sought-after and highly-prized annual awards to cities and counties for the best records in traffic safety; and

WHEREAS, The California Safety Council during its 20-year history has not been content to work alone on the crucial problem of traffic safety but has worked closely with many organizations to arouse public opinion in support of traffic accident prevention; and

WHEREAS, The California Safety Council is presently engaged in expanding the scope of its safety program by organizing local traffic safety councils and committees where none now exist; and

WHEREAS, The California Safety Council's present plans are directed to an all-out effort to arouse drivers and pedestrians to traffic safety, and the California Safety Council's outstanding plan for traffic safety was highly praised and approved at the recent White House Traffic Safety Conference; and

WHEREAS, The California Safety Council is composed of nearly a thousand volunteer members; and

WHEREAS, The California Safety Council represents the volunteer cooperation of all segments of our community and brings together leaders of commerce, the professions, labor, the press, and private citizens in the common cause of promoting and improving traffic safety; and

WHEREAS, The California Safety Council has been, indeed, fortunate in having as its President Raymond F. Leheney, whose unceasing devotion to the cause of traffic safety has constituted a great contribution to the success of the California Safety Council; now, therefore, be it

Resolved by the Assembly of the State of California, That this house, representing the sentiments of every citizen of the State of California, congratulates the California Safety Council on its Twentieth Anniversary and wishes it continuing and growing success in its program to promote traffic safety; and be it further

Resolved, That the Chief Clerk prepare and forward suitably prepared copies of this resolution to the California Safety Council and to its illustrious President, Raymond F. Leheney.

Resolution read, and ordered referred to the Committee on Rules.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following bills were introduced, and read the first time:

Assembly Concurrent Resolution No. 11: By Mr. Conrad—Relative to the erection of Christmas decorations on state highways.

Referred to Committee on Rules.

Assembly Bill No. 9: By Messrs. Coolidge and Thomas—An act to add Section 428.1 to the Fish and Game Code, relating to sporting fishing licenses.

Referred to Committee on Revenue and Taxation.

RESOLUTIONS

The following resolution was offered:

By Mr. Conrad:

House Resolution No. 21

Relative to the erection of Christmas decorations on state highways

WHEREAS, The Division of Highways of the Department of Public Works has established a policy to prevent the installation of Christmas decorations upon state highways prior to December 1st of each year; and

WHEREAS, It is felt that the day after Thanksgiving Day is the traditional commencement date of the period during which cities display Christmas decorations upon their streets; now, therefore, be it

Resolved by the Assembly of the State of California, That the Division of Highways be requested to change its policy so as to permit the installation of Christmas decorations on state highways beginning the day after Thanksgiving Day; and be it further

Resolved, That the Chief Clerk of the Assembly be directed to transmit a copy of this resolution to the Honorable Frank B. Durkee, Director of Public Works and Mr. G. T. McCoy, State Highway Engineer.

Resolution read, and ordered referred to the Committee on Rules.

MEMBERS EXCUSED FOR COMMITTEE MEETING

At 10.25 a.m., Mr. Allen asked for, and was granted, unanimous consent that Mr. Clark L. Bradley be excused, for the balance of the legislative day, because of legislative business elsewhere.

At 10.27 a.m., Mr. Dahl asked for, and was granted, unanimous consent that Mr. Samuel R. Geddes be excused, for the balance of the legislative day, because of legislative business elsewhere.

At 10.29 a.m., Mr. Rumford asked for, and was granted, unanimous consent that Mr. Lincoln be excused, for the balance of the legislative day, because of illness.

QUESTION OF INFORMATION

Mr. Thomas addressed the following question of information to Mr. Caldecott, Chairman of the Committee on Ways and Means:

When do you anticipate that the Committee on Ways and Means will complete its work on the Budget, and the bill be ready for consideration by this body?

Answer

It is anticipated that the committee will complete its labors on March 16th or 17th.

**REQUEST FOR UNANIMOUS CONSENT THAT
MEETING BE POSTPONED**

Mr. Backstrand asked for, and was granted, unanimous consent that a meeting of the Committee on Finance and Insurance be postponed from next Monday, March 8th, to Wednesday, March 10th, at 8 p.m.

ANNOUNCEMENT OF COMMITTEE MEETING

It was announced that the following committee would hold a meeting:
Today at 2 p.m.—

Ways and Means, in Room 4202.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Meyers, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. John E. Downey of San Francisco.

On request of Mr. Belotti, the usual courtesies of the Assembly for this day were unanimously extended to Ray E. Engles, former Legislator, of Potter Valley.

ADJOURNMENT

At 10.39 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Friday, March 5, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

FIFTH LEGISLATIVE DAY

FIFTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Friday, March 5, 1954

The Assembly met at 10 a m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Dunn, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Porter, Ross, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—69.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O God, In whose hands rest the destiny of nations, be patient with us during these days of trial. Grant us Thy grace that we may curb our human impatience and learn that for them that love God all things work together unto good. Give us confidence in Thee, and teach us how to watch and pray, that we may never choose unjust means for the accomplishment of our designs, but always wait in patience for the day when Thou wilt crown our efforts with success, through Christ our Lord.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Miller, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Charles W. Lyon.

The following members were granted leaves of absence for the day, because of legislative business elsewhere:

Mr. Thomas J. Doyle, on motion of Mr. Charles W. Lyon.

Mr. Caldecott, on motion of Mr. Charles W. Lyon.

Mr. Patterson, on motion of Mr. Hobbie.

Mr. Rumford, on motion of Mr. Charles W. Lyon.

Mr. LeRoy E. Lyon, on motion of Mr. Stanley.

Mr. McGee, on motion of Mr. Charles W. Lyon.

Mr. Donald D. Doyle, on motion of Mr. Hobbie.

The following member was granted leave of absence for the day, because of legislative business elsewhere, and because weather conditions have delayed his arrival:

Mr. Elliott, on motion of Mr. Hawkins.

The following member was granted leave of absence for the day, and desired to waive his per diem:

Mr. Lincoln, on motion of Mr. Charles W. Lyon.

APPOINTMENT OF MEMBER TO COMMITTEE

Speaker Silliman announced the appointment of Mr. Coolidge as a member of the Committee on Government Organization, vice Mr. Lipscomb.

REQUEST FOR UNANIMOUS CONSENT THAT BUDGET SESSION JOURNAL SHOW ACTION TAKEN DURING FIRST EXTRAORDINARY SESSION

Mr. Levering asked for, and was granted, unanimous consent that the Assembly Journal for the Budget Session for March 2, 1954, show the same action as taken by the Assembly during the First Extraordinary Session in the nomination and election of the Committee on Rules.

REPORTS OF STANDING COMMITTEES

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, March 4, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 4—Relative to the selection of the Legislative Counsel of California;

And reports that the same has been correctly enrolled, and presented to the Secretary of State on the fourth day of March, 1954, at 11 a.m.

BURKE, Chairman

COMMUNICATIONS

The following communication was presented by the Chief Clerk:

Letter of Transmittal

BOARD OF ADMINISTRATION
STATE EMPLOYEES' RETIREMENT SYSTEM
SACRAMENTO 14, March 2, 1954

*Mr. James W. Silliman, Speaker of the Assembly
Assembly Chamber, State Capitol
Sacramento, California*

DEAR MR. SILLIMAN: Enclosed is a copy of the Annual Report of the Legislators' Retirement System for the year ended June 30, 1953, sent in accordance with Section 9354.3 of the Legislators' Retirement Law, which reads in part:

"Not later than March 15th next following the close of the fiscal year, the board shall transmit a copy of such report to each house of the Legislature."

Copies have been sent to each individual member of the system, and in conformity with the above section of law, the enclosed copy is for the State Assembly.

Yours truly,

EARL W. CHAPMAN, Executive Officer

Above transmitted copy of report ordered referred to the Committee on Civil Service and State Personnel.

MESSAGES FROM THE GOVERNOR

STATE OF CALIFORNIA

GOVERNOR'S OFFICE, SACRAMENTO, March 1, 1954

*To the Honorable Members of the Assembly
State of California, State Capitol
Sacramento, California*

GENTLEMEN: Pursuant to the provisions of Section 1774 of the Government Code, which provides that within 10 days after the meeting of the Legislature the Governor must transmit to it a list of all appointments made by him in accordance with that section, I have the honor to transmit to you herewith a list of all appointments so made.

Respectfully,

GOODWIN J. KNIGHT, Governor

REQUEST FOR UNANIMOUS CONSENT THAT APPOINTMENTS MADE BY THE GOVERNOR BE PRINTED IN JOURNAL

Mr. Levering asked for, and was granted, unanimous consent that the list of appointments by the Governor be ordered printed in the Journal, as follows:

LIST OF APPOINTMENTS BY GOVERNOR KNIGHT

MISS HELEN R. MACGREGOR, A resident of Oakland, attorney-at-law, Private Secretary to Governor Earl Warren, was appointed September 9, 1953, as Member of the Youth Authority, original appointment.

CAPTAIN BEN STFIN, A resident of Los Angeles, Member of the Los Angeles Police Department for 25 years, of which 18 years were in the Juvenile Division, was appointed September 9, 1953, as Member of the Youth Authority, original appointment.

KARL HOLTON, A resident of Los Angeles, Chief Probation Officer of Los Angeles, was appointed September 9, 1953, member of the Board of Corrections, vice F. Harold Butterfield, resigned.

C. C. COTTRELL, A resident of San Jose, attorney-at-law and former member of the Correctional Industries Commission, was appointed September 4, 1953, member of the Board of Corrections, vice Burdette Daniels, resigned.

MICHAEL KUNZ, A resident of Sacramento, member of the Employment Stabilization Commission and California Unemployment Insurance Appeals Board since August 27, 1943, was appointed September 10, 1953, as member of the Employment Stabilization Commission and California Unemployment Insurance Appeals Board, vice self, term expired.

VERNE SCOGGINS, A resident of Sacramento, former Stockton newspaper and public relations man, Press Secretary to Governor Earl Warren, was appointed October 1, 1953, as member of the Public Utilities Commission, vice Harold P. Huls, resigned.

WILLIAM P. RICH, A resident of Marysville, former State Senator, a specialist in water law and as an attorney has represented many reclamation and irrigation districts, was appointed October 17, 1953, as member of the State Water Resources Board, vice Royal Miller, resigned.

WARD G. WALKUP, A resident of San Francisco, drayage and warehouse executive, member of the Board of Directors of the California State Fair and Expositions since October 25, 1945, was appointed October 30, 1953, as member of the State Board of Harbor Commissioners for San Francisco Harbor, vice B. J. Feigenbaum, resigned.

WILLIAM A. BURKETT, A resident of Sacramento, an attorney and also an accountant, tax consultant and investigator, was appointed November 15, 1953, as Director of Employment and also Chief of the Division of Public Employment Offices and Benefit Payments, vice James G. Bryant, resigned.

J. P. HALL, A resident of Santa Cruz, President of the Western Mining Council, publisher and former state employee under Governor Young regime, in charge of prison camps, was appointed November 16, 1953, member of the State Mining Board, vice F. C. Van Deinse, resigned.

RALPH R. PLANTEEN, A resident of Sacramento, veteran, World War I; admitted to California State Bar 1928; entered Employment Department during its formative period; has held the civil service position of Senior Deputy Rules and Regulations Office since 1942, was appointed November 15, 1953, as Deputy Director of Employment and also Chief of the Division of Accounts and Tax Collections, vice C. A. Herbage, resigned.

GENE DESIMONE, A resident of Sacramento, Chief of the Citrus Heights Fire Department, active for many years in fire fighting circles, Publisher of the *Pacific Coast Fire Journal*, was appointed November 16, 1953, as member of the State Fire Advisory Board, vice Cecil Gehr, deceased.

VINCENT THOMAS, A resident of San Pedro, Assemblyman, Sixty-eighth District since 1940, graduate, University of Santa Clara, Ph.B. degree, 1932, Law School, University of Santa Clara, 1932-1934, Loyola Law School, Los Angeles, 1934-1936, was appointed November 17, 1953, as member of Pacific Marine Fisheries Commission, vice Jesse M. Mayo, deceased.

JOHN M. PEIRCE, A resident of Los Angeles, Director of Finance, former Tax Counsel, California Taxpayers Association, 1929-1940, and Director of Tax Department, California State Chamber of Commerce, graduate, University of California, Harvard University, was appointed November 17, 1953, as member and Chairman of the California State Communications Advisory Board, vice James S. Dean, resigned.

MILTON O. SHAW, A resident of Los Angeles, a veteran of nearly 30 years state service, a business administration graduate of Ohio State University, a certified accountant and member of the Executive Committee of the National Association of Savings and Loan Supervisors. He has been Assistant Building and Loan Commissioner since 1947, was appointed January 1, 1954, as Savings and Loan Commissioner, vice LeRoy P. Hunt, resigned.

DR. HANS HARTMAN, A resident of Modesto, former Superintendent Stanislaus County Hospital, has been a consultant at Modesto State Hospital in the field of urology, was appointed December 23, 1953, as member of the Board of Trustees, Modesto State Hospital, vice Rev. John C. Mills, resigned.

KENNETH C. BURKHART, A resident of Bellflower, businessman, active in civic affairs, was appointed January 7, 1954, as member of the Board of Trustees, Metropolitan State Hospital, vice Dr. William C. Jones, resigned.

RAY GRINSTEAD, A resident of Sonoma, member of the Board of Trustees, Sonoma State Hospital since June 29, 1949, was reappointed December 21, 1953, as member of the Board of Trustees, Sonoma State Hospital, vice self, term expired.

R. LANGLEY PORTER, M.D., A resident of San Francisco, member of the Board of Trustees, Langley Porter Clinic since March 2, 1945, was reappointed December 23, 1953, as member of the Board of Trustees, Langley Porter Clinic, vice self, term expired.

KARL F. MEYER, M.D., A resident of San Francisco, member of the Board of Trustees, Langley Porter Clinic since December 23, 1942, was reappointed December 23, 1953, as member of the Board of Trustees, Langley Porter Clinic, vice self, term expired.

JOHN F. HASSLER, A resident of Oakland, member of the Board of Trustees, Langley Porter Clinic since March 2, 1945, was reappointed December 23, 1953, as member of the Board of Trustees, Langley Porter Clinic, vice self, term expired.

CLAYTON HOWLAND, A resident of Los Angeles, member of the Board of Trustees, The Pacific Colony since April 8, 1941, was reappointed December 23, 1953, as member of the Board of Trustees, The Pacific Colony, vice self, term expired.

DONALD P. NICHOLS, A resident of Pomona, member of the Board of Trustees, The Pacific Colony since March 23, 1944, was reappointed December 23, 1953, as member of the Board of Trustees, The Pacific Colony, vice self, term expired.

RAYMOND E. SMITH, A resident of Pomona, member of the Board of Trustees, The Pacific Colony since June 18, 1945, was reappointed December 23, 1953, as member of the Board of Trustees, The Pacific Colony, vice self, term expired.

INA S. PITZER, A resident of Pomona, member of the Board of Trustees, The Pacific Colony since March 23, 1944, was reappointed December 23, 1953, as member of the Board of Trustees, The Pacific Colony, vice self, term expired.

A. T. RICHARDSON, A resident of Pomona, member of the Board of Trustees, The Pacific Colony since May 23, 1944, was reappointed December 23, 1953, as member of the Board of Trustees, The Pacific Colony, vice self, term expired.

MRS. MITTO BLODGETT, A resident of Calistoga, member of the Board of Trustees, Napa State Hospital since June 29, 1949, was reappointed December 23, 1953, as member of the Board of Trustees, Napa State Hospital, vice self, term expired.

DWIGHT H. MURRAY, M.D., A resident of Napa, member of the Board of Trustees, Napa State Hospital since February 17, 1945, was reappointed December 23, 1953, as member of the Board of Trustees, Napa State Hospital, vice self, term expired.

WASHINGTON MANNERING, A resident of Napa, member of the Board of Trustees, Napa State Hospital since February 17, 1945, was reappointed December 23, 1953, as member of the Board of Trustees, Napa State Hospital, vice self, term expired.

EUGENE L. WEBBER, A resident of Napa, member of the Board of Trustees, Napa State Hospital since February 17, 1945, was reappointed, December 23, 1953 as member of the Board of Trustees, Napa State Hospital, vice self, term expired.

THOMAS C. PARRY, A resident of Del Rosa, veteran, graduate of University of California, A.B. political science and public administration in 1937, was appointed February 1, 1954, member of the Board of Trustees, Patton State Hospital, vice G. D. Snider, term expired.

HAROLD E. PAYTON, A resident of San Anselmo, member of the San Anselmo Fire Department, President of the California State Firemen's Association, was appointed December 15, 1953, as member of the State Fire Advisory Board, vice Chester W. Moller, resigned.

FRANK P. KELLY, A resident of San Francisco, Chief of the Fire Department of San Francisco, was appointed December 15, 1953, as member of the State Fire Advisory Board, vice Edward P. Walsh, deceased.

HAROLD LOPEZ, A resident of San Francisco, Secretary and Business Manager of Local 85, International Brotherhood of Teamsters in San Francisco; also member of the Planning Commission of San Francisco, was appointed January 5, 1954, member of the Board of Harbor Commissioners of San Francisco Harbor, vice W. G. Welt, deceased.

JAMES Y. CAMP, A resident of Cowelo, Kern County, a farmer and agriculturist was appointed January 7, 1954, member of the Agricultural Prorate Advisory Committee, vice Ira Redfern, deceased.

LEON A. CLARK, A resident of Oakland, Executive of the Mountain View Cemetery Association, was reappointed January 16, 1954, member of the Cemetery Board, vice self.

ROY E. FORD, A resident of Sacramento, retired business executive, was reappointed January 16, 1954, member of the State Board of Cleaners (representing the public), vice self.

W. S. ROSECRANS, A resident of Los Angeles, former member on the Development of Natural Resources of the Reconstruction and Re-employment Commission, member of the State Board of Forestry since January 10, 1954, was reappointed January 16, 1954, member, State Board of Forestry, vice self.

ROBERT E. MCCLURE, A resident of Santa Monica, publisher, was appointed January 16, 1954, member, California Highway Commission, vice Harrison R. Baker, term expired.

ALBERT KLEINBERGER, A resident of Los Angeles, business executive, was appointed January 16, 1954, member, Industrial Accident Commission, vice Anthony Racine, deceased.

LEWIS L. HUELSDONK, A resident of Downieville, business executive, was appointed January 16, 1954, member, State Mining Board, vice William Wallace Mein, Jr., term expired.

MRS. ALFREDA TEAGUE, Wife of Milton M. Teague, rancher, a resident of Santa Paula, civic worker in Ventura County, was appointed, effective January 21, 1954, member, Board of Trustees, Camarillo State Hospital, vice Edward Henderson, resigned.

ROY MARKS, A resident of Placerville; orchardist; member of State Soil Conservation Commission since October 1, 1949; was reappointed, effective January 15, 1954, member of the State Soil Conservation Commission, vice self, term expired.

AUSTIN M. HEALEY, A resident of Fresno; Past Commander of American Legion, Post 4, Fresno; also Past District Commander; business executive in furniture and building concern; member of the California Veterans Board since May 21, 1946; was reappointed, effective January 22, 1954, member of the California Veterans Board, vice self, term expired.

LEWIS K. GOUGH, A resident of Pasadena; State Inheritance Tax Appraiser in Pasadena; immediate Past National Commander of the American Legion; Naval Commander, World War II; member of the California Veterans Board since May 15, 1950; was reappointed, effective January 22, 1954, as member of the California Veterans Board, vice self, term expired.

DWIGHT L. MERRIMAN, A resident of San Francisco, local realtor; graduate of the University of California, former President of the San Francisco Chamber of Commerce; was appointed, effective January 26, 1954, member of the Board of State Harbor Commissioners for San Francisco Harbor, vice W. P. Fuller Brawner, resigned.

MRS. RUBY BACIAGALUPI, A resident of San Francisco; prominent in civic activities in San Francisco; member of the Social Welfare Board since March 18, 1947; was reappointed, effective January 28, 1954; member of the Social Welfare Board, vice self, term expired.

FOREST FIORINI, A resident of Turlock; member of the Flying Farmers of California and a Director of the National Flying Farmers; Chairman of the Aviation Committee of the Central Valley Empire Association; member of the California Aeronautics Commission since February 1, 1952; was reappointed, effective January 28, 1954, as member of the California Aeronautics Commission, vice self, term expired.

LEROY LAMPSON, A resident of Robbins; engaged in agricultural aviation, Past President of the Agricultural Aircraft Association, Inc., veteran of World War II and served as Civilian Army Flight Instructor and group commander; was appointed, effective January 28, 1954; member of the California Aeronautics Commission, vice Fred D. Fagg, resigned.

PHILIP DAVID SWING, A resident of San Diego; attorney; member of the State Water Resources Board since November 1, 1945; was reappointed, effective February 2, 1954, member of the State Water Resources Board, vice self, term expired.

C. A. GRIFFITH, A resident of Azusa; farmer; responsible for the upstream development of the San Gabriel River; active in flood control of Los Angeles County; member of the State Water Resources Board since November 1, 1945; was reappointed, effective February 2, 1954, member of the State Water Resources Board, vice self, term expired.

DR DANIEL F. MAHONEY, A resident of Redlands, graduate of an eastern university and had his residency training in Boston; whose practice was devoted especially to obstetrics and gynecology, was appointed February 1, 1954, member of the Board of Trustees, Patton State Hospital, vice Dr Emmett L. Tinsinger, term expired.

MRS. GLADYS WASSNER, A resident of Fontana, member of the Board of Trustees, Patton State Hospital since June 18, 1945, was reappointed February 1, 1954, as member of the Board of Trustees, Patton State Hospital, vice self, term expired.

HOWARD B. HAYS, A resident of Riverside, member of the Board of Trustees, Patton State Hospital since June 18, 1945, was reappointed February 1, 1954, as member of the Board of Trustees, Patton State Hospital, vice self, term expired.

MRS. LAURA S. MCCLIMANS, A resident of San Bernardino, curriculum at Chaffey College, University of California at Los Angeles and University of Southern California included sociology courses, case history writing and applied and abnormal psychology, was reappointed February 1, 1954, a member of the Board of Trustees, Patton State Hospital, vice J. Dewey Harnish, term expired

LESLIE M. WESTFALL, A resident of Eureka, Manager, Humboldt Stevedore Co., Ltd., was appointed February 18, 1954, as member of the Board of Harbor Commissioners for Humboldt Bay, vice J. H. Quill, resigned.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 4, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 8

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above resolution ordered enrolled.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS

The following bill was introduced, and read the first time:

Assembly Bill No. 10: By Mr. Evans—An act to repeal the Motor Vehicle Transportation License Tax Law (Part 4, Division 2, Revenue and Taxation Code).

Referred to Committee on Revenue and Taxation.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Casey, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Ward Casey, Estelle Casey, and Miss Yvonne Yearian of Brawley.

On the request of Mr. Marsh, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Ray Brooks of Sunland-Tujunga.

On request of Mr. Dills, the usual courtesies of the Assembly for this day were unanimously extended to Floyd Dills of Gardena.

On request of Mr. Stewart, the usual courtesies of the Assembly for this day were unanimously extended to Clara Belle MacLellan of Pasadena.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Antonio G. Sarmento of Modesto.

ADJOURNMENT

At 10.11 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 11 a.m., Monday, March 8, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

SIXTH LEGISLATIVE DAY

EIGHTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Monday, March 8, 1954

The Assembly met at 11 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Huckleby, Hobbie, Kelly, Kilpatrick, Klocksiem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—76.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O God of Justice and Truth, Who hast dominion over all nations and rulers, we pray to Thee in this time of crisis. Recognizing our own shortcomings and sins, we first ask for forgiveness; and then we humbly beg Thy help and protection, that this Country, which is dedicated to Thee, may be the means of bringing peace and tranquility to a world that has forgotten Thee. Grant that hardships and sacrifices required of us may be a means of purifying us and bringing us to a deeper knowledge and love of Thy ways, through Christ our Lord.—AMEN.

PLEDGE OF ALLEGIANCE TO THE FLAG

Upon request of Speaker Silliman, the Assembly then gave the pledge of allegiance to the Flag

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Munnell, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Hawkins.

The following member was granted leave of absence for the day, because of legislative business elsewhere:

Mr. Dunn, on motion of Mr. Dahl.

REQUEST FOR UNANIMOUS CONSENT THAT LETTER OF TRANSMITTAL AND RESOLUTION BE PRINTED IN THE JOURNAL

Mr. Levering asked for, and was granted, unanimous consent that a letter of transmittal and resolution be ordered printed in the Journal, as follows:

Letter of Transmittal

COUNTY OF ORANGE,
AUDITOR'S OFFICE,
SANTA ANA, CALIFORNIA, March 3, 1954

*Chief Clerk, California State Assembly
State Capitol, Sacramento, California*

DEAR SIR. During the annual convention-conference of the County Auditors' Association of the State of California, they passed the enclosed resolution memorializing the State Legislature to pass legislation requiring special districts to file with the county auditor of the respective county, a statement of the financial transactions and the financial condition of such district in order that the financial data might be compiled for statistical purposes.

We realize that no legislation in regard to the special district problem can be introduced or considered during the current budget session.

We are filing this resolution in order that it may be of record and probably assigned to the interim committee of each house for study.

We are sending a similar letter and a copy of the said resolution to the Secretary of the State Senate.

Yours very truly,

L. H. ECKEL, Secretary-Treasurer
County Auditors' Association
State of California

COUNTY AUDITORS' ASSOCIATION
STATE OF CALIFORNIA

Resolution

WHEREAS, It should be the responsibility of every governmental agency to provide the people and taxpayers of the State with adequate information regarding the financial transactions and the financial condition of that agency; and

WHEREAS, Many special purpose districts of the State do not now make available to the public reports of such financial transactions and financial condition; and

WHEREAS, Requests by the public for such financial information are constantly being made to county government officials; be it

Resolved, That the California Legislature be requested to give serious consideration to action requiring all special purpose districts to file with the county auditor of those counties in which such districts are located, an audit report containing complete annual statements of the financial transactions and the financial condition of such districts, together with such additional information as may assist in the interpretation of the activities of the district.

Dated and signed at Riverside, California, this eighteenth day of February, 1954.

RESOLUTIONS COMMITTEE
M R UHLER
M. E. ARELIER
HAL E. GOODYEAR

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS

The following bills were introduced, and read the first time:

Assembly Bill No. 11: By Mr. Charles W. Lyon—An act to amend Sections 8777, 8801, 8803, 8804 and 8854 of the Revenue and Taxation Code, relating to the use fuel tax, to take effect immediately.

Referred to Committee on Revenue and Taxation.

Assembly Bill No. 12: By Mr. Charles W. Lyon—An act to amend Sections 9852, 9877, and 9902 of the Revenue and Taxation Code, relating to the motor vehicle transportation license tax, to take effect immediately.

Referred to Committee on Revenue and Taxation.

REPORTS OF STANDING COMMITTEES

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, March 5, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 1—Approving certain amendments to the charter of the City of Long Beach, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the twenty-first day of January, 1954;

Assembly Concurrent Resolution No. 3—Approving amendments to the charter of the City and County of San Francisco voted for and ratified by the electors of said City and County of San Francisco at a general municipal election held therein on the third day of November, 1953;

Assembly Concurrent Resolution No. 5—Relative to the death of Jonathan J. Hollibaugh;

And reports that the same have been correctly enrolled, and presented to the Secretary of State on the fifth day of March, 1954, at 11 a.m.

BURKE, Chairman

MEMBER EXCUSED

At 11.09 a.m., Mr. Munnell asked for, and was granted, unanimous consent that Mr. Miller be excused, for the balance of the legislative day, because of legislative business elsewhere.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Evans, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Frank Kotichas of Los Angeles.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to the following pupils of the Arcade School: Bill Bachman, Richard Boddy, Marshall Burton, Thomas Fat, Gordon Gore, Danny Hall, Jerry Johnson, Edward Lange, Adelbert Leeman, Gary Matranga, Jerry Morrison, Donald Moore, Maxie Nichols, Dennis Ronk, Marion Sims, Gregory Stein, Ralph Taylor, Bobby Welch, James Trumbull, Jo Beth Black, Sheron Cullen, Patti Elam, Scharry Fender, Jan Fields, Sonja Fink, Lynne Hewell, Linda Kious, Gretchen Kreiss, Jeanelle Muir, Carolyn Sue Rose, Betty Thompson, Judy Trowe, Carolyn Ward, Pamela Weaver, Donna Winslow, and Dianna Dobbett.

On request of Mr. Stewart, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Edward B. Powell of San Francisco.

On request of Mr. Tomlinson, the usual courtesies of the Assembly for this day were unanimously extended to former Assemblyman and Mrs. Alfred W. Robertson of Santa Barbara

On request of Mrs. Davis, the usual courtesies of the Assembly for this day were unanimously extended to Norman Johnson of Greenville.

On request of The Assembly, the usual courtesies of the Assembly for this day were unanimously extended to former Assemblyman John B. Knight.

On request of Mr. Cooke, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Howard Lease of Seattle, Washington.

On request of Mr. Thomas, the usual courtesies of the Assembly for this day were unanimously extended to Jim Slayton of San Pedro.

ADJOURNMENT

At 11.10 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Tuesday, March 9, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

SEVENTH LEGISLATIVE DAY

NINTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Tuesday, March 9, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohninus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Crendon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—78.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

Wisdom is better than strength, and a wise man is better than a strong man. Hear, therefore, ye kings, and understand: Learn, ye that are judges of the ends of the earth. Give ear, ye that rule the people, and that please yourselves in multitudes of nations; For power is given you by the Lord, and strength by the Most High, who will examine your works and search out your thoughts (Wisdom 6, 1)

Exercise this power then, that you may be able to answer to God —AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. McMillan, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Luckel.

COMMUNICATIONS

The following communication was presented by the Speaker:

CAPITOL CORRESPONDENTS ASSOCIATION OF CALIFORNIA
SACRAMENTO, March 8, 1954

Honorable James W. Silliman
Speaker of the Assembly
Assembly Chamber, State Capitol
Sacramento, California

DEAR SIR: In compliance with Rules of the Legislature, the Standing Committee of the Capitol Correspondents Association has examined applications for authentication as accredited press representatives and makes the following recommendation:

Approved for Press Cards

Associated Press: Morrie Landsberg, Wayne Harbert, Joseph J. Lipper, Eugene Kramer, Alan Cline, Roger Barr, Allen Barton, Wilbur Jones.
Capitol News Service: Henry C. MacArthur, Raymond V. Toman.
International News Service: Frederic J. Rupp, Andrew Anderson
Fresno Bee and Modesto Bee: James McClatchy.
Los Angeles Daily News: Leslie E. Claypool.
Los Angeles Examiner: Carl Greenberg.
Los Angeles Mirror: Richard C. Bergholz.
Los Angeles Times: Chester G. Hanson.
McClatchy Broadcasting Company: Tony Koester, Victor Blanks.
Oakland Tribune: Don Thomas
Sacramento Bee: Herbert L. Phillips, Richard Rodda, Thomas Arden, A. E. Lyons, Robert J. Markson, Walter P. Jones, Myron V. Depew, George E. Helmer, Hamilton Hintz, Rudy Hickey, Robert Handsaker, Robert M. Blanchard.
San Francisco Chronicle: Earl C. Behrens, Jackson Doyle.
San Francisco Call-Bulletin: C. Lyn Fox.
San Francisco Examiner: Clint Mosher, A. J. Welter.
San Francisco News: Vernon O'Reilly.
United Press: James C. Anderson, Edwin S. Capps, Walter L. Barkdull, Wayne Sargent, R. D. Wagner, Jerry Keating, Jerry Reynolds.
San Diego Union: Henry Love.

Sincerely,

EARL C. BEHRENS, President

INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS

The following bills were introduced, and read the first time:

Assembly Bill No. 13: By Mr. Morris—An act to add Section 428.1 to the Fish and Game Code, relating to fishing licenses.

Referred to Committee on Fish and Game.

Assembly Concurrent Resolution No. 12: By Mr. Stewart—Relative to approving a certain amendment to the charter of the City of Pasadena, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the twenty-fifth day of February, 1954.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 13: By Messrs. Henderson, Hansen, Berry, and Silliman—Relative to the death of Judge James G. Crichton.

Referred to Committee on Rules.

RESOLUTIONS

The following resolutions were offered:

By Mr. Clarke:

House Resolution No. 22

Relative to the passing of Joseph Sharmer

WHEREAS, The Members of this Assembly have learned with profound regret of the passing of Joseph Sharmer in Santa Cruz, at the youthful age of 56, and

WHEREAS, Joseph Sharmer was born in Sydney, Nebraska, and reared in Reedley, California. After graduating from the public schools, he entered the canning and fruit processing business, and later engaged in the growing and processing of figs; and

WHEREAS, In 1948, Mr. Sharmer was elected supervisor from his district for a four-year term after leading an extensive grand jury investigation of county government the year before; and

WHEREAS, Ever active in community affairs, he was Past President of the Merced-Mariposa Shrine Club, Past President of the Merced Rotary Club and former Chairman of the Merced County Chapter of the American Red Cross; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of this Assembly extend their heartfelt sympathies to the family of Joseph Sharmer; and be it further

Resolved, That the Chief Clerk of the Assembly be hereby directed to transmit suitably prepared copies of this resolution to Mrs. Ruby Sharmer, widow of Joseph Sharmer, and to Mrs. Myron Sager and Mrs. Catherine Kriatz, his sisters

Resolution read, and ordered referred to the Committee on Rules.

By Mr. Lindsay:

House Resolution No. 23

Relative to extending the time for completion of the Report of the

Assembly Interim Committee on Conservation, Planning, and Public Works

Resolved by the Assembly of State of California, That notwithstanding the provisions of subdivision 9 of House Resolution No. 200 (1951 General Session), the time for submitting the printed reports required under that resolution is hereby extended to the fifteenth legislative day of the 1955 General Session.

Resolution read, and ordered referred to the Committee on Rules.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 8, 1954

MR. SPEAKER. Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 8—Relative to congratulating the Humboldt Times on its One Hundredth Anniversary.

And reports that the same has been correctly enrolled, and presented to the Secretary of State on the eighth day of March, 1954, at 11 a m

BURKE, Chairman

MOTION TO APPROVE JOURNALS

Upon motion of Mr. Levering, the Assembly Journals for Monday, March 1, 1954; Tuesday, March 2, 1954; Wednesday, March 3, 1954; Thursday, March 4, 1954, and Friday, March 5, 1954, were approved, as corrected by the Minute Clerk.

**REQUEST FOR UNANIMOUS CONSENT THAT REPORT
BE PRINTED IN JOURNAL**

Mr. Collier asked for, and was granted, on his behalf and that of Mr. Caldecott, unanimous consent that a Report of the Subcommittee of the Joint Legislative Budget Committee Appointed to Recommend as to the Printing or Other Distribution of the Reports of the Legislative Auditor, be ordered printed in the Journal, in 10-point type, as follows:

REPORT OF THE SUBCOMMITTEE OF THE JOINT LEGISLATIVE BUDGET COMMITTEE APPOINTED TO RECOMMEND AS TO THE PRINTING OR OTHER DISTRIBUTION OF THE REPORTS OF THE LEGISLATIVE AUDITOR.

January 29, 1954

To Honorable Ben Hulse, Chairman

This subcommittee was appointed to determine the distribution of the Legislative Auditor's reports made to the Joint Legislative Budget Committee and recommend for printing annually in the Journals those reports considered to be of general interest and not otherwise distributed to the Legislature.

An annotated list of reports prepared for the Budget Committee by the Legislative Auditor in 1953 is attached. It is recommended that this list of reports prepared in 1953 be printed in the Senate and Assembly Journals of the 1954 Session.

Not contained in the lists submitted herewith are various reports which have been prepared by the Legislative Auditor for individual Members of the Legislature or at the request of other interim committees. The distribution of these reports is a determination to be made by such member or committee.

The following reports, by action of the full committee or the chairman, have already been distributed to all Members of the Legislature:

Report of the Subcommittee of the Joint Legislative Budget Committee Appointed to Recommend as to the Printing or Other Distribution of the Reports of the Legislative Auditor. (January 5, 1953) 197 pp.

Analysis of the Budget Bill of the State of California for the Fiscal Year July 1, 1953, to June 30, 1954. (January 26, 1953) 578 pp.

Financial History of the San Francisco-Oakland Bay Bridge. (January 17, 1953) 121 pp.

Outline of California Taxes on Motorists with Related Funds and Disposition of Proceeds, with Estimated Amounts for 1953-54 Fiscal Year. (July, 1953) 1 p. chart.

Chronological List of California Legislative Interim Committees and Their Reports, 1937-1953. (August 20, 1953) 88 pp.

Summary of Legislative and Executive Action on 1953-54 Budget and Legislative Action on Special Appropriation Measures. (June 12, 1953) 8 pp.

Summary Analysis of Effect of Legislative and Executive Action on the 1953-54 State Expenditure Program. (July 24, 1953) 12 pp.

In addition, it is recommended that the following reports be printed in the Senate and Assembly Journals:

Clarification of Policy in Acquisition of Beach and Park Sites. (January 5, 1953) 2 pp.

Comprehensive Liability Insurance. (January 7, 1953) 10 pp.

Summary of Reductions in Items in the Budget Bill for 1953-54 as Recommended by the Legislative Auditor. (January 26, 1953) 6 pp.

Summary Statement by Legislative Auditor Regarding State Budget for 1953-54. (January 26, 1953) 5 pp.

A Performance Evaluation of the California Recreation Commission. (January 29, 1953) 22 pp. Appendix.

Report on Proposal to Abolish Hunter and Trapper Positions, Department of Fish and Game. (March 4, 1953) 5 pp.

Recovery Provisions with Respect to Old Age Assistance Programs. (March 27, 1953) 12 pp.

Loans to Cities for Restoration of Public Buildings Damaged by Earthquake, Under Chapter 21, Statutes of 1952, 2nd Ex. Session. (September 16, 1953) 7 pp.

Department of Employment Office Building Program Financed from the Contingent Fund. (September 16, 1953) 8 pp.

State Financial Statistics. (October, 1953) 5 pp. Tables.

Use of Passes on Common Carriers by Public Utilities Commission Personnel. (October 30, 1953) 6 pp.

Use of Department of Agriculture Border Checking Stations in the Enforcement of Other State Laws. (November 5, 1953) 8 pp.

Report and Recommendations on the State Watermaster Service. (December 4, 1953) 11 pp.

Review of State Purchasing Practices. (December 4, 1953) 12 pp.

Report on Field Investigations Relative to Abolition of Hunter and Trapper Positions, Department of Fish and Game. (December 2, 1953) 4 pp.

Reports not recommended for printing in the Journals are, for the most part, simply supplementary to previous reports, preliminary reports, or deal with subjects which are no longer current. Copies of these reports are available in the Office of the Legislative Auditor.

Respectfully submitted.

A. H. BREED, JR., Chairman
JOHN L. E. COLLIER, Member
T. W. CALDECOTT, Member

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January 25, 1954

**Reports Prepared by the Legislative Auditor for the Joint
Legislative Budget Committee in 1953**

PRINTED

Report of the Subcommittee of the Joint Legislative Budget Committee Appointed to Recommend as to the Printing or Other Distribution of the Reports of the Legislative Auditor. (January 5, 1953) 197 pp.

Contains list of all reports to the Budget Committee in 1951 and 1952 and full text of 1952 reports recommended for printing in the Journal.

Analysis of the Budget Bill of the State of California for the Fiscal Year July 1, 1953, to June 30, 1954. (January 26, 1953) 578 pp.

Contains an item by item analysis of the Budget Bill for the fiscal year ending June 30, 1954, with recommendations for each item and suggestions as to economies which could be effected.

Financial History of the San Francisco-Oakland Bay Bridge. (January 17, 1953) 121 pp.

Describes the financial history of the Bay Bridge including original legislation, bond resolutions, contracts with Key System, maintenance and operation of bridge and approaches

Chronological List of California Legislative Interim Committees and Their Reports, 1937-1953. (August 20, 1953) 88 pp.

Contains complete list of all interim legislative committees created since the session of 1935 together with citation to resolutions creating the committee, amount of appropriation and reports issued. Indexed and cross-referenced.

Outline of California Taxes on Motorists with Related Funds and Disposition of Proceeds with Estimated Amounts for 1953-54 Fiscal Year. (July 1953) 1 p. chart.

Title self-explanatory.

MIMEOGRAPHED

Clarification of Policy in Acquisition of Beach and Park Sites. (January 5, 1953) 2 pp.

In view of prospect of return of impounded tidelands funds, recommends clarification of language in Chapter 1422, Statutes of 1945, with respect to matching of state funds for beaches and parks.

Comprehensive Liability Insurance. (January 7, 1953) 10 pp.

Describes state policy and expenditures for providing comprehensive liability insurance for state employees.

Summary of Reductions in Items in the Budget Bill for 1953-54 as Recommended by the Legislative Auditor. (January 26, 1953) 6 pp.

List of budget items, by department, with amount of reductions recommended by the Legislative Auditor.

Summary Statement by Legislative Auditor Regarding State Budget for 1953-54 (January 26, 1953) 5 pp.

Title self-explanatory.

A Performance Evaluation of the California Recreation Commission. (January 29, 1953) 22 pp. Appendix.

Analyzes the work of the Recreation Commission in terms of the statute creating it, together with other state and local recreational services, and recommends that the commission be abolished.

Report on Proposal to Abolish Hunter and Trapper Positions, Department of Fish and Game. (March 4, 1953) 5 pp.

Joint report with Departments of Finance and Fish and Game regarding contract services with United States Fish and Wildlife Service in lieu of certain state positions.

Recovery Provisions with Respect to Old Age Assistance Programs. (March 27, 1953) 12 pp.

Analyzes laws of other states and estimates savings which would result from adoption of recovery provisions.

Partial Report on Privately Owned Office Building Facilities Under Lease to the State of California. (June 1, 1953) 88 pp.

Contains tabulations, by department and by location, of all premises under lease to the State for office space. Includes data as to area, cost and terms of lease.

Summary of Legislative and Executive Action on 1953-54 Budget and Legislative Action on Special Appropriation Measures. (June 12, 1953) 8 pp.

Title self-explanatory.

Summary Analysis of Effect of Legislative and Executive Action on the 1953-54 State Expenditure Program. (July 24, 1953) 12 pp.

Report prepared at the end of the bill signing period showing effect of all appropriations signed.

Loans to Cities for Restoration of Public Buildings Damaged by Earthquake, Under Chapter 21, Statutes of 1952, 2nd Ex. Session. (September 16, 1953) 7 pp.

Analyzes terms of loans, particularly with respect to interest charged, and effect of legislation authorizing loans. Recommends repeal of legislation.

Department of Employment Office Building Program Financed from the Contingent Fund. (September 16, 1953) 8 pp.

Analyzes use of appropriations from the Department of Employment Contingent Fund in terms of legislative intent.

Summary of Department of Finance Economic Assumptions and Budget Policy for the 1954-55 State Budget. (September 16, 1953) 2 pp.

Summarizes Department of Finance instructions to departments as basic policy for 1954-55 Budget.

Post-Audit Study—Progress Report. (September 14, 1953) 3 pp.
(November 6, 1953) 3 pp.

Progress reports on arrangements for study directed by Senate Concurrent Resolution No. 90.

Outline of Study of Retirement Systems. (September 16, 1953) 2 pp.

----- (November 4, 1953) 1 pp.

----- (December 4, 1953) 1 pp.

Outlines of proposed study of State Retirement Systems directed by Senate Concurrent Resolution No. 89, and progress report on contractual arrangements with State Employees' Retirement System.

State Financial Statistics (October, 1953) 5 pp. Tables.

Summary tables which compare rate of increase in revenues with state expenditures for fiscal years 1946-47 to 1953-54.

Use of Passes on Common Carriers by Public Utilities Commission Personnel (October 30, 1953) 6 pp.

Describes legislation, legislative intent, and effect of opinion by Attorney General with respect to use of passes by officers and employees of the Public Utilities Commission.

General Fund Condition, 1954-55. (November 6, 1953) 3 pp.

Summarizes prospective condition of General Fund, particularly with respect to budget estimates for 1954-55.

Report on New Procedure of Combining Categories for Operating Expense and Equipment. (November 6, 1953) 3 pp.

Describes operation of new procedure combining categories in the Budget Bill.

Use of Department of Agriculture Border Checking Stations in the Enforcement of Other State Laws. (November 5, 1953) 8 pp.

Title self-explanatory.

Capital Outlay Processes and Recent Construction in County and District Fair Plants—Partial Report. (December 4, 1953) 5 pp.

Partial report comparing processes for review of capital outlay projects for fairs with other capital outlay projects.

Review of Departmental Comments on Bazell Utilities Survey of Folsom State Prison. (December 3, 1953) 9 pp. Appendix.

Reviews comments of Department of Corrections relative to engineering study of Folsom Prison conducted by Bazell Engineering Associates.

Report and Recommendations on the State Watermaster Service. (December 4, 1953) 11 pp.

Describes nature of State Watermaster Service and basis for state support of the function.

General Fund Condition for 1955-56 Based Upon Assumed Level of Expenditures. (December 4, 1953) 4 pp.

Presents a statement of prospective General Fund condition at June 30, 1956, based upon current level of revenues and assumed level of expenditures.

Review of State Purchasing Practices. (December 4, 1953) 12 pp.

Review of purchasing procedures and practices, particularly with respect to term price agreements, the standards program and specifications.

Report on Field Investigations Relative to Abolition of Hunter and Trapper Positions, Department of Fish and Game. (December 2, 1953) 4 pp.

Report supplemental to report of March 4, 1953.

Clarification of Policy in Acquisition of Beach and Park Sites

Prepared by the Legislative Auditor, January 5, 1953

The change in Federal Administration now makes probable by action of the Congress the early return to state jurisdiction of the controversial tidelands. With the return of these tidelands and the concurrent release of impounded oil royalties, the California Division of Beaches and Parks would benefit to the extent of approximately \$30,000,000 which would be deposited to the credit of the State Park Fund and the State Beach Fund. So great an increase in these funds will bring consideration of legislative appropriations for the acquisition of additional beach and park sites. It is entirely possible that any such appropriations or appropriating act will more or less follow the text of Chapter 1422, Statutes of 1945. Should this be the case, we believe that the language of this chapter should be critically re-examined with a view towards clarifying legislative intent.

Chapter 1422 provided \$15,000,000 for beach and park acquisition on the basis that expenditures of state funds would be matched by like amounts in cash, property or lands from sources other than the State Government. The language of the act gives no specific indication as to whether the intent of the matching provision was merely to provide additional dollars from sources other than the State Government, or whether it was intended to be used as a test or indication of the local interest in the vicinity of an acquisition project contemplated by the State Park Commission. Ordinarily, the matching provision, with respect to grants of state funds for local projects, has contained an element of testing local interest. This would appear to be especially valid where the acquisition of property involves a loss of local tax revenue, presently a source of considerable local concern, and where additional local expenditures may be expected for maintenance or operation of the project.

The manner in which matching funds or property have been obtained in a number of acquisitions under Chapter 1422 would seem to indicate that the interpretation of the language of the act by those responsible for the acquisitions was to the effect that the intent of the matching provision was either to simply provide additional dollars or to indicate some state-wide interest rather than local interest. For instance, there have been occasions in which excess matching, whether in the form of money or the accepted value of a gift of land or property beyond that which was necessary to match the specific acquisition project for which the gift was first tendered, was used as partial or even total matching for entirely different projects. So far as we know, the donor in each instance has agreed to this transfer of excess matching values.

In view of the foregoing, we recommend that the Legislature consider amendment of the language of Chapter 1422 to indicate clearly the intent of the matching provision and that, in the event additional appropriations for acquisition are made to be expended on a matching basis, the language of such appropriations also clearly express the legislative intent in requiring matching values to state expenditures. The fourth and last paragraph of Section 4, Chapter 1422, Statutes of 1945, contains the only language in the act which mentions the matching provision. This is as follows: "No expenditure of any of the money appropriated by this act shall be made except for the acquisition of

federal lands, unless the amount thereof is matched by like amounts in money, property or lands received from private or other sources.”

Comprehensive Liability Insurance

Prepared by the Legislative Auditor January 7, 1953

This is a report on the State's policy with respect to providing comprehensive liability insurance for state employees for the purpose of protecting such employees from suits by third persons arising out of their employment by the State. This report was requested by the Senate Finance Committee for presentation to the 1953 Session of the Legislature.

For approximately twelve years, the State has carried some comprehensive liability insurance for certain of its officers and employees. The first limited comprehensive liability insurance policy which was procured for the protection of the officers and employees of the district agricultural associations and the State Agricultural Society was obtained by the Department of Finance following the receipt of an Attorney General's opinion dated May 2, 1941, to the effect that it was legal to procure liability insurance pursuant to the Statutes of 1931. The Attorney General's opinion stated that the coverage should be limited to the liability of officers in connection with the defective or dangerous condition of public streets, highways, bridges, buildings, works, or property. This opinion also noted that in 1933 the Legislature had endeavored to broaden the act to cover negligence of officers and employees of the State and political subdivisions generally, but that the amendment was held unconstitutional for the reason that the title failed to express the subject of the amendment to the act. In 1937, a second legislative amendment to the act was held defective for the same reason. However, Chapter 557, Statutes of 1943, provided that the State may insure the officers and employees for general liability. In 1944, the Department of Finance acquired comprehensive liability coverage for officers and employees of the Department of Public Works pursuant to the authority contained in Section 1956 of the Government Code and upon the request of the Director of Public Works. That department has had similar insurance coverage since that time. Subsequently, comprehensive liability insurance policies were obtained for the Board of State Harbor Commissioners, including the State Belt Railway, the Department of Employment, the Department of Finance, district agricultural associations, State Agricultural Society, Department of Education, State Compensation Insurance Fund, a limited policy for the Adjutant General and certain named officers, and a policy for the California Vocational Institution (Housing Unit) under the Department of Corrections.

Exhibit I shows the departments, policy numbers, premiums, and claim experience for all departments insured by the State.

Exhibit II shows the number of officers and employees by state agencies protected by liability insurance at the present time. The per capita premium cost for the 28,742 officers and employees now covered is approximately \$3.

It is obvious that the limited experience which the State has had to date with providing comprehensive liability insurance for the protection of a portion of its employees can not, in itself, provide a firm basis for

determining whether it would be in the State's interest to act as a self-insurer or, on the other hand, to extend the coverage of the existing policies to all state employees. This is because the experience does not reveal which of the claims would have been paid had the State acted as a self-insurer, nor does it show which of the groups of state employees covered are those which present an unusual risk. The present state policy as stated by the Insurance Adviser of the Department of Finance is to arrange for comprehensive liability insurance for those agencies which request policies and, although there may have been some consideration given to those groups of employees who encounter the greatest risk of suit in their state employment, there has not been made a complete classification of employees in accordance with such risk. Such a study, we believe, is essential before an accurate determination can be made as to the proper policy for the State to follow in providing insurance coverage or the minimum cost for reasonable protection to the employees who need to be protected.

From the standpoint of the State, the principal benefit from such policies is in respect to added productivity which can be expected from employees who are fully protected from third party suits in the course of their employment. A second possible benefit to the State would come about from the fact that it would be relying upon the processes used by insurance companies in defraying the cost of such suits rather than requiring that the State Board of Control should make a determination in favor of the state employee against whom a judgment had been rendered. Such determination is both time consuming and difficult for the State Board of Control, and it is possible that the absence of adequate legal assistance to the state employee in those cases where the State does not carry insurance would bring about larger judgments than would be the case where insurance companies were defending their position in relation to the policy carried on such a state employee. On the other hand, the experience of other governmental jurisdictions who carry liability insurance tends to indicate that to some extent the presence of an insurance policy may cause larger judgments against the insured employee. This, in turn, however raises the point that it is in the public interest to secure equity in claims against persons who have caused injury to individuals in society and the full and prompt payment to such individuals is a factor which should be considered in this question of whether to purchase insurance or permit the state employee to be uninsured.

In the budget submitted last year, two major items of new coverage by liability insurance were included. These were for the Department of Mental Hygiene costing \$16,000 and for the Department of Corrections costing \$3,520. These are not included in the Budget for 1953-54, and it is the opinion of the Department of Finance that the agencies now covered include the more hazardous risks in the state service.

RECOMMENDATIONS

1. Before the Legislature can be expected to act intelligently upon the matter of appropriations for liability insurance, we believe that it should have the benefit of administrative determinations by the Department of Finance through its Insurance Adviser which would show:

(a) Which departments and which types of employments within departments are subject to risks of claims for damages and a relative rating of these risks.

(b) An analysis of claims experience before the Board of Control to indicate which claims would be covered by the common type of liability insurance policy, and the extent to which the Board of Control and the Attorney General would be relieved of work by the existence of liability insurance policies.

(c) Whether there is a liability on the part of the State for acts resulting from proprietary activities and, if so, which functions performed by the State are proprietary and which governmental.

2. We recommend that insurance be carried only on those officers and employees who are subject to an unusual degree of such risk.

3. We believe that since the Board of Control is not staffed to provide review of claims of this nature equivalent to the review which would be provided by insurance companies and since the prompt payment of judgments would be facilitated, to the benefit of both the injured party and the state employee, the State should purchase insurance rather than act as a self-insurer. Were it not for these factors it would appear to be as cheap or cheaper for the State to act as self-insurer.

4. Because of the difficulty of applying usual competitive bidding procedures in the arrangement of coverage for liability insurance, we further recommend that an annual report be made by the Department of Finance showing all policies, premiums, and insurers.

A Report by the Department of Finance with additional comments as to liability insurance is attached as Appendix A.

EXHIBIT I

Statement of Premiums, Claims and Losses, Under Liability Insurance Policies, by Department

<i>Department</i>	<i>Policy Number</i>	<i>Premium</i>	<i>Number of Claims</i>	<i>Loss Outstanding</i>	<i>Policy Period</i>
District Agricultural Associations and State Agricultural Society -----	LGC 101321	\$18,221 00	31	\$5,425.00	1 / 1 /51- 2 / 1 /52
	LGC 101287	9,747 00	20	18,691.00	7 /18/50- 1 / 1 /51
	CE 13728	20,000 00	23	2,650.00	2 / 1 /52- 2 / 1 /53
Finance -----	CE 13661	2,500 00	6	1,500.00	10/28/51-10/28/52
	CE 11267	2,500 00	1	781.00	10/28/50-10/28/51
Adjutant General (Ltd.) -----	LGC 101478	1,049 00	1	1,500.00	1 / 1 /52- 1 / 1 /53
	LGC 101322	1,049 00	1	7,500 00	1 / 1 /51- 1 / 1 /52
Board of State Harbor Commissioners ----	L 86883	88,800 75	25	990 00	11/ 1 /51-11/ 1 /54*
	L 58903	41,010 60	81	93,479 00	11/ 1 /48-11/ 1 /51
State Compensation Insurance Fund	MLP 11971	910 61	2	-	7 /11/49- 7 /11/52
	31G 41466	2,537 00	-	-	7 /11/52- 7 /11/55*
Education -----	CE 13666	8,500 00	18	1,055.67	11/ 1 /51-11/ 1 /52
	CE 13551	8,500 00	16	685.00	11/ 1 /50-11/ 1 /51
Employment -----	CE 13645	1,195 68	15	800 00	8 /15/51- 8 /15/52
	CE 11264	1,195 68	27	500 00	8 /15/50- 8 /15/51
	CE 11082	1,195.68	20	150.00	8 /15/49- 8 /15/50
Public Works ----	LGC 101321	11,600 00†	8	4,750.00	3 /10/51- 3 /10/52
	CG 8311300	18,000 00†	5	3,000 00	3 /10/52- 3 /10/53

* Three-year policy.

† Retrospective.

EXHIBIT II

Number of Employees Covered by Liability Insurance, by Department

<i>State Agency</i>	<i>Number of Employees</i>	<i>Annual Premium</i>
Department of Public Works-----	10,500	\$18,000 00
Board of State Harbor Commissioners-----	482	29,000 00
District Agricultural Associations and State Agricultural Society -----	3,500	20,000.00
Department of Employment-----	5,000	2,400 00
Department of Education-----	6,000	8,500 00
Department of Finance-----	2,000	2,500 00
Adjutant General, (Ltd.) -----	50	1,050 00
State Controller-----	450	1,000 00
California Vocational Institution (Housing Unit)-----	10	82 00
State Compensation Insurance Fund-----	750	862 00
Total -----	28,742	\$83,394 00

APPENDIX A

STATE OF CALIFORNIA

SACRAMENTO 14

Inter-Departmental Communication

To: *Mr. A. Alan Post*
Legislative Auditor
Legislative Budget Committee
Room 306, State Capitol

DATE: December 16, 1952

From: Department of Finance—Administration

SUBJECT: Facts and Comments Concerning Comprehensive Liability Insurance

Pursuant to request of your office and in line with conferences with representatives of your office, we offer the following facts and comments for the purpose of assisting you in preparing report to the Senate Finance Committee at the next general session of the Legislature.

The first limited comprehensive liability insurance policy, which was procured for the protection of the officers and employees of the district agricultural associations and the State Agricultural Society, was obtained by this department subsequent to Opinion NS 3472, dated May 2, 1941. The Attorney General held in that opinion in effect that it was legal to procure liability insurance pursuant to California Statutes of 1931, page 2476, Deering's General Laws 5150. The Attorney General pointed out that the coverage should be limited to the liability of *officers* in connection with the defective or dangerous condition of public streets, highways, bridges, buildings, works, or property. He further pointed out that in 1933, the Legislature endeavored to amend the act so that it would cover negligence of officers and employees of the State and political subdivisions generally and that the amendment was held unconstitutional for the reason that the title failed to express the subject of the amendment to the act in conformity with requirements of Article 4, Section 24 of the Constitution. (*Jackson vs. City of Santa Monica*, 13 Cal App 2d, 376.)

In 1937, the Legislature again attempted to amend the act, but the title to the amendatory act was again held defective for the same reason. (*Jackman vs. Patterson*, 1 Cal. Dec. 540 decided December 30, 1940.)

By the adoption of Chapter 557, Statutes of 1943, which is now codified as Section 1956, Section 1980, and Section 1981 Government Code, the Legislature at last succeeded in amending the law, which meant that the State may insure the officers and employees for general liability.

In considering the procurement of liability insurance for officers and employees, the Director of Finance gave consideration to the case of *People vs. Standard Accident Insurance Company*, 42 Cal App. 2d, 409, where the court stated "I conclude that defraying the cost of insurance to protect a state officer against a potential liability as such officer is a public expenditure and not prohibited by the Constitution " In the case above cited, the court quoted Justice Cardoza as follows: "The readjustment of these burdens along the lines of equality and equity is a legitimate function of the State as long as justice to its citizens remains its chief concern."

Early in 1944, the Director of Public Works requested our department to obtain a comprehensive liability policy protecting the officers and employees of the Department of Public Works pursuant to the authority contained in Section 1956, Government Code. This was done by competitive bids with result that the cost of the policy was approximately \$7,600. (or \$1.50 per capita employee). The department has had similar insurance coverage since that time.

Later in 1944, at the request of the Board of State Harbor Commissioners, a comprehensive liability policy was obtained for the officers and employees of the Board of State Harbor Commissioners including the State Belt Railway.

Subsequently comprehensive liability insurance policies were obtained under the authority of Section 1956, Government Code, for the following departments: Department of Employment, Department of Finance, district agricultural associations and State Agricultural Society, Department of Education, State Compensation Insurance Fund, and a limited policy for the Adjutant General and certain named officers, also a policy for the California Vocational Institution (Housing Unit) under the Department of Corrections.

We, in this department, felt that there was a good and valid reason for the procurement of these policies at the very moderate premium cost, in order that we may deal intelligently with legitimate claims as well as stale and groundless claims. We took the position that the claims could be investigated more expeditiously by insurers having facilities for investigating and adjusting these claims, and, in addition, the number of claims processed by the insurance companies would lessen the load of claims before the State Board of Control.

It is pertinent to mention at this point that in 1947, the Supreme Court in the case of *People vs. Superior Court*, 29 C. 2d, 754, held that a suit brought against the State for its negligence in carrying on a business or proprietary activity (in this case the State Belt Railroad in San Francisco) could be held liable because of the proprietary activity as distinguished from governmental activity. Immediately following the decision, the Office of the Attorney General recommended that the policy then in force for the protection of the officers and employees of the Board of State Harbor Commissioners be endorsed to include

the State of California as an insured. This was done without any additional premium cost. Subsequently similar comprehensive policies were endorsed in the same manner.

Notwithstanding the fact that we recognized that there was no specific statutory authority for insuring the State of California, we felt that as a practical proposition, if we were going to have a policy it would be wise to cover the State of California in the policies as well as the officers and employees, primarily because of the reasoning of the case of *People vs. Superior Court supra*.

We attach herewith as Exhibit 1, a chart designed to show the experience on the policies by state agencies for the periods as shown.

Exhibit 2 shows the number of officers and employees by state agencies presently protected by liability insurance. The premium cost on a per capita employee basis of the 28,260* officers and employees now covered is approximately \$3.

It is our view that the agencies now covered include the more hazardous risks and if all officers and employees of all state agencies were covered, the per capita cost would be approximately \$2.50, or a total of \$140,000 annual premium.

In attempting to balance the cost of a self-insurance plan against insurance protection, it is important to realize the nature and extent of the state agencies' operations and the fact that the insurance companies are already set up to service liability claims whereas the State is not

In considering the problem as a whole, we feel that the procurement of liability insurance coverage is preferable to the establishing of a self-insurance liability fund as the law now stands.

(Signed) J. F. BRADY, Insurance Adviser

APPROVED

(Signed) JAMES S DEAN

* Figure should be 28,742.

Summary of Reductions in Items in the Budget Bill for 1953-54 as Recommended by the Legislative Auditor

Prepared by the Legislative Auditor January 26, 1953

Item	Agency	Amount Requested	Legislative Auditor's Recommendation	Reduction
<i>SUPPORT</i>				
<i>Executive</i>				
30	Civil Defense -----	\$1,404,937	\$1,076,517	\$328,420
<i>General Administration</i>				
36	Pacific Coast Board of Intergovernmental Relations -----	10,000	-	10,000
37	Personnel Board -----	1,571,283	1,561,303	9,980
<i>Corrections</i>				
51	Medical Facility -----	1,420,918	1,369,685	51,233
52	Chino -----	2,438,235	2,373,650	64,585
53	Folsom -----	2,444,867	2,388,029	56,838
54	San Quentin -----	4,327,189	4,145,754	181,435
55	Soledad -----	2,278,558	2,174,836	103,722
56	Deuel -----	1,807,178	1,730,178	77,000
58	Corona -----	625,197	589,072	36,125
<i>Youth Authority</i>				
61	Administration -----	1,229,367	1,204,915	24,452
67	Northern California Reception Center -----	231,731	192,143	39,588
69	Southern California Reception Center -----	21,767	20,522	1,245
73	Paso Robles -----	509,057	502,947	6,110
74	Preston -----	1,477,910	1,471,766	6,144
75	Los Guilucos -----	543,208	533,746	9,462
<i>Education</i>				
77	Administration -----	2,292,717	2,229,208	63,509
80	Vocational Education -----	683,042	642,030	41,012
84	Libraries -----	503,243	493,092	10,151
85	Chico State College -----	1,102,541	1,087,327	15,214
88	Humboldt State College -----	802,260	716,264	86,005
98	School for the Deaf, Berkeley -----	999,498	982,485	17,013
99	School for the Deaf, Riverside -----	498,358	493,553	4,805
104	Oakland Center -----	82,678	83,038	2,640
107	University of California -----	52,573,399	49,673,399	2,900,000
<i>Fiscal Affairs</i>				
111	Controller -----	2,108,872	2,103,100	5,772
112	Tax Collection Division -----	113,400	-	113,400
114	Highway Accounts and Motor Vehicle Fuel Tax Refund -----	318,359	311,819	6,540
117	Board of Equalization -----	12,193,457	11,916,461	276,996
120	Motor Vehicle Fuel Tax -----	498,395	470,040	28,355
121	Finance -----	2,353,494	2,348,892	4,512
130	Buildings and Grounds -----	125,000	75,000	50,000
146	Franchise Tax Board -----	3,947,368	3,834,876	112,492
148	Highway Patrol -----	12,841,922	12,310,154	531,768
149	Industrial Relations -----	5,275,830	5,174,742	101,088
151	Fire Marshal -----	308,030	302,434	5,596
<i>Investment</i>				
155	Insurance -----	1,200,289	1,194,593	5,696
156	Real Estate -----	738,193	710,057	28,136
<i>Mental Hygiene</i>				
161	Administration -----	2,025,211	1,969,651	55,560
165	Sex Crimes Research -----	45,596	-	45,596
166	Sanitation Service -----	20,000	-	20,000
168	Langley Porter -----	933,390	927,517	5,873
170	Agnews -----	4,974,063	4,828,594	145,469
171	Atascadero -----	506,912	505,013	1,899
172	Camarillo -----	7,007,607	6,824,061	183,546
173	DeWitt -----	3,638,974	3,559,218	79,756
174	Mendocino -----	3,024,595	2,949,695	74,900
175	Modesto -----	4,038,138	3,952,601	85,537

<i>Item</i>	<i>Agency</i>	<i>Amount Requested</i>	<i>Legislative Auditor's Recommendation</i>	<i>Reduction</i>
SUPPORT				
<i>Mental Hygiene—Continued</i>				
176	Napa -----	\$5,574,444	\$5,449,657	\$124,787
177	Norwalk -----	3,247,293	3,197,731	49,562
178	Patton -----	4,860,813	4,777,492	83,321
179	Stockton -----	5,619,207	5,493,640	125,567
180	Pacific Colony -----	2,899,944	2,843,533	56,411
181	Porterville -----	1,698,686	1,668,235	30,451
182	Sonoma -----	4,578,537	4,494,523	84,014
185	Motor Vehicles -----	11,999,202	11,875,566	123,636
<i>Natural Resources</i>				
197,				
198,	199 Beaches and Parks -----	1,984,311	1,949,513	34,798
201	Forestry -----	9,699,098	9,581,335	117,745
208	Mines -----	416,883	413,884	2,999
<i>Professional and Vocational Standards</i>				
220	Contractors' License Board -----	555,220	543,196	12,024
223	Dry Cleaners -----	152,619	142,443	10,176
225	Furniture and Bedding Inspection -----	190,862	186,596	4,266
228	Nurse Examiners -----	120,316	115,893	4,423
236	Vocational Nurse Examiners -----	26,601	—	26,601
240	Horse Racing Board -----	191,975	163,933	28,042
241	Public Health -----	4,260,932	4,208,749	52,183
246	Public Utilities Commission -----	1,798,189	1,784,189	14,016
247	Transportation Rate Fund -----	1,551,333	1,546,353	4,980
<i>Public Works</i>				
251	Water Resources Division -----	1,622,799	1,585,419	37,380
257	Aeronautics Commission -----	130,725	121,093	9,632
258	Colorado River Board -----	112,564	109,564	3,000
<i>Water Resources Board</i>				
264	Artificial Rainfall -----	60,000	—	60,000
267	San Francisco Rapid Transit -----	30,332	—	30,332
268	Social Welfare -----	2,044,157	2,025,704	18,453
269	Recreation Commission -----	88,915	—	88,915
<i>Veterans Affairs</i>				
270	Administration -----	307,461	277,863	29,598
276	Veterans' Home -----	1,838,439	1,819,861	18,578
<i>Miscellaneous</i>				
280	Compensation Benefits -----	950,000	850,000	100,000
<i>Reserves</i>				
286	Emergency Fund -----	2,500,000	1,500,000	1,000,000
CAPITAL OUTLAY				
288	Agriculture -----	266,890	—	266,890
<i>Corrections</i>				
294	Folsom -----	1,116,385	52,000	1,064,385
296	San Quentin -----	1,993,800	68,000	1,925,800
<i>Youth Authority</i>				
301	Southern California Reception Center -----	50,000	—	50,000
306	Paso Robles -----	331,077	215,915	115,162
307	Preston -----	2,510,000	1,962,500	547,500
<i>Education</i>				
322	San Diego State College -----	1,319,495	763,836	555,659
325	San Jose State College -----	4,458,572	3,001,951	1,456,621
327	California Polytechnic College -----	2,160,774	1,160,774	1,000,000
332	School Deaf, Riverside -----	10,000	—	10,000
335	Oakland Center -----	21,000	11,000	10,000
336	San Diego Center -----	15,650	9,650	6,000
337	University of California -----	12,265,000	9,550,000	2,715,000
340	Employment -----	1,026,632	—	1,026,632
<i>Finance</i>				
342	Buildings and Grounds -----	1,406,290	1,091,290	315,000
343	Buildings and Grounds -----	15,000	—	15,000

<i>Item</i>	<i>Agency</i>	<i>Amount Requested</i>	<i>Legislative Auditor's Recom- mendation</i>	<i>Reduction</i>
<i>SUPPORT</i>				
<i>Mental Hygiene</i>				
359	Norwalk -----	\$86,000	\$30,000	\$56,000
360	Norwalk -----	529,000	169,343	359,657
361	Norwalk -----	222,785	212,400	10,385
<i>Adjutant General</i>				
370	Armories -----	1,013,150	-	1,013,150
371	Armories -----	141,700	-	141,700
<i>Natural Resources</i>				
<i>Beaches and Parks</i>				
376	Alvera Street -----	750,000	-	750,000
381	Fallon House -----	125,000	-	125,000
382	Benicia Monument -----	180,000	-	180,000
383	Riding and Hiking Trails -----	100,000	-	100,000
385	Forestry -----	1,233,697	867,997	365,700
390	Veterans' Home Unallocated -----	1,486,312	1,441,662	44,650
392	Preliminary Plans -----	750,000	200,050	549,950
393	Augmentation -----	8,500,000	6,000,000	2,500,000
395	Transfer -----	50,715,511	36,621,302	14,094,209
<i>LOCAL ASSISTANCE</i>				
<i>Education</i>				
396	Child Care Centers -----	5,404,115	4,759,115	645,000
<i>Public Works</i>				
408	Flood Control -----	1,000,000	-	1,000,000
412	Judges' Salaries -----	1,597,500	1,552,500	45,000

**Summary Statement by Legislative Auditor Regarding
State Budget for 1953-54**

January 26, 1953

The Governor's Budget for the 1953-54 Fiscal Year provides for an over-all increase of \$82,287,967 from all funds over amounts estimated to be expended in 1952-1953. The budget proposes expenditures from the General Fund amounting to \$834,462,788 as compared to \$732,527,407 estimated for the current year. Thus General Fund expenditures, exclusive of transfers, are proposed to increase by \$101,935,381 while revenues under existing tax sources are estimated to increase by \$25,547,062. This leaves the budget with a deficit of approximately 20 million dollars based on existing revenue estimates. The budget is also not in balance on a current basis by virtue of the fact that a beginning balance of 66 million dollars is consumed in addition to all available revenues accruing during the year to produce the 20 million dollar deficit. This means, in effect, that expenditures will exceed current revenues by \$85,950,773. This latter fact is far more important than the 20 million dollar deficit because it indicates that revenues must be increased 136.2 million dollars in order to provide in 1954-1955 a program which is identical with that proposed to be authorized for the 1953-54 Fiscal Year. Moreover, this does not take into full account the fact that the program contained in the present budget will not remain static, but must, of necessity, grow if it is not reduced in scope. The statutory provisions relating to schools alone will add approximately 20 million dollars next year and factors such as this should be considered in establishing any new revenue measures. The Legislature can easily balance the present budget. It can do so on the basis of our recommendations which provide what we believe are very realistic proposed reductions. Nevertheless the Legislature should be aware of the fact that neither by exhausting the reserves presently available nor by enacting into law the tax proposals of the Governor will the fiscal requirements of the Governor's Budget be met for more than the current year. This means that it may ultimately be necessary to both reduce expenditures and provide for additional taxes. The Governor's message provides for a deficit for the 1953-1954 Fiscal Year amounting to 25.2 million dollars under existing taxes. By 1954-1955 this should increase to over 136 million dollars if no additional taxes are levied and in 1955-1956 this should grow to a 268 million deficit. Obviously, the present tax proposals are insufficient to meet these requirements.

In accordance with instructions from the Budget Committee, we have made recommendations for a balanced budget in 1953-54 without any additional taxes. Our recommendations, if carried out by the Legislature, would permit a General Fund surplus of over 11.5 million dollars if the Legislature enacts the permanently and totally disabled aid program recommended by the Governor. By 1954-1955, even carrying forward the reductions proposed in our analysis, there will be a deficit of approximately 62 million dollars below estimated revenues and in 1955-1956, this should be approximately a 158 million dollar deficit or about 110 million dollars smaller deficit than would be the case under a projection of the Governor's Budget. This accumulating deficit is largely

the result of the passage of Proposition No. 2 by the voters in November, at which time it was clearly stated by all the state fiscal officers that additional taxes would be necessary to provide for the ultimate requirements of this increase in constitutional fixed charges.

These figures do not include legislative appropriations which members may feel are desirable to be made based upon public needs expressed to them by their respective constituents, but represent only the amount which it will be necessary to appropriate pursuant to the program advocated by the Governor. As a matter of practice it has been found necessary or desirable to include in the budget items which have not been included in the program of the Governor. Moreover there will again be additional items added by the administration arising from the fact that additional needs present themselves after the cutoff date for the budget. Last year approximately six million dollars in additional expenditures were added to the budget at the request of the Governor and the Director of Finance.

The total cuts which we have recommended in the budget amount to 39.2 million dollars of which 37 million dollars is from the General Fund. Most of this or 27.5 million dollars is included in the Budget Bill and the remainder, or 11.7 million dollars is in proposals to reduce statutory fixed costs by amendments to the law. Of the total of 27.5 million dollars in recommended reductions in the Budget Bill, 8.5 million dollars is in the support budget and 17.3 million dollars is capital outlay.

The principal reductions which have been made in the support portion of the budget include a reduction of \$571,000 in the Department of Corrections arising from the fact that that agency requested a 14 percent increase in its budget largely as an increase in the level of service. Likewise the Department of Mental Hygiene requested a 12 percent increase in its budget, a portion of which was for a continuation of the level of service including certain items which could not, in our opinion, be justified on the basis of need, and we have, therefore, recommended a reduction of \$1,252,000.

We have recommended that the Budget of the University of California be reduced by 2.9 million dollars based primarily upon a proposed increase of \$75 in the tuition of the university. This increase in tuition is based upon a recognition of the fact that the budget of the university has increased many fold since the last time that there was an adjustment in student tuition and a corollary recognition that the general taxpayer should not be asked to support the entire cost increase.

In other agencies we have recommended reductions in varying smaller amounts based on general economies. We have recommended that capital outlay in the Budget Bill be reduced from \$87,750,000 to \$70,470,000, a reduction of \$17,280,000, largely on the basis of specific projects which we do not believe are essential at this time to the particular function concerned. Our recommendation would still leave large capital outlay amounts sufficient to meet the most pressing needs of the state institutions.

In our proposed reductions, we have also recommended a new approach to the financing of adult education fundamentally similar to that employed in most other states and which will reduce the cost of that function by approximately five million dollars. We have recommended a reduction in the amount made available to the County School

Service Fund based on the experience gained under that program. We have found that there is over one-half million dollars in excess of current needs for child care centers. We pointed out last year that there was approximately one-half million dollars budgeted in excess of needs and that amount has accrued this year as a surplus. We have recommended the passage of a lien provision to recover state costs from the estates of deceased persons who have received aid to the needy aged.

On the other hand, in obtaining this balance between revenues and expenditures, we have not touched any of the accumulated reserves, such as the "Rainy Day" Fund, nor have we found any basis for differing with the revenue estimates contained in the Governor's Budget although we recognize the vulnerability of any revenue estimates made at this time.

We have recommended the appropriation of approximately 12 million dollars as requested by the State Personnel Board for increase in salaries of state employees based on the assumption that it is shortsighted to fail to carry out the established legislative policy of keeping state salaries in line with those in private industry and other governmental jurisdictions. The failure to continue this policy would, we believe, lead to losing the better state employees and retention, for the most part, of those who would encounter greatest difficulty in finding employment elsewhere. We believe that economies should be secured by reductions in force and not by reducing salaries below those which prevail in other employment.

We have not made any recommendation on the proposed program for the permanently and totally disabled, since that is not at present required by law and should, we believe, be considered from the cost standpoint in terms of a particular bill. The restrictive features written into any act establishing such a program will largely determine the ultimate cost.

We point out that the Legislature in the 1949 Session considered almost identical tax proposals of the Governor and made reductions in the budget sufficient to keep it in balance without increasing taxes. We believe that the Legislature can, on the basis of our recommendations, again provide an authorized expenditure program which carries out the fundamental legislative policies adopted in recent years and still maintain a balance between revenues and expenditures. Such a program will not, however, solve the fiscal problems which will be with us in the following year, primarily because of passage of Proposition 2 increasing public school apportionments.

A Performance Evaluation of the California Recreation Commission

Prepared by the Legislative Auditor January 29, 1953

SUMMARY OF FINDINGS

In accordance with information developed hereafter, our findings are as follows:

1. Under Chapter 1239, Statutes of 1947, the Recreation Commission and its staff were given a primary mission of preparing an overall policy for future recreational development in the State.

To our knowledge this has not been accomplished during the five years of the commission's existence.

2. The Recreation Commission and its staff provide a service which is essentially a duplication of service that may be provided by the Department of Education and the Youth Authority under existing statutes.

3. Some 165 public recreation agencies now exist in California of which approximately one-half have been established during the life of the Recreation Commission. This indicates an increasing ability on the part of local governments to provide themselves with recreational personnel and facilities, and indicates a decreasing need for promotional recreational activities on the part of the State.

4. Local governments probably will not subscribe to state recreational advice if a charge is made for the service. This is borne out by a study of the Department of Finance's Management Analysis Section (Appendix III) and indicates that local units do not consider the state service sufficiently necessary or desirable to warrant an expenditure of local funds.

5. California is almost unique in that only two other states have separate recreation commissions that are comparable in organization and activities. Their annual budgets are considerably below that of California's Recreation Commission.

6. Recreation is traditionally a local responsibility. From the State's standpoint the Recreation Commission performs a marginal activity, the cost and scope of which must be evaluated in relation to more pressing needs.

RECOMMENDATION

On the basis of these findings it is our recommendation that California's Recreation Commission be abolished by (a) repealing Chapter 1239, Statutes of 1947, and/or (b) deleting it from the budget.

BACKGROUND

California's Recreation Commission, consisting of seven members appointed by the Governor, was created by Chapter 1239, Statutes of 1947. This action appears to have been the direct result of a report, *Recreation in California*, summarizing the findings of the *Committee for the Study of Recreation in California* which was appointed by the California Youth Committee for that purpose in 1946.

The *Committee for the Study of Recreation in California* consisted, among others, of the present Chairman of California's Recreation Commission; the Executive Secretaries of the League of California Cities and the County Supervisors Association; the Director of the California Youth Authority, and the State Superintendent of Public Instruction.

The primary recommendation of this committee proposed "the establishment of a State Recreation Commission independent of other state departments and directly responsible to the Governor." The commission was visualized as a policy-making body that would hire a person broadly qualified in recreation as the State's Director of Recreation. The director, with the guidance of the Recreation Commission, would:

"Develop state-wide recreation planning, making recommendations to the Governor, the Legislature, and other groups.

Draw together through interdepartmental and other means all recreation groups for study and action on common problems.

Provide consultant service to local governments and agencies.

Encourage a program for training professional and volunteer recreation workers."

Here it is interesting to note that the creation of a separate recreation body was contrary to the then existing attitude of the state administration. In 1945, in his opening message to the Legislature, the Governor had recommended:

"* * * the creation of a division in State Government to be charged with the responsibility of fostering and encouraging the expansion of recreational programs. It should have the authority to promote, by advice and leadership, recreational and community programs throughout the State. It should formulate programs which will lead to increased use of our many existing state-owned parks and beaches. And it should render service to all groups concerned with the enlargement of opportunity and the fostering of public use of California's unexcelled recreational advantages."

In his inaugural message in 1947, the Governor became more specific and recommended that there be created

"* * * in the Department of Natural Resources a Division of Recreation to coordinate the activities of the various state agencies which have an interest in this field and *to serve our cities and counties in developing a more effective use of our mountain parks and our beaches.*" (Italics added.)

It is apparent that the Governor did not contemplate a separate state agency providing consultive service to cities and counties on every segment of recreational endeavor. Rather, the State's efforts concerning local governments were to be limited to those necessary for promoting more effective use of mountain parks and beaches, and the State's operating agency was to be merely a division of the Department of Natural Resources. Despite this specific recommendation, however, the Governor did not include the proposal in his 1947-48 budget.

On July 8, 1947, the Governor approved Chapter 1239, Statutes of 1947, creating a separate Recreation Commission. This statute provides as follows:

"CHAPTER 1. RECREATION COMMISSION

"8600. There is hereby created the Recreation Commission.

"8601. The commission consists of seven members appointed by the Governor, one of whom designated by the Governor shall serve as chairman, for terms of four years, and until the qualification of their successors, except as to the first appointees.

"8602. The Governor shall first appoint one member whose term shall expire on January 15, 1948, and two members whose terms shall expire on each of the following dates: January 15, 1949, 1950, and 1951, respectively. Vacancies for causes other than expiration of terms of office shall be filled for the remainder of the unexpired term.

"8603. The members of the commission shall serve without compensation, but shall be entitled to their actual necessary expenses incurred in the performance of their duties.

"8604. The commission shall cause to be studied and shall consider the whole problem of recreation of the people of the State of California as it affects and may affect the welfare of the people and especially the children and youth;

"Shall formulate, in cooperation with other state agencies, interested organizations and citizens, a comprehensive recreational policy for the State of California.

"And shall, with the written approval of the Governor, establish policies for the guidance of the Director of Recreation in the performance and exercise of his powers and duties as set forth in this act.

"8605 The Governor, in consultation with the commission, shall appoint a Director of Recreation who is technically trained with adequate administrative experience in the field of public recreation, and who shall receive a salary to be determined by the Recreation Commission with the approval of the Department of Finance. The Director of Recreation shall serve at the pleasure of the Governor.

"8606. The commission shall aid and encourage, but not conduct, public recreation activities.

"8607 The commission shall report annually to the Governor on the needs of the State and the local subdivisions thereof for recreational facilities, programs, and activities.

"8608 The Governor may designate the Recreation Commission and the Director of Recreation as the authorized agent to receive donations and disburse subventions in order to carry out the purposes of this division

"CHAPTER 2. DIRECTOR OF RECREATION

"8700. In accordance with the policies established by the commission with the written approval of the Governor, the Director of Recreation shall execute the powers and duties set forth in Chapter 1, and shall:

"(a) Appoint and supervise and direct all officers, agents and employees necessary to carry out the provisions of this act.

"(b) Investigate and report to the commission upon the facilities and services which are needed or which exist in the public recreational areas within the State and by consultation with the authorities in charge, assist in the coordination and development of recreational programs; provided, that surveys of the recreational facilities and programs of local agencies shall be made only upon their request.

"(c) Advise and cooperate with and encourage community recreation agencies interested in the use of or the development of recreational facilities and program for public benefit.

"(d) Advise the administrative officers of all state agencies, authorized by law to perform recreational services, of regular meetings of the commission and of such special meetings as may consider matters relating to their specific responsibilities, and invite such officers to attend and participate in deliberations of the commission without the authority to vote.

"8701. The Director of Recreation may encourage and render assistance in the promotion of training programs for volunteer and professional recreation leaders in cooperation with other agencies, organizations and institutions, and may encourage the establishment of standards for recreation personnel.

"8702. The Director of Recreation may assist every department, commission, board, agency, and officer of the State in rendering recreational services in conformity with their respective authorized powers and duties and encourage and assist in the coordination of federal, state and local recreational activities.

"8703. The Director of Recreation shall perform such other duties as may be prescribed by law, and such other administrative and executive duties as have been by other provisions of law imposed upon the Recreation Commission.

Sec. 2. The sum of seventy-nine thousand dollars (\$79,000) is hereby appropriated out of any money in the State Treasury not otherwise appropriated for expenditure during the 1947-48 Fiscal Year by the Recreation Commission and the Director of Recreation pursuant to this act "

The first Recreation Commission was appointed by the Governor on September 17, 1947. On December 19, 1947, the Governor, on the recommendation of the Recreation Commission, appointed the present Director of Recreation.

Chapter 1239 appropriated \$79,000 for the Recreation Commission in 1947-1948, and the Department of Finance established a position budget as follows:

1	Director
1	Assistant Director
4	Recreation Specialists
1	Secretary Stenographer
1	Senior Stenographer
1	Intermediate Stenographer
1	Intermediate Clerk
<hr/>	
10	Total positions

All of these positions were not immediately filled. Of the amount appropriated \$62,780 was spent in 1947-1948.

RECREATION COMMISSION STAFF

Table I shows the actual staffing pattern for the Recreation Commission from 1947-1948 to date.

Table I—Recreation Commission's Staff—Actual						
	1947-48	1948-49	1949-50	1950-51	1951-52	1952-53
Director -----	.6	1	1	1	1	1
Assistant Director -----	.5	1	1	1	— *	—
Recreation Specialist ----	1.4	3.4	4	5	4 *	4
Secretary Stenographer --	—	—	—	—	1	1
Senior Stenographer-Clerk	.6	2	2	2	1	1
Intermediate Stenographer-Clerk -----	.6	2	2	2	2	2
Totals -----	3.7	9.4	10	11	9	9

* Two positions eliminated by legislative budget action.

At the present time the director, one recreation specialist and three clerical positions are located in Sacramento, two specialists and one clerical position in Los Angeles, and one specialist in the San Francisco area. Generally speaking the State is divided into four quadrants with one specialist assigned to each.

RECREATION COMMISSION EXPENDITURES

Table II shows the Governor's Budget requests, legislative appropriations, augmentations, and expenditures by the Recreation Commission from 1947-1948 through 1952-1953. The appropriation decrease in 1951-1952 resulted from legislative elimination of the position of assistant director and one recreation specialist as is shown in Table I.

Table II—Budget Requests, Appropriations and Expenditures
of the Recreation Commission

Year	Governor's Budget Request	Budget Act Appropriation	From Salary Increase Fund	From Emergency Fund	Total Expenditures
1947-48	-----	\$79,000 ¹	-----	-----	\$62,780
1948-49	-----	\$76,397	\$480	\$662	77,038
1949-50	-----	88,799	548	1,074	84,442
1950-51	-----	88,502	-----	5,754	93,995
1951-52	-----	95,950	3,047	181	77,158
1952-53	-----	95,615	1,956 (est.)	--	84,853 (est.)

¹ Initial appropriation by Chapter 1239, Statutes of 1947.

INTENT OF CHAPTER 1239, STATUTES OF 1947

Analysis of Chapter 1239 indicates clearly that the Legislature intended California's Recreation Commission to do two things:

1. Study the State's recreation problem, and prepare a comprehensive recreation policy for the State, and
2. Aid and encourage public recreation.

The Director of Recreation is required by the statute to do the following:

1. Make an inventory of recreation facilities existing and needed in the State, and
2. Assist, encourage, advise, and cooperate with public officials and community recreation agencies in coordinating and developing recreational programs.

In addition, the director may encourage and assist in promoting training programs for recreation leaders and the establishing of standards for recreation personnel, and may assist any state agency or officer in carrying out recreational services legally assigned to them. Beyond this, the director may "assist in the coordination of federal, state and local recreational activities."

It is apparent, from the statutory requirements, that the Recreation Commission and the Director of Recreation together should:

1. Determine the extent of existing recreational facilities and problems and prepare an over-all policy for future recreational development in the State; and
2. Otherwise cooperate with officials and agencies to encourage development and use of recreation programs and facilities.

RECREATION COMMISSION ACTIVITIES

In the five years of its existence, the Recreation Commission has not completed an inventory of recreation facilities in California, although it has inventoried many local facilities and has studied some state facilities and problems. Lacking an inventory, there can be no conclusive understanding of the recreation problem or problems of the State.

Table III shows the allocation of the commission's technical staff time for the four-year period, 1948-1949 through 1951-1952. During that period more than 50 percent of available staff time was used in providing direct services to local units through formal studies and technical or informational services. Ten percent of the staff's time has been given to state and regional recreational conferences, and 15 percent has been used in the coordination of federal, state, and local activities. Eleven percent of the staff's time has been absorbed in agency overhead activities.

Conversely, less than 5 percent of the agency's staff time has been spent in policy formulation and only 8 percent in the development of resource material.

FORMAL STUDIES

From its creation to mid-1952 the commission made approximately 105 formal studies, of which 88 were for cities, 14 for counties or county agencies, two for state agencies, and one for a civic club.

Table IV shows the cities, their population, and the dates these formal studies were completed. Table V shows the counties or county agencies for which formal studies have been made. For state agencies, the commission did two studies, one pertaining to developing recreation in correctional institutions, and the other pertaining to organizing and operating a program of recreational and/or activity therapy in a mental institution. In 1951, the commission made a study of the Bishop Community Park for the Bishop Lion's Club Improvement Committee. Frequently the studies made for local units were based on combined requests from the city, school districts and/or others.

Table III—Estimated Technical Staff Time Allocation, Past Four Years

Activity	1948-49		1949-50		1950-51		1951-52		4-Year Total	
	Man Months	% of Total	Man Months	% of Total	Man Months	% of Total	Man Months	% of Total	Man Months	% of Total
A. Field Services to Local Agencies:										
1. <i>Formal Studies.</i> Generally inventory specific local recreational facilities and problems and make written report of suggestions or recommendations	26.0	31.0	29.0	33.3	17.5	19.0	13.5	21.1	86.0	26.3
2. <i>Technical Services.</i> Informal services including all services not otherwise defined, rendered by mail, telephone or in person	16.5	19.6	18.5	21.3	26.5	28.8	18.5	28.9	80.0	24.5
Total Local	42.5	50.6	47.5	54.6	44.0	47.8	32.0	50.0	166.0	50.8
B. Other Services:										
3. <i>Policy Formulation.</i> Any activity resulting in policy consideration or change by the commission	5.5	6.6	4.0	4.6	3.0	3.3	2.0	3.1	14.5	4.4
4. <i>Federal-State-Local Coordination.</i> Any activity pertaining to the inter-relation of recreational programs between governments	10.5	12.5	12.5	14.3	18.0	19.6	9.5	14.9	50.5	15.4
5. <i>Recreation Conferences.</i> State-wide annual conference and regional conferences	9.0	10.7	8.5	9.8	8.5	9.2	7.0	10.9	33.0	10.1
6. <i>Resource Material Development.</i> Includes printed publications, mimeographed information and distribution of training films	8.0	9.5	6.0	6.9	9.0	9.8	3.5	5.5	26.5	8.1
Total Other	33.0	39.3	31.0	35.6	38.5	41.9	22.0	34.4	124.5	38.1
C. Overhead:										
7. <i>Agency Operation</i>	8.5	10.1	8.5	9.8	9.5	10.3	10.0	15.6	36.5	11.2
Total Staff Time	84.0	100.0	87.0	100.0	92.0	100.0	64.0	100.0	327.0	100.0

Table IV—State of California Recreation Commission Studies
Conducted for Cities

<i>City</i>	<i>1950 Population</i>	<i>Date of Report</i>
Albany -----	17,590	June, 1949
Anaheim -----	14,556	April, 1951
Arcadia -----	23,066	June, 1949
Avalon -----	1,506	March, 1951
Azusa -----	11,042	June, 1951
Bell -----	15,430	October, 1949
Belmont -----	5,567	April, 1950
Beverly Hills -----	29,032	1948-49
Brawley -----	11,922	June, 1949
Brea -----	3,208	February, 1952
Burbank -----	78,577	1948-49 (joint study with Department of Education)
Calexico -----	6,433	June, 1949
Chico -----	12,272	October, 1948
Chula Vista -----	15,927	May, 1951
Claremont -----	6,327	July, 1950
Compton -----	47,991	July, 1951
Corcoran -----	3,150	May, 1949
Coronado -----	12,700	May, 1950
Culver City -----	19,720	September, 1949
Daly City -----	15,191	June, 1948
Dinuba -----	4,971	October, 1949
El Centro -----	12,590	March, 1949
El Cerrito -----	18,011	June, 1949
El Monte -----	8,101	July, 1950
El Segundo -----	8,011	January, 1950
Elsinore -----	2,068	August, 1950
Eureka -----	23,058	October, 1948
Fairfield -----	3,118	March, 1950
Fresno -----	91,669	1948-49
Fullerton -----	13,958	February, 1951
Gardena -----	14,405	August, 1950
Glendora -----	3,988	May, 1951
Hanford -----	10,028	March, 1949
Hermosa Beach -----	11,826	October, 1948
Huntington Beach -----	5,237	August, 1950
Kerman -----	1,563	March, 1949
Laguna Beach -----	6,661	June, 1951
La Mesa -----	10,946	July, 1951
Lemoore -----	2,153	March, 1951
Lompoc -----	5,520	January, 1949
Los Banos -----	3,868	July, 1951
Lynwood -----	25,823	August, 1951
Manhattan Beach -----	17,330	September, 1949
Maywood -----	13,292	September, 1950
Montebello -----	21,735	February, 1952
Monterey -----	16,205	October, 1949
Monterey Park -----	20,395	February, 1950
National City -----	21,199	April, 1949
North Sacramento -----	6,029	November, 1951
Oceanside -----	12,881	January, 1950
Oroville -----	5,387	March, 1950
Oxnard -----	21,567	August, 1949
Palos Verdes Estates -----	1,963	March, 1949
Pasadena -----	104,577	1948-49
Paso Robles -----	4,835	November, 1949
Pomona -----	35,405	March, 1952
Portola -----	2,261	July, 1950
Redding -----	10,256	November, 1949
Redondo Beach -----	25,226	January, 1950
Redwood City -----	25,544	April, 1951
Salinas -----	13,917	January, 1951
San Bruno -----	12,478	February, 1949
San Carlos -----	14,371	August, 1949
San Diego (southeast district) -----	334,387	1948-49 (joint study with California Youth Authority)

**Table IV—State of California Recreation Commission Studies
Conducted for Cities—Continued**

<i>City</i>	<i>1950 Population</i>	<i>Date of Report</i>
San Gabriel -----	20,343	February, 1950
Sanger -----	6,400	February, 1950
San Luis Obispo -----	14,180	December, 1948
San Pablo -----	14,476	June, 1949
Santa Ana -----	45,533	April, 1950
Santa Clara -----	11,702	January, 1950
Santa Maria -----	10,440	April, 1950
Santa Paula -----	11,049	December, 1951
Sausalito -----	4,828	February, 1952
Sierra Madre -----	7,273	March, 1949
Sunnyvale -----	9,829	June, 1950
Torrance -----	22,241	March, 1950
Tracy -----	8,410	February, 1949
Tulare -----	12,445	March, 1952
Upland -----	9,203	October, 1950
Vallejo -----	26,038	February, 1952
Ventura -----	16,534	November, 1949
Visalia -----	11,749	March, 1949
Walnut Creek -----	2,420	April, 1949
West Covina -----	4,499	February, 1951
Whittier -----	23,820	May, 1952
Willits -----	2,691	February, 1951
Woodland -----	9,386	April, 1949
Yreka -----	3,227	April, 1949

**Table V—State of California Recreation Commission Studies Conducted for
Counties and Other Units of Local Government (Except Cities)**

<i>Local Government Unit</i>	<i>Study</i>	<i>Date</i>
Chico Park, Recreation and Parkway District -----	Chico Park, Recreation and Parkway District -----	Dec. 1950
Clovis Memorial District -----	Clovis Memorial District -----	Oct. 1949
Contra Costa County -----	Lafayette Elementary School District -----	May 1950
Contra Costa County -----	Contra Costa County Juvenile Hall -----	May 1951
Fresno County -----	Fresno County -----	1949-50
Kings County -----	Avenal Area -----	May 1949
Kings County -----	Keittleman City and revision of plan for -----	-----
-----	Avenal Area -----	Feb. 1950
Siskiyou County -----	Mt. Shasta Recreation District -----	June 1949
Orange County -----	Unincorporated area of northwestern Orange -----	-----
-----	County -----	Jan. 1952
Paradise Park, Recreation and Parkway District -----	Paradise Park, Recreation and Parkway -----	-----
-----	District -----	June 1949
Sacramento County -----	Citrus Heights Area -----	June 1949
San Joaquin County -----	Linden Union High School District -----	Apr. 1950
Yolo County -----	Bryte, Washington, West Sacramento School -----	-----
-----	Districts and Broderick -----	Nov. 1949
Yolo County -----	Bryte, Broderick, West Sacramento -----	May 1950

Table VI shows the frequency distribution by population of studies made for cities during the five-year period.

**Table VI—Number of Recreation Formal Studies for Cities
by Population Groupings**

<i>1950 Population</i>	<i>Number City Studies</i>
Under 5,000 -----	17
5,000-10,000 -----	17
10,000-15,000 -----	24
15,000-20,000 -----	9
20,000-25,000 -----	9
Over 25,000 -----	12
Total -----	88

An analysis of formal studies made by the Recreation Commission indicates that the problems found and the solutions recommended by the commission follow a general pattern:

1. Recreation problems of local units are generally characterized by a confused legal basis, lack of adequate facilities, lack of adequate financial support, lack of coordination between local jurisdiction, and lack of public interest.

2. The solutions to these problems involve installing a local recreation director and/or local recreation commission with broad legal authority in recreational matters, adequately staffing the local recreation office, providing sufficient funds, coordinating local recreation facilities, establishing a long range plan for acquiring recreational facilities, and arousing public interest in the need for organized recreation.

These studies generally contain considerable detail concerning the existing recreational facilities within the local unit ranging from descriptions of parks, playgrounds and swimming pools to facilities operated by fraternal halls, lodges, and other service groups.

In size, the mimeographed or printed studies generally range from 4 to 83 pages, plus appendices.

TECHNICAL SERVICES

Table VII shows the number of technical or informational services provided by the commission to governmental agencies, officials, private organizations, and individuals for each of the past five years. These services cover a multitude of activities for the direct benefit of local units and individuals which the commission does not consider of sufficient significance to be classified as formal studies.

Table VII—Units of Technical Service Provided on Request to Governmental Agencies—Organizations—Individuals

Year	Totals	City Agencies	County ³ Agencies	State Agencies	Federal Agencies	Sch Dist	Spl Dist	Univ and Colleges	Voluntary Agencies	Comm. and Indiv Agencies	Pers Inq.	Out of State Agency
1948-49	660	228	85	37	4	19	1	40	112	2	90	45
1949-50	982	267	92	80	11	27	38	51	157	7	154	98
1950-51	987	289	56	33	57	88	23	32	164	5	161	79
1951-52 ⁴	796	240	67	67	16	25	41	23	120	4	109	84

¹ Included in County Agencies total for 1948-49

² Included in Voluntary Agencies total for 1948-49

³ Includes services to unincorporated communities

⁴ Includes estimate for three months of year

Generally speaking, the commission's staff time during past years has been devoted to a multitude of projects designed to assist local recreation officials and interested individuals in promoting recreation within their communities. On the other hand, the over-all recreation facilities and needs of the State have not been determined to the extent necessary to provide the Legislature with a proposed program for state action in the future.

JUVENILE DELINQUENCY

It is frequently contended that organized recreation counteracts tendencies toward delinquency among juveniles. The 1949 Report of the Assembly Interim Committee on Youth Welfare lends support to this position by noting the opinions of several community leaders throughout California.

Assuming that appropriate recreational programs do counteract tendencies toward juvenile delinquency, the State has otherwise provided a technical staff to assist local units in solving their problems in this connection. Section 1752.5 of the Welfare and Institutions Code, which deals with the powers and duties of the California Youth Authority, provides:

"The director may establish or assist in the establishment of any public council or committee, and may assist and cooperate with any existing agency, having as its object the prevention or decrease of delinquency among youths; and the director may cooperate with or participate in the work of any such councils, or any existing councils, including the improving of recreational, health and other conditions in the community affecting youths."

There is within the California Youth Authority's Division of Field Services a staff of six field representatives and three consultants in juvenile matters who are available for this purpose. A portion of the services rendered by this staff consists of making a juvenile delinquency survey upon the request of a local unit. This survey includes an inventory of existing recreation facilities in the community and recommendations for additional facilities and programs which the Youth Authority deems necessary and practicable.

Therefore, activities of the Recreation Commission in this connection are, in effect, a duplication of an existing state service.

PUBLIC RECREATION AGENCIES IN CALIFORNIA

Table VIII shows the growth of the number of local public recreation agencies in California from 1901 to date. Table IX shows the types of local governmental units having year-'round recreational programs in 1950.

It is perhaps significant that the greatest growth in local government recreation agencies occurred between 1946 and 1950. A portion of this growth would have been the normal result of the increase in the number and size of local governments. However, a considerable impetus was undoubtedly given this trend by the State Recreation Commission promoting and encouraging public recreational activities, particularly through its frequent study recommendation that local recreation agencies be established.

**Table VIII—Public Recreation Agencies Currently Providing
Year-Round Services in California**

<i>Five-Year Periods</i>	<i>No. Established in Period</i>	<i>Total Established to Date</i>
1901-1905 -----	1	1
1906-1910 -----	5	6
1911-1915 -----	5	11
1916-1920 -----	1	12
1921-1925 -----	3	15
1926-1930 -----	6	21
1931-1935 -----	8	29
1936-1940 -----	14	43
1941-1945 -----	38	81
1946-1950 -----	71	152
1950-1951 -----	6	158
1951-1952 -----	7	165

Table IX—Public Recreation Agencies Providing Year-Round Services
in California in 1950

<i>Governmental Agency Administering Recreation Services</i>	<i>Number of Agencies</i>
Cities—Population Range:	
1,000-5,000 -----	15
5,001-10,000 -----	17
10,001-20,000 -----	39
20,001-50,000 -----	23
50,001-100,000 -----	10
Over 100,000 -----	6
	110
School Districts -----	16
Special Districts -----	16
Counties, City and County -----	8
Housing Authority and School District -----	1
Athletic Association (nongovernmental) -----	1
	152

RECREATION AND CALIFORNIA'S SCHOOL SYSTEM

California's Education Code contains several sections in which the Legislature has provided means and methods by which every community in the State may avail itself of recreation facilities *and may obtain recreational advisory services from the State Department of Education.*

Sections 19431 to 19439, the so-called "Civic Centers" Act, (Appendix I) provides that all public school buildings and grounds in the State constitute a "civic center" where citizens and organizations may engage in supervised recreational activities. For this purpose school boards may authorize the use of any properties under their control; may make such rules and regulations as will aid, assist and lend encouragement to recreational activities; and may appoint a person to plan, promote and supervise recreational activities.

Sections 24401 to 24411, the so-called "Community Recreation" Act, (Appendix II) is designed to promote and preserve the health and general welfare of California's people, "to cultivate the development of good citizenship by provision for adequate programs of community recreation," and to authorize cities, counties and school districts "to organize, promote, and conduct such programs of community recreation as will contribute to the attainment of general educational and recreational objectives for children and adults of the State."

Section 24411 provides that "the Department of Education may advise and assist * * * upon request any public authority * * * in establishing, developing, and maintaining a system or systems of recreation * * *."

Provisions of Chapter 1239, Statutes of 1947, which established the State Recreation Commission appear, in part, to duplicate the intent of the Community Recreation Act as quoted above. Two state agencies are authorized to advise and assist local units in promoting recreation facilities and programs.

The fact that the Legislature has spelled out in detail the methods by which local communities may utilize the Public School System for recreational purposes would lead to the belief that the Legislature intended California's Recreation Commission to be primarily a high level planning body designed to evaluate the over-all needs of the State and to provide the Legislature with a program for future action.

RECREATION AGENCIES IN OTHER STATES

At the present time we know of only two states having separate recreation agencies such as California's North Carolina's legislature established that state's recreation commission in 1945. Its activities are comparable to those of California's Recreation Commission. It has a staff of four technical and three clerical positions and an annual budget of approximately \$12,000.

The second state, Vermont, has a department of recreation which was created in 1947. The director is appointed by a state board of recreation which is generally charged with responsibilities comparable to those of California's Recreation Commission. The staff consists of one technical and two clerical positions and the annual budget is approximately \$14,000.

The State of Washington has sometimes been referred to as having a recreation agency similar to California's. Actually this state has a parks and recreation commission, one segment of which (recreation division) was established in 1947 and is generally constituted to carry out activities comparable to those of California's Recreation Commission. This division has a staff of three technical and two clerical positions and an annual budget of approximately \$40,000.

BASIC CONSIDERATIONS

We believe there are several significant factors that should be considered in legislative determination with regard to the future of the State Recreation Commission.

1. Generally it is not a policy of the State to promote increases in local government activities. On the other hand the State has ordinarily served to equalize the burden of cost of a recognized public need. Residents of local communities inherently are relied upon to evaluate their own needs and to provide for those needs within their own resources. California's Recreation Commission has spent the major portion of the past five years rendering direct staff services to local units and promoting on an individualized basis a desire for more recreation facilities and programs in California's local governments. While Chapter 1239, Statutes of 1947, provides that "surveys of the recreational facilities and programs of local agencies shall be made only upon their request," it is inherent in the activity that the free services of the State being available, requests for the service follow as a matter of course. A study by the Department of Finance's Management Analysis Section (Appendix III) concludes that local governments would not request the service if they had to pay for it.

2. Government sponsored and financed recreation is a marginal activity, the scope and cost of which must be determined in relation to more pressing needs. It has been pointed out that California is one of only two states having separate state agencies devoted entirely to recreation and rendering consulting services to local units. Characteristic of these services is a continuing pressure for development and expansion of recreation facilities and programs at the local level with little heed for other needs.

3. The Recreation Commission to date has not fulfilled a basic legislative mandate in that it has not formulated "a comprehensive recreational policy for the State * * * "

4. The State is now furnishing duplicate consultive services with a resultant duplicate expenditure of tax money. In addition to the Recreation Commission, the State pays, in whole or part, the salaries of (1) recreation consultants in the Department of Education, (2) Youth Authority consultants on juvenile problems, and (3) a large number of physical education and recreational personnel throughout California's School System.

5. One means of providing economy in government is to use facilities and personnel for several purposes where possible. In many communities school facilities are centrally located and provide the logical centers for community recreation without need for additional facilities.

RECREATION COMMISSION'S FUTURE

It appears that the Legislature has three choices as to the future of California's Recreation Commission:

1. To leave the commission as presently constituted, maintaining the staff at its present level except for such staff increases as may be granted in accordance with requests made by the commission and recommended by the Governor, and thereby leaving the agency more or less free to follow the service pattern already established.

2. To leave the commission as a separate agency but to redirect its activities so that its efforts be pointed to recognizing and solving recreation problems of state-wide significance and developing a plan of recreation needs at the state level, after which its existence might properly be terminated.

3. To abolish the commission on the grounds that it is rendering services which local governments could and should render themselves or which could be provided through the Youth Authority and the Department of Education under the Civic Centers Act and the Community Recreation Act.

RECOMMENDATION

In our opinion the Recreation Commission:

1. Has not accomplished a primary mission assigned to it five years ago;

2. Does not perform a service of significant state value that cannot be performed by local units with or without the assistance of other duly constituted state agencies.

Therefore, we recommend that the Legislature:

1. Abolish the Recreation Commission by (a) repealing Chapter 1239, Statutes of 1947, and/or (b) deleting it from the budget.

APPENDIX I

CALIFORNIA EDUCATION CODE

DIVISION 9, CHAPTER 9

Article 2. Civic Centers

"19431. There is a civic center at each and every public school building and grounds within the State where the citizens, parent-teachers' association, Campfire Girls, Boy Scout troops, farmers' organizations, clubs, and associations formed for recreational, educational, political, economic, artistic, or moral activities of the public school districts may engage in supervised recreational activities, and where they

may meet and discuss, from time to time, as they may desire, any subjects and questions which in their judgment appertain to the educational, political, economic, artistic, and moral interests of the citizens of the communities in which they reside. Governing boards of the school districts may authorize the use by such citizens and organizations of any other properties under their control, for supervised recreational activities.

"19433. The use of any public schoolhouse and grounds for any meeting is subject to such reasonable rules and regulations as the governing board of the district prescribes and shall in nowise interfere with the use and occupancy of the public schoolhouse and grounds, as is required for the purposes of the public schools of the State.

"19434. The management, direction, and control of the civic center is vested in the governing board of the school district.

"19435. The governing board of the school district shall make all needful rules and regulations for conducting the civic meetings and for such recreational activities as are provided for in this chapter and which aid, assist, and lend encouragement to the activities.

"19436. The governing board of any school district may appoint a person who shall have charge of the grounds, preserve order, protect the school property, plan, promote, and supervise recreational activities, and do all things necessary in the capacity of a representative of the board. He shall have the power of a peace officer, to carry out the provisions and the intents and purposes of this chapter.

"19437. The use of schoolhouses, property, and grounds pursuant to this chapter shall be granted free, except as otherwise provided by Section 19438, to organizations, clubs, or associations organized for general character building or welfare purposes.

"For any other use of schoolhouses, property, and grounds pursuant to this chapter, including uses for which charges may be made under Section 19438, the governing board of any school district may charge not to exceed an amount sufficient to pay the cost to the district of supplies, utilities, and salaries paid school district employees necessitated by such use of schoolhouses, property, and grounds of the district.

"19438. In the case of entertainments or meetings where admission fees are charged or contributions are solicited and the net receipts of the admission fees or contributions are not expended for the welfare of the pupils of the district or for charitable purposes a charge shall be made for the use of the schoolhouses, property, and grounds.

"The governing board may, however, permit such use, without charge, by organizations, clubs, or associations organized for general character building or welfare purposes, when membership dues or contributions solely for the support of the organization, club, or association, or the advancement of its character building or welfare work, are accepted.

"19439. Lighting, heating, janitor service, and the services of the person when needed, and other necessary expenses, in connection with the use of public school buildings, and grounds pursuant to this chapter, shall be provided for out of the county or special school funds of the respective school districts in the same manner and by the same authority as similar services are provided for."

APPENDIX II

CALIFORNIA EDUCATION CODE

DIVISION 12, CHAPTER 4

Community Recreation

“24401. The purposes of this chapter are:

(a) To promote and preserve the health and general welfare of the people of the State and to cultivate the development of good citizenship by provision for adequate programs of community recreation.

(b) To authorize cities, counties, cities and counties, and public school districts to organize, promote, and conduct such programs of community recreation as will contribute to the attainment of general educational and recreational objectives for children and adults of the State.

“24402. The following terms, wherever used or referred to in this chapter have the following meanings, respectively, unless a different meaning clearly appears from the context:

(a) ‘Public authority’ means any city of any class, city and county, county of any class, any recreation districts organized under and pursuant to the provisions of Chapter 3 of Division 5 of the Public Resources Code, or school district in the State.

(b) ‘Governing body’ means, in the case of a city, the city council, municipal council, or common council; in the case of a county or city and county, the board of supervisors; in the case of a recreation district, the governing board of the recreation district; and in the case of a school district, the governing board of the school district.

(c) ‘Recreation’ means any activity, voluntarily engaged in, which contributes to the physical, mental, or moral development of the individual or group participating therein, and includes any activity in the fields of music, drama, art, handicraft, science, literature, nature study, nature contacting aquatic sports, and athletics, or any of them, and any informal play incorporating any such activity.

(d) ‘Community recreation’ and ‘public recreation’ means such recreation as may be engaged in under direct control of a public authority.

(e) ‘Recreation center’ means a place, structure, area, or other facility under the jurisdiction of a governing body of a public authority used for community recreation whether or not it may be used also for other purposes, playgrounds, playing fields or courts, beaches, lakes, rivers, swimming pools, gymnasiums, auditoriums, rooms for arts and crafts, camps, and meeting places.

“24403. The governing body of every public authority may (a) organize, promote and conduct programs of community recreation, (b) establish systems of playgrounds and recreation and (c) acquire, improve, maintain, and operate recreation centers within or without the territorial limits of the public authority.

“No events for which an admission price is charged shall be held pursuant to this chapter, except amateur athletic contests, demonstrations, or exhibits and other educational and noncommercial events.

“24404. The governing bodies of any two or more public authorities may cooperate with each other or with the Federal Government or any department thereof to carry out the purposes of this chapter, and to

that end may enter into agreements with each other, and may do any and all things necessary or convenient to aid and cooperate in carrying out the purposes of this chapter.

"The governing bodies of any two or more public authorities having jurisdiction over any of the same territory or over contiguous territories may jointly establish a system or systems of recreation, and may jointly do any act which either is authorized to do under Section 24403. Nothing in this chapter shall be construed to prohibit any joint or cooperative action authorized by this section.

"24405. The governing body of any public authority other than a school district may designate any already existing board, officer, or employee of the public authority to exercise the powers granted by this chapter to carry out the purposes of this chapter, or may provide for the appointment of a board of recreation commissioners to exercise such powers. A school district may appoint one or more members of the board of trustees, officers or employees, to represent the district on a board of recreation commissioners.

"24406. The board of recreation commissioners shall consist of five members, who shall serve without compensation.

"24407. The board of recreation commissioners in each public authority, or the board, officer, or employee of the authority designated to exercise the powers, shall exercise such powers and perform such duties, pursuant to this chapter, as the governing body of the public authority may prescribe.

"24408. The governing body of any school district may use the buildings, grounds, and equipment of the school district, or any of them, to carry out the purposes of this chapter, or may grant the use of any building, grounds, or equipment of the district to any other public authority for the purposes, whenever the use of the buildings, grounds, or equipment for community recreational purposes will not interfere with use of the buildings, grounds, and equipment for any other purpose of the public school system. Nothing in this section is intended to repeal any provision of, or to restrict or otherwise affect the use of school buildings under Chapter 9 of Division 9 of this code.

"24409. Every public authority may appoint, prescribe the duties of, and provide for the compensation and necessary expenses of such recreational directors, supervisors, custodians, assistants, deputies, and other employees as it deems reasonably necessary for carrying out the provisions and purposes of this chapter. Only persons employed in positions requiring certification qualifications shall be paid out of funds set aside for the payment of teachers' salaries.

"24409.1. The governing body of a school district may require persons, other than students, or organizations desiring to use the recreational facilities on school grounds or belonging to a school or the facilities provided by the district at a community recreation center maintained solely by the district to pay such fees for such use as the said governing body may prescribe.

"24410. All necessary expenses incurred by the governing body of any school district in carrying out the purposes of this chapter are a charge against the funds of the district from whatever source the funds have been received. All such expenditures shall be made in the same manner as funds are expended for other school purposes.

"Nothing in this chapter shall be construed to change in any way existing laws regarding the use of school grounds or school buildings by governing boards of school districts, except as specifically provided in this chapter.

"24411. The Department of Education may advise and assist public school authorities, and upon request any public authority other than school districts, in establishing, developing, and maintaining a system or systems of recreation in accordance with this chapter."

APPENDIX III

November 20, 1952

*Honorable Ben Hulse, Chairman**Senate Finance Committee**State Capitol, Sacramento, California*

DEAR MR. HULSE: In compliance with the request of the Senate Finance Committee made at the 1952 Session of the Legislature, study has been made of the possibility of placing the State Recreation Commission on a self-supporting or partially self-supporting basis.

The attached report finds that the expenditures required to make a recreational study can be so segregated and itemized as to make charging local agencies technically possible. However, the data gathered indicate that installation of a system of charges would reduce substantially the number of requests for studies and would produce comparatively little revenue.

A change in law requiring local jurisdictions to pay for these services, therefore, does not appear to be practical.

Sincerely,

JAMES S. DEAN
Director of Finance

November 20, 1952

*Mr. Sterling S. Winans, Director of Recreation**909½ 8th Street**Sacramento, California*

DEAR MR. WINANS: In compliance with the request of the Senate Finance Committee made at the 1952 Session of the Legislature, and with your request of June 2d, study has been made of the possibility of placing the State Recreation Commission on a self-supporting or partially self-supporting basis.

The attached report finds that the expenditures required to make a recreational study can be so segregated and itemized as to make charging local agencies technically possible. However, the data gathered indicate that installation of a system of charges could be expected to substantially reduce the number of requests for studies and produce comparatively little revenue. Therefore, as a purely practical matter it is recommended that no attempt be made to charge for the services of the State Recreation Commission.

Your cooperation and that of the commission has been most appreciated. If we can be of further service please call on us.

Sincerely,

JAMES S. DEAN
Director of Finance

November 20, 1952

A.N. 523

*To: Mr. James S. Dean, Director
Department of Finance*

SUBJECT: PLACING THE STATE RECREATION COMMISSION ON A
SELF-SUPPORTING OR PARTIALLY SELF-SUPPORTING BASIS

As reported in the Senate Journal for April 1, 1952, the Senate Finance Committee requested "that the Legislative Auditor work with the Department of Finance in a study of the Recreation Commission, particularly with reference to developing a program to put consulting services on a self-supporting, or partially self-supporting basis." On June 2d the Recreation Commission requested that the Department of Finance "conduct a study of the feasibility of the commission collecting fees from governmental jurisdictions and/or voluntary agencies for services rendered by the commission."

This report by the Management Analysis Section is in answer to both of the above requests. This staff has worked with the Legislative Auditor's staff and it has been agreed that an independent report by the Management Analysis Section, rather than a joint report, should be issued. The Legislative Auditor's Staff is in general agreement with statements of fact made in this report.

The approach used in this survey was that of reading recreation literature, consulting with and observing the activities of the State Recreation Commission, scanning the records of the commission, consulting with jurisdictions which have received the services of the commission, and corresponding with individuals and organizations interested in recreation. See Exhibit I.

Information gathered by the above methods indicates that it is technically possible to charge for certain services of the State Recreation Commission. However, if a charge is made there will be a material reduction in the number of requests for studies and a consequent reduction in commission workload and revenue possibilities. Therefore this report finds that it would not be practical to attempt to collect from local jurisdictions substantial fees for the services rendered by the Recreation Commission.

The scope of this report is limited to a determination of the feasibility of putting those consultative services now allowed by law on a self-supporting or partially self-supporting basis.

RECOMMENDATION

It is recommended that no attempt be made to place the services of the State Recreation Commission on a self-supporting or partially self-supporting basis.

REASONS FOR RECOMMENDATION

1. It would be impractical to charge for the services of the State Recreation Commission. This conclusion is based on the following findings:

a. The only services for which a charge could be made on a practical basis are the formal studies of local jurisdictions. These studies are made at the request of a public authority such as a city council or county board of supervisors.

Other services of the commission are recreation consultation by correspondence or personal interview, conduct of a state-wide recreation conference, aid in coordination of federal, state, and local programs, formulation of policies and standards, etc. Many of these latter services are of a catalytic nature and are not readily adaptable to the imposition of a charge.

b. The formal studies are divided into two primary classifications—appraisals, and plans for development—and it is possible to estimate and allocate full or partial cost for one or both of these types of studies. From its inception in 1947 to June 30, 1952, the commission completed 56 appraisals and 48 plans for development. Also, the commission in the first years of its operation completed five major surveys. Surveys are no longer undertaken as they concentrate the entire professional staff of the commission on one local jurisdiction, and with a small staff and a large area to cover this is not practical.

An appraisal is the evaluation of an existing recreation organization and program and includes recommendations for future programs. A plan for development is a study of a local jurisdiction without a recreation organization and includes recommendations for establishing and developing such an organization.

By keeping cost records of the total time spent on a study by a Recreation Specialist and the director, records on automobile, meal, and hotel expenses, and records on stenographic services, it is possible to calculate the cost of a particular study by the State Recreation Commission. See Exhibit II. Such records have already been developed and used for information purposes in a limited number of cases. It would not be difficult to expand this record keeping activity to cover all formal studies made by the commission.

c. The formal studies conducted by the State Recreation Commission have over the past four fiscal years comprised an average of 26 percent of the commission's workload. See Exhibit III. While the four-year average is 26 percent, the formal studies in 1950-1951 were 19 percent and in 1951-1952 were 21 percent of the commission's workload.

If the actual cost of formal studies had been charged to jurisdictions requesting them, the State *theoretically* would have received as revenue approximately 26 percent or \$86,800 of the \$333,865 appropriated to the State Recreation Commission for the past four fiscal years.

If the total budgeted cost of the State Recreation Commission had been charged to local jurisdiction for surveys, plans for development, and appraisals, this charge as of June 30, 1952 would have been \$396,645. (This includes expenditures in 1947 as well as the past four fiscal years.) If this amount is spread over the 109 studies and surveys completed during the period covered, the average charge per study or survey would have been \$3,638—an amount obviously too large for local jurisdictions to pay.

d. Contact with officials of four jurisdictions which have received *plans for development* from the State Recreation Commission indicates that the plans are valuable aids in bringing about community action. However, ordinarily there is not enough support before the studies are

completed to make it possible for an appropriation to be made or an obligation incurred. If a charge is made for plans for development there will probably be very few requests for such studies. All jurisdictions contacted agreed on this point. A token charge could conceivably be made without a great reduction in requests for studies, but the amount charged would have to be so small that revenue produced would be negligible.

Contact with officials of three jurisdictions which have received *appraisals* indicates that the appraisals are valuable guides for future progress and a charge could equitably be made. However, all agreed this would bring a definite reduction in the number of requests for appraisals. City councils and county boards of supervisors would probably be inclined to have the local recreation personnel make a self-study and ask for informal opinions from the State Recreation Commission rather than request a formal appraisal if a charge were to be made.

e. Information from the Council of State Governments and from a national authority on recreation at the state and local level indicates that "California is doing more than almost any other state in the field of state recreation services to communities."

North Carolina, California, Vermont, and Washington have state agencies giving full time attention to recreation through community services. New Jersey and Louisiana have state agencies for recreation, but with no appropriations. Numerous state agencies are active in the field of recreation but only a few of these offer consultation service.

The agency most concerned with recreation in New York is the New York State Youth Commission whose primary function is the prevention and reduction of youth delinquency. This youth commission allocates grants-in-aid on a youth population basis with most of the money going for recreation facilities and programs. The youth commission provides some consulting services to local jurisdictions.

The practically unanimous opinion of professional recreation personnel is that charging for the services of the State Recreation Commission would mean a drastic reduction in the commission's workload and would produce very little revenue. These recreation specialists also believe that there should definitely be a state agency whose primary responsibility is in the field of recreation and that the State Recreation Commission is serving a very useful purpose.

The State Recreation Commission requested that as part of this report the Management Analysis Section make a comprehensive survey of services provided by all state agencies to local jurisdictions, with particular reference to whether charges are made. This approach has been given careful consideration but has not been followed as it is believed the results would have little applicability to the subject under study.

The problem revolves around the degree to which state recreation activities are recognized as necessary and valuable to the people of the State as a whole.

In comparison, California is providing more local recreation services than most other states. Valid comparisons in California cannot be made between these recreation activities and free services to local agencies in such fields as health or education. Recreation has not yet reached a

stage of development where a widely accepted administrative relationship can be cited in support of providing State services to local agencies, either with or without a charge.

GEORGE R. NORMINGTON
Assistant Administration Analyst
PIERCE H. FAZEL
Chief Administrative Analyst

REVIEWED AND APPROVED :
T H MUGFORD, Chief
Division of Budgets and Accounts

Exhibit I

COPY

CITY OF LOS ANGELES, CALIFORNIA

Mr. Pierce H. Fazel
Chief Administrative Analyst
State Department of Finance
Sacramento, California

DEAR MR. FAZEL: The following are answers to the three questions which you propounded in yours of October 7th concerning the proposal that charges be made for services provided by the State Recreation Commission to local jurisdictions:

(1) Charging the full or partial cost of plans for development would, in my opinion, result in there being few if any requests made for such services. The jurisdictions which need such plans are the smaller ones less able to pay for the service. If it were necessary to secure a local appropriation to cover such service, the probability is that few if any communities would pursue the matter to that end. There would always be in the minds of those whose concurrence would have to be had that such service, costing relatively little, should be provided by the state agency without charge, especially since the service would be rendered by the staff on the regular pay roll of the state agency.

(2) The effect of a policy of charging in full or partially for the cost of appraisals, would be similar but to a less extent, as in the case of charges for plans for development.

(3) The overall result of charging the full cost of appraisals and plans would be to seriously curtail the valuable services of the State Recreation Commission in a field of public service which is comparatively new, and in which local jurisdictions need more or less continuous counsel and assistance from a state agency. This counsel and assistance is desired in order that the productivity of public expenditure for recreation by all jurisdictions might be increased through the promotion of improved standards and the education of responsible agencies in effective means of carrying out public responsibility in the field of recreation. Public recreation service is so new that without coordinating and consultative services by a State Recreation Commission, much time and effort on the part of local agencies will be relatively fruitless.

The orderly development of public recreation service in accordance with good principles of economy and efficiency is dependent upon the maintenance of a competent State Recreation Commission. Local jurisdictions should not be handicapped in availing themselves of the aid of the state agency by the institution of charges for services.

Sincerely yours,

GEO. HJELTE
General Manager

Exhibit II

Approximate Cost of Selected Recreation Studies *

<i>Jurisdiction Requesting Study</i>	<i>Type of Study</i>	<i>Approximate Cost of Study</i>
Fairfield-----	Plan for Development-----	\$400
Woodland-----	Appraisal-----	430
Eastern Yolo County-----	Plan for Development-----	335
Vallejo-----	Appraisal-----	715
Oroville-----	Appraisal-----	515
Monterey-----	Appraisal-----	325
Torrance-----	Appraisal-----	265
Coronado-----	Appraisal-----	470
City of Santa Clara-----	Plan for Development-----	350
Redwood City-----	Appraisal-----	400
Lafayette Elementary School District-----	Plan for Development-----	360

* Figures supplied by the State Recreation Commission, studies chosen at random

Exhibit III

State Recreation Commission Estimated Allocation of Time of Director of Recreation and Recreation Specialists Four Previous Fiscal Years July 18, 1952

Activities	1948-49		1949-50		1950-51		1951-52		Four Year Per- cent- age of Total Man Months
	Man Months	Percent of Total Man Months	Man Months	Percent of Total Man Months	Man Months	Percent of Total Man Months	Man Months	Percent of Total Man Months	
Field Service to Local Agencies									
1. Formal studies-----	26 0	31	29 0	33	17 5	19	13 5	21	26 3
2. Technical services by consultation, correspond- ence, telephone-----	16 5	20	18 5	21	26 5	29	18 5	29	24 5
Projects Relating to the State and/or Communities									
3. Formulation of policies on recreation-----	5 5	7	4 0	5	3 0	3	2 0	3	4 4
4. Coordination of Federal, State and local programs-----	10 5	12	12 5	14	18 0	20	9 5	15	15 4
5. State-wide annual confer- ence and regional con- ferences-----	9 0	11	8 5	10	8 5	9	7 0	11	10 1
6. Resource material devel- opment-----	8 0	9	6 0	7	9 0	10	3 5	5	8 1
Operation of the Agency and In-service Training-----	8 5	10	8 5	10	9 5	10	10 0	16	11 2
TOTAL ACTUAL MAN MONTHS EXPENDED ---	84 0	100	87 0	100	92 0	100	64 0	100	100

**Report on Proposal to Abolish Hunter and Trapper Positions,
Department of Fish and Game**

March 4, 1953

This report is a joint effort on the part of the Legislative Auditor, the Department of Finance, the Department of Fish and Game, and, in an advisory capacity, a representative of organized sportsmen. The study leading to this report was requested by the Ways and Means Committee of the Assembly during its hearings of the 1953-1954 Budget of the Department of Fish and Game.

To state the problem clearly, it was proposed to study and discuss the effects, the desirability and the practicality of abolishing the predatory animal "hunter and trapper" positions now established in the Department of Fish and Game and entering into cooperative project agreement for the control of predatory animals with the United States Fish and Wildlife Service in somewhat the same manner as does the State Department of Agriculture. The service is performed under a working agreement, with adequate control being retained by the state organization.

The first consideration was the policy and attitude of the State Fish and Game Commission. That body recently established a policy to the effect that essentially a formal program of predatory animal control was no longer necessary for game management purposes and that as a result of that concept the group of positions in the Department of Fish and Game, which were nominally assigned to predatory animal control, should be permitted to be reduced by normal attrition until the number had been reduced to approximately 20 positions, at which time they should be converted to a classification, yet to be established, having broader qualifications and responsibilities than those narrowly defined by the term "hunter and trapper". The latter action would be based on a recognition of the fact that approximately 50 percent of the man hours available in the hunter and trapper group have been and are being expended in work other than predatory animal control, such as deer depredation investigations, assisting in cooperative shooting areas, beaver work, patrol and law enforcement, et cetera. A discussion among those making this report resulted in the conclusions that an almost total cessation of predatory animal control work by the Department of Fish and Game would not be acceptable to the average California sportsman, at this time, and that it would probably result in poorer and less desirable relationships between the Department of Fish and Game and agriculturists in general.

The foregoing conclusions were based on the fact that most sportsmen would probably feel resentment at the thought that predators were being permitted to take the deer that they, the sportsmen, were not permitted to take. In other words, if the control of the size of deer herds was an important problem, then it should be effected by permitting hunters to reduce the herds, rather than permitting natural predators to do the job. Agriculturists, which would include cattle and sheep raisers, generally feel that predatory animal control is partially the responsibility of Fish and Game Department, and that consequently, they would view any cessation of predatory animal control by the Department of Fish and Game as a move to throw the entire burden on

their group. Since many of the activities of the Department of Fish and Game require the good will and cooperation of many farmers and ranchers, it seems obvious that such a policy could seriously injure this good will and cooperation or possibly destroy it entirely.

The next consideration was whether the United States Fish and Wildlife Service could and would accept the additional burden and what should be the size of the program on such a basis. Representatives of the Fish and Wildlife Service expressed the belief that they could accept the additional burden and that adequate control could be provided by them with an additional 18 to 20 men at a cost to the State of approximately \$100,000 annually. The idea was expressed that these additional men would do a more efficient job for the Fish and Wildlife Service than for the State Department of Fish and Game because they would be working exclusively on predator control and would not be required to perform any other duties. The State through a liaison arrangement would retain virtual control of the placement and activities of these additional positions so that the best interests of the Department of Fish and Game would be served. However, it was also pointed out that the Fish and Wildlife Service would employ these positions, as it does all others of a similar nature, on a non-Civil Service basis.

A further consideration in connection with the foregoing was the problem of the effect on morale in the Department of Fish and Game generally by an abrupt change from the present system to a working agreement with the Fish and Wildlife Service. It was generally agreed that such a change would probably be injurious to the morale of the department as a whole and that such an injury would have an effect out of all proportion to its magnitude because of the fact that the Department of Fish and Game is in the throes of an extensive reorganization and changes in procedures which are generally accompanied by morale problems peculiar to any extensive reorganization.

The next consideration was a determination of an equitable amount of compensating man hours for work other than predator control which is now being provided by the hunter and trapper group. In this problem the participants in this report were faced with a dilemma because of the fact that there were available two conflicting reports concerning the other work of the hunter and trapper group. One report seemed to indicate that no more than 20 percent of the available time of this group was consumed in other than predator control work. The second report seemed to indicate that an average of 50 percent of their time was so expended. In any case, it was recognized that some compensating labor would have to be provided in the event that predator animal control was turned over to the Fish and Wildlife Service.

A concurrent problem with that of the question of compensating labor was the nature and classification of such labor. It was generally agreed that the Department of Fish and Game had drifted into too great a specialization in its lower echelon forces, which represent the greatest number of personnel in the department. It was apparent, therefore, that in providing the compensating labor mentioned above, some job classification would need to be established which would permit a much broader field of work for the individuals than is permitted in existing classifications. Such a broad classification should include not

only the compensating labor under consideration, but also many of the lower echelon positions such as "fish hatchery assistant," "game conservation aid," and as many other classifications as could be covered by one broad classification to the end that more efficient utilization of available man power would be possible, as well as providing broader experience; and consequently, greater career possibilities for the beginning group in the Department of Fish and Game.

CONCLUSIONS AND RECOMMENDATIONS

Taking into consideration all of the foregoing factors, it is the conclusion of this group that it would be unwise at this time to make an abrupt change by transferring the predatory animal control to the United States Fish and Wildlife Service. Nevertheless, it is felt that savings could and should be made in this particular activity in the Department of Fish and Game. We find that there are now vacant five hunter and trapper positions and two lion hunter positions. The budgeted total cost of each position is approximately \$5,000 annually, which would include salaries and wages, operating expenses, retirement and etcetera, therefore, we make the following recommendations:

1. That the seven positions mentioned above be dropped from the 1953-1954 Budget of the Department of Fish and Game at a potential saving of approximately \$35,000.

2. That a series of field checks be made during the ensuing year to determine the amount of man power required to perform the needed and justifiable non-hunting and trapping services now being performed by the hunter and trapper group.

3. That a concentrated effort be made to establish a job classification which will permit lower echelon employees to be used in the widest diversity of tasks in the Department of Fish and Game.

4. That advantage be taken of any additional attrition that would occur during the 1953-1954 Fiscal Year by not refilling hunter and trapper positions.

5. That the foregoing recommendations be considered in the nature of an interim process and that a final report and recommendation be presented to the Legislature at its 1954 Session, at which time we believe the Department of Fish and Game should be in position to transfer the predatory animal control to the United States Fish and Wildlife Service, and to convert, or already have converted, a justifiable number of the positions to the broad category mentioned.

We recommend the foregoing to the Legislature as being the most diplomatic approach to the problem and one which would have the least disorganizing effect. It is also our belief that the organized sportsmen generally would accept this approach on an interim basis.

Recovery Provisions With Respect to Old Age Assistance Programs

Prepared by Legislative Auditor March 27, 1953

Old age assistance recoupment provisions are in effect in some 33 states and the District of Columbia. The philosophy underlying these recovery provisions appears to be that in furnishing the benefits of the old age assistance program to recipients who are in actual need, the average taxpayer should not be expected to help provide assistance

to an aged recipient whose property at his death will go to relatives who failed to assume responsibility for furnishing the necessities of life to the recipient during his declining years.

The opinion of the Commissioner of the Tennessee Department of Public Welfare concerning recoupment provisions in the assistance laws of his state appears to sum up the attitude of those who favor a recovery statute:

"It is generous to the needy owner and fair to the taxpayer. Opposition to it, in my opinion, is generally from relatives who desire to inherit from recipients without assuming any responsibility toward them, or from persons who are not thoroughly informed on the provisions of the law. It is my belief that it is not equitable to expect the general taxpaying public to furnish the necessities of life to needy persons possessed of property and thus preserve the property for relatives who do not assume responsibility for support and care. The law is morally, legally and economically sound."

A statement by the Commissioner of the Department of Public Welfare in Massachusetts indicates satisfaction with the operation of the lien agreement statute in his state:

"The lien law is regarded as one of the most important steps taken in this Commonwealth towards stabilizing the program which has virtually become a pension plan due to the liberality of its eligibility requirements, the assistance grants, and the unusually large exemptions provided to children * * *.

"Another desirable feature of the lien provision is that it does not alter a recipient's mode of living or deprive one of anything to which one was previously accustomed while it provides a measure of relief to the taxpayer upon the decease of the recipient by way of a recovery."

The experiences of other states that have adopted recoupment provisions with regard to old age assistance programs suggests that consideration should be given to adopting such a procedure in California. Information received from 32 of the 33 states having recoupment provisions in their old age assistance laws indicates satisfaction with this type of statute. General approval appears to be borne out by the number of states that have had recovery provisions in their statutes since the start of their assistance programs. Of the 32 states reporting, 21 have had recovery provisions since the beginning of their assistance program. New York has had a recovery provision in its assistance program for over 100 years.

Old age assistance statutes in at least two additional states originally contained property lien provisions that later were repealed but have been reenacted more recently. In addition to the two states which reenacted lien provisions, four other states adopted recovery provisions between 1940 and 1950. Of five states enacting recoupment laws since 1950, four have provided for a secured claim on the recipient's property. Column I of Table I shows the periods in which the 32 reporting states (Georgia did not report) adopted their recovery laws.

TYPES OF RECOVERY STATUTES

Recovery statutes are intended to provide equality of treatment to all persons who apply for aid and who are unable to provide the necessities of life for themselves. Normally persons with resources in excess of a statutory maximum are expected to utilize them before assistance is granted. However, under recovery laws generally, where an applicant otherwise qualifies, he is not required to sell his home at a possible loss as a condition of qualifying for aid. In lieu of this, the State provides for a claim against the estate of the recipient for the total amount of assistance extended within the ability of the estate to pay the claim. The claim against the estate may or may not be secured by a lien on the recipient's property. Usually the claim is not enforced as long as the property is occupied by the recipient's spouse or by dependent children.

Generally recovery claims among the many states fall into two categories—unsecured and secured.

Unsecured Claim Against the Estate

The most common type of recovery law appears to be a provision granting the state an unsecured claim for the total amount of assistance against the estate of a deceased recipient. Usually claim recovery statutes provide for payment out of the estate of the costs of administration, and for a maximum payment for last illness and/or funeral expenses before considering other claims against the estate. Claim classifications vary among the states. Some states have a claim of a specific class, some have a prior claim after the claims mentioned above (administration, burial, etc.) have been paid, and some apparently are treated in the same manner as any other creditor of a deceased recipient. Fourteen of 32 states from which information is available have provisions for an unsecured claim against the estate of a deceased recipient of old age assistance.

Secured Claim Against the Estate

There are two types of statute that provide specifically for a lien on the property of a recipient.

1. *Automatic lien.* Ten states reported statutes that provide for an automatic lien on the property of a recipient for the total amount of assistance granted. Some states indicated that a lien is recorded against all real property of a recipient, and constitutes a cloud on the title to the property in the same manner as a mortgage. Nebraska reported that under general unsecured claim provisions recoveries amounted to approximately \$50,000 per year but that recoveries have increased to more than \$300,000 per year since the general claim has been secured by a lien on the property of recipients.

2. *Lien Agreement.* Eight states report that an applicant for old age assistance is required to sign a lien agreement and/or an agreement to reimburse the state for the total amount of assistance granted as a part of establishing the applicant's eligibility for aid. The states that require an applicant to sign a lien agreement before receiving assistance report satisfaction with this type of statute. The Secretary of the

Pennsylvania Department of Public Assistance states a preference for a lien agreement over other types of recoupment provisions as follows:

"The requirement of signing a repayment agreement as a condition of eligibility has proven to be an efficient and economical way of administering the program. In the early days, we waited until assistance was discontinued and then approached the person. In many instances we discovered the property had been conveyed thus avoiding liability, or the person refused to sign and legal action was required. On the advice of the Attorney General, the agreement method was introduced. It has simplified matters greatly and has reduced the cost substantially. An important feature is that in this way all persons are treated equally and no one is able to avoid his responsibility."

Experience of Other States

The percent that annual recoveries bear to total annual old age assistance expenditures was reported by 30 states, and 13 states indicated the percent of drop in the old age assistance case load following adoption of recoupment provisions. The recovery and case load experience of the several states are shown in Columns III and IV respectively of Table I.

Recovery Experience

Recoveries from recipient's estates were reported by 30 states and varied in amount from one-tenth of 1 percent in North Carolina to 6.6 percent of annual old age assistance expenditures in New Hampshire. Recoveries of over 2 percent were reported by 15 states and seven of these states indicated recoveries in excess of 4 percent of their total old age assistance expenditures.

Five states reported recoveries from recipient's estates of 1 to 2 percent of their total annual old age assistance expenditures and 10 states indicated recoveries of less than 1 percent. Six of the 10 states reporting recoveries of less than 1 percent have had their recoupment provisions in effect for four years or less. Conversely, the seven states that reported recoveries in excess of 4 percent have had recoupment provisions in effect for over 15 years. As would be expected, this indicates that the percent of old age assistance expenditures that are recovered will increase after the statute has been in effect for a period of years.

Recoveries Under Unsecured Claims

Of 13 states reporting recoveries under a statute providing for an unsecured claim against the recipient's estate, only three states indicated recoveries of more than 2 percent of their total old age assistance expenditures. One state with an unsecured claim provision reported recoveries in excess of 4 percent of its total annual old age assistance expenditure.

Recoveries Under Secured Claims

Conversely, 12 of the 17 states reporting recoveries under a statute providing a secured claim against the recipient's estate had recoveries in excess of 2 percent of their total old age assistance expenditures. Three of the five states with a secured claim provision that reported recoveries of less than 2 percent have had recoupment laws in effect less than two years.

Drop in Case Load

A drop in the old age assistance case load is an immediate result of a recovery law. Thirteen states reported on the drop in old age assistance case load following adoption or revision of recoupment provisions. Three of the 13 states reporting are states that had unsecured recovery provisions from the inception of their old age assistance programs but strengthened their recovery laws by the adoption of property lien statutes to secure the state's claim against the estate of the recipient. With two exceptions all other states that did not report their case load drop have had recoupment provisions in effect since the start of their old age assistance programs and consequently have not had any experience in this regard.

Nine of the 13 states reporting indicated a case load drop of 5 percent or more following adoption or revision of recovery laws and six of these states reported a drop in the case load of 9 percent or more. Only two states experienced a case load drop of less than 2 percent.

Three of the 13 states have statutes that provide for an unsecured claim against the recipient's estate. The lowest case load drop of these states was two-tenths of 1 percent in Oregon and the highest was 7 percent in Michigan.

Of the 10 states with a secured claim against the recipient's estate, the smallest case load drops were 1.5 percent in Massachusetts and 2 percent in Nebraska. Four states with secured claims experienced a case load drop of 10 percent or more and one state, North Carolina, reported a drop of 13 percent.

Deterred Case Load Increase

Five states reported on the percent that the number of old age assistance applicants, who did not apply for assistance because of statutes providing for a claim against the recipient's estate, bears to the total old age assistance case load. Two of the five states have unsecured claim provisions and three have provisions for secured claims against a recipient's estate.

A deterred case load of 10 percent was reported by one state and two states reported a deterred case load of over 2 percent. The other two states reported a deterred case load of less than 2 percent of their total old aged assistance case load.

Financial Estimate

Based upon the experience of the several states having recoupment provisions the following are estimates of the savings that can be expected. They are stated in terms of ranges, because of the difference in statutory provisions, interpretation, administrative attitudes and other factors characteristic of the assistance programs and the population of the various states.

Recovery

1. *Unsecured Claims.* In terms of the total old aged assistance payments, recoupment provisions based on unsecured claims will result in a total savings of from two-tenths of 1 percent to 50 percent. Applied to the proposed old age assistance expenditures for California in 1953-1954, this would result in a total savings of from \$46,638 to \$1,165,941

yearly which would be shared as follows by the participating governments:

	<i>Lower Range</i>	<i>Upper Range</i>
Federal -----	\$22,293	\$557,320
State -----	20,937	523,414
County -----	3,408	85,207
Total -----	<u>\$46,638</u>	<u>\$1,165,941</u>

2. *Secured Claims.* In terms of the total old aged assistance payments, recoupment provisions based on secured claims will result in a total savings of from one-tenth of 1 percent to 6.6 percent. Applied to the 1953-1954 proposed old age assistance expenditures for California, this would result in a total savings of from \$23,319 to \$1,539,042 yearly which would be shared by the participating governments:

	<i>Lower Range</i>	<i>Upper Range</i>
Federal -----	\$11,146	\$735,662
State -----	10,469	690,907
County -----	1,704	112,473
Total -----	<u>\$23,319</u>	<u>\$1,539,042</u>

Case Load Decline

1. *Unsecured Claims.* In terms of the total old aged aid case loads, recoupment provisions based upon unsecured claims will result in a case load drop of from two-tenths of 1 percent to 7.0 percent. Applied to California this would result in an old aged aid case load decrease for 1953-1954 of from 557 to 19,502, or an aid savings of from \$466,209 to \$16,323,174 which would be shared by the participating governments as follows:

	<i>Lower Range</i>	<i>Upper Range</i>
Federal -----	\$222,848	\$7,802,477
State -----	209,290	7,327,799
County -----	34,071	1,192,898
Total -----	<u>\$466,209</u>	<u>\$16,323,174</u>

2. *Secured Claims.* In terms of the total old aged aid case loads, recoupment provisions based upon secured claims will result in a case load drop of from 1.5 percent to 13.0 percent. Applied to California this would result in an old aged aid case load decrease for 1953-1954 of from 4,179 to 36,218, or an aid savings of from \$3,497,823 to \$30,314,466, which would be shared by the participating governments as follows:

	<i>Lower Range</i>	<i>Upper Range</i>
Federal -----	\$1,671,959	\$14,490,315
State -----	1,570,243	13,608,770
County -----	255,621	2,215,381
Total -----	<u>\$3,497,823</u>	<u>\$30,314,466</u>

Deterred Case Load Increase

In terms of the total aged case load, the deterrent effect of recoupment provisions ranges from two-tenths of 1 percent to 10.0 percent of aged aid applicants. Applied to the 1953-1954 estimated California case load, this would result in from 557 to 27,860 fewer aged aid applicants and would result in an estimated savings of from \$466,209 to \$23,318,820 yearly which would be shared as follows by participating governments:

	<i>Lower Range</i>	<i>Upper Range</i>
Federal -----	\$222,848	\$11,146,396
State -----	209,290	10,468,285
County -----	34,071	1,704,139
Total -----	\$466,209	\$23,318,820

Estimated Savings to California

During the first year that recovery provisions were effective, the principal savings to the State would result from case load decline and from the deterred case load increase. In subsequent years, savings to the State would accrue from a deterring of case load increases and from recoveries from the estates of deceased recipients.

The cost of administering a recoupment statute would decrease somewhat the savings effected by such a law. However, information is not available on which to base an estimate of administrative costs.

The limited data available on deterred case load increases would not appear to justify taking the median of the range indicated above and we believe that one-third of the case load drop would approximate the deterred case load.

Applying one-third of the estimated case load drop as the deterred case load increase and taking the median of other experiences reported by the states having recovery provisions, we estimate that the enactment of recovery provisions in California would result in total savings of \$21,764,511 during the first year the statute is effective and \$10,105,101 annually in subsequent years. These savings would be shared by the participating governments as follows:

	<i>First Year of Operation Savings</i>			
	<i>Total</i>	<i>Federal</i>	<i>State</i>	<i>County</i>
Case Load Decline... -----	\$16,323,174	\$7,802,477	\$7,327,799	\$1,192,898
Deterred Case Load Increase... -----	5,441,337	2,600,959	2,442,725	397,653
Totals -----	\$21,764,511	\$10,403,436	\$9,770,524	\$1,590,551

	<i>Going Concern Basis Savings</i>			
	<i>Total</i>	<i>Federal</i>	<i>State</i>	<i>County</i>
Recoveries from Estates.....	\$1,663,761	\$2,229,279	\$2,093,657	\$340,828
Deterred Case Load Increase... -----	5,441,337	2,600,959	2,442,725	397,653
Totals -----	\$10,105,101	\$4,830,238	\$4,536,382	\$738,481

RECOMMENDATIONS

It is generally agreed that assistance should be extended to the needy aged, that all applicants for assistance should be accorded equality of treatment and that the taxpaying public should not be required to support aged persons who possess adequate resources or whose responsible relatives are able to contribute fully to their support. Reports from 32 states that have recoupment provisions in their old age assistance statutes indicate that this philosophy is not incompatible with laws providing for assistance to the needy aged while at the same time resulting in a saving of considerable magnitude to the State.

For these reasons and on the basis of the above information we recommend:

1. Adoption of recoupment provisions with respect to California's old age assistance program.
2. That the recoupment provisions provide for a claim against the recipient's estate secured by a lien on the property of the recipient.
3. That the claim against the estate not be enforced as long as the spouse or dependent children of the deceased recipient occupy the property.

TABLE I
Experience With Recoupment Statutes That Affect Old Age Assistance Programs of Thirty-two States

State	I Effective Date of Law			II Type of Recovery Law			III Percent of Annual OAS Expenditures Recovered Yearly				IV Percent of Drop In Case Load Initially After Adoption of Recovery Law			
	From Be- ginning of Aid Program & Prior to 1940	1940 to 1950	1950 to 1952	Un- secured Claim Against Estate	Secured Claim Against Estate	Lien Agreement Required Before Aid is Granted	Under 1%	1-1.9%	2-4%	Over 4%	Under 2%	2-5%	6-10%	Over 10%
Arizona -----		x		x			.2							
Connecticut -----	x			x				1.6						
Idaho -----			x			x	.7							11.0
Illinois -----	x			x					2.1					
Indiana -----		x ¹			x				3.9				9.0	
Iowa -----	x			x										
Kentucky -----			x		x								9.0	
Maine -----	x			x				1.4						
Maryland -----	x			x				1.7						
Massachusetts -----			x			x	.2				1.5			
Michigan -----		x		x			.7						7.0	
Minnesota -----	x				x ²				3.0			3.7		
Montana -----	x			x					2.0					
Nebraska -----	x				x ²				2.9			2.0		
Nevada -----	x			x			.7							
New Hampshire -----	x				x					6.6				
New Jersey -----	x					x				5.7				
New York -----	x					x				4.4				
North Carolina -----			x		x		.1							13.0
North Dakota -----	x				x ²	x			3.9					
Ohio -----	x				x ²				3.6					10.0
Oregon -----			x	x			2				.2			
Pennsylvania -----	x					x ²				5.3			6.4	
Rhode Island -----	x				x ³			1.6						
South Dakota -----	x				x					4.1				
Tennessee -----		x		x			3					5.0		
Utah -----		x ¹				x			2.0					10.0
Vermont -----	x			x						5.0				
Virginia -----	x			x				1.2						
West Virginia -----	x					x	.3							
Wisconsin -----	x				x					4.6				
Wyoming -----		x		x			.4							
Number of States .	21	6	5	14	10	8	10	5	8	7	2	3	4	4

¹ Property lien provisions were part of original old age assistance program, subsequently lien provisions were repealed but more recently were re-enacted

² Recovery provisions were part of original old age assistance program but property lien statutes have been added to strengthen recovery laws

³ Regulations of the Rhode Island Department of Social Welfare require all applicants to give written consent to a lien on real property as a part of establishing eligibility

**Loans to Cities for Restoration of Public Buildings Damaged by
Earthquake, Under Chapter 21, Statutes of 1952
(2d Ex. Sess.)**

Prepared by the Legislative Auditor September 16, 1953

During the month of August, 1953, approximately \$1,000,000 was approved by the State Allocation Board for loans to the Cities of Bakersfield and Monrovia for the restoration of city halls damaged or destroyed by the earthquakes of July, 1952. These loans were made pursuant to the authority and procedures specified in urgency legislation enacted at the special session in August of 1952 and were made from the appropriation of \$3,000,000 contained in the act. In these two cases the loans have been made through the issuance of general obligation bonds of the city which have been purchased by and registered in the name of the State of California.

This report and the recommendations contained herein are made for the purpose of reviewing the history of the legislation and the circumstances under which it was enacted, the present status of loans and applications for loans under the act, and the State's policy with respect to making the loans, chiefly the policy regarding terms and interest rates.

SUMMARY OF LEGISLATION

The original act, Chapter 602, Statutes of 1933, (now Government Code Sections 54091-54116) authorized the Governor on behalf of the State to accept a loan of not to exceed \$15,000,000 from the Reconstruction Finance Corporation for the reconstruction of buildings destroyed by earthquake after January, 1933. The Board of Public Building Reconstruction (now State Allocation Board) is authorized, upon application of a local government, to replace or reconstruct local public buildings destroyed by earthquake and to rent such reconstructed buildings to the local agency upon such terms and conditions as it might determine. Local agencies are similarly authorized to enter into such rental agreements, and upon doing so are to include in their budgets amounts sufficient to provide for rental payments. It is provided in the act that any building constructed by the board is the property of the State and that the local agency has no interest in it until it is conveyed to them by the State.

Following the earthquakes in the Bakersfield and southern areas in July, 1952, the Legislature enacted Chapter 21 at the Second Extraordinary Session in August of 1952. This legislation appropriated \$3,000,000 from the General Fund to be administered by the State Allocation Board for the restoration of earthquake damage occurring after July 1, 1952. The bill as originally submitted incorporated by reference the sections of the 1933 Earthquake Act and would have been confined to the process of restoration by the State and rental of the facilities to the local agency. The bill was subsequently amended to provide, as an alternative to the rental system, authorization for the State Allocation Board to make loans from the appropriation for the repair and restoration of damaged public buildings.

At the 1953 Session of the Legislature the act was further amended by Chapter 1777 which extended the final date for making applications for loans from December 31, 1953, to December 31, 1954, and added

a section authorizing the board in making a loan to waive any of the provisions of the original 1933 Act which "it deemed not applicable to or feasible for use in connection with such loans." Chapter 18, Statutes of 1953, amended the act by purporting to authorize the making of the loan by the State and the acceptance of the loan by the local agency notwithstanding any other provision of law prohibiting the creation of an indebtedness on the part of the local agency.

The act as it now stands, therefore, makes available to the State Allocation Board \$3,000,000 until December 31, 1954, for repair of earthquake damage under two alternative systems:

1. *Reconstruction by the State.* In this case the State holds title to the building and receives a rental payment until the amount of the restoration is paid. The rentals fixed are to be for a maximum period of 20 years and are to be in an amount sufficient to return the sums which have been expended for the local agency plus an amount in lieu of interest which the State would receive if the money were to be invested by the State.

2. *Loan to Local Agency.* In the case of a loan to the local agency, the law does not specify the interest rate or the nature of the security except that "the board and the local agency may agree upon the terms and conditions of the payment of the principal and interest" and that the maximum term shall be 20 years. It is further provided, in the case of a loan, that the loan shall not be made if it would provide for an indebtedness contrary to the provision of the Constitution unless approved by two-thirds of the electors at a local election.

This provision was further amended in 1953, as indicated above, to provide that except as prohibited by the Constitution (the language referred to above) the loan could be made notwithstanding any other provision of law limiting or prohibiting the creation of any indebtedness on the part of the local agency. It is our understanding that this amendment was designed to authorize the making of the loan to an irrigation district notwithstanding any limiting provisions of the Public Resources Code.

CURRENT ALLOCATIONS FOR LOANS

To August 27, 1953, the State Allocation Board has approved loans or rental arrangements in the case of four local agencies in amounts totaling \$1,067,965. These are summarized in the table which follows. These were for construction of new city halls in Shafter, Bakersfield and Monrovia, and for the reconstruction of a domestic water system for the Alpaugh Irrigation District. In the case of the City of Shafter the agreement provides for the payment of rentals to amortize the cost of the improvement plus interest, and in the other three cases straight loans have been made. In two of the latter, Monrovia and Bakersfield, the cities have held bond elections and have issued (or will issue) general obligation bonds which are being purchased by the State. In all four cases interest, or the interest equivalent, has been set at 2 percent per annum.

TABLE I

Loans Approved by State Allocation Board for Restoration of Earthquake Damage,
Pursuant to Chapter 21, Statutes of 1952 (2d Ex. Sess.)

<i>Local Agency</i>	<i>Amount</i>	<i>Date</i>	<i>Interest and Term</i>	<i>Nature of Security</i>
Alpaugh Irrigation Dist. Tulare County ----	\$22,370.00	4- 2-53	2% 10 years	Secured by Deed of Trust
Shafter—City Hall Kern County -----	55,595.32	5-14-53	2% 20 years	Title vested in State, rental payments
Bakersfield—City Hall Kern County -----	800,000.00	8- 4-53	2% 20 years	Purchase of general obli- gation bonds of city
Monrovia—City Hall Los Angeles County -	190,000.00	8-27-53	2% 20 years	Purchase of general obli- gation bonds of city
	<u>\$1,067,965.32</u>			

CURRENT APPLICATIONS FOR ALLOCATIONS

Although the December 31, 1952, Report of the Division of Local Allocations shows prospective applications for the restoration of public buildings in excess of \$10,000,000, the only current outstanding application in prospect is the application of the County of Tulare for a loan for rebuilding its courthouse. This application has not yet been processed because architectural estimates are not completed but a preliminary application on August 12, 1952, was for \$750,000. Total courthouse construction costs were estimated at \$2,600,000 in June of 1953, against which the county has \$1,735,700 in available funds. The agreement being considered is for a loan of \$750,000 at 2 percent interest and for possibly a higher rate of interest for an additional amount up to \$150,000. Some form of rental arrangement is contemplated by which the State will receive a quit claim in proportion to its investment in the courthouse.

Other applications originally anticipated have been largely taken care of with local funds or were for damage to school buildings which were given priority under the School Building Loan program as enacted by Chapter 22, Statutes of 1953.

DETERMINATION OF INTEREST RATE

As has been indicated, the act authorizing aid in earthquake restoration does not specify the interest rate to be charged to local agencies nor establish standards for such a determination. In the case of a loan the principal and interest are to be as "agreed upon." In the case of rental payments the rentals are to be in an amount sufficient to return the sums expended for the local agency plus an amount in lieu of interest which the State would receive if the money were to be invested by the State. Since state money in various funds is invested at interest rates ranging from 1½ percent for short term liquid securities to 4 percent long term obligations of public and private corporations, the act does not furnish a sufficient guide for determining an interest rate by describing any particular type of comparable state investment. It appears, however, that any investment by the State in real estate represented by public buildings, or any investment in general obligation 20-year bonds of California cities, would yield more than 2 percent.

Although it is difficult to make a direct comparison of bond interest rates as of a given time as determined by conditions on the open bond market with rates determined by negotiation with a state agency, it appears that the same bonds sold by the Cities of Bakersfield and Monrovia in the open market would have yielded 2.63 percent and 2.94 percent, respectively.

FINDINGS

1. The California Earthquake Damage Act involves financial arrangements between the State and certain local agencies that are being made on a basis which is not in accordance with traditional or sound state-local relationships. There is no means test used to determine local ability to secure needed financing. Moreover, the State of California is the legal owner of the city hall of the City of Shafter and has purchased the general obligation bonds of the Cities of Monrovia and Bakersfield.

2. The purchase of general obligation bonds of certain cities has been at a lower rate of interest than they would bear if sold on the open market.

3. The law does not furnish a sufficient standard for the determination of the rate of interest to be charged.

4. It appears that cities and other local agencies have been and will be inclined to use the Earthquake Damage Act not as an emergency and immediate source of funds, not otherwise available, but as a convenient source of funds at a favorable rate while other methods of financing are available to them.

5. The law does not constitute a sufficient legislative standard for the investment of \$3,000,000 in local public buildings. The Act of 1952, for instance, is based upon and incorporates by reference the provisions of the Act of 1933 but at the same time authorizes the State Allocation Board to waive *any* of the provisions of that act.

6. Although local agencies in the area of earthquake damage have been systematically canvassed by the Division of Local Allocations, it appears that any emergency need of the type specified in the urgency clause of the act has been met.

7. In the event of further earthquake damage, both the amount available and the present act are inadequate for the administration of a sound program, and any further aid should be subject to a new policy and new legislation, when necessary.

8. A total of \$1,067,965.32 has now been allocated for loans by action of the State Allocation Board, leaving a balance of \$1,932,034.68 which could be reverted to the General Fund and made available for other purposes.

RECOMMENDATIONS

1. It is recommended that no further allocations for loans under the Earthquake Damage Act be made unless for loans at interest equal to the rate of interest currently in effect for similar forms of loans and reasonably similar security through other sources of financing.

2. It is recommended that at the next session of the Legislature the Act of 1952 and the original Act of 1933 be repealed. This can be accomplished by the repeal of Chapter 21, Statutes of 1952 (2nd

Extraordinary Session), and Government Code, Sections 54091 to 54116 inclusive.

3. It is recommended that the balance available, upon the taking of these two steps, be reverted to the General Fund for general government purposes.

Department of Employment Office Building Program Financed From the Contingent Fund

Prepared by the Legislative Auditor, September 16, 1953

By legislation enacted in 1945 (Chapter 17, Statutes of 1945) fines and penalties collected under the Unemployment Insurance Act were separated from unemployment insurance tax receipts and are transferred to the Department of Employment Contingent Fund created by the act. The receipts in the fund, now approximating \$1,000,000 annually, are continuously appropriated for the payment of refunds on amounts erroneously deposited in the fund and for administration of the Department of Employment. Since administration of the unemployment insurance program is financed by federal funds from the federal unemployment insurance tax, it is further provided that the money appropriated for administration can be expended only under a deficiency authorization as provided in Section 11006 of the Government Code with approval of the Governor and Director of Finance, and no such deficiency authorization can be made as a substitute for a grant of federal funds which in the absence of such an authorization would be available to the Department of Employment. In the continuing appropriation no specific authorization is made for expenditures for capital outlay purposes.

Beginning with the Budget Act of 1948, however, annual appropriations were made from the fund for capital outlay purposes. These appropriations have been as follows:

Appropriations for Capital Outlay From Department of Employment Contingent Fund

Item 142, Chapter 23, Statutes of 1948-----	\$1,000,000
Item 324, Chapter 700, Statutes of 1949-----	1,000,000
Item 503, Chapter 2, Statutes of 1950-----	1,935,000
Chapter 34, Statutes of 1950, 3d Ex. Sess.-----	(500,000)*
Item 390, Chapter 1020, Statutes of 1951-----	944,000
Item 359, Chapter 3, Statutes of 1952-----	1,034,000
Total -----	\$5,913,000

* Authorized to be returned to Contingent Fund from appropriation made from Disability Insurance Fund by Chapter 1776, Statutes of 1953.

These appropriations have been requested and have been used to finance a program of building branch office facilities in lieu of leasing privately owned space. In view of the fact that all administrative costs of the program, including the cost of leased space, are reimbursed by federal funds and an agreement exists with the Federal Government that any state-owned facilities will no longer be a charge against federal funds as soon as they are amortized (within approximately 10 years), the 1953 Legislature took action to reverse this financing policy

so that available state funds could be used for exclusively state purposes, and programs otherwise federally financed would continue to be so financed on an indefinite basis. This action by the Legislature was taken by the deletion of Item 340 from the Budget Act which proposed an appropriation of \$1,026,632 from the Contingent Fund for capital outlay purposes. Although the budget item was for a lump sum amount rather than for a schedule of projects in the Budget Bill, the supporting detail in the budget document was as follows:

**1953 Budget Request for Capital Outlay From Department
of Employment Contingent Fund**

Purchase of sites

Fresno -----	\$61,332	
Los Angeles—site No. 2 -----	150,000	
Pasadena—parking and expansion -----	15,000	
Redding—parking and expansion -----	15,000	
Richmond—parking and expansion -----	18,000	
San Bernardino—parking and expansion -----	32,000	
San Bernardino -----	30,000	
Santa Monica -----	50,000	\$371,332

Construction

Preliminary plans -----	\$16,300	
El Centro -----	106,000	
Hanford -----	93,200	
Pasadena -----	255,800	
Vallejo -----	184,000	655,300
		<u>\$1,026,632</u>

Concurrently with the deletion of Item 340 the Legislature passed Assembly Bill No. 3486 (Weinberger, et al.) which would have limited the Contingent Fund to \$500,000 and provided for a transfer to the General Fund of all amounts previously appropriated for capital outlay but for which construction had not started. The act also provided for the sale of certain sites which had been acquired for Department of Employment branch offices. This action and the bill which resulted was based upon a report and recommendation by a Subcommittee of the Assembly Ways and Means Committee which, in turn, was based upon a recommendation of the Legislative Auditor in the Analysis of the Budget for 1953. This bill was vetoed by the Governor on May 22, 1953, and the veto was sustained on May 25th.

Because of the size and ultimate prospective cost of the Department of Employment building program, and the lack of a clear policy as to whether and under what circumstances this program should continue to be financed from the Contingent Fund, this report is made for the purpose of reviewing the present status of the branch office building program and the policies which will be before the Legislature for determination at the next session.

Although Item 340 proposing an appropriation for capital outlay from the Contingent Fund for 1953-54 was deleted from the Budget Bill, projects previously authorized from lump sum appropriations for prior years are being continued, including one which was contained

in the 1953-1954 appropriation request. On June 30, 1953, the last day on which amounts from the 1952-1953 appropriation could be committed without lapse to the fund from which appropriated, there was approved by the Public Works Board and transferred to the Architectural Revolving Fund \$463,394 for building projects and improvements. This included \$182,197 for a branch office at Vallejo and \$231,268 for Inglewood. In the case of Vallejo the project was a part of the appropriation request for 1952-1953 at \$120,200 and was shown in the 1953-1954 Budget as part of the total lump-sum appropriation requested for that year. Since this latter appropriation authorization was deleted by the Legislature, the action of the Public Works Board and the transfer of \$182,197 for the project to the Architectural Revolving Fund was based upon the availability of funds and authorization through the 1952-1953 Budget Act.

The timing of these transactions and the differences between projects and amounts as originally authorized and as ultimately committed illustrates the necessity for the establishment of a clear policy with respect to the department's expenditure of the Contingent Fund and methods of budgeting which, if approved, will correspond with procedures for capital outlay expenditures from other funds.

Although it was intended, apparently, that capital outlay requests from the Department of Employment Contingent Fund be subject to the same requirements as capital outlay appropriations from other funds, since Section 3 of the Budget Act of 1952 and its equivalent section in other budget bills applies to all funds, the project requests and reports of actual and estimated expenditures for Department of Employment buildings as contained in the various fiscal year budgets have not given the Legislature an accurate picture of the program. All appropriations in the Budget Bill have been for lump-sum amounts rather than for projects; however, the supporting detail in the budget document has not approximated the actual request or program. For instance, no proposal to build branch office buildings in Bakersfield, Long Beach, Riverside, Stockton or Chico was contained in the budget document. The Vallejo office, referred to previously, was authorized at \$120,200 in 1952-1953, deleted from the Budget for 1953-1954 at \$184,000, yet approved by the Public Works Board on June 30, 1953, at \$182,197.

Construction expenditures for a Sacramento warehouse, occupied on January 1, 1953, at a cost of \$242,000 have not appeared in the budget detail either as an initial request or as an estimated expenditure in the fiscal year in which the budget document appears. Similarly, the branch office for Eureka appears as a request for \$64,000 in 1950-1951, a request for \$108,200 in 1951-1952, and a request of \$111,300 in 1952-1953. Action of the Public Works Board on August 13, 1953, approved an augmentation of \$17,490 to the amount of \$149,000 previously approved on June 25, 1952. This augmentation was from Item 393 of the Budget Act of 1953, which item appropriates an unspecified amount from each special fund to meet the added cost of construction projects. This augmentation illustrates that although there is strict legislative control over the amount available for augmentation of projects from the Capital Outlay and Savings Fund, there is no similar control over augmentations for capital outlay from the Contingent Fund. This means,

therefore, that even though the Legislature deleted the appropriation for capital outlay from the Contingent Fund for 1953-54, under Item 393, expenditures may nevertheless be made in augmentation of any items previously appropriated and in any amounts approved by the Public Works Board. This is particularly significant since the capital outlay requests of the Department of Employment have not been appropriated by specific projects in the Budget Bill and have varied considerably in the amounts identified with the projects in the supporting detail in the budget document.

The present status of the branch office building program financed from the Contingent Fund is shown in the following schedule:

**Status of Department of Employment Branch Office Building Program
From Contingent Fund**

<i>Buildings Occupied</i>	<i>Land Cost</i>	<i>Const. Cost</i>	<i>Total Cost</i>	<i>Area Sq. Ft.</i>	<i>Date Occupied</i>
Bakersfield ----	\$20,073	\$215,000	\$235,073	13,771	2-15-52
Chico -----	13,803	116,106	129,909	6,121	10-23-51
Sacramento					
warehouse --	48,428	242,000	290,428	38,530	1-29-53
Hollywood ----	98,577	301,000	399,577	15,184	12-19-52
Long Beach ---	93,700	390,000	483,700	30,000	4-30-52
Redding -----	27,317	114,700	142,017	6,121	1-25-52
Riverside -----	37,936	165,000	202,936	11,485	10-8-51
Santa Rosa ----	23,895	173,000	196,895	7,084	1-14-53
Stockton -----	26,910	356,000	382,910	19,731	6-20-52
Fullerton -----	8,978	95,100	104,078	5,644	6-19-53
Salinas -----	14,410	137,075	151,485	6,875	3-14-53
Santa Barbara .	13,733	105,000	118,733	7,086	5-1-53
	<u>\$427,760</u>	<u>\$2,409,981</u>	<u>\$2,837,741</u>	<u>167,632</u>	
<i>Under Construction</i>					
<i>or Approved</i>					
San Francisco --	\$54,084	\$920,000	\$974,084	59,761	10-10-53 Estimated
Eureka -----	25,500	166,490	191,990	7,028	Contract awarded
Indio -----	9,000	94,000	103,000	4,428	Bids due
Inglewood -----	29,050	253,000	282,050	14,500	Approved by P.W. Board
San Bernardino	37,500	276,126	313,626	16,000	Bids due
Vallejo -----	8,500	184,000	192,500	7,710	Approved by P.W. Board
San Francisco					
parking -----	37,000	54,200	91,200	-	Approved by P.W. Board
Stockton					
parking -----	18,000	17,000	35,000	-	Approved by P.W. Board
	<u>\$218,634</u>	<u>\$1,964,816</u>	<u>\$2,183,450</u>	<u>109,427</u>	
Totals -----	<u>\$646,394</u>	<u>\$4,374,797</u>	<u>\$5,021,191</u>	<u>277,059</u>	

The estimated condition of the Contingent Fund as of June 30, 1954, is shown in the following statement:

Statement of Department of Employment Contingent Fund

Unappropriated balance June 30, 1953-----	\$485,937.47
Less appropriation for support-----	63,605.00
Less accounts payable year appropriation-----	112,704.90
Total -----	<u>\$310,127.57</u>
Plus estimated revenue 1953-54-----	792,500.00
Plus building amortization payments-----	329,300.00
Estimated surplus June 30, 1954-----	<u>\$1,431,927.57</u>

CONCLUSIONS AND RECOMMENDATIONS

A review of the present status of the Department of Employment branch office building program from the Contingent Fund leads to the following conclusions:

1 The acquisition of sites for and the approval of funds for construction of branch office buildings for the Department of Employment have not been subject to the same standards of project justification and procedures for cost estimates as other capital outlay projects.

2. The language of Item 393 of the Budget Act of 1953 contains authorization for unspecified augmentations for capital outlay from a fund for which no current appropriation for capital outlay is made.

3. As of June 30, 1954, approximately \$1,400,000 will remain as surplus in the Contingent Fund available for any capital outlay or other appropriation by the Legislature. When there is added to this the sum of \$500,000 authorized for return to the Contingent Fund by Chapter 1776, Statutes of 1953, close to two million dollars is available for other state purposes.

4 To continue to finance the department's branch office building program through the use of the Contingent Fund will involve ultimate expenditures of 10 to 12 million dollars from funds which can legally be used for other state purposes, and which expenditures will have the ultimate effect of reducing federal reimbursements for unemployment insurance administration, while making no corresponding reduction in the impact of federal employment taxes in California.

In the light of these conclusions it is recommended that no further appropriations for capital outlay be made from the Contingent Fund and that Government Code Section 11006 be amended to limit the continuing appropriation presently contained in the Unemployment Insurance Act relative to the Contingent Fund.

Summary of State Financial Statistics, 1946-1954

Prepared by the Legislative Auditor, October, 1953

TABLE I

State Tax Collection Data, 1952-53

<i>State</i>	<i>Tax Collections (Millions)</i>	<i>Tax Collections as % of Total</i>	<i>Tax Collections Per Capita</i>	<i>Tax Collections as % of Income Payments</i>
48 State Total ----	\$10,542	100.0	\$68.04	4.2
California -----	1,139	10.8	100.04	4.9
Illinois -----	514	4.9	57.69	2.9
Michigan -----	582	5.5	86.83	4.8
New York -----	1,117	10.6	73.58	3.6
Pennsylvania ----	595	5.6	55.76	3.3

SOURCE "State Tax Collections in 1953," Bureau of the Census, release dated August 31, 1953

TABLE II
Comparison of California's Estimated Expenditures and Estimated Revenues for 1953-1954
With Actual Expenditures and Actual Revenues for 1946-1947

<i>State Expenditures</i>									
<i>Fiscal year</i>	<i>Estimated population</i>	<i>Total expenditures</i>		<i>General fund expenditures</i>		<i>Special fund expenditures</i>		<i>Reserve fund expenditures</i>	
		<i>Amount</i>	<i>Per capita</i>	<i>Amount</i>	<i>Per capita</i>	<i>Amount</i>	<i>Per capita</i>	<i>Amount</i>	<i>Per capita</i>
1953-54 -----	12,200,000	\$1,393,700,400	\$114.23	\$837,165,200	\$68.62	\$492,203,100	\$40.34	\$64,332,100	\$5.27
1946-47 -----	9,700,000	\$469,680,000	\$48.42	\$247,830,000	\$28.33	\$176,100,000	\$18.15	\$18,750,000	\$1.94
<i>Increase</i>									
Amount -----	2,500,000	\$924,020,400	\$65.81	\$562,335,200	\$40.29	\$316,103,100	\$22.19	\$45,582,100	\$3.33
Percent -----	25.8%	196.7%	135.9%	204.6%	142.2%	179.5%	122.3%	243.1%	173.0%
<i>State Revenues</i>									
		<i>Total revenues</i>		<i>General fund revenues</i>		<i>Special fund revenues</i>		<i>Reserve fund revenues *</i>	
		<i>Amount</i>	<i>Per capita</i>	<i>Amount</i>	<i>Per capita</i>	<i>Amount</i>	<i>Per capita</i>	<i>Amount</i>	<i>Per capita</i>
1953-54 -----	12,200,000	\$1,278,510,500	\$104.79	\$803,835,200	\$65.89	\$472,607,100	\$38.73	\$2,068,200	\$0.17
1946-47 -----	9,700,000	\$604,950,000	\$62.37	\$447,300,000	\$46.11	\$157,400,000	\$16.23	\$250,000	\$0.03
<i>Increase</i>									
Amount -----	2,500,000	\$673,560,500	\$42.42	\$356,535,200	\$19.78	\$315,207,100	\$22.50	\$1,818,200	\$0.14
Percent -----	25.8%	111.3%	68.0%	79.7%	42.9%	200.3%	138.6%	727.3%	466.7%

* Revenue represents interest on investment of money in the funds. Transfers from General Fund not included.

TABLE II-A

Change by Major Expenditure Groupings—1946-1947 to 1953-1954

<i>Expenditure Groupings</i>	<i>1946-47 (Millions)</i>	<i>1953-54 (Millions)</i>	<i>Increase</i>	
			<i>Amount</i>	<i>Percent</i>
Operating Expense -----	\$142.2	\$363.0	\$220.8	155
Subventions:				
Education -----	112.7	409.9	297.2	264
Welfare and Public Health -----	55.2	159.2	104.0	188
Other -----	12.5	17.5	5.0	40
Shared Revenues				
Highways and Liquor -----	61.1	172.6	111.5	182
Capital Outlays				
Highways -----	53.0	203.0	150.0	283
Other -----	33.0	68.5	35.5	108
Total Expenditures -----	\$469.7	\$1,393.7	\$924.0	197

TABLE III

California's General Fund, Income, Outgo and Surplus—1946-1947 to Date

	Income	Out Go		Total Outgo	Operating Surplus (+) or Deficit (—)	Budgetary* Adjustment	Cumulative Surplus
		Expenditures	Transfers to Reserves				
June 30, 1946 -----							\$175,839,186
1946-47 -----	\$447,288,354	\$274,826,836	\$237,446,250	\$512,273,086	—\$64,984,732	+ \$3,863,818	114,818,272
1947-48 -----	471,696,706	412,588,912	29,275,000	441,863,912	+ 29,832,794	— 1,554,676	143,096,390
1948-49 -----	510,440,640	507,625,919	79,975,867	587,601,786	— 77,161,146	— 9,366,383	56,568,861
1949-50 -----	553,318,691	577,171,910	---	577,171,910	— 23,853,219	+ 4,136,429	36,852,071
1950-51 -----	672,502,598	588,508,776	---	588,508,776	+ 83,993,822	+ 1,269,474	122,115,367
1951-52 -----	734,162,793	637,038,802	49,258,938	686,297,740	+ 47,865,053	---	169,980,420
1952-53 (estimated) -----	776,355,464	731,933,667	129,739,439	861,673,006	— 85,317,642	+ 1,000,000	85,662,778
1953-54 (estimated) -----	803,835,183	837,165,221	33,249,219	870,414,440	— 66,579,257	---	19,083,521 ^b

* Includes adjustments for prior years and changes in methods of accounting for revenues and expenditures

^b Considering \$9,468,919 of surplus which is earmarked in the General Fund for the Central Valley Project, this figure would be \$9,614,802.

TABLE IV

Detail of Income to California's General Fund—1946-1947 to Date

	1946-47	1947-48	1948-49	1949-50	1950-51	1951-52	1952-53 ^b Act. & Est.	1953-54 ^b Est.
ABC Taxes & Licenses -----	\$24,353,029	\$16,907,800	\$17,563,432	\$16,376,043	\$19,890,054	\$18,159,609	\$19,240,000	\$19,525,000
Bank & Corp. Income -----	59,150,990	69,181,638	75,798,304	74,805,644	98,245,207 ^c	120,126,645	118,300,000	118,320,000
Inheritance & Gift -----	20,078,891	20,464,649	21,797,182	19,916,487	21,691,622	29,164,503	24,500,000	26,487,700
Insurance -----	14,468,269	17,304,162	20,155,770	22,853,447	23,853,447	25,731,960	29,769,569	33,800,000
Personal Income -----	51,218,815	50,184,698	50,142,289	60,504,196 ^c	75,890,972	90,914,286	100,000,000	103,435,000
Retail Sales -----	241,506,600	275,566,235	294,564,638	325,493,341 ^c	399,243,093	417,692,523	451,800,000	465,370,000
Transfers -----	---	---	---	2,077,722	437,815	137,068	50,926	---
Other -----	36,511,760	22,087,524	30,419,025	31,291,811	33,657,212	32,236,200	32,594,969	36,898,183
Total Income -----	\$447,288,354 ^a	\$471,696,706	\$510,440,640	\$553,318,691	\$672,502,598	\$734,162,793	\$776,355,464	\$803,835,183

* Includes General Fund share of \$4,451,000 in liquor license fees and \$8,075,000 in Motor Vehicle transportation tax and fees Changes in law precluded subsequent sharing with the General Fund.

^b Revenue estimates for the two years give effect to legislative action on the 1953-54 Budget These figures will, of course, be revised in the 1954-1955 Budget

^c Revenues affected by tax rate increases

Use of Passes on Common Carriers by Public Utilities Commission Personnel

Prepared by the Legislative Auditor, October 30, 1953

Section 533 of the Public Utilities Code provides:

“The commissioners and the officers and employees of the commission, shall, when in the performance of their official duties, have the right to pass, free of charge, on all railroads, cars, vessels, and other vehicles of every common carrier subject to control or regulation by the commission, between points within this State, whether such railroad, car, vessel, or other vehicle is used for the transportation of passengers or freight, and regardless of its class.”

This section is a reenactment of the provision for free transportation for state officials engaged in the regulation of common carriers originally adopted by the Legislature in 1878.

Prior to 1911 the duties of the Railroad Commission were limited solely to the regulation of common carriers, but in that year they were extended to include the regulation of public utilities generally, and in 1946 the agency's name was changed from Railroad Commission to Public Utilities Commission.

It has always been the practice for Public Utilities Commission personnel to use passes on railroads and bus lines for all business travel, and in 1952 the value of such transportation was estimated to be about \$40,000 at regular tariff rates distributed among the carriers as follows:

	<i>Value</i>	<i>Percent</i>
Southern Pacific Railroad-----	\$25,000	62 5%
Pullman Company-----	12,000	30 0
Santa Fe Railway-----	1,000	2 5
Pacific Greyhound Lines-----	1,000	2 5
Pacific Electric Railway and Bus Lines-----	1,000	2 5
Total -----	\$40,000	100 0%

This office has no basis for estimating the value of transportation furnished by carriers other than the foregoing but has reason to believe it is negligible.

The 1953 Legislature increased the Budget of the Public Utilities Commission for 1953-1954 by \$50,000 for travel on recommendation of a Subcommittee of the Senate Finance Committee which took the view that the use of all passes by Public Utilities Commission personnel should be discontinued on the basis that it was not sound public policy for the personnel of a regulatory state agency to be furnished such a large item of free service by the parties subject to regulation.

Subsequent to action on the 1953 Budget Act the State Controller questioned the legality of payment of the cost of transportation for commission personnel where such transportation could be secured free by the use of passes issued pursuant to Section 533 of the Public Utilities Code and, as a result, the Public Utilities Commission requested the Attorney General to rule on the question.

The Attorney General, in Opinion No. 53-151, issued August 28, 1953, ruled that public funds may be used to pay travel expenses of commission personnel incurred in riding as passengers on common carriers in performance of any official duties which do not relate to the regulation of common carriers. He also ruled, in the same opinion, that

Section 533 of the Public Utilities Code is amended or repealed, public funds may not be used to pay the fare of commission personnel on common carriers when they are engaged in official duties relating to the regulation of common carriers. As a consequence the Public Utilities Commission has instructed its employees that paid transportation must be used in the one case and passes in the other.

The staff of the Public Utilities Commission is organized by divisions as follows.

<i>Division</i>	<i>Staff</i>
Administration -----	72
Utilities Division -----	148
Transportation Division -----	266
Utility Finance and Accounts Division -----	30
Hearings and formal investigations -----	33
Reporting -----	19
Total -----	568

In general, employees in the Utilities Division are working exclusively on utilities other than common carriers, and those in the Transportation Division are working exclusively on common carriers, while employees in the other four divisions may be working on either.

Since no accurate data are available as to the distribution of free travel by commission personnel in the past as between the two groups, we are assuming it to have been about 50-50.

The 1953 Legislature in augmenting the Travel Budget of the Public Utilities Commission by \$50,000 apparently intended that the use of passes be discontinued, and to the extent that this is impossible under the Attorney General's opinion (in perhaps 50 percent of the cases) it can be said that the opinion reverses this legislative intent.

However, it is the view of the Attorney General that the legislative intent as expressed in the existing law (Section 533 of the Public Utilities Code) cannot be circumvented by expressions or findings or legislative subcommittees and until that section is amended or repealed public funds cannot be used for travel of commission personnel for purposes of regulation of common carriers.

In our opinion the existing use of passes by commission personnel is undesirable for the following reasons:

1 The issuance of annual passes to commission personnel leads to some abuses which would be minimized if all necessary business travel were budgeted and justified as such.

2 It is unsound public policy to require carriers subject to regulation to furnish free transportation to personnel responsible for the regulation.

3 The burden of supplying free transportation falls inequitably upon the various common carriers, with no relationship to the amount of regulatory activities required in the case of any of them.

4. It is not entirely feasible to distinguish administratively between travel in connection with the regulation of common carriers and other commission business. The present law, as interpreted by the Attorney General, leaves no room for administrative discretion, insofar as it provides that passes must be used in one case and may not be used in the other.

If Section 533 were to be repealed, the cost of transporting Public Utilities Commission personnel when engaged in duties relating to the regulation of common carriers would be a charge against the General Fund where passenger carriers are involved and against the Transportation Rate Fund where freight carriers are involved. The latter fund is supported by a tax of one-fourth of 1 percent of gross operating revenue from transportation of property within this State by carriers under the jurisdiction of the Public Utilities Commission.

A basic argument against the use of passes is that the value of the transportation furnished by a particular carrier has no direct relationship to that particular carrier's stake in the over-all problem of regulation. Neither the Pullman Company nor the Greyhound Bus Lines, for example, handles any freight, yet under existing law, as interpreted by the Attorney General, they are required to furnish free transportation to commission personnel engaged exclusively in matters involving freight carriers only.

About 90 percent of the value of the free transportation is furnished by the Southern Pacific Company and the Pullman Company, substantially all of which is for overnight travel between Los Angeles and San Francisco. If all passes were to be eliminated, much of this travel would probably go by air.

We are informed that until comparatively recent years the use of passes by commission personnel for transportation to and from work was considered to be legitimate and that this privilege was used as an inducement in recruiting new personnel. At present and for some time past the commission has discouraged this practice, although from information furnished us by Pacific Greyhound Lines it appears that the practice had not been entirely eliminated as recently as July and December of 1952.

The information furnished by Pacific Greyhound Lines indicates that 149 trips were made on passes by 24 Public Utilities Commission employees in July and 125 by the same number in December, mostly in the San Francisco Bay area, or a total of 274 trips during the two months. Of this total, 238 trips were made by 13 employees and a substantial part of these were between San Francisco and the towns in which the employees reside. In one instance, an employee residing in Walnut Creek made 20 trips between San Francisco and Walnut Creek and 26 between Walnut Creek and San Francisco during the two-month period, about half the number being in each month.

The annual report of the Public Utilities Commission for 1951-1952 indicates the number of carriers under commission jurisdiction to be as follows:

Airlines -----	8
Auto stage and truck carriers -----	578
Sleeping car companies -----	1
Express corporations and freight forwarders -----	19
Railroads, electric -----	6
Railroads, steam -----	36
Inland water carriers (certificated) -----	29
Inland water carriers (for hire) -----	9
Permitted carriers (permits in force June 30, 1952, radial highway common carriers, highway contract carriers, petroleum contact carriers, household goods carriers, city carriers) -----	21,494
Total -----	22,180

One additional and somewhat related question regarding the issuance of passes to commission personnel was commented upon in the opinion by the Attorney General, although not necessary to a determination of the question raised by the State Controller. This dealt with the liability of the carriers for negligent injury to pass users. In the past carriers have issued passes to commission personnel on the condition that the carrier not be held liable for negligent injury to the user of the pass, a condition which has caused considerable concern to the commission and its staff. The Attorney General in the last sentence of Opinion No. 53-151 states that if the State can legally require the carriers to transport the pass user without cost, there is no basis for imposition of this condition by the carriers and the right of the commission to travel without such condition can be appropriately enforced.

In view of the large number of carriers involved and the great diversity of their operations, we believe that it is inequitable to require that comparatively few (the five previously mentioned with perhaps one or two others) should be required to furnish passes for transportation of Public Utilities Commission personnel and, accordingly, recommend the enactment of legislation to eliminate the use of passes entirely. This can be accomplished by the repeal of Section 533 of the Public Utilities Code

Use of Department of Agriculture Border Checking Stations in the Enforcement of Other State Laws

Prepared by Legislative Auditor, November 5, 1953

During the past general session the Legislative Auditor was asked to examine California's Border Station System with regard to the several departments that might more effectively perform their activities if they had available personnel and installations at border entrances to the State.

THE PROBLEM

There are several departments of the State that are concerned with the movement of people and property across the State's borders. Among these are the Department of Agriculture, Board of Equalization, Department of Fish and Game, Department of Employment, and the Department of Motor Vehicles. The problem resolves into a question of whether each interested agency should establish its own installations, or whether a method should be provided under which agencies may contract for needed border services.

FINDINGS

Our preliminary investigation of this problem indicates the following:

1. The Department of Agriculture is the primary agency in border stations operations. Under Section 105 of the Agriculture Code the Director of Agriculture has the following authority:

"To prevent the introduction into, or the spread within this State, of pests, the director shall maintain at such places within this State as he deems necessary plant quarantine inspection stations for the purpose of inspecting all conveyances which might carry plants or other things which are or are liable to be infested or infected with pests."

Under this authority the Department of Agriculture has in operation 16 year-around and one seasonal border stations. These stations and the personnel assigned to each are shown in Table I. No other state agency maintains what might be described as border stations.

2. The Department of Agriculture is concerned with and operates its border stations for the primary purposes of enforcing quarantine laws and regulations and laws and regulations pertaining to produce standardization. Any other activities are secondary and are performed only insofar as time permits.

3. Agricultural border stations currently operate under the Bureau of Plant Quarantine in the Divisions of Plant Industry. In addition to carrying out the requirements of Section 105, this bureau performs cooperative activities for other bureaus in the Department of Agriculture, for other state agencies, and for federal, county, and private agencies. Exhibit A, attached hereto, contains the Bureau of Plant Quarantine's statement of its cooperative activities during the Fiscal Year 1952-1953.

4. In 1950, the Board of Equalization distributed to each agriculture border station necessary report forms and requested that it be advised of any trucks hauling property that might be subject to use taxes, and if trucks hauling for hire were licensed by California. Following this request, 400 reports were made to the board during the two months of November and December of 1950. A total of 696 reports were made in 1951, 146 during 1952, and only 46 during the first eight months of 1953. During the first eight months of 1953, no reports were turned in from Truckee, one of the largest points of entry. Perhaps the initial reports resulted in increased compliance with tax statutes and the need for fewer reports. However, it should be stressed that this activity of

the Department of Agriculture is cooperative and without reimbursement and, therefore, necessarily is secondary to the department's primary activities.

5. The Transportation Tax Administrator for the Board of Equalization is of the opinion that it would be desirable to place an employee of his agency in the principal border stations as a means of increasing the enforcement activities of his agency. This opinion is based upon his belief that an experienced investigator would be necessary to ascertain all possible tax obligations.

6. The Department of Agriculture is of the opinion that the quality of border station service would be adversely affected and the imposition upon travelers magnified if representatives of more than one agency were making traveler contacts at the stations. The department would have no objection to entering contractual arrangements to perform necessary services for other governmental agencies, provided such contracts have a statutory basis.

CONCLUSIONS

1. There are many non-agricultural services that are or that might be performed for governmental agencies through the use of border checking stations.

2. From a standpoint of economy and operating efficiency, it is our opinion that the total interests of the State would be best served through a single system of border stations. Since the Department of Agriculture has long operated and, in a sense, is the only department legally obligated to operate such stations, it follows that it should have charge of the single border station system, at least until adequate experience is available as the basis for some other arrangement.

3. For purposes other than enforcing provisions of the Agricultural Code (Sec. 34), we know of no legal basis at present under which the Department of Agriculture may do other than cooperate gratuitously with other agencies requiring border station service.

4. Permissive legislation allowing contractual arrangements between the Department of Agriculture and other governmental agencies would provide a firm basis upon which the department could furnish necessary services as well as gather related information for future evaluation by the Legislature.

RECOMMENDATIONS

On the basis of the foregoing we recommend:

1. That permissive legislation be enacted to provide for contractual arrangements between the Department of Agriculture and other governmental agencies for the rendering of governmental services on a cost basis, and

2. That such proposed contractual arrangements be reviewed in connection with the budget as are other activities of the State in order that all possible savings or other advantages to the State may be fully realized.

TABLE I
Distribution of Personnel Among Plant Quarantine Border Stations, 1953-54

	<i>Smith River</i>	<i>Redwood Highway</i>	<i>Hornbrook</i>	<i>Dorris</i>	<i>Pearline</i>	<i>Truckee</i>	<i>Meyers</i>	<i>Coleville</i>	<i>Woodford</i> ¹	<i>Renton</i>	<i>Yermo</i>	<i>Daggett</i>	<i>Parker</i>	<i>Blythe</i>	<i>Fort Yuma</i>	<i>Tule Lake</i>	<i>Alturas</i>	<i>Total</i>
Senior Plant Quarantine Inspector	1	1	1	1	1	1	-	-	-	-	1	1	-	1	1	-	-	10
Intermediate Plant Quarantine Inspector	1	1	1	1	1	2	1	1	-	1	2	2	1	2	2	1	1	21
Junior Plant Quarantine Inspector	3	3	6	6	3	8	3	3	-	3	10	7	4	12	11	3	3	88
Janitors	-	-	-	-	-	-	-	-	-	-	-	-	-	1	1	-	-	2
Seasonal and Temporary Help	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	*	21 man-years
Total	5	5	8	8	5	11	4	4	0	4	13	10	5	16	15	4	4	142

¹ Seasonal station only and operates as sub-station for Coleville station

* Total Seasonal and Temporary Help distributed among the stations as needed.

EXHIBIT A

Bureau of Plant Quarantine's Statement of Its Cooperative Activities at Border Checking Stations

The following is a list of cooperative activities handled by the border inspection stations during the Fiscal Year 1952-1953:

1. *Fruit and Vegetable Standardization Enforcement*: This consists of checking all commercial movement of fruits and vegetables into and out of the State to determine compliance with standardization requirements.

2. *Reporting to Market News Service on the movement of fruits and vegetables into and out of the State*: Only those fruits and vegetables inspected for standardization are reported. These reports are made daily by telephone from the stations having a large movement of produce. The other stations report by mail at regular intervals. All expense of reporting is borne by Market News Service. Market News Service summarizes the reports made to them and issues monthly and annual reports which our bureau would normally be required to do.

3. *Walnut Control Board*: This consists of reporting on post card forms shipments of walnuts which do not comply with the Walnut Board Marketing orders. Stamped postal card forms are furnished by the Walnut Control Board.

4. *The Bureau of Agricultural Statistics*: This consists of furnishing a monthly report from each station on the movement of livestock entering the State.

5. *USDA Bureau of Entomology and Plant Quarantine*: This consists of the enforcement of federal domestic plant quarantines and reporting on violations intercepted.

6. *Department of Public Health*: This consists of furnishing report forms to travelers entering carrying *Psittacine* birds, together with instructions relative to the need for reporting these birds.

7. *U.S. Fish and Wild Life Service*: This consists of cooperation in the enforcement of regulations on prohibited or restricted species of birds and animals.

8. *California Tree Fruit Agreement*: Consists of cooperating in the enforcement of marketing agreement on Elberta peaches, pears and plums. This cooperation is limited to submitting information to the tree fruit agreement agency on these commodities which do not comply with the marketing agreement.

9. *Tokay Grape Agreement*: Consists of notifying the agency on outgoing shipments of Tokay grapes which do not comply with the marketing order.

10. *Lemon and Grapefruit Marketing Agreement*: This consists of reporting to the agencies information on truck shipments which do not comply with the marketing agreement.

11. *Board of Equalization*: Reports are made to the board on trucks which are not properly licensed or do not in some manner evidence compliance with the board's Transportation Tax Law. Also facilities

are made available to representatives of the board for occasional spot checks to determine compliance with their regulations on the transportation tax and also to determine compliance with provisions of the Itinerant Merchant Act.

12. *Department of Employment*: During critical periods where labor is extremely short in some areas or there is a surplus in an area, pamphlets and information are distributed at border stations to those travelers who indicate a desire or need for information on farm labor placement.

13. *California Highway Patrol*: Information is given out to all interested travelers relative to state laws. In addition map folders are made available to those who wish them. These folders are furnished by the Highway Patrol.

14. *Division of Highways*: Information is furnished from several of our stations to the Division of Highways on road conditions and we cooperate with them by furnishing tourists information on road conditions, particularly when highways may be blocked temporarily.

15. *Department of Motor Vehicles*: Information from daily reports concerning out of state trucks is furnished.

16. *Department of Fish and Game*: Where the work load will permit, inspectors validate deer tags and furnish forms to incoming travelers for reporting fish and game taken from out of State.

17. *Division of Forestry*: A survey was conducted and information developed for this agency on the movement of Christmas trees from out of State. At some of the stations in critical areas inspectors issue camp fire permits. Forest fire educational literature is made available to all interested parties, particularly during the fire season.

18. *Personnel Board*: Space is frequently made available to the Personnel Board at border stations for holding civil service examinations and in many instances inspectors serve as monitors.

19. *Division of Animal Industry*: This consists of reporting to the division on the movement of livestock into the State. Information is given relative to the purpose for which the livestock is being brought in and indicates whether accompanied by health certificate from origin.

20. *Rodent and Weed and Seed Inspection*: Reports are furnished this agency on any incoming truck shipments of grain which does not comply with the Seed Labeling Law.

21. *Bureau of Chemistry*: Fruits such as apples and pears are inspected to determine whether there is an excessive amount of spray residue present. Lots which are found to be contaminated are submitted to the Bureau of Chemistry for analysis to determine if the contamination is in excess of the legal tolerance.

22. *Bureau of Market Enforcement*: The facilities of border stations are made available to representatives of the market enforcement agency for the purpose of checking on produce peddlers. Daily reports are made available to representatives of this agency who may be interested in checking so-called "wild cat" peddlers. Information is given the produce peddlers relative to the requirements of the Market Enforcement Bureau.

23. *Bureau of Entomology*: Insect trapping was carried on at several of our stations to determine whether certain insects were present in those locations. Inspectors are also active in collecting and sending in specimens of insects found locally, thus supporting their state survey program. Information relative to the movement of bees into the State is furnished to bee men and to agricultural commissioners.

24. *Travel agencies, such as Californians, Inc., Redwood Empire Association, and the All-Year Club of Southern California*: These agencies are allowed to install "Take One" boxes at border stations to facilitate distribution of their literature to travelers. The material is shipped to the stations and our inspectors see that there is always a supply available to the traveler.

25. *Interstate Commerce Commission*: The facilities at some of our stations are made available for periodic spot checks of commercial trucks to determine compliance with Interstate Commerce Commission's regulations. This usually consists of a representative of the commission being assigned to a station for a period of two to five days at approximately six month intervals.

26. *County Agricultural Commissioners*: This consists mainly of reporting to the commissioners on the movement of plants or plant material in which they are interested from a county standpoint but which would not be of state quarantine interest.

27. *Various agencies who are interested in migration information* are furnished copies of our report on travel.

28. *F.B.I. and other law enforcement agencies*: Border station daily records are available to these agencies and are frequently referred to to determine whether certain violators have entered the State. Inspectors frequently furnish information on the movement of violators wanted for major crimes.

29. *Civil Defense*: The facilities at border stations have been offered the Office of Civil Defense to be used as observation stations. In most instances the stations are now serving as ground observation outposts manned primarily by inspectors. Several stations operated air testing equipment in connection with the atomic experiments conducted in Nevada.

It should be understood that all of the above cooperative activities with the exception of fruit and vegetable standardization have been carried on to the very best of our ability insofar as the work load would permit. Fruit and vegetable standardization is considered to be a part of our regular border station work.

Report and Recommendations on the State Watermaster Service

Prepared by the Legislative Auditor, December 4, 1953

RECOMMENDATIONS

At the 1953 Session of the Legislature the Senate Finance Committee requested that the Legislative Auditor make a study of the State Watermaster Service to determine the desirability of continuing this as a partially state-supported activity. We have completed our study and have concluded that the question of state support for this program

is related directly to the question of the extent to which the state interest is involved. We accept the view that there is some state interest in having the activity continued, for the following reasons: First, in order that maximum utilization of California's water resources may be realized, it is probable that the State will be required to take an increasingly active role in controlling diversions from surface streams and extractions from underground basins in accordance with established water rights; second, as the water supply problem has become more critical in California, the need for preventing unauthorized appropriations of water from the streams of the State has become more pronounced; third, the State has a responsibility to protect the water rights of diverters situated downstream from watermaster service areas. It should be emphasized that the mere fact that there is a state interest in this program does not answer the question of the amount of state support, if any, that is justified. There are some programs financed entirely by private sources, and in which the State plays no part, which may be characterized as having some degree of state interest attached to them. Other activities in which there is a state interest, such as some of the agricultural inspection programs, are performed by the State on a wholly reimbursable basis.

A determination of the proper shares of the cost of the watermaster service to be assessed against the State or local interests appears to rest primarily upon a subjective appraisal of the relative value to the State and to the local water users of continuing this service. It is our opinion, after a review of the watermaster service, that the Legislature would be justified in reducing substantially the proportion of the cost of this program that is now being borne by the State.

FINDINGS

1. In terms of the amount of money expended, the watermaster service is not a large state program. However, the program may be expected to expand as water rights on various stream systems throughout the State are determined, and the ultimate cost to the State is unknown.

2. The water users who are the direct beneficiaries of this service represent a small percentage of the total water users in the State.

3. With the exception of the Raymond Basin Watermaster Service Area, all of the service areas are located in the northern part of the State.

4. Although the Division of Water Resources is required by law to create a watermaster service area as the rights to water are determined, the decision as to whether or not a watermaster will be placed in the service area to supervise the distribution of water in accordance with established rights is left to the local water users.

5. Viewed as a function, this program bears some similarity to the work carried on by irrigation districts in supervising the distribution of water within their jurisdictions, an activity which is supported entirely by the irrigation districts themselves.

6. The State Watermaster Service Fund exists solely for the purpose of providing a depository for state and local contributions for support of the watermaster service. There does not appear to be any valid reason why this fund could not be abolished and the Water Resources Revolving Fund used as a depository for Watermaster Service Funds.

NATURE AND DEVELOPMENT OF STATE WATERMASTER SERVICE

The original legislative authorization for the creation of watermaster service areas was provided by the Water Commission Act of 1913. There is little historical data available concerning the intent of the Legislature in inaugurating this program. However, the inability of the individual water user to bear the burden of prolonged and expensive litigation appears to have been one of the principal reasons for instituting an administrative procedure for the determination of water rights, and for authorizing the watermaster program as a means of effecting the distribution of water once the rights were determined. Originally, the law provided that the State would bear the entire cost of the service. This policy remained in effect until 1927, at which time the law was amended to provide that the State would pay only one-half the cost, the other one-half to be paid by the owners of the rights to divert or store water in the service area.

The Department of Public Works, acting through the Division of Water Resources, is required by Section 4026 of the Water Code to create watermaster service areas "from time to time as rights to water are ascertained and determined." Although the law was passed in 1913, approximately nine years elapsed before the first watermaster service area was created. The rights to water on the West Carson River were determined by court decree on November 29, 1921 (*In re West Carson River*, Superior Court, Alpine County), and the West Carson River Watermaster Service Area was created on February 6, 1922.

A number of other service areas have been created subsequently, and there have been modifications of some of these areas in accordance with Section 4032 of the Water Code, which provides that "service areas may be enlarged, reduced, consolidated, or abolished from time to time as convenience of administration may require." The power to make such modifications rests within the Department of Public Works and is exercised through the Division of Water Resources.

At present there are 17 watermaster service areas in California. All of the service areas, with the exception of Raymond Basin, were organized for the purpose of supervising the distribution of water from surface streams. The Raymond Basin Watermaster Service Area, located in Los Angeles County, was formed to supervise the extraction of groundwater. With the exception of Raymond Basin all of the service areas are situated in the northern part of the State.

Although the West Carson River Watermaster Service Area is still in existence, it should not be regarded in the same manner as the other service areas. A determination of the rights to the water of this stream, which runs through both California and Nevada, was commenced in a Federal District Court in the State of Nevada in the 1920's, and the final court decree is still pending. In 1950, the Nevada court issued an order providing for distribution of the water in accordance with preliminary data submitted to it. The distribution was to be supervised by a Federal Watermaster, and the cost of the service was to be assessed against the water users. Thus, although the West Carson River Watermaster Service Area continues in existence pending a final determination of the water rights, the State of California does not provide the watermaster, and there is no state cost involved in the supervision of the stream.

Excluding the West Carson River and Raymond Basin Watermaster Service Areas, the total amount of water owned by water users in the remaining 15 service areas is 3108.26 cubic feet per second. This water is applied to 249,600 acres of land, and there are 929 water users in these service areas. In addition, there are 25 water users in the Raymond Basin Watermaster Service Area extracting 21,451 acre feet from the underground basin; this water is used to supply municipal, domestic, and industrial needs and very little is used for irrigation.

In order to evaluate the watermaster service function it is necessary to understand the detailed procedure governing the creation and operation of service areas. It has been pointed out that the Division of Water Resources is empowered to establish service areas from time to time as rights to water are ascertained and determined. Section 4027 of the Water Code provides that this determination may be accomplished by any or all of the following:

(a) "Under procedure provided for in this division (of the Water Code)." This refers to the statutory procedure (administrative determination) and court reference procedure.

(b) "Under procedure provided by law, other than this division (of the Water Code)." This refers to the situation in which the court makes its own determination of the water rights on a stream without the assistance of the Division of Water Resources. The Cedar Creek Watermaster Service Area is the only service area created where the rights were determined in this manner.

(c) "By agreement in writing entered into by the respective claimants." The court plays no part in this type of determination.

(d) "By permits and licenses issued subsequent to any such adjudication or agreement."

The three methods that have been used most frequently to determine water rights are statutory procedure (administrative determination), court reference, and agreement of claimants, as set forth in Section 4027 (a) and (c) above.

The statutory procedure (or administrative determination) Section 4027 (a), can be initiated by one or more claimants to water of any stream system, requesting a determination of the rights of the various claimants to the water of that stream system. If the Division of Water Resources, upon investigation, finds that the facts and conditions are such that the public interest and necessity will be served by a determination of the water rights involved, it must then enter an order granting the petition and proceed with the determination. A detailed investigation is made and surveys and maps prepared to show the stream system, the location of each conduit diverting therefrom, the land irrigated and capable of being irrigated by each conduit, and the kind of culture upon the irrigated land. Approximately a year is normally required for the division to complete this phase of the determination. The division then serves notice on the water users to present proof of their claims and sets a period of not less than 60 days within which they may file their data. As soon as practicable after the expiration of the period for filing proofs, the Division of Water Resources assembles all proofs that have been filed and prepares an abstract of them. The claimants are given copies of the abstract and notified that the evidence

will be available for public inspection at a certain time and place. If a claimant desires to contest any of the statements contained in the proofs of claim submitted by any other claimant, he may file a notice of contest with the division. Hearings are held by the division in order to consider the disputed claims, and upon completion of the hearings the division makes an order of determination establishing the several rights to the water of the stream system. All persons who have filed proofs of claim or who have become interested through intervention or as contestants in the proceeding must be notified of the order of determination. In addition, a certified copy of the order, together with the original evidence and transcript of testimony, is filed with the superior court of the county in which the stream system or some part thereof is situated. In resolving conflicting water right claims, compromises must inevitably be made. The Division of Water Resources endeavors to secure agreement on as many points as possible before the order of determination is filed with the court. In this way, the court proceedings are kept to a minimum, and the court need decide only those points that remain at issue. A hearing is held in the superior court, after which the court enters a decree determining the rights of all persons involved in the proceeding. The court decree declares as to the water right adjudged to each party, the priority, amount, season of use, purpose of use, point of diversion, and place of use of the water; and as to water used for irrigation, the decree must declare the specific tracts of land to which it is appurtenant, together with such other factors as may be necessary to define the right. The decree is conclusive as to the rights of all existing claimants upon the stream system lawfully embraced in the determination. These steps, in brief, are the essential elements of the statutory procedure for determination of water rights, as set forth in Sections 2500-2865 of the Water Code. We have been advised by the Division of Water Resources that this procedure, from the initiation of the investigation to the filing of the order of determination with the court, usually requires about three years. The cost of an administrative determination is paid by the claimants.

Also provided in Section 4027 (a) is court reference procedure, which is a second method of determining water rights. In any suit brought in a court of competent jurisdiction for determination of water rights, the court may order a reference to the Division of Water Resources either (1) as referee of any or all issues involved in the suit, or (2) for investigation of and report on any or all of the physical facts involved. In recent years the division has endeavored to confine its participation in court reference cases to an investigation of the physical facts, leaving such matters as hearings and interpretations of law to the court. However, in presenting its report to the court, the division generally offers some interpretation of the physical data which it has compiled. The amount of time required to carry out this investigation depends upon the nature of the court's request for data, which may be extensive or of only limited scope. In deliberating the case, the court reviews the report on the division's investigation, and finally a court decree is handed down determining the water rights of all parties concerned. It should be noted that whereas in the statutory procedure the law requires that

the water rights of the entire stream system be ascertained, the determination of water rights in a court reference may encompass a more limited area.

A third method of determining water rights, Section 4027 (c), is through an agreement signed by the claimants. The Division of Water Resources conducts an investigation of the stream system, which serves as a basis for the agreement. The cost of the investigation is usually borne by the water users. Although the agreement signed by the claimants does not establish a firm water right, such as might result from a court decree, it does provide a legal basis for the creation of a watermaster service area.

Because the determination of water rights is prerequisite to the establishment of a watermaster service area, we have outlined above three principal ways in which water rights on a stream or stream system are ascertained. Once the rights have been determined the Division of Water Resources is required by law to create a service area. The water users may then request the division to appoint a watermaster to supervise the distribution. The code states that the request must be submitted by the owners or governing bodies of at least 15 percent of the conduits lawfully entitled to directly divert water from the streams or other sources of water supply in the service area. If the division believes that the need for a watermaster exists, it may approve the request and appoint one or more persons to serve that area. As a general rule, the service areas are set up as one-man units, although in some cases a single watermaster may be assigned to the supervision of two or more of the smaller service areas. The division also has the power to discontinue watermaster service in any service area where the need no longer exists, or to revive the service whenever and as frequently as required.

The watermasters are full-time employees of the Division of Water Resources and are assigned to the watermaster activity for approximately eight months of the year, except for Raymond Basin which is a year-round operation. Part of their work is the preparation of an annual report on each of the service areas. The balance of the year they are assigned to other activities of the division. Graduate engineers are employed for this work wherever possible. It is the duty of the watermaster to divide the water by controlling the headgates so as to insure its distribution in accordance with the rights of the users. If the watermaster fails to distribute the water according to the established rights, the superior court may grant an injunction to the injured party.

Section 4175 of the code provides that "Every person who wilfully and without authority opens, closes, changes, or interferes with any headgate, waterbox, or measuring device while it is under the control of the watermaster, or who wilfully takes or uses water which has been denied him by the watermaster under the provisions of this part is guilty of a misdemeanor". Although the watermasters have the power to make arrests, it is a power that has been exercised infrequently.

The owners of conduits subject to regulation by a watermaster are required to construct and maintain suitable diversion works, headgates, and water flow measuring devices.

The code requires that one-half of the cost of administering a service area and of distributing water therein be paid by the State and one-half

by the owners of the rights to divert or store water in the service area. The budget for the watermaster service for the 1953-1954 Fiscal Year is \$58,754. Of this amount \$30,946 is appropriated from the General Fund and \$27,808 from the Watermaster Service Fund. In addition, \$3,138 is appropriated to the State Employees' Retirement Fund from the Watermaster Service Fund, thus equalizing the contributions of the State and the water users for support of the watermaster service.

Between January 1st and March 1st of each year the division prepares a statement for each service area. The statement contains a budget showing the amount of money estimated to be necessary to pay the cost of administration of the service area and the distribution of water therein for the current calendar year. It also contains an apportionment of one-half the amount of the budget among the owners of the various rights to store or divert water within the service area. One-tenth of the "owners expense", which is that portion of the total cost of the service assessed against the water users, is apportioned equally among the respective ownerships of all water rights involved. The remaining nine-tenths is apportioned in accordance with the quantities of water which the owners of the respective water rights are entitled to store or divert within the service area.

Prior to March 15th of each year, the division transmits copies of the statement for each service area to the State Controller and to the tax collectors of the counties in which any part of the service area is situated. After filing the statement with the tax collectors and on or before March 15th of each year, the division must serve each owner named in the statement with a copy of it. Service on the owner may be made personally, by mail, or by publication. The owner of each right to store or divert water is then obligated to pay to the tax collector of the county in which the works for the diversion of water under such right are located the amount apportioned to him. Payments become delinquent after the last Monday in April of the year in which the apportionment was made. We have been advised by the division that if, at the end of a year, an owner is still delinquent, a letter is sent to him calling the delinquency to his attention. Another notification is sent after the second year has expired. If the owner still fails to pay the amount owed, the matter is referred to the legal staff of the division.

Payments from the water users are placed in the State Watermaster Service Fund. The fund is divided into separate accounts and the money collected is deposited to the credit of the proper service area. There is no working capital in the fund.

On or before March 1st of each year the Department of Public Works must file with the Department of Finance a certified copy of each service area statement. On receipt of the statement, the Department of Finance provides for the transfer of one-half the amount of each budget therein contained from the general support funds of the Department of Public Works to the State Watermaster Service Fund to the credit of the respective service areas for which such budgets were prepared.

Review of State Purchasing Practices

Prepared by the Legislative Auditor, December 4, 1953

The Purchasing Division has recently issued a set of administrative procedures which are a part of the State Administrative Manual issued by the Department of Finance. These procedures are supplemented for the buyers of the division by a *Buyer's Manual* issued by the Purchasing Division for internal use. A review of the administrative procedures, the *Buyer's Manual* and conversations with officials of the Purchasing Division provide the basis for this examination of purchasing activities and procedures.

Without examining into such detailed procedures as the flow of documents, we have reviewed the policies and general procedures of the division within three areas which have a direct bearing upon relations between state purchases and the business community. These three areas are: (a) term price agreements, (b) the standards program, and (c) specifications. It was within these areas that there appeared to be the most possibility for irregular or discriminatory practices. Each of these aspect of purchasing is described in the statements which follow.

TERM PRICE AGREEMENTS

Contract buying is used by the State as extensively as possible because it reduces the volume of repetitive work and secures a better price. A refinement of the regular contract procedure commonly referred to as the "term contract program" offers greater advantages to the State in certain areas than the ordinary contract. The term contract is not a regular contract, since no formal contract document is signed or referred to the Legal Counsel of the Department of Finance; it more accurately may be called a term price agreement predicated on volume buying, taking the form of a letter contract negotiated by the Purchasing Division directly with the vendor. Essentially, the price agreement purchasing plan is based upon an informal agreement between the State and a large vendor in a particular field under which the State estimates that it will purchase a certain amount from that vendor during a period of time. In return, the vendor promises to deliver to the State at discounts greater than the State has previously been able to obtain on this type of product.

It should be pointed out that the price agreement program is not new. The State has purchased gasoline on such a basis for 25 years. In the past few years, however, the program has been expanded considerably. The Purchasing Division is endeavoring to organize its purchases to buy additional categories of merchandise on price agreements. A corollary to this is the establishing of standards for various types of merchandise by means of investigations conducted by committees of state administrative officials with technical guidance from the Purchasing Division. This has made it possible to expand the price agreement program, since it can be predetermined what quality or specifications of material will be accepted state-wide. For example, recently the State Purchases Standards Committee approved certain items of office furniture as acceptable state-wide. Term price agreements are now in effect on most of the items found acceptable. However, the findings of

the Standards Committee will serve as the basis for all future price agreements on office equipment.

There are approximately 33 active price agreements covering such items as tires, gasoline, fuel oil, light globes, drugs and medicines, window glass, radio and electronic equipment, X-ray film, and certain chemicals. The State has agreements with such firms as W. P. Fuller and Company, Pacific Tire and Rubber, Hobbs Battery, A. B. Dick, Union Oil, Shell Oil, and Radio and Television Supply. These agreements are negotiated on a bid basis. The items agreed upon in these 33 price agreements are available at local suppliers throughout the State. The merchandise may be obtained by the using agency directly from a local distributor; e. g., A. B. Dick at the price agreed upon on a state-wide basis.

In contrast to the price agreements, the State has approximately 20 contracts wherein the merchandise is ordered centrally. This type of purchasing is used for items making up the stock of central stores. Currently, narcotics and liquor are examples of merchandise purchased centrally.

SAVINGS RESULTING FROM TERM PRICE AGREEMENTS

The savings that have occurred to the State as a result of the term price agreement program cannot be accurately or completely expressed in dollars, and the officials of the Purchasing Division are reluctant to make an estimate. However, in the Management Analysis Report No. A.N. 535, the Department of Finance states that "This program has already saved the State over \$150,000 per year." The Purchasing Division does attempt to point out several advantages which represent indirect savings. These are:

1. Better service to the ordering agency results through a reduction in paper work, reduced time in ordering, prompt delivery and the purchase of specific items.

2. The program affords better control over requisitioning and supply at the agency level.

3. It secures for the State better discounts than under other types of contracts. Formerly, the State obtained a discount of 15 percent from all vendors on steel office furniture. Under the price agreements currently in effect with Rucker-Fuller Company and James Hill of Oakland, the State obtains a discount of 24 percent. The price agreement with Rucker-Fuller Company has been in effect for two years; the agreement with the firm of James Hill of Oakland has been in effect for one year. Since the State has received the 24 percent discount, all other firms will now sell office furniture to the State on a 20 percent discount.

4. Such purchasing saves warehousing space through the maintenance of reduced inventories.

Two ways of negating the advantages occurring from price agreement purchasing or ordinary contract purchasing should be mentioned.

1. Present procedure permits so-called "emergency buying" of items where circumstances make it impractical to purchase under contract or in central stores. Emergency buying of items that should be anticipated and which are available under contract or in central stores may eliminate all savings gained by price agreement purchasing. It appears that

emergency buying by the agencies is not excessive. As a precaution to effectively discourage emergency buying, the Purchasing Division has established an administrative procedure which provides that "Officers and employees purchasing contract items at retail prices will be personally liable for the difference between the retail and contract price except in verified emergencies which must be fully explained on the invoice covering the emergency."

2. The vendor may also nullify the advantages of a contract purchase by substituting merchandise which is of lower grade than that ordered and paid for. The practice by vendors of substituting inferior merchandise for that specified in the contract demands that the State check constantly the goods it receives. While there is a receiving report completed at the agency level, it is not always satisfactory. The Purchasing Division attempts to follow up on purchases as much as possible by asking the agency to send samples of a shipment to the buyer who handled the contract. The buyer makes a visual test; in some cases the sample is turned over to the specifications analyst who may refer the sample for a detailed standards analysis by a testing laboratory. This practice has caught some vendors shipping inferior products and adjustments in price have resulted.

BIDDING PROCEDURE FOR TERM PRICE AGREEMENTS

The procedures employed by the Purchasing Division in publicizing contracts to secure the largest practical number of bids on a contract appear to be satisfactory. Primary reliance is placed upon the maintenance of qualified bidders' lists. These lists are maintained by the buyers. The lists are built up through experience on previous contracts, from vendor directories such as the Thomas Industrial Register and other industrial directories and from vendors who request to be considered when the State is letting contracts to bid. Newspaper advertising is not used because the Purchasing Division considers that there are always sufficient vendors interested to provide industry-wide knowledge of contract bids.

When bids are to be requested, a request for quotation is sent to a list of qualified bidders. The division has a special form on which bids are submitted. From an analysis by the division of the bids submitted, the bid of the lowest responsible bidder is accepted. Accepting the lowest responsible bidder occasionally means that the lowest bid is not accepted. When other than the low bid is accepted, it is the policy that the bid is reviewed and approved by a Deputy State Purchasing Agent. There is a Deputy State Purchasing Agent for each area office, Sacramento, Los Angeles, and San Francisco.

CALIFORNIA PREFERENCE

The Government Code sets out two provisions with regard to purchasing and letting of contracts which may affect the acceptance of a bid. The provisions commonly known as "California preference" provide that:

1 Price, fitness and quality being equal, purchasing agents shall give preference to supplies grown, manufactured or produced in the State (Section 4331 of the Government Code)

2. The bids or prices of California manufacturers or suppliers may be accepted although their bid or price is not the lowest but is within

5 percent of the lowest bid or price quoted by persons manufacturing the supplies outside the State (Section 4334 of the Government Code).

It is the policy of the Purchasing Division to follow closely the mandatory provision in Section 4331. Everything being equal, a bid by a California bidder is accepted in preference to an out-of-state bid.

On the other hand, it has not generally been state policy to follow the permissive provision of the code and give California manufacturers the 5 percent allowance. Exceptions have been made to give support to a new business in California.

CRITICISM OF TERM PRICE AGREEMENTS

From time to time business men express complaints against the term price agreement. Most of the complaints which have been brought to our attention, however, indicate that purchasing is being conducted to the best interests of the State. Some vendors believe that state business should be divided more or less equally among all sellers. The Purchasing Division is firm in its conviction that such a policy would never be to the best interests of the State unless all considerations were equal. A legitimate criticism by vendors would be that a contract or price agreement was not reopened for general bidding at the end of the contract period but renegotiated with the same firm for a second contract period. While the State might still be getting the most favorable discount under such an arrangement, the failure to completely reopen the contract is looked upon suspiciously by other vendors. We are informed that such was the case in the price agreement on office furniture which is currently in effect.

Another complaint against the price agreement has been voiced by jobbers who object to the State bypassing them to negotiate directly with the factories. In these instances the jobber who represents an out-of-state factory is normally protected by the manufacturer's policy to sell only through a local distributor. The Purchasing Division contends that buying through a local distributor is costly and inefficient to the State. The nature of its organization is such that it can deal as expeditiously with the manufacturer directly as dealing through a jobber. Since the latter charges a commission or write-up on the price, it is costly to the State to deal with the many local jobbers when their services are not necessary for state purchases. Therefore, the division has successfully negotiated directly with factories for some purchases; for example, clothing and drugs, thereby, they contend, obtaining a better price, more efficient ordering and better delivery.

STANDARDS PROGRAM

The State Purchases Standards Committee was organized in 1952 to formulate the basic policy which should govern the establishing of proper standards for purchase of quantity merchandise. The State Purchases Standards Committee is composed of the directors or deputies of eight of the largest departments of the State. Upon determining that there is a need for standards work in specialized fields, the committee establishes subcommittees to deal with the problems common to the various state agencies. The subcommittees make a determination as to what types of materials best fit the requirements of the state operating

departments. Within the scope of the State Purchases Standards Committee and its subcommittees there are possibilities for findings which could be questioned by vendors and department heads. The findings of the committee usually result in the selection or approval of the merchandise of some vendors in preference of others. However, our inquiry into the procedure followed and a review of the findings of the committee indicates that these purchases seem to be in the best interest of the State.

The subcommittees, consisting of representatives of the state agencies, are assigned to study general types of supplies or goods; e. g., clothing and textiles, detergents, food, medical supplies, and office equipment and supplies. The subcommittee makes a determination as to the best product or products based upon such factors as quality, price, durability, and service by suppliers.

In analyzing a product, the subcommittees usually go into the ingredients of the product thoroughly. This requires in some cases knowing the formulas. Some firms have been hesitant to disclose their formulas. On the other hand, some vendors feel that a sound specification; i. e., a state formula, will put everyone on an equal basis. In the case of floor wax, the Janitorial Supplies Subcommittee is trying to find an all-around acceptable formula. The Division of Buildings and Grounds has tried several and is now testing the federal specifications for a water emulsion floor wax. The Division of Highways is testing a formula of its own. Eventually, the State may decide upon and adopt a formula for state use.

The standards subcommittees often go beyond the area of recommending a specific product and inquire into the way a product is used. For example, the Janitorial Supplies Subcommittee recommended a uniform state-wide janitor training program in order to help solve the floor maintenance problem. The committee felt that in the absence of a uniform method of floor maintenance it would be impossible to supply standard janitorial supplies which would give uniform results throughout the State.

The standards subcommittees have, in some cases, recommended against a specific brand of equipment or product. In such a case, the reaction of the producer or seller may be that he is being discriminated against. On the other hand, the producer may accept the finding of the State as constructive and redesign his product. The findings of the State-wide Medical Supply Standards Committee of March 4, 1953, furnish an example. The committee found that one competitive dental unit was unsatisfactory and recommended that the State not buy that product. The committee, at the same time, found that other dental units were acceptable. Such information is kept confidential but is conveyed to the manufacturer. In this case, the rejected firm accepted the findings as constructive and is reported to be redesigning its unit to overcome the objections of the committee.

The membership on the State Purchases Standards Committee consists of the directors or deputies of eight of the largest departments in the State. The number of members on seven existing subcommittees ranges from eight to 17 with an average of 12 agency representatives on each subcommittee. The size of the committees and scope of their representation would appear to be an adequate safeguard against any collusion

on standards and specifications within the purview of the subcommittee. Furthermore, the findings of the subcommittee are reviewed by the Standards Committee.

SPECIFICATIONS

Specifications are becoming an important part of the findings made by the standards subcommittee. When the subcommittee recommends approval of certain items of equipment or products, the recommendation takes the form of a specification which may include certain acceptable brands or types. Generally, however, specifications originate with the agencies or the Purchasing Division. Since the Purchasing Division has no staff of specification writers, the burden of drawing up specifications is placed on the agencies. The buyers of the division naturally attain some knowledge and skill in understanding the specifications.

For items of general usage which are purchased regularly according to established standards, the specifications originate with the Purchasing Division. The agencies submit specifications on materials which require special features or which are peculiar to only one agency.

In all cases, the Purchasing Division is the final authority for approval of specifications. An agency can appeal to the Director of Finance in case of a difference of opinion. Normally, the Purchasing Division tries to resolve any difference. Presumably, a difference might arise when a specification is made too restrictive. In such a case the Purchasing Division tries to persuade the agency to broaden its specifications to permit putting the purchase out to bid. When only one bid is received on an article, the Purchasing Division tries to negotiate the price based on what other large users pay for the item. The division always tries to keep specifications from being too restrictive and may void the specifications if it considers them unduly restrictive.

BUYERS' RESPONSIBILITIES

Under the present organization of the Purchasing Division, the State is divided into three areas for which the purchasing activity is handled by the three area offices. There is an additional burden on the Sacramento office in that there is some centralization of purchasing for specific items; almost all contracts are let from Sacramento and Sacramento is the headquarters office for state purchasing. Even though 50 percent of the buyers in the division are assigned to Sacramento, the burden on this staff seems particularly heavy. For example, one buyer's assignment in the Sacramento office includes athletic equipment and supplies, bakery equipment, barber and beauty supplies and equipment, butcher supplies and equipment, coal and wood, dairy and bar equipment, janitorial supplies and equipment, kitchen equipment and supplies, musical instruments and supplies, petroleum products, photographic supplies, projectors, and refrigerators.

A buyer with an assignment such as the above is responsible for having a thorough knowledge of his field of merchandise and the conduct of purchasing all items required by any state agency in his area plus certain state-wide responsibilities. In order to carry out these duties he must develop and become acquainted with specifications;

work with the Standards Committee; acquire technical information on merchandise; keep up bid lists; obtain testing data and develop data on quantity of use by the State to permit purchasing based on anticipated demand; follow up on shipments and the quality of purchases; investigate additional markets, and acquaint himself with the agencies' problems in the field—to name some of the more important of his activities. Some of the senior buyers are assisted by junior buyers and in all cases there is clerical assistance. However, there is still considerable detail work left for the buyers. Much of this work is paper work which keeps the buyer in the office.

The criticism has been voiced that the Purchasing Division is not sufficiently acquainted with the problems of the agencies. While we recognize that the agencies must present their problems, the buyers must be able to devote the necessary time to the administrative officials to learn their problems. The buyer must also get out occasionally to the agencies' receiving platforms and see the merchandise that is being delivered at the time when it is delivered. Working with the business community also takes considerable time. Under the present state-wide assignment of duties and the responsibilities, it does not appear that the buyers are able to accomplish all of these duties to the extent that the large volume of purchases would warrant.

From our examination, the procedures and practices guiding the Purchasing Division appear to be sound. The actual employment of these procedures and practices are also sound as far as can be determined. Further, without having specific cases of abuse or irregular practice, it is not possible for us to uncover any discrimination between California and non-California manufacturers.

RECOMMENDATIONS

1. That all contracts and price agreements be reopened at the end of a year for bid or negotiation. This procedure will give vendors the opportunity to bid on the merchandise and also give the State the opportunity to take advantage of improvements in quality, design, and better price.

2. That the State Purchases Standards Program be encouraged and be expanded into all appropriate fields.

3. That the buyers devote more time on the follow up of shipments and the quality of purchases, investigating additional markets and acquainting themselves with the agencies' problems in the field. The above can be accomplished by minimizing the amount of paper work and other less important details that can be handled by other employees.

Report on Field Investigations Relative to Abolition of Hunter and Trapper Positions, Department of Fish and Game

Prepared by the Legislative Auditor, December 2, 1953

Under date of March 4, 1953, the Legislative Auditor, jointly with the Department of Finance and the Department of Fish and Game, submitted to the Legislature a report covering investigations of a proposal to abolish the hunter and trapper positions in the Department

of Fish and Game and to have the predatory animal control program of the Department of Fish and Game handled by the United States Fish and Wildlife Service on a contractual basis. Among the conclusions and recommendations in that report was one that recommended that a series of field checks be made during the ensuing year to determine the amount of man power required to perform the necessary and justifiable non-hunting and trapping services then being performed by the hunter and trapper group. This report is based on a number of field checks that were made by members of the Legislative Auditor's staff in cooperation with personnel from the Department of Fish and Game and the Division of Budgets and Accounts, Department of Finance.

During the earlier studies of the group, a perusal of a number of monthly reports submitted to the headquarters of the Department of Fish and Game seemed to indicate that only 20 percent of the time of the hunters and trappers was expended in work other than hunting and trapping. However, during the field checks, at which time 17 hunters and trappers of the Department of Fish and Game were contacted in their own areas of operation in practically all parts of the State, a study of their personal daily diaries or logs indicated that the average for this particular group was not less than 40 percent of the total effort expended in activities not directly related to hunting and trapping. Since those contacted represent approximately 50 percent of the total hunter and trapper group, we believe that their activities are typical of the whole group on a state-wide basis. The "other" activities consisted largely of such things as assistance to the wardens in the cooperative hunting areas, game depredations investigations, assistance with game management problems of various kinds, assistance to the game wardens during deer hunting season, transplanting of beaver *et cetera*. The reason for the discrepancy between the monthly reports submitted to headquarters and the daily logs kept by the trappers is apparent. In any given day a hunter or trapper might find that he was engaged in two or more different types of activity within the one day. Rather than submit a detailed breakdown of the day, the hunter-trapper personnel were accustomed to submitting a report for the day indicating the major activity of the day as being an all-day operation. In the over-all, this resulted in an appearance that more time was being spent in actual hunting and trapping than was the case. It should also be pointed out that often when a hunter-trapper was required to leave his trap line to enter some other activity for several days, he pulled up his trap line, which then had to be re-established at a later date. This results in a considerable waste of time in the hunting and trapping activity which might more logically be charged to the other activity, since it was the one responsible for uprooting the trap line. Since these extraneous activities cover such a broad range of duties, we again recommend that the Department of Fish and Game should establish a broad classification of lower echelon positions under which an employee may be shifted into any

type of work not requiring highly specialized skill. As we mentioned in the previous report, this classification should include, and therefore abolish, such positions as "Fish Hatchery Assistant" and "Game Conservation Aide." To our knowledge, the Department of Fish and Game has not yet been able to establish, through the Personnel Board, a new job classification that will be sufficiently all inclusive of the wide diversity of tasks to be handled by this low echelon group.

In the course of our field trips, we also attempted to determine and evaluate the attitude of interested groups toward the proposal of changing from state employed hunters and trappers to a contractual arrangement with the United States Fish and Wildlife Service. For this purpose, we contracted the representatives of more than a dozen sportsmen's organizations and requested cooperation and expressions of opinion on the subject. To date we have received from these organizations no substantial opposition to the proposal that such a change be effected. In our talks with various people in the field, we have received the impression that the present method of state employed hunters and trappers results in a comparatively inflexible operation with considerable resistance from personnel to being moved from one part of the State to another as the demands for predator control make necessary. We feel, on the other hand, that the service that would be offered by the United States Fish and Wildlife Service would be extremely flexible and would, by contractual agreement, enable the Department of Fish and Game to request the shifting of personnel almost at will, so that certain concentrations of predator control could be effected when most needed. For instance, during the nesting season of certain birds the predator control service could be requested to concentrate their work in the nesting areas so as to minimize the molestation of the nesting birds and thereby gain a greater benefit of birds for hunting purposes. This service to be offered by the United States Fish and Wildlife Service could be something in the nature of a "task force" with a great deal more mobility than is now possessed by the Department of Fish and Game and, hence, produce greater effectiveness of the man power utilized and the money spent for the purpose.

The initial proposal visualized a contract with the United States Fish and Wildlife Service amounting to \$100,000 annually for predator control work. We see no reason at this time to change this figure. We believe that it will provide an adequate and efficient control for substantially less money than is now being expended for the purpose. In connection with the new budget for the Fiscal Year 1954-1955, we recommend that the Department of Fish and Game eliminate all of the hunter and trapper positions, including the supervisory positions, and substitute an equivalent of 15 positions of the new broad classification mentioned above. We estimate that these positions would cost the Department of Fish and Game \$4,000 each annually, or a grand total of \$60,000.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Hoar, Mrs. Seevers, Mrs. Sligar, teachers; Mesdames Corcoran, Demes, Guthrie, Paul, and Portman, parents; and the following pupils of the Biggs Union School: Jimmy Palmer, Jeanine Brink, Rosamond Kibbe, Doretta Rowell, Patsy Corcoran, Davie Grien, Edward Nettleton, Larry Winters, Ronnie Vierra, Russell Demes, Billy Crow, Edward Beckley, Ruby Vargas, Betty Atkinson, Lee Anne Portman, Dorothea Guthrie, Richard Morris, Donald Enstine, Shirley Bowker, Gene Moss, Wayne Barnes, Wilma Adams, Janet Smith, Helen Mattos, Peggy Boll, Harvey Watson, Douglas Paul, Donald Shoney, David Winfrey, Diane Melville, Lynda Goselin, Irene Davis, Vera Wilks, Dolores Anglen, Dorothy Perry, Rena Fillmore, Joe Taylor, Douglas Sheffett, Harrold Smith, Carnelio Enriquez, and Ronnie Tudor.

On request of Messrs. Henderson and Hansen, the usual courtesies of the Assembly for this day were unanimously extended to Eben Coe of Fresno.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Sister Marie Charles, Sister M. Cleta, and the following pupils of the All Saints School of Hayward: Beverly Bonham, Charlene Bousson, Darlene DeBernarde, Ronald Enos, Diane Fenner, Irene Francis, Diane Garnier, Nancy Gear, Mary Ann Graham, Beverly Grandon, Patricia Healy, Neil Honeycutt, Susanne Hooper, Velia Landavaza, Geraldine Lewis, Walter Lindquist, Raul Lopez, David MacFarland, Patricia Marshall, Arthur Martin, Bernard Martin, Linda Mattos, Patrick McCabe, Sharon McCullough, Leonard Miller, James Nunes, John O'Harron, Barbara Patton, Robert Ravane, Brian Rudy, Jeannette Schiarizzi, Margaret Silva, Sylvia Silva, Thomas Sinclair, Gordon Soares, James Stanton, David Vargas, James Yeager, and James Vierra.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Dowdy, principal; Mrs. Kettelman, teacher; Mr. George Kohler, bus driver; Mrs. George Winter, Mrs. Harold Holbo; and the following students of the Ione Elementary School: Thomas Bamert, William Betz, Harry Briski, Jerry Cassesi, Michael Custino, Andrew Dixon, Eugene DuFrene, Edwin Hughes, David Jenkins, Robert Mello, Richard Powers, Norman Seid, David Schull, Michael Sinclair, George Winter, William Woods, Mirea Andersen, Marjorie Crook, Beverly Holbo, Marilyn Jones, Natalie Robles, Virginia Schilpp, Carole Sprenger, Dorothy Wafford, Winona Williams, and Lettie Jo Woodson.

ADJOURNMENT

At 10.11 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10.30 a.m., Wednesday, March 10, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

EIGHTH LEGISLATIVE DAY

TENTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Wednesday, March 10, 1954

The Assembly met at 10.30 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinchley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—78.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

Grant us, O Lord, In all the actions of this day to desire ardently whatever is pleasing to Thee. Inspire us with Thy wisdom that we may examine prudently all our projects and always choose the means that Thou wouldst have us use. Finally strengthen us with the spirit of fortitude that we may accomplish perfectly all that we have undertaken for the praise and glory of Thy name and the good of our fellowmen, through Christ our Lord—AMEN.

REQUEST FOR UNANIMOUS CONSENT THAT NAME OF MEMBER ATTENDING MEETING OF ALLOCATIONS BOARD BE PLACED UPON MORNING ROLL CALL

Mr. Luckel asked for, and was granted, unanimous consent that the name of the member attending the meeting of the Allocation Board, at this time, be placed upon the morning roll call as follows:

Mr. Munnell.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Clarke, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Conrad.

RESOLUTIONS

The following resolution was offered:

By Mr. Nielsen:

House Resolution No. 24

Relative to the passing of Robert A. Dunbar

WHEREAS, It has pleased Divine Providence to remove from this earthly sphere Robert A. Dunbar; and

WHEREAS, Robert A. Dunbar served for many years as a member of the staff of the Legislative Bill Room and endeared himself to the Members of this Assembly by his courtesy and devotion to his duty; and

WHEREAS, Robert A. Dunbar was born in the City of Sacramento and received his education and was engaged in business here for a great many years before assuming his position in the Legislative Bill Room; now, therefore, be it

Resolved, That the Members of this Assembly, hearing with sorrow and regret of the passing of an outstanding legislative employee, a good citizen of the State of California, a pioneer of the City of Sacramento, and a loving and devoted husband, do by this resolution convey their sympathy to the bereaved members of his family; and be it further

Resolved, That a copy of this resolution be forwarded by the Chief Clerk of the Assembly to the wife of Robert A. Dunbar, and that when the Assembly adjourns this day it shall do so in respect to the memory of Robert A. Dunbar.

Resolution read, and ordered referred to the Committee on Rules.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, March 9, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Senate Concurrent Resolution No. 1

Senate Concurrent Resolution No. 4

Senate Concurrent Resolution No. 2

Senate Concurrent Resolution No. 5

Senate Concurrent Resolution No. 3

Senate Concurrent Resolution No. 6

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 9, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

House Resolution No. 18

House Resolution No. 19

House Resolution No. 20

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 9, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Assembly Joint Resolution No. 1

Assembly Joint Resolution No. 2

Assembly Joint Resolution No. 3

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered engrossed.

ASSEMBLY CHAMBER, SACRAMENTO, March 9, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Assembly Concurrent Resolution No. 7

Assembly Concurrent Resolution No. 9

Assembly Concurrent Resolution No. 10

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered engrossed.

APPOINTMENTS TO COMMITTEES

Speaker Silliman announced the appointment of the following members to committees:

Mr. Shell to the Joint Interim Committee on Governmental Reorganization, vice Mr. Lipscomb.

Mr. Hansen to the Standing and Interim Committees on Ways and Means, vice Mr. Lipscomb.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. McCollister, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Grace Faulkner, Mrs. Arthur Gustafson, and John Gustafson of Novato.

On request of Mr. Allen, the usual courtesies of the Assembly for this day were unanimously extended to Sam Miller and Donald Sedgewick of San Jose.

On request of Mr. Marsh, the usual courtesies of the Assembly for this day were unanimously extended to former Assemblyman Everett G. Burkhalter of Los Angeles.

On request of Mr. Chapel, the usual courtesies of the Assembly for this day were unanimously extended to "Patty" Mozier of Los Angeles.

On request of Mr. McMillan, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. George Corwell of Los Angeles.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Tom Evans, Roger Evans, and Donald Jassel of Gridley.

On request of Mr. Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to L. D. Casner, teacher, and the following pupils of the Muddox School: Bernice Powers, Patricia Worle, Josie Leonard, Daisy Lee, Mary Ann Tateishi, Colleen Lucas, Lilly Lopez, Yvonne Garcia, Fred Kammerer, Joe Morse, Stephen Baldwin, James Watkins, Mary Trevino, Clarissa Fisher, Mary Lou Barsky, Darla Hogge, Barbara Wine, Donna Ross, Billy Lowrey, Albert LeRoy Pennington, Victor Mendrala, Arthur Payen, Jerry Porter, David Greenleaf, William Oliver Rowell, Angelo Lozoya, and Jack Barsky.

On request of Mr. Patterson, the usual courtesies of the Assembly for this day were unanimously extended to the following members of the Farm Bureau of Tulare County: Mrs. Kittie Knight, Miss Sarah Smith, Mrs. Evelyn Griswold, Mrs. Irene M. Frasher, Mrs. Charles Fisher, Mr. and Mrs. Ben Chamberlain, Mrs. Blanche Hill, Mr. and Mrs. Neal Lowe, and Mrs. Opal H. Short.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Erik Thorkleson, and Jean Walsh, and the following pupils of the Rio Linda School: Alfreda Andrews, Don Armstrong, Ed Baliel, Yvonne Bennett, Von Jean Bigelow, Joan Bishop, Mary DeGraw, Marian Duncan, Pat Dunn, Pat Downing, Roger Elmer, James Estes, Bob Gonsalves, Tom Hicks, Gary Hutchinson, Mariam Khan, Joe Ann McPherson, Darrel McRorie, Alfred Refuerzo, Betty Roby, Billie Wattson, Emma Weninger, Gene Garvin, Mary Alexander, Barbara Arth, Rita Barnes, LaRue Bates, Elaine Bidgood, Lewis Buchanan, Karen Buckley, Florence Chappell, David Ernst, Archie Estamps, Lucille Gonsales, David Hunter, Mickey Johnson, Sandra Lawson, Randy Maakestad, Sylvia Mathews, Patricia McCollough, Anna Miers, VerJoyce Pearson, James Rains, Nancy Raulston, Carolyn Slaughter, LaBerta Speer, Cora Lee Stauffer, Geraldine Tipton, Beverly Watts, Gray Weaver, Jean Weeks, Eva Williams, Sonja Wymore, Claudette Kingsley, and Rosemary Ayers.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to J. W. Lytton, Advisor; and the following pupils of the Denair High School: Anthon Turley, Bruce Murphy, Gene Allen, Richard Swanson, Gary Eppard, Beverly Deckart, Grace Deckart, Donald Tarvin, Betty Agee, Alan Dick, Doyle Burns, Donald Soares, Bonnie Troedson, Kay Domecq, Nellie Collins, Nancy Hamner, Doris Schendel, Nadine Jurick, Maxine Haile, Leah Hamlow, Marlys Harmon, Ruth Ann Barnes, Carole Heans, and Douglas Cunningham.

ADJOURNMENT

At 10.40 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 9.30 a.m., Thursday, March 11, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

NINTH LEGISLATIVE DAY
ELEVENTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Thursday, March 11, 1954

The Assembly met at 9.30 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohninus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Dolye, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hineckley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McColister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—78.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O Almighty and Eternal God, Creator of Heaven and Earth, Lord and Master of All Things; we adore Thee, we praise Thee, we thank Thee. Thy infinite good has brought us into existence and destined us for an eternal happiness with Thee. Thy boundless love has placed us above every creature of this world and showered us with countless other blessings. Thy divine mercy stands ready to forgive us our faults and negligences. Help us to know Thee and love Thee and serve Thee well that we may deserve to be called Thy Children, through Christ our Lord.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Conrad, further reading of the Journal of the previous legislative day was dispensed with.

LEAVE OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Luckel.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS**

The following bills were introduced, and read the first time:

Assembly Bill No. 14: By Mr. George D. Collins—An act to amend Section 6359 of, and to add Sections 6365, 6371, and 6372 to, the Revenue and Taxation Code, relating to the sales and use taxes.

Referred to Committee on Revenue and Taxation.

Assembly Bill No. 15: By Mr. George D. Collins—An act to amend Section 24431 of the Business and Professions Code, relating to the taxation of beer and wine, to take effect immediately.

Referred to Committee on Revenue and Taxation.

Assembly Bill No. 16: By Mr. George D. Collins—An act to amend Sections 19485 and 19597 of the Business and Professions Code, relating to horse racing.

Referred to Committee on Revenue and Taxation.

Assembly Bill No. 17: By Mr. George D. Collins—An act to add Part 13, comprising Sections 30001 to 30473, inclusive, to Division 2 of the Revenue and Taxation Code, relating to a state tax with respect to the sale and use or consumption of cigarettes and to make an appropriation for the administration thereof.

Referred to Committee on Revenue and Taxation.

Assembly Bill No. 18: By Mr. Samuel R. Geddes—An act to obtain revenue for the General Fund by authorizing the sale of certain state property.

Referred to Committee on Ways and Means.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 10, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 7

Assembly Concurrent Resolution No. 9

Assembly Concurrent Resolution No. 10

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolutions ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 10, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Joint Resolution No. 1

Assembly Joint Resolution No. 2

Assembly Joint Resolution No. 3

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolutions ordered on file.

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 11, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Assembly Joint Resolution No. 4

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered engrossed.

ASSEMBLY CHAMBER, SACRAMENTO, March 11, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Assembly Concurrent Resolution No. 12

Assembly Concurrent Resolution No. 13

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered engrossed.

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, March 11, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 12

And reports the same correctly engrossed.

BURKE, Chairman

Request for Unanimous Consent

Mr. Stewart asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 12, at this time, without reference to file.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 12

Assembly Concurrent Resolution No. 12—Relative to approving a certain amendment to the charter of the City of Pasadena, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the twenty-fifth day of February, 1954.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Backstrand, Berry, Bonelli, Willis W. Bradley, Bulen, Burke, Casey, Chapel, Clarke, Cloyd, Cooke, Coolidge, Crendon, Davis, Dickey, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Erwin, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hunkley, Hobbie, Kelly, Kloockslem, Lanteman, Levering, Lowrey, Luckel, LeRoy E. Lyon, Maloney, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munneil, Patterson, Porter, Ross, Shaw, Shell, Smith, Stanley, Stewart, Weinberger, and Mr. Speaker—55

NOES—None.

Resolution ordered transmitted to the Senate.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, March 11, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

House Resolution No. 22

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered on file.

RECESS

At 9.44 a.m., on motion of Mr. Levering, the Assembly recessed until 10.08 a.m.

REASSEMBLED

At 10.08 a.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

CONSIDERATION OF DAILY FILE**CONSIDERATION OF HOUSE RESOLUTION NO. 18**

By Messrs. Maloney and Ernest R. Geddes:

House Resolution No. 18—Relative to congratulating Mr. and Mrs. Thomas J. Doyle on their Golden Wedding Anniversary.
Resolution read.

**Request for Unanimous Consent That Names of All Members Present Be Placed
Upon House Resolution No. 18 as Co-authors**

Mr. Hansen asked for, and was granted, unanimous consent that the names of all members present be placed upon House Resolution No. 18 as co-authors.

Roll Call

The roll was called, and the following members indicated a desire to become co-authors of House Resolution No. 18:

AYES—Allen, Backstrand, Berry, Bonelli, Willis W. Bradley, Brown, Bulen, Burke, Casey, Chapel, Clarke, Cloyed, Cooke, Coolidge, Crendon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hineckley, Hobbie, Kelly, Kilpatrick, Kloksiem, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—69.

NOES—None.

Consideration of House Resolution No. 18, As Amended

By Messrs. Maloney, Ernest R. Geddes, Allen, Backstrand, Berry, Bonelli, Willis W. Bradley, Brown, Bulen, Burke, Casey, Chapel, Clarke, Cloyed, Cooke, Coolidge, Crendon, Dahl, Mrs. Davis, Messrs. Dickey, Dills, Dolwig, Miss Donahoe, Messrs. Donald D. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hineckley, Hobbie, Kelly, Kilpatrick, Kloksiem, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Silliman, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger:

House Resolution No. 18

Relative to congratulating Mr. and Mrs. Thomas J. Doyle on their Golden Wedding Anniversary

WHEREAS, Our colleague, Thomas J. Doyle, and his bride, Laura M. Doyle, have recently celebrated their Golden Wedding Anniversary, having traveled down the matrimonial road together for 50 years without detours or deviations and with fond memories of the many mile posts along the way; and

WHEREAS, Mr. Doyle is to be commended not only because of his legislative ability and devotion to duty, but also by reason of his superlative success in the field of matrimony, in which few men have had equal good fortune and like talent; and

WHEREAS, Much praise is also due Mrs. Doyle in that for 16 years her husband has been frequently called from the family hearthside to attend legislative sessions,

during all of which years Mrs Doyle has maintained her sweet disposition, loving affection, and the utmost patience; and

WHEREAS, This marriage is a rare inspiration and a pleasure to behold; now, therefore, be it

Resolved, by the Assembly of the State of California, That we, the Members of the Assembly, extend to our beloved colleague, Thomas J. Doyle, and to his charming wife, Laura M Doyle, our warm felicitations upon their Golden Wedding Anniversary and wish them continued joy and happiness in the years to come; and be it further

Resolved, That the Chief Clerk of the Assembly be hereby directed to transmit to Mr and Mrs. Thomas J Doyle a suitably engrossed copy of this resolution.

Resolution read, as amended.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Berry, Bonelli, Willis W. Bradley, Brown, Bulen, Burke, Casey, Chapel, Clarke, Cloyd, Cooke, Coolidge, Crendon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D Doyle, Dunn, Elliott, Erwin, Fleury, Ernest R Geddes, Samuel R Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Lindsay, Lowrey, Luckel, LeRoy E Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—67.

NOES—None

REQUEST FOR UNANIMOUS CONSENT THAT REMARKS RELATIVE TO HOUSE RESOLUTION NO. 18 BE PRINTED IN JOURNAL

Mr. Dunn asked for, and was granted, unanimous consent that the remarks by Messrs. Maloney and Ernest R. Geddes relative to House Resolution No. 18 be ordered printed in the Journal.

NOTE: Remarks by Messrs. Maloney and Ernest R. Geddes relative to House Resolution No. 18 will be printed in the Journal at a later date.

CONSIDERATION OF DAILY FILE (RESUMED) CONSIDERATION OF HOUSE RESOLUTION NO. 19

By Mr. Silliman:

House Resolution No. 19

Relative to the number of members on standing committees

Resolved by the Assembly of the State of California, That the Speaker is authorized within 90 days after final adjournment, to increase, or with the consent of the members involved, decrease the number of members of each standing or interim investigating committee of the Assembly except the Assembly Committee on Rules.

Resolution read, and ordered passed on file.

CONSIDERATION OF HOUSE RESOLUTION NO. 20

By Mr. Chapel:

House Resolution No. 20

Relating to the Twentieth Anniversary of the California Safety Council

WHEREAS, The California Safety Council, a nonprofit organization state-wide in its scope, has been rendering an indispensable service to the citizens of this State for 20 years; and

WHEREAS, The California Safety Council was founded by such illustrious citizens of our State as the late William H. Garland and Judge Benjamin F. Bledsoe; and

WHEREAS, The California Safety Council is a purely voluntary organization, relying on the dedicated effort of civic-minded citizens for its success; and

WHEREAS, The California Safety Council, during the past 20 years, has initiated and pioneered many of the laws which have greatly contributed to the California Traffic Accident Prevention Program; and

WHEREAS, The California Safety Council's unceasing efforts have been responsible for saving the lives and property of untold numbers of citizens of this State; and

WHEREAS, The California Safety Council has been the instigator of the much sought-after and highly-prized annual awards to cities and counties for the best records in traffic safety; and

WHEREAS, The California Safety Council during its 20-year history has not been content to work alone on the crucial problem of traffic safety but has worked closely with many organizations to arouse public opinion in support of traffic accident prevention; and

WHEREAS, The California Safety Council is presently engaged in expanding the scope of its safety program by organizing local traffic safety councils and committees where none now exist; and

WHEREAS, The California Safety Council's present plans are directed to an all-out effort to arouse drivers and pedestrians to traffic safety, and the California Safety Council's outstanding plan for traffic safety was highly praised and approved at the recent White House Traffic Safety Conference; and

WHEREAS, The California Safety Council is composed of nearly a thousand volunteer members; and

WHEREAS, The California Safety Council represents the volunteer cooperation of all segments of our community and brings together leaders of commerce, the professions, labor, the press, and private citizens in the common cause of promoting and improving traffic safety; and

WHEREAS, The California Safety Council has been, indeed, fortunate in having as its President Raymond F. Leheney, whose unceasing devotion to the cause of traffic safety has constituted a great contribution to the success of the California Safety Council; now, therefore, be it

Resolved by the Assembly of the State of California, That this House, representing the sentiments of every citizen of the State of California, congratulates the California Safety Council on its Twentieth Anniversary and wishes it continuing and growing success in its program to promote traffic safety; and be it further

Resolved, That the Chief Clerk prepare and forward suitably prepared copies of this resolution to the California Safety Council and to its illustrious President, Raymond F. Leheney.

Resolution read, and adopted

THIRD READING OF ASSEMBLY BILLS

Assembly Joint Resolution No. 1—Relative to increasing the pay of the Armed Services.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Bulen, Burke, Chapel, Cloved, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Fleury, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinkle, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Lindsav, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—64.

NOES—None.

Resolution ordered transmitted to the Senate

Assembly Joint Resolution No. 2—Relative to using money collected by federal gasoline, diesel fuel, and lubricating oil taxes upon federal-aid primary highway systems.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Casey, Chapel, Clarke, Cloyed, Collins, Cooke, Coolidge, Creedon, Dahl, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Fleury, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McGee, McMillan, Meyers, Miller, Morris, Munnell, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—62.

NOES—None.

Resolution ordered transmitted to the Senate.

Assembly Joint Resolution No. 3—Relative to reducing on April 1, 1954, the tax on diesel fuel oil and gasoline by a half a cent a gallon.
Resolution read.

RESOLUTION PLACED ON THE INACTIVE FILE

On motion of Mr. Luckel, Assembly Joint Resolution No. 3 was ordered placed on the inactive file.

Assembly Concurrent Resolution No. 7—Relative to the re-establishment of the California Highway Patrol Auxiliary.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Bulen, Burke, Casey, Chapel, Clarke, Cloyed, Collins, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Klocksien, Lanterman, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—68.

NOES—None.

Resolution ordered transmitted to the Senate.

Assembly Concurrent Resolution No. 9—Relative to commending Kathryn Theresa Niehouse on her outstanding services to the State and to the people of her district as a Member of the Legislature.

Resolution read.

Request for Unanimous Consent That Names of All Members Present Be Placed Upon Assembly Concurrent Resolution No. 9 as Co-authors

Mr. Cloyed asked for, and was granted, unanimous consent that the names of all members present be placed upon Assembly Concurrent Resolution No. 9 as co-authors.

Roll Call

The roll was called, and the following members indicated a desire to become co-authors of Assembly Concurrent Resolution No. 9:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collins, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—73.

NOES—None

Request for Unanimous Consent

Mr. Cloyed asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 9, at this time, without reference to reprint or file, and that the same be considered re-engrossed.

Consideration of Assembly Concurrent Resolution No. 9, as Amended

Assembly Concurrent Resolution No. 9—Relative to commending Kathryn Theresa Niehouse on her outstanding services to the State and to the people of her district as a Member of the Legislature.

Resolution read, as amended.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collins, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinkley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Wemberger, and Mr. Speaker—73.

NOES—None.

Resolution ordered reprinted, and transmitted to the Senate.

Assembly Concurrent Resolution No. 10—Relative to the passing of Judge Benjamin J. Scheinman.

Resolution read.

Request for Unanimous Consent That Names of All Members of the Los Angeles Delegation Be Placed Upon Assembly Concurrent Resolution No. 10 as Co-authors

Mr. Chapel asked for, and was granted, unanimous consent that the names of all members of the Los Angeles Delegation be placed upon Assembly Concurrent Resolution No. 10 as co-authors.

Co-authors

The following members of the Los Angeles Delegation became co-authors of Assembly Concurrent Resolution No. 10:

Messrs. Chapel, Bonelli, Willis W. Bradley, Burke, Collier, Conrad, Dills, Thomas J. Doyle, Elliott, Erwin, Evans, Ernest R. Geddes, Hawkins, Kilpatrick, Klockslem, Lanterman, Levering, Charles W. Lyon, Marsh, McGee, McMillan, Miller, Morris, Munnell, Porter, Ross, Shell, Smith, Stewart, and Thomas.

Request for Unanimous Consent

Mr. Chapel asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 10, at this time, without reference to print or file, and that the same be considered re-engrossed.

Consideration of Assembly Concurrent Resolution No. 10, as Amended

Assembly Concurrent Resolution No. 10—Relative to the passing of Judge Benjamin J. Scheinman.

Resolution read, as amended.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collins, Coolidge, Creedon, Dahl, Davis, Dills, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey,

Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—68.

NOES—None

Resolution ordered reprinted, and transmitted to the Senate.

THIRD READING OF SENATE BILLS

Senate Concurrent Resolution No. 1—Relative to Joint Rules of the Senate and Assembly.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Casey, Chapel, Cloyd, Collins, Coolidge, Creedon, Dahl, Davis, Dills, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Kilpatrick, Klockslem, Lauterman, Levering, Lincoln, Lindsay, Lowrey, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—65.

NOES—None.

Resolution ordered transmitted to the Senate.

Senate Concurrent Resolution No. 2—Relative to the death of the Honorable George J. Hatfield.

Resolution read, and ordered passed on file.

Senate Concurrent Resolution No. 3—Relative to the passing of the Honorable Joseph L. Pedrotti.

Resolution read, and adopted unanimously by a rising vote.

Resolution ordered transmitted to the Senate.

Speaker pro Tempore Presiding

At 11.04 a.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

Senate Concurrent Resolution No. 4—Relative to approving amendments to the charter of the City of Stockton, State of California, ratified by the qualified electors thereof, at a general municipal election held therein on Tuesday, October 13th, 1953.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Collier, Collins, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kilpatrick, Klockslem, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—69.

NOES—None.

Resolution ordered transmitted to the Senate.

Senate Concurrent Resolution No. 5—Relative to congratulating Chief Justice Earl Warren on his appointment and commending the President of the United States on his selection and the United States Senate on its unanimous confirmation.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Bulen, Burke, Caldecott, Casey, Clarke, Cloyed, Colher, Collins, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Klocksien, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMullan, Meyers, Miller, Morris, Munnell, Nielsen, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—66.

NOES—None.

Resolution ordered transmitted to the Senate.

Senate Concurrent Resolution No. 6—Relative to the death of Elbert G. Adams.

Resolution read, and adopted unanimously by a rising vote.

Resolution ordered transmitted to the Senate.

Speaker Presiding

At 11.22 a.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

**REQUEST FOR UNANIMOUS CONSENT TO TAKE UP
SENATE CONCURRENT RESOLUTION NO 2**

Mr. Clarke asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 2, temporarily passed on file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 2

Senate Concurrent Resolution No. 2—Relative to the death of the Honorable George J. Hatfield.

Resolution read, and adopted unanimously by a rising vote.

Resolution ordered transmitted to the Senate.

**Request for Unanimous Consent That Remarks Relative to Senate Concurrent
Resolution No. 2 Be Printed in Journal**

Mr. Thomas J. Doyle asked for, and was granted, unanimous consent that the following remarks relative to Senate Concurrent Resolution No. 2 be ordered printed in the Journal:

**REMARKS BY MR. GEORGE A. CLARKE RELATIVE TO THE LATE
SENATOR GEORGE J. HATFIELD**

The passing of Senator Hatfield meant the loss of one of my best friends, and so he was a friend to everyone. Anything he could do to assist his friends, he was always glad and willing to do. In matters of legislation he was the outstanding member to render assistance, regardless of who it was. If he could be of any assistance in preparing or handling legislation, it was a pleasure for him to do so.

Not only his district, Merced and Madera Counties, but this whole State of California has lost a great friend and a great legislator.

He was very thorough in all his work. Nothing would come up but what he had a file on it. Even a County Government Bill—he had the complete file of all things pertaining to that bill. In handling his bills in the Assembly, he would always extend his file to me instead of just giving me a statement of the bill. It was always much easier for me to study the contents of the bill than to study the complete file he had on the bill.

In 1940 he gave up his law practice and intended to spend the rest of his days on the farm with his family. In 1942 when the Republican candidate that was running for the State Senate was defeated in the primaries by not carrying his party affiliation, it left a vacancy on the Republican ticket. Committees from all parts of the district visited Senator Hatfield, and finally induced him to run for the vacancy in the Senate. For some time he refused to accept, but finally consented to do so with the permission of his wife. Several visits by the delegations to the ranch finally persuaded her to give her consent. She said, "George, you know that you would be happy to be a State Senator, and I am not going to stand in your way" That's the way we got Senator Hatfield to run for the State Senate.

He has been more than a State Senator. He has been a statesman for the State of California as well as rendering great service to all the people of the United States, and I have been amazed at the time he gave to assisting new members in their legislative work.

And so this man, Senator Hatfield, has gone to the long sleep of death, and so profound shall be that sleep that the giant tread of the earthquake shall not disturb him.

Mr. Speaker, I move that when we adjourn from our labors today, this eleventh day of March, 1954, we do so out of respect to the memory of this great statesman, George J. Hatfield.

**REMARKS BY MR. JOHN L. E. COLLIER RELATIVE TO THE LATE
SENATOR GEORGE J. HATFIELD**

In this sad moment of commemoration for Senator George J. Hatfield, it is not of his death but of his life that I wish to speak.

To George Hatfield, life was a school. He attended regularly and with great attention. The many facets of his brilliant mind were turned in all directions to the vastness and variety of life, and as he saw the largeness of Life, so his thoughts and actions were large.

In his chosen profession of law, George Hatfield was eminent. George Hatfield was a business man and a farmer. He was the long range planner, and it was this quality and capacity in him which made him the greatest California statesman of our era.

Painstakingly he searched out the facts in a complex problem, saw what the problem was, found what appeared to him to be the best solution, and then with infinite care and patience, imagination and foresight, worked out a program of legislation to achieve the solution. Such was the work he was doing in regard to California's water resources. Very early he had foreseen that the development of this State as an agricultural, industrial, and cultural entity would be limited only by the water supply it could command. He saw the need, and even to his last breath labored to perfect a plan to meet that need.

The thoughts and actions of Senator Hatfield are written in the statutes of California. Year after year the books are replete with legislation he has offered and which this Legislature and the Governor of this State, recognizing the wisdom of his proposals, have enacted into the law of this State. Senator Hatfield's thoughts and actions are woven into the very fiber of this State; recorded upon the sands of our beaches, the sidewalks of our cities, the homes of hundreds of thousands of our war veterans, the orchards and fields of the farmer, the streams, the giant redwoods, even the great Sierra Nevada, and upon the bright ribbons of highways threading through them and binding them all together.

Constructive as was his own mind, Senator Hatfield was not indifferent to the less fortunate. He was foremost among those who made possible the financing of our new and better state hospitals, correctional institutions, and youth guidance facilities, that the sick, the unfortunate, and the wayward might have another chance to find the way of a happy life.

George Hatfield loved people. He had a great compassion for his fellowman. Here in this Legislature, in the Senate of the State of California, he found the perfect channel for his great talents in law and government. He was happy here, and here he did his great work, doing what he loved best to do; and here in the service of his fellowman and of our beloved State, he gave his time, his talents, and his life.

**REMARKS BY MR. JOHN B. COOKE RELATIVE TO THE LATE
SENATOR GEORGE J. HATFIELD**

I had the honor of serving with Senator George Hatfield as a member of the Joint Committee on State Water Problems. Representing a district having serious water problems, I always went to George for counsel and advice. Today we are carrying out many of his suggestions. I considered him one of the best informed men on not only water but other important problems that came before us. He never failed to aid me when I went to him for help.

A short time before his passing, he came to Ventura to attend a hearing on a bill I had introduced.

He called me two days before the hearing, requesting that I make a reservation for him, and to arrange a bridge game. He, Mrs. Cooke, and Mr. and Mrs. Hollingsworth had a grand afternoon and evening of bridge and chit chat. The next evening a barbecue. George had a fine time, and we all enjoyed him immensely. I remarked "George we better slow down a little." He said he was having a grand time, and would keep going. Ten days later he left us, a great man and a true friend.

**REMARKS BY SPEAKER JAMES W. SILLIMAN RELATIVE TO THE
LATE SENATOR GEORGE J. HATFIELD**

Nearly everything has been said in relationship to the ability of George Hatfield except his ability as a politician, a tactician, and a compromiser. Some of the most brilliant political maneuvers and compromises have resulted from the brainwork of this giant statesman. I refer to him as a politician in the classic sense of the term—that is, a student and practitioner of Government.

If the word "politician" as sometimes characterized by cartoonists has fallen into disrepute, then it is the joint responsibility of the Legislature and the people to redeem the good name of those who serve in Government. Surely no one has contributed more to dignifying the word "politician" than the late Senator George Hatfield. He was held in the highest esteem in the Legislature in which he served, even by those who disagreed with him.

NOTE: Remarks by Messrs. Maloney, Rumford, and Thomas relative to Senator George J. Hatfield will be printed in the Journal at a later date.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following bills were introduced, and read the first time:

Assembly Bill No. 19: By Mr. Evans—An act to amend Section 9603 of the Revenue and Taxation Code, relating to the motor vehicle transportation license tax.

Referred to Committee on Revenue and Taxation.

Assembly Bill No. 20: By Mr. Evans—An act to amend Section 9603 of the Revenue and Taxation Code, relating to the motor vehicle transportation license tax.

Referred to Committee on Revenue and Taxation.

Assembly Joint Resolution No. 5: By Messrs. Lowrey, Cloyed, Hansen, Erwin, Casey, Clarke, Hinckley, and Luckel—Relative to Congress appropriating funds for the construction, operation and maintenance of the Western Land Boundary Fence along the border between the United States and Mexico.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 14: By Messrs. Ernest R. Geddes, Thomas J. Doyle, Erwin, Ross, Bonelli, Burke, Chapel, Elliott, Evans, Hawkins, Kilpatrick, Klocksien, Lanterman, Levering, Marsh, McGee, McMillan, Miller, Morris, Munnell, Porter, Shell, Smith, Stewart, and Thomas—Relative to the commending and congratulating of Richard J. Hoffman for his prize winning essay in the second annual Victor M. Carter Citizen Contest.

Referred to Committee on Rules.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Miller, the usual courtesies of the Assembly for this day were unanimously extended to former Assemblyman Julian Beck of San Fernando.

On request of Mr. Lincoln, the usual courtesies of the Assembly for this day were unanimously extended to Jack L. Ashby of Oakland.

On request of Mr. Cooke, the usual courtesies of the Assembly for this day were unanimously extended to John A. Lagomarsino of Ventura.

On request of Mr. Clarke, the usual courtesies of the Assembly for this day were unanimously extended to E. C. Noxburg of Merced.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Sister Mary Constance and the following pupils of the St. Basil School: George Apple, James Burgelin, Thomas Burke, Charles Chavez, James Feigel, Robert Flegge, Michael Gibney, Arthur Gomez, James Hope, Richard Lee, Norman Lundblad, Donald Martin, Gerald McDonald, Terry Moroney, James Robinson, Ted Simmons, Louis Stefani, John Underwood, Ronald Wood, Kathleen Smith, Jo Dean Spineelli, Margaret Thompson, Pat Aguiar, Sandra Baird, Gail Belletтини, Mary Beltrametti, Shandra Brewster, Barbara Buckley, Karen Burgelin, Barbara Burnett, Ruth Chamberlin, Ann Marie D'Agosta, Patricia Desmond, Eileen Holloway, Kathleen Jones, Ann Madden, Diane Manfredi, Collette McDermott, Frances Medeiros, Carol Moore, Jean Murra, Pat O'Hara, Kay Phillips, Margaret Sanchez, Judy Shaeffer, and Paula Silvera.

On request of Mr. Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Eulalie Sommer, teacher, and the following pupils of the Sierra-Enterprise School: August Aja, Timmy Allen, Marcilla Batara, Tommy Bauder, Billy Cowan, Beverly Crabtree, Sammy Defazio, Bill Franklin, Russell Haught, Lee Heany, Sally Herzog, Myrna Humphreys, Jackson Ito, Henry Kunitake, Leroy Luckart, Carol Maxwell, Ruby Oshiro, Joe Pinola, Rebecca Provencio, Rusby Takehara, Shirley Takehara, Harold Turner, and Amy Umeda, and Mrs. Roy Maxwell and Mrs. Frank Umeda.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to W. M. Wilks, C. H. Parks, teachers, and the following pupils of the Mt. View School: Kieth Parks, Gerry Mead, Tommy McCauley, Charles Crivelli, Ronald Chambers, Paul McNutt, Anita Prather, Rose Sono, Melvin Mendes, Lois Barth, Beverley Thomas, Louisa Martin, Nancy Fisher, and Kathleen Ruble.

On request of Mr. Rumford, the usual courtesies of the Assembly for this day were unanimously extended to Milton J. Griesse, senior advisor; Godfrey Duncan, board member; and the following pupils of the Emery High School: James Theodore Smith, Jonathan William Simmons, Alfred Rodger Mawhunny, Jerry Lewis Smith, Carmella Marie Smith, Charles Bruce Seilhymer, Janice Jean Patten, Marian Joyce Santos, Collene Sandra Hunter, Eugene Craig Knauer, Richard Alan DeLapp, John William Leal, Harold Lee Blackwood, Roy J. Cochran, Jack C. Costain, Kenneth John Romano, Virginia Lou Cooper, Janet Wallace Graham, Marian Raydene Sepulveda, Mervyn Edward Fox, Helen Dolores Tefft, Troy Jean Russell, Marvin Castillo, Barbara Sue Hill, Dolores Cecilia Montoya, Marlene Lorraine Hanson, John Milton Sarmiento, Dwain R. Huckaby, and James Donald Fraser.

On request of Mr. Lincoln, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Hazel Van Horn, Mrs. Ann Stewart, Mrs. Keil Lessard, Mrs. W. F. Heald, Mrs. J. Jones, Mrs. D. Pettas, Mrs. G. Reinecke, Mrs. A. Hovsepien, leaders; and the following members of Girl Scout Troop 25 of Sequoia School: Sharon DeLancy, Elizabeth Heald, Joanna Jones, Judith Krolski, Donna Kuraisa, Joan Lessard, Suzanne Peshel, Sue Pitney, Barbara Reinecke, Patricia Stewart, and Holly Van Horn.

On request of Mr. Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Mohre, teacher; Mrs. Dixon, Mother; and the following pupils of the Enterprise School: Llewellyn Bander, David Cruise, Billy Deguchi, Michael Dole, Jimmy Evans, Michael Foley, Glen Haught, Vernon Hoeppner, John Kraus, Clay McKinzie, Hiroshi Oshiro, Donald Parker, Lonnie Shouse, Michael Smith, Evangeline Benetiz, Geraldine Conley, Patsy Cunningham, Stella DeBonis, Louise Dixon, Sue Gibson, Janice Gledhill, Ruby Jamerson, Donna Lamb, Alice Lucas, Judy Mayhew, Louis Pinola, Mary Smittle, Carolyn Souza, Margaret Von Behren, Bob Taylor, and Takeo Watanabe.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Nunes, Mrs. Ernest, and Mrs. Shanks, teachers; and the following pupils of the Loma Vista School: Gary Cartwright, David Barber, Roger Russ, Vicki Pratt, Carroll Blood, Sonja Main, Sharon Rich, James Chrislock, Michael Moore, Scott Olson, Carole Burton, Martha Jordan, Donna Payne, Bobby Skaggs, Kenneth Nolen, Stanley Moore, Neal Satre, Dona Cotten, Nancy Logan, Roberta Berglund, Rowena Young, Dudley Buffa, Dick Linford, Jackie Danna, Bill Marshall, Linda Curtis, Jim Hatley, Charles Buckley, Mark Tweeten, Carol Masterson, Sonja Carlson, Janice Touchstone, Carol Thomas, David Bicknell, Elvin Stubblefield, Jim Gavin, Wayne Bowman, Alvin Allison, Pat Fletcher, Alice Harris, John Irvin, Charles Jones, Judy Schrock, Bill Suter, Henry Cureton, Patty Dozier, Bill Garrels, Connie Hornback, Alice Riley, Jimmie Zuur, Marvin Selberg, Chad Duckhorn, John Dutcher, Judie Lasell, Diane Morris, David Biddle, Naney Hendrix, Vista Timmerman, Shelby Breese, Duncan Connor, Gary Vernier, Art Willis, Marlan Shanks, Maureen Morgan, Bob Tarlen, Judy Vannatta, Diane Milburn, Linda Brehl, Charlotte Kinney, Betsy Ohran, James Theobald, Richard Nisonger, Jay McCoy, Kimi Tahira, Phyllis Thornton, Penny Perry, Frank Pizzimenti, Marianne Womack, Donna Jarvis, Gerald Baptist, Buddy Barton, Barbara Robbins, Lana Cummings, and Kjersti Lundeborg.

On request of Messrs. Caldecott and Rumford, the usual courtesies of the Assembly for this day were unanimously extended to Prof. Samuel C. May of the University of California, and the following students: Jack L. Burford, John Alexander Davis, Jr., James M. Fales, Jr., Raymond W. Glibas, Chas. R. McDaniel, Waller W. Taylor, and Paul A. Vander Huden.

On request of Mr. Rumford, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Robert K. Cutler, M.D., of Berkeley.

On request of Mr. Bonelli, the usual courtesies of the Assembly for this day were unanimously extended to Rodney S. Durkee, and Mr. and Mrs. George S. Wheaton of Los Angeles.

On request of Messrs. Burke and Levering, the usual courtesies of the Assembly for this day were unanimously extended to R. A. Livingston of San Gabriel.

On request of Mr. Smith, the usual courtesies of the Assembly for this day were unanimously extended to Harry P. Nelson of Burbank.

On request of Mr. Miller, the usual courtesies of the Assembly for this day were unanimously extended to D. R. (Jake) Jaqua, W. M. (Buddy) Redman, Jr., and Mark Marquardt of Lancaster.

On request of Mr. Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to Miss Dolores Dillon, teacher; and the following pupils of the Lincoln Jr. High School: Guido Batti, Leslie Berg, Thomas Brewster, John Clark, Frank Hernandez, Lawrence Kong, James Lee, Kenneth Lee, Terry McCracken, Bobby Murai, Tak Nobahata, Robert Rivera, Alice Allen, Hilda Andrade, Eleanor Carrola, Cecelia Cochreham, Diane Fallis, Patricia Frailey, Barbara Hayes, Jacqueline Hilliard, Joan Lee, Grace Lopez, Virginia Lim, Lavon Mercer, Eleanor Montez, Iris Morikawa, Barbara Perasso, Dolores Perez, Linda Rounsaville, Mary Tomita, Betty Rose, Barbara Trujillo, Raynette Winn, and Sally Yee.

On request of Messrs. Creedon and Dolwig, the usual courtesies of the Assembly for this day were unanimously extended to the following members of the California Congress of Parents and Teachers, of San Mateo County: Mesdames Robert Palmer, Clarence Rusch, Walter Suchorski, William Haas, Dwight Garner, Stewart Kirton, L. E. Engleman, Jacquelyn Stead, Chester T. Lasky, and August H. Johnson.

ADJOURNMENT

At 11.35 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 11 a.m., Monday, March 15, 1954, out of respect to the memory of the late Senator George J. Hatfield of Newman; the late Judge Benjamin J. Scheinman of Los Angeles; the late former Senator Joseph L. Pedrotti of Los Angeles; and the late Elbert G. Adams of Merced County.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

TENTH LEGISLATIVE DAY
FIFTEENTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Monday, March 15, 1954

The Assembly met at 11 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohninus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Crendon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Kloockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—77.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O God, We acknowledge that we need Thy help and we beg Thee to come to our assistance. We are surrounded by many dangers. First of all there is the weakness of our human nature, which inclines us to seek selfishly our own personal and immediate gain in defiance to Thy will. Teach us to understand that Thy divine law must be the norm of all our actions, and not selfish, personal gain.

We pray, O God, for the enlightenment to recognize at all times Thy supreme dominion over us, and for the grace of unswerving loyalty and obedience to Thy most excellent law, through Christ our Lord.—AMEN.

PLEDGE OF ALLEGIANCE TO THE FLAG

Upon request of Speaker Silliman, the Assembly then gave the pledge of allegiance to the Flag.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Maloney, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Ernest R. Geddes.

The following member was granted leave of absence for the day, because of legislative business elsewhere:

Mr. Dickey, on motion of Mr. Dunn.

INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS

The following bill was introduced, and read the first time:

Assembly Bill No. 21: By Messrs. Charles W. Lyon, Erwin, Thomas J. Doyle, and Levering—An act to amend Section 7306 of the Revenue and Taxation Code, relating to the definition of a distributor of motor vehicle fuel.

Referred to Committee on Revenue and Taxation.

RESOLUTIONS

The following resolution was offered:

By Messrs. Munnell, Miller, Chapel, Shaw, Thomas, Porter, and Elliott:

House Resolution No. 25

Relative to air pollution control

WHEREAS, There now exists in many areas in this State a condition of air pollution which threatens the health, safety and welfare of millions of the citizens of our State; and

WHEREAS, Our existing laws do not provide adequate means to permit the control essential to the elimination of this grave danger; and

WHEREAS, The announcement of the Los Angeles Medical Association in October 1953 that smog was "damaging the lungs, hearts, eyes, throats, noses and other organs of the people of Los Angeles" in an area regulated for years under our existing law, demonstrates conclusively the inadequacy of existing statutes; and

WHEREAS, Air pollution knows no county boundaries, but rather presents a regional problem which must be regulated on a regional basis if the people of this State are to be relieved of this menace which threatens to destroy their health; and

WHEREAS, Such regional regulation could be provided through enactment of the following bill:

"An act to add Chapter 1.5 to Division 20, of the Health and Safety Code, relating to air pollution.

The people of the State of California do enact as follows:

SECTION 1. Chapter 1.5 is added to Division 20 of said code, to read:

CHAPTER 1.5. AIR POLLUTION CONTROL

Article 1. State Policy

24120. The Legislature finds and declares that it is necessary to the health, safety and welfare of the people of this State to provide means for coordinating the actions of various agencies and political subdivisions of the State in the control of waste disposal practices which cause pollution of the atmosphere.

The Legislature further declares that it is necessary to provide means for the regional control of air pollution in this State since problems of air pollution are primarily regional and dependent upon factors of weather, topography, population, and agricultural and industrial development which vary greatly from region to region.

24121. No provision of this chapter or any ruling of the state board or any regional board is a limitation:

(a) On the powers of any activated air pollution control district formed under Chapter 2 of this division.

(b) On the power of a city or county to adopt and enforce additional regulations not in conflict therewith imposing further conditions, restrictions, or limitations with respect to the disposal of aerial waste or any other activity which might result in the pollution of the air.

(c) On the power of any city or county to declare, prohibit and abate nuisances.

(d) On the power of a state agency in the enforcement or administration of any provision of law which it is specifically permitted or required to enforce or administer.

(e) On the right of any person to maintain at any time any appropriate action for relief against any private nuisance as defined in the Civil Code or for relief against any air pollution.

24122. Neither the state board nor any regional board shall have jurisdiction relative to air pollution control within any activated air pollution control district.

Article 2. Definitions

24130. As used in this chapter:

(a) "Person" also includes any city, county or district.

(b) "Aerial waste" means any and all waste substance, whether liquid, solid, or gaseous, discharged to the air from any source whatsoever.

(c) "Air pollution" means an impairment of the quality of the atmosphere by aerial waste to a degree which creates an actual hazard to the public health or which adversely and unreasonably limits the comfortable enjoyment of life or property.

(d) "District attorney" means "county counsel" with respect to any county having such an officer and "city attorney" with respect to any city and county having such an officer.

Article 3. General Provisions

24135. The local health officers within each region of the State defined in Section 24160 shall, at the annual convention of the Conference of Local Health Officers, select three of their number to act as an advisory committee to their regional board. The regional board shall submit to the advisory committee for review and recommendations, all matters relating to air pollution which come before the board.

24136. Whenever the state department of a local health officer finds that a condition of air pollution constitutes an actual hazard to the public health, the state department or local health officer may issue a peremptory order requiring the abatement of any discharge of aerial waste known to be the cause or causes of the condition. Coincident with issuing the order the director or local health officer may, or if any such order is not complied with, shall, bring and prosecute an action for an injunction in the superior court of the county in which the discharge occurs.

Article 4. State Air Pollution Control Board Organization and Membership

24140. There is in the State Government the State Air Pollution Control Board.

24141. The state board consists of nine members appointed by the Governor and the following officers of the State or their nominees:

(a) The Director of Public Health;

(b) The Director of Natural Resources;

Of the nine members appointed by the Governor, at least one shall be selected from qualified persons engaged in each of the following fields:

(a) Industry;

(b) Control of industrial aerial waste;

(c) City government;

(d) County government.

Insofar as reasonably practicable the Governor shall appoint a member from each of the nine regions defined in Section 24160.

Of the members originally appointed to the state board, three members shall be appointed for a term of two years commencing on the effective date of this act; three members shall be appointed for a term of three years commencing on the effective date of this act; and three members shall be appointed for a term of four years commencing on the effective date of this act. Thereafter, all members shall be appointed for a term of four years. Vacancies shall be immediately filled by the Governor for the unexpired portion of the terms in which they occur.

24142. Each member of the board shall be entitled to receive his actual necessary expenses while on official business of the board.

24143. The chairman of the state board shall be elected annually by the board.

24144. The state board shall:

(a) Establish an office.

(b) Appoint and fix the salary of an executive officer who is a registered engineer with at least five years of engineering experience relating to air pollution control. The executive officer shall be exempt from the state civil service and shall serve at the pleasure of the board.

(c) Appoint such secretarial and stenographic help, subject to the State Civil Service Act, as the board determines necessary to enable it to carry out the provisions of this division.

(d) Adopt reasonable rules and regulations for the conduct of its affairs in the administration of this division.

(e) Adopt a seal which shall have embossed thereon "State Air Pollution Control Board, State of California."

(f) Allocate to the regional boards from funds appropriated to the state board such part thereof as may be necessary for the administrative expenses of such boards.

(g) Have the power to require any state or local agency to inspect and report on any technical factors involved in air pollution.

24145. The board shall take no action which is not approved by seven or more of its members. The state board shall hold at least two regular meetings each year and such additional special meetings as shall be called by the secretary upon the request of the chairman or two members of the state board. The regular meetings shall be held alternately in the southern and northern portions of the State.

24146. The state board shall formulate a state-wide policy for control of air pollution with due regard for the authority of the regional boards.

24147. The state board shall administer any state-wide program of financial assistance for air pollution control which may be delegated to it by law and may accept funds from the United States or any person to that end.

24148. The state board shall administer any state-wide program of research in the technical phases of air pollution control which may be delegated to it by law and may accept funds from the United States or any person to that end. The state board may conduct such a program independently, or by contract or in cooperation with any federal or state agency, including any political subdivision of the State, or any person or public or private organization.

24149. The state board shall have the power to require any state or local agency to inspect and report on any technical factors involved in any particular condition of air pollution.

24150. Whenever a regional board fails to take or obtain appropriate action to correct a condition of air pollution, the state board shall direct that action to correct the condition be taken by any state agency having jurisdiction or may, itself take such action. In taking any such action the state board is vested with the powers granted to the regional boards in Article 5 of this chapter and the state board shall follow the procedures set forth therein.

Article 5 Regional Air Pollution Control Boards

24100. The State is divided, for the purposes of this division, into nine regions:

(a) North coastal region, which comprises all basins including Lower Klamath Lake and Lost River basins draining into the Pacific Ocean from the California-Oregon state line southerly to the northerly boundary of the watershed of Lagunitas Creek in Marin County and its extension along the center line of Tomales Bay.

(b) The San Francisco Bay region, which comprises San Francisco Bay, Suisun Bay, from Sacramento River and San Joaquin River westerly from a line which passes between Collinsville and Montezuma Island and follows thence the boundary common to Sacramento and Solano Counties and that common to Sacramento and Contra Costa Counties to the westerly boundary of the watershed of Markley Canyon in Contra Costa County, all basins draining into the bays and rivers westerly from this line, and all basins draining into the Pacific Ocean between the southerly boundary of the north coastal region and the southerly boundary of the watershed of Pescadero Creek in San Mateo and Santa Cruz Counties.

(c) Central coastal region, which comprises all basins, including Carrizo Plain in San Luis Obispo and Kern Counties, draining into the Pacific Ocean from the southerly boundary of the watershed of Pescadero Creek in San Mateo and Santa Cruz Counties to the southeasterly boundary, located in the westerly part of Ventura County, of the watershed of Rincon Creek.

(d) Los Angeles region, which comprises all basins draining into the Pacific Ocean between the southeasterly boundary, located in the westerly part of Ventura County, of the watershed of Rincon Creek and a line which coincides with the southeasterly boundary of Los Angeles County from the ocean to San

Antono Peak and follows thence the divide between San Gabriel River and Lytle Creek drainages to the divide between Sheep Creek and San Gabriel River drainages.

(e) Santa Ana region, which comprises all basins draining into the Pacific Ocean between the southeasterly boundary of the Los Angeles region and a line which follows the drainage divide between Los Triancos and Moro Canyons from the ocean to the summit of the San Joaquin Hills, thence along the divide between lands draining into Newport Bay and into Laguna Canyon to Niguel Road; thence along Niguel Road and Los Aliso Avenue to the divide between Newport Bay and Aliso Creek drainages; thence along that divide and the southeasterly boundary of the Santa Ana River drainage to the divide between Baldwin Lake and Mojave Desert drainages, thence along that divide to the divide between Pacific Ocean and Mojave Desert drainages.

(f) San Diego region, which comprises all basins draining into the Pacific Ocean between the southern boundary of the Santa Ana region and the California-Mexico boundary

(g) Central Valley region, which comprises all basins including Goose Lake Basin draining into the Sacramento and San Joaquin Rivers to the easterly boundary of the San Francisco Bay region near Collinsville.

(h) Lahontan region, which comprises all basins east of the Santa Ana, Los Angeles and Central Valley regions from the California-Oregon boundary to the southerly boundary located in Los Angeles and San Bernardino Counties of the watersheds draining into Antelope Valley, Mojave River Basin and Dry Lake Basin near Ivanpah

(i) Colorado River Basin region, which comprises all basins east of the Santa Ana and San Diego regions draining into the Colorado River, Salton Sea and local sinks from the southerly boundary of the Lahontan region to the California-Mexico boundary.

24161. A regional board, consisting of the following members shall be appointed by the Governor for each of the regions described in Section 24160:

(a) One person selected from persons acting in an executive or administrative capacity in industries producing aerial waste in the region;

(b) One person associated with the municipalities in the region;

(c) One person associated with the counties in the region.

24162. Of the members originally appointed to each regional board, two members shall be appointed for a term of two years commencing on the effective date of this act; two members shall be appointed for a term of three years commencing on the effective date of this act; and one member shall be appointed for a term of four years commencing on the effective date of this act. Thereafter all members shall be appointed for a term of four years. Vacancies shall be immediately filled by the Governor for the unexpired portion of the terms in which they occur.

24163. The regional board shall hold at least one regular meeting each calendar quarter and such additional special sessions as shall be called by the chairman or any two members of the regional board.

24164. Each member of the regional boards shall be entitled to receive his actual necessary expenses while on official business of the board.

24165. Each regional board shall:

(a) Establish an office.

(b) Select one of its members as chairman at the first regular meeting held each year.

(c) Appoint an executive officer and fix his salary at a sum not to exceed eight hundred dollars (\$800) per month.

(d) Employ such other assistants as may be determined necessary to assist the executive officer.

24166. Members of the regional board shall be empowered to administer oaths.

24167. Each regional board, with respect to its region, shall:

(a) Obtain coordinated action in the abatement, prevention and control of air pollution by means of formal or informal meetings of the persons involved;

(b) Encourage and assist in self-policing waste disposal programs for industry to reduce sources of air pollution;

(c) Require any state or local agency to inspect and report on any technical factors involved in air pollution;

(d) Request enforcement of laws concerning air pollution by appropriate federal, state, and local agencies; and

(e) Formulate and adopt long range plans and policies with respect to air pollution control within the region.

24168. A regional board may investigate any source of air pollution within its region. When requested by a regional board, any person discharging aerial waste within a region shall submit such detailed reports, certified by a registered professional engineer, as to the nature, quantity, and manner of discharge of the aerial waste, as may be requested.

24169. Whenever a regional board finds that a condition of air pollution exists which has not been abated by the state department or a local health officer, the regional board shall, after any necessary hearing, prescribe requirements relative to any discharge of aerial waste which is found to be a cause of the condition and shall notify the person discharging the aerial waste of its action. Thereafter the person so notified shall provide adequate facilities to meet any such requirements.

24170. Any person proposing to discharge aerial waste within any region, other than from a single household or any vehicle operating on the public highways, shall file with the regional board of that region a report, certified by a registered professional engineer, as to the nature, quantity, and manner of the proposed discharge. The regional board, after any necessary hearing, shall prescribe requirements for modification of the proposed discharge as may be determined necessary to prevent a condition of air pollution, and shall notify the person proposing the discharge of its action. Such requirements may be revised from time to time. After receipt of such notice, the person so notified shall provide adequate facilities to meet any such requirements.

Article 6. Procedure for Abatement

24171. When it appears to a regional board that the discharge of aerial waste within its region is taking place contrary to any requirements prescribed by the regional board under the provisions of Sections 24168, 24169, and 24170, the board shall order a hearing on the matter and serve notice thereof by registered mail, not less than 10 days prior to the hearing, on all persons alleged to be creating the condition.

24172. Hearings held under the provisions of this article shall be conducted, as nearly as practicable, in accordance with the provisions of Title 2, Division 3, Part 1, Chapter 5 of the Government Code and the regional board shall have all powers granted therein as an agency of the State.

24173. After hearing, the board shall make its findings as to whether a condition of air pollution is being caused by the discharge of aerial wastes contrary to requirements prescribed by the board. If the board finds affirmatively, it shall thereupon order correction.

24174. Upon failure of any person or persons to comply with any such order of the regional board or state board, the board issuing the order shall certify the facts to the district attorney for the county in which the discharge originates, whereupon such district attorney shall petition the superior court in and for the county for the issuance of an injunction restraining such person or persons from continuing any activity causing a condition of air pollution. The court shall thereupon issue an order directing the person to appear before the court and show cause why the injunction should not be issued. Thereafter the court shall have jurisdiction of the matter, and proceedings thereon shall be conducted in the same manner as in any other action brought for an injunction. The court shall receive in evidence the order of the regional board or state board, any transcript of the proceedings before the regional board or the state board, and such further evidence as the court in its discretion deems proper.

When complaint is made to the Attorney General that the district attorney of any county has not performed a duty devolving upon him by the provisions of this chapter or is not proceeding with due diligence or in the proper manner in the performance of the duty, the Attorney General shall make an investigation. If he finds the charge to be true, the Attorney General shall diligently prosecute the action to secure the issuance of an injunction restraining the person or persons who have failed to comply with any such order of the regional board or state board from continuing any activity causing a condition of air pollution, and in such case he shall have the powers and duties of the district attorney.

24175. No order issued under the provisions of this article shall specify the location, design, type of construction or particular manner in which an operating causing a condition of air pollution is to be corrected, and the person so ordered shall be permitted to correct the condition in any lawful manner."

now, therefore, be it

Resolved by the Assembly of the State of California, That the Governor is urged to supplement his Proclamation for the 1954 (First Extraordinary) Session to include therein an item which will permit the Legislature to consider an act on the bill quoted herein or other similar legislation to the end that adequate means will be provided to the people of this State whereby they can properly regulate air pollution; and be it further

Resolved, That the Chief Clerk of the Assembly transmit a copy of this resolution to the Governor of California.

Resolution read, and ordered referred to the Committee on Rules.

RECESS

At 11.14 a.m., on motion of Mr. Levering, the Assembly recessed until 3.29 p.m.

REASSEMBLED

At 3.29 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 15, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Joint Resolution No. 4

And reports the same correctly engrossed

BURKE, Chairman

Above reported resolution ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 11, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined.

Assembly Concurrent Resolution No. 13

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolution ordered on file.

**MOTION TO AUTHORIZE TECHNICAL CORRECTIONS
IN AMENDMENTS**

Mr. Levering moved that the Chief Clerk be authorized and instructed to make all necessary technical corrections to amendments adopted by the House, in order that these amendments may fit the measures so amended.

Such corrections in no way to include any substantive change in the amendments, and to have approval of the Speaker before such corrections are made.

Mr. Thomas J. Doyle seconded the motion.

Motion carried.

MOTION TO APPROVE JOURNALS

Upon motion of Mr. Levering, the Journals for Monday, March 8, 1954; Tuesday, March 9, 1954; Wednesday, March 10, 1954; and Thursday, March 11, 1954, were approved, as corrected by the Minute Clerk.

**CONSIDERATION OF DAILY FILE
THIRD READING OF ASSEMBLY BILLS**

Assembly Concurrent Resolution No. 13—Relative to the death of Judge James G. Crichton.

Resolution read.

Request for Unanimous Consent That Names of All Members Present Be Placed Upon Assembly Concurrent Resolution No. 13 as Co-authors

Mr. Clarke asked for, and was granted, unanimous consent that the names of all members present be placed upon Assembly Concurrent Resolution No. 13 as co-authors.

Roll Call

The roll was called, and the following members indicated a desire to become co-authors of Assembly Concurrent Resolution No. 13:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hausen, Hawkins, Henderson, Hunkley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—77.

NOES—None.

Request for Unanimous Consent

Mr. Henderson asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 13, at this time, without reference to reprint, or file, and that the same be considered re-engrossed.

Consideration of Assembly Concurrent Resolution No. 13, As Amended

Assembly Concurrent Resolution No. 13—Relative to the death of Judge James G. Crichton.

Resolution read, as amended, and adopted unanimously by a rising vote.

Resolution ordered reprinted, and transmitted to the Senate.

CONSIDERATION OF HOUSE RESOLUTION NO. 22

By Mr. Clarke:

House Resolution No. 22

Relative to the Passing of Joseph Sharmer

WHEREAS, The Members of this Assembly have learned with profound regret of the passing of Joseph Sharmer in Santa Cruz, at the youthful age of 56; and

WHEREAS, Joseph Sharmer was born in Sydney, Nebraska, and reared in Reedley, California. After graduating from the public schools, he entered the canning and fruit processing business, and later engaged in the growing and processing of figs; and

WHEREAS, In 1948, Mr. Sharmer was elected supervisor from his district for a four-year term after leading an extensive grand jury investigation of county government the year before; and

WHEREAS, Ever active in community affairs, he was Past President of the Merced-Mariposa Shrine Club, Past President of the Merced Rotary Club and former Chairman of the Merced County Chapter of the American Red Cross; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of this Assembly extend their heartfelt sympathies to the family of Joseph Sharmer; and be it further

Resolved, That the Chief Clerk of the Assembly be hereby directed to transmit suitably prepared copies of this resolution to Mrs. Ruby Sharmer, widow of Joseph Sharmer, and to Mrs. Myron Sager and Mrs. Catherine Kratz, his sisters

Resolution read, and adopted unanimously.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Lincoln, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Florence Bachman of Oakland.

On request of Mr. Shell, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Adessa Davis of Los Angeles.

On request of Mr. Bulen, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Betty Holton of Los Angeles.

On request of Mr. Burke, the usual courtesies of the Assembly for this day were unanimously extended to James R. Deering of San Marino.

On request of Mr. Dolwig, the usual courtesies of the Assembly for this day were unanimously extended to Mathew Kelly, Sr., Micheal Kelly, and Mathew, Jr., of Atherton.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Flora, and Miss Margaret Ashton, teachers, Mesdames Sam Burnsed, Charles McNamara, Joseph Ness, Carl Lysell, and Roy Mathisen, parents; and the following pupils of the Mt. Eden School: Ralph Archego, Rita Bettencourt, Larry Bozdeck, Carla Burnsed, Carlise Butler, Clayton Cameron, Mary Cardenas, Mary Clark, Barbara Comstock, Gary Cooper, Marilyn Craig, Marilyn Curnow, Diana Dias, Donald Dugan, Ofelia Estrada, Lawrence Ewaldt, James Fletcher, Lois Goulter, James Hansen, Dean Hironaka, Crispin Hucom, Patricia Koch, Pearlita Looney, Frank Lysell, Elizabeth Martinez, Lynn Mathisen, Evelyn McNamara, Valerie Ness, Alvin Parrish, Ronald Posey, Billy Sinor, Harold Souza, Judy Tolbertson, Ruth Vazquez, Lester Wasko, Everett Weinreb, and Margie Wilkerson.

On request of Messrs. Thomas J. Doyle and Willis W. Bradley, the usual courtesies of the Assembly for this day were unanimously extended to Floyd Vinson of Monterey Park.

On request of Mr. Marsh, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Eleanor Cornwall and Mrs. Anne Taylor of North Hollywood.

On request of Messrs. Ernest R. Geddes, Cloyed, Luckel, and Bulen, the usual courtesies of the Assembly for this day were unanimously extended to Elmar Rehborn of Muenster, Germany.

On request of Mr. Levering, the usual courtesies of the Assembly for this day were unanimously extended to Robert E. G. Harris, professor; and the following students of U.C.L.A.: Reiko Hatsumi, Mr. and Mrs. John S. Blashill, Mr. and Mrs. Howard Hall, Vernon L. Faulkner, Mr. Roger Dee, Marcia Tucker, Janice May, M. R. Dai, Mrs. Rue Corey Pine, Miss Carol B. Bluhme, and Hank Grady.

On request of Mr. Clark L. Bradley, the usual courtesies of the Assembly for this day were unanimously extended to Arthur Mitchel and a group of pupils of the Mountain View School.

On request of Mr. Clarke, the usual courtesies of the Assembly for this day were unanimously extended to the following members of the Madera County Farm Bureau: Mr. and Mrs. M. T. Hughes, Mr. and Mrs. Wm. Sell, A. Schmitz, and Earl Yocum.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Darling and the following pupils of the Arden School: Douglas Barth, Ruth Fraser, Harry Holland, Linda Kurtz, Marlene Lewis, Robert Lougy, Barbara McKay, William Meyers, Curtis Morton, Mary Neil, Carole Nickal, David Niederloh, John Nightengale, Jan O'Neal, Charlotte Osher, Judith Palmer, Donna Pennfield, Beverly Peck, David Peterson, Susan Petersen, Sandie Phillips, Elaine Pisciotta, Adina Pisi, Donna Pickering,

Jo Ann Potter, William Pratt, Gary Queale, Gerald Reed, Carol Reynolds, Raymond Rhodes, Terry Robbins, Patricia Rowlette, Eddie Roy, Charles Rundle, Betty Schepfer, Alaire Sedgwick, and Barbara Sheldon.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Bienapf and the following pupils of the Longwood School: Kenneth Baber, Bonnie Bryden, Lloyd Clift, Lois Crawford, Melvin Doty, Verdinna Franzen, Ruby Howell, Beverly Johnson, Allen Long, Jo Ann Newlun, Emily Peralta, Jon Snawder, Michael Thut, Ernest Vayer, and Mary Louise Webb.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to William A. Shuey, Jr., John Steen, and Mrs. Geraldine Levada, teachers; and the following pupils of the Ambrose School: Leroy Anderson, Gail Bachman, Joe Bristol, Alfred Burton, Donald Clements, Robert Creller, Robert Escovede, Servilio Galli, Charles Hoff, Roger Lem, Donald Lopez, Donald Oliphant, Thomas Perry, Roy Santa Maria, Richard Sautter, Ralph Shaver, Bernard Willis, William Wilson, Tom Alfaro, Richard Bailey, Bob Bianchi, Loye Emery, Roy Fields, Gerald Fink, Jerry Fryar, Edwin Griffin, Cecil Henry, Ernest Keys, Bob LaPointe, Delbert Mecham, Tommy Moneypenny, Randy Propps, Pat Pullen, Walter Ross, Leroy Skinner, Sterling Stevenson, George Trotter, Benny Westbrook, Peggy Bruce, Deanna Durbin, Virginia Halverson, Helen Lamb, Rosalie Lewis, Nedra McPeters, Dolores Moody, Sandra Myers, Barbara Pena, Ernestine Ryle, Ruby Smith, Janice Stark, Elizabeth Verworn, Charlotte Weyrauch, Brenda Ward, Joyce Bach, Pat Bailey, Phyllis Bly, Nancy Dalton, Barbara Ervin, Connie Estrada, Sue Grubbs, Sharlene Henry, Louisa Jones, Carolyn McGill, Marlene Motley, Carol Spangler, and Eleanor Sprinkle.

On request of Mrs. Davis, the usual courtesies of the Assembly for this day were unanimously extended to the following pupils of the Yreka School: Gayle Bandy, Carol Sellstrom, Yvonne Davis, Charlotte Barnett, Nancy Bagley, Julie High, Shairley Tallman, Patsy Yeager, Nancy Bennett, Diane Lundin, Greta Petersen, Julie Brumbaugh, Mary Ann Halerow, Carol Coleman, Jean Norris, Dorothy French, Don Lambert, Bob Waters, Eddie Robinson, Jim Skinner, Jerry Dowell, Larry Larson, David Hitchcock, Raymond McGowan, Bill Bunker, Bill Potter, Lyle Davis, Bill Jeter, Fred Johnston, Howard Cameron, and David Freeman.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Driver, teacher; and the following pupils of the Arcade School: Andy Braia, Ed Calvert, John Field, Gary Flohr, Delfert Forsythe, Mickey Giacomia, Robert Graves, Norman Green, Paige Harper, David Hinds, Gary Jansma, Don Kimball, Philip King, Dick Miller, Raymond Oliver, Ray Sanders, Bob Wilkes, Marsha Bender, Mary Blazevic, Brenda Boeh, Kaye Dockter, Georgia Hoffman, Janet Khatoonian, Betty Kiehn, Joan Laugenour, Gail Lindmeier, Sandra Lions, Patty Martin, Linda Moore, Mary Powers, Ida Thomas, Leda Williams, and Lorraine Yube.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. D. Johnson and O. Heifner, teachers; and the following pupils of the Edendale School: Larry Bahr,

Lawrence Borges, Billy Bradshaw, Robert Brown, William Campbell, Larry Castagna, David Correa, Michael Cuevas, Paul Freitas, George Garcez, Edwin Jinkens, Ronald Macedo, Daryl McWilliams, Richard Nielsen, Felix Rayes, Richard Silva, Charles Sparks, Carol Bronson, Karen Brumfield, Johnnie Bryant, Frances Carmichael, Virginia Dutra, Bette Johnson, Sandra Kuhn, Deanne Lewis, Irene Lopez, Vicki McCord, Elizabeth Ordoins, Winona Rapp, Susan Rumpel, Joan Sherman, Charlene Toney, Wilona Wharton, Barbara Zimmerman, Gene Antonucci, Frannie Fairbanks, Mike Ganduglia, Jene Hansen, Denny La Reaux, Doug Madden, Paul Mays, Don Osborn, Dennis Peterson, Gary Ransom, Larry Stump, Alex Turner, Richard Varanai, Butch Warmington, Richard Westerfield, Carolyn Trask, Bonnie Wills, Dorothy Anselmo, Lonna Baggie, Clara Caskey, Sylvia Crosby, Grace Davis, Diane Gruggel, Beatrice Heavin, Sylvia Hester, Judy Hitchcock, Sue Hudson, Mary Jagels, Holly Johnson, Mary Moore, Wandean Morrow, Brenda Morte, Joyce Perry, and Barbara Strain.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Mesdames Jack Foster, Ralph Page, Roy Johnson, Andrew LaFrance, and Dorman Robison, Mr. Louis Risetto, and Mrs. Ethel N. Cox, adults; and the following pupils of the Bay Point School: James Arnold, Nelson Burchfield, John Cutliff, Jerry Foster, Robert Galarneau, Clinton Hughes, David Kent, Nick Masters, T. C. Meeks, Francis Shultz, Victor Stephens, Ronald Treece, Ronald Whitaker, Jackie Duncan, Mary Ellen Foster, Pearlene Johnson, Alma Kirkwood, La Vonne Klein, Midge Long, Elizabeth Marchal, Velda Mattson, Pearlene Meeks, Rose Marie Mouzakis, Rosie Ortega, Anita Punnier, Deanne Robison, Judy Snyder, Keta Tarango, Shirley Thornbrugh, Francis Van Dyke, Marjorie Wortman, Shirley Wright, Mary Jane Yoder, Fred Caviness, Jimmy Dellagnese, Frank Johnson, Ralph Page, Tom O'Neal, Joyce Decker, Linda Perry, Rosemary Pierce, Nancy West, Rita Ford, and Glenn Ford.

On request of The Assembly, the usual courtesies of the Assembly for this day were unanimously extended to the following Members of the Oregon Legislature: Hon. Gene L. Brown, Member of the Senate, Grants Pass, Oregon; Hon. W. W. Chadwick, Member of the House of Representatives, Salem, Oregon; Hon. Donald R. Husband, Member of the House of Representatives, Eugene, Oregon; and Hon. Sam R. Haley, Legislative Counsel, Salem, Oregon.

ADJOURNMENT

At 3.42 p.m., on motion of Mr. Thomas, the Speaker declared the Assembly adjourned until 10 a.m., Tuesday, March 16, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

ELEVENTH LEGISLATIVE DAY

SIXTEENTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Tuesday, March 16, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—76.

Quorum present.

PRAYER

Upon invitation of the Speaker, the following prayer was offered by Rev. Roy Peters:

Let us pray:

I offer You, O God, my whole being, and in particular all my thoughts, words, actions, and sufferings of this day.

You know my poverty and weakness, and that I am unable to do anything good without You.

Deny me not, O God, the help of Your grace; give me strength to avoid everything which You forbid, and to practice the good which You have commanded.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Levering, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Bulen.

The following members were granted leaves of absence for the day, because of legislative business elsewhere:

Mr. Lincoln, on motion of Mr. Dahl.

Mr. Lowrey, on motion of Mr. Clarke.

**REQUEST FOR UNANIMOUS CONSENT THAT NAMES BE ADDED
TO HOUSE RESOLUTION NO. 18 AS CO-AUTHORS**

Messrs. Charles W. Lyon and Evans asked for, and were granted, unanimous consent that their names be placed upon House Resolution No. 18, as co-authors, when the Journal of March 11th is corrected, by the Minute Clerk.

RESOLUTIONS

The following resolution was offered:

By Mr. Silliman:

House Resolution No. 26

Relative to congratulating Charles S. Thomas on his appointment as Secretary of the Navy

WHEREAS, The Members of the Assembly were deeply gratified to learn of the recent appointment of Mr. Charles S. Thomas as Secretary of the Navy; and

WHEREAS, Mr. Thomas was born in Independence, Missouri, on September 28, 1897, moving to California at the age of 11. He attended the University of California and Cornell University, which he left to go into naval aviation in the First World War; and

WHEREAS, An able businessman, Mr. Thomas was president and general manager of a chain of retail stores from Kansas City to Seattle and down the coast to San Diego; and

WHEREAS, During World War II, as Special Assistant to James Forrestal, then Secretary of the Navy, he set up the Navy's Inventory Program and represented Secretary Forrestal on the Navy's Logistics Program. He also set up the first Contracts Negotiations Section in the Navy; and

WHEREAS, Always active in civic affairs, he was Airport Commissioner of Los Angeles, President of one of the Navy League Councils, Vice President of the Los Angeles Chamber of Commerce, and contributed much of his time to hospital work; and

WHEREAS, A more able man was never appointed to be Secretary of the Navy; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of the Assembly extend their heartiest congratulations to Mr. Charles S. Thomas on his appointment as Secretary of the Navy, and wish him great success in his new duties; and be it further

Resolved, That the Chief Clerk of the Assembly is directed to send a suitably prepared copy of this resolution to Mr. Charles S. Thomas.

Resolution read, and ordered referred to the Committee on Rules.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 15, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Joint Resolution No. 3

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolution was read:

Senate Joint Resolution No. 3—Relative to securing the land comprising Forts Baker, Barry, and Cronkhite for state park purposes.

Referred to Committee on Rules.

REQUEST FOR UNANIMOUS CONSENT THAT OPINION OF THE UNITED STATE SUPREME COURT BE PRINTED IN JOURNAL

Mr. Tomlinson asked for, and was granted, unanimous consent that an opinion of the United States Supreme Court relative to disposal of tidelands be ordered printed in the Journal, in 10-point, as follows:

STATE OF ALABAMA vs. *STATE OF TEXAS*;
STATE OF RHODE ISLAND vs. *STATE OF LOUISIANA*,
—Orig. & —Orig.

OPINION OF THE UNITED STATES SUPREME COURT

The motions for leave to file these complaints are denied. Article IV Section 3, Clause 2, United States Constitution. *U. S. vs. Gratiot*, 14 Peters, 526, 537:

“The power of Congress to dispose of any kind of property belonging to the United States is vested in Congress without limitation.”

U. S. vs. Midwest Oil Company, 236 U. S. 459, 474:

“For it must be borne in mind that Congress not only has a legislative power over the public domain, but it also exercises the powers of the proprietor therein. Congress ‘may deal with such lands precisely as a private individual may deal with his farming property. It may sell or withhold them from sale.’ *Camfield vs. U. S.*, 157 U. S. 524, *Light vs. U. S.*, 220 U. S. 536.”

U. S. vs. San Francisco, 310 U. S. 16, 29 and 30:

“Article IV, Section 3, Clause 2, of the United States Constitution provides that ‘the Congress shall have power to dispose of, to make all needful rules and regulations respecting the territory and other property belonging to the United States. The power over the public land thus entrusted to Congress is without limitation and it is not for the courts to say how that trust shall be administered. That is for Congress to determine.’ ”

U. S. vs. California, 332 U. S. 19, 27:

“The constitutional power of Congress (under Article IV, Section 3, Clause 2, of the United States Constitution) is without limitation. *United States vs. San Francisco*, 310 U. S. 16, at 30.”

The Chief Justice took no part in the consideration or decision of these cases.

Dissenting opinions by Douglas and Black.

Concurring opinion by Reed.

**CONSIDERATION OF DAILY FILE
CONSIDERATION OF HOUSE RESOLUTION NO. 19**

By Mr. Silliman:

House Resolution No. 19

Relative to the number of members on standing committees

Resolved by the Assembly of the State of California, That the Speaker is authorized within 90 days after final adjournment, to increase, or with the consent of the members involved, decrease the number of members of each standing or interim investigating committee of the Assembly except the Assembly Committee on Rules.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Creedon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Henderson, Hobbie, Kelly, Kilpatrick, Klocksiem, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCallister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Shaw, Smith, Stanley, Stewart, Thomas, Tomlinson, and Mr. Speaker—68.

NOES—None.

THIRD READING OF ASSEMBLY BILLS

Assembly Joint Resolution No. 4—Relative to closing the United States-Mexico Border to unescorted minors.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Creedon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hobbie, Kelly, Kilpatrick, Klocksiem, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCallister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Shaw, Smith, Stanley, Stewart, Thomas, and Tomlinson—69.

NOES—None.

Resolution ordered transmitted to the Senate.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 15, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 2

Assembly Concurrent Resolution No. 12

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

Above resolutions ordered enrolled.

ANNOUNCEMENT OF COMMITTEE APPOINTMENTS

Speaker Silliman announced an increase in membership of the following committees: Government Organization, Judiciary, and Military Affairs; and announced the following appointments:

Mr. Coolidge to membership on the Committee on Government Organization.

Mr. Miller to membership on the Committee on Judiciary.

Mr. Clark L. Bradley to membership on the Committee on Military Affairs.

**REMARKS BY MR. MALONEY RELATIVE TO FIFTIETH WEDDING
ANNIVERSARY OF MR. AND MRS. THOMAS J. DOYLE**

Pursuant to a unanimous consent request granted Mr. Dunn on Thursday, March 11, 1954, the remarks by Mr. Maloney relative to House Resolution No. 18 are herewith printed below, in 10-point type:

REMARKS BY MR. THOMAS A. MALONEY

Mr. Speaker and Members of the Assembly:

Since we have been convened at Sacramento at the Budget Session, resolutions have been presented and passed expressing our sorrow and sympathy to members of the families of some of our colleagues who were called to their Eternal Home.

This resolution is entirely different. Every line, every period, and every comma in it, is tinted with happiness and joy.

Why? Because it carries congratulations to one of our dearly beloved members, Assemblyman Tom Doyle who last September, (1953) with his sweet wife, Laura Doyle, celebrated the Fiftieth Anniversary of their marriage.

Tom, I'll say that 50 years is a long long time, but with the happiness that you have enjoyed with your life partner I expect you to say that they were short years. Wouldn't it be nice, Members of this Assembly, if some of the young folks of today could just take a leaf out of the book of the life of Tom and Laura and settle down and establish real home life, as is exemplified by this lovely couple.

Tom, it's wonderful to see you and your good wife after so many years, hale, hearty, and in good health. You worked hard all of your life. When the rough times came during your married life, you shouldered the responsibility with courage and determination. You waited until good times came to allow you to enjoy the fruits of your labor and some of the good things you were entitled to.

We all love you, Tom and Laura, and may God protect you both, and give you good health, for many many years to come. From the hearts of us all we say "God Bless You."

**REMARKS BY MR. MALONEY RELATIVE TO THE PASSING OF
LATE STATE SENATOR GEORGE J. HATFIELD**

Pursuant to the provisions of a unanimous consent request granted Mr. Thomas J. Doyle on Thursday, March 11, 1954, the remarks by Mr. Maloney relative to Senate Concurrent Resolution No. 2 are herewith printed below, in 10-point type:

REMARKS BY MR. THOMAS A. MALONEY

Mr. Speaker and Members of the Assembly:

Once again we pause in silence and in sorrow out of respect to a great statesman, a wonderful person, and a great American, the late beloved Senator George Hatfield, who has been taken to his Eternal Home.

I have known Senator Hatfield for a period of about 35 years.

I have had the pleasure of counseling with him on many and many an occasion. I am indeed happy to say to you, my colleagues, that I respected Senator Hatfield's knowledge of government more than words can express or place in writing, because in either case I could not in all honesty say or write what my heart would want me to.

So today we pay our respects by the introduction of the resolution before you, to Senator George J. Hatfield who, after 66 years of his existence has answered the final call. We sit in sorrowful silence. Death is always terrible to those it leaves behind. It is not, I think the fact of death—we all know that it must come to each of us—rather, it is the memories and the partings that death brings to mind.

I know as we listen to beautiful eulogies delivered year in and year out for departed colleagues, that Assemblymen Charlie Lyon, George Clarke, and myself do some real thinking, because we have years and years of service behind us; but you can rest assured that we are thankful to God that he has spared us for so long a time, spared us so that we can be present on an occasion such as this to pay honor and respect to so great a man as Senator George Hatfield.

Our late dear Senator Hatfield's eyes, which have seen so much, are forever closed. His gentle mouth which spoke but kindly things, will speak no more. His hands which knew toil and gentle ministrations are forever folded in sweet submission to his Maker.

Another heart has ceased to beat. The river of another life has reached the sea.

I attended the funeral services of our departed colleague which were held in Newman, California. There I saw and heard democracy in action. The services were conducted by the Benevolent Order of Elks of which Senator Hatfield was a member. The eulogy was delivered by a Catholic Priest, Right Reverend Monsignor Michael Stack of Boulder Creek, formerly of Our Lady of Mercy Church at Merced.

The Father's theme in depicting the life of Senator Hatfield was "Give Me Men to Match My Mountains." Every word uttered by the good priest had a twofold meaning. His description of the Senator could not be equaled in my opinion by another person, because as those of us found out after the services, Monsignor Stack and Senator Hatfield, while of different religions, were inseparable. We were told by Assemblyman Clarke and others that these two real close friends would sit by the hour at Boulder Creek, discussing State Government, and the many problems that will have to be met in the future to take care of the great growing State of California. From the lips of our late Senator, the good Father said he learned more of the complexities that existed in our State than he could read from books. I do know the words of comfort spoken by Monsignor Stack lightened the heavy burden of sorrow, not only on the bereaved members of Senator Hatfield's family, but on us, his colleagues and friends, who were in attendance at this beautiful service.

As we in all solemnity pay respect to the memory of Senator George Hatfield, we must face the facts. You and I once again are face to face with the great mystery of life and death which surrounds the world. Some day surely we must follow that long long lane from which no person has ever returned. Let us then try and live up to the fine example set by this lovable man, Senator Hatfield, who had love for God, Man, and Country in his heart. May his soul rest in peace.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. McCollister, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. David Davini, and Mrs. Grant Carnegie of Cloverdale, and Mrs. W. R. Lippincott of Santa Rosa, officers of the Sonoma County Federation of Womens Clubs, and the following pupils: Mary Jo Shuler, Cloverdale H. S.; Shirley Trusendi, Geyserville H. S.; Margaret Manley, Healdsburg H. S.; Barbara Greuner, Santa Rosa H. S.; Becky Greene, Analy (Sebastopol); Christel Maass, Petaluma H. S.; Deborah Ellis, Sonoma H. S.; and Josephine Bloom, Ursuline Convent, Santa Rosa.

On request of The Assembly, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Lauro Pangilinan, Staff to the Senate Appropriations Committee of the Philippine Republic.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to the following teachers and pupils from the Thomas Downey High School, Modesto: Honor Society members: Sue Brown, Margie Ebie, Josephine Guerrero, Pat Grosso, Edith Kellogg, Jane Phillips, Beverly Riesland, Betty Root, Bob Scherman, Jeanette Smith, Samee Shaughnessy, Martha Thompson, Roberta Taylor, and Barbara White; California Scholarship Federation members: Bob Benjamin, Diane Berberian, Vera Bert, Claire Biane, Loretta Brown, George Clendenin, Roger W. Davis, Gene Duckart, Frank Elliot, Joan Glover, Mary Ann Lust, Donna McCarter, Lois McCusker, Larry Olson, Don Porcella, Letha Presnell, Norman Prigge, Keith Rooker, Terry Shuler, Betty Stearns, Norman Tate, Jean VanDeventer, and Al Volz; Teachers in charge: Dorothy Cummins and Bruce Lepper.

On request of Mr. Marsh, the usual courtesies of the Assembly for this day were unanimously extended to Bill Wilson and Joe Franklin of Burbank.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Roth, and Mr. Arlington, teachers; and the following pupils of the Monte-Vista School: Albert Borges, Norman Brownwood, Santiago Calamaco, James Cole, Richard Cole, Kenneth Crabb, Bill Cranmer, Alex Estrada, Bill Fender, Evon Grady, Mike Heffernan, James Howerton, Irvin Lamb, Larry Long, Emil Lopez, Larry Sherwood, Albert Vasquez, Charles Westbrook, Daymond Yates, Vernon Jansen, Sharon Beach, Carmelita Binion, Betty Baggs, Darlene Bradeson, Jean Clark, Elvira Cueva, Pat Dean, Diana Errett, Rosalee Fadley, Diana Gorohoff, Sandra Graham, Beverly Groves, Martha Kosar, Pat McFarling, Pat Moen, Joan Moore, Elaine Page, and Jane Serna.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to James E. Kerr, George Rusteika, Gertrude Turner, Thomas Morgan, John Pedersen, teachers; and the following pupils of the Castro Valley School: Brent Andersen, Leland Anderson, Stevan Baker, Mel Betts, Carroll Briggs, Linda Bunyard, Jerry Decker, Richard Downing, Margaret Eckman, Alvin Fellman, Bonnie Forster, Bob Garbur, Sandra Holt, Bill Jacobi, Mike Knapp, Geraldene Leon, Linda Lusch, David Loomis, Gloria Lopez, Marvin McQuane, Jerry Miller, Diane Muir, Gayle O'Neill, Barbara Osborne, Lavana Phillips, Alice Philpott, Larry Ray, Judy Rothrock,

Terry Rover, Barbara Tanner, Gary Tomsic, Jerry Ware, Margaret Woehl, Ray Dill, Michael Albert, James Corliss, Sandra Orn, Patsy Pelkey, Priscilla Phelan, Judy Pulliam, Steve Ramm, Tony Reid, Gloria Rice, Robert Salling, Carol Sanders, Marjorie Smith, Shiela Steele, Thomas Stevens, Barbara Waespi, Sondra Walters, Robert Wiseman, Barbara Woollum, Peggy Zinck, Dona Clinkenbeard, Kenneth Crawford, Carol Cunningham, Spencer Decker, Carl Fisher, Joan Gallo, James Good, Donald Gould, Ann Kakacek, Eugene Kaufmann, Tommie Jean Lunsford, Joanne Marlais, Joyce Matoza, and Gordon Moore.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Bernice Clifford, teacher; and the following pupils of Grand School: Alice Linde, Charlie Peterson, Betty Post, and Kenneth Zimmerman.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Shirley G. Steely, teacher; and the following pupils of the Clement Union School: Clifford Bosse, Gary Broderson, Sara Edwards, Frances Granlees, Charles McCreedy, Sunny Paulson, Eleanor Vliet, and Janice Weisinger.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Ted Zeller, teacher; and the following pupils of the Placer Hills School: Edwin Anderson, John Bell, Rodney Brooks, Sandy Brown, Patty Jo Buchanan, Helen Campbell, Bette Creed, Judy Creed, Cathy Crusinberry, Danny Doub, Carol Duncan, Kenny Emery, Melvin Essington, Liz Fagerskog, Leroy Garman, Carol Giese, Bobby Greer, Donna Hahn, Carol Herring, Ned Hirz, Jeanne Irvine, Toni Irvine, David Jackson, Stanley Johnson, Sharon Lauermann, Don McCaskill, Pat McKenzie, Darlene Neep, Bob Norris, Larry Rolufs, Tommy Rutter, Lynn Salisbury, Shirley Schackner, Tommy Shaffer, Earl Sharrock, and Billy Velican.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Anna Belli Danver, teacher; Mesdames Bob Miller, Carl Neu, Henry Bischel, and Fred Hendergart, parents; and the following pupils of the Lockeford School: Joan Bischel, Juanita Booth, Doris Cox, Sandra Davis, Jim Gordon, Judith Hendergart, Roy Miller, Roy Neu, David Rankin, Cecilia Spanos, Oran Spotts, Linda Whiteside, and Lawrence Williams.

On request of Mr. Evans, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Annette Gude and son, Richard Jonathan Gude, of Los Angeles.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Paul Cook, teacher; and the following pupils of the Ceres School: Richard Andrews, Ray Aspinall, Richard Blanchard, Gary Crowder, Frank Cusenza, Robert Davis, Donald Eliot, Don Evans, James Fauss, Jimmie Gist, Fred Gowan, Geary Hamrick, James Haston, Melvin Johnson, Richard Lester, Jon Ottersback, Edward Phillips, Jim Reeves, Austin Reynolds, Bobby Santisteven, Robert Tollison, Charles Maurer, Arlene Chamberlain, Dorothy Christian, Anita Dennis, Ann Escobar, Naomi Gore, Charlene Gatto, Joyce Grover, Dorothy Houx, Patsy Hewitt, Elaine Muston, Linda Nelson, Darlene Ohls, Rosalie Sexton, Norma Stewart, Waneeta Tobin, and Dixie Welch.

On request of Mr. Weinberger, the usual courtesies of the Assembly for this day were unanimously extended to Chester MacPhee of San Francisco.

On request of Mr. Hansen, the usual courtesies of the Assembly for this day were unanimously extended to Gerry Brown and Tom Phillips of the Tranquillity School.

On request of Mr. Kelly, the usual courtesies of the Assembly for this day were unanimously extended to Tom Kelly of Stanford University.

On request of Mr. Dolwig, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Nancy D. Merryman, and the following pupils of the Hillview of Menlo Park: Dick Brandt, Bob Merritt, Joseph Fessio, Carl Sellers, Bob Hymen, and Leonard Edwards.

On request of Mr. Caldecott, the usual courtesies of the Assembly for this day were unanimously extended to Charles Clarke, teacher; and the following pupils of the Albany School: M. Blume, K. Hood, M. James, P. MacLeod, N. Monti, D. Pursell, E. Rosberg, H. Sterner, V. Yates, L. Banks, B. Cramer, F. Garrett, D. Leveque, P. Meads, C. Ojala, B. Pickering, D. Randolph, B. Shedd, R. Thomas, G. Vervair, D. Bylund, J. Carter, B. Fauntleroy, P. Gann, N. Higgins, P. Lynch, J. McClary, C. Marinelli, J. Perry, D. Petersen, P. Quick, P. Royer, L. Winters, F. Collins, D. Copel, D. Hietala, D. Kennedy, R. Parrino, B. Weisshaar, L. Wood, R. Petersen, J. Zuerner, D. Clem, B. Hutt, M. Jarvis, Claudia Merck, J. Peters, S. Robertson, Marion Silva, D. Gowland, Tom Green, J. Watts, and B. Young.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to C. A. Jacobs and John Rabe, teachers; Mrs. O. K. Newcomb and Mrs. Alice Rogers, mothers; and the following pupils of the Dixon School: Ernest Anderson, Phillip Bennett, Carlo Bottegoni, Dan Caldwell, Steven Dunncliff, James Gibson, Gail Gunning, Merrill Harper, Jim Hicks, Marvin Luttges, Vernon Machado, Larry McCoy, Sidney Schroeder, Marvin Van Curen, Marvin Wann, Susan Ann Alfson, Susan Bulkley, Shirley Conduff, Glenda Fry, Marva Luttges, Joyce Martino, Linda Millang, Billie Modar, Judy Newcomb, La Verne Parkhurst, Ruth Prather, Gloria Shelley, Linda Southerland, Joyce Spangler, Patsie Tamplen, Arley Timm, Pat Wolfe, Bob Andrews, Jack Fry, Richard Fry, Herman Gnos, Paul Gorden, Carl Hays, Elmer Kitchen, Leo Kivela, Bob Lewis, Ronald Martens, Larry McMillan, William Miller, Richard Nelson, Robert Rogers, Jackie Stossel, Tommy Tamplen, Rex Wood, Beverly Burton, Louisa Calovius, Juanita Childers, Josie Cox, Linda Curtis, Helen Daily, Katherine Foss, Lois Fry, Shirley Harris, Barbara Lombos, Arlene Lundgren, and Barbara Manker.

ADJOURNMENT

At 10.12 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Wednesday, March 17, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

TWELFTH LEGISLATIVE DAY

SEVENTEENTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Wednesday, March 17, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark I. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—78.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D Poole:

O Glorious St Patrick, Patron Saint of Ireland, who brought to the Irish race the faith of Christianity and gave to the Irish people the great legacies of love of God and love of freedom, look with favor on us this day and give to us the wisdom and courage to seek that which is pleasing to God and to freedom.

Thou, who art the Spiritual Father of the sons and daughters of Erin, and of those of the greater Ireland beyond the seas, instill in our hearts the charity of Christ so that we may love our fellow men for the greater glory of God —AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Fleury, further reading of the Journal of the previous legislative day was dispensed with.

LEAVE OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Hobbie.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, March 16, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

House Resolution No. 23

House Resolution No. 24

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

House Resolution No. 24 ordered on file.

Request for Unanimous Consent

Mr. Lindsay asked for, and was granted, unanimous consent to take up House Resolution No. 23, at this time, without reference to file.

CONSIDERATION OF HOUSE RESOLUTION NO. 23

By Mr. Lindsay:

House Resolution No. 23

Relative to extending the time for completion of the report of the Assembly Interim Committee on Conservation, Planning, and Public Works

Resolved by the Assembly of the State of California, That notwithstanding the provisions of subdivision 9 of House Resolution No. 200 (1951 General Session), the time for submitting the printed reports required under that resolution is hereby extended to the fifteenth legislative day of the 1955 General Session.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloved, Collier, Conrad, Cooke, Coolidge, Creedon, Dahl, Dickey, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lindsay, Charles W. Lyon, LeRoy E. Lyon, Malonev, Marsh, Masterson, McCollister, McGee, McMillan, Meyers, Miller, Morris, Patterson, Porter, Ross, Rumford, Shaw, Shell, Stanley, Stewart, Thomas, Weinberger, and Mr. Speaker—65.

NOES—None.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March. 16, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 7

Senate Concurrent Resolution No. 9

Senate Joint Resolution No. 1

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolutions were read:

Senate Concurrent Resolution No. 7—Relative to approving certain amendments to the charter of the City of Napa, a municipal corporation in the County of Napa, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the tenth day of November, 1953.

Referred to Committee on Rules.

Senate Concurrent Resolution No. 9—Relative to the Joint Interim Committee on Agriculture and Livestock Problems.

Referred to Committee on Rules.

Senate Joint Resolution No. 1—Relative to memorializing the Congress of the United States to enact legislation which will increase the federal allotment to state and territorial veterans' homes.

Referred to Committee on Rules.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 15, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Senate Bill No. 3

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bill was read the first time:

Senate Bill No. 3—An act to amend Section 3152 of the Business and Professions Code, relating to optometry, to take effect immediately.

Referred to Committee on Public Health.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 11, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted

Senate Concurrent Resolution No. 10

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolution was read:

Senate Concurrent Resolution No. 10—Relative to the Twenty-fifth Anniversary of the consecration and installation of the Most Reverend Robert J. Armstrong as Bishop of Sacramento.

Referred to Committee on Rules.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Speaker Sillman, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Don Rust of Salinas; and Mrs. Carl Forsberg of San Jose, now living in Turkey

On request of Mr. Maloney, the usual courtesies of the Assembly for this day were unanimously extended to Consul General and Mrs. Azim Husain and daughter Asia, of Republic of India.

On request of The Assembly, the usual courtesies of the Assembly for this day were unanimously extended to former Assemblyman William Rosenthal of Los Angeles.

On request of Mr. Belotti, the usual courtesies of the Assembly for this day were unanimously extended to J. Sandietto and P. Omicini of Eureka.

On request of Mr Chapel, the usual courtesies of the Assembly for this day were unanimously extended to former Assemblyman Sam Greene and Ted Marby of Inglewood.

On request of Mr. Rumford, the usual courtesies of the Assembly for this day were unanimously extended to Rev. C. Guidry, Rev. Mr. Johns, Mrs. Simons, Mr. Riley, Miss Turner, and Mrs. Smith of Oakland.

On request of Mr. Dickey, the usual courtesies of the Assembly for this day were unanimously extended to William Werner, Merritt Cowell, Joseph Luczak, and Frank Languemi of Alameda.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to James E. Kerr, Harold Swift, Mrs. Fern Brady, and LeRoy Crozier, teachers; and the following pupils of the A. B. Morris School: Richard Addis, Shirley Armstrong, Carol Atkins, William Becknel, Judy Boyle, Lovanne Brabbin, Sharon Branaugh, Susan Brothers, Marilyn Burns, Peggy Call, John Colombo, Bonnie Cummings, Carolyn Cure, Gerald DeCoite, Richard Dell 'Acqua, Carole Dorkin, Robin Duncan, Janet Dunstan, Mary Elleard, Darrel Erickson, Larry Robinson, Barbara Seanlon, Wendy Sheaffer, Janet Shurtleff, Patricia Stevens, Gary Travis, Lois VanLaw, Vernon Wackerly, Sharon Walden, Michael West, Marlene Anderson, Patricia Banks, Susan Beggs, Gary Bonetti, Phillip Brazil, David Brown, Dolores Calderon, Jeanne Campbell, Linda Chisholm, Anna Clemens, Larry Codner, Dick Crowton, James Evans, Doris Ferraro, Gloria Fiola, Mary Ann Figueroa, Linda Fink, Al Folster, Doug. Forquer, Joan Foster, Hartley Fraser, Robert Frazier, Betty Freeborn, Robert Friend, Sandra Gonsalves, Gerald Holmes, Penny Lovelock, Linda Magoon, Ronnie Mason, Lynn Wallen, Bruce Kuehn, Janet Evans, and Stephen Gedman.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Elton Turner and Barney McKeown, leaders; and the following members of Explorer Post No. 321 of Crockett: Vincent McKeown, Larry Courtland, Marvin George, John Canziani, Bob Wolcott, Martin Militano, Joe Militano, Douglas McCollum, and Frank Adams.

On the request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Beth Mooney, teacher; and the following pupils of the Atlantic Street School, Roseville: Sue Adamson, Franklin Adell, Phyllis Arnett, Barry Barker, Sharon Bertacchi, Marvin Bibby, Helen Brevoort, Mary Castro, Mike Chavez, Louis Contreras, Judy Criley, Peter Dimitras, Stephenie Dinitas, Gary Dunlap, Don Errecart, LaVonna Field, David Goeman, Hugh Hageman, Nelda Headrick, Gerrold Hopping, Janelle La Franiere, Peter Karabines, Raymond Lasick, Lynn Lewis, Yvonne Miller, Leslie Moore, Kenneth Nichols, Diana Paananin, Colleen Price, Charlsie Renfroe, Deanna Scott, Mike Stewart, Joe Thornhill, Charalotte Bohm, and Doris Fuller.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Joseph Sparks, teacher; John Hensley, bus driver; Mrs. Ruth Coffman, and Mrs. Francis Fiskin, parents; and the following pupils of the Whitmore School: Philip Bezanson, Cleta Wallace, Velto McGuire, Fonda Fiskin, James Hansen, Randall Groover, Carlene Miller, Virginia Raymer, Gwendolyn

White, Phyllis Story, Stella Montey, Alma Coffman, Marlene De Ve, Maxie Lasiter, Pat Antle, Charles Maurer, J. C. Walker, John Schulte, Donna Swartz, Jo Kitchens, Jeanne Zamaroni, David Murphy, Tim Skinner, Jack Edler, Claude Rickard, Ronald Harralson, Charles Herve, Darrel Hohenberger, Jerry Kanada, Dietrich von Dohlen, Richard Imfeld, Yvonne Martin, Janet Boyd, Carol Ruff, and Doris Hinkle.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Dorothy Mayers and Robert Crooks, teachers; William Dresbach and Sydel Seligman, guests; and the following pupils of the Edendale School: Donald Andrade, Barbara Ashcraft, Don Barber, Bonnie Barton, Craig Bennet, Wayne Cook, Nancy Cowan, Byron Disney, Gary Dorst, Earl Ehrigott, Lelonie Gartin, Bob Griffith, Barbara Hall, Nedra Hansen, Sue Hildreth, Mike Hoffman, Nancy Honsicker, Joy Huckaby, Jay Jennings, Carolyn Johnson, Jackie Johnson, Linda Johnson, Paul Langben, Jeanne Mahan, Maria Martinez, Jackie Patrick, John Ramos, Peggy Richardson, Daryel Santos, Dan Teves, John Troche, Charlene Wegener, Bucky Williams, Glen Wiseman, and Dave Withrow.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Callie Allison, teacher; and the following pupils of the Marysville School: Helen Ferro, Nanette Gregg, Judy Greenfield, Susan Gross, Jeanne Halvorsen, Sally Hanson, Frank Hillary, Brad Huntley, Emery Johnson, Tommy Johnson, Ronnie Larson, Leonard MacIsaac, Richard Maxwell, Mary Lou Mitchell, Annette Nicholau, Carolyn Parsons, Betsy Vantress, Arlene Webber, Barbara Stowell, Shirley Aaberg, Tom Benton, Florence Brown, Howard Cadenhead, Betty Carbah, Marlene Carroll, Pat Colling, Quentin Cotter, Jack Crulle, Barbara Denton, Leonard Eckert, Jack Benton, Henry Grennan, Heiman Cheim, Jane Nelson, Judy Loaper, Donna Reifsnider, John Schellenger, and Billie Thompson.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Simon Nolan, Ernest Cartwright, and Wilma Sutter, teachers; and the following pupils of the Bret Harte School: Carole Biers, Peter Bliven, Ronald Bruerton, Billy Burkhardt, Emil Ciochetti, David Crockett, William Davenport, Judy Dotson, Barbara Fratres, Warren Freitas, Frank Garcia, Gary Heinrich, Maureen Henry, Carole Jackson, Dick Johnson, Iris Kauaihilo, Elizabeth Kendall, Kathleen Koenig, Luther Kuller, Richard Lopez, Patricia Lowe, Clarence Maita, Ben Paz, Judy Porter, Norma Pricer, Edward Reyes, Georgette Rollins, Diana Sequeria, Douglas Shelton, Rachel Soto, Lovenia Stewart, Stanley Sucher, Marilyn Wade, Brenda Wallace, Jan Britt, Joan Forester, Janet Gifford, Sheila Green, Joan Gretler, Kay Hagen, Linda Harder, Jim Irving, Fred Jensen, Earl Koenig, Barbara La Pray, Michael Litwin, Tom Long, Armida Martinez, Janice Morgan, Richard Muniz, Isabel Olivan, Dennis Phillips, Bill Pimentel, Jim Ramage, Mike Reno, Janice Lee Robinson, Diane Rocha, Ker Rogers, Sally Rose, David Rubero, Jim Smith, Ronnie Taylor, Gen Thompson, Ruth Tisch, and Douglas Williams.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Rolfe and Mr. McGee, teachers; Mrs. Branson, parent; and the following pupils of the Edendale School: Billy Adcock, LeRoy Amato, Wayne Anderson, Nick Apodaca, LeRoy Benevento, Janet Branson, Bonnie Brown, Jack Davis, Robert Donohoe, Sandra Dornsife, George Fenion, Gail Freitas, Michael Garrigan, Gayln Greer, Carole Hadley, Betty Hafford, Kateuyo Hatakeda, Sue Ann Heister, Marjo Henry, Loretta Jones, Lucille Mouton, Gladys Perez, Mary Perl, Bruce Perry, Georgann Pollard, Paul Prudler, Geraldine Ross, Mary Ruiz, Ann Ryan, Gary Smith, Ronald Travis, Harold Valencia, and Lawrence Young.

ADJOURNMENT

At 10.14 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Thursday, March 18, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

THIRTEENTH LEGISLATIVE DAY

EIGHTEENTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Thursday, March 18, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—76.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

We pray, O God, for all the Members of this Assembly.

Give them, O Lord, first of all the gift of wisdom. "I called upon God, and the spirit of wisdom came upon me. And I preferred her before kingdoms and thrones, and esteemed riches nothing in comparison to her. Neither did I compare unto her any precious stone; for all gold in comparison to her, is as a little sand, and silver in respect to her shall be counted as clay. I loved her above health and beauty, and chose to have her instead of light; for her light cannot be put out." Wisdom 7, 7.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Levering, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day; because of illness:

Mrs. Niehouse, on motion of Mr. Conrad.

The following members were granted leaves of absence for the day, because of legislative business elsewhere:

Mr. Chapel, on motion of Mr. Conrad.

Mr. McCollister, on motion of Mr. Dills.

COMMUNICATIONS

The following communication was presented by the Speaker:

STATE OF CALIFORNIA
DEPARTMENT OF FISH AND GAME
SACRAMENTO, CALIFORNIA, March 17, 1954

*Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
California Legislature
State Capitol, Sacramento 14, California*

DEAR MR. OHNIMUS: On June 8, 1953, you forwarded to this office a copy of Assembly Concurrent Resolution No. 48, adopted by the California Legislature on June 4, 1953.

In compliance with the expressed wish of the Legislature, as contained therein, the Fish and Game Commission, at its regulatory powers meeting of February 25-26, 1954, made the following statement of policy:

"It shall be the policy of the Fish and Game Commission that the Department of Fish and Game shall confer with boards of supervisors, local safety commissions or councils, and city councils prior to making recommendations to the commission for the opening of any area to the taking of deer, under the authority of Section 39.1 of the Fish and Game Code, to the end that the Commission may have the benefit of the recommendations of such local agencies with regard to the safety aspects of the proposed opening."

We shall appreciate it if you will inform the Legislature accordingly.

Cordially,

FISH AND GAME COMMISSION
WM. J. HARP, Assistant to the Commission

A communication was presented by the Chief Clerk from:

The City of Redondo Beach, requesting the State for money for repair and maintenance of their seawall, was received, accompanied by a resolution. Both were ordered referred to the Committee on Ways and Means.

A communication was presented by the Chief Clerk from:

The Veterans of Foreign Wars, of the United States, Tenth District, Department of California, relative to recommending that all applicants for hunting licenses in California be required to present a certificate of competency before licenses may be acquired to hunt, was received, with a resolution. Both were ordered referred to the Committee on Fish and Game.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 17, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Joint Resolution No. 4
Senate Concurrent Resolution No. 8

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolutions were read :

Senate Joint Resolution No. 4—Relative to granting the Territory of Hawaii statehood in the United States.

Referred to Committee on Rules.

Senate Concurrent Resolution No. 8—Relative to a study of the Uniform Commercial Code by the Interim Judiciary Committees of the Assembly and the Senate.

Referred to Committee on Rules.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS**

The following resolutions were offered :

Assembly Concurrent Resolution No. 15: By Messrs. Brady, Hawkins, and McFall—Relative to Joint Rules of the Assembly and Senate.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 16: By Mr. Willis W. Bradley—Relative to congratulating the City of Lakewood upon its incorporation as a city of the sixth class.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 17: By Mr. Cloyed—Relative to thanking Portugal for its gift to the State of a statue of Cabrillo.

Referred to Committee on Rules.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 17, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined :

Assembly Concurrent Resolution No. 2—Approving certain amendments to the charter of the City of Eureka, a municipal corporation in the County of Humboldt, State of California, voted for and ratified by the qualified electors of said city at a general municipal election held therein on the fifteenth day of June, 1953;

Assembly Concurrent Resolution No. 12—Approving a certain amendment to the charter of the City of Pasadena, State of California, ratified by the qualified electors of said city at a special municipal election held therein on the twenty-fifth day of February, 1954;

And reports that the same have been correctly enrolled, and presented to the Secretary of State on the seventeenth day of March, 1954, at 11 a.m.

BURKE, Chairman

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 18, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred :

Assembly Concurrent Resolution No. 14

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered engrossed.

ASSEMBLY CHAMBER, SACRAMENTO, March 18, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

House Resolution No. 26

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 18, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Senate Concurrent Resolution No. 7

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered on file.

CONSIDERATION OF DAILY FILE

CONSIDERATION OF HOUSE RESOLUTION NO. 24

By Mr. Nielsen:

House Resolution No. 24

Relative to the passing of Robert A. Dunbar

WHEREAS, It has pleased Divine Providence to remove from this earthly sphere Robert A. Dunbar; and

WHEREAS, Robert A. Dunbar served for many years as a member of the staff of the Legislative Bill Room and endeared himself to the Members of this Assembly by his courtesy and devotion to his duty; and

WHEREAS, Robert A. Dunbar was born in the City of Sacramento and received his education and was engaged in business here for a great many years before assuming his position in the Legislative Bill Room; now, therefore, be it

Resolved, That the Members of this Assembly, hearing with sorrow and regret of the passing of an outstanding legislative employee, a good citizen of the State of California, a pioneer of the City of Sacramento, and a loving and devoted husband, do by this resolution convey their sympathy to the bereaved members of his family; and be it further

Resolved, That a copy of this resolution be forwarded by the Chief Clerk of the Assembly to the wife of Robert A. Dunbar, and that when the Assembly adjourns this day it shall do so in respect to the memory of Robert A. Dunbar.

Resolution read, and adopted unanimously.

RECESS

At 10.14 a.m., on motion of Mr. Levering, the Assembly recessed until 12.21 p.m.

REASSEMBLED

At 12.21 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

Speaker pro Tempore Presiding

At 12.22 p.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

REQUEST FOR UNANIMOUS CONSENT

Mr. Silliman asked for, and was granted, unanimous consent to take up House Resolution No. 26, at this time, without reference to file.

CONSIDERATION OF HOUSE RESOLUTION NO. 26

By Mr. Silliman:

House Resolution No. 26

Relative to congratulating Charles S. Thomas on his appointment as Secretary of the Navy

WHEREAS, The Members of the Assembly were deeply gratified to learn of the recent appointment of Mr. Charles S. Thomas as Secretary of the Navy; and

WHEREAS, Mr. Thomas was born in Independence, Missouri, on September 28, 1897, moving to California at the age of 11. He attended the University of California and Cornell University, which he left to go into naval aviation in the First World War; and

WHEREAS, An able businessman, Mr. Thomas was president and general manager of a chain of retail stores from Kansas City to Seattle and down the coast to San Diego; and

WHEREAS, During World War II, as Special Assistant to James Forrestal, then Secretary of the Navy, he set up the Navy's Inventory Program and represented Secretary Forrestal on the Navy's Logistics Program. He also set up the first Contracts Negotiations Section in the Navy; and

WHEREAS, Always active in civic affairs, he was Airport Commissioner of Los Angeles, President of one of the Navy League Councils, Vice President of the Los Angeles Chamber of Commerce, and contributed much of his time to hospital work; and

WHEREAS, A more able man was never appointed to be Secretary of the Navy; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of the Assembly extend their heartiest congratulations to Mr. Charles S. Thomas on his appointment as Secretary of the Navy, and wish him great success in his new duties; and be it further

Resolved, That the Chief Clerk of the Assembly is directed to send a suitably prepared copy of this resolution to Mr. Charles S. Thomas.

Resolution read, and adopted unanimously.

Speaker Presiding

At 12:24 p.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

REQUEST FOR UNANIMOUS CONSENT THAT LETTER OF TRANSMITTAL BE PRINTED IN JOURNAL

Mr. Tomlinson asked for, and was granted, unanimous consent that a letter of transmittal to the Report of the Joint Legislative Committee on Impounded Funds from Tide and Submerged Lands be ordered printed in the Journal in 10-point type, as follows:

JOINT LEGISLATIVE COMMITTEE ON IMPOUNDED**FUNDS FROM TIDE AND SUBMERGED LANDS, March 10, 1954**

The President of the Senate

The Speaker of the Assembly

and Other Members of the Senate and the Assembly

GENTLEMEN: Pursuant to Assembly Concurrent Resolution No. 109 of the 1953 Regular Session of the California Legislature, the Joint Legislative Committee on Impounded Funds from Tide and Submerged Lands herewith submits the report of the committee to the Legislature in accordance with and as directed by the above resolution.

The committee expresses its gratitude to the many state and local governmental agencies and officials, private organizations, and individuals who rendered assistance to the committee in its hearings and in the preparation of this report.

Assemblymen

STANLEY T. TOMLINSON

Chairman

BRUCE F. ALLEN

WILLIAM A. MUNNELL

Senators

CHARLES BROWN

Vice Chairman

BEN HULSE

HARRY L. PARKMAN

REQUEST FOR UNANIMOUS CONSENT THAT LETTER OF TRANSMITTAL AND REPORT BE PRINTED AS SEPARATE DOCUMENT

Mr. Tomlinson asked for, and was granted, unanimous consent that the above letter of transmittal, and the Report of the Joint Interim Committee on the Study of Impounded Funds From Tide and Submerged Lands, be ordered printed as a separate document, in 10-point type, and that 500 copies be printed.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Kelly, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Albert S. Goode of Bakersfield.

On request of Mr. Hinckley, the usual courtesies of the Assembly for this day were unanimously extended to Norman Tanguay, Richard Tanguay, and Starr Tanguay of Crestline.

On request of Messrs. Dolwig and Creedon, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. C. B. Cunnie of Redwood City.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Raymond A. Leonard of Oroville.

On request of Mr. Stewart, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Thore Breekke and James Stewart of Pasadena.

On request of Mr. Morris, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Leslie Hawes of Los Angeles.

On request of Messrs. Chapel, Ross, and Dills, the usual courtesies of the Assembly for this day were unanimously extended to George England, former Assemblyman; Sam Greene, Edwin W. Dean, and Dan Wise of Inglewood; and David Rice and Victor Zaccalin of Hawthorne.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Edna Manson, teacher; and the following pupils of the Patterson School: Domingues Farinha, Marlene Halseth, Tadashi Murata, Joe Silva, Joe Snyder, Jenese Thomas, and Danny Williams.

On request of Mr. Porter, the usual courtesies of the Assembly for this day were unanimously extended to James Krulic and Mrs. Beatrice Escofie of Lynwood.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Vernon Timmons, Al Thompson, and Lathrop Brown of Napa.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Charles F. Kenny and Joseph M. Turbovsky, teachers; and the following pupils of the Bret Harte School: Carole Adamson, Jackie Asvitt, Carroll Barnes, Renee Boie, Sandra Bruno, Charlotte Cook, John Currey, Patricia Curry, Barton Darnell, Kathy Detherage, Nancy Dattke, Don Ecclesfield, Tom Evans, Marna Forseth, Robert Goerlitz, Kenneth Haywood, Patricia Hartsock, Patrick Houk, Joan Huber, Annie Kissack, Billy Martin, Don Merri-man, Juanita Moody, Diana Panico, Russell Porter, Ray Rameriz, Karen Scranton, Peggy Swaim, Robert Travis, Uriz Michael, Verne Wagner, and Judith Way.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Omer Weston and Don Rafanti, teachers; and the following pupils of the Edendale School: Marjorie Adams, Hilda Asklund, Deanne Borba, Linda Bowen, Wm. Colburn, James Dias, Alfred Di Coio, Gary Eaton, Robert Gebo, Gwen Hendricks, Waldean James, Carlene Lind, Gerald Little, Shandra Madeiros, Glenn Marsh, Dorothea McClellan, Dean McDougall, Betty Miyaki, Paul Ortiz, Betty J. Oswald, Patty Page, Milton Parker, Roland Prunner, Christina Rangel, Judy Ruggiero, Pamela Shaw, Cathy Soldi, Dan Stewart, Jo Vizacaino, Wm. Wahl, Barry Wassmuth, Chas. Wimmermark, Roland Wright, and Paul Yarborough.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to the following pupils of the Calla School: Frank Asivido, Harold Beebe, Gary Dinsdale, Bill Eavenson, Frank Mello, Lauren Slater, James Wells, Mary Bonfiglio, Bette Jo Caffey, Irene Gikas, Linda Guiterriez, Anne Kinyon, Carol Ann Sevec, Julia Wells, Herbert Berg, Mike Gikas, Steve Gikas, Alfred Nunes, Don Romero, Raymond Silva, Daniel Winters, and Diane Magruder.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Robert Keck, teacher; Kenneth Chrisman, Mrs. Claude McKnight, Mrs. Vernon Cole, adults; and the following pupils of the Whitmore School: Don Andrews, Melvin Antle, Charles Bryan, Terry Cole, Dwight Corsant, Albert Fisher, Floyd Fox, Julian Gray, Clarence Hackett, Charles Harris, Billie Hill, Kent Lane, Tommy Lynd, Orville McCluskey, Darwin Miller, Mary Ann Rennels, James Norris, Woodrow Olds, Billy Sneed, John Sullivan, Jerry Thompson, Delbert Williams, Irene Berryhill, Virginia Collins, Herman Hair, Joan Thorpe, Esther Hector, Mary Jane Long, Marilyn McKnight, Marylee Moni, Betty Perron, Dellene Spurlock, and Janet Toth.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to Alton Peterson, teacher; Mrs. C. S. Atran and Mrs. E. G. Cochran, adults; and the following pupils of the Arbuckle School: Dennis Alberts, Kathy Atran, Charles Bonnett, Tina Brown, Tom Dean, Gail Grimmer, Peggy Hendrix, Don Miller, Thomas Watson, Edward Wright, James Urchinson, Virginia Alexander,

Pattie Bingaman, Pat Brookins, Susan Cochran, Chester Geyer, Roger Hawk, Patricia Kalfsbeek, Lee Rose, Catherine Weaver, and Edna Wright.

On request of Mr. Brady, the usual courtesies of the Assembly for this day were unanimously extended to Annette De La Roche of San Francisco.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Watson, teacher; Ed. Barnes, adult; and the following pupils of the Bohamon School: Floyd Aylin, Ronald Anderson, Ronald Benjamin, David Dunn, David Edwards, Richard England, Joseph Gary, John Keisner, Jack McAlexander, James McClellan, Jerry McGuire, Larry Moore, Richard Nelson, George Primrose, Paul Rink, Curtis Skinner, Gerald Sumney, Ronald Vargas, Diane Byrd, Patricia Cabral, Margaret Didrikson, Loy Eckstrom, Linda Fellows, Diana Harleman, Colleen Henry, Sandra Mair, Joyce Miller, Sandra Shoffeit, Susan Springer, Diane Tuhey, Patricia Wilder, Patricia Wilson, and Susan Woodward.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Harmon E. Welch, Mrs. John Miller, and Mrs. Clarence Akhurst of Port Chicago.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Charles F. Kenny, and Joseph M. Turbovsky, teachers; and the following pupils of the Bret Harte School: Carole Adamson, Jackie Asvitt, Carroll Barnes, Renee Boic, Sandra Bruno, Charlotte Cook, John Currey, Patricia Curry, Barton Darnell, Kathy Detherage, Nancy Dattke, Don Ecclesfield, Tom Evans, Marna Forseth, Robert Goerlitz, Kenneth Haywood, Patricia Hartsock, Patrick Houk, Joan Huber, Annie Kissack, Billy Martin, Don Merri-man, Juanita Moody, Diana Panico, Russell Porter, Ray Rameriz, Karen Scranton, Peggy Swaim, Robert Travis, Uriz Michael, Verne Wagner, and Judith Way.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Marjorie Sheridan, teacher; and the following pupils of the Calaveras School: John Alonso, Francis Aros, Melvin Boreham, Walter Thurber, Arlene Nicholls, Clif Fischer, James Faulk, Alfreda Fahily, Carol Hamrick, Rose Mary Serra, Audrey Bradbury, Shirley Bennett, Alez Quinones, Grace Olds, John Minton, Ardath Leach, Doris Atnip, Mary Fischer, Joann Gianinni, Anna Dotson, Bob Blakely, Nadine Rader, Rosemarie Hernandez, Lorene Courtright, Don Manley, Clifford Collins, Lois Weaver, Jack Kirk, Marjorie Sheridan, June Hill, Lynda Baird, Meada Carlton, Barbara Hunting, Ken Fraser, John Cuneo, Ed Horton, Manuel Ponte, Doug Forsterer, Marion Wimberly, Gene Quarton, Richard Serra, Vickie Collins, Shirley Vasey, and Leonard Morrill.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Carroll J. Brano, teacher; and the following pupils of the Linden School: Allan Zolezzi, Jimmy Billigmeier, Tommy Ehrhart, Elven Dudley, George Norman, Donald Morris, Larry Celle, Russel Gregory, Carl Morris, Dwain Phillips, Larry Noceti, Tommy Robinson, Tommy Mapes, Leroy Piacentine, John Ryland,

Jackie Lemaster, Kathy Kaiser, Sharon Costa, Dyan De Benedetti, Denise Comaskey, Rene Kitchen, Gloria Ferrari, Queenie Belli, Brenda Jones, Letitia Perry, Bonnie Diel, Rosalie Cuneo, Dorothy Evans, Colleen Kaiser, Judith Fowler, and Johnny Dondero.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Charles Kenney, and Miss Vivian Roof, teachers; and the following pupils of the Bret Harte School: Michael Alves, Rose Biller, Larry Bruner, George Buck, Tom Bullock, James Camara, Donald Cauley, Florence Cutter, Doreen De Costa, Lawrence Ferea, Irene Gonzales, James Hamilton, Robert Harris, Virginia Hawkins, Elizabeth Jones, William Kemper, Lois O'Connor, Nils Odegaard, Wesley Ohlsen, Sandra Oliver, Frank Pendergast, William Plant, Mike Redo, Raquel Rivera, Marcia Starks, John Stivers, Anthony Vasconcellos, George Wilkinson, and Miriam Wilson.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Eunice Wilson, teacher; and the following pupils of the Roseville School: Eddie Becerra, Bruce Birch, Michael Carter, Bob Clegg, John Damiano, Eddy Easter, Donald Goldsberry, Buster Hamilton, Fred Jacobs, Dan Lawson, Larry Pierce, Gary Stoneking, Gary Ward, Ronnie Zien, Wanda Baggs, Patricia Blakley, Barbara Brown, Margaret Cavitt, Janice De Ferrari, Patty Finger, Margaret Fleenor, Carolyn Heintzelman, Donna Kelley, Kay Kelsoe, Lorraine Lambert, Janice Paolini, Marguerite Mansueti, Marilyn Mitchell, Sally Robinson, Susan Shearer, Margaret Stewart, Judy Sutherland, Anne Van Fleck, Pricilla Wilson, and Judy Wood.

On request of Mr. Lincoln, the usual courtesies of the Assembly for this day were unanimously extended to Dorothy Fitzgerald, teacher; and the following pupils of the Golden Gate Academy: Jim Sconza, Shirlene Race, Joan Wipperman, Alice Yoshida, Martha Chavez, Joy Coon, Joyce Turner, Paula Dillworth, Mabel Fong, Alan English, Betty Houser, Tonya Costello, Todd Gardner, Carolyn Hoofard, Eugene Linder, Larry Whitlock, Barbara Bailey, Dick Post, and Shirley Johnson.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Miss Alice Molliet, Richard Daniel, and Frank Wallace, teachers; Mesdames H. Baroni, D. Butler, Kennedy, Braz, Dill, and Paslay, mothers; and the following pupils of the Oakley School: Joe Alexander, Beverly Bartee, Pauline Bonilla, Bob Braz, Gene Caldwell, Emily Dal Porto, Cleo Dill, Jerry Duarte, Marina Fajardo, Gloria Gill, Ervin Hadenfeldt, Donna Holland, Derrel Kennedy, Donald Lopez, Betty Lunsford, Ronald Martel, John Martinez, Fred Mauriscio, Irvin McDonald, Lola Paslay, Alva Ponce, Pearl Reece, Alice Ricca, Ronald Romander, Woodie Samuels, Gerald Wolfe, Charlotte Baroni, Janette Barrios, Tom Bryant, Doris Butler, Bonnie Clifton, Delores Crandell, Wanda Davis, Ernest Dejesus, Magdaleno Fajardo, Carmen Garcia, Leroy Hammett, Linda Hansen, Phyllis Helzer, Carl Jacobsen, Carl Korsgaard, Orville Kuhn, Charles Moss, Betty Neely, Wallis Paniagua, Sally Plant, Connsie Serna, Betty Simmons, Nancy Townes, Gus Wasso, Alex Weatherby, Harry Beltram, Yvonne Bovart, Richard Buskey, Gene Butler, Paul

Campbell, Barbara Davis, William Doyle, Jimmy Fertado, Donald Garcia, Pat Garcia, Ronald Garcia, Jack Hayes, Violet Highfill, Lynda Helland, Jenifer Hummell, Lawanna Johnson, Marlene Johnson, Joan Jones, Charles Morgan, Gloria Paniagua, Carol Remmers, Leonard Rocha, Irving Sherman, Joe Silva, Dorothy Skaggs, Marguerite Torrez, Paul Van Brunt, and Claude Weder.

On request of Messrs. Nielsen and Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Roy Cortopassi, teacher; and the following pupils of the Christian Bros. School: Al Armijo, Max Baer, Robert Balassi, James Battilana, Jan Bush, Patrick Butler, Lester Cecchettini, Rolland Charles, Marston Chavez, David Christensen, Mervin Conlon, James Cooke, Patrick Cordero, Tony Damiani, Robert DeNegris, Burrell DeVine, Terry Dorsey, James Dykes, Larry Felion, Jerry Fippin, Mel Fitzwater, Faustino Flores, Gene Foiles, Harold Frank, John Garland, Phil Gebhardt, John Gior-dano, Richard Giusti, Joseph Golden, Sing Gong, Leo Granucci, Robert Granucci, John Groza, Joseph Gutierrez, Richard Hannafor, Michael Harrington, Roland Hensley, Austin Johnson, John Kahler, James Keating, Kerry Keener, Thomas Kernan, Bruce Keys, Gary Kidder, Robert Kochis, Robert Krauss, Paul Lagomarsino, Gilbert Lines, James Long, Daniel Lorenz, James Mangan, Julian Marceron, Frank Marulo, Frank Mooney, Robert Murphy, Jay Myers, Kenneth Myles, Jerry McCullough, Victor McFarland, Daniel Nelson, Robert Nevis, Thomas Oates, Larry Patterson, Ted Pawleczeck, Robert Pilant, Thomas Pimentel, John Pintar, William Powers, John Prato, William Prosser, Louis Puga, Ronald Ralston, Donald Rietz, Frank Romandia, Peter Rooney, Edward Russo, Vernon Sandall, Keith Schiele, Dwight Schrader, Robert Sellers, Richard Separovich, Thomas Stark, Guy Stowe, Jon Sweeny, Carlo Taylor, William Taylor, Donald Terra, Rene Vercruyssen, William Volkert, David Walker, Michael Whitman, Robert Wiget, Jerry Williams, William Williams, and John Zanze.

On request of Mr. Brown, the usual courtesies of the the Assembly for this day were unanimously extended to Mrs. R. Rawlings, Richard Weston, and Edith Batson, teachers; Lana Jane Aprile, and Evelyn Aprile, guests; and the following pupils of the Cardoza School: Gary Anglin, Daisy Abney, David Blackwood, Cecilia Caputi, Susan Clow, Connie Coyle, Henry Enriques, Carl Franklin, Monica Gregorich, Barbara Hooper, Verna Johnson, Cheryl Kelley, Mary Ann King, Irl Littlefield, Marion Littlefield, Leon Mayfield, Danny Martinez, Melvin McGee, Ruth McDaniels, Judy McHenry, Delories Mitchell, Remus Moss, Charles New, Alvin Piercefield, Charleene Sill, Garland Sims, Gerald Steele, Wanda Thorington, Eddie Ulloa, Oscar Webb, Clyde Woods, Sammv McKay, Maurine McKenzie, Myrtle McLaughlin, Alvin Moyle, Myrna Odum, Jimmie Perea, Donald Rieger, Dorene Roberson, Jerry Sherman, Jerry Southern, Judith Spencer, Ralph VanDyke, Theodore Wright, Wayne Wyrick, Frank Adams, Mildred Adney, Betty Baughman, Charles Cables, Juanita Cantwell, Lily Casteel, Jerry Cochran, Doyle Conway, Joe Cozzo, Mary Dolph, Roxie Eastham, Jean Goforth, Patricia Gray, Eugene Harper, Roy Hyatt, Robert Lamance, Mike Littlepage, Martha Acosta, Alta Adams, Sharon Amaral, Beatrice Beard, James Brown, Cleon Burford, Donna Burkett, Norma Cole, Carol

Crawford, Robert Edwards, Donald Hinchman, Verdell Hixon, Sharon Johnson, Lee Keller, Gayland Kuffell, Wayne Lindsey, Carol Lockhart, Lewis Long, Mildred Meyers, Bruce Norton, Albert Padilla, David Rodriguez, Tommy Rodriguez, Joe Rush, Larry Taylor, Eugene Tigner, Geraldine Tollison, Richard Ulloa, Yolando Alcala, Ralph Allen, Arden Alton, Julian Bordona, Rosalee Baker, Mary Ellen Burkett, Bennie Calloway, David Cordray, Olivia Coyle, Betty Furr, Stanley Gamegin, Johnny Garcia, Pete Genova, Tommy Gibson, Walter Gist, Buddy Henderson, Lavada Harris, Gary Johnson, Betty Jo Ivers, Bert Martin, Neal Mathis, Raymond May, Twilla Patton, Tom Plante, and Rex Reed.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Herman L. Dorion, Kenneth Vorrell, and Richard M. Moon, teachers; and the following pupils of the Waterford School: Sandra Arnett, Beverly Baker, Betty Bishop, Frankie Black, Robert Blan, Linda Carpenter, Daniel Casey, Carolyn Clapp, Bobby Cole, Billy Coleman, Marlyene Coulter, Gerald Cowan, John Curley, Barbara Dyer, Ardith Elkins, Shirley Foreman, James Don Lancaster, Robin Leask, Chester Miller, Jerry Moon, Peggy Perry, Stanley Phipps, Dean Porter, Mona Price, June Rea, Sue Reynolds, Harold Rhoads, Joy Rhoads, Kathy Robertson, Wilda Sellburg, Virgil Shaw, Dennis Shehan, Carol Stewart, Elizabeth Stockman, Gwinna Story, Charles Stuart, Jeanie Switzer, Sharon Switzer, Jerry Terry, Robert Thompson, Jim Vaught, Betty Wagenman, Sonja Walker, Harvey Welis, Jim Whitaker, Larry Williams, Gloria Holton, Margie Keeney, Barbara King, Chuck Shepherd, Dale Slaughter, and Joyce Small.

ADJOURNMENT

At 12.26 p.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned out of respect to the memory of the late Robert A. Dunbar of Sacramento until 10 a.m., Friday, March 19, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

FOURTEENTH LEGISLATIVE DAY

NINETEENTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Friday, March 19, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—76.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O Lord Jesus Christ, Who hast said: Ask and you shall receive; seek and you shall find; knock and it shall be opened unto you; grant, we beseech Thee, unto us who ask, the gift of Thy divine love, that we may ever love Thee with our hearts, and in all our words and actions never cease from showing forth Thy praise.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Erwin, further reading of the Journal of the previous legislative day was dispensed with.

LEAVE OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Collier.

COMMUNICATIONS

The following communication and a resolution were presented by the Chief Clerk from:

The State Water Pollution Control Board, signed by A. M. Rawn, Chairman, relative to recommending that the Legislature again investigate and study water well drilling legislation as it relates to water pollution. Both were ordered referred to the Committee on Conservation, Planning, and Public Works.

INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS

The following bill was introduced, and read the first time:

Assembly Bill No. 22: By Messrs. Hansen, Belotti, Lowrey, Clarke, Kelly, and Lindsay—An act to amend Section 6364 of the Revenue and Taxation Code, relating to exemptions from the sales and use taxes.

Referred to Committee on Revenue and Taxation.

RESOLUTIONS

The following resolution was offered:

By Mrs. Davis:

House Resolution No. 27

Relative to the passing of Mrs. Mary Jean Morris

WHEREAS, The Members of this Assembly have learned with profound regret of the sudden passing, at the age of 24, of Mrs. Mary Jean Morris, the revered and beautiful wife of the Honorable G. Delbert Morris, Member of the Assembly from the Sixty-third District; and

WHEREAS, Mrs. Morris was born in Taft in 1929, graduated from Fremont High School in 1946, and then obtained her Bachelor of Music Degree from the Sherwood School of Music, Chicago, Illinois, and at the time of her passing was studying for her master's degree at the University of Southern California; and

WHEREAS, Mrs. Morris, who was possessed of a beautiful singing voice, freely lent her musical talents to the rapturous gratification of all who were entitled to be entertained and cheered by her presence; and

WHEREAS, Mrs. Morris, who was a member of the Pals Club, sang at a great number of its gatherings, and will be missed greatly by her many co-workers, who will always retain in their hearts a fond memory of her lovely smile, charming laughter, and gracious personality; and

WHEREAS, Mrs. Mary Jean Morris was united with the Honorable G. Delbert Morris in the bonds of holy matrimony just a few short years ago on July 30, 1948, and was the lovely and devoted mother of two young infant girls, Valerie Ann, age two, and Mary Susan Allene, who was born but two months before her mother's untimely taking; and

WHEREAS, Without warning of any kind whatsoever, our Divine Maker saw fit to take Mrs. Mary Jean Morris into His presence on October 3, 1953; now, therefore, be it

Resolved by the Assembly of the State of California, That the Members of this Assembly desire to extend their heartfelt sympathies to the Honorable G. Delbert Morris and his family upon the passing of his wife, Mrs. Mary Jean Morris; and be it further

Resolved, That the Chief Clerk of the Assembly is hereby directed to transmit a suitably engrossed copy of this resolution to the Honorable G. Delbert Morris.

Request for Unanimous Consent

Mrs. Davis asked for, and was granted, unanimous consent to take up House Resolution No. 27, at this time, without reference to committee or file.

Resolution read, and adopted unanimously by a rising vote.

REQUEST FOR UNANIMOUS CONSENT THAT REMARKS BY MRS. DAVIS AND MESSRS. MALONEY AND SILLIMAN BE PRINTED IN JOURNAL

Mr Thomas J. Doyle asked for, and was granted, unanimous consent that the remarks by Mrs. Davis and Messrs. Maloney and Silliman relating to House Resolution No. 27 be printed in the Journal, in 10-point type, as follows:

**REMARKS BY MRS. DAVIS RELATIVE TO HOUSE RESOLUTION NO. 27,
THE PASSING OF MARY MORRIS**

It is with sorrow in my heart that I arise to speak these few words in memory of Mary Morris.

Mary is gone, and we of the Legislature are grieved over the loss of this wonderful wife and mother who was loved by all who knew her.

Functions of the Pals Club, of which she was a member, and our St. Patrick's Day observances here in the Assembly Chamber, will not be the same since her golden voice has been stilled.

With less warning than is usually given to mankind, God claimed Mary, and she answered the call with a smile on her lips. And, while many of us may wonder why one so young and lovely was chosen, well might we ask ourselves that were we to be walking within a beautiful garden filled with flowers, would we too not pick the one most lovely?

So the time has come to say goodbye, but the soul that God breathed, and the soul that God loves, will go on and on through the never changing years, which men call time, but God calls Eternity.

I cannot say, and I will not say,
That she is dead, she is just away.
With a cheery smile, and a wave of the hand
She has wandered into an unknown land
And left us dreaming how very fair
It needs must be, since she lingers there.
Think of her faring on, as dear
In the love of There as the love of here,
Think of her still as the same, I say,
She is not dead, she is just away.

When we adjourn today may we do so in memory of Mary Morris.

**REMARKS BY THOMAS A. MALONEY RELATIVE TO PASSING OF
MARY MORRIS, WIFE OF ASSEMBLYMAN DELBERT MORRIS**

The Church bells have tolled, Church rites have been conducted, and prayers of relatives and friends have been offered for the repose of the soul of the dearly beloved wife of Assemblyman Delbert Morris—the late Mary Morris.

The words read from a resolution by Assemblywoman Pauline Davis were beautiful, and anything that could be said by myself or others could not equal the eulogy dedicated to the memory of Mary Morris than that you have just heard.

Delbert Morris, as you sit in your seat with a lump in your throat, and tears welling up in your eyes, we, your colleagues, know of the heavy burden that rests on your shoulders. We know you are brave,

we know you have a responsibility, and we know that with the will of God, who was kind enough to bless you with two lovely children, that He above, with your darling wife Mary, looking down, will guide you on the road to a beautiful life for you and the two small gifts from Heaven. We will offer our prayers for the repose of her soul.

REMARKS BY SPEAKER SILLIMAN RELATIVE TO HOUSE RESOLUTION NO. 27—THE PASSING OF MARY MORRIS

It is a sad duty to comment briefly on this resolution. What can we say to our colleague? "May Thy rod and Thy staff comfort him."

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 18, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Assembly Joint Resolution No. 5

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered engrossed.

Committee on Revenue and Taxation

ASSEMBLY CHAMBER, SACRAMENTO, March 19, 1954

MR. SPEAKER: Your Committee on Revenue and Taxation, to which were referred:

Assembly Bill No. 4

Assembly Bill No. 12

Assembly Bill No. 9

Assembly Bill No. 21

Assembly Bill No. 11

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

ERWIN, Chairman

Above reported bills ordered to second reading.

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, March 18, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 14

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolution ordered on file.

CONSIDERATION OF DAILY FILE

THIRD READING OF ASSEMBLY BILLS

Assembly Concurrent Resolution No. 14—Relative to the commending and congratulating of Richard J. Hoffman for his prize winning essay in the second annual Victor M. Carter Citizen Contest.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Burke, Caldecott, Casey, Chapel, Clarke, Conrad, Cooke, Coolidge, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Miller, Munnell, Nielsen, Patterson, Ross, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Weinberger, and Mr. Speaker—64.

NOES—None.

Resolution ordered transmitted to the Senate.

THIRD READING OF SENATE BILLS

Senate Concurrent Resolution No. 7—Relative to approving certain amendments to the charter of the City of Napa, a municipal corporation in the County of Napa, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the tenth day of November, 1953.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Burke, Caldecott, Casey, Chapel, Clarke, Collier, Conrad, Cooke, Coolidge, Dahl, Davis, Dills, Dolwig, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Morris, Nielsen, Patterson, Ross, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Weinberger, and Mr. Speaker—63.

NOES—None.

Resolution ordered transmitted to the Senate.

MEMBERS EXCUSED

At 10 13 a.m., Mr. Levering asked for, and was granted, unanimous consent that Messrs. Porter and Cloyed be excused, for the balance of the legislative day, because of legislative business elsewhere.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Charles W. Lyon, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Gregory Lifur of Beverly Hills.

On request of Mr. Backstrand, the usual courtesies of the Assembly for this day were unanimously extended to Floyd Bonge of Perris, Doyle Bowen of Hemet, and G. R. Gough of Elsinore.

On request of Mr. Caldecott, the usual courtesies of the Assembly for this day were unanimously extended to Adian Kragan, teacher, and the following members of the Law Class of the University of California: William Andrews, Walter Barrett, Anthony Brosterhous, Paul Maier, Kendall Manock, Milton Nason, Donald Thorne, Malcolm Weintraub, and Lee Tyler.

On request of Mr. Creedon, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Gertrude Hinton, Fred Schwartz, Jack Brown, Leonard Glover, teachers; Mesdames Wesley Lachman, Paul Legallet, John Chapin, and Herbert Walcha, parents; and the following pupils of the Hillsborough School: Bill Ahern, John W. Beatty, Bill Bradford, Dennis Clark, Dan Farthing, Harry Harris, Lance McKee, Stephen Redlick, Bill Trautman, Bob Wyatt, Winellen Deimel, Barbara Koerber, Susan Magnuson, Carene Mignacco, Sandra Minto, Lynne Rogers, Lynne Walcha, Gordon Barde, Norman Edwards, Bill Erickson, Ross Hermann, Phil Johnston, Wiggs Jones, Kirk McDonald, Louis Preston, Peter Steiner, Dirk Van Stralen, E. J. Whyte, Maureen Coleman, Ellin Fry, Nancy Holt, Cynthia Johnston, Diane Mattock, Karen Van Hoesen, Linda Woodell, Marina Anichkov, Jerry S. Batt, Theodore Brayer, Ellen Crafts, Margaret Falk, Anthony Frey, Susan Green, Morrell Jordon, Michael Krieger, Gary Lachman,

Robert Paoli, Gloria Petty, Anne Raetze, Joan Raoul-Duval, Robert Rossi, Stephen Scriven, Marvin Stroh, Loretta Tuck, Ingrid Von Heideken, Susan G. Wisnom, Ralph Bunje, Nancy Chapin, Joni Clute, Barbara De Roos, David Hendrick, John Holzer, Patricia L. Krieger, Loralee Lauder, Joseph Legallet, Patricia Lewis, Michael Linderman, Stephen Lyon, Brooks Mancini, Gary Moulin, "Steve" Homer Pierce, Carlynn M. Rankin, Mary Ryan, Jeanne Sackett, Douglas Stroh, Howard Wexler, Judith Shaw, Stephen Stern, and Mary Lou Morine.

On request of Mr Smith, the usual courtesies of the Assembly for this day were unanimously extended to D. L. (Paddy) Paddock of Glendale.

On request of Mr Munnell, the usual courtesies of the Assembly for this day were unanimously extended to G. Harvey Mydland of Los Angeles.

On request of Mr. Morris, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Frances Larsen of Los Angeles.

On request of Mr Burke, the usual courtesies of the Assembly for this day were unanimously extended to Paul Lipscomb of Alhambra.

On request of Mr. Lanterman, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs Harold Angerhoffer and family, and Mr and Mrs Kenneth Stever and family of Altadena.

On request of Mr. McGee, the usual courtesies of the Assembly for this day were unanimously extended to Mr and Mrs. Lloyd Parker of Northridge.

On request of Mr. Thomas J. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Floyd Vinson, Monterey Park.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. McGuire, teacher; and the following pupils of the Sycamore School: Marion Cunningham, Juan Eddards, Gerald Faughn, Ralph Hepworth, James Herrington, Richard Johns, Lowell King, Jerry Lindell, Jerry Panell, Richard Sannar, Jerry Tom, Wilburn Upton, Thomas Jones, Violet Alexander, Carol Asbury, Betty Brady, Stella Casey, Jean Cobb, Janice Dunning, Jerri Evans, Willora Evans, Joy Jett, Raycene Maberry, Rosalie Shifflet, Nona Ulery, Sandra Yadon, Wanda Neal, Donald Anderson, Gary Bell, Douglas Earl, Edward Harrison, Jerry Higgins, Byron Knox, Kenneth Loar, Jack Lowrie, Eugene McCutchen, Edward Melton, Leonard Padera, Kenneth Peterson, David Snipes, Joyce Buster, Nancy Ferreira, Louise Goode, Charlotte Haury, Amy Hill, Dixie Holder, Geraldine Mattos, Susan Nelson, Patsy Nuchols, Lavonda Powell, Carol Smith, Lavaune Spratling, Laura Lee Allen, Janet Baker, Venita Bray, Patsy Bullock, Ruth Ann Cassady, Jean Hearn, Margaret Hottle, Elizabeth Jett, Karen Koeble, Lillian Leggett, Sandra Manes, Peggy Moody, Joan Simpson, Beverly Summers, Betty Wilkerson, Allan Barrow, Billy Bray, Eugene Bronner, Leon Brown, Leon Dunlap, Tommy Herrell, Ronald Kendall, Earnie Martin, Jerry Ray, Harold Sample, Jimmy Thomas, Orville Mulkins, Wanda Bowers, Claire Bremer, Mary Lee

Carey, Joanne Cooper, Jill Hagberg, Joyce Harlan, Lila Hearn, Louise Jones, Linda Little, June Neely, Hilda Osbourn, Verna Rudd, Carolyn Schwartz, Barbara Spurgeon, Ann Todd, Dixie Ventioner, Walter Bailey, David Burdick, Elmer Crumpton, Donnie Dunn, Kirk Hepworth, Gary Jensen, Peter Lavy, Don Martin, Jimmy Nunes, Junior Sharrock, Allan Silva, Jerry Stewart, Matt Waller, and Hollis Wilson.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Verda Taylor, teacher; and the following pupils of the Roseville School: George Alford, Frank Andrade, Terence Berry, Howard Carr, Gary Cole, Donald Damitz, Fred Gadberry, Howard Fleenor, Dale Harris, Robert Knezovich, Edward Lara, Glenn Livoti, Glenn Parker, Noel Stull, Richard Wetmore, Roy Wilbur, Juanita Alvarez, Sherlie Bennett, Emma Buckley, Marie Galvan, Norma Heintzelman, Patricia Kelso, Patricia Laurence, Beverly Martin, Dorothy Miller, Betty Montero, Joyce Ann Potts, Judy Rodrick, Naomi Shepard, Lynne Taylor, Donna Towry, Rosemary White, and Irene Venegas.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Frank Mabraith, and the following pupils of the Carmichael School: Edwin Eckdahl, Rufus Marmaduke, Carter Palmer, Ronald Smart, Clark Van Duzer, Bill Whitaker, George Becraft, Elizabeth Ritter, Marlene Sisler, Joan Swanzy, Walter Knight, Charles Schlenker, Beverly Fuller, Jan Logan, Catherine Maiorana, Jimmy Nichols, Arneen Crane, Jean Montgomery, Ronald Cox, Bob Heidlebaugh, Teddy Hackney, John Kimball, James Leech, Beverly Smith, Cathy Brill, Linda Elledge, Jolene Garner, Kathy Goodwald, Natalie Konvalin, Sharon Pfennighausen, Linda Meredith, Sally Parks, and Frank Archer.

On request of Mrs. Davis and the Assembly, the usual courtesies of the Assembly for this day were unanimously extended to Merrill Knighton, teacher; and the following pupils of the Susanville High School, known as the Lassenettes: Carol Naef, Ann Bayles, Nancy Mosier, Peggy Torrey, Sally Sutton, Donna Wilson, Kathleen James, Vonda Davis, Grace Thompson, Frankie Brown, Virginia Paulsen, Charlene Young, Elna Kerper, Hazel Rosell, and Lynette Goodrich; and Mrs. Esther Sutton, Mrs. Iva Menth, Mrs. R. W. Cruzen, and Mr. and Mrs. Bill Thompson.

On request of Messrs. Willis W. Bradley and Klocksien, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Robert M. Devitt, Ira G. Battdorf, and Mr. and Mrs. Irwin Mzingo of Long Beach.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Robert Power and Wallace Brazelton, of Vacaville, and Fred Sullivan of Fairfield.

On request of Mr. Erwin, the usual courtesies of the Assembly for this day were unanimously extended to Mayor Charles Sword of Whittier, Councilman W. D. Stockdale and Reverend B. Edgar Johnson of Whittier.

On request of Mr. Smith, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. C. Bill Oates and Art Tilbert of Glendale.

On request of Mr. Clark L. Bradley, the usual courtesies of the Assembly for this day were unanimously extended to Lee Rodgers and Richard Sullick of Palo Alto.

On request of Mr. Dahl, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. E. V. Jones, Insly J. Brain of Oakland.

On request of Mr. Charles W. Lyon, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Burton Gray and Mrs. Mariann Hix of Beverly Hills.

On request of Mr. Hawkins, the usual courtesies of the Assembly for this day were unanimously extended to Lewis V. Cole of Los Angeles.

On request of Mr. Bonelli, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Don W. Smith of Huntington Park.

On request of The Assembly, the usual courtesies of the Assembly for this day were unanimously extended to the following members of the California Republican Assembly: Al Bower, Nina M. Veach, Martha Meis, B. C. Ed Roos, Mrs. Pearl P. Roos, W. J. Nelligan, Edythe A. Nelligan, Grace H. Ritchie, George L. Ritchie, Charles V. Minard, Jane Zimmerman, Mrs. Harold C. Ranier, Wendell Robie, John Phillips, Maxwell M. Welling, and Frank A. Freeman.

On request of Mr. Coolidge, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Lucille Trine of Felton, Clair Ellis of Santa Cruz, and Clio Orlando of Davenport.

On request of Mr. Conrad, the usual courtesies of the Assembly for this day were unanimously extended to Steadman G. Smith, John A. Hendricks, Reid Weigle, and Casper Schenk of Hollywood; and Robert McDavid of Los Angeles.

ADJOURNMENT

At 10.15 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned, until 11 a.m., Monday, March 22, 1954, out of respect to the memory of the late Mary Jean Morris, late wife of Assemblyman G. Delbert Morris of Los Angeles.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

FIFTEENTH LEGISLATIVE DAY
TWENTY-SECOND CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO
Monday, March 22, 1954

The Assembly met at 11 a.m.

Hon. James A. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Diekey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—77.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O Lord, God Almighty, The light of whose grace doth shine on the just and unjust alike, we beseech Thee, on this day when lawlessness is so rampant, to shed the ray of Thy protective heavenly mantle about us that all may be mindful of their duties to Thee and to each other. Protect our rulers and the Members of this Assembly, that by Thy aid they may exercise wisdom and prudence. Through Christ our Lord.
—AMEN.

PLEDGE OF ALLEGIANCE TO THE FLAG

Upon request of Speaker Silliman, the Assembly then gave the pledge of allegiance to the Flag.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Maloney, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Bulen.

The following member was granted leave of absence for the day, because of legislative business elsewhere:

Mr. Miller, on motion of Mr. Munnell.

ANNOUNCEMENTS

Speaker Silliman announced that Senator Weybret, who has been seriously ill, is showing improvement, and expressed hope that he will experience a rapid recovery.

Mr. Maloney announced that he has visited Mrs. Niehouse at the Kaiser Foundation in Vallejo, and that she is showing improvement from her illness. He further announced that she has sent her best wishes to all members.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 18, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 15

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolution was read:

Senate Concurrent Resolution No. 15—Relative to thanking Portugal for its gift to the State of a statue of Cabrillo.

Referred to Committee on Rules.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 18, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Senate Bill No. 6

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bill was read the first time:

Senate Bill No. 6—An act to amend Section 7726 of the Education Code, relating to repayment to the State of apportionments and accrued interest thereon for state school building aid.

Referred to Committee on Education.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 19, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 16

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolution was read:

Senate Concurrent Resolution No. 16—Relative to memorializing Judge William Maxwell Conley.

Referred to Committee on Rules.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 19, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 12

Senate Concurrent Resolution No. 13

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolutions were read:

Senate Concurrent Resolution No. 12—Relative to making additional funds available to the Legislative Budget Committee, established by Chapter 1667, Statutes of 1951.

Referred to Committee on Rules.

Senate Concurrent Resolution No. 13—Relative to the observation of Public Schools Week.

Referred to Committee on Rules.

**REQUEST FOR UNANIMOUS CONSENT THAT ADDITIONAL
COPIES OF REPORT BE PRINTED**

Mr. Tomlinson asked for, and was granted, unanimous consent that a request, previously granted, that 500 copies of a letter of transmittal and Report of the Joint Legislative Committee on Impounded Funds from Tide and Submerged Lands be printed as a separate document be increased to 1,500 copies.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS**

The following resolution was offered:

Assembly Concurrent Resolution No. 18: By Messrs. Tomlinson, Allen, and Munnell—Relative to the continuance of the Joint Legislative Committee on Impounded Funds from Tide and Submerged Lands.

Referred to Committee on Rules.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 19, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Joint Resolution No. 5

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolution ordered on file.

Committee on Ways and Means

ASSEMBLY CHAMBER, SACRAMENTO, March 22, 1954

MR. SPEAKER: Your Committee on Ways and Means, to which was referred:

Assembly Bill No. 1

Has had the same under consideration, and reports the same back with amendments with the recommendation: Amend, and do pass, as amended

CALDECOTT, Chairman

Above reported bill ordered to second reading.

SECOND READING OF ASSEMBLY BILLS (BY UNANIMOUS CONSENT)

Assembly Bill No. 1—An act making appropriations for the support of the Government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately.

Bill read second time.

Consideration of Committee Amendments

The following amendments were proposed by the Committee on Ways and Means:

(Item 10.5)**Amendment No. 1**

On page 2 of the printed bill, between lines 32 and 33, insert
 "10.5—For transfer in equal amounts to the Senate Contingent Fund and to the Assembly Contingent Fund from the money in the Fair and Exposition Fund available for capital outlay for fair purposes under subdivision (c) of Section 19626 of the Business and Professions Code ----- 20,000".

(Item 17.1)**Amendment No. 2**

On page 3, after line 12, insert
 "17.1—For support of Law Revision Commission----- 25,442".

(Item 19)**Amendment No. 3**

On page 3, line 18, strike out "487,595", and insert "483,299".

(Item 20)**Amendment No. 4**

On page 3, line 19, strike out "96,792", and insert "101,088".

(Item 39)**Amendment No. 5**

On page 6, line 6, strike out "5,649,580", and insert "5,677,366".

Amendment No. 6

On page 6, line 12, strike out "4,499,391", and insert "4,523,316".

Amendment No. 7

On page 6, line 14, strike out "1,710,808", and insert "1,720,669".

Amendment No. 8

On page 6, line 16, strike out "6,216,199", and insert "6,243,985".

Amendment No. 9

On page 6, line 22, strike out "5,649,580", and insert "5,677,366".

(Item 40)**Amendment No. 10**

On page 6, line 27, strike out "59,595", and insert "70,000".

(Item 42)

Amendment No. 11

On page 6, line 36, strike out "4,726,991", and insert "4,756,507".

Amendment No. 12

On page 6, line 42, strike out "3,366,034", and insert "3,382,821".

Amendment No. 13

On page 6, line 44, strike out "1,370,957", and insert "1,383,686".

Amendment No. 14

On page 6, line 46, strike out "4,736,991", and insert "4,766,507"

Amendment No. 15

On page 6, line 51, strike out "4,726,991", and insert "4,756,507".

(Item 43)

Amendment No. 16

On page 7, line 5, strike out "108,030", and insert "109,030".

Amendment No. 17

On page 7, line 10, strike out "48,351", and insert "49,351".

Amendment No. 18

On page 7, line 14, strike out "109,974", and insert "110,974".

Amendment No. 19

On page 7, line 18, strike out "108,030", and insert "109,030".

(Item 44)

Amendment No. 20

On page 7, line 24, strike out "74,674", and insert "75,674".

(Item 46)

Amendment No. 21

On page 7, line 43, strike out "for care."

Amendment No. 22

On page 7, line 44, after "3300.4" insert "and 3300.46".

(Item 47)

Amendment No. 23

On page 7, line 50, strike out "220,000", and insert "210,000".

(Item 49)

Amendment No. 24

On page 8, line 11, strike out "1,562,366", and insert "1,637,083".

Amendment No. 25

On page 8, line 17, strike out "1,095,955", and insert "1,160,342".

Amendment No. 26

On page 8, line 19, strike out "522,871", and insert "533,201".

Amendment No. 27

On page 8, line 22, strike out "1,628,426", and insert "1,703,143".

Amendment No. 28

On page 8, line 31, strike out "1,562,366", and insert "1,637,083".

(Item 49.5)

Amendment No. 29

On page 8, after line 31, insert

"49.5—For expenses of moving institution supplies and equipment, inmates, employees and their belongings from old to new facility, overtime payments to employees in connection with moving operations, repairs and rental of equipment, purchase of pads and necessary moving supplies or small equipment, Medical Facility-----

52,000".

(Item 50)

Amendment No. 30

On page 8, line 34, strike out "714,095", and insert "711,917".

Amendment No. 31

On page 8, line 40, strike out "485,630", and insert "483,452".

Amendment No. 32

On page 8, line 45, strike out "720,495", and insert "718,317".

Amendment No. 33

On page 8, line 49, strike out "714,095", and insert "711,917".

(Item 52)

Amendment No. 34

On page 9, line 8, strike out "3,275,548", and insert "3,268,408".

Amendment No. 35

On page 9, line 14, strike out "2,321,059", and insert "2,313,919".

Amendment No. 36

On page 9, line 19, strike out "3,695,796", and insert "3,688,656".

Amendment No. 37

On page 9, line 32, strike out "3,275,548", and insert "3,268,408".

(Item 54)

Amendment No. 38

On page 9, line 40, strike out "2,738,702", and insert "2,719,677".

Amendment No. 39

On page 9, line 46, strike out "1,752,226", and insert "1,733,201".

Amendment No. 40

On page 9, line 51, strike out "2,996,642", and insert "2,977,617".

Amendment No. 41

On page 10, line 12, strike out "2,738,702", and insert "2,719,677".

(Item 56)

Amendment No. 42

On page 10, line 18, strike out "4,524,815", and insert "4,517,091".

Amendment No. 43

On page 10, line 24, strike out "2,741,548", and insert "2,733,824".

Amendment No. 44

On page 10, line 29, strike out "4,919,985", and insert "4,912,261".

Amendment No. 45

On page 10, line 43, strike out "4,524,815", and insert "4,517,091".

(Item 57)

Amendment No. 46

On page 10, line 46, strike out "2,620,030", and insert "2,594,890".

Amendment No. 47

On page 11, line 3, strike out "1,690,886", and insert "1,665,746".

Amendment No. 48

On page 11, line 8, strike out "2,907,105", and insert "2,881,965".

Amendment No. 49

On page 11, line 18, strike out "2,620,030", and insert "2,594,890".

(Item 59)

Amendment No. 50

On page 11, line 25, strike out "2,215,939", and insert "2,207,149".

Amendment No. 51

On page 11, line 31, strike out "1,523,509", and insert "1,514,719".

Amendment No. 52

On page 11, line 36, strike out "2,254,239", and insert "2,245,449".

Amendment No. 53

On page 11, line 42, strike out "2,215,939", and insert "2,207,149".

(Item 60)

Amendment No. 54

On page 11, line 45, strike out "715,645", and insert "711,835".

Amendment No. 55

On page 12, line 3, strike out "488,129", and insert "484,319".

Amendment No. 56

On page 12, line 8, strike out "733,820", and insert "730,010".

Amendment No. 57

On page 12, line 16, strike out "715,645", and insert "711,835".

(Item 68)

Amendment No. 58

On page 13, line 36, strike out "659,559", and insert "622,891".

Amendment No. 59

On page 13, line 42, strike out "515,619", and insert "473,151".

Amendment No. 60

On page 13, line 44, strike out "157,140", and insert "162,940".

Amendment No. 61

On page 13, line 46, strike out "672,759", and insert "636,091".

Amendment No. 62

On page 13, line 50, strike out "659,559", and insert "622,891".

(Item 69)

Amendment No. 63

On page 14, line 5, strike out "9,970", and insert "12,270".

(Item 70)

Amendment No. 64

On page 14, line 9, strike out "977,729", and insert "943,683".

Amendment No. 65

On page 14, line 14, strike out "713,091", and insert "682,082".

Amendment No. 66

On page 14, line 16, strike out "279,758", and insert "276,721".

Amendment No. 67

On page 14, line 18, strike out "992,849", and insert "958,803".

Amendment No. 68

On page 14, line 22, strike out "977,729", and insert "943,683".

(Item 72)

Amendment No. 69

On page 14, line 31, strike out "311,595", and insert "307,020".

Amendment No. 70

On page 14, line 37, strike out "299,653", and insert "295,078".

Amendment No. 71

On page 14, line 42, strike out "575,205", and insert "570,630".

Amendment No. 72

On page 14, line 48, strike out "311,595", and insert "307,020".

(Item 73)**Amendment No. 73**

On page 14, line 51, strike out "383,341", and insert "379,593".

Amendment No. 74

On page 15, line 6, strike out "279,025", and insert "276,097".

Amendment No. 75

On page 15, line 8, strike out "119,726", and insert "118,906".

Amendment No. 76

On page 15, line 10, strike out "398,751", and insert "395,003".

Amendment No. 77

On page 15, line 15, strike out "383,341", and insert "379,593".

(Item 74)**Amendment No. 78**

On page 15, line 18, strike out "841,379", and insert "841,479".

Amendment No. 79

On page 15, line 25, strike out "683,114", and insert "680,370".

Amendment No. 80

On page 15, line 27, strike out "187,295", and insert "187,102".

Amendment No. 81

On page 15, line 29, strike out "870,400", and insert "867,472".

Amendment No. 82

On page 15, line 34, strike out "20,030", and insert "25,993".

Amendment No. 83

On page 15, line 36, strike out "841,379", and insert "841,479".

(Item 76)**Amendment No. 84**

On page 16, line 9, strike out "1,530,085", and insert "1,525,545".

Amendment No. 85

On page 16, line 18, strike out "385,240", and insert "387,570".

Amendment No. 86

On page 16, line 20, strike out "1,601,145", and insert "1,603,475".

Amendment No. 87

On page 16, line 24, strike out "71,060", and insert "77,930".

Amendment No. 88

On page 16, line 26, strike out "1,530,085", and insert "1,525,545".

(Item 77)**Amendment No. 89**

On page 16, line 29, strike out "624,539", and insert "620,683".

Amendment No. 90

On page 16, line 34, strike out "472,334", and insert "468,478".

Amendment No. 91

On page 16, line 38, strike out "630,819", and insert "626,963".

Amendment No. 92

On page 16, line 42, strike out "624,539", and insert "620,683".

(Item 78)**Amendment No. 93**

On page 16, line 45, strike out "635,171", and insert "633,587".

Amendment No. 94

On page 17, line 5, strike out "145,561", and insert "143,977".

Amendment No. 95

On page 17, line 7, strike out "646,231", and insert "644,647".

Amendment No. 96

On page 17, line 11, strike out "635,171", and insert "633,587".

(Item 79)**Amendment No. 97**

On page 17, line 18, strike out "2,473,194", and insert "2,467,194".

Amendment No. 98

On page 17, line 35, strike out "202,570", and insert "208,570".

Amendment No. 99

On page 17, line 37, strike out "2,473,194", and insert "2,467,194".

(Item 81)**Amendment No. 100**

On page 17, line 45, strike out "653,958", and insert "646,602".

(Item 83)**Amendment No. 101**

On page 18, line 21, strike out "79,983", and insert "75,025".

(Item 86)**Amendment No. 102**

On page 19, line 19, strike out "1,169,218", and insert "1,185,948".

Amendment No. 103

On page 19, line 37, strike out "113,184", and insert "96,454".

Amendment No. 104

On page 19, line 43, strike out "1,169,218", and insert "1,185,948".

(Item 87)**Amendment No. 105**

On page 19, line 45, strike out "1,943,835", and insert "1,988,285".

Amendment No. 106

On page 20, line 13, strike out "351,290", and insert "306,840".

Amendment No. 107

On page 20, line 20, strike out "1,943,835", and insert "1,988,285".

(Item 89)**Amendment No. 108**

On page 20, line 42, strike out "925,849", and insert "935,200".

Amendment No. 109

On page 21, line 13, strike out "58,478", and insert "49,127".

Amendment No. 110

On page 21, line 19, strike out "925,849", and insert "935,200".

(Item 90)**Amendment No. 111**

On page 21, line 21, strike out "1,333,146", and insert "1,370,497".

Amendment No. 112

On page 21, line 39, strike out "242,474", and insert "205,123".

Amendment No. 113

On page 21, line 46, strike out "1,333,146", and insert "1,370,497".

(Item 91)**Amendment No. 114**

On page 21, line 49, strike out "2,106,984", and insert "2,169,334".

Amendment No. 115

On page 22, line 16, strike out "379,872", and insert "317,522".

Amendment No. 116

On page 22, line 23, strike out "2,106,984", and insert "2,169,334".

(Item 92)

Amendment No. 117

On page 22, line 25, strike out "1,290,326", and insert "1,323,201".

Amendment No. 118

On page 22, line 41, strike out "187,385", and insert "154,510".

Amendment No. 119

On page 22, line 50, strike out "1,290,326", and insert "1,323,201".

(Item 93)

Amendment No. 120

On page 23, line 3, strike out "2,396,408", and insert "2,459,312".

Amendment No. 121

On page 23, line 20, strike out "384,138", and insert "321,234".

Amendment No. 122

On page 23, line 27, strike out "2,396,408", and insert "2,459,312".

(Item 94)

Amendment No. 123

On page 23, line 29, strike out "2,708,881", and insert "2,777,978".

Amendment No. 124

On page 23, line 49, strike out "541,817", and insert "472,720".

Amendment No. 125

On page 24, line 11, strike out "2,708,881", and insert "2,777,978".

(Item 95)

Amendment No. 126

On page 24, line 13, strike out "3,274,470", and insert "3,710,484".

Amendment No. 127

On page 24, line 21, strike out "3,330,425", and insert "3,662,349".

Amendment No. 128

On page 24, line 23, strike out "525,202", and insert "591,793".

Amendment No. 129

On page 24, line 25, strike out "3,855,627", and insert "4,254,142".

Amendment No. 130

On page 24, line 31, strike out "528,208", and insert "490,709".

Amendment No. 131

On page 24, line 33, strike out "3,274,470", and insert "3,710,484".

(Item 96)

Amendment No. 132

On page 24, line 43, strike out "2,813,885", and insert "2,845,085".

Amendment No. 133

On page 25, line 19, strike out "134,126", and insert "102,926".

Amendment No. 134

On page 25, line 26, strike out "2,813,885", and insert "2,845,085".

(Item 104)

Amendment No. 135

On page 28, line 21, strike out "125,777", and insert "116,885".

Amendment No. 136

On page 28, line 23, strike out "101,528", and insert "92,636".

Amendment No. 137

On page 28, line 27, strike out "125,777", and insert "116,885".

(Item 108)

Amendment No. 138

On page 29, line 12, strike out "51,702,714", and insert "58,026,714".

(Item 111)

Amendment No. 139

On page 29, line 23, strike out "7,000", and insert "49,080".

(Item 113)

Amendment No. 140

On page 29, line 35, strike out "2,275,874", and insert "2,310,510".

Amendment No. 141

On page 29, line 42, strike out "1,813,944", and insert "1,841,401".

Amendment No. 142

On page 29, line 44, strike out "543,364", and insert "541,698".

Amendment No. 143

On page 29, line 46, strike out "2,357,308", and insert "2,383,099".

Amendment No. 144

On page 29, line 51, strike out "—10,838", and insert "10,993".

Amendment No. 145

On page 30, line 12, strike out "2,275,874", and insert "2,310,510".

(Item 117)

Amendment No. 146

On page 31, line 19, strike out "20,338", and insert "11,493".

(Item 120)

Amendment No. 147

On page 31, line 27, strike out "13,524,425", and insert "13,476,520".

Amendment No. 148

On page 31, line 34, strike out "12,044,112", and insert "12,036,078".

Amendment No. 149

On page 31, line 36, strike out "1,933,892", and insert "1,893,521".

Amendment No. 150

On page 31, line 38, strike out "13,977,504", and insert "13,929,599".

Amendment No. 151

On page 31, line 47, strike out "13,524,425", and insert "13,476,520".

(Item 121)

Amendment No. 152

On page 31, line 50, strike out "804,450", and insert "799,460".

Amendment No. 153

On page 32, line 9, strike out "454,089", and insert "447,729".

Amendment No. 154

On page 32, line 11, strike out "1,459,192", and insert "1,452,832".

Amendment No. 155

On page 32, line 18, strike out "631,491", and insert "630,121".

Amendment No. 156

On page 32, line 20, strike out "804,450", and insert "799,460".

(Item 123)

Amendment No. 157

On page 32, line 26, strike out "631,491", and insert "630,121".

(Item 124)

Amendment No. 158

On page 32, line 27, strike out "5,653,163", and insert "5,728,163".

Amendment No. 159

On page 32, line 38, strike out "1,939,808", and insert "2,014,808".

Amendment No. 160

On page 32, line 40, strike out "8,329,526", and insert "8,404,526".

Amendment No. 161

On page 33, line 9, strike out "5,653,163", and insert "5,728,163".

(Item 133)

Amendment No. 162

On page 34, strike lines 10 to 12, inclusive.

(Item 135.5)

Amendment No. 163

On page 34, after line 34, insert
 "135.5—For customer surveys and research, state, district and county
fairs, Department of Finance, payable from any moneys in the
Fair and Exposition Fund available for Capital Outlay for fair
purposes under paragraph (c) of Section 19626 of the Business
and Professions Code, provided that any contract for performing
any survey or research project payable under this item shall be
let on the basis of competitive bids----- 25,000".

(Item 143)

Amendment No. 164

On page 36, line 19, strike out "14,641,836", and insert "14,775,686".

Amendment No. 165

On page 36, line 37, strike out "10,664,946", and insert "10,670,442".

Amendment No. 166

On page 36, line 39, strike out "4,066,085", and insert "4,194,439"

Amendment No. 167

On page 36, line 41, strike out "14,731,031", and insert "14,864,881".

Amendment No. 168

On page 37, line 5, strike out "14,641,836", and insert "14,775,686".

(Item 144)

Amendment No. 169

On page 37, line 11, strike out "5,460,813", and insert "5,443,188".

Amendment No. 170

On page 37, line 19, strike out "4,522,467", and insert "4,506,730".

Amendment No. 171

On page 37, line 21, strike out "1,010,093", and insert "1,008,205".

Amendment No. 172

On page 37, line 23, strike out "5,532,500", and insert "5,514,935".

Amendment No. 173

On page 37, line 33, strike out "5,460,813", and insert "5,443,188".

(Item 146)

Amendment No. 174

On page 37, line 39, strike out "313,170", and insert "260,867".

Amendment No. 175

On page 38, after line 4, insert
 "(e) Amount payable from Division of Architecture Public Building Fund (Item 147.1)----- 52,303".

Amendment No. 176

On page 38, line 6, strike out "313,170", and insert "260,867".

(Item 147.1)

Amendment No. 177

On page 38, between lines 12 and 13, insert
 "147.1—For additional support of the State Fire Marshal payable from Division of Architecture Public Building Fund----- 52,303".

(Item 152)

Amendment No. 178

On page 39, line 38, strike out "845,380", and insert "843,846".

Amendment No. 179

On page 39, line 42, strike out "251,284", and insert "249,390".

Amendment No. 180

On page 39, line 44, strike out "845,380", and insert "843,486".

(Item 154)

Amendment No. 181

On page 40, line 11, strike out "3,065,260", and insert "3,222,806".

Amendment No. 182

On page 40, line 18, strike out "2,739,495", and insert "2,855,747".

Amendment No. 183

On page 40, line 20, strike out "804,185", and insert "905,569".

Amendment No. 184

On page 40, line 22, strike out "3,603,680", and insert "3,761,316".

Amendment No. 185

On page 40, line 30, strike out "3,065,260", and insert "3,222,896".

(Item 167)

Amendment No. 186

On page 43, line 25, strike out "3,726,435", and insert "3,713,661".

Amendment No. 187

On page 43, line 32, strike out "1,193,829", and insert "1,181,055".

Amendment No. 188

On page 43, line 34, strike out "3,808,533", and insert "3,795,759".

Amendment No. 189

On page 43, line 38, strike out "3,726,435", and insert "3,713,661".

(Item 170)

Amendment No. 190

On page 44, line 27, strike out "4,289,761", and insert "4,282,213".

Amendment No. 191

On page 44, line 34, strike out "1,288,294", and insert "1,280,746".

Amendment No. 192

On page 44, line 36, strike out "4,361,243", and insert "4,353,695".

Amendment No. 193

On page 44, line 40, strike out "4,289,761", and insert "4,282,213".

(Item 171)

Amendment No. 194

On page 44, line 42, strike out "6,061,647", and insert "6,058,083".

Amendment No. 195

On page 44, line 50, strike out "1,736,682", and insert "1,733,118".

Amendment No. 196

On page 44, line 52, strike out "6,184,471", and insert "6,180,907".

Amendment No. 197

On page 45, line 6, strike out "6,061,647", and insert "6,058,083".

(Item 173)

Amendment No. 198

On page 45, line 26, strike out "5,957,366", and insert "5,948,651".

Amendment No. 199

On page 45, line 34, strike out "1,562,119", and insert "1,553,404".

Amendment No. 200

On page 45, line 36, strike out "6,059,185", and insert "6,050,470".

Amendment No. 201

On page 45, line 42, strike out "5,957,366", and insert "5,948,651".

(Item 174)

Amendment No. 202

On page 45, line 44, strike out "3,609,682", and insert "3,669,037".

Amendment No. 203

On page 46, line 3, strike out "2,682,849", and insert "2,742,204".

Amendment No. 204

On page 46, line 7, strike out "3,679,837", and insert "3,739,192".

Amendment No. 205

On page 46, line 13, strike out "3,609,682", and insert "3,669,037".

(Item 175)

Amendment No. 206

On page 46, line 15, strike out "2,296,013", and insert "2,335,599".

Amendment No. 207

On page 46, line 20, strike out "1,780,565", and insert "1,820,151".

Amendment No. 208

On page 46, line 24, strike out "2,378,708", and insert "2,418,294".

Amendment No. 209

On page 46, line 28, strike out "2,296,013", and insert "2,335,599".

(Item 176)

Amendment No. 210

On page 46, line 30, strike out "4,856,320", and insert "4,942,976".

Amendment No. 211

On page 46, line 37, strike out "3,784,892", and insert "3,871,548".

Amendment No. 212

On page 46, line 41, strike out "4,922,946", and insert "5,009,602".

Amendment No. 213

On page 46, line 47, strike out "4,856,320", and insert "4,942,976".

(Item 177)

Amendment No. 214

On page 47, line 5, strike out "2,007,515", and insert "2,031,385".

Amendment No. 215

On page 47, line 21, strike out "1,336,802", and insert "1,358,172".

Amendment No. 216

On page 47, line 23, strike out "888,463", and insert "890,963".

Amendment No. 217

On page 47, line 25, strike out "2,225,265", and insert "2,249,135".

Amendment No. 218

On page 47, line 33, strike out "2,007,515", and insert "2,031,385".

(Item 179)

Amendment No. 219

On page 47, line 48, strike out "13,228,661", and insert "13,353,815".

Amendment No. 220

On page 48, line 3, strike out "12,170,627", and insert "12,262,067".

Amendment No. 221

On page 48, line 5, strike out "3,679,633", and insert "3,713,347".

Amendment No. 222

On page 48, line 7, strike out "15,850,260", and insert "15,975,414".

Amendment No. 223

On page 48, line 18, strike out "13,228,661", and insert "13,353,815".

(Item 187)

Amendment No. 224

On page 49, line 44, of said bill, strike out "100,000", and insert "87,495".

(Item 190)

Amendment No. 225

On page 50, line 40, strike out "1,995,057", and insert "2,000,709".

Amendment No. 226

On page 50, line 42, strike out "750,860", and insert "763,560".

Amendment No. 227

On page 50, line 44, strike out "2,745,917", and insert "2,764,269".

Amendment No. 228

On page 50, line 48, strike out "1,515,709", and insert "—1,534,061".

(Item 191)

Amendment No. 229

On page 51, line 15, strike out "1,515,709", and insert "1,534,061".

(Item 194)

Amendment No. 230

On page 51, line 49, strike out "9,481,415", and insert "9,439,217".

Amendment No. 231

On page 52, line 10, strike out "3,499,139", and insert "3,448,589".

Amendment No. 232

On page 52, line 12, strike out "11,597,648", and insert "11,547,098".

Amendment No. 233

On page 52, line 22, strike out "—251,657", and insert "—243,305".

Amendment No. 234

On page 52, line 30, strike out "9,481,415", and insert "9,439,217".

(Item 198)

Amendment No. 235

On page 53, strike out lines 15 to 24, inclusive, and insert
"198—For white pine blister rust control on State and private lands, Division of Forestry, Department of Natural Resources, provided that any amount expended from this item for the control of white pine blister rust on private lands must be matched by an expenditure of an equal amount from sources other than the appropriation

made by this item Control to be effected in accordance with Sections 4451 through 4459, Public Resources Code, and may be pursuant to an agreement which may provide for the advance of the State's contribution or any part thereof to the Federal Government 125,000".

(Item 202)

Amendment No. 236

On page 53, line 42, strike out "460,140", and insert "450,140".

Amendment No. 237

On page 53, line 46, strike out "174,932", and insert "164,932".

Amendment No. 238

On page 53, line 48, strike out "460,140", and insert "450,140".

(Item 205.5)

Amendment No. 239

On page 54, after line 41, insert
 "205.5—For the State Soil Conservation Commission, Department of Natural Resources, to be expended on a matching basis under cooperative agreement with the United States Soil Conservation Service for the operation of the nursery of the latter at Pleasanton----- 30,000".

(Item 226)

Amendment No. 240

On page 58, line 50, strike out "201,769", and insert "203,669".

Amendment No. 241

On page 59, line 3, strike out "122,846", and insert "123,646".

Amendment No. 242

On page 59, line 4 strike out "78,923", and insert "80,023"

Amendment No. 243

On page 59, line 7, strike out "201,769", and insert "203,669".

(Item 232)

Amendment No. 244

On page 60, line 15, strike out "32,562", and insert "32,033".

Amendment No. 245

On page 60, line 19, strike out "13,563", and insert "13,034".

Amendment No. 246

On page 60, line 21, strike out "32,562", and insert "32,033".

(Item 237)

Amendment No. 247

On page 61, line 21, strike out "3,848,623", and insert "3,992,623".

Amendment No. 248

On page 61, line 35, strike out "1,415,751", and insert "1,559,751".

Amendment No. 249

On page 61, line 37, strike out "5,496,641", and insert "5,640,641".

Amendment No. 250

On page 61, line 46, strike out "3,848,623", and insert "3,992,623".

(Item 245)

Amendment No. 251

On page 63, line 41, following "Works", insert "and the State Building Standards Commission".

Amendment No. 252

On page 63, line 42, strike out "98,131", and insert "79,781".

Amendment No. 253

On page 63, line 50, strike out "9,855", and insert "11,055".

Amendment No. 254

On page 63, line 52, strike out "109,035", and insert "110,235".

Amendment No. 255

On page 64, line 3, strike out "10,904", and insert "30,454".

Amendment No. 256

On page 64, line 6, strike out "98,131", and insert "79,781".

(Item 246.5)**Amendment No. 257**

On page 93, between lines 43 and 44, insert
 "246.5—For operation and maintenance of the ferry system between Benicia and Martinez, including costs of rehabilitation of said system and the cost of any insurance authorized by law therefor, in addition to any other moneys available for such purposes, payable from the State Highway Fund from funds available for the maintenance of State highways-----
 Notwithstanding other provisions of this section, the amount made available by this item is available for payment of expenditures incurred during the 1953-54 and 1954-55 Fiscal Years."

60,000

(Item 247)**Amendment No. 258**

On page 64, line 20, strike out "1,818,072", and insert "1,788,542".

Amendment No. 259

On page 64, line 32, strike out "522,036", and insert "492,506".

Amendment No. 260

On page 64, line 36, strike out "2,031,543", and insert "2,002,013".

Amendment No. 261

On page 64, line 45, strike out "1,818,072", and insert "1,788,542".

(Item 249)**Amendment No. 262**

On page 65, strike out lines 20 to 37, inclusive, and insert
 "249—For necessary investigations, surveys, studies and preparation of plans and specifications for the purposes enumerated in the following schedule, the Division of Water Resources, Department of Public Works, to be paid from the funds specified in said schedule-----

1,053,951

- (a) (1) The construction of works referred to as the Feather River Project and Sacramento San Joaquin Delta Diversion Projects, authorized by Article 9.5, Chapter 2, Part 3, Division 6 of the Water Code, including a determination of the ultimate water needs of the County of Plumas and those portions of the Counties of Butte, Lassen, and Sierra in the Feather River Drainage Area, predicated upon full development of all natural resources in those counties and (2) a Feather River-Sacramento exchange canal north of the Marysville Buttes in connection with consideration by the Water Project Authority of a modification pursuant to Chapter 1441, Statutes of 1951, of the Feather River Project to include such a canal, payable from the General Fund-----
- (b) The determination of the ultimate water needs of the Counties of Siskiyou, Shasta, Modoc, Trinity, Yuba, Tehama, Glenn, Colusa, Lake, Yolo, and Sutter, and those portions of the Counties of Butte, Lassen, and Sierra not in the Feather River Drainage Area, predicated upon the full development of all natural resources in those counties, payable from funds appropriated by Item 428.5 of the Budget Act of 1952-----

767,056

286,895

Provided that the Water Project Authority of the State of California shall return any amount expended under subdivision (a) in the above schedule, with interest".

Amendment No. 263

On page 65, line 34, strike out "677,056", and insert "1,053,951".

NOTE—Amendment No. 263 is in error, and should be deleted. The subject matter has already been correctly amended by Amendment No. 262. See letter from Mr. Harkness.

Amendment No. 264

On page 65, line 47, after "Water Code", strike out the period, and insert ", and provided, that the money appropriated by subdivision (b) of the above schedule shall remain available for expenditure until December 31, 1956."

(Item 252.5)

Amendment No. 265

On page 66, between lines 19 and 20, insert
 "252.5—For the cost of any and all work necessary for the repair or restoration of the sea wall adjacent to the City of Redondo Beach, Department of Public Works, Division of Water Resources
 ----- 150,000
 payable from any money not otherwise appropriated in the Postwar Unemployment and Construction Fund, to be made available for expenditure by the department when moneys equal to the amount herein appropriated have been made available for expenditure by the department for that purpose from sources other than the State Treasury or funds of any agency which is a part of the executive department of the State Government."

(Item 255)

Amendment No. 266

On page 66, line 46, strike out "178,945", and insert "183,095".

Amendment No. 267

On page 66, line 50, strike out "75,982", and insert "80,132".

Amendment No. 268

On page 66, line 52, strike out "178,945", and insert "183,095".

(Item 257)

Amendment No. 269

On page 67, line 5, strike out "179,632", and insert "180,932".

Amendment No. 270

On page 67, line 12, strike out "37,794", and insert "39,094".

Amendment No. 271

On page 67, line 14, strike out "234,432", and insert "235,732".

Amendment No. 272

On page 67, line 19, strike out "179,632", and insert "180,932".

(Item 277)

Amendment No. 273

On page 71, line 7, strike out "21,325", and insert "70,155".

Amendment No. 274

On page 71, line 9, strike out "13,063", and insert "47,449".

Amendment No. 275

On page 71, strike out lines 10 to 37, and insert

(b) State College Fund-----	125
(c) Contractor's License Fund-----	55
(d) Department of Employment Contingent Fund-----	2,500
(e) Fair and Exposition Fund available to California Polytechnic School under the provisions of paragraph (a) of Section 19626 of the Business and Professions Code-----	4,484
(f) Fish and Game Preservation Fund-----	969
(g) State Highway Fund-----	6,086
(h) State Lands Act Fund-----	1,271
(i) Motor Vehicle Fund-----	736

(j) Motor Vehicle Fuel Fund.....	2,367
(k) Motor Vehicle License Fee Fund.....	54
(l) Motor Vehicle Transportation Tax Fund.....	193
(m) Nurse Examiners' Fund.....	27
(n) State Park Maintenance Fund.....	151
(o) Pharmacy Board Contingent Fund.....	30
(p) Professional Engineers' Fund.....	1
(q) Real Estate Fund.....	15
(r) Transportation Rate Fund.....	45
(s) Division of Architecture Revolving Fund.....	293
(t) Correctional Industries Revolving Fund.....	370
(u) Retirement Annuity Fund.....	29
(v) Social Welfare Federal Fund.....	336
(w) Teachers' Permanent Fund.....	46
(x) Unclaimed Property Fund.....	545
(y) Unemployment Fund.....	197
(z) Unemployment Administration Fund.....	531
(aa) Funds in the possession of and under the control of 1-A District Agricultural Association.....	1,250
Total of Schedule	70,155".

(Item 279)

Amendment No. 276

On page 72, line 4, strike out "1,500,000", and insert "1,614,858".

Amendment No. 277

On page 72, line 5, strike out "475,000", and insert "589,858".

(Item 279.1)

Amendment No. 278

On page 72, after line 27, insert

"279.1—For transfer by the State Controller to the Veterans Farm and Home Building Fund of 1943 after the State Controller has determined that the voters of the State, at the 1954 general election, have approved the issuance of bonds for veterans' farm and home purposes, in such amounts as the Director of Veterans Affairs deems necessary, not to exceed twenty million dollars (\$20,000,000) provided, that the total amount so transferred shall be returned to the general fund out of the first proceeds of such bonds."

(Item 293)

Amendment No. 279

On page 75, line 10, strike out "1,194,000", and insert "1,245,500".

Amendment No. 280

On page 75, between lines 15 and 16, insert

"(c) Equip farm annex for additional capacity..... 51,500".

Amendment No. 281

On page 75, line 17, strike out "1,194,000", and insert "1,245,000".

(Item 296)

Amendment No. 282

On page 75, strike out all of lines 35 through 40, inclusive, and insert
 "296—For major construction, improvements, and equipment, Youth Training School, Department of the Youth Authority, in accordance with the following schedule, payable from the Capital Outlay and Savings Fund

140,000

Schedule:

(a) Working plans 140,000

Total of schedule..... 140,000".

(Item 301)

Amendment No. 283

On page 76, line 23, strike out "225,250", and insert "174,200".

Amendment No. 284

On page 76, line 26, strike out "181,600", and insert "167,000".

Amendment No. 285

On page 76, strike out all of lines 29 and 30 inclusive.

Amendment No. 286

On page 76, line 32, strike out "225,250", and insert "174,200".

(Item 306)

Amendment No. 287

On page 77, line 13, after "building", insert "partial cost".

(Item 316)

Amendment No. 288

On page 78, line 27, strike out "270,800", and insert "251,800".

Amendment No. 289

On page 78, line 29, strike out "121,000", and insert "102,000".

Amendment No. 290

On page 78, line 35, strike out "270,800", and insert "251,800".

(Item 318)

Amendment No. 291

On page 78, line 43, strike out "2,186,425", and insert "2,011,425".

Amendment No. 292

On page 78, line 49, after "addition", insert ", partial cost".

Amendment No. 293

On page 78, line 49, strike out "764,000", and insert "571,000".

Amendment No. 294

On page 78, line 51, strike out "2,186,425", and insert "2,011,425".

(Item 328.1)

Amendment No. 295

On page 80, after line 40, insert
 "328.1—For major construction, improvements, and equipment, designs,
 working plans, and specifications, University of California,
 exempt from Section 32 of this Act, for the Psychiatric Hospital
 Clinic at Los Angeles, to be a wing of the Medical Center at
 the University of California at Los Angeles and to be operated
 in accordance with a cooperative agreement to be entered into
 between the Department of Mental Hygiene and the Regents
 of the University of California, payable from the Capital Outlay
 and Savings Fund----- 170,000".

(Item 330)

Amendment No. 296

On page 80, line 48, strike out "712,700", and insert "172,500".

Amendment No. 297

On page 80, line 52, strike out "139,500", and insert "80,000".

Amendment No. 298

On page 81, strike out lines 5 through 7, inclusive.

Amendment No. 299

On page 81, strike out lines 11 through 25, inclusive.

Amendment No. 300

On page 81, line 27, strike out "712,700", and insert "172,500".

(Item 331.5)

Amendment No. 301

On page 81, between lines 31 and 32, insert
 "331.5—For the acquisition of a site and the development of a small craft harbor and recreation area at Playa del Rey, including the purchase of certain real property generally described as follows:

That portion of the City of Los Angeles County of Los Angeles, State of California, and that portion of the unincorporated territory of said county, within the following described boundaries:

Beginning at the intersection of the line of the mean high tide of the Pacific Ocean, with the southeasterly prolongation of the southeasterly line of that certain parcel of land shown as Jose de la Luz Machado 26.30835 acres, on map of Those Parts of the Rancho La Ballona, recorded in Book 3, pages 204 to 209, inclusive, of Miscellaneous Records, in the office of the recorder of said county; thence northeasterly along said southwesterly prolongation and said southeasterly line to the southwesterly boundary of Roosevelt Highway, 100 feet wide, as described in deed to said county recorded in Book 7188, page 367, of Official Records, in the office of said recorder; thence northwesterly along said southwesterly boundary to the northwesterly boundary of Culver Boulevard, as shown on County Surveyor's Map No. 7510, Sheet 2, on file in the office of the surveyor of said county; thence northeasterly along said northwesterly boundary to the southerly boundary of the Pacific Electric Railway right of way, formerly Santa Fe & Santa Monica Railway, as shown on County Surveyor's Map No. 6439, on file in the office of the surveyor of said county; thence westerly along said southerly boundary to its first intersection with the boundary of the City of Los Angeles as same existed on January 8, 1954; Thence southwesterly along said boundary of the City of Los Angeles and following the same in all its various courses to the westerly boundary of Lot 5, Pradera Tract, as shown on map recorded in Book 16, page 38, of Maps, in the office of said recorder; thence southerly along said westerly boundary to said boundary of the City of Los Angeles; thence southeasterly along said boundary of the City of Los Angeles and following the same in all its various courses to the southeasterly boundary of the Los Angeles County Flood Control Channel (Ballona Creek) 410 feet wide, as shown on County Surveyor's Map No. B-1124, Sheet 12 on file in the office of the surveyor of said county; thence southwesterly along said southeasterly boundary and following the same in all its various courses and curves to said line of the mean high tide of the Pacific Ocean; thence southeasterly along said last mentioned line to the point of beginning; to be expended without regard to fiscal years by the Department of Finance, payable from the State Lands Act Fund-----

2,000,000

provided that no expenditure shall be made from the appropriation made by this item until the release of all or a sufficient part of the money held in trust in the Special Deposit Fund or by the Treasurer of the United States as provided in Chapter 7 of the Statutes of 1951 and the subsequent payment thereof into the State Lands Act Fund; and provided, further, that no part of this appropriation shall be expended until a mutually satisfactory agreement has been entered into by the Department of Finance and the County of Los Angeles providing for plans for development of the harbor and area and for the repayment to the State by the county of the amount expended therefrom."

(Item 332)

Amendment No. 302

On page 81, line 40, strike out "159,490", and insert "134,490".

Amendment No. 303

On page 81, strike out lines 46 and 47, inclusive.

Amendment No. 304

On page 81, line 51, strike out "159,490", and insert "134,490".

(Item 335)

Amendment No. 305

On page 82, line 24, strike out "38,250", and insert "11,250".

(Item 336)

Amendment No. 306

On page 82, strike out lines 28 through 37, inclusive.

(Item 349)

Amendment No. 307

On page 84, line 17, strike out "125,960", and insert "76,200".

Amendment No. 308

On page 84, strike out all of lines 22 and 23.

Amendment No. 309

On page 84, line 25, strike out "125,960", and insert "76,200".

(Item 358)

Amendment No. 310

On page 85, line 29, strike out "331,322", and insert "76,322".

Amendment No. 311

On page 85, strike out lines 37 and 38, inclusive.

Amendment No. 312

On page 85, line 40, strike out "331,322", and insert "76,322".

(Item 361.1)

Amendment No. 313

On page 87, between lines 3 and 4, insert
 "361.1—For completion of engineering studies regarding the erosion of
 the beaches bordering Humboldt Bay, and for the construction
 of necessary works for the control and correction of such erosion,
 to be expended, without regard to fiscal years, pursuant to the
 provisions of Section 5015 of the Public Resources Code, Division
 of Beaches and Parks, Department of Natural Resources, payable
 from the State Beach Fund ----- 250,000
 provided, that no expenditure shall be made from the appropriation
 made by this item until the release of all or any part of the
 money held in trust in the Special Deposit Fund or by the Treasur-
 er of the United States as provided in Chapter 7 of the Statu-
 tes of 1951 and the subsequent payment thereof into the State
 Beach Fund or the State Park Fund."

(Item 362)

Amendment No. 314

On page 87, strike out lines 4 through 9, inclusive.

(Item 364.5)

Amendment No. 315

On page 88, after line 12, insert
 "364.5—For improvement of streets abutting State owned property in
 Felton Acres, Subdivision No. 4, Santa Cruz County, in co-
 operation with the County of Santa Cruz, including curbs,
 gutters, sidewalks, and drains, Division of Forestry, Department
 of Natural Resources ----- 2,700".

(Item 365)

Amendment No. 316

On page 88, strike out lines 14 through 25, inclusive.

(Item 365.5)

Amendment No. 317

On page 88, after line 28, insert
 "365.5—For utility and topographic surveys, payable from the Capital
 Outlay and Savings Fund, Division of Architecture, Department
 of Public Works ----- 30,000".

(Item 366.5)

Amendment No. 318

On page 88, after line 43, insert

"366.5—For repair and restoration of Jenner Jetty, Division of Water Resources, Department of Public Works, payable one-half from the Fish and Game Preservation Fund and one-half from the General Fund -----

30,000

Provided, that any moneys made available to the Division of Water Resources, Department of Public Works, from that portion of this item payable from the General Fund shall be repaid to the General Fund out of any moneys impounded in the State Lands Act Fund under the decision and order of the United States Supreme Court which hereafter may be released by the Federal Government and subsequently paid into the State Beach Fund or the State Park Fund. The transfer to the General Fund from the respective funds shall be in such amounts as may be determined by the Department of Finance. Such transfers shall be made by the State Controller upon written order of the Department of Finance. The Legislature hereby finds that the expenditure herein authorized to be made from the Fish and Game Preservation Fund is for the protection and preservation of fish, mollusks and crustaceans in the Russian River."

(Item 367)

Amendment No. 319

On page 88, strike out all of lines 47 through 51, inclusive; and on page 89, strike out all of lines 2 through 6, inclusive.

(Item 370)

Amendment No. 320

On page 89, line 22, strike out "13,573,247", and insert "12,645,837".

(Item 371)

Amendment No. 321

On page 89, line 30, strike out "28,000,000", and insert "33,084,775".

(Item 372)

Amendment No. 322

On page 89, line 40, strike out "4,193,000", and insert "4,113,000".

(Item 378.5)

Amendment No. 323

On page 90, after line 34, insert

"378.5—For additional assistance to counties, and cities and counties, for maintenance of tuberculosis sanatoria, Department of Public Health -----

847,238

in accordance with Health and Safety Code Sections 3301.5(d) and 3301.6(d) to be expended in the amount of thirty-five cents (\$0.35) per patient day."

(Item 382)

Amendment No. 324

On page 92, lines 20 and 21, strike out "to cities, counties, cities and counties, and local hospital districts".

Amendment No. 325

On page 92, line 22, after "facilities", insert "by hospitals, including public and nonprofit hospitals."

(Sec. 2.1)

Amendment No. 326

On page 96, between lines 11 and 12, insert

"Sec. 2.1. The unencumbered balance of the Department of Employment Contingent Fund, excluding sums specifically appropriated for the support of the department from said fund for the ensuing fiscal year is hereby appropriated for transfer to the General Fund, such transfer to be made from time to time upon order of the State Controller."

(Sec. 3)**Amendment No. 327**

On page 96, line 18, after the period, insert "Any amount so transferred however shall be available only for reallocation to the department from which such transfer was made."

(Sec. 9)**Amendment No. 328**

On page 96, line 49, strike out "for acquisition of real"; strike all of lines 50 through 52, inclusive; and on page 97, strike lines 1 and 2, and insert "for Los Angeles State College of Applied Arts and Sciences for any or all of the following purposes, payable for the Capital Outlay and Savings Fund:

- (a) For acquisition of real property under the provisions of the Property Acquisition Laws for one or more sites;
- (b) For major construction, improvements and equipment;
- (c) For rental, maintenance, operation and improvement of rented quarters."

(Sec. 13)**Amendment No. 329**

On page 98, line 5, strike out "127", and insert "133".

(Sec. 15)**Amendment No. 330**

On page 98, line 16, strike out "all", and insert "(a) the accrued payments required to be made to the General Fund pursuant to Section 6816 of the Public Resources Code and (b) the other amounts."

Amendment No. 331

On page 98, line 16, strike out "money".

Amendment No. 332

On page 98, line 18, strike out "such", and insert "the impounded"

Amendment No. 333

On page 98, line 19, strike out ", in addition to the", and insert a period.

Amendment No. 334

On page 98, strike out all of lines 20 and 21, inclusive.

(Sec. 16.5)**Amendment No. 335**

On page 99, after line 5, insert "Sec. 16.5. All appropriations made from the Capital Outlay and Savings Fund by this act shall be available for the period prescribed by Section 16407.1 of the Government Code, notwithstanding the provisions of Section 2 hereof which specify general availability of appropriations during the 1954-55 Fiscal Year."

(Sec. 16.6)**Amendment No. 336**

On page 99, after line 5, insert "Sec. 16.6. The number of free passes issued for admittance without cost to the State Fair or to any district or county fair eligible for funds under this act or the Business and Professions Code shall not exceed during the 1954-55 fiscal year 3 percent of the gross number of paid admissions in the preceding fiscal year."

Amendment No. 337

On page 2, line 43, strike out "in", and insert "at".

Amendment No. 338

On page 5, line 23, strike out the minus sign.

Amendment No. 339

On page 5, line 38, strike out the minus sign.

Amendment No. 340

On page 32, line 4, after "items", insert a comma.

Amendment No. 341

On page 35, line 46, after "Treasurer", insert a comma.

Amendment No. 342

On page 41, line 5, after "Hygiene", insert a comma.

Amendment No. 343

On page 41, between lines 41 and 42, insert
"Less: Estimated reimbursements:".

Amendment No. 344

On page 41, line 42, strike out "Less:".

Amendment No. 345

On page 48, line 26, after "plates", insert a comma.

Amendment No. 346

On page 64, line 47, after "Government", insert a comma.

Amendment No. 347

On page 71, line 6, after "funds", insert a comma.

Amendment No. 348

On page 73, line 1, after "further", insert a comma.

Amendment No. 349

On page 73, line 39, after "pairs", strike out the comma.

Amendment No. 350

On page 75, line 3, after "pairs", strike out the comma.

Amendment No. 351

On page 78, line 49, strike out "764,000", and insert "746,000".

NOTE: Amendment No. 351 was submitted in error. See Amendment No. 293 for the correct amendment of this amount. See also communication from Mr. Harkness.

Amendment No. 352

On page 80, between lines 44 and 45, insert
"FISCAL AFFAIRS".

Amendment No. 353

On page 81, line 24, strike out "Capital", insert "Capitol".

NOTE—Amendment No. 353 is in error, and should be deleted. The subject matter has already been correctly amended by Amendment No. 299. See letter from Mr. Harkness.

Amendment No. 354

On page 82, line 22, after "of", insert "the".

Amendment No. 355

On page 82, line 31, after "Angeles", strike out the comma, and insert a semicolon.

NOTE—Amendment No. 355 is in error, and should be deleted. The subject matter has already been correctly amended by Amendment No. 306. See letter from Mr. Harkness.

Amendment No. 356

On page 82, line 31, after "provided", insert a comma.

Amendment No. 357

On page 85, line 3, strike out "improvement," and insert "improvements".

Amendment No. 358

On page 85, lines 4 and 5, strike out "Adjutant General and California National Guard", and insert "Military Department".

Amendment No. 359

On page 93, line 25, strike out "Section", and insert "Sections".

Amendment No. 360

On page 95, line 44, after "Fund", insert a comma.

Amendment No. 361

On page 96, line 27, after "Fund", strike out the comma

Amendment No. 362

On page 96, line 28, after "Fund", strike out the comma.

Amendment No. 363

On page 96, line 44, after "1950", insert a comma.

Amendment No. 364

On page 97, line 18, after "1946", insert a comma.

Amendment No. 365

On page 97, line 22, after "(g)", strike out the comma

Amendment No. 366

On page 97, line 28, after "(b)", strike out the comma.

Amendment No. 367

On page 97, line 29, after "(d)", strike out the comma.

Amendment No. 368

On page 85, lines 16 and 17, strike out "Adjutant General and California National Guard", and insert "Military Department".

Amendment No. 369

On page 85, line 46, after "Game", insert a comma.

Amendment No. 370

On page 85, line 52, strike out "426,000", and insert "426,600".

Amendment No. 371

On page 88, line 16, after "improvements", strike out the comma.

NOTE—Amendment No. 371 is in error, and should be deleted. The subject matter has already been correctly amended by Amendment No. 316. See letter from Mr. Harkness.

Amendment No. 372

On page 88, line 39, after "to", insert a comma.

Amendment No. 373

On page 89, line 37, after "1953", insert a comma.

Amendment No. 374

On page 90, line 42, strike out "diagnosis", and insert "diagnoses".

Amendment No. 375

On page 97, line 33, after "(e)", strike out the comma.

Amendment No. 376

On page 97, line 34, strike out "(b)".

Amendment No. 377

On page 97, line 39, after "1954", insert a comma.

Amendment No. 378

On page 97, line 41, after "1954", insert a comma.

Amendment No. 379

On page 98, line 8, after "389," strike out "of the".

Amendment No. 380

On page 98, line 16, after "Fund", strike out the comma.

Amendment No. 381

On page 99, line 11, strike out "nance.", and insert "nance, subsequent to July 1, 1954."

Amendment No. 382

On page 101, line 39, after "Control", insert a comma.

Amendments read, and adopted.

Bill ordered reprinted, and engrossed.

COMMUNICATIONS

The following communications were received, and ordered printed in the Journal:

By the Chief Clerk:

March 22, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
California Legislature
State Capitol, Sacramento 14, California

DEAR MR. OHNIMUS: In the amendments to Assembly Bill No. 1, 1954 Regular Session, Amendment No. 263 is in error. This amendment should be deleted from the amendments adopted as the item and subject matter have been correctly amended by Amendment No. 262 of the amendments adopted March 22, 1954.

Sincerely yours,

ROBERT HARKNESS, Department of Finance

March 22, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
California Legislature
State Capitol, Sacramento 14, California

DEAR MR. OHNIMUS: In the amendments to Assembly Bill No. 1, 1954 Regular Session, Amendment No. 351 is in error. This amendment should be deleted from the amendments adopted as the item and subject matter have been correctly amended by Amendment No. 293 of the amendments adopted March 22, 1954.

Sincerely yours,

ROBERT HARKNESS, Department of Finance

March 22, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
California Legislature
State Capitol, Sacramento 14, California

DEAR MR. OHNIMUS: In the amendments to Assembly Bill No. 1, 1954 Regular Session, Amendments Nos. 353 and 355 are in error. These amendments should be deleted from the amendments adopted as the items and subject matter have been correctly amended: Amendment No. 353 by Amendment No. 299, and Amendment No. 355 by Amendment No. 306, of the amendments adopted March 22, 1954.

Sincerely yours,

ROBERT HARKNESS, Department of Finance

March 22, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
California Legislature
State Capitol, Sacramento 14, California

DEAR MR. OHNIMUS: In the amendments to Assembly Bill No. 1, 1954 Regular Session, Amendment No. 371 is in error. This amendment should be deleted from the amendments adopted as the item and subject matter have been correctly amended by Amendment No. 316 of the amendments adopted March 22, 1954.

Sincerely yours,

ROBERT HARKNESS, Department of Finance

REQUEST FOR UNANIMOUS CONSENT TO SET SPECIAL ORDER

Mr. Caldecott asked for unanimous consent that Assembly Bill No. 1 be made a special order of business for Wednesday, March 24, 1954, at 10.30 a.m.

Mr. Munnell withheld unanimous consent.

Motion to Set Special Order

Mr. McGee moved that Assembly Bill No. 1 be made a special order of business for Wednesday, March 24, 1954, at 10.30 a.m.

Mr. Evans seconded the motion.

The roll was called, and the motion carried by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Bulen, Burke, Caldecott, Chapel, Clarke, Cloyed, Collier, Conrad, Coolidge, Creedon, Dahl, Davis, Dickey, Dolwig, Donald D. Doyle, Thomas J. Doyle, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hunkley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, McCollister, McFall, McGee, McMillan, Meyers, Morris, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—61.

NOES—Willis W. Bradley, Collins, Cooke, Masterson, and Munnell—5.

RECESS

At 11.14 a.m., on motion of Mr. Levering, the Assembly recessed until 12.01 p.m.

REASSEMBLED

At 12.01 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ANNOUNCEMENT

Mr. Smith announced that he is holding a bill at his desk relating to narcotics, and that any member desiring to become a co-author may come to his desk and affix his signature, at this time.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS (RESUMED)**

The following resolution was offered:

Assembly Joint Resolution No. 6: By Messrs. Cloyed, Luckel, and Bulen—Relative to memorializing Congress to appropriate the necessary funds to widen and deepen the entrance channel to Mission Bay Harbor.

Referred to Committee on Rules.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 19, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 9
Assembly Concurrent Resolution No. 10

Assembly Concurrent Resolution No. 13
Assembly Joint Resolution No. 4

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

Above resolutions ordered enrolled.

**CONSIDERATION OF DAILY FILE
SECOND READING OF ASSEMBLY BILLS**

Assembly Bill No. 4—An act to add Section 6369 to the Revenue and Taxation Code, relating to the exemption of the sale and use of the American Flag from the sales and use taxes, to take effect immediately.

Bill read second time, and ordered engrossed.

Assembly Bill No. 9—An act to add Section 428.1 to the Fish and Game Code, relating to sporting fishing licenses.

Bill read second time, and ordered engrossed.

Assembly Bill No. 11—An act to amend Sections 8777, 8801, 8803, 8804, and 8854 of the Revenue and Taxation Code, relating to the use fuel tax, to take effect immediately.

Bill read second time.

Assembly Bill No. 12—An act to amend Sections 9852, 9877, and 9902 of the Revenue and Taxation Code, relating to the motor vehicle transportation license tax, to take effect immediately.

Bill read second time.

Assembly Bill No. 21—An act to amend Section 7306 of the Revenue and Taxation Code, relating to the definition of a distributor of motor vehicle fuel.

Bill read second time.

RESOLUTION TO SUSPEND CONSTITUTIONAL PROVISION

The following resolution was offered:

By Mr. Charles W. Lyon:

Resolved, That Assembly Bill No. 11 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the third time, considered engrossed, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casev, Chapel, Clarke, Cloved, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinekey, Hobbie, Kelly, Kilpatrick, Klocksien, Lauterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Morris, Munnell, Nielsen, Patterson, Porter, Rumford, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Wemberger, and Mr. Speaker—71

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF ASSEMBLY BILL NO. 11

Assembly Bill No. 11—An act to amend Sections 8777, 8801, 8803, 8804, and 8854 of the Revenue and Taxation Code, relating to the use fuel tax, to take effect immediately.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Kloockslem, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—73.
NOES—None.

Bill ordered transmitted to the Senate.

RESOLUTION TO SUSPEND CONSTITUTIONAL PROVISION

The following resolution was offered:

By Mr. Charles W. Lyon:

Resolved, That Assembly Bill No. 12 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the third time, considered engrossed, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Kloockslem, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Morris, Munnell, Nielsen, Patterson, Porter, Rumford, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—71.
NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF ASSEMBLY BILL NO. 12

Assembly Bill No. 12—An act to amend Sections 9852, 9877, and 9902 of the Revenue and Taxation Code, relating to the motor vehicle transportation license tax, to take effect immediately.

Bill read third time, and ordered temporarily passed on file.

RESOLUTION TO SUSPEND CONSTITUTIONAL PROVISION

The following resolution was offered:

By Mr. Charles W. Lyon:

Resolved, That Assembly Bill No. 21 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the third time, considered engrossed, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Kloockslem, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon,

LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Morris, Munnell, Nielsen, Patterson, Porter, Rumford, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—71.

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF ASSEMBLY BILL NO. 21

Assembly Bill No. 21—An act to amend Section 7306 of the Revenue and Taxation Code, relating to the definition of a distributor of motor vehicle fuel.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—73.

NOES—None.

Bill ordered transmitted to the Senate.

CONSIDERATION OF DAILY FILE (RESUMED)

THIRD READING OF ASSEMBLY BILLS

Assembly Joint Resolution No. 5—Relative to Congress appropriating funds for the construction, operation and maintenance of the Western Land Boundary Fence along the border between the United States and Mexico.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—71.

NOES—None.

Resolution ordered transmitted to the Senate.

FURTHER CONSIDERATION OF ASSEMBLY BILL NO. 12

Assembly Bill No. 12—An act to amend Sections 9852, 9877, and 9902 of the Revenue and Taxation Code, relating to the motor vehicle transportation license tax, to take effect immediately.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Morris,

Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Smith, Stewart, Thomas, Tomlinson, and Weinberger—70.
 NOES—None.

Bill ordered transmitted to the Senate.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS (RESUMED)

The following bills were introduced, and read the first time:

Assembly Bill No. 23: By Messrs. Levering and Dickey—An act to amend Sections 6009.1 and 6094 of the Revenue and Taxation Code, relating to the sales and use taxes.

Referred to Committee on Revenue and Taxation.

Assembly Joint Resolution No. 7: By Messrs. Patterson, Donald D. Doyle, Hansen, Henderson, Miss Donahoe, and Mr. Kelly—Relative to the establishment of the Air Force Academy in California.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 19: By Messrs. Lindsay, Belotti, Mrs. Davis, Messrs. Hobbie, and Lowrey—Relative to a survey of Natural Resource Roads by the Department of Public Works.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 20: By Messrs. Hawkins, Thomas J. Doyle, Morris, Chapel, Collier, Conrad, Dills, Elliott, Evans, Ross, Kilpatrick, Marsh, McMillan, Thomas, and Shell—Relative to a memorial honoring H. A. Van Norman, E. F. Scattergood, and W. B. Mathews.

Referred to Committee on Rules.

ANNOUNCEMENT

Mr. Caldecott announced that a copy of a list of legislative changes in the Budget Act of 1954 has been placed on the desk of every member.

COMMUNICATIONS

The following communications were received, and ordered printed in the Journal:

By the Chief Clerk:

MR. SPEAKER: As permitted by Assembly motion, submitted for your approval are changes to be made in Amendment No. 21 to Assembly Bill No. 1, by striking "Section", and inserting "Sections", on page 7, line 43.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
 By ROBERT S. THURN, Assistant Clerk

APPROVED:

JAMES W. SILLIMAN, Speaker of Assembly

By the Chief Clerk:

MR. SPEAKER: As permitted by Assembly motion, submitted for your approval are changes to be made in Amendment No. 144 to Assembly Bill No. 1, by deleting the minus sign from the strike-out material, in order that the amendment will fit the bill.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
 By ROBERT S. THURN, Assistant Clerk

APPROVED:

JAMES W. SILLIMAN, Speaker of Assembly

By the Chief Clerk:

MR. SPEAKER: As permitted by Assembly motion, submitted for your approval are changes to be made in Amendment No. 233 to Assembly Bill No. 1, by deleting the minus sign from the strike-out material, in order that the amendment will fit the bill.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By ROBERT S. THURN, Assistant Clerk

APPROVED:

JAMES W. SILLIMAN, Speaker of Assembly

By the Chief Clerk:

MR. SPEAKER: As permitted by Assembly motion, submitted for your approval are changes to be made in Amendment No. 242 to Assembly Bill No. 1, by placing the amendment on line 5, in order that the amendment will fit the bill.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By ROBERT S. THURN, Assistant Clerk

APPROVED:

JAMES W. SILLIMAN, Speaker of Assembly

By the Chief Clerk:

MR. SPEAKER: As permitted by Assembly motion, submitted for your approval are changes to be made in Amendment No. 255 to Assembly Bill No. 1, by placing the amendment on line 4, in order that the amendment will fit the bill.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By ROBERT S. THURN, Assistant Clerk

APPROVED:

JAMES W. SILLIMAN, Speaker of Assembly

By the Chief Clerk:

MR. SPEAKER: As permitted by Assembly motion, submitted for your approval are changes to be made in Amendment No. 325 to Assembly Bill No. 1, by deleting the period from the inserted material, to prevent duplication.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By ROBERT S. THURN, Assistant Clerk

APPROVED:

JAMES W. SILLIMAN, Speaker of Assembly

By the Chief Clerk:

MR. SPEAKER: As permitted by Assembly motion, submitted for your approval are changes to be made in Amendment No. 331 to Assembly Bill No. 1, by placing the amendment on line 17, to make the amendment fit the bill.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By ROBERT S. THURN, Assistant Clerk

APPROVED:

JAMES W. SILLIMAN, Speaker of Assembly

By the Chief Clerk:

MR. SPEAKER: As permitted by Assembly motion, submitted for your approval are changes to be made in Amendment No. 346 to Assembly Bill No. 1, by deleting the comma from the inserted material, to avoid duplication.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By ROBERT S. THURN, Assistant Clerk

APPROVED:

JAMES W. SILLIMAN, Speaker of Assembly

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Shell, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Harold A. Blue of Los Angeles.

On request of Mr. Stanley, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Marie Wagner of Laguna Beach.

On request of Messrs. Caldecott and Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Fine, and Miss Robinson of Berkeley.

On request of Mr. Smith, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Jane Ewins of Los Angeles.

On request of Mr. Hawkins, the usual courtesies of the Assembly for this day were unanimously extended to Leon M. Giles of Los Angeles.

On request of Mr. Backstrand, the usual courtesies of the Assembly for this day were unanimously extended to Bob Maxwell of Newport Beach.

On request of Mr. Smith, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Dean Dorn of Glendale.

On request of Mr. LeRoy E. Lyon, the usual courtesies of the Assembly for this day were unanimously extended to William Callan and Adolf Boer of Orange County.

On request of Mr. Chapel, the usual courtesies of the Assembly for this day were unanimously extended to President and Mrs. John A. Howard, Miss Louise Lubbe, Dean Eisenmayer, Shep Houghton, and the following students of the Palos Verdes College: Irene Akins, Jeremy Farrell, Marilyn Finley, Lissa Gurney, Myrna Haupt, Sally Hix, Judith Husted, Nancy Ince, Andrea Jacobsen, Paula Jaramillo, Lieselotte Kramer, Lynne Leuschner, Jeanette Lopez, Jennifer Molloy, Carole Orman, Jocelyn Ross, Nancy Russell, Shirley Schulz, Joan Waite, Julie Weber, Betty Wilson, Tom Clark, David Edwards, Tony Haynes, Bill Howiler, Che Myong Kim, David Minier, Jim Natland, Irving Perrett, and Gerry Thompson.

On request of Mr. McGee, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Faris Davis and Thomas L. Davis of Whittier.

On request of Mr. Cooke, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Edwin Carty of Ventura.

On request of Messrs. Dolwig and Creedon, the usual courtesies of the Assembly for this day were unanimously extended to Emmett Wilson of San Mateo.

On request of Mr. Morris, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. R. G. Fjellstrom of Oakland.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to W. Keller and C. Greerty of Martinez.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. W. P. Kashuba of Vacaville.

On request of Mrs. Davis, the usual courtesies of the Assembly for this day were unanimously extended to Stephen F. Sabo, teacher; Mrs. Oliver Perry, mother; Perry Hawkins, bus driver; and the following pupils of the Newell School: Dayle Bowen, Betty Greenbank, Charlotte Parsons, Sandra Perry, Leland Bonham, Bill Harper, Allen Hurlburt, John Irving, Ty Keller, Charles Moore, Peter Schwabenland, Ozam Simon, Curtis Tonole, and Ted Turner.

On request of Mr. McCollister, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Margaret A. Underhill teacher; Mesdames Cecil Fewel, Frederic White, Nick Bowa, and Chester Lambert, mothers; and the following pupils of the Guerneville School: Margaret Benelli, Roberta Brown, Diane Fewel, Linda Groth, Gail Hamilton, Marianne Peterhans, Carol Vellutini, Beverly West, Belle Whitley, Jewell Whitley, William Burke, Tim Campbell, Robert Coon, Robert Oller, Michael Poteet, James Neeley, Michael Reed, Carolyn Bratton, Shirley Clar, Joan Franceschi, Corlie Giese, Nancy Jewell, Sonia Lang, Janice Markarian, Jacquelyn Jacobs, Sandra Swift, Nancy White, Robert Baird, Robert Boss, Alvin Bowa, Arthur Braudrick, Frank Lambert, Denby Lark, and Ronald Loutsch.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Maxine Werner, teacher; Wm. Dresbach, Mrs. Roy Fisher, and Mrs. Richard Mataska, adults; and the following pupils of the Bohannon School: Thomas Barnes, John Bass, Sandra Blaich, Doris Boyd, Janet Bruno, Eddie Burkhart, Kathleen Casey, Frances Cockran, Kathleen Connors, Sydney Corrie, James Cromeenes, Wayne Fisher, Ronald Grigsby, Marilyn Hicks, Gordonna Jaeger, James Koski, Albert McKeown, Craig Martin, Nancy Matuska, Gail Morford, Richard Naylor, Albert Raitt, James Regas, Edward Smith, Patricia Sullivan, Jay Veuve, Linda Wilson, Lois Wright, Jim Williams, James Worman, and Susan Felthausen.

On request of Mr. Clark L. Bradley, the usual courtesies of the Assembly for this day were unanimously extended to a group of students of the Stanford University, as follows: Diawar Barakat, Peter Hede, Beate Hede, Eugene Loh, Luis Juste, Yen Tien Chang, Jay Lee Montague, Ulla Thal Jantzen, Taro Kanaya, Virginia Waxman, and George Solomon.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Graham, teacher; and the following pupils of the Bohannon School: C. Richard Bowers, Paul C. Campfield, Sharon De Mers, Roy E. Droego, Robert L. Dry, Judith Ann Ebert, Fred H. Elliott, John W. Fargo, Bernice Field, Richard M. Gard, Paulette Jinkner, Judith Johns, Mary Larios, Ludene Matthews, Penny McAdam, Ted E. Mezenski, Carole Jean Miller, Wilma Lou Nelson, Ernst E. Puscher, John W. Rink, George C. Salmon, Sandra Sechler, Thomas K. Steele, True T. Tourtillott, Ralph W. Watrous, Janet Mary Gettman, Dennis R. Healy, Anne Harrs, Carole Henderson, Lorelie Hunt, and Robert L. Ingebritson.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Mat. West, teacher; and the following pupils of the Dryer Kelly School: Virginia Ashley, Mike Bartlett, Claire Carmichael, Sandra Carpenter, Carol Chamberlain, Nancy Clausen, Claudia Dale, Robert Ennes, Valerie Erickson, Gene Fredrickson, Linda Funk, John Herren, Sandra Keenan, Clonnie Lambert, David Long, Suzanne Pinckard, Kathleen Schoener, Peter Schoener, Virginia Selby, Pat Mahoney, David Mitchell, Sharon Mullica, Cecile Neuebaumer, and Harry Phipps.

On request of Mr. McCollister, the usual courtesies of the Assembly for this day were unanimously extended to Miss Irene Scott, teacher; and the following pupils of the Santa Rosa High School: Ramona Babbini, Charlene Barnhart, Gay Becker, Joanne Blackwell, Mary Lou Bogue, Barbara Bryan, Diane Cantrall, Gloria Carpenter, Bill Christiansen, Alfred Cook, Shirley Cook, Pat Cooney, Thad Cruickshanks, Colleen Darroch, Donald Dehner, Annette Farner, Sally Farrar, Ed Ferguson, Lola Lee Fischer, Bev Fontaine, Joan Ford, Edith Frank, Alma Grant, Darlene Hansel, Jackie Harbeck, Charles Horn, Sandra Husby, Bev Jones, Nancy Kiester, Bill Kingsbury, Lester Leuty, Diane Lincoln, Janet Matthews, Thelma Matthews, Claire Meyers, Pat Minkler, Jo Muller, Bev Nilson, Ila Parker, Charles Paul, Jay Porter, Ellen Robbins, Gail Schmitt, Jeanne Signs, Sylvia Stratton, Clara Tam, Harold Taylor, Barbara Timler, Kenneth Van Zee, Gretchen Wilhelm, Winona Willson, Marion Whitehead, and Coralie Wright.

On request of Mr. Maloney, the usual courtesies of the Assembly for this day were unanimously extended to Herbert E. Stuenkil, teacher; and the following pupils of St. Pauls Lutheran School: Barbara Armbruster, Donald Bell, Julie Browne, Edward Gerstenkorn, Kristina Hammond, John Handley, Arne Hove, Alex Jefimoff, Jane Meyer, Walter Peterson, James Sargen, Judith Sather, Beverly Seek, Theresa Sieker, Michael Tanzer, Douglas Taylor, Barbara Theiss, Sondra Unger, Rosita Wadewitz, and Davis Young.

On request of Mr. Maloney, the usual courtesies of the Assembly for this day were unanimously extended to Erich A. von Fange, teacher; and the following pupils of the Zion Lutheran School: Martin Horeis, Judy Jacobsen, Barbara Ohlendorf, Donna Rugani, and Claudette Salazar.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Anita Grennam, teacher; and the following pupils of the Tracy School: Marie Alegre, Carol Antongiovanni, Carla Arrasmith, Marlys Barnes, Margaret Bates, Kindle Beene, Nancy Bergeson, Nancy Burke, Mildred Cardoza, Rachel Carrillo, Sandra Cline, Faith Cook, Sue Cundiff, Cathy Stearns, Kondelia Wells, Cloteal Williams, Eddie Adams, Wayne Allen, Jack Anastasio, David Bardine, Victor Barton, Danny Bassett, Ken Blockard, Ronald Balen, Ray Brown, Dickie Burke, Andy Cardiel, Clifford Clark, Robert Corbett, Laverne Costephens, Don Gillett, Bill Holmes, and Martin Hernandez.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Gerald E. Meyers, teacher; and the following pupils of the Howe Ave. School: John Abrahamson, Barbara Allum, Clara Baughman, Richard Brace, Lee Carlson, Guy Clark, Tom Cotton, Cy Culver, Karen Edwards, Mary Epps, Bill Fait, James Grant, Leona Gomez, Ronald Goesch, Bruce Harmon, Alice Hironymous, Tina Huckaby, Carl Johnson, Keitha Johnson, Dell Malone, Ruth McCormick, Mike Miller, Richard Miller, Bill Powell, Lynda Robertson, Phyllis Seeds, Helen Shirley, Lyle Speegle, Lea Swinton, Linda Tuttle, Judy Yolfe, Wilma Yadon, Pat Greene, Larry Chaboya, Frank Smith, Bill Moreland, Mike Mulbarger, and Gloria O'Shell.

On request of Mr. Patterson, the usual courtesies of the Assembly for this day were unanimously extended to Art Gleason and Mrs. La Vern Hays, teachers; Sam Martzen, bus driver; and the following pupils of the Dinuba School: Richard Baerg, Benny Calhoun, Gene Cochran, Arlis Coleman, Gerald Devine, Jimmy Gregg, Quinton Hegner, Bobby Highfield, Don Haun, Johnny Hure, Prosper Hure, Paul Hayashi, Averill Hawkins, George Margosian, Johnny McPherson, Robert Magatagan, Jack McClure, Norris Millard, Rupert Penner, Glen Reed, Franklin Reed, Ray Replogle, Bill Riggs, Bobby Rives, Douglas Rugg, Robert Smith, Phil Smythe, Marvin Spence, Don Tomajan, Eugene Trout, Goffrie Wells, Dean Webb, Lui Zminovich, Rose Gandrau, Janet Sparks, Pat McCurry, Gwenna Allen, Doris Andrews, Kay Chappell, Doris Drew, Beverly Flaming, Donna Hays, Judy Hodel, Maureen Hoskins, Doris Hovish, Joan Hovish, Mary Hudspeth, Kathy King, Maxine Mason, Elizabeth McLean, Dixie Pipkin, Joanne Rice, Barbara Thomas, and Hazel Tittsworth.

On request of Mr. Maloney and the San Francisco Delegation, the usual courtesies of the Assembly for this day were unanimously extended to Sister Mary James Martin, and Sister Mary St. Julian, teachers; and the following pupils of St. Paul's School: Margie Giannelli, Joan Murphy, Dorothy Powers, M. Weiner, Patricia Donnelly, Margaret Coulon, Carmel Silvestri, Mary Lynch, Aiga Scheer, Joan Walsh, Barbara Ann Piazza, Joan Flanigan, Bernadette Murray, Marilyn A. Tanner, Cecelia Brogan, Diana Devlin, Beverly Pire (B. J.), Marian Keegan, Barbara Crowe, Mary Ellen Gomez, Frances Monahan, Maureen O'Sullivan, Valerie Bikler, Joan Regan, Audrey Gmitter, Joan Cummings, Pat Vitorelo, Bernice Vitorelo, Peggy Loughran, Sheila Clarke, Therese Wynne, Tobin DeLeon, Barbara Ehrmann, Maureen O'Brien, and Patricia Weiner.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Mesdames Carlisle, Williams, Nicholas, Rickett, and Yokote, adults; and the following pupils of the Loomis School: Irene Alves, Ruth Carmack, Elsie Chambless, Wanda Crain, Mary Lou Collier, Barbara Croder, Arlinda Frost, Enid Graham, Mary Hernandez, Nancy Hogeland, Carol Jacobson, Janice Nakata, Elaine Omachi, Sharon Perkinson, Lelani Perry, Patsy Shelton, Mabel St. Jeor, Linda Weller, Janet Williams, Esther Vigil, Richard Barker, Susan Carlisle, Mrs. Cottrell, Tommy Blair, James Bradley, Tim Brown, Stanley Carlisle, Ronald Fischer, Tracy King, James Kono, Dale Morgan, Daniel Montero, Nicolas Montero, Ken Nakashima, Frank Nakashoji, Stephen Nicholas, Norman Pilliard, Larry Resh, James Reynolds, James Sagaser, Neil Skellenger, Henry Simmons, Richard Smith, Lynn Standish, Richard Stone, Richard Terrell, Burke Townsend, and Victor Vega.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Helen Schwenck, teacher; and the following pupils of the Carmichael School: Beatrice Arant, Carol Bockman, Patricia Bowan, David Burlin, Barbara Bush, Bill Cole, David Durfee, Don Felton, Lena Ford, Rosalea Fulkerson, Gail Gardner, Patricia Hopkins, Jane Haven, Allen Houseworth, William Jerauld, Jon Kurz, Leah Kyncey, Linda Lively, Carol Miller, Doris

Monroe, Donald Munson, Judy Nelson, Roy Parker, Larry Regotti, Laverne Rhodes, Paul Scribner, Michael Shamun, Carl Smaltz, Andrew Smith, Donna Smith, Toby Ann Smith, Delores Ullery and Sonny Wong.

On request of Mr. Maloney, the usual courtesies of the Assembly for this day were unanimously extended to Walter E. Fritze, teacher, and the following pupils of the St. John's Lutheran School: Charles Bruggemann, Gail Ernhard, Margaret Fischer, Richard Hepburn, William Jordan, Thomas Lewis, and Gloria Pelz.

On request of Mr. Weinberger, the usual courtesies of the Assembly for this day were unanimously extended to Henry Gibbons and Mrs. Virginia Gibbons of San Francisco.

On request of Messrs. Porter and Bonelli, the usual courtesies of the Assembly for this day were unanimously extended to Joe L. Campbell of Downey.

On request of Mr. Clarke, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. D. W. Wheeler of San Jose.

On request of Mr. Hansen, the usual courtesies of the Assembly for this day were unanimously extended to H. S. Brumigan of Auberry.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Ollie Meek and Jim Moriarty of Orinda.

ADJOURNMENT

At 12.33 p.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Tuesday, March 23, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

SIXTEENTH LEGISLATIVE DAY
TWENTY-THIRD CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Tuesday, March 23, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hunkley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Mr. Speaker—74.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O Holy Spirit, Divine Consoler, Grant us the gift of holy fear. Help us to recognize Thy greatness and our own nothingness. Penetrate our hearts with deep reverence for Thy Holy Name, sincere respect for Thy commands inspired love of Thy ways. Make strong in us the realization that "fear of the Lord is the beginning of wisdom," that we might direct our lives in perfect conformity with Thy divine plan for our salvation. Through Christ our Lord.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. McMillan, further reading of the Journal of the previous legislative day was dispensed with.

LEAVES OF ABSENCE FOR THE DAY

The following members were granted leaves of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Cloyed.

Mr. Brown, on motion of Mr. Cloyed.

The following members were granted leaves of absence for the day, because of legislative business elsewhere:

Mr. Coolidge, on motion of Mr. Cloyed.

Mr. Rumford, on motion of Mr. Cloyed.

Mr. Weinberger, on motion of Mr. Cloyed.

REPORTS OF STANDING COMMITTEES

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, March 22, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Bill No. 4

Assembly Bill No. 9

And reports the same correctly engrossed.

BURKE, *Chairman*

Above reported bills ordered to third reading.

Committee on Ways and Means

ASSEMBLY CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: Your Committee on Ways and Means, to which was referred:

Assembly Bill No. 18

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

CALDECOTT, *Chairman*

Above reported bill ordered to second reading.

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Assembly Concurrent Resolution No. 16 •

Assembly Concurrent Resolution No. 17

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, *Chairman*

Assembly Concurrent Resolution No. 17 ordered engrossed.

Request for Unanimous Consent

Mr. Willis W. Bradley asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 16, at this time, without reference to file, and that the same be considered engrossed

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 16

Assembly Concurrent Resolution No. 16—Relative to congratulating the City of Lakewood upon its incorporation as a city of the sixth class.

Resolution read, and adopted.

Resolution ordered transmitted to the Senate.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 22, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 17

J. A. BEEK, *Secretary of the Senate*
By L. RICHARDS, *Assistant Secretary*

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolution was read:

Senate Concurrent Resolution No. 17—Relative to approving certain amendments to the charter of the City of Marysville, a municipal corporation in the County of Yuba, State of California, voted for and ratified by the qualified electors of said city at a special municipal charter amendment election held therein on the eighteenth day of January, 1954.

Referred to Committee on Rules.

**REQUEST FOR UNANIMOUS CONSENT TO TEMPORARILY
SUSPEND THE RULES**

Mr. Erwin asked for, and was granted, unanimous consent that the Rules be temporarily suspended for the purpose of considering Assembly Bill No. 23 in the Committee on Revenue and Taxation, on Thursday, March 25th, at 8 p.m., in Room 3184.

MEMBER EXCUSED

At 10.13 a m., Mr. Sillman asked for, and was granted, unanimous consent that he be excused, at 10.30 a.m., for the balance of the legislative day, for the purpose of attending a meeting of the Board of Regents of the University of California.

Speaker pro Tempore Presiding

At 10.14 a m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

RECESS

At 10.14 a.m., on motion of Mr. Levering, the Assembly recessed until 11.08 a.m.

REASSEMBLED

At 11 08 a m., the Assembly reconvened.

Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

**CONSIDERATION OF DAILY FILE
THIRD READING OF ASSEMBLY BILLS**

Assembly Bill No. 4—An act to add Section 6369 to the Revenue and Taxation Code, relating to the exemption of the sale and use of the American Flag from the sales and use taxes, to take effect immediately.

Bill read third time.

Demand for Previous Question

Messrs. Conrad, Morris, Burke, Samuel R. Geddes, and Hansen demanded the previous question

Demand for previous question sustained.

The question being on the passage of Assembly Bill No. 4.

The roll was called, and the bill passed by the following vote:

AYES—Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Burke, Chapel, Clarke, Cloyed, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Hobbie, Kelly, Kilpatrick, Klocksiam, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Stanley, Stewart, and Thomas—51.

NOES—Allen, Backstrand, Clark L. Bradley, Collier, Conrad, Dahl, Dickey, Dunn, Erwin, Hansen, Hinckley, LeRoy E. Lyon, and Tomlinson—13.

Bill ordered transmitted to the Senate.

Assembly Bill No. 9—An act to add Section 428.1 to the Fish and Game Code, relating to sporting fishing licenses.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Creedon, Dahl, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksiam, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stanley, Thomas, and Tomlinson—66.

NOES—None.

Bill ordered transmitted to the Senate.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 22, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed.

Senate Bill No 5

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bill was read the first time:

Senate Bill No. 5—An act to amend Section 6651 of the Welfare and Institutions Code, relating to charges for the care and treatment of patients of state hospitals for the mentally ill in the Department of Mental Hygiene, and declaring the urgency thereof, to take effect immediately.

Referred to Committee on Social Welfare.

INTRODUCTION, FIRST READING, AND REFERENCE OF ASSEMBLY BILLS

The following bill was introduced, and read the first time:

Assembly Bill No. 24: By Mr. Elliott—An act to add Section 6372 to the Revenue and Taxation Code, relating to exemptions from the sales and use taxes.

Referred to Committee on Revenue and Taxation.

RESOLUTIONS

The following resolution was offered:

By Messrs. Hawkins, Elliott, and Evans:

House Resolution No. 28

Relative to study of the State Housing Act by the Assembly Interim Committee on Governmental Efficiency and Economy

Resolved by the Assembly of the State of California. That the Assembly Interim Committee on Governmental Efficiency and Economy (created by House Resolution No. 160, 1953 Regular Session), in addition to the other studies required to be made by it, is hereby authorized and directed to study the State Housing Act, including the administration, operation, effect and needed revision thereof, and all matters relevant thereto, and to report thereon to the Assembly, including in the report its recommendations for appropriate legislation; and be it further

Resolved, That the sum of----- (\$-----), or so much thereof as may be necessary, is hereby made available from the Contingent Fund of the Assembly for the expenses or claims it may incur under this resolution, to be paid from the said Contingent Fund and disbursed, after certification by the chairman of the committee, upon warrants drawn by the State Controller upon the State Treasurer.

Resolution read, and ordered referred to the Committee on Rules.

EXPLANATION OF ABSENCE

I missed roll calls today because I was presenting Alcoholic Beverage Control Bills recommended by our joint subcommittee to the Senate Committee on Governmental Efficiency from 9 a.m. to 12.15 p.m.

CASPAR W. WEINBERGER

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Willis W. Bradley, the usual courtesies of the Assembly for this day were unanimously extended to former Assemblyman William S. Grant, Raymond Sorenson, and Francis S. Carmon of Long Beach.

On request of Mr. Belotti, the usual courtesies of the Assembly for this day were unanimously extended to Don Clousen of Crescent City

On request of Messrs. Maloney and Thomas, the usual courtesies of the Assembly for this day were unanimously extended to Walter Mails of San Francisco.

On request of Mr. Chapel, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Lloyd T. Prothers of Westchester.

On request of Mr. Creedon, the usual courtesies of the Assembly for this day were unanimously extended to George Crooks of Millbrae

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Benedict J. Muccigrosso, Mesdames Velma K. Zeleny, Marie F. Magnuson, Buelah L. Flanagan, and Clarence A. Robey, adults; and the following pupils of the Central Gaither School: Loretta Baker, Milton Briggs, Gary Carpenter, Hugh Carter, Hannah Davis, Quemma Davis, June Dearduff, Clifford Duggins, Jerry Elder, Ralph Flanagan, Thomas Grafton, Nancy Hudson, Martha Kakiuchi, Jean Johnson, Kay Magnuson, Richard Nelson, Jimmy Nims, Betty Poulsen, Betty Reynolds, Maggie Singh, Peggie Stewart, Virginia Taylor, Lee Watkins, and Mary Lou Zeleny.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Frank A. Koaplil, teacher; Miss Amy Maciel, Mrs. John Narducci, and Mrs. Mary Pellegri, adults; and the following pupils of the Banta School: Eva Alves, Billy Baier, Verne Cecilian, Tony Costa, Joe Dias, Anna Eksa, Caroline Ender, Norman Grisso, Bobby Landreth, Carl Logan, Beverly Martin, Raymond Martin, Jerry Moore, Sharon Narducci, Sandra Nelson, Marie Pellegri, Gary Rolich, Iris Sisson, Jacqueline Sparks, Joe Silva, Joann Steinmetz, Barry Todd, Kenny Yogi, Julia Vollbrecht, and Kenneth Vollbrecht.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Kenneth Buoy, teacher; and the following pupils of the Whitmore School: Ronnie Aderholt, Dick Baker, Orville Davis, Dexter Hampton, Joe Henderson, James Holt, Leon Irons, Charles Martin, Curtis Newkirk, Ronald Openshaw, Charles St. John, Joey Schmitz, Joe Sterling, Jimmy Tackett, Donald Taylor, Norman Thornton, Frank Tucker, James Turnbull, Dwight Woodruff, James Yarbrough, Anita Blair, Nellie Brooks, Ludy Cosby, Pamela Culver, Violet Gentry, Judy German, Ann Harvey, Bernadine Johnston, Lyndia Keener, Darlene Lake, Loretta Long, Lorene McDonald, Lynne McKay, Francis McMasters, Lois Morrow, Sue Phillips, Valerie Reynolds, Deanna Rowe, and Sherry Wilkinson.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to Dean Singleton, teacher; Mrs. Glenn Hinton and Mrs. Stanley Williams, adults; and the following pupils of the Antelope School: Tommy DeGraw, Roy Godbolt, John Hale, Roberta Hinton, Ruth Horner, George Hulseman, Ervin Jones, Mary Lake, Sharen Maple, Jerry Massey, Sandra Morgan, Jane Nelson, William Sanders, Monte Schmid, Sharen Souza, Patricia Tupman, Stanley Williams, Deanna Howe, Rosetta Jones, Norman Lee, William Lee, Leslie Mullins, Donna Sheldon, George Souza, and Raymond Wyckoff.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to Dean Close and Joel Sheldon, teachers; Mrs. Ted Baker and Mrs. John Mohler, adults; and the following pupils of the Lassen View School: Marilyn Baker, Arleen Bosworth, Clyde Bosworth, Beverly Botts, Tommy Cecil, Donald Eckels, Evelee Echols, Loren Elliott, Dian Frink, Oliver Hopkins, Shirley Kepple, Beverly Kimberlain, Sandra Lawson, Gerald Mieke, Evelyn Mohler, Kathleen Mohler, Thomas Mohler, Edna Morris, Lois Ohlin, Jean Pettit, Carole Pitts, Suzanne Schilling, James Scott, Gerald Smith, Tommy Taylor, Allen Walden, and Geraldine Johnson.

On request of Mr. Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to Francis J. Piceno, Dean Shaffer, and the following pupils of the Folsom School: Gary Aldridge, Loretta Aldridge, Sharon Bassett, JoAnn Bridges, Gene Bryant, Darryl Camden, Elizabeth Caudel, Lynn Chilcutt, Bill Cox, Joyce DaPrato, Wilbur Darrington, Tom Degnan, Zelda Degnan, Barbara Denny, Marjory DeNure, Janet Dunlap, Ellen Duvall, Esther Errecart, Larry Eschelman, Robert Euer, Douglas Fox, David Francis, Jim Gardner,

Albert Gean, Bill Gibson, Wayne Glashan, Eugene Henderson, Joan Hindman, Joy Hindman, Peter Hoffman, Sylvia Hoffman, Francis Hopper, Robert Houghtby, Darlene Huber, Kathleen Kearns, Jim Keller, Nancy Kendall, Helen Kennedy, Karen Kerbel, Cornel Krintz, Jean Lichtenstern, Jim Marvin, Frieda Maude, Mary Ann Maude, Bob Mittlebach, Lois Moody, Mike Moriarty, John Mouw, Linda Pebley, Lloyd Phipps, Hershel Record, Larry Rhodes, Donna Rundell, Leonard Sanders, Charline Shepherd, Betty Skaggs, Barbara Smith, Mary Lea Smith, Virginia Stites, Mike Sturm, Doug Sullivan, Bob Sundahl, Sue Thomas, Everett Thorne, Billie Tisdale, Bob Trejo, Bill Trimble, Don Upton, Bob Westbrook, Molly Young, and Bob O'Connor.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Sally Howell, Vernon Whalen, Mrs. Beverly Balbi, Harry Adams, and the following pupils of the Dohannon School: Richard Adkins, David Aughinbaugh, Michael Bell, Martin Bergersen, Kenneth Brown, Frances Brunson, Susan Churchill, Lorraine Cornwell, David Dresnick, Dennis Edwards, Marsha Edwards, Gary DeVaughn, Archie Graham, James Horner, Beverly Hutton, Lawrence Johnson, Ida Mae Jones, Gary Kohlmeyer, Susan Kray, Lane Lockhart, Diana Lopez, Billie Mayfield, Laurie Milleman, Eloise Mills, Verna Knopf, Rosemarie McCullough, Thelma McWilliams, Harold Newberry, Becky Nissen, John Peterson, Linda Phillips, Robert Robertson, Susan South, Henry Steinbeck, Stanley Stensrud, Beverly Stettler, Raymond Stovall, Richard White, Sandra Wills, Dolores Morgan, Roger Riley, Sandra Russell, Lyle Stromer, Judy Torre, Melinda Van Riesen, Marilyn Wolfe, Charles Adelman, Ronald Baker, Penny Boyes, Dorcas Bull, Jan Cernobori, Dennis Covey, Davis DeLong, Ruth Dodge, Ed Doughten, June Eastly, Margaret English, Keith Fontes, David Griswold, Dennis Gunsell, Daniel Haskins, and Jerry Hungerford.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Paul T. Donlan, teacher; and the following pupils of the Carmichael School: Sharon Damon, Deeann Gilmore, Judy Greenhill, Karen Klotz, Jeannie Macdonald, Beverly Mazzola, Beatrice Paizs, Sara Pooler, Patty Reed, Toni Rose, Carol Schultze, Ann Sparling, Judy Storro, Diane Varness, Gilbert Aguilar, Bill Baxter, Richard Boyd, John Clark, Tom Comte, Gary Fuller, James Hall, Donald Jerue, Robert LaRue, Bill Lundberg, Joe Morgan, Danny Mulder, Curtis Proaps, Todd Richmond, James Scott, Charles Stark, Donald Shrum, Tommy Trafton, Donald Wagoner, and Robert Waterbury.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Wm. Caven and Mrs. Wesley Moss, teachers; Mrs. Louise Burnett and George Brandt, adults; and the following pupils of the Durham School: Richard Anderson, Ance Ballard, Freddie Briggs, Billy Brown, David Carson, John Coopridner, Douglas Dauterman, Bill Donohue, Charles Dorsey, Stanley Fortier, Robert Henderson, Billy Holland, Jerald Jones, J. L. Kendrex, Orlando Lucero, David Martinez, Bill McEnespy, Richard Owen, Tommy Porter, Della Birdseye, Joan Boles, Linda Boyles, Marion Burnett, Rosemary

Carr, Elizabeth Clark, Dorothy Dodge, Pearl Donohue, Phyllis Gillon, Helen Maas, Patsy Perry, Janet Pippin, Joan Robison, Isobel Scott, Carol Stephens, Ina Lea Stephens, Stanley Sears, Laurel Walvick, Kim Wilson, Patricia Abshier, Carolyn Beebee, and Ruth Byerke.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. James Hoard, Mrs. E. L. Windham, Mrs. Lee Estoll, Howard McCuistion, Mr. and Mrs. Maurice Pedro, and Mrs. Evelyn Cardoza, adults; and the following pupils of the Tracy School: John Allen, James Circosta, Edmund Hinz, Charles Hoard, Richard Holland, John McDonald, Donald Ojeda, Sterling Oliver, Robert Price, Teddy Robinson, Joseph Salles, Frank Santos, Paul Scheurn, Peter See, Jerry Sims, Anthony Souza, Keith Stewart, LeMoin Stille, Thomas Sutton, Joe Webber, Edwin Wood, Maria Casias, Donna Hoard, Consuelo Lopez, Karen Quigley, Velma Robbins, Judith Rueweler, Wilma Shelton, Evelyn Siebler, Catherine Spellman, June Stroup, Hisabel Vasquez, Frances Vinson, Carol Windham, Lorna Wright, and Marjetta Wroten.

On request of Miss Donahoe, the usual courtesies of the Assembly for this day were unanimously extended to Lou West, president; and the following members of the Berkeley Business and Professional Women's Club: Lou West, Kathryn Bowman, Mrs. Bowman, Irene Hawks, Minnie Hensley, Vera Favor, June Eaton, Marie Patterson, Gertrude Klatt, Mabel Jackson, Emily Brown, Glola Fesenmeyer, Minnie Lou Eakin, Jacqueline Taber, Mrs. Taber, Bess Hubbard, Flora Murphy, Leona Leedom, Gertrude Morgan, Ruth Moore, Mae Taber, Estelle Nace, Linda Thoman, Cecelia Pedri, Betty McDonald, Caroline Kluckhohn, Clesta Steffe, and Edna Littlefield.

On request of Mr. Maloney, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Alfred Edwards and Mrs. Averett Rantala of San Francisco.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to Robert Singleton of Antelope.

On request of Mr. Luckel and San Diego Delegation, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Marie Patterson of San Diego.

On request of Messrs. Backstrand and Dunn, the usual courtesies of the Assembly for this day were unanimously extended to the following members of the Coro Foundation: Earl Cantlay, Marvin Verygee, Mary Farrell, Jim Deger, Bill Whiteside, Dave Jackson, Don Alloni Charar, Craig McMuken, Dick Lower, Leilani Purnell, and Tom Bendorf.

On request of Messrs. Clark L. Bradley and Allen, the usual courtesies of the Assembly for this day were unanimously extended to Louis McKeown, teacher; Mrs. Nichols, Mrs. Williams, Mr. McClanahan, and Mr. J. Nutt, adults; and the following pupils of the Jefferson School: Frank Acuna, Florence Afanador, Alfred Alvarado, Gary Brokaw, Linda Brown, Billy Buckelew, Dolores Carlson, Linda Carson, Juanita Carrillo, Salvador Chavarria, Victor Chavarria, David Chennault, Karen Chikuma, Dolores Coca, Brenda Curry, Mary Lou Daldon, Frank Daly, Lonnie Davidson, Edwin Davis, Cecil Droke, Lusio

Espinosa, Mary Jane Espinoza, Grant Gaudin, Manuel Gil, Jeannette Goularte, Lee Roy Gutierrez, Billy Harris, Cliff Harter, Beverly Hawthorne, Mary Ann Johnston, Bonnie Juster, Pat Kelly, Claudia Maes, Hilda Melendez, Adelina Mylar, Kathleen Nascimento, Simona Navarez, Nadine Nunes, Richard Oliver, Esther Palacios, Sadie Pedregon, Louise Pittenger, Linda Preston, Clyde Roberts, Dale Rogers, Julie Salter, Shirley Sanford, Janet Scott, Elizabeth Sousa, Phyllis Sousa, Marion Stock, Robert Watkins, and Bill Watson.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Perle Roche, teacher; and the following pupils of the Bret Harte School: Michael Abreu, Dennis Adamson, David Bier, William Daniel, Donald Jernigan, Tony Lillak, Lacey Modrell, Richard Nield, Richard O'Connor, Jerrold Ogg, Frank Oretta, Kenneth Timm, Leonard Valdez, Robert Wallace, Jim Worthen, Sandra Andrade, April Azary, Roseda Carpenter, Frances Chapman, Judith Daniel, Adrienne Groberg, Julianna Jason, Deanna Jensen, Arlita Lynd, Frankie Martinez, Lynda Merriman, Gloria Moody, Kathleen Patterson, Margaret Paul, Beverly Robison, Barbara Rogers, Paula Sam, Lou Thompson, and Sara Villasana.

On request of Mr. Dickey, the usual courtesies of the Assembly for this day were unanimously extended to Louise Damkroeger, Lorene Carlisle, Inger Davis, and Howard Hiatt, teachers; and the following pupils of the Washington School: Rita Adkisson, Bennie Alder, Bill Allen, Laurell Bailey, Marlin Bailey, Patricia, Bailey, Edgar Baker, Teresita Barrow, Charles Bowdish, Virginia Boyington, Everett Breshears, Gale Bright, Nancy Capps, Topper Cardwell, Darryl Carlisle, Lavernia Carr, Carolyn Chiles, Wanda Clayton, Shirley Cobbins, Wanda Dallas, Michael Dempsey, Paul Druppel, Loreta Easterling, Claude English, Tony Fassiotto, Linda Ford, Robert Ford, Patricia Fouts, Shirley Fry, LeRoy Gay, Sharlene Gildehous, Michael Goding, Lorelei Golding, Charles Gorman, Betty Grier, Rita Griffith, Gloria Guadalupe, Judy Haines, Jerry Harper, Robert Harris, Janet Hartman, Nancy Head, Andrea Hughes, Betty Johnson, Carole Johnson, Sharon Kain, Stanley Kapler, Charles Kelly, Judy Larson, David Linville, Vivian Lynch, Vivian Mah, Jack Mayes, Monty McCortney, Diana Medeiros, Robert Mena, Joan Merrell, Daniel Morecy, Utah Muschara, Clark Neiman, Edward Nikolai, Sharon Patten, Lance Pederson, Tommy Pederson, Annie Phillips, Sandra Polk, Peter Poor, Marjorie Reis, Marshall Rexinger, Gloria Roberson, Donna Roberts, Tom Rye, Alfred Saldana, Judith Salinas, Othilia San Nicolas, Janet Sargent, Carolyn Schults, Kimly Shurvintan, Frank Smith, Edna Stanley, Robert Stanley, Wilver Stargell, Colleen Taggart, Fred Taliaferro, Rodger Taylor, Gordon Thistle, Benjamin Thomas, Levine Trujillo, Bernice Turner, Janet Voirol, Georgia Walter, and James Witkovic.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Margie Pittersen and Miss Lindsay, teachers; Mrs. Reis and Mrs. Bennett, mothers; and the following pupils of the Alta School: Ronald Grassman, Jimmie Reynolds, Petie Critchlow, David Hyde, Monte Wilson, Ronald Bosche,

Jackie Lair, Tommy Bennett, Ronald Burns, Arthur Kinney, Brian Abbott, Marvin Trudell, David Royston, Bobbie Zanardi, Dickie Gregory, David MacVitie, Peggy Faulk, Charlotte Bloxham, Belinda Clark, Patsy O'Brien, Caryl Jenkins, Adrienne Douglass, Janice Pighinni, Carolyn Miller, Hepburn Wilkins, Kenneth Bowker, Gary Brayton, Gary Brodersen, Jimmie Bridewell, Jo Ann Fine, Harvey Doss, Sherry Rhoades, Stana Lee Vallerga, Catherine Jessiman, Helen Bennett, Carol Cleone, Jo Jo Bisson, Jackie Dent, Michael Locke, Roger Wilson, Walter Nichols, Rosalie Blythe, Sharon Gould, Jennifer Inman, Beth Langdon, Cathy Merwin, Judy Shields, Susan Bailey, Bob Case, David Pocquette, Raymond Bledsoe, Patty Critchlow, Bobby Martin, Jurhree Norris, Jeanne Winegarden, Alice Pepper, Eugene Guadagni, Robert Weien, Edgar Combs, Donna Atken, Barbara Crowe, Patty Locke, Carol Poli, Betty Lou Shann, Pamela Candland, Dianne Lundquist, Christine Reis, Geraldine Hawker, Vickie Corter, and Gloria Bridewell.

On request of Mr. Coolidge, the usual courtesies of the Assembly for this day were unanimously extended to Miss Fowles and Miss Goodnow, teachers; and the following pupils of the R. O. Hardin School: Roy Castillo, Ralph Cruz, Larry Curtiss, Roger Grimsley, Jerry Marquez, Philip Paz, Eugene Turpitt, Tony Valenzuela, Alfred Sanchez, Jack Taylor, Joe Martinez, J. B. Smith, Frances Castro, Gloria Curtis, Erma Gonzales, Grace Gonzales, Gwen Hatch, Joni Holloman, Nancy Kelley, Marilyn King, Betty Lawrence, Gayle Lewis, Glorriann Marques, Janice Bailey, Rebecca Balderrama, Gaye Bradley, Susie Castro, Patsy Chesnut, Donna Cullum, Isabel Duran, Diana Dyche, Lupe Gutierrez, Joan Hager, Nina Henrick, Terry Holfester, Rosie Jaurigue, Carmilla Lerma, Erma Dean Linder, Alice Wilcox, Carolyn Wright, Frances Young, Jane Ysazaga, Donna Stevens, Loyce Roberts, Lydia Ortiz, Susan Spicer, Delbert Contival, Wayne Corman, Bill Lanning, Jerry Lierly, Johnny Lopes, Samuel Mullins, Johnny McCauley, Eugene Parodi, Angelo Rubio, John Vigil, Gary Wright, James Bowman, Sandra McDonald, Jo Kathleen McPhail, Dolores Sanchez, Alberta Tehada, Colleen Wilson, Guyla Wilson, Carol Whites, Betty Griffin, Bernice Martin, Sharon Nichols, Judy Olave, Johnna Tipton, and Margaret Valdez.

On request of Mr. Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to Janet Snider and Jean Neffoll, teachers; and the following pupils of the Pacific School: Sharan Barbee, Sadako Okino, Bonnie Phillips, Barbara Johnson, Gary McDaniels, Ronnie Quinn, Stanley Nishio, David Leek, Paul Shimazu, Melvin Garrison, Eugene Rapisura, Calvin Asoo, Kenneth Hedberg, Pete Eastridge, Mary Rose Vandergrift, Janice Cuthbertson, Katheryn McFarland, Evelyn Troyer, Robert Manriques, Dennis Forsythe, Janet Wise, Marilyn Oakey, Gary Crets, Melvin Glunt, Phillip Holland, Janet Gray, Christine Cuney, Shirley Sells, Dolores Dean, Yolanda Castillo, Floyd Revell, Jimmie Adecock, Arthur Von Behren, Robert Rose, Donald Rice, Jay Willingham, Gene Rose, Billy Woodall, Monte Crigler, Jack Weathersbee, Leon Wynne, Juanita White, Linda Freeman, Caroline King, Lynne Thoresen, Martha Weaver, Sandra Jackson, Alberta Smith, Elaine Lapp, Alma Brown, Joanne Wagner, Doris McMillan,

Mary Wilson, Patsy Berry, Donna Mudro, Bonnie Russell, and Janice Edmundson.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Nolan, Vice Principal; Mr. Lazzerin and Mrs. Perle Roche, teachers; and the following pupils of the Bret Harte School, Hayward: Michael Abreu, Dennis Adamson, William Daniel, David Bier, Donald Jernigan, Tony Lillak, Lacey Modrell, Richard Nield, Jerrold Ogg, Frank Oretta, Richard O'Connor, Kenneth Timm, Leonard Valdez, Robert Wallace, Jim Worthen, Sandra Andrade, April Azary, Roseada Carpenter, Frances Chapman, Judith Daniel, Adrienne Groberg, Julianna Jason, Deanna Jensen, Arlita Lynda, Lynda Merriman, Gloria Moody, Kathleen Patterson, Margaret Paul, Beverly Robison, Barbara Rogers, Paula Sam, Lou Thompson, Sara Villasana, Frankie Martinez, Joseph Alves, Nancy Bustamente, Lynn Dutra, Donald Hartman, David Hubert, Ronnie Isaacson, Larry Lay, Gerald Lucas, Melvin Marciel, Israel Rodriguez, Dennis Rothe, Jose Santiago, Earl Sedra, David Sellards, Karen Blankenship, Barbara Edgecomb, Kay Enos, Joan Granahan, Marilyn Harris, Mary Houk, Josephine Marceleno, Nancy Martin, Faye Mendelsohn, Marjorie Miller, Gladys Miranda, Roberta Mullins, Valerie Oldaker, Audrey Rezendes, Deanna Rodriguez, Sharon Salgado, Sharon Smith, and Vicki Souza.

On request of Mr. Belotti, the usual courtesies of the Assembly for this day were unanimously extended to Earl Schortgsee of Fortuna and Erwin Hodley of Eureka.

ADJOURNMENT

At 11.38 a.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Wednesday, March 24, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

SEVENTEENTH LEGISLATIVE DAY

TWENTY-FOURTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Wednesday, March 24, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinkley, Hobbie, Kelly, Kilpatrick, Klocksiesm, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Mastersen, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—78.

Quorum present.

Speaker pro Tempore Presiding

At 10.02 a.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole, and dedicated to Mrs. Niehouse who is ill:

O God, I admit the excellence of Thy law; I acknowledge the justice of Thy dominion over all men. Thou has created us, and therefore to Thee belongs the right of government. Thou art all wise, and therefore Thy law must be best fitted to lead us to the happy destiny Thou hast in mind for us.

"I am delighted with the law of God according to the inner man, but I see another law of my members, warring against the law of my mind and making me prisoner to the law of sin that is in my members. Unhappy man that I am. Who will deliver me from the body of this death? The grace of God through Jesus Christ our Lord." (Romans 7, 22-25.) Give me, O God, this grace.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Dahl, further reading of the Journal of the previous legislative day was dispensed with.

LEAVE OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Cloyd.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined.

Assembly Bill No. 1

And reports the same correctly engrossed.

BURKE, Chairman

Above reported bill ordered to third reading.

ASSEMBLY CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 17

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolution ordered on file

ASSEMBLY CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 9—Commending Assemblywoman Kathryn Theresa Niehouse on her outstanding services to the State and to the people of her district as a Member of the Legislature;

Assembly Concurrent Resolution No. 13—Relative to the death of Judge James G. Crichton;

And reports that the same have been correctly enrolled, and presented to the Secretary of State on the twenty-third day of March, 1954, at 3 p.m.

BURKE, Chairman

ASSEMBLY CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Joint Resolution No. 4—Relative to closing the United State-Mexico border to unescorted minors;

And reports that the same has been correctly enrolled, and presented to the Secretary of State on the twenty-third day of March, 1954, at 3 p.m.

BURKE, Chairman

Committee on Public Health

ASSEMBLY CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: Your Committee on Public Health, to which was referred:

Senate Bill No. 3

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

RUMFORD, Chairman

Above reported bill ordered to second reading.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 16

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

Above resolution ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 14

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolution was read:

Senate Concurrent Resolution No. 14—Relative to the acquisition and development of Hearst Castle at San Simeon, California.

Referred to Committee on Rules.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Senate Bill No. 2

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bill was read the first time:

Senate Bill No. 2—An act to amend Section 6359.5 of the Revenue and Taxation Code, relating to exemption from sales and use taxes.

Referred to Committee on Revenue and Taxation.

CONSIDERATION OF DAILY FILE**SECOND READING OF ASSEMBLY BILLS**

Assembly Bill No. 18—An act to obtain revenue for the General Fund by authorizing the sale of certain state property.

Bill read second time, and ordered engrossed.

THIRD READING OF ASSEMBLY BILLS

Assembly Concurrent Resolution No. 17—Relative to thanking Portugal for its gift to the State of a statue of Cabrillo.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Bulen, Caldecott, Chapel, Clarke, Cloyd, Collier, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hanson, Hawkins, Henderson, Hinckley, Hobbie, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lowrey, Luckel, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—67.

NOES—None

Resolution ordered transmitted to the Senate.

COMMUNICATIONS

The following communication was presented by the Chief Clerk:

DEPARTMENT OF FISH AND GAME
SACRAMENTO, CALIFORNIA, March 22, 1954

Re: Assembly Resolution No. 16—1953 Regular Session

*Mr. Arthur A. Ohnimus, Chief Clerk
California State Assembly
State Capitol, Sacramento, California*

DEAR MR. OHNIMUS. During the 1953 Regular Session of the California State Legislature the Assembly passed the following resolution, which was authored by Assemblywoman Pauline Davis.

House Resolution No. 16

"Resolved by the Assembly of the State of California, That the Department of Fish and Game is hereby requested to investigate the most feasible means for removal of stumpage from the bed of Lake Almanor, and ways by which fish life in the North Fork of the Feather River below Lake Almanor may be preserved; and be it further

"Resolved, That the department shall report the results of its investigation to the Assembly when the Legislature convenes in the 1954 Regular Session."

The Department of Fish and Game has made the investigation requested in this resolution and we are herewith submitting the attached report.

Sufficient mimeographed copies will be forwarded for the use of the Members of the Assembly.

Sincerely yours,

SETH GORDON, Director

Above transmitted reports ordered distributed to the members.

Speaker Presiding

At 10.13 a.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

RECESS

At 10.14 a.m., on motion of Mr. Levering, the Assembly recessed until 11.16 a.m.

REASSEMBLED

At 11.16 a.m., the Assembly reconvened.

Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

POINT OF ORDER

Mr. Caldecott arose to the following point of order: That the hour has arrived for the special order of business.

Ruling by Speaker

Speaker pro Tempore Maloney ruled the point of order well taken.

CONSIDERATION OF SPECIAL ORDER

The hour having arrived, Assembly Bill No. 1 was taken up.

Assembly Bill No. 1—An act making appropriations for the support of the Government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately.

Bill read third time.

**REQUEST FOR UNANIMOUS CONSENT THAT SPECIALISTS BE
PERMITTED TO SIT AT DESKS OF MEMBERS**

Mr. Caldecott asked for, and was granted, unanimous consent that specialists be permitted to sit at the desks of members for the purpose of officiating as consultants during debate on the Budget Bill, Assembly Bill No. 1, and that the following named persons be specifically included: Messrs. John M. Peirce, Director of Finance; T. H. Mugford, Assistant Director of Finance; and A. Alan Post, Legislative Auditor.

**Request for Unanimous Consent That Assembly Bill No. 1 Be Held at Desk
Until All Proposed Amendments Are Considered**

Mr. Caldecott asked for, and was granted, unanimous consent that Assembly Bill No. 1 not be sent to reprint, but be held at the desk until all proposed amendments are considered.

Speaker Presiding

At 11.29 a.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

The question being on the passage of Assembly Bill No. 1.

Motion to Amend

Mr. Fleury moved the adoption of the following amendment to Item 396:

Amendment No. 1

On page 111 of the printed bill, as amended in the Assembly on March 22, 1954, strike out lines 18 to 23, inclusive.

Amendment read.

The roll was called, and the amendment adopted by the following vote:

AYES—Berry, Bonelli, Brown, Bulen, Burke, Chapel, Clarke, Collins, Cooke, Dahl, Davis, Dills, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Kilpatrick, Lowrey, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Porter, Rumford, Shaw, Stanley, Thomas, and Tomlinson—39.

NOES—Allen, Backstrand, Belotti, Clark L. Bradley, Willis W. Bradley, Caldecott, Casey, Cloyed, Collier, Conrad, Coolidge, Creedon, Dickey, Donald D. Doyle, Erwin, Hansen, Hinckley, Hobbie, Kelly, Klockslem, Lanterman, Levering, Lindsay, Luckel, LeRoy E. Lyon, Maloney, Marsh, McGee, Patterson, Ross, Shell, Smith, Stewart, and Weinberger—34.

Motion to Amend

Mr. Fleury moved the adoption of the following amendment to Item 371:

Amendment No. 1

On page 104, line 16, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "33,084,775", and insert "35,562,723".

Amendment read, and adopted.

Hon. Vincent Thomas Presiding

At 11.48 a.m., Hon. Vincent Thomas, Member of the Assembly from the Sixty-eighth District, presiding.

Motion to Amend

Mr. Allen moved the adoption of the following amendment to Item 309:

Amendment No. 1

On page 88 of the printed bill, as amended in the Assembly on March 22, 1954, between lines 40 and 41, insert

"309.5—For transfer by the State Controller to the General Fund the unexpended balance of that part of the State College Fund known as the Polytechnic College Reserve created by the provisions of Item 315.5, Budget Act of 1953, such transfer to be made as of June 30, 1955".

Amendment read.

Speaker Presiding

At 11.55 a.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

Demand for Previous Question

Messrs. Henderson, McCollister, Charles W. Lyon, Masterson, and McFall demanded the previous question.

Demand for previous question sustained.

The question being on the adoption of Amendment No. 1 to Item 309 offered by Mr. Allen.

The roll was called, and the amendment refused adoption by the following vote:

AYES—Allen, Berry, Clark L. Bradley, Brady, Bulen, Cloyd, Coolidge, Crendon, Dills, Thomas J. Doyle, Hansen, Klocksien, Lanterman, Levering, Lindsay, Luckel, LeRoy E. Lyon, McFall, McGee, Meyers, Patterson, Ross, Shaw, Shell, Smith, Stanley, and Weinberger—27.

NOES—Backstrand, Belotti, Bonelli, Willis W. Bradley, Brown, Burke, Caldecott, Casey, Chapel, Clarke, Collier, Collins, Conrad, Cooke, Dahl, Davis, Dickey, Dolwig, Donahoe, Donald D. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Henderson, Hineckley, Hobbie, Kelly, Kilpatrick, Lincoln, Lowrey, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McMillan, Miller, Munnell, Nielsen, Porter, Rumford, Stewart, Thomas, and Tomlinson—48.

RECESS

At 12.02 p.m., on motion of Mr. Levering, the Assembly recessed until 2 p.m.

REASSEMBLED

At 2 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.
Chief Clerk Arthur A. Ohnimus at the desk.

FURTHER CONSIDERATION OF ASSEMBLY BILL NO. 1

Assembly Bill No. 1—An act making appropriations for the support of the Government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately.

Bill read third time.

Motion to Amend

Mr. Hobbie moved the adoption of the following amendments to Item 120:

Amendment No. 1

On page 36, line 4, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "13,476,520", and insert "13,376,520".

Amendment No. 2

On page 36, line 12, strike out "12,036,078", and insert "11,936,078".

Amendment No. 3

On page 36, line 18, strike out "13,929,599", and insert "13,829,599".

Amendment No. 4

On page 36, line 28, strike out "13,476,520", and insert "13,376,520".

Amendments read.

MEMBERS EXCUSED FOR COMMITTEE MEETING

At 2.17 p.m., Mr. Lowrey asked for, and was granted, unanimous consent that he and Messrs. Belotti and Erwin be excused, for the purpose of attending a meeting of the Wildlife Conservation Board, at this time.

FURTHER CONSIDERATION OF ASSEMBLY BILL NO. 1

The question being on the adoption of the amendments offered by Mr. Hobbie.

The roll was called.

Call of the Assembly

Pending the announcement of the vote, Mr. Hobbie moved a call of the Assembly.

Motion carried. Time, 2.18 p.m.

The Speaker directed the Sergeant-at-Arms to close the doors, and to bring in the absent members.

**PROCEEDINGS UNDER CALL OF THE ASSEMBLY
BY UNANIMOUS CONSENT****TEMPORARY SUSPENSION OF ASSEMBLY RULE NO. 85**

Mr. Thomas J. Doyle asked for, and was granted, unanimous consent that Assembly Rule No. 85 be temporarily suspended for the purpose of placing a call of the Assembly on any matter on file.

FURTHER CONSIDERATION OF ASSEMBLY BILL NO. 1**Consideration of Further Amendments****Motion to Amend**

Messrs. Weinberger and Allen moved the adoption of the following amendments to Item 370 and Item 372:

Amendment No. 1 (to Item 370)

On page 104, line 8, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "12,645,837", and insert "11,645,837".

Amendment No. 2 (to Item 372)

On page 113, line 23, strike out "2,000,000", and insert "1,000,000".

Amendments read.

Division of the Question

Mr. Thomas J. Doyle asked for a division of the question.

Consideration of Amendment No. 1 (to Item 370)**Amendment No. 1 (to Item 370)**

On page 104, line 8, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "12,645,837", and insert "11,645,837".

Amendment read.

The roll was called, and the amendment refused adoption by the following vote:

AYES—Allen, Clark L. Bradley, Willis W. Bradley, Bulen, Burke, Casey, Chapel, Cloyd, Coolidge, Creedon, Dahl, Dills, Donald D. Doyle, Hansen, Klocksien, Lanterman, Levering, Lindsay, Luckel, LeRoy E. Lyon, Marsh, McFall, Miller, Morris, Patterson, Ross, Shell, Tomlinson, and Weinberger—29.

NOES—Backstrand, Berry, Bonelli, Brady, Brown, Caldecott, Clarke, Collier, Cooke, Davis, Dickey, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Hinckley, Kilpatrick, Lincoln, Charles W. Lyon, Maloney, Masterson, McCollister, McGee, McMillan, Meyers, Munnell, Nielsen, Porter, Rumford, and Thomas—36.

Amendment No. 2 Withdrawn

Messrs. Weinberger and Allen withdrew Amendment No. 2 (to Item 372).

Speaker pro Tempore Presiding

At 2.32 p.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

Motion to Amend

Messrs. LeRoy E. Lyon and Allen moved the adoption of the following amendment to Item 279:

Amendment No. 1

On page 83, between lines 17 and 18, of the printed bill, as amended in the Assembly on March 22, 1954, insert

"279.3—For transfer by the State Controller from the State College Fund to the General Fund-----1,515,908".

Amendment read.

Hon. Gordon A. Fleury Presiding

At 2.39 p.m., Hon. Gordon A. Fleury, Member of the Assembly from the Eighth District, presiding.

The roll was called, and the amendment offered by Messrs. LeRoy E. Lyon, and Allen refused adoption by the following vote:

AYES—Allen, Clark L. Bradley, Willis W. Bradley, Bulen, Burke, Chapel, Coolidge, Creedon, Dahl, Dills, Dunn, Lanterman, Lindsay, Luckel, LeRoy E. Lyon, McGee, Morris, Patterson, Ross, Shell, Smith, Tomlinson, and Weinberger—23.

NOES—Backstrand, Berry, Bonelli, Brady, Brown, Caldecott, Clarke, Collier, Collins, Conrad, Cooke, Davis, Dickey, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Henderson, Hinckley, Kelly, Kilpatrick, Lincoln, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, Miller, Munnell, Nielsen, Porter, Rumford, Stewart, and Thomas—40.

Motion to Amend

Messrs. Ross and Allen moved the adoption of the following amendment to Item 108:

Amendment No. 1

On page 33, line 22, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "58,026,714", and insert "53,602,714".

Amendment read.

Speaker Presiding

At 2.55 p.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

Demand for Previous Question

Messrs. Henderson, Ernest R. Geddes, Masterson, Meyers, and Conrad demanded the previous question.

Demand for previous question sustained.

The question being on the adoption of the amendment offered by Messrs. Ross and Allen to Item 108.

The roll was called, and the amendment refused adoption by the following vote:

AYES—Allen, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Burke, Chapel, Coolidge, Creedon, Dills, Thomas J. Doyle, Evans, Ernest R. Geddes, Kelly, Klocksiem, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Miller, Morris, Ross, Shaw, Shell, Smith, and Weinberger—28.

NOES—Backstrand, Berry, Bonelli, Brown, Caldecott, Clarke, Collier, Collins, Conrad, Cooke, Dahl, Davis, Dickey, Donahoe, Donald D. Doyle, Dunn, Elliott, Fleury, Samuel R. Geddes, Hawkins, Henderson, Hinckley, Kilpatrick, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Munnell, Nielsen, Porter, Rumford, Stanley, Stewart, Thomas, and Tomlinson—39.

FURTHER PROCEEDINGS UNDER CALL OF THE ASSEMBLY DISPENSED WITH ON AMENDMENTS OFFERED BY MR. HOBBIE TO ITEM 120 OF ASSEMBLY BILL NO. 1

At 3.14 p.m., on motion of Mr. Hobbie, further proceedings under the call of the Assembly were dispensed with.

The names of the absentees were called, and the amendments offered by Mr. Hobbie to Item 120 of Assembly Bill No. 1 adopted by the following vote:

AYES—Allen, Backstrand, Clark L. Bradley, Willis W. Bradley, Bulen, Burke, Casey, Chapel, Cloyed, Coolidge, Creedon, Dahl, Davis, Dills, Donahoe, Donald D. Doyle, Erwin, Evans, Ernest R. Geddes, Hansen, Hobbie, Kelly, Klocksiem, Lanterman, Levering, Lindsay, Luckel, LeRoy E. Lyon, Marsh, Masterson, Miller, Morris, Patterson, Ross, Shaw, Shell, Smith, Tomlinson, and Weinberger—39.

NOES—Berry, Bonelli, Brady, Brown, Caldecott, Clarke, Collier, Collins, Conrad, Cooke, Dickey, Dolwig, Thomas J. Doyle, Elliott, Fleury, Samuel R. Geddes, Hawkins, Henderson, Hinckley, Kilpatrick, Lincoln, Charles W. Lyon, Maloney, McCollister, McFall, McGee, McMillan, Meyers, Munnell, Nielsen, Porter, Rumford, Stanley, Stewart, and Thomas—35.

Explanation of Vote on Hobbie Amendments to Item 120

I wish to make known that had I not been called out to the telephone, and could I have been in the Assembly Chamber to hear the explanation of the amendments to Item 120, my vote would have been ("Nay").

MRS. PAULINE L DAVIS

CONSIDERATION OF FURTHER AMENDMENTS TO ASSEMBLY BILL NO. 1

Motion to Amend

Messrs. Patterson and Allen moved the adoption of the following amendments to Item 331.5 and 361.1:

Amendment No. 1 (to Item 331.5)

On page 93 of the printed bill, as amended in the Assembly on March 22, 1954, strike out lines 20 to 52, inclusive.

Amendment No. 2 (to Item 331.5)

On page 94, strike out lines 2 to 49, inclusive.

Amendment No. 3 (to Item 361.1)

On page 100, strike out lines 34 to 51, inclusive.

Amendments read.

Division of the Question

Mr. Evans asked for a division of the question.

Consideration of Amendments Nos. 1 and 2

Amendment No. 1 (to Item 331.5)

On page 93 of the printed bill, as amended in the Assembly on March 24, 1954, strike out lines 20 to 52, inclusive.

Amendment No. 2 (to Item 331.5)

On page 94, strike out lines 2 to 49, inclusive.

Amendments read.

Demand for Previous Question

Messrs. Creedon, Conrad, McGee, Luckel, and McCollister demanded the previous question.

Demand for previous question sustained.

The question being on the adoption of Amendments Nos. 1 and 2 (to Item 331.5) offered by Messrs. Patterson and Allen.

The roll was called, and the amendments refused adoption by the following vote:

AYES—Allen, Clark L. Bradley, Brown, Casey, Dahl, Davis, Ernest R. Geddes, Hansen, Hobbie, Masterson, Patterson, and Tomlinson—12

NOES—Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Burke, Caldecott, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Dickey, Dills, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Evans, Fleury, Hawkins, Henderson, Kelly, Kilpatrick, Klocksiem, Lanterman, Levering, Lincoln, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Ross, Shell, Smith, Stanley, Stewart, and Thomas—51.

Explanation of Absence

In reference to the item of \$2,000,000 for the support of the Playa del Rey project. If present I would have voted to retain this item in the budget. My temporary absence was due to the fact that I was presenting my Assembly Bill No. 18 before the Senate Committee on Governmental Efficiency.

CARLEY V. PORTER

Amendment No. 3 (to Item 361.1) Withdrawn

Mr. Patterson withdrew his Amendment No. 3 (to Item 361.1).

Motion to Amend

Messrs. Ross and Allen moved the adoption of the following amendments to Item 237:

Amendment No. 1

On page 69, line 16, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "3,992,623", and insert "3,892,623"

Amendment No. 2

On page 69, line 31, strike out "1,559,751", and insert "1,459,751".

Amendment No. 3

On page 69, line 34, strike out "5,640,641", and insert "5,540,641".

Amendment No. 4

On page 69, line 44, strike out "3,992,623", and insert "3,892,623".

Amendments read.

The roll was called, and the amendments refused adoption by the following vote:

AYES—Allen, Clark L. Bradley, Willis W. Bradley, Bulen, Cloyed, Conrad, Coolidge, Creedon, Dills, Hansen, Hobbie, Levering, LeRoy E. Lyon, McGee, Ross, and Shell—16.

NOES—Belotti, Berry, Bonelli, Brown, Burke, Caldecott, Casey, Clarke, Collier, Cooke, Dahl, Davis, Dickey, Ernest R. Geddes, Hawkins, Henderson, Hinckley, Kelly, Kilpatrick, Klocksiem, Lanterman, Luckel, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Miller, Morris, Munnell, Nielsen, Patterson, Rumford, Stanley, Stewart, Thomas, and Weinberger—46.

Motion to Amend

Messrs. Clark L. Bradley and Allen moved the adoption of the following amendment to Item 264:

Amendment No. 1

On page 78 of the printed bill, as amended in the Assembly on March 22, 1954, strike out lines 2 through 10, inclusive.

Amendment read.

The roll was called, and the amendment refused adoption by the following vote:

AYES—Allen, Clark L. Bradley, Collier, Conrad, Creedon, Hansen, LeRoy E. Lyon, McGee, Shell, Smith, and Stewart—11.

NOES—Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Clarke, Cloyd, Cooke, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Ross, Rumford, Stanley, Thomas, Tomlinson, and Weinberger—59.

Motion to Amend

Mr. Allen moved the adoption of the following amendment to Item 279:

Amendment No. 1

On page 83, between lines 17 and 18, of the printed bill, as amended in the Assembly on March 22, 1954, insert

"279 2—*For transfer by the State Controller from the Fair and Exposition Fund to the General Fund*----- 2,000,000
Provided, that the transfer provided for by this item shall be made at such times and in such manner as not to interfere with appropriations otherwise made by this act."

Amendment read.

The roll was called, and the amendment refused adoption by the following vote:

AYES—Allen, Backstrand, Clark L. Bradley, Brady, Collins, Conrad, Coolidge, Creedon, Dahl, Klockslem, Lanterman, Levering, Luckel, Munnell, Ross, Shell, Smith, Stewart, and Weinberger—19.

NOES—Berry, Bonelli, Willis W. Bradley, Brown, Bulen, Burke, Caldecott, Clarke, Collier, Cooke, Davis, Dickey, Dills, Dolwig, Donald D. Doyle, Dunn, Elliott, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Hinckley, Kilpatrick, Lindsay, Lowrey, Charles W. Lyon, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Nielsen, Patterson, Rumford, Stanley, and Thomas—40.

Motion to Amend

Messrs. Donald D. Doyle and Clark L. Bradley moved the adoption of the following amendment to Item 254:

Amendment No. 1

On page 76 of the printed bill, as amended in the Assembly on March 22, 1954, strike out lines 2 through 17, inclusive.

Amendment read.

The roll was called, and the amendment refused adoption by the following vote:

AYES—Allen, Clark L. Bradley, Brown, Coolidge, Creedon, Dahl, Dickey, Donald D. Doyle, Hansen, Klockslem, Levering, Lincoln, Luckel, Marsh, Masterson, McGee, Meyers, Ross, Rumford, Smith, Stewart, and Weinberger—22.

NOES—Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Clarke, Cloyd, Collier, Collins, Conrad, Davis, Dolwig, Dunn, Elliott, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Lanterman, Lindsay, Lowrey, Charles W. Lyon, LeRoy E. Lyon, McCollister, McFall, McMillan, Miller, Morris, Munnell, Nielsen, Patterson, Shell, Stanley, and Thomas—45.

Motion to Amend

Mr. Creedon moved the adoption of the following amendments to Item 79:

Amendment No. 1

On page 19, line 42, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "2,467,194", and insert "2,417,194".

Amendment No. 2

On page 20, line 5, strike out "688,759", and insert "638,759".

Amendment No. 3

On page 20, line 7, strike out "2,675,764", and insert "2,625,764".

Amendment No. 4

On page 20, line 17, strike out "2,467,194", and insert "2,417,194".

Amendments read.

The roll was called, and the amendments adopted by the following vote:

AYES—Backstrand, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Burke, Chapel, Collins, Conrad, Coolidge, Creedon, Dahl, Davis, Dolwig, Donald D. Doyle, Evans, Fleury, Hansen, Hobbie, Kelly, Lanterman, Lowrey, Luckel, LeRoy E. Lyon, Marsh, Masterson, McGee, Miller, Morris, Munnell, Nielsen, Patterson, Ross, Shell, Smith, Stanley, Tomlinson, and Weinberger—40.

NOES—Allen, Caldecott, Clarke, Cloyd, Collier, Dickey, Donahoe, Dunn, Elliott, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Hinkley, Kilpatrick, Klocksiam, Charles W. Lyon, McCollister, McFull, McMillan, Stewart, and Thomas—22.

Motion to Amend

Mr. Henderson moved the adoption of the following amendments to Items 305, 306, 309, 311, 313, 314, 316, 318, 320, and 325:

Amendment No. 1 (to Item 305)

On page 88 of the printed bill as amended in the Assembly on March 22, 1954, between lines 13 and 14, insert

"305.5—For construction, improvement and equipment of Applied Arts and Science Building, Chico State College----- 590,000".

Amendment No. 2 (to Item 306)

On page 88, between lines 24 and 25, insert

"306.5—For major construction, improvements, and equipment, Fresno State College, in accordance with the following schedule----- 1,407,000

Schedule:

(a) Construct classroom building----- 907,000

(b) Construct cafeteria ----- 500,000

Total of schedule----- 1,407,000".

Amendment No. 3 (to Item 309)

On page 88, between lines 40 and 41, insert

"309.5—For construction, improvement and equipment of a Fine and Applied Arts and Art-Music Unit, Humboldt State College---- 360,000"

Amendment No. 4 (to Item 311)

On page 89, between lines 8 and 9, insert

"311.5—For major construction, improvements and equipment, Long Beach State College, in accordance with the following schedule-- 520,000

Schedule:

(a) Construct classroom offices----- 200,000

(b) Construct music-speech building----- 320,000

Total of schedule----- 520,000".

Amendment No. 5 (to Item 313)

On page 89, between lines 16 and 17, insert

"313.5—For major construction, improvement and equipment, Sacramento State College, in accordance with the following schedule 1,201,050

Schedule:

(a) Play fields, parking, fencing, walks-----	95,750
(b) Student health center—corporation yard-----	349,300
(c) Science addition and classrooms-----	756,000

Total of schedule-----1,201,050".

Amendment No. 6 (to Item 314)

On page 89, between lines 25 and 26, insert

"314.5—For major construction, improvements and equipment, San Diego State College, in accordance with the following schedule----- 1,619,500

Schedule:

(a) Construct Humanities Building-----	508,500
(b) Construct cafeteria-----	500,000
(c) Construct gymnasium addition-----	422,500
(d) Construct field house-----	188,500

Total of schedule----- 1,619,500".

Amendment No. 7 (to Item 316)

On page 89, between lines 45 and 46, insert

"316.5—For construction, improvement and equipment of classroom building No. 3, San Francisco State College----- 950,000".

Amendment No. 8 (to Item 318)

On page 90, between lines 17 and 18, insert

"318.5—For construction, improvement and equipment of aeronautics laboratories and shop, San Jose State College----- 123,000".

Amendment No. 9 (to Item 320)

On page 90, between lines 37 and 38, insert

"320.5—For major construction, improvements and equipment, California State Polytechnic College, in accordance with the following schedule----- 4,154,964

Schedule:

(a) Construct first unit of engineering building at San Luis Obispo campus-----	850,000
(b) Construct agricultural classrooms at San Luis Obispo campus-----	732,500
(c) Construct third unit, Health and Physical Education, at Kellogg campus-----	1,000,000
(d) Site development at San Luis Obispo campus-----	637,290
(e) Construct cafeteria building at Kellogg campus-----	500,000
(f) Construct home economics building at San Luis Obispo campus-----	435,174

Total of schedule----- 4,154,964".

Amendment No. 10 (to Item 325)

On page 91, between lines 20 and 21, insert

"325.5—For major construction, improvements and equipment, California School for the Deaf, Riverside, in accordance with the following schedule----- 1,700,000

Schedule:

(a) Construct third unit-----	1,000,000
(b) Construct fourth unit-----	700,000

Total of schedule----- 1,700,000".

Amendments read.

The roll was called.

Call of the Assembly

Pending the announcement of the vote, Mr. Henderson moved a call of the Assembly.

Motion carried. Time, 5.05 p.m.

The Speaker directed the Sergeant-at-Arms to close the doors, and to bring in the absent members.

**PROCEEDINGS UNDER CALL OF THE ASSEMBLY
BY UNANIMOUS CONSENT****TEMPORARY SUSPENSION OF ASSEMBLY RULE NO. 85**

Mr. Thomas J. Doyle asked for, and was granted, unanimous consent that Assembly Rule No. 85 be temporarily suspended for the purpose of placing a call of the Assembly on any matter on file.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 24, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 10—Relative to the passing of Judge Benjamin J. Scheinman;

And reports that the same has been correctly enrolled, and presented to the Secretary of State on the twenty-fourth day of March, 1954, at 11 a.m.

BURKE, Chairman

EXPLANATION OF ABSENCE

I regret that I have been appearing before a Senate committee, and have been unable to vote on some of the above proposed amendments due to my absence from the Assembly Chamber at the time roll calls were taken.

GLENN E. COOLIDGE

FURTHER CONSIDERATION OF ASSEMBLY BILL NO. 1**Motion to Amend**

Mr. Masterson moved the adoption of the following amendment to Item 371:

Amendment No. 1

On page 104 of the printed bill, as amended in the Assembly on March 22, 1954, strike out lines 13 to 19, inclusive.

Amendment read.

Hon. Charles W. Lyon Presiding

At 5 25 p.m., Hon. Charles W. Lyon, Member of the Assembly from the Fifty-ninth District, presiding.

The roll was called, and the amendment refused adoption by the following vote:

AYES—Bonelli, Brown, Collier, Collins, Davis, Donahoe, Donald D. Doyle, Dunn, Elliott, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Kilpatrick, Lowrey, Masterson, McFall, McMillan, Meyers, Miller, Munnell, Porter, Shaw, and Thomas—24.

NOES—Allen, Backstrand, Belotti, Berry, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Conrad, Coohidge, Dahl, Dolwig, Thomas J. Doyle, Evans, Fleury, Hansen, Hunkley, Hobbie, Kelly, Klocksien, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Marsh, McCollister, McGee, Morris, Nielsen, Patterson, Ross, Shell, Smith, Stanley, Stewart, and Tomlinson—44.

FURTHER PROCEEDINGS UNDER CALL OF THE ASSEMBLY DISPENSED WITH ON AMENDMENTS OFFERED BY MR. HENDERSON TO ITEMS 305, 306, 309, 311, 313, 314, 316, 318, 320, AND 325

At 5.36 p.m., on motion of Mr. Henderson, further proceedings under the call of the Assembly were dispensed with.

The names of the absentees were called, and the amendments offered by Mr. Henderson to Assembly Bill No. 1 adopted by the following vote:

AYES—Belotti, Berry, Bonelli, Brady, Brown, Chapel, Clarke, Collins, Davis, Donahoe, Donald D. Doyle, Dunn, Elliott, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Kelly, Kilpatrick, Lowrey, Marsh, Masterson, McFall, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Porter, Shaw, and Thomas—35

NOES—Allen, Backstrand, Clark L. Bradley, Willis W. Bradley, Bulen, Burke, Caldecott, Casey, Cloyd, Collier, Conrad, Coolidge, Creedon, Dahl, Thomas J. Doyle, Hinckley, Hobbie, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, McCollister, McGee, Patterson, Ross, Shell, Smith, Stanley, Stewart, and Tomlinson—34.

Speaker Presiding

At 5.43 p.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

EXPLANATION OF ABSENCE

I missed roll calls from 4.40 to 5.45 p.m., because I was presenting Alcoholic Beverage Control Bills recommended by our joint interim subcommittee to the Senate Committee on Governmental Efficiency.

CASPAR W. WEINBERGER

FURTHER CONSIDERATION OF ASSEMBLY BILL NO. 1

Motion to Amend

Mr. Ernest R. Geddes moved the adoption of the following amendment to Item 381:

Amendment No. 1

On page 107, line 12, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "400,000", and insert "700,000."

Amendment read.

The roll was called, and the amendment adopted by the following vote:

AYES—Backstrand, Berry, Bonelli, Brown, Burke, Clarke, Collins, Dahl, Davis, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Hobbie, Lowrey, Masterson, McFall, Meyers, Morris, Munnell, Nielsen, Porter, Rumford, Stanley, and Stewart—32.

NOES—Allen, Belotti, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Caldecott, Chapel, Cloyd, Collier, Conrad, Coolidge, Creedon, Hansen, Hinckley, Kelly, Klockslem, Lanterman, Levering, Luckel, Charles W. Lyon, LeRoy E. Lyon, Marsh, McGee, McMillan, Ross, Shaw, Shell, Thomas, and Weinberger—30.

MOTION TO APPROVE JOURNALS

Upon motion of Mr. Levering, the Journals for Monday, March 15, 1954; Tuesday, March 16, 1954; Wednesday, March 17, 1954; Thursday, March 18, 1954; and Friday, March 19, 1954, were approved, as corrected by the Minute Clerk.

REQUESTS FOR UNANIMOUS CONSENT TO TEMPORARILY SUSPEND THE RULES

Mr. Hobbie asked for, and was granted, unanimous consent that the Rules be temporarily suspended for the purpose of considering Assembly Bill No. 84 and Senate Bills Nos. 21, 23, and 33, in the Committee

on Transportation and Commerce tomorrow, Thursday, March 25th, at 3 p.m., in Room 2170.

Mr. Weinberger asked for, and was granted, unanimous consent that the Rules be temporarily suspended for the purpose of considering Assembly Bills Nos. 72, 77, and 82, and Senate Bill No. 28 in the Committee on Government Organization tomorrow, Thursday, March 25th, upon adjournment, in Room 4168.

Mr. Stanley asked for, and was granted, unanimous consent that the Rules be temporarily suspended for the purpose of considering Senate Bills Nos. 14, 54, and 55 in the Committee on Municipal and County Government tonight, at 8 p.m., in Room 4164.

Mr. Erwin asked for, and was granted, unanimous consent that the Rules be temporarily suspended for the purpose of considering Senate Bill No. 2 in a meeting of the Committee on Revenue and Taxation tomorrow, Thursday, March 25th, at 8 p.m., in Room 3184.

RECESS

At 5.55 p.m., on motion of Mr. Levering, the Assembly recessed until 8 p.m.

REASSEMBLED

At 8 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

FURTHER CONSIDERATION OF ASSEMBLY BILL NO. 1

Assembly Bill No. 1—An act making appropriations for the support of the Government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately.

Bill read third time.

Motion to Amend

Mr. Shell moved the adoption of the following amendments to Items 86, 87, 89, 90, 91, 92, 93, 94, 95, and 96:

(Item 86)

Amendment No. 1

On page 22, line 4, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "1,185,948", and insert "1,169,218".

Amendment No. 2

On page 22, line 23, strike out "96,454", and insert "113,184".

Amendment No. 3

On page 22, line 30, strike out "1,185,948", and insert "1,169,218".

Amendment No. 4

On page 22, between lines 30 and 31, insert

"The appropriation made by this item is \$16,730 less than the amount which appeared in the Budget Bill as amended March 22, 1954. It is the intent of the Legislature, in making this reduction, to require Chico State College to increase the tuition fees charged and collected from students enrolled in the College in such amount as will produce an additional \$16,730 for the support of the College."

(Item 87)

Amendment No. 5

On page 22, line 33, strike out "1,988,285", and insert "1,943,835".

Amendment No. 6

On page 23, line 8, strike out "306,840", and insert "351,290".

Amendment No. 7

On page 23, line 16, strike out "1,988,285", and insert "1,943,835".

Amendment No. 8

On page 23, between lines 16 and 17, insert

"The appropriation made by this item is \$44,450 less than the amount which appeared in the Budget Bill as amended March 22, 1954. It is the intent of the Legislature, in making this reduction, to require Fresno State College to increase the tuition fees charged and collected from students enrolled in the College in such amount as will produce an additional \$44,450 for the support of the College."

(Item 89)**Amendment No. 9**

On page 23, line 39, strike out "935,200", and insert "925,849".

Amendment No. 10

On page 24, line 14, strike out "49,127", and insert "58,478".

Amendment No. 11

On page 24, line 21, strike out "935,200", and insert "925,849".

Amendment No. 12

On page 24, between lines 21 and 22, insert

"The appropriation made by this item is \$9,351 less than the amount which appeared in the Budget Bill as amended March 22, 1954. It is the intent of the Legislature, in making this reduction, to require Humboldt State College to increase the tuition fees charged and collected from students enrolled in the College in such amount as will produce an additional \$9,351 for the support of the College."

(Item 90)**Amendment No. 13**

On page 24, line 24, strike out "1,370,497", and insert "1,333,146".

Amendment No. 14

On page 24, line 43, strike out "205,123", and insert "242,474".

Amendment No. 15

On page 24, line 51, strike out "1,370,497", and insert "1,333,146".

Amendment No. 16

On page 24, after line 51, insert

"The appropriation made by this item is \$37,351 less than the amount which appeared in the Budget Bill as amended March 22, 1954. It is the intent of the Legislature, in making this reduction, to require Long Beach State College to increase the tuition fees charged and collected from students enrolled in the College in such amount as will produce an additional \$37,351 for the support of the college."

(Item 91)**Amendment No. 17**

On page 25, line 5, strike out "2,169,334", and insert "2,106,984".

Amendment No. 18

On page 25, line 24, strike out "317,522", and insert "379,872".

Amendment No. 19

On page 25, line 32, strike out "2,169,334", and insert "2,106,984".

Amendment No. 20

On page 25, between lines 32 and 33, insert

"The appropriation made by this item is \$62,350 less than the amount which appeared in the Budget Bill as amended March 22, 1954. It is the intent of the Legislature, in making this reduction, to require Los Angeles State College of Applied Arts and Sciences to increase the tuition fees charged and collected from students enrolled in the college in such amount as will produce an additional \$62,350 for the support of the college."

(Item 92)

Amendment No. 21

On page 25, line 35, strike out "1,323,201", and insert "1,290,326".

Amendment No. 22

On page 26, line 6, strike out "154,510", and insert "187,385".

Amendment No. 23

On page 26, line 16, strike out "1,323,201", and insert "1,290,326".

Amendment No. 24

On page 26, between lines 16 and 17, insert

"The appropriation made by this item is \$32,875 less than the amount which appeared in the Budget Bill as amended March 22, 1954. It is the intent of the Legislature, in making this reduction, to require Sacramento State College to increase the tuition fees charged and collected from students enrolled in the college in such amount as will produce an additional \$32,875 for the support of the college."

(Item 93)

Amendment No. 25

On page 26, line 19, strike out "2,459,312", and insert "2,396,408".

Amendment No. 26

On page 26, line 37, strike out "321,234", and insert "384,138".

Amendment No. 27

On page 26, line 45, strike out "2,459,312", and insert "2,396,408".

Amendment No. 28

On page 26, after line 45, insert

"The appropriation made by this item is \$62,904 less than the amount which appeared in the Budget Bill as amended March 22, 1954. It is the intent of the Legislature, in making this reduction, to require San Diego State College to increase the tuition fees charged and collected from students enrolled in the college in such amount as will produce an additional \$62,904 for the support of the college."

(Item 94)

Amendment No. 29

On page 27, line 4, strike out "2,777,978", and insert "2,708,881".

Amendment No. 30

On page 27, line 25, strike out "472,720", and insert "541,817".

Amendment No. 31

On page 27, line 36, strike out "2,777,978", and insert "2,708,881".

Amendment No. 32

On page 27, between lines 36 and 37, insert

"The appropriation made by this item is \$69,097 less than the amount which appeared in the Budget Bill as amended March 22, 1954. It is the intent of the Legislature in making this reduction, to require San Francisco State College to increase the tuition fees charged and collected from students enrolled in the college in such amount as will produce an additional \$69,097 for the support of the college."

(Item 95)

Amendment No. 33

On page 27, line 39, strike out "3,710,484", and insert "3,621,185".

Amendment No. 34

On page 28, line 17, strike out "490,709", and insert "580,008".

Amendment No. 35

On page 28, line 25, strike out "3,710,484", and insert "3,621,185".

Amendment No. 36

On page 28, between lines 25 and 26, insert

"The appropriation made by this item is \$89,299 less than the amount which appeared in the Budget Bill as amended March 22, 1954. It is the intent of the Legislature, in making this reduction, to require San Jose State College to increase the tuition fees charged and collected from students enrolled in the college in such amount as will produce an additional \$89,299 for the support of the college."

(Item 96)

Amendment No. 37

On page 28, line 31, strike out "2,845,085", and insert "2,813,885".

Amendment No. 38

On page 29, line 11, strike out "102,926", and insert "134,126".

Amendment No. 39

On page 29, line 19, strike out "2,845,085", and insert "2,813,885".

Amendment No. 40

On page 29, between lines 19 and 20, insert

"The appropriation made by this item is \$31,220 less than the amount which appeared in the Budget Bill as amended March 22, 1954. It is the intent of the Legislature, in making this reduction, to require California State Polytechnic College to increase the tuition fees charged and collected from students enrolled in the college in such amount as will produce an additional \$31,220 for the support of the college"

Amendments read.

The roll was called, and the amendments refused adoption by the following vote:

AYES—Backstrand, Clark L. Bradley, Bulen, Casey, Chapel, Collier, Evans, Hansen, Kelly, Klockslem, Lanterman, Levering, Luckel, Charles W. Lyon, LeRoy E. Lyon, Marsh, McGee, Miller, Morris, Ross, Shaw, Shell, Stanley, Stewart, and Tomlinson—25.

NOES—Allen, Belotti, Berry, Bonelli, Willis W. Bradley, Burke, Caldecott, Cloyd, Collins, Dahl, Davis, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Fleury, Samuel R. Geddes, Hawkins, Henderson, Hobbie, Kilpatrick, Lincoln, Maloney, McFall, McMillan, Munnell, Nielsen, Porter, Rufford, Thomas, and Weinberger—33.

Motion to Amend

Mr. Kilpatrick moved the adoption of the following amendment to Item 22:

Amendment No. 1

On page 98 of the printed bill, as amended in the Assembly on March 24, 1954, between lines 9 and 10, insert

"§51.5—For the drafting of plans for the construction, improvements and equipment, new hospital near San Fernando, Department of Mental Hygiene, in accordance with the following schedule, payable from the Capital Outlay and Savings Fund----- \$320,000

Schedule:

(a) Initial construction plans of new hospital to produce an operable unit of approximately 800 beds ----- \$320,000

Total of schedule ----- \$320,000"

Amendment read.

The roll was called, and the amendment refused adoption by the following vote:

AYES—Chapel, Collins, Davis, Donahoe, Dunn, Elliott, Samuel R. Geddes, Hawkins, Henderson, Kilpatrick, Meyers, Miller, Munnell, Shaw, and Thomas—15.

NOES—Allen, Backstrand, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Burke, Caldecott, Casey, Cloyd, Collier, Conrad, Coolidge, Creedon, Dahl, Dolwig, Donald D. Doyle, Thomas J. Doyle, Erwin, Evans, Fleury, Huieckley, Hobbie, Kelly, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, McGee, McMillan, Morris, Nielsen, Ross, Shell, Smith, Stanley, Stewart, Tomlinson, and Weinberger—46.

Motion to Amend

Mr. Munnell moved the adoption of the following amendment to Item 335:

Amendment No. 1

On page 95, line 44, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "11,250", and insert "38,250".

Amendment read.

The roll was called, and the amendment adopted by the following vote:

AYES—Belotti, Berry, Bonelli, Chapel, Collins, Coolidge, Creedon, Dahl, Davis, Donahoe, Donald D. Doyle, Dunn, Elliott, Evans, Fleury, Samuel R. Geddes, Hawkins, Henderson, Kelly, Kilpatrick, Lincoln, Lindsay, Maloney, Marsh, Masterson, McFall, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Porter, Rumford, Smith, Stanley, Thomas, and Tomlinson—38.

NOES—Allen, Backstrand, Clark L. Bradley, Willis W. Bradley, Burke, Caldecott, Casey, Cloyd, Collier, Conrad, Dolwig, Thomas J. Doyle, Erwin, Hansen, Huckleby, Hobbie, Klockslem, Lanterman, Levering, Luckel, Charles W. Lyon, LeRoy E. Lyon, McGee, Ross, Shaw, Shell, Stewart, and Weinberger—28.

Motion to Amend

Mr. Collins moved the adoption of the following amendments to Item 349:

Amendment No. 1

On page 97, line 39, of the printed bill as amended in the Assembly on March 22, 1954, strike out "76,200", and insert "125,960".

Amendment No. 2

On page 97, line 44, insert
 "(b) Construct firehouse ----- 44,760".

Amendment No. 3

On page 97, line 45, insert
 "(c) Equip firehouse ----- 5,000".

Amendment No. 4

On page 97, line 48, strike out "76,200", and insert "125,960".

Amendments read.

The roll was called, and the amendments refused adoption by the following vote:

AYES—Chapel, Collins, Davis, Donahoe, Thomas J. Doyle, Dunn, Elliott, Hawkins, Henderson, Kilpatrick, Masterson, McMillan, Miller, Munnell, Nielsen, and Thomas—16.

NOES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Caldecott, Casey, Clarke, Cloyd, Collier, Conrad, Coolidge, Dahl, Donald D. Doyle, Erwin, Evans, Hansen, Huckleby, Hobbie, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, McGee, Morris, Porter, Ross, Rumford, Shell, Smith, Stanley, Stewart, and Weinberger—43.

Motion to Amend

Mr. Collins moved the adoption of the following amendment to Item 108:

Amendment No. 1

On page 33, line 22, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "58,026,714", and insert "60,202,714".

Amendment read.

The roll was called, and the amendment refused adoption by the following vote:

AYES—Collins, Davis, Donahoe, Dunn, Elliott, Samuel R. Geddes, Hawkins, Henderson, Kilpatrick, Lowrey, Masterson, McFall, McMillan, Munnell, Porter, Rumford, and Thomas—17.

NOES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Conrad, Coolidge, Creedon, Dahl, Donald D. Doyle, Thomas J. Doyle, Erwin, Fleury, Ernest R. Geddes, Hansen, Huckleby, Hobbie, Kelly, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, McGee, Meyers, Nielsen, Patterson, Ross, Shell, Smith, Stanley, Stewart, and Weinberger—48.

MEMBERS EXCUSED FOR COMMITTEE MEETING

At 8.50 p.m., Mr. Belotti asked for, and was granted, unanimous consent that he and Messrs. Conrad, Elliott, Charles W. Lyon, and Maloney be excused, for the purpose of holding a meeting of the Committee on Constitutional Amendments in Room 3184, at this time.

FURTHER CONSIDERATION OF PROPOSED AMENDMENTS
TO ASSEMBLY BILL NO. 1

Motion to Amend

Mr. McFall moved the adoption of the following amendment to Item 371:

Amendment No. 1

On page 104, line 16, of the printed bill, as amended in the Assembly on March 22, 1954, and on March 24, 1954, strike out "35,562,723", and insert "38,912,723".

Amendment read.

The roll was called, and the amendment adopted by the following vote:

AYES—Bonelli, Brady, Chapel, Collins, Creedon, Davis, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Fleury, Samuel R. Geddes, Hawkins, Henderson, Kilpatrick, Klocksem, Lanterman, Lowrey, Marsh, Masterson, McFall, McGee, Meyers, Miller, Morris, Munnell, Nielsen, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Thomas, and Weinberger—37.

NOES—Allen, Backstrand, Berry, Clark I. Bradley, Willis W. Bradley, Bulen, Burke, Caldecott, Casey, Clarke, Cloyd, Collier, Coolidge, Dahl, Dickey, Erwin, Hansen, Hinkley, Hobbie, Kelly, Levering, Lincoln, Lindsay, Luckel, LeRoy E. Lyon, Patterson, and Stewart—27.

Motion to Amend

Mr. Lowrey moved the adoption of the following amendments to Item 143:

Amendment No. 1

On page 41, line 33, of the printed bill, as amended in the Assembly on March 22, 1954, strike out "14,775,686", and insert "14,647,332".

Amendment No. 2

On page 42, line 7, strike out "4,194,439", and insert "4,066,085".

Amendment No. 3

On page 42, line 10, strike out "14,864,881", and insert "14,736,527".

Amendment No. 4

On page 42, line 26, strike out "14,775,686", and insert "14,647,332".

Amendments read.

Amendments Withdrawn

Mr. Lowrey withdrew his amendments.

Motion to Amend

Mr. Kilpatrick moved the adoption of the following amendment to Item 295.5:

Amendment No. 1

On page 86, line 26, of the printed bill, as amended in the Assembly on March 22, 1954, insert

"295.5—For major construction, improvements and equipment, Reception-Guidance Center, Duval Vocational Institution at Tracy, Department of Corrections, in accordance with the following schedule, payable from the Capital Outlay and Savings Fund----- 2,584,000
Schedule"

(a) Construction of Reception-Guidance Center, including guarding costs-----	2,034,000
(b) Equipment -----	150,000

Total of schedule----- 2,184,000".

Amendment read.

The roll was called, and the amendment refused adoption by the following vote:

AYES—Collins, Donahoe, Elliott, Samuel R. Geddes, Hawkins, Kilpatrick, Lowrey, Masterson, Miller, Porter, Shaw, and Thomas—12.

NOES—Allen, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Bulen, Burke, Caldecott, Casey, Clarke, Cloved, Coolidge, Dahl, Dolwig, Donald D. Doyle, Thomas J. Doyle, Erwin, Fleury, Ernest R. Geddes, Hansen, Hineckley, Hobbie, Kelly, Lanterman, Levering, Lincoln, Luckel, Charles W. Lyon, LeRoy E. Lyon, Marsh, McGee, Meyers, Morris, Nielsen, Patterson, Ross, Rumford, Shell, Smith, Stanley, Stewart, and Weinberger—42.

Assembly Bill No. 1 ordered reprinted and re-engrossed.

**Request for Unanimous Consent That Rush Order Be Placed Upon
Printing of Assembly Bill No. 1**

Mr. Caldecott asked for, and was granted, unanimous consent that a rush order be placed upon the printing of Assembly Bill No. 1.

Request for Unanimous Consent to Set Special Order

Mr. Caldecott asked for, and was granted, unanimous consent that Assembly Bill No. 1 be made a special order of business for Thursday, March 25, 1954, at 10.30 a.m.

COMMUNICATIONS

The following communication was presented by the Speaker:

Resignation of Member From Chairmanship on Standing Committee

ASSEMBLY, CALIFORNIA LEGISLATURE, March 24, 1954

Mr. James W. Silliman

Speaker of the Assembly

State Capitol, Sacramento, California

DEAR MR. SILLIMAN: I herewith tender my resignation as Chairman of the Assembly Transportation and Commerce Committee, effective as of this date.

Assuring you that it has been a pleasure to serve as Chairman of this fine committee, I remain,

Sincerely,

STANLEY T. TOMLINSON

APPOINTMENT TO STANDING COMMITTEE

Speaker Silliman announced the appointment of Mr. Hobbie to the Chairmanship of the Committee on Transportation and Commerce.

ANNOUNCEMENT OF COMMITTEE MEETINGS

It was announced that the following committees would hold meetings:
Today at 8.30 p.m.—

Constitutional Amendments, in Room 3184.

Today Upon Afternoon Recess—

Military Affairs, at desk of Mr. Willis W. Bradley.

Social Welfare, at desk of Mr. Lanterman.

Governmental Efficiency and Economy, in Room 3184.

Tonight Upon Adjournment—

Education, in Room 4202.

Conservation, Planning, and Public Works, in Room 2170.

Municipal and County Government, in Room 4164.

Tomorrow, Thursday, March 25th—

At 9 a.m.—

Rules, in Room 3164.

Ways and Means, in Room 4202. Subject: Dilworth Constitutional Amendment re School Bonds.

At 10 a.m.—

Joint Process, in Room 3164.

Upon Adjournment:

Government Organization, in Room 4168.

Transportation and Commerce, in Room 2170.

At 8 p.m.—

Revenue and Taxation, in Room 3184.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Dickey, the usual courtesies of the Assembly for this day were unanimously extended to Frank Impinna and Danny Schmit of Alameda.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Miss Irene Murphy and Miss Loretta Murphy of Sacramento.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Dan Pellicciotti of Oroville.

On request of Mr. Bulen, the usual courtesies of the Assembly for this day were unanimously extended to Nesta Lou Leverich of Los Gatos.

On request of Mr. Shell, the usual courtesies of the Assembly for this day were unanimously extended to Helen Langan of Los Angeles.

On request of Mr. Stewart, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Paul Birmingham of New York.

On request of Mr. Conrad, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. L. D. Wosk of Los Angeles.

On request of Mr. Tomlinson, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Breadlin, teacher; and the following pupils of the California State Polytechnic College: Henry Gaspar, Robert Bolman, John Collins, and Charles Konigsberg.

On request of Mr. McCollister, the usual courtesies of the Assembly for this day were unanimously extended to Herbert Klassen, teacher; Rev. Bruce Coleman, adult; and the following pupils of the El Verano School: Robert Anderson, Marian Blanchard, Ann Boynton, Clifford Burdine, Roland Douglas, Edward Fassio, Darlene Fulfer, William Giamboni, Gary Gentry, Allen Haas, Percy Harmon, Doris Jarvenin, Leanne Johnson, Harold Larson, June Mathews, Judith Messer, James Morgan, Gary Nissen, Ronald Pedrini, Lavern Roberts, Rudy Schwarzer, Ronald Sheppard, Esther Sweeden, Kenneth Sweeden, Eretta Tynn, Calvin Watson, Pamala Woodall, and Pax Morse.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Clarence Kephart, James

Hanson, Mrs. Don Largent, Miss Mildred Deily, and Mrs. Max Kane, adults; and the following pupils of the Keyes Union School: Lowell Arnold, Darice Beckett, Billy Beets, Leroy Bettencourt, Lorraine Bettencourt, Rita Bowman, Norman Brazil, Carolyn Broom, Truman Butler, Emma Cameron, Dora Carter, Ora Carter, Vivian Crabtree, Keith Crossman, Jackie Crow, Gene Cunningham, Linda Cunningham, Donna Davis, Jean Demings, Betty Emmons, Beatrice Field, Linda Foote, Loretta Ford, Gerleen Jones, Joe Jones, Dolores Largent, Mary Liles, Martha Linam, Zella McLaughlin, Orgil McVay, Anita Macedo, Velia Martinez, John Morris, Raelyn Nascimento, Ronnie Osborne, Bobby Parker, Diane Rash, Eddie Rash, Jessie Rayburn, Geraldine Ritter, Jerry Ritter, Danny Showen, Patricia Smedley, Ruby Stevens, Eugene Thompson, Tom Waldo, Henry Walker, Shirley Waller, Donna Watkins, Lee Williams, Elzy Wilson, Janice Wise, Sargon Yonan, Wanda Hance, Leslie Hodges, Maxine Kane, and Charlene Kephart.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Louis Ambrosi, Ralph Denman, and Frank Harris, teachers; Bob Fairchild, adult; and the following pupils of the Danville School: Rosalie Aiello, David Armstrong, Sue Artero, Gayle Bayley, David Battaglini, Barbara Betts, Barbara Blincow, Lynne Burford, Robert Brothers, Linda Bryant, Diana Cabral, Bonnie Carter, Carol Carter, Gilbert Colomy, Henry Cook, Jack Curry, Michael Derr, Donn Duffield, Bill Evans, Danny Fager, Henrietta Fickel, Bert Fischer, Robert Fisher, Rodney Gilbert, Tom Gompertz, Sue Gomph, Franklin Gordon, Barbara Grimes, Bonnie Gurley, Joan Hansen, Ronnie Hansen, Bob Harr, John Holmes, David Humphrey, Charles Johnson, Doug Johnson, Marie Johnson, David Kantrowitz, Barbara Kellett, Pat Kernan, Barbara Kerr, Nancy Kupfrian, Rebecca Larson, Barbara Leary, James Lee, Lloyd Leek, Martha Medina, Barbara Moore, Sandra Murphy, Coert Olmstead, Eleanor Paulson, Gloria Perry, Jeff Perry, Pam Phillips, Sharon Phillips, Kay Pleshe, Deniece Podva, Sandra Ragusa, Judy Raynor, Robert Rountree, Lynne Rucker, Kern Schumacher, Bill Sears, Chuck Sears, Ronald Schoof, Virginia Smith, Danny Tarlock, Carol Tibbetts, Gale Villier, John Firestone, Joe Foster, Lance Frazier, John Gamboa, Bill Geis, Ronald Wade, Tommy Weisend, Bonnie Welch, Pat Welch, Don White, Mary MacDonald, Lester Maloney, Tom Markey, Maureen McCarthy, Karrin Wildoner, and Ritchie Williamson.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to John Costas and Jack Fasman, teachers; and the following pupils of the Bohannon School: Beatrice Auer, Lynne Bowen, Stanley Detherage, Malcolm Dolan, Jane Doyle, Gloria Fisk, Duane Foster, Gary Garner, Phyllis Halbert, Marilyn Hampton, Martin Hodgkins, Tim Hurley, Jack Jenkins, Paul Johnson, Walter Kessler, Dick Lockwood, Diane McGee, Robert McIntyre, Karon Morgan, Gordon Philbrick, Dixie Pope, Janet Randall, Marcia Rogers, Jimmy Sally, Jon Sanford, Jules Steele, Adrienne Stein, Eddie Thorpe, Dick Tietsort, Janet Wilson, and Kenny Young.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Denzil Widel and Jack Barthen, teachers; and the following pupils of the Bohannon School:

Joy Albrecht, Linda Allen, Kay Baughman, Carol Bush, Darrell Carlson, Norman Conklin, Waylan Cork, Mary Downey, Gloria Ferro, Dennis Gruidl, Jack Hardy, Dave Harrison, George Jensen, Virginia Medrano, Betty Miller, Kay Mitchell, Donald Murray, Bonnie Nickle, Rosemarie Ortey, Karen Osburn, Vickie Prado, Ernie Prosch, Barbara Shrum, Robley Spaulding, Regina Stenrud, Rowland Stenrud, George Vien, Carol Wadleigh, Robert Walters, Betty Williams, and Carol Van Orden.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Elton Barnes and Janett Barnes, teachers; and the following pupils of the Ceres School: Bill Anderson, Kenneth Bentz, Leslie Bristow, Melvin Carpenter, Jerry Casey, Leland Charles, Roger Copeland, Michael Cuddy, Paul Davis, Ronnie Elliot, Archie Hodge, Leon Keener, Bobby Pedrioli, Ernie Tiwater, Judy Barrows, Lois Benson, Anita Cameron, Joanne Clapham, Sue Curtis, Joyce Dinger, Rebecca Forest, Margie Hale, Gloria Jolie, Sue McCown, Frances Melo, Hazel Pollard, Mavis Shewbart, and Frances Vaughn.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Helen Koftinow and B. B. Thomas, teachers; Manuel Valverde, parent; and the following pupils of Lathrop School: Letha Artega, Celestine Bailey, Juanita Bishop, Ina Ray Cabal, Russell Collins, Clara Craig, Allan Elliott, Charlotte Foss, Vernita Freeman, Jack Frey, Vernon Gatto, Carl Grissom, Larry Grissom, Robert Haver, Marie James, Sue Klien, Jimmy Macanas, Charles McDonald, Leaman McGee, Danny Menezes, Katy Mercado, Jeannie Miller, Jay Mitchel, Joe Navalto, Patsy Neger, Tommy Osborne, Lynne Percival, Gala Robbins, Eleanor Rosendale, Leonard Sanchez, Richard Shidler, La Vern Sigler, Carl Stillwell, Genetha Teer, Raymond Tinnin, Mary Torres, Ronnie Valverde, Richard West, Larry Whitsel, and Manuel Yepes.

On request of Mr. Clarke, the usual courtesies of the Assembly for this day were unanimously extended to Charles H. Kanen, Florence Grunden, and W. Keith Cakebread, teachers; Francise Towery and Roy Oberholtzer, adults; and the following pupils of the Livingston School: Alice Barragan, Betty Baize, Jo Ann Blackman, Patsy Boyd, Mittie Crawford, Emaline Davis, Betty Dias, Melva Dodd, Verna Escola, Fermentia Garcia, Shirley Graves, Patty Hawkins, Earledean Hirschhorn, Caroline Jones, Virginia Joseph, Janet Keeling, Erma Mires, Mary Montoya, Patricia Pierce, Margie Tilley, Arline Burnett, Christine Bello, Verta Faye Carlisle, Rose Marie Farajian, Jackie Gibson, Eloise Herrera, Helen Lyon, Sherry Murray, Judy Taylor, Billie Jean Thomas, Carol Torres, Vervaleene Valentine, Rita Woodward, Louise Yokley, Selso Amaya, Ernest Carrera, Dean Corkery, Douglas Frago, Larry Friesen, Leon Jennings, Donald Killeen, Alan Saunders, Melvin Smith, Michael Stamenson, Wayne Wedel, Jack Williams, Duane Bohling, Harold Coleman, Melvin Crowell, Dennis Del Dotto, David Fox, Curtis Genaux, Ralph Herrera, Richard Juarez, Ronald Kane, James Killeen, Joseph La Rue, Bobby Logan, Larry Nightengale, Charles Opela, Peter Sapient, Eddie Silveira, Douglas Smith, Walter Weimer, and Rudy Vasquez.

On request of Mr. Hansen, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Clarence Hardebeck, teacher; Mrs. Chester Eppler, and Mr. Ernie Larson, adults; and the following pupils of the Western School: Edith Boyer, Juanita Fillmore, Etta Lane, Dora Alvarado, Norma Martinez, Mary Rodriquez, Paula Baker, Charlotte Dean, Clara Medrano, Janice Eppler, Pat Eskew, Betty Hudson, Rose Marie Rodriquez, Andy Alvarado, Jesse Ubarra, Bill Smeds, Manuel Brown, Bobby Yeager, Phillip Sims, Billy Galle, and Butch Segrue.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Harold Swift, Mrs. Grace Niemczek, Jack Carter, and LeRoy Crozier, teachers; and the following pupils of the A. B. Morris School: June Allen, Arline Auer, Barbara Bacon, Barbara Fox, Patty Gossett, Robert Halverson, Carol Hendrick, Dale Herspring, Patricia Highley, Orville Keim, Beverley Markee, Carol Mendoza, Gary Nielson, Jean Oldham, Robert Olson, Gary Pelzel, Teresa Pasqual, Kenneth Pierce, David Pitts, Janet Potter, Marie Rey, Elizabeth Schiller, Larry Schiller, Robert Segesser, David Simmons, Robert Smith, Robert Stearns, John Thompson, Haroldine Tubbs, Linda Valente, Dennis Vanderbilt, Earl Wood, Emma Jean Potter, Chris Billings, Larry Cobb, Dennis Degner, Leanne Dillon, Karen Dineson, Dorothy Doiel, Peter Doroschivich, Richard Erickson, Gerald Evens, Bill Garcia, Betty Green, Michael Hanley, Richard Henry, Karen Hulse, Joyce Joergensen, Rhea Johnstone, Linda Kelton, Ernest Lammi, Kenneth Lass, Grace Latino, Patti Lewis, Joan Linscott, Leroy Lloyd, Marilyn Lowarch, James Malott, Arleen McGlynn, Boyd Mitchell, Sandra Mobley, Lorraine Moglia, Gail O'Connor, Dolores Pupello, Wyman Shaw, George Tucker, and Jamie Dickie.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to the following members of the Colusa County Farm Bureau: Julie Gomes, Maria Souza, Gladys Coffman, Estella Beck, Carolyn Baird, Malvenia Beck, Audrey Coffman, Anna Cecil, Elizabeth Fendt, Viola H. O'Neal, Marjorie Landrus, Thelma Newlon, Anna Wescoatt, Mary Irvin, Jerry Hammond, Edna Musser, Winifred B. Westfall, Gertrude Boyd, Peggy Wrysenki, Ann Boehm, Mary E. Manor, Carolyn DeBolt, Florence E. Green, Ora R. Gobel, Anna M. Coffman, Amy Tennant, Eleanor M. Nisson, Mabel Arcand, Mabel Jensen, Elsie Charter, Joan Dahlstrom, Margaret Bruno, Alice Mathews, Ethel Daley, Hilda Rominger, Louise Weaver, Mary M. Ruiz, Mildred M. V. Totman, and Maud McCauley.

On request of Mr. Coolidge, the usual courtesies of the Assembly for this day were unanimously extended to Donald D. Jameson, and Mrs. John Shepard, teachers; Mrs. Stephen Wyckoff and Peter DelDot, adults; and the following pupils from the Scotts Valley Union School: Sammy Bentley, Lance Dennis, Clem Dabbs, Michael Erickson, Dean Forbes, Lawrence McDonald, Alan Petersen, James Riggins, Harry Walling, Forrest Balding, Norman Rogers, Jan West, Sally DelDot, Audrey Dukes, Kathleen Harra, Carol Hope, Ardith Packer, Cora Rolander, Norine Turehet, Jacqueline Vera, Sarah Weaver, Susan Wyckoff, and Roberta Christensen.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Lally, Mrs. Boysen, Mr. Linn, Mr. DeGiobbi, Miss Keemer, Mrs. Gustin, Mr. Watkins, and Mr. Mitchell, teachers; and the following pupils of the Pittsburgh School: Clara Bliss, Albert Bonari, Betty Branam, Warren Bryant, Ronald Durgin, Coleen Foley, Ruth Garcia, Bob Gomes, Nancy Gray, Billy Jiles, Marcella LaFrak, Ramon Lisea, Isabelle Magana, Robert Messer, Delfina Rodriguez, Norma Rodriguez, Ronald Russo, Vincent Suino, Catherine Tafoya, Richard Vincent, Sandra Viscuso, Laverne Wood, Ernest Frost, Penny Clark, Margaret Cullom, Murry Washington, Tom Russo, Lee Jelfer, Jim Atkinson, Beverly Younger, Ed Shelton, Tena Hess, Leonard Morris, Sam Edwards, Linda Anderson, Donald Bass, Sandra Billings, W. C. Brown, Marilyn Bruno, Shirley Blanton, Edelmira Cepeda, Ronald Collins, Victoria Covarrubias, Joseph Creswell, Mary E. Espinoza, John Fields, Lucille Garcia, Angelo Guterrez, Helen Hunn, Jesse Lea, Anthony Lucido, Ronald McCoy, Jesse Moore, Sally Nazarete, Justa Paniagua, Millianne Peirano, Barbara Rutledge, Ed Sanchez, Dorothy Smith, Sue Sylvester, Diane Owens, Mimosa Cepeda, Howard DeRouen, Dick Ilearn, Stella Herrera, Yolanda Matamorez, Delia Lujan, Chas. Verduzco, and Joann Muegal.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to James Glaab, teacher; Mrs. Pansy Garris and Maurice Pedro, adults; and the following pupils of the Tracy School: Bryan Barton, Ray Caron, Jimmie Cross, Louie Cuellar, Dennis Del Nero, Ronald De Mello, Filoman Dominguez, Lewis Findley, Eddie Garris, Carrol Gray, Johnny Grijalva, Donald Guisti, Jere Hill, Ernest Jiminez, John Mattson, Dan Patterson, Paul Ritter, Henry Villalovoz, Diana Dompe, Irene Downing, Sharon Dunwoody, Marie Embery, Nancy Ferguson, Nancy Fiack, Dianne Frame, Marilyn Gabbard, Betty Jo Gipson, Leticia Gomez, Violet Gonsalves, Doris, Green, Jeanette Gruber, Jo Ann Marsh, Carol Prosser, Linda Quiglev, and Rosalie Torres.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Leah Hinshaw, teacher; and the following pupils of the Arden-Carmichael School: Norman Burger, Gary Beckes, Walter Compton, Edwin Couch, David Dykes, John Earnest, Tommy Goyne, Richard Goodpaster, Stephen Hinds, John Leech, Jimmy Marek, Kenneth Morton, Allen Moxley, Eric Nelson, Kenneth Nelson, David Stackpole, Raymond Stanfill, Jerry Sprague, James Tonzi, Jean Baxter, Tommye Jean Criley, Dolores Epperson, Lorinne Flinn, Mallie Garrison, Marjorie Henderson, Patricia Johnson, Dixie McGuffey, Gayle Milhiem, Edith Molgard, Mary Anne Nix, Dianne Olsen, Phyllis Roberts, Juanita Thompson, Sarah Wigley, and Carol Ann Wilmot.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Ruth G. Freeman, teacher; Mrs. Donald Bernard, Mrs. Sylvia Boen, Calvin D. Finley, Mrs. Erma Leson, and William Crockett, adults; and the following pupils of the Marysville School: Lloyd Barrick, Roy Boen, Irma Bolea, Carolyn Brown, Julie Ann Clair, Larry Clanton, Bonnie Clark, Carol Coopman, Jon Crawford, Mary Lou Crockett, Gary Dalby, Ray Davis, Neil Filby,

Calvin Finley, Roberta Gleason, Barbara Green, Margaret Hudgens, Barbara Leson, Michelle McGinnis, Susan McKeever, Donald Muller, Suzanne Reed, Darlene Simpson, Ace Sligar, Robert Sperry, Stephen Storm, Arlene Thayer, Sally Williams, Grace Wilson, Bob Wright, and Melvin Yee.

On request of Mr. Dickey, the usual courtesies of the Assembly for this day were unanimously extended to Tom Griffin, Lester Jay Mazor, Bill Eggers, and Don Stone of Oakland.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to W. Ray Miller and the following pupils of the Winters School: Clarene Adams, Bob Anderson, Thomas Baker, Betty Bustin, Herman Campos, Bill Chapman, Anna Mae Clifton, Rosalie Constant, Danny Corbett, Donna Donaldson, Dolores Eilert, Joe Fiddler, Jackie Graham, Nancy Griffin, Marjorie Hicks, Joyce Hightower, Charles Jones, Lena Keith, Gabriel Manas, Joe Martinez, Pete Martinez, Gloria Molina, Lynda Morse, Lois Oliver, Linda Owings, Kenny Phillips, Jimmy Potter, Charles Roberts, Marva Sheard, James Sobba, David Sparks, Helen Trujillo, Yasuko Takahashi, Felix Valedéz, Arthur White, Patsy Cobb, Lee Price, and Angelo Stopponi.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Ralph Wieg, teacher; and the following pupils of the Hayward School: Linda Ballew, Arlene Coady, Myrna Enos, Sharon Inverarity, Nadine Johnson, Arline Keltner, Frances Koon, Joy Norton, Carrol Perry, Janet Perry, Mary Putman, Jean Riggio, Marcia Steih, Carol Steiman, Carol Sue Tabor, Gaye Tocchini, Marcia Welch, James Bobo, George Brown, Ronald Brown, Leonard Canto, Joe Castaneda, Earl Faiman, Harry Ferea, Ronald Gutierrez, Urban Heal, Tommy Kelleher, Joe La Grace, Gary Nordstrom, Manuel Seijas, Don Shetterly, Jacks Ward, Dennis Wilkinson, and Bob De Mello.

On request of Mr. Masterson, the usual courtesies of the Assembly for this day were unanimously extended to the following members of the League of Women Voters of Richmond: Mrs. Gordon Langlois, Mrs. David Calfee, Mrs. W. M. Schaser, and Mrs. Frank West.

On request of Messrs. Dahl and Lincoln, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Lucille Roberts and Karl Cooperrider, adults; and the following pupils of the Oakland School: Barbara Anderson, Bill Baker, Peter Barnett, Mary Belber, Betty Berry, Bob Blum, Bob Bills, Nancy Bremer, Bobbie Bronnum, Joy Bulfinch, Ed Butler, Kathy Butler, Mary Cadwell, Derelle Chisholm, Craig Clasby, Tom Coulter, Michelle Coveney, Bill Currie, Bill Donougher, Bill Eggars, John Evans, Dorrie Foley, Ken Fedricks, Cindy Gill, Gloria Goldberger, Margo Goard, Tom Griffen, Bud Gump, Jackie Gump, Sue Hall, Gary Hartsock, Nancy Hays, Jeanne Helm, Dorothy Hill, Bill Hoelskin, Sue Hoelskin, Fredericka Hogdon, Bruce Horwitz, Marsha Hughes, Pat Hurst, Don Inghram, Barbara Ingles, Charlie Johnson, Warren Johnson, Nina Kent, Tom Kenton, Bob Kurtz, Daniel Lee, Kay Lockwood, Mary Anne Lovtang, Yvonne Mattice, Les Mazar, Danny Moore, Ed Morris, Brian Payne, Doug Peters, Stan Peters, Bob Poque, Connie Price, Rozzy Oliver, Cliff

Rogers, Christie Scott, Marcia Spencer, Gloria Spiwak, Carol Stern, Don Stone, Marjorie Stone, Howard Strause, Kay Thompson, Dianna Thomas, Sophie Velasquez, Dee Wacker, Nancy Wise, Norman Williams, Florence Wong, Holly Zacher, Tom Zinns, Bill Hunt, Jorgen Christenson, Carol Niemela, Delores Neil, and Marilyn Peterson

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to James Comer, William Hester, Ted Boyce, Mrs. Lally, and Miss Keener, teachers; and the following pupils of the Orinda School: Bob Bailey, Marilyn Bartlett, Carol Biesel, Gary Bottjer, Betty Brown, Gayle Center, Rick Davis, Steve DeMaria, John Dorn, Bill Driscoll, Susan Freedman, Gail Fries, Jodie Gompertz, Bill Hards, Judy Hill, Gary Hudelson, Joan Hunter, Sally Johnson, Jane Knudsen, Linda Lou McMacken, Henry Moylan, Yvonne Nicolet, Warner North, Susan Paine, Tim Peck, Bob Ready, Christine Romine, Sherry Saechtjen, Jane Simmons, Mike Traynor, Donna Tunnicliff, Jerry Upson, Norman Waddell, Susanne Walker, Wendell Williams, Barbara Williamson, Pauline Herrera, Fred Stead, Bob Solis, Victor Keithley, Richard Casillas, Bob Guerasio, Phyllis Clemens, Linda Axelson, Sharon Baschen, Caroline Bishop, Jean Bodfish, Philip Branch, Walter Bumgarner, Michael Catherall, Timothy Carter, Philip Cook, Catherine Coombs, George Cory, Joy DeKorne, Lynda Eberhart, Elizabeth Evans, Roberta Fagliano, Robert Farnum, Martin Fichter, Susan Fink, James Heiser, Lynn Hill, Elsa Hilmer, Susan Libby, Charles MacQuiddy, Penelope Marsh, Thomas Mika, Fred Morris, Susan Murray, John Ogden, John Phair, Sherryl Rasmussen, Charles Schrader, Richard Schreiber, Abigail Sheldon, Robert Somers, Gail Sorem, Margaret Healy, Jeanette Moore, Elena Valenzuela, Albert Olvera, Robert Nelson, Rosette Aiello, Eugene Bryce, Joann DiMaggio, Albert Martinez, Arasimo Lucido, Virginia Davis, Viola Bousley, Judy Adams, Patty Bonds, John Boyd, David Brown, Mary Dean, Karen Detwiler, Michael Dilio, John Dodge, Joan Haeefe, Robert Hall, Michael Halloran, Becky Harris, Judith Henderson, James Hill, Stephanie Jensen, Bill Judge, Ronald Larsen, Karen McCullough, Joyce Markley, Mary Monosmith, Bonnie Nickerson, Carolyn Norris, Donald Palatino, Stephen Parks, Tom Phair, Norman Pinkley, Janis Quine, Sue Reinhart, Joanne Sharp, Judith Swanson, William Thurlow, Tom Thurston, Joey Tuttle, Nanvy Veitch, Richard Bekedam, Bob Steinbach, Elvira Arenivar, Charles Forrest, Marie Wyrostek, Donald LaFollette, Robert Barnes, June Milano, Bill Brashear, Mario Garcia, Sylvia Butler, James Parent, Pacifico Abenjo, James Powell, Ed. Lopez, Richard Baumbach, Roberta Campbell, Edna Kontogianis, Jim Coachman, Kent Bagnaschi, Shelba Everett, Floy Davis, Ronald Clawson, Ronald Lawson, William Hause, Joe Carter, Luis Aguilar, Don Arata, Marlene Ascania, Steve Billeci, Bart Bruno, Gloria Campbell, Karen Carlson, Eunice Crudup, Nibardo De la O, Fe Eclipse, Roger Gregoire, Ida May Hosley, Gregory Johnson, Robert Howe, Helen Magas, Joyce Ong, Celia Pena, Ruby Price, Tom Quesada, Kenneth Recker, James Riso, Marlene Shaffer, Ray Venegas, and Dorothy Stewart.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Robert P. Fizer, teacher; Mrs.

Loyd Wilbur, Mrs. Floyd Smith, and Mrs. Ralph Gilbert, adults; and the following pupils of Lincoln School: Kathie Ball, Eugene Bellisario, Luisa Cancino, Richard Catlett, Harley Castle, Loretta Clemens, Patricia Gilbert, Janice Hamilton, Barbara Hammond, Paul Householder, Rodney Ivie, Leslie Jamison, Bessie Komatsubara, Judy Lindsay, Barbara Long, Bruce Pippin, Benny Price, Jerry Pryde, Leon Osgood, Karel Rhodes, Christie Smith, Roger Smith, Wanda Smith, Sandra Stowell, Susumu Takabayashi, Trent Thompson, Jean Uyemoto, Kay Wilbur, and Dennis Willson.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Mother M. Catalda, Mother M. St. Mel, and Mother M. St. Matthew, teachers; Mrs. Reginald Sweet, Mrs. Charles Hagerty, and Mrs. Thomas Magruder, adults; and the following pupils of the St. Philomene's School: Diane Alberti, Marion Alderson, Philip Ames, Janet Baker, Robert Bolding, Sharon Burke, Theodore Cantrell, Michael Conlan, Frank Corbett, Jerome Cracchiola, Claire Cupman, Bridget Davis, Ann Desmond, Carol Enos, Linda Fox, Jacqueline Frantz, Joanne French, Mary Gee, Tomiann Greene, Bernard Gruneisen, Farrell Hagerty, Judith Houston, Joan Jackson, Diane Kaiser, Patricia Lamb, Nancy Lewis, John McDaniel, Sue McGrath, William McKinley, Janet Miner, Patrick Morrow, Mary Jo Nelson, Teresa Neuburger, David Otis, Monica Peterson, Mary Poole, Martha Reese, Judith Roberts, Gary Roland, Sally Sanford, Pauline Shearer, Anthony Skarbic, Sandra Starr, Catherine Williams, John Wilhite, and Georgann Wilmot.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to Russell Whitzel, Millicent Watkins, and Joe Carey, teachers; and the following pupils of the Davis Junior High School: Jim Beal, Barbara Blake, Dick Blanchard, John Candelo, Elizabeth Floyd, Irene Garcia, Sammy Hom, Corrine Johnson, Ann (Roberta) Jones, Larry Jorgenson, Gary Lambdin, Judy Lloyd, Robert Lorenz, Elaine Marshall, Marilyn McShane, Roger Nelson, Deloise Newman, Phil Osterli, David Peterson, Judy Quinn, Hamilton Sah, Helen Savala, Norma Schafer, Sharla Whitworth, John Wilson, David Barovetto, Deloris Brewer, Larry Bunch, James Burdette, Kavanaugh Cafarelli, Dolores Castanon, Kenneth Dehay, Maureen Dunn, Jose Garcia, Paul Grasham, Alice Halden, Naomi Jones, Brent Lee, Albert Liston, Joyce Lloyd, Joe Lopez, Pauline Malone, Barbara Marshall, Wesley Mentink, John Raubach, Phyllis Rea, Martha Ann Richardson, Marie Webster, John Whitcombe, Wayne Bahr, John Baker, Dick Brownell, Rachel Cafarelli, Robert Cook, Nancy De Lauter, David Dougherty, John Hamel, Diana Lange, Barbara Leonard, Evelyn Linder, Billy Luscombe, Sally McBride, Carolyn McChesney, Marilyn McChesney, Jerry Miller, Kendall Minges, Lucyann Raubach, Margaret Rowe, Eleanor Santos, Eugene Stiles, Karen Temple, Leonard Thomas, Joe Villanueva, and Dawn Wilson.

On request of Mr. Clark L. Bradley, the usual courtesies of the Assembly for this day were unanimously extended to L. W. McKeown, Mrs. Record, Mrs. Brown, Mr. Carman, Mr. Plummer, and Mr. Farmer, adults; and the following pupils of the Jefferson School: Darlene Arney, Alex Atchison, Carmen Barreras, Carlos Bazan, David Carli,

Tony Chivarra, Joe Ciraulo, Tim Clifford, Rosalie Cordova, Nick Cowman, Frank Cuevas, James Dawes, Mary DeCair, Patsy Donahue, Donnie Elkins, Don Felich, James Freitas, Lucy Freitas, Robert Gardiner, Dan Johnston, Jeffrey Keith, David Kelly, Frances Kubo, Bob Lacitinola, Henry LaBarbara, Rodney Martin, Emiko Maruichi, Tom Murai, John McGuire, Peggy Millsap, Jimmie Mae Nance, Brenda Olsen, Wallace Parks, James Peterson, Joe Ramirez, James Robison, Nancy Saito, Claudia Shaw, Fujimoto Toshio, Carmen Vicuna, James Willeford, Clayton Zwak, Art Goodrich, Sara Graham, Joyce Hamilton, Lon Harvey, Bill Holman, Troy Smith, Melvin Stephenson, Pat Stewart, Arthur Sylvia, and Donna Tomlin.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Mabel McDiarmid, teacher; and the following pupils of the Crystal School: Jerry Allen, Richard Anderson, Roger Baucom, Robert Castro, Robert Downey, Janice Frawley, Tony Ghiorze, Ron Green (Rhodes), Evelyn Hallett, Robert Hawkes, Peter Jaarsma, Roy Mackie, Donna Martin, Averett Moorhead, Delores Nunes, George Stobaugh, Richard Story, Tony Vassalo, and Arthylin Wilfert.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Lydia Schlant, teacher; Mrs. John C. McCormick, Jr., Mrs. E. L. Stephens, Corporal William R. Traylor, adults; and the following pupils of the Travis School: Judith Baird, Robert Beverly, Larry Bilby, Arlie Ray Blackshear, Jo Ann Campbell, Loretta Crone, Loretta Cook, Jo Ann Elliott, Patricia Gay, Richard Holden, Harlene Hunter, Marvin Jenkins, Barbara Jones, Barbara Krushas, Sandra LaLone, Judith McCormick, Lloyd McDonald, Margaret Miller, Patricia Slocombe, Rosalyn Stephens, Elizabeth Teuninek, and William Zinke.

On request of Mr. Belotti, the usual courtesies of the Assembly for this day were unanimously extended to Paul Pellegrini and Nelson Rossig of Eureka.

On request of Messrs. Donald D. Doyle and Masterson, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Eva Thune of Canyon.

On request of Mr. LeRoy E. Lyon, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Harold Sprenger of Orange County.

ADJOURNMENT

At 9.29 p.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Thursday, March 25, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

EIGHTEENTH LEGISLATIVE DAY

TWENTY-FIFTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Thursday, March 25, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksism, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McColister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—78.

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O Almighty and Eternal God, Lord and Lifegiver, We thank Thee for the innumerable blessings with which Thou hast filled our lives. From the time of our birth until now Thou hast followed us like a loving Father, showering us with those gifts that were for our own good. Help us, Almighty God, to appreciate all that You have done for us, and fill our hearts with gratitude that we may value and use Thy blessings according to Thy will. Through Christ our Lord.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Clarke, further reading of the Journal of the previous legislative day was dispensed with.

LEAVE OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Willis W. Bradley.

**INTRODUCTION, FIRST READING, AND REFERENCE
OF ASSEMBLY BILLS**

The following resolutions were offered:

Assembly Concurrent Resolution No. 21: By Messrs. Luckel, Cloyed, and Bulen—Relative to designating the Old San Diego Area as the "Birthplace of California."

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 22: By Messrs. Nielsen and Fleury—Relative to the untimely passing of the Honorable J. M. Inman.

Referred to Committee on Rules.

Assembly Concurrent Resolution No. 23: By Messrs. Dunn, Ernest R. Geddes, Masterson, Donald D. Doyle, and Samuel R. Geddes—Relative to uniforms of school crossing guards

Referred to Committee on Rules.

RESOLUTIONS

The following resolution was offered:

By Mr. Cooke:

House Resolution No. 29

Relative to augmenting the funds of the Assembly Interim Committee
on Military Affairs

Resolved by the Assembly of the State of California, That in addition to any money heretofore made available the sum of five hundred dollars (\$500), or so much thereof as may be necessary, is hereby made available from the Contingent Fund of the Assembly for the expenses of the Assembly Interim Committee on Military Affairs (created by House Resolution No. 204, 1953 Regular Session) and its members, and for any charges, expenses, or claims it may incur under said resolution, to be paid from the said Contingent Fund and disbursed after certification by the chairman of the committee upon warrants drawn by the State Controller upon the State Treasury

Resolution read, and ordered referred to the Committee on Rules.

REPORTS OF STANDING COMMITTEES

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, March 24, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Bill No. 18

And reports the same correctly engrossed.

BURKE, Chairman

Above reported bill ordered to third reading.

ASSEMBLY CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Bill No. 1

And reports the same correctly re-engrossed.

BURKE, Chairman

Above reported bill ordered to third reading.

Committee on Social Welfare

ASSEMBLY CHAMBER, SACRAMENTO, March 24, 1954

MR. SPEAKER: Your Committee on Social Welfare, to which was referred:

Senate Bill No. 5

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

LANTERMAN, Chairman

Above reported bill ordered to second reading.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 24, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Joint Resolution No. 1

Assembly Joint Resolution No. 2

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

Above resolutions ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 23, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 20

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolution was read:

Senate Concurrent Resolution No. 20—Relative to approving a certain amendment to the charter of the City of Sunnyvale, a municipal corporation in the County of Santa Clara, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the twenty-sixth day of January, 1954.

Referred to Committee on Rules.

RESOLUTIONS

The following resolution was offered:

By Mr. Hobbie:

House Resolution No. 30

Relative to the Assembly Interim Committee on Transportation and Commerce

Resolved by the Assembly of the State of California, That in addition to any money heretofore made available the sum of seventeen thousand dollars (\$17,000) or so much thereof as may be necessary is hereby made available from the Contingent Fund of the Assembly for the expenses of the Assembly Interim Committee on Transportation and Commerce (created by House Resolution No. 120, 1953 Regular Session) and its members and for any charges, expenses or claims it may incur under said resolution, to be paid from the said Contingent Fund and disbursed after certification by the chairman of the committee upon warrants drawn by the State Controller upon the State Treasury.

Resolution read, and ordered referred to the Committee on Rules.

Speaker pro Tempore Presiding

At 10.09 a.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

**CONSIDERATION OF DAILY FILE
SECOND READING OF SENATE BILLS**

Senate Bill No. 3—An act to amend Section 3152 of the Business and Professions Code, relating to optometry, to take effect immediately.

Bill read second time, and ordered to third reading.

THIRD READING OF ASSEMBLY BILLS

Assembly Bill No. 18—An act to obtain revenue for the General Fund by authorizing the sale of certain state property.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dills, Dolwig, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Kloksiem, Luckel, LeRoy E. Lyon, Maloney, Marsh, McCollister, McFall, McMillan, Meyers, Miller, Morris, Nielsen, Porter, Ross, Rumford, Shell, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—61.

NOES—None.

Bill ordered transmitted to the Senate.

RESOLUTIONS

The following resolution was offered:

By Messrs. Dahl, Masterson, Donald D. Doyle, Dunn, Lincoln, Dickey, Rumford, and Caldecott:

House Resolution No. 31

Relative to requesting the Assembly Interim Committee on Transportation and Commerce to investigate and report on the transportation problem of Contra Costa and Alameda Counties

WHEREAS, There is an ever increasing problem concerning transportation on the east side of the Bay Area with particular emphasis on the two counties of Contra Costa and Alameda which involves the well being of approximately one million persons; and

WHEREAS, There has been an abandonment of routes, a curtailment in the frequency of service and a general deterioration of the public transportation in the area of these counties; and

WHEREAS, There has been continual prolonged interruptions of service by public transportation for this area; and

WHEREAS, The volume of passengers has decreased which has necessitated an ever increasing rate schedule; and

WHEREAS, The decrease of passengers on public transportation has greatly increased the parking and traffic problems of this area with resultant increase in cost to the city and county governments; and

WHEREAS, These communities are rapidly growing in population and there is an urgent need for proper legislation to assure a meeting of this problem in the immediate future; now, therefore, be it

Resolved by the Assembly of the State of California, That the Assembly Interim Committee on Transportation and Commerce is hereby authorized and directed to study and analyze all facts relating to the above mentioned problems including but not limited to determining what legislation would be most advisable to facilitate solution of these problems by the local public agencies involved and to report thereon to the Assembly at the 1955 Regular Session including in the report its recommendations for appropriate legislation; and be it further

Resolved, That in addition to any sums heretofore made available to such committee the sum of five thousand dollars (\$5,000) or so much thereof as may be necessary is hereby made available from the Contingent Fund of the Assembly for the expenses of the committee and its members and for any charges, expenses, or claims it may incur under this resolution, to be paid from the said Contingent Fund and disbursed after certification by the chairman of the committee upon warrants drawn by the State Controller upon the State Treasurer.

Resolution read, and ordered referred to the Committee on Rules.

APPRECIATION EXPRESSED

Speaker Silliman expressed appreciation to Charles Robbins, En-grossment and Enrollment Clerk, for his attention to his duties in so rapidly preparing Assembly Bill No. 1, the Budget Bill, for consideration this morning.

RECESS

At 10.14 a.m., on motion of Mr. Thomas, the Assembly recessed until 10.55 a.m.

REASSEMBLED

At 10.55 a.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

MEMBERS EXCUSED FOR CAUCUS

At 10.56 a.m., Mr. Thomas asked for, and was granted, unanimous consent that he and all other Democratic members be excused, for the purpose of holding a caucus in Room 2170, at this time.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Senate Concurrent Resolution No. 15

Has had the same under consideration, and reports the same back with amendments with the recommendation: Amend, and re-refer to the committee

SILLIMAN, Chairman

Above reported resolution ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

House Resolution No. 28

Has had the same under consideration, and reports the same back with amendments with the recommendation: Amend, and be adopted, as amended.

SILLIMAN, Chairman

Above reported resolution ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Senate Concurrent Resolution No. 14

Senate Concurrent Resolution No. 16

Senate Concurrent Resolution No. 17

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Assembly Concurrent Resolution No. 20

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered engrossed.

ASSEMBLY CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Assembly Joint Resolution No. 6

Assembly Joint Resolution No. 7

Has had the same under consideration, and reports the same back with the recommendation: Be adopted

SILLIMAN, Chairman

Above reported resolutions ordered engrossed.

Speaker pro Tempore Presiding

At 10.57 a m., Hon Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

COMMUNICATIONS

The following communication was presented by the Chief Clerk:

Letter of Transmittal

STATE OF CALIFORNIA
DEPARTMENT OF AGRICULTURE
SACRAMENTO, March 24, 1954

Mr. Arthur A. Ohnimus
Chief Clerk of the Assembly
State Capitol, Sacramento 14, California

DEAR MR. OHNIMUS: I am happy to transmit herewith a copy of Annual Report for the Year 1953 relating to Artificial Insemination of Bovine Animals. This report is submitted in accordance with the provisions of Section 306 of the Agricultural Code.

Very sincerely yours

W. C. JACOBSEN, Acting Director

Above transmitted report ordered referred to the Committee on Public Health.

CONSIDERATION OF SPECIAL ORDER

The hour having arrived, Assembly Bill No. 1 was taken up.

Assembly Bill No. 1—An act making appropriations for the support of the Government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately.

Bill read third time.

Speaker Presiding

At 11.25 a.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

Urgency Clause

Urgency clause read.

Demand for Previous Question

Messrs. Conrad, Evans, Porter, Luckel, and Morris demanded the previous question.

Demand for previous question sustained.

The question being on the adoption of the urgency clause.

The roll was called, and the urgency clause adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Burke, Caldecott, Chapel, Clarke, Conrad, Cooke, Creedon, Dahl, Davis, Dickey, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Samuel R. Geddes, Hansen, Hawkins, Henderson, Kelly, Kilpatrick, Klockslem, Lanterman, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy

E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Porter, Rumford, Shaw, Smith, Stanley, Thomas, Weinberger, and Mr. Speaker—61.

NOES—Clark L. Bradley, Casey, Cloyd, Collins, Coolidge, Dills, Ernest R. Geddes, Hinckley, Hobbie, Levering, Patterson, Ross, Shell, Stewart, and Tomlinson—15.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Burke, Caldecott, Casey, Chapel, Clarke, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Diekey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hobbie, Kelly, Kilpatrick, Kloeksien, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Rumford, Shaw, Smith, Stanley, Thomas, Weinberger, and Mr. Speaker—64.

NOES—Clark L. Bradley, Bulen, Cloyd, Collins, Ernest R. Geddes, Hinckley, Lanterman, Levering, McGee, Ross, Shell, Stewart, and Tomlinson—13.

Bill ordered transmitted to the Senate.

Explanations of Vote

This budget is inflated beyond Governor Knight's proposals and financed by means other than his recommendation, therefore I voted "NO."

ERNEST R. GEDDES

I changed my vote on Assembly Bill No. 1 from "No" to "Aye" solely for the reason that I believe the bill should be referred to a free Conference Committee because of the constitutional limitation on the length of the session. I am opposed to any budget which increases by more than 22 million dollars, the Budget submitted by the Governor. I believe that we should demand the greatest economy in State Government. This Budget, as it has been amended, is extravagant and is a waste of the taxpayers' money.

ROSCOE L. PATTERSON
DON HOBBIE
FRANK LUCKEL

CLAYTON A. DILLS
GLENN E. COOLIDGE
J. WARD CASEY

I voted "Aye" on Assembly Bill No. 1 solely for the reason that I believe the bill should be referred to a free Conference Committee because of the constitutional limitation on the length of the session. I am opposed to any budget which increases by more than 22 million dollars, the Budget submitted by the Governor. I believe that we should demand the greatest economy in State Government. This Budget, as it has been amended, is extravagant and is a waste of the taxpayers' money.

CASPAR M. WEINBERGER
L. M. BACKSTRAND
H. W. PAT KELLY
FRANK P. BELOTTI

BRUCE F. ALLEN
FRANCIS C. LINDSAY
DANIEL J. CREEDON

RECESS

At 11.50 a.m., on motion of Mr. Levering, the Assembly recessed until 3 p.m.

REASSEMBLED

At 3 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.
Chief Clerk Arthur A. Ohnimus at the desk.

REPORTS OF STANDING COMMITTEES

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Joint Resolution No. 6

Assembly Joint Resolution No. 7

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolutions ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 20

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolution ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 16—Relative to congratulating the City of Lakewood upon its incorporation as a city of the sixth class.

And reports that the same has been correctly enrolled, and presented to the Secretary of State on the twenty-fifth day of March, 1954, at 11 a.m.

BURKE, Chairman

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 11

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolution was read:

Senate Concurrent Resolution No. 11—Relative to renaming the approaches to Golden Gate Bridge.

Referred to Committee on Rules.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Senate Bill No. 4
Senate Bill No. 7

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bills were read the first time:

Senate Bill No. 4—An act to obtain revenue for the General Fund by authorizing the sale of certain state property.

Referred to Committee on Governmental Efficiency and Economy.

Senate Bill No. 7—An act to obtain revenue for the General Fund by authorizing the sale of certain state property.

Referred to Committee on Governmental Efficiency and Economy.

REQUEST FOR UNANIMOUS CONSENT THAT REPORT OF JOINT INTERIM COMMITTEE ON LEGISLATIVE PROCESS BE PRINTED IN JOURNAL

Mr. Lincoln asked for, and was granted, unanimous consent that a Report of the Joint Interim Committee on Legislative Process be ordered printed in the Journal, in 10-point type, as follows:

JOINT INTERIM COMMITTEE REPORTS
1953-1955

Volume 3

Number 1

CONSENT CALENDAR**Report of Joint Interim Committee on Legislative Process**

Assembly Concurrent Resolution No. 118, 1953

MEMBERS OF COMMITTEE**Assemblymen**JAMES W. SILLIMAN, Chairman
BERNARD R. BRADY
RALPH R. CLOYED
AUGUSTUS F. HAWKINS
HAROLD K. LEVERING
L. H. LINCOLN
JOHN J. MCFALL**Senators**CLARENCE C. WARD, Vice Chairman
ARTHUR H. BREED, JR.
CHARLES BROWN
HUGH M. BURNS
GEORGE MILLER, JR.
DONALD L. GRUNSKY
PAUL L. BYRNE

March, 1954

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LETTER OF TRANSMITTAL*The Honorable President of the Senate**The Honorable Speaker of the Assembly**The Honorable Members of the Legislature,
State Capitol, Sacramento, California*

GENTLEMEN: The committee herewith submits its report and recommendations on the use of a consent calendar by both houses of the Legislature.

Respectfully submitted.

JAMES W. SILLIMAN, Chairman
CLARENCE C. WARD, Vice Chairman
BERNARD R. BRADY
ARTHUR H. BREED, JR.
CHARLES BROWN
HUGH M. BURNS
PAUL L. BYRNE
RALPH R. CLOYED
DONALD L. GRUNSKY
AUGUSTUS F. HAWKINS
HAROLD K. LEVERING
L. H. LINCOLN
JOHN J. MCFALL
GEORGE MILLER, JR.

CONSENT CALENDAR

SCOPE OF REPORT

This report is directed to devising a simplified method of selecting noncontroversial bills for special consideration at special times by both houses of the Legislature.

FINDINGS

1. The total number of bills introduced each general session has increased in the last 10 years from 3,131 in 1943 to 5,522 in 1953, exclusive of concurrent and joint resolutions. From the 1949 General Session to the 1953 General Session, the total number of bills and resolutions introduced has increased by 700.

2. In all of the three last regular sessions the largest number of uncontested roll calls were taken during the last two weeks of the session, ranging from 200 to over 400 roll calls¹ in both houses of the Legislature for each week.

3. A consent calendar, similar to those used in the House of Representatives and in the States of Florida, Minnesota, Pennsylvania, South Carolina and Texas, would save valuable time of legislators and considerable legislative printing with substantial resultant economies.

4. Proposed Assembly and Senate Rules providing for a consent calendar present no constitutional problem.

RECOMMENDATIONS

It is recommended that:

1. Each house of the Legislature amend its Rules to provide for a Consent Calendar.

2. No bill be placed on the proposed Consent Calendar until it has been considered and reported out by standing committees of the respective houses.

¹ See chart titled "Uncontested Roll Calls On Final Passage of Bills", page 358

PROPOSED RULE CHANGE FOR ASSEMBLY**Consent Calendar**

48.1. Whenever a standing committee reports a bill out with a do pass recommendation it shall, if it believes the bill is noncontroversial and will not be contested, recommend that the bill be sent to a special file to be designated the "Consent Calendar". Such bills, and any other bill whose author so requests at or after the time it is placed on the second reading file, shall be handled separately from other bills and shall be listed in the Daily File, printed pursuant to Rule No. 48, under the heading "Consent Calendar". Each _____¹ immediately following _____² in the order of business the Assembly shall, for a period of _____³ or so much thereof as is necessary, call for consideration in the order of their listing the bills which have been on the Consent Calendar for _____⁴ days or longer. If, at any time before the final vote is taken on any such bill, _____⁵ or more members object, the bill shall forthwith be withdrawn from the Consent Calendar and returned to its place on the regular Daily File.

¹ Insert day of week desired, or "legislative day" if calendar is to be called daily.

² Insert point in Order of Business deemed appropriate (See Rule No. 27).

³ Insert number of minutes or hours deemed appropriate.

⁴ Insert number of days deemed appropriate.

⁵ Insert number of members deemed appropriate

PROPOSED RULE CHANGE FOR SENATE

Consent Calendar

29.1. Whenever a standing committee reports a bill out with a do pass recommendation it shall, if it believes the bill is noncontroversial and will not be contested, recommend that the bill be sent to a special file to be designated the "Consent Calendar". Such bills, and any other bill on the second or third reading file whose author so requests, shall be handled separately from other bills and shall be listed in the printed Daily File under the heading "Consent Calendar". Each _____¹ immediately following _____² in the Order of Business the Senate shall, for a period of _____³ or so much thereof as is necessary, call for consideration in the order of their listing the bills which have been on the Consent Calendar for _____⁴ days or longer. If, at any time before the final vote is taken on any such bill, _____⁵ or more members object, the bill shall forthwith be withdrawn from the Consent Calendar and returned to its place on the regular Daily File.

¹ Insert the day of week desired, or "legislative day" if calendar is to be called daily.

² Insert point in Order of Business deemed appropriate (See Rule No. 4).

³ Insert number of minutes or hours deemed appropriate

⁴ Insert number of days deemed appropriate

⁵ Insert number of members deemed appropriate.

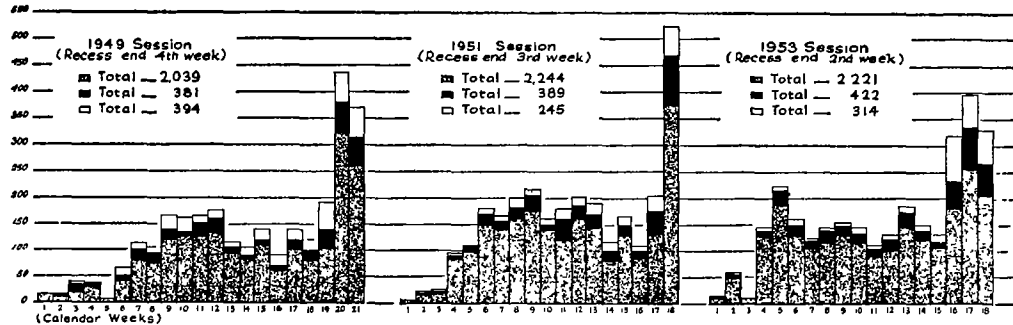
APPENDICES

APPENDIX NO. I

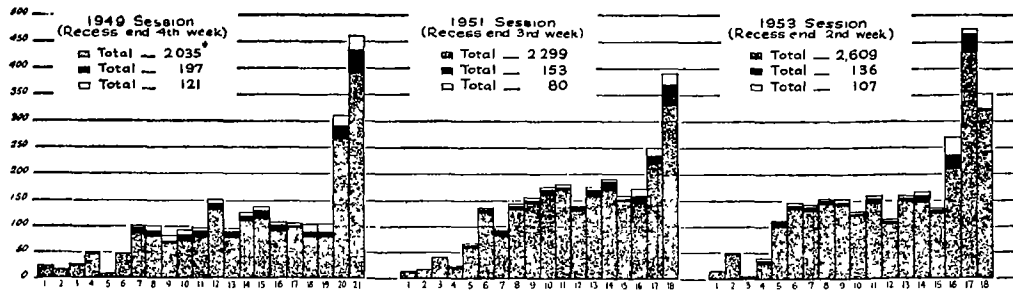
UNCONTESTED ROLL CALLS ON FINAL PASSAGE OF BILLS

- Uncontested
 ■ Negligible Opposition (1-4 Nays)
 □ Contested

ASSEMBLY



SENATE



APPENDIX NO. II

STATE OF CALIFORNIA
OFFICE OF LEGISLATIVE COUNSEL

SACRAMENTO, CALIFORNIA, February 11, 1954

Honorable James W. Silliman

P. O. Box 150

Salinas, California

Consent Calendar—No. 935

DEAR MR. SILLIMAN: Pursuant to your request we have prepared, and enclose, tentative drafts of a proposed Assembly rule and of a proposed Senate rule, providing for a Consent Calendar. The proposed rules present no constitutional problem.

Consent Calendar provisions in other jurisdictions vary in several significant respects. For example, in some a measure may be placed on the Consent Calendar at the request of any member,¹ in others this may be done only at the request of the author,² and in one other state a special committee is created to look over all bills on the general file and select noncontroversial bills for special consideration at special times.³

It occurs to us that if members other than the author are permitted to have a bill transferred to the Consent Calendar, which calendar is considered only at stated intervals, this device might be used by opponents of a bill on the regular third reading file to delay its consideration. On the other hand, if only the author is permitted to transfer a bill to the Consent Calendar the purpose of speeding up the legislative process might be impaired by reluctance of the author to transfer his bill to the Consent Calendar.

No bill is placed on the consent calendar until it has been considered and reported out by a standing committee. Such committees know whether, and to what extent, each bill was opposed when heard by the committee and we believe you may want to consider a rule which requires each committee reporting a bill out to recommend that it be placed on consent calendar when no opposition to the bill appeared at the committee hearing level.

Tentative Drafts No. 1 and 3,* enclosed, provide only the author may have a bill placed on consent calendar. Tentative Drafts 2 and 4** provide that a bill be placed on consent calendar either at the request of the author or on the recommendations of the committee which reported it out.

Since each house determines the rule of its proceedings there is no necessity for a joint rule on this subject.

Very truly yours,

RALPH N. KLEPS
Legislative Counsel
By /s/ A. C. MORRISON
A. C. Morrison
Deputy

ACM/la

¹ United States House of Representatives

² Minnesota

³ Texas

* See pages 355 and 356.

** See page 360.

TENTATIVE DRAFT NO. 1
ASSEMBLY CONSENT CALENDAR RULE
Consent Calendar

48.1. At any time during or after second reading, any bill shall be transferred to a special file designated the "Consent Calendar" if the author so requests. The Daily File printed pursuant to Rule No. 48 shall list such bills separately under the heading "Consent Calendar." Each _____¹ immediately following _____² in the order of business the Assembly shall, for a period of _____³ or so much thereof as is necessary, call for consideration in the order of their listing the bills which have been on the Consent Calendar for _____⁴ days or longer. If, at any time before the final vote is taken on any such bill, _____⁵ or more members object, the bill shall forthwith be withdrawn from the Consent Calendar and returned to its place on the regular Daily File.

TENTATIVE DRAFT NO. 3
SENATE CONSENT CALENDAR
Consent Calendar

29.1. At the time any bill is placed on the second reading file, or at any time thereafter, it shall be transferred to a special file designated the "Consent Calendar" if the author so requests. The printed Daily File shall list such bills separately under the heading "Consent Calendar." Each _____¹ immediately following _____² in the Order of Business the Senate shall, for a period of _____³ or so much thereof as is necessary, call for consideration in the order of their listing the bills which have been on the Consent Calendar for _____⁴ days or longer. If, at any time before the final vote is taken on any such bill, _____⁵ or more members object, the bill shall forthwith be withdrawn from the Consent Calendar and returned to its place on the regular Daily File.

APPENDIX NO. III

Following is an excerpt from a report by the Illinois Legislative Council which pointed out certain safeguards against abuse of a Consent Calendar and some objections that might be raised to the use of such a calendar:

"The usual methods of placing bills on a formal uncontested bill calendar (which might also be called a unanimous Consent Calendar) include the following:

- (1) By recommendation of the committee to which the bill was referred.
- (2) Or by request of the sponsor after the bill has been reported out and placed on the regular calendar.
- (3) Or by action of a special committee, as in Texas.

¹ Insert day of week desired, or "legislative day" if calendar is to be called daily.

² Insert point in Order of Business deemed appropriate (See Rule No. 27).

³ Insert number of minutes or hours deemed appropriate.

⁴ Insert number of days deemed appropriate

⁵ Insert number of members deemed appropriate

⁶ Insert point in Order of Business deemed appropriate (See Rule No. 4).

“Certainly no bill should be placed on such a calendar over the opposition of the committee which considered it or over the objection of the sponsor.

“Safeguards against abuse of an uncontested bills calendar might include the following:

- (1) A ban on the placement of any appropriation or revenue bill, or any bill increasing fees, on such a calendar.
- (2) Provision for moving a bill from such a calendar to the main calendar upon written notice of a stated number of members, perhaps two or three.
- (3) Provision for moving a bill from such a calendar to the main calendar if objection is made when it is called for consideration.
- (4) Provision for no bills on the special calendar to be called up for consideration until it had appeared on the calendar a stated number of legislative days, perhaps three.

“An uncontested bills calendar might specially expedite consideration of bills if it operated under one or more of the following restrictions designed to motivate prompt action:

- (1) No bill to be placed on the uncontested bills calendar if it was introduced later than, say the middle of March.
- (2) No bill to be placed on this calendar if it was reported out of committee later than, say, the middle of April.
- (3) All bills still in the house of origin to be moved from the uncontested bills calendar to the main calendar in the middle of May, leaving only bills coming from the other house.
- (4) All bills from the second house to be moved from the special calendar to the main calendar in the middle of June or earlier, and the special calendar to be discontinued.

“Some of the objections to the use of an uncontested bills calendar might be as follows:

- (1) It would tend to stimulate the introduction and consideration of legislation which is essentially unnecessary and should not occupy the time of a legislative body.
- (2) It might be used to slip through bills containing jokers.
- (3) Some members would prefer to take their chances on the main calendar and would not want to place their bills on this calendar.
- (4) Since one of the safeguards would presumably be a provision for moving a bill off this calendar onto the main calendar by written notice from two or more members, a few could use this tactic to bring pressure to bear on other members.
- (5) It would further complicate legislative procedure. Much the same objective can be attained informally when the Speaker sets aside special periods for calling noncontroversial bills.”

APPENDIX NO. IV**STATE OF MINNESOTA
LEGISLATIVE RESEARCH COMMITTEE**

State Capitol
St. Paul 1, Minnesota
January 12, 1954

Edith MacNair, Secretary
Joint Interim Committee on Legislative Process
Room 3173, State Capitol
Sacramento, California

DEAR MADAM: The Minnesota Legislature uses a consent or uncontested bills calendar to expedite legislative process. Bills are placed on the calendar by the author making the request of the Speaker of the House or the Chairman of the Senate Rules Committee. On the surface it may appear that there would be room for enacting bills of controversial nature, but if seven Senators object to any bill that is being considered on such calendar, it is automatically taken off. This is not provided in the rules but is done by special resolution; a copy of a resolution adopted by the Minnesota Senate reads as follows:

Resolved, That the Committee on Rules and Legislative Expense be and hereby is authorized to select from General Orders, a number of bills which, in the opinion of the committee, are non-controversial to be put on a Special Calendar to be taken up Saturday, March 21st, at 9:00 A.M., and continued from time to time, provided however, that if seven Senators join in objecting to the consideration of any such bill so chosen, the same shall resume its place on General Orders.

The manner in which the House handles it is also by resolution, an example of which follows:

Resolved, That the Speaker be and he is hereby directed and authorized to appoint a Committee of nine members, one from each congressional district, and a chairman of said Committee, to receive and consider bills for the purpose of placing the same on a Special Calendar. Each member may present one bill to said Committee, which bill shall be of local nature, or to which, in the judgment of the Committee, there will be no objection. Such bills shall be placed upon a Special Calendar in the following order: bills taken from the regular Calendar to be considered at such times as the House may designate. At the time of the consideration of the bill on such Special Calendar, and at any time before the final vote is taken thereon, if ten or more members object the same, the bill so objected to shall be withdrawn from the Special Calendar, and returned to the place on the regular Calendar or General Orders, as the case may be, from which it was taken.

Authors are careful not to request to place bills on noncontested calendar which will be objected to as this device is only used in the latter part of the session. A challenged bill returned to general orders probably would receive no consideration during the session.

Very truly yours,

/s/ LOUIS C. DORWEILER, JR.
Louis C. Dorweiler, Jr.
Director of Research

LCD/cm

RECESS

At 3.02 p.m., on motion of Mr. Levering, the Assembly recessed until 3.12 p.m.

REASSEMBLED

At 3.12 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

SECOND READING OF SENATE BILLS (BY UNANIMOUS CONSENT)

Senate Bill No. 5—An act to amend Section 6651 of the Welfare and Institutions Code, relating to charges for the care and treatment of patients of state hospitals for the mentally ill in the Department of Mental Hygiene, and declaring the urgency thereof, to take effect immediately.

Bill read second time, and ordered to third reading.

**REQUEST FOR UNANIMOUS CONSENT TO HOLD
SPECIAL MEETING OF COMMITTEE**

At 3.13 p.m., Mr. Collier asked for, and was granted, unanimous consent to hold a special meeting of the Committee on Education, at his desk, upon adjournment, today.

ANNOUNCEMENT OF COMMITTEE MEETINGS

It was announced that the following committees would hold meetings:

Today at 8 p.m.—

Revenue and Taxation, in Room 3184

Today Upon Adjournment—

Government Organization, in Room 4168

Municipal and County Government, in Room 4164.

Transportation and Commerce, in Room 2170.

Education, at desk of Mr. Collier.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Dolwig, the usual courtesies of the Assembly for this day were unanimously extended to Pat Higho of Stanford University.

On request of the Los Angeles Delegation, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Hugh Brown of Los Angeles.

On request of Messrs. Clark L. Bradley and Allen, the usual courtesies of the Assembly for this day were unanimously extended to Miss Eleanor Cogswell of Palo Alto.

On request of Mr. Patterson, the usual courtesies of the Assembly for this day were unanimously extended to Ivan Crookshanks of Visalia.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Ernest Crowley and Mrs. Clara M. Cliff of Fairfield.

On request of Messrs. Porter and Kilpatrick, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Roy A. Nelson and Fred Ferguson of Lynwood and Florence Wilson of Compton.

On request of Mr. Clark L. Bradley, the usual courtesies of the Assembly for this day were unanimously extended to H. H. Ketman, Principal; Capt. L. Torcellini, Commandant; and the following cadets of the Palo Alto Military Academy: Burts, Craig, Devincenzi, Ebert, Wallace, Westeman, Wilson, and Von Husen.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Lillian Blevins, teacher; and the following pupils of the Carmichael School: James Barry, Bob Castle, Robert Chandler, Jon Deason, Dennis DeHart, Raymond Howe, Paul Johnson, James Langley, Roy Lee, Edward Lendl, Charles McKeen, Robert Nielsen, Phil Peterson, Stephen Pursell, Wayne Rickey, Gary Roark, Lloyd Galarneau, John Staples, Marilyn Blake, Dona Cameron, Carole Chastain, Linda Cowan, Karen Cowper, Rita Grothier, Hertha Hanifen, Sharlene Holm, Charline Jones, Suzanne Kellogg, Elouise Long, Joyce Nichols, Jo Ann Peck, Mabel Sturgeon, and Carolyn Strother.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Dr. Malcolm Eiselen, Lorenzo Agdeppa, Kenneth Boggs, Donald Buchman, Norman Doshier, James Duncan, Richard Eichenberger, Michael Franceschini, James Guillot, Barbara Lake, James Lehman, Edgar James, David Maes, Mr. and Mrs. McKee, and Priscilla Keays, all from the College of the Pacific.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Ray Lindgren, teacher; Clyde Howard, parent; and the following pupils of the Gratton School: Mary Downie, Deana Allen, John Welsh, Harvey Doerksen, Patricia Babb, Kenneth Howard, George Joseph, LeRoy Rostad, Tommy Hollenbeck, and Glenn James.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Eva Ohmart, teacher; and the following pupils of the Denair School: Richard Boner, Barbara Bullard, Allene Burns, Jon Butterworth, Melaine Crawford, Neil Dick, Carol Dinkelman, Alice Fernandes, David Ferrel, Eric Goolsby, Gary Griffin, Jimmy Jessup, Charlene Kintscher, Brenda Larson, Vivian Nelson, Edwin Nielson, Darrold Nuteher, Shirley McLaury, Patricia Sessums, Carl Stout, Jill Hackett, Myrle Haile, Karen Hoffman, Melba Holloway, Dale Terrill, Rita Trammel, Billy Watts, Randall Yerby, and Ernest Yoshino.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to James E. Kerr, Mrs. Betty Annable, Bill Hauck, and Miss Gye Grammar, teachers; and the following pupils of the Castro Valley School: Paul Bail, Bonnie Bates, Wayne Benns, Nyla Corey, Lynda Erickson, Kay Ferguson, Pat Grange, Joe Griffin, Richard Helsten, Marta Hicks, Dick Hixson, June Hunt, Gayle Jardine, Lee Jensen, Barbara Johnson, Gary Kidwell, Claude Lausten, Phyllis Louik, John MacGowan, Donald Martin, Arlene Martinez, Lawrence Martinez, Donna McCollum, Kenny McKay, Charles

Moffitt, Jean Noble, Alena Norder, Donna Norris, Margaret Nowell, Bill Poulson, Pat Roof, Bill Silveira, Donald Johnson, Paul King, Frances Knight, Marilyn Knox, Kay Lane, Mary Laubhan, Cletis Lewis, Sharon Mileks, Jerry Mintkenbaugh, Judy Murphy, Diane Needham, Glenn Nunes, Henry Pearson, Richard Pfisterer, Guy Puccio, Patricia Rapp, Curtis Thomas, Nancy Tickner, James Ward, Thomas Wicks, Jeanette Witt, Connie Smaniotto, Beverly Souza, Diane Bodily, Marilyn Boshard, Nancy Crandall, Dickson Dean, Lesle Fahrner, Karen Forest, Larry Friend, Steven Goodell, Betty Jean Gunn, Bob Hale, Maxine Herbert, and Daniel Johnson.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Dorothy Englund, Mr. Moore, and Robert Freeman, teachers; and the following pupils of the Bohannon School: Sharon Boone, Dawn Bristow, Rosemary Fraga, Joy Kernan, Francis Kohlmeyer, Gloria Le Clair, Patricia Meadors, Joan Mulherin, Patricia Nicholes, Judy Payne, Barbara Pence, Roberta Rossas, Yvonne Stevens, Barbara Tadlock, Carol Unzicker, James Anderson, Eugene Bedard, Jack Burge, Thad Cartwright, Edward Crites, Stanley Davey, Fred Friedman, Joe Johnson, James McMahon, Morris Martinez, Donald Mitchell, Kenneth Patterson, Gary Pelzel, Alan Ries, Walter Swindle, John Tavares, James Williams, Arthur Acques, Brenton Adams, LaVonne Becker, Nancy Blymeyer, Nicky Bracewell, Charlene Calbreath, Susan Carper, Rebecca Darlington, Anthony Ernesto, Dale Feise, Shelia Fimreite, Wilma Friedman, Conrad Freithiem, Gaddie Gaio, Sandra Graham, Graydon Gray, Jeanette Hope, Pat Jordan, Jo Ann Jungers, Bob McCurdy, Fred Muehsam, Tom Pierce, Jean Roberts, Judy Sellmeyer, Connie Smith, Mike Thornton, Carol Tysland, Joanne Vegas, Glen Wurm, and Margaret Zarback.

On request of Mr. Stewart, the usual courtesies of the Assembly for this day were unanimously extended to Melvin R. Hibbard of Pasadena.

On request of Mr. Cooke, the usual courtesies of the Assembly for this day were unanimously extended to Rear Admiral (Retired) J. C. Guillot of Stockton.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to James M. Quilter and Mrs. Alice M. Wade, teachers; Mrs. Mary Hettervik, Mrs. Dorothy Johnson, and Mrs. Zada Johnson, parents; and the following pupils of the Tracy School: Judy Alcorn, Ramona Gutierrez, Jerry Hamby, Sonya Hattervig, Patsy Hayes, Jane Hettervik, Janis Hill, Judy Jackson, Beverly Johnson, Carolyn Johnson, Lu-An Johnson, Margie Juarez, Cleta Lee, Joyce Loggins, Mary Luxford, Irene Long, Martha Noah, Molly Robinson, Frank Baca, Jesse Gamboa, Harold Hanson, Tommy Hedrick, Willis Higgins, Andrew Horn, Reese James, Laurence Jones, James King, Lloyd Lea, Don Lee Liebes, Valentino Martinez, Willard McGuire, Fernando Sandoval, Steve Palacio, Dale Upton, and Jimmy Vastine.

On request of Mr. Stanley, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Robert Willmes of Balboa Island.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to J. M. Burchfield, A. W. Edgar, and Mrs. Claire E. Pence, teachers; and the following pupils of the

Colusa School: Leslie Arant, Fred Berlin, Sammy Brotherton, Juana Buonomo, Helen Burgess, Antonia Castanon, Ronnie Castro, Gerald Codorniz, Russell Coleman, Anita Daniels, Wanda Day, Billy Dokken, Barbara Dolstra, David Edgar, Shirley Elliott, Charles Fairlee, Connie Fitch, Robert Foster, Betty Jo Gardner, Mary Lou Gardner, Evelyn Lim, Helen Lim, Eleanor Lopez, William Lundsford, Ford McFarlane, Kenneth Mitchell, Annie Nault, Millie Nault, Sara Niles, Leo Nishioka, Eva Noriega, Patricia Nove, Arthur Pearson, Catherine Porter, Jerry Randolph, Lyle Rowe, Margie Shuman, Pat Skinner, Judy Smith, Eddie Spurgeon, Carlos Genera, Loretta Gomez, Clare Grenfell, Dennis Henry, Jerry Hulbert, Arlene Kelly, Tommy King, Jeanette Lee, Marjorie Light, Sandra Steele, Michael Tillotson, Alex Waugh, Lucille Whaley, and Louise Whitney.

On request of Mr. Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Fremouw and Miss Kirchgater, teachers; and the following pupils of Elk Grove School: Dolores Adams, Catherine Anderson, Frank Azevedo, Brenda Bailey, James Baker, Elizabeth Beeman, Judy Bietz, John Breeding, Cathy Brooks, Warren Carver, David Case, Mike Conne, Robert Cound, Bruce Courtney, Mirlita DeRoos, Mary Dorn, Connie Edralin, Robert Edwards, Lucille Ehresman, Janis Entrican, Billy Ferguson, Frances Finley, Marilyn Flemmer, Albert Fizer, Arlis Forderer, Ralph Garcia, Geri Hahn, Joan Hill, Dennis Hill, Fumiye Hisamoto, Gerald Hooper, Connie Howse, Lynne Ishisaka, Darlene Jones, Gayle Jones, Jamie Kachadorian, Charles Lairson, Kay Leonard, Dale Mahon, Jeannette Manica, Nancy Matthews, Jacklyn Manger, Frank McDowell, Diana Meyers, David Mohr, Joyce Northrup, Mary Ann Olsen, Dildford Onodera, Charles Pearson, Emily Polhemus, James Register, Jeanne Richards, Anita Ronk, Bernard Sakamoto, George Sandoval, Rano Stabbert, Andrew Thompson, Frank Vanacore, Mary Ellen Voos, Sue Carol Ward, William Weisz, Dianne Westlake, Georgianna Williams, Patsy Yoshihara, and Gregory Zorn.

On request of Mr. Dolwig, the usual courtesies of the Assembly for this day were unanimously extended to James C. Cole, teacher; Mrs. Richard Delucchi, Mrs. Dwight Johnson, and Mrs. Ben Blair, adults; and the following pupils of the Woodside School: Sandy Blair, Jacqueline Brook, Dorine Delucchi, Richard Dirovizza, Sam Eastman, Richard Gidre, Charles Johnson, Eleanor Jordan, Janet Kerr, Kenneth Kveseth, Jane Reese, Rouglas Shand, Lester Sloan, Gregg Steber, Ross Stewart, and Sun Wong.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Mildred Berry and Fred Vorous, teachers; and the following pupils of the Lincoln School: Jerry Amey, John David Andrews, John D. Barney, Arthur James Cate, Betty Louise Cate, Robert Darrell Conner, Roland Clarence Craven, Larry Blaine Crogh, Delvin Monroe Curtis, George Arnold Darrig, Dennis Lee Dougherty, Donna Lee Eifertsen, Tommy Lamar Evans, Susan Lee Farnsworth, Mary Ann Fisher, Allen Donald Friend, Adelina Crisco Garcia, James Harold Goodall, Jeanie Alice Hayward, Virginia Mae Hayward, Concha Herrera, John Daniel Hestand, Gale Ann Holmes, Larry Don Lafoon, Reuben A. Leon, Jr., Joseph Manual

Martinez, Judith Lynn Mills, Benjamin Charles Millikan, James Doyle Mullens, Janet Dorene Newcomb, Eddie Elves, Bruce Kinghorn, Ronald Mendoza, Victor Perry, Lorraine Farinha, Reba Bolin, Gerald Andre, Milan Vukelich, Wayne Webber, Eugene Owens, Billy Elliott, Eric Engellenner, Jean Moore, Helen Hughes, and Mary Alice Wenzel.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Allen L. Kirby and Delbert King, adults; and the following pupils of the Summerville School: Dora Baca, David Brown, Charles Camacho, Carl Cole, Pauline Coones, Gerald Domser, Jerry Fiske, Donna Higgins, Ronald Holm, Shirley Howard, Charles James, Finis Oliphunt, and Pete Rigmaiden.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Paul Merritt and Robert N. Geddes of Napa.

On request of Mr. McCollister, the usual courtesies of the Assembly for this day were unanimously extended to Duane V. Moeller, teacher; and the following pupils of the Meadow Park School: Jane Bisbee, John Crowell, Dennis Deal, John Gay, Carol Haberkern, Sandra Hodge, Barbara Hooks, Beverly Kauffman, Klem Kalberer, Denny Kelly, Russell Madison, Mavis Swope, William Swope, Janice Tanner, Janice Taylor, Claudio Von Fresin, and Robert Wagner.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Ralph Ingols, teacher; and the following pupils of the St. Helena School: Mary Rose Aspesi, Maurita Autenrieth, Joe Betts, Joan Booker, Roxetta Bostron, Elizabeth Britton, Barbara Brown, Mary Laura Bulotte, George Bukow, Nancy Cary, Michael Debely, Ralph Deuer, Gerald Engeli, Jim Farris, Mary Sue Farris, Elsie Giugni, Betty Gwin, Joanne Haus, Nason Hoburg, Douglas Kewell, Shirley Johnston, Marie Mandin, Paul Marcus, Harland Morley, Aline Mosley, George Otterbeck, John Otterbeck, Roy Raymond, Eddie Salvestrin, Anita Santa Maria, Edward Schulze, Barbara Slavens, Raymond Shurtz, Richard Shurtz, Bernice Smith, Leonard Sproston, Arlene Sullivan, Susan Talcott, Edward Thomas, Raymond Torres, Robert Truchero, Mary Ann Van Ryn, Marcella Werle, Russel Wyer, Mike O'Neill, and Donna Lucey.

On request of Mr. Coolidge, the usual courtesies of the Assembly for this day were unanimously extended to Bert Sanard, Earl McMahon, Mrs. Grace Watrous, Mrs. Louise Mesquit, and Mrs. Grace Bedell, and the following pupils of the San Benito County rural schools: Phillip Broadfoot, Aurora Gonzales, Bettie Brooks, Gerald Murphy, Steven Churchill, Dan Lanini, Eugene Bonturi, Robert Simmons, Belen Morales, Thomas Bell, Gloria Gonzales, Bill Titus, Larry Busch, Raymond Lanini, Treeman Simmons, Manual Martin, Antonio Duran, Billy Engler, Barbara Churchill, Nettie Edwards, Donna Oliver, Barbara Shrum, James Smith, Joanne Nozawa, Carol Takamoto, Harry Sakamoto, Samuel Gonzales, Ken Tsuchimoto, Frank Ramos, Molly Cosio, Linda Dodgin, Bill Gray, Robert Stone, Frank Medina, Judith Matthews, Dorothy Moses, Betty Strickland, David Summa, Jim Pacheco, Jerry Matthews, Louis Mena, Bob Churchill, Jesse Green, Paul Casillas, Woodrow Summa, Charles Snyder, Lorainne Perreria, Cheryl Schulz,

Jean Gibson, Hans Severinsen, Ronald Castro, Bobby Rey, Lanoma Lawrence, and Silvia Castro.

On request of Messrs. Creedon and Dolwig, the usual courtesies of the Assembly for this day were unanimously extended to Roy Archibald, teacher; and the following pupils of the San Mateo Jr. College: James Mau, Wilma Parslonia, Norberto Chang Wu, Emanuel Thomas, Lee Smith, Lou Ann Beudrand, Pat Mason, Jo Fulton, Carl G. Wheaton, Beverly Thomas, Terry Mullen, Carl Scargall, Don Benson, Gayle Tichenor, Joy Palagi, Virginia Bowen, June Ikreda, Norman DeChambeau, James Roberts, David Willett, Joan Levy, Marian Fredianelli, May Yeeman, David Wilcox, Ed Monaghan, Marilyn Lekin, Bette Brown, Thomas Watson, Marna Ward, Barbara Andrews, Ronald McAneney, Diana Ferrari, Jose Manibusan, Vincente Munoz, Evelyn Sanches, Joan Jack, Ed Nordness, Beverly Smalley, Robert Skelly, Ruth Fieldhouse, and Shirley Collins.

On request of Mr. Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to Miss Dolores Dillon and the following pupils of the Lincoln School: John Bennett, Melvin Evenson, Glenn Fong, Carlos Guatemala, Masato Ikimoto, Raymond Mask, Rocky Perez, Jerry Renteria, Kenneth Ritter, Alfred Salazar, Walter Slaughter, Jueng Wong, Jeffrey Yee, Gary Nagae, Lenora Daniels, Patsy Lee Dickens, Paula Galvez, Julie Garcia, Linda Gilbert, Milbie Huffman, Shizuya Ida, Adabelle Jackson, Raquel Jordan, Judy Kaku, Emi Koshimizu, Angelina Lopez, Isabel Magana, Carol Mizutani, Carol Ann Mattox, Rosemarie Morones, Jeannie Lee Poon, Alice Palacios, Helen Ruiz, June Sewells, Peggy Ann Worthington, and Ruth Zamora.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Marie Foster, Rudy Gatti, and Mr. Naccarato, teachers; and the following pupils of the Winton School: James Alger, Ronald Bais, Richard Blandin, Richard Chavez, Harry Degermark, Arthur Dewitt, Harold Earl, Richard Fleming, Danny Gurule, Henry Mattos, Bill McMinn, Gilbert Perry, Dennis Reeder, George Slack, Robert Wachtler, Olin Covington, Gwen Brooks, Martha Bertka, Beverly Hilburn, Nancy Marshall, Dolores Nunes, Dorothy Parish, Ortense Pena, Carol Schepley, Margaret Smith, Nancy Olivencia, Judy Silva, Betty Jean Lewis, Beverly Wimmer, Robert Anderson, Donald Boddy, Maureen Brumm, Juanite Chavez, Anna Chico, Leota Clevenger, Cathryn Cordle, Nellie Jo Cummins, Rowena Fountain, Jeannett Giordany, Thomas Gonzales, Marvin Griebrok, Bill Hall, William Hussey, Marjorie Johnston, Edward Lopez, Judy Lorente, Gary Major, Geraldine Mattos, Richard Montoya, Phillip Nelson, Penny Raap, Mike Rodriguez, Tony Rodriguez, Rita Samorano, Gilbert Shorum, John Toone, Antonette Torquemada, Margaret Vassis, and Donald Wilkins.

On request of Mr. McCollister, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Waddell, Mr. Reger, Mr. Nuzio, teachers; Mrs. Brown, Mrs. Collins, Mrs. Dettmer, and Mrs. Zavosky, parents; and the following pupils of the Isabel Cook School: Bruce Birch, Leon Brossier, Bill Dillon, Jack Foster, Tom Hoertkorn, David Lee, Forrest Leonard, Bill Magee, Marty Marcucci, Al Pepe,

Harold Tanforan, Bob Walling, Danny Webster, Jo Ann Berryhill, Pattie Cahill, Harriet Corns, Marianne Della Santina, Carol Ann Dotto, Jackie Downie, June Duranto, Nancy Finney, Elizabeth Healey, Linda Kehde, Bonnie Lee, Roberta Lewis, Beverly Masters, Lana Maxwell, Lois Nickerson, Patricia O'Bid, Lualan O'Connor, Lynette Porteous, Katie Stephan, Gulianne Trottier, Carol Lee Woodman, Linda Yates, Judy Barry, Bernice Brown, Clarene Carver, Carol Coleman, Martha Collins, Anita Dearmond, Dick DeBisschop, Eddie DeMaestri, Dennis Dettmer, Rosina Eastwood, Jo Ann Foster, Karen Gerughty, Jo Ann Good, Kenny Gosliner, Joyce Gural, Jody Johnson, Robert Joslin, Gregg Kemp, Liddy Landram, John Leadley, Judy McAtee, Aaron Milberg, Sandra Patterson, David Ritter, Donna Rodgers, Janice Rooker, Walter Sparks, Bob Swann, Susan Theil, Ed Tucker, Marietta Urico, Mike Watt, Nellie Woodard, Laura Zavosky, Beth Bell, Alfred Bryman, Dick Cardis, Frank Cherne, Gayle Christiansen, Bill Costa, Joe Cox, Marjorie Cox, Beverly Cushman, Barbara Davis, Elinor Duncan, Claire Dupont, Gene Feikert, Rosalie Forrester, Patricia Galli, Roger Greensfelder, Evelyn Honeyman, Diane Huffman, Robert Jacobsen, Sharon Jagels, Marilyn Jakobsen, John Johnson, Darlene Jones, Thomas Kline, Marcella Lee, Diane Loftus, Sandra Meagher, Claudia Miller, Lance Ronneberg, Harry Schott, Charlene Scott, Cindy Stull, Stephen Voigt, Timothy Webb, and Karl Wessenberg.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Watkins, Miss Keemer, Mr. Mitchell, and Mrs. Gustin, teachers; and the following pupils of the Pittsburg School: Beatrice Affinito, Thomas Albano, Mark Billeci, Marcia Caruso, Florence Crause, Le Roy Davis, Roselyn DiMaggio, Chester Forsythe, Diane Guaraglia, Mary Ann Howard, David Isakson, Randolph James, Gayle Lewis, Faye Lowe, Joe Miranda, Marla Moody, Raymond Morales, Ronald McLain, Mary Jean Nobili, Evelyn Paradise, John Riccabona, Jack Smario, Robert Soliz, James Trenbath, Charles Wesley, Sally Mountain, Shirley Pope, Margaret Quesada, Norma Jean Russo, Janet Shaw, Pamela Young, Alice Bowers, Walter Nellis, Joe Narcz, Roger Mattson, Luis Aguilar, Don Arata, Marlene Ascania, Steve Billeci, Bart Bruno, Gloria Campbell, Karen Carlson, Eunice Crudup, Nibardo De la O, Fe Eclipse, Roger Gregoire, Ida May Hosley, Gregory Johnson, Robert Howe, Helen Magas, Joyce Ong, Celia Pena, Ruby Price, Tom Quesada, Kenneth Recker, James Riso, Marlene Shaffer, Ray Venegas, Dodorthy Stewart, Jeanette Moore, Elena Valenzuela, Albert Olvera, Robert Nelson, Rosette Aiello, Eugene Bryce, Joann DiMaggio, Albert Martinez, Arasimo Lucido, Virginia Davis, Viola Bousley, Pauline Aranda, Isabel Avalos, Horace Billeci, Rose Cadena, Joann Continente, Frances Crisenza, Zenobia Daniels, Marilyn Davi, Brenda Davis, Reedis Davis, Barbara DiMaggio, Robert Gomes, John Heim, Robert Jaramillo, Carole Johnson, Paul Lewis, Gayle Liehti, Gary Looney, Carolyn Lundeen, Stella Montes, Jerry Oakley, Carl Peterson, Russell Robinson, Carmen Silva, Cleo Trapps, Tom Szeno, Lois Leeson, Rose Viscuso, Sal Incaviglia, Richard Bartley, Percy Mays, and Cecile Woods

On request of Mr. Masterson, the usual courtesies of the Assembly for this day were unanimously extended to Elsie Kolstad, teacher; Mesdames Johnson, Wardell, Williams, Anderson, Braden, Curl, Beckam, Proctor, and Mrs. Durgin; and Mr. and Mrs. Kenneth Bittle, adults; and the following pupils of the Riverside School: Cheryl Johnson, Judy Brannum, Margie Tombaugh, Donna King, Lorinda Jensen, Sandra Bittle, Randolph Proctor, James Lacy, James Meissner, James Clay, Ralph Reinhardt, Robert Curl, Robert Du Sell, Thomas Pearson, Thomas Braden, Frankie Lynch, Noel Wilson, Ingrid Williams, Dell Brinkerhoff, Jeffrey Butler, Carole Collins, Edward Johnson, Gustus Wardell, Diane Ott, Donald Beckam, Marilyn Hodgkins, Charlotte Johnson, Charlotte Clark, Patsy Blom, Judy Anderson, Patricia Snyder, Charles Hord, Carl Bailes, Georgia Ivey, Madonna Cable, Carolyn Imaoka, Sharon Breau, Sandra Frazier, Betty Lou Pratt, Doris Hanlon, Peter Hutton, Beverly Drake, Jeanette Decker, Mary Smithey, Sharon Stalnaker, Elvira Ramirez, David Jones, Mike Coulton, Bennett Kolstad, and Dave Berglund.

On request of Mr. Dahl, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Walter Dahl of Oakland.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Vincent Keese, sponsor; and the following members of the Junior Statesmen of the Turlock School: Russel Harden, David Hillis, Tom Hooser, David Hume, Jackie Ingwersen, Joanne Peterson, Bonnie Richardson, Ron Schmidt, Elaine Sousa, Charlene Tackvorian, Leon Umsted, Bob Weiss, Gary Weiss, Don Whetsel, Wesley Erickson, Burnie Joiner, Sue Hale, Clark Channing, Alyce Channing, Duane Cobe, and Leroy Crossman.

On request of Mr. Allen, the usual courtesies of the Assembly for this day were unanimously extended to Freda E. M. Riedeman, teacher; Mrs. John Adams and Mrs. Elwin Smith, adults; and the following pupils of Machado School: Jo Ann Smith, Darlene Taylor, Leane Herman, Bob Adams, and Franklin Watkins.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Moore and the following pupils of the Bohannon School: Sharon Boone, Dawn Bristow, Rosemary Fraga, Joy Kernan, Francis Kohlmeyer, Gloria Le Clair, Patricia Meadors, Joan Mulherin, Patricia Nicholes, Judy Payne, Barbara Pence, Roberta Rossas, Yvonne Stevens, Barbara Tadlock, Carol Unzicker, James Anderson, Eugene Bedard, Richard Ansty, Jack Burge, Thad Cartwright, Edward Crites, Stanley Davey, Fred Friedman, Joe Johnson, James McMahon, Morris Martinez, Donald Mitchell, Kenneth Patterson, Gary Pelzel, Alan Ries, Walter Swindle, John Tavares, and James Williams.

On request of Mr. Clarke, the usual courtesies of the Assembly for this day were unanimously extended to the following eighth grade students of the Weaver Union Elementary School, Merced: John Anderson, Donald Benner, Eugene Blankenship, Donald Bradley, Judy Burton, Joseph Carrasco, Dolores Cerda, Dale Chastain, Betty Cullison, Clayton Davis, Richard Dunlap, Wayne Duren, Verle Dysart, Patricia Faust, Phyllis Ferranti, Jean Fredericksen, Herbert Garrison, Ruth Guy, Bobbie Jane Hamilton, Shirley Hanks, Lena Hanson, Donna

Hiscock, Melvin Keoppel, Annie Lewis, John Luiz, Wade Madkins, Wayne Madkins, Robert McKown, Dorothy Dysart, Danny McLachlan, Mary Meneses, Blas Minor, Charles Nutt, Joseph Pacheco, Gary Papple, Marjory Pirtle, Wayne Porter, George Pruitt, Stephen Rimel, Allen Scoggins, James Stanton, Daniel Steger, Emy Tanioka, Donald Tole, Helen Tomlinson, John Toste, John Udell, Daniel Wells, Nancy Whitehouse, Luanna Wingfield, Shirley Woods, Mrs. Velma Clark, Mrs. Charles Roveto, Mr. Edgar Gidding, Mrs. Agnes Frederickson, Mrs. Wilma Wood, and Mr. and Mrs. William E. Guy.

ADJOURNMENT

At 3.15 p.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Friday, March 26, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

NINETEENTH LEGISLATIVE DAY

TWENTY-SIXTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Friday, March 26, 1954

The Assembly met at 10 a.m.

Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hineckley, Hobbie, Kelly, Kilpatrick, Klocksiem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—76

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev James D. Poole:

Cleanse Our Hearts and Our Lips, O Almighty God, Who didst cleanse the lips of the prophet Isaias, with a burning coal; and vouchsafe through Thy gracious mercy, so to purify us that we may worthily proclaim Thy truth in all things, and may courageously follow Thy commands. Through Christ our Lord.—AMEN.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Dahl, further reading of the Journal of the previous legislative day was dispensed with.

LEAVE OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Cloyd.

COMMUNICATIONS

The following communication was presented by the Chief Clerk:

Letter of Transmittal

WATER PROJECT AUTHORITY OF THE STATE OF CALIFORNIA
SACRAMENTO, CALIFORNIA, March 24, 1954

*Honorable Arthur A. Ohnimus
Clerk of the Assembly
State Capitol*

DEAR MR. OHNIMUS: Transmitted herewith for your information is a copy of a "Progress Report on the Investigation of Feasibility and Economic Value of Salinity Control Barriers in San Francisco Bay," dated March 1, 1954. This report has been prepared in accordance with the provisions of the Abshire-Kelly Salinity Control Barrier Act of 1953 (Chapter 1104, Statutes of 1953).

Very truly yours,

FRANK B. DURKEE, Chairman
Water Project Authority of the State of California

Above transmitted copy of report ordered filed with the Secretary of State.

**REQUEST FOR UNANIMOUS CONSENT THAT RESOLUTION
BE PRINTED IN JOURNAL**

Mr. Shaw asked for, and was granted, unanimous consent that a resolution by the Assembly Public Health Committee and the Assembly Committee on Conservation, Planning, and Public Works be ordered printed in the Journal, in 10-point type, as follows:

**RESOLUTION BY THE ASSEMBLY PUBLIC HEALTH COMMITTEE AND
ASSEMBLY CONSERVATION, PLANNING, AND PUBLIC WORKS COM-
MITTEE**

Relative to the University of California's participation in the solution of California's air pollution problems

WHEREAS, The problem of air pollution and the obtaining of scientific answers to the many unanswered questions in that field is of great concern to the people of the State of California, and has a substantial and direct bearing upon the comfort, property, and health of a large segment of the citizens of the State of California; and

WHEREAS, The Joint Air Pollution Subcommittee of the above-named Assembly committee in its investigations and hearings has discovered that the fundamental barrier to effective control is the fact that so few of the causes of air pollution, effects thereof, and means of control have been discovered; and

WHEREAS, Said subcommittee has further found that reliable answers to the said problems can only be supplied by scientific investigation, using the talents of scientists in many of the various fields of Science; and

WHEREAS, Within its own University of California, the people of the State of California have an illustrious staff of scientists and research personnel; a corps of scientific talent perhaps unequaled in any other institution in the United States, or even the world, with eminent authorities in the fields of Engineering, Medicine, Agriculture, Chemistry, Physics, and Public Health; and

WHEREAS, Nowhere else would the people of the State of California be able to get such unbiased answers to their air pollution problems; and

WHEREAS, It is the established policy of the University of California to engage in research work and to encourage its staff toward outstanding research accomplishments; and,

WHEREAS, It has come to the attention of this subcommittee that the University of California has, or is about to create within the University a state-wide committee to concern itself with the air pollution problems of the State of California and the contribution with respect thereto that the University of California can make; now, therefore, be it

Resolved by the Assembly Committees on Public Health, and Conservation, Planning, and Public Works,

1. That the University of California and the Administration thereof be commended upon its recognition of the air pollution problem, and its recognition of its responsibility to the State of California in proceeding to marshal its talents to assist in the solution of this problem. This subcommittee recognizes this action and new program of the University as another demonstration that the University objectively has the welfare of the people of the State of California at heart.

2. That these committees are convinced that the University of California by pursuing the subject of air pollution will make a great contribution to the welfare of the people of the State of California; and they recommend to the University of California that it diligently pursue its new policy in this field, that the University reorient its research activities to the end that air pollution receive attention in proportion to the gravity of the problem; that the University, through and with the help of its above referred to committee, proceed to marshal its talents in the various technical fields, thoroughly investigate all aspects of air pollution, determine all of the facts incident to the air pollution control problem, develop and coordinate its teaching and research activities in this field and develop corrective measures; and generally accelerate the tempo and broaden the scope of its air pollution research activities.

3. That copies of this resolution be transmitted to the President, the Regents, Chancellors, and Provosts of the University of California.

STANFORD C. SHAW, Chairman of
Joint Subcommittee on Air Pollution

Adopted by the Assembly Conservation, Planning, and Public Works Committee March 25, 1954.

FRANCIS C. LINDSAY, Chairman

Adopted by the Assembly Public Health Committee March 16, 1954.

WM. BYRON RUMFORD, Chairman

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred.

Assembly Concurrent Resolution No. 15

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered engrossed.

Committee on Revenue and Taxation

ASSEMBLY CHAMBER, SACRAMENTO, March 26, 1954

MR. SPEAKER: Your Committee on Revenue and Taxation, to which was referred: Senate Bill No. 2

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

ERWIN, Chairman

Above reported resolution ordered on file.

**REQUEST FOR UNANIMOUS CONSENT THAT OPINION
BE PRINTED IN JOURNAL**

Mr. Lowrey asked for, and was granted, unanimous consent that an opinion of the Legislative Counsel relative to the Validity of Proposed Contract Between the State and the Pacific Telephone and Telegraph Company for California Highway Patrol Communications—No. 1855, be ordered printed in the Journal, in 10-point type, as follows:

OPINION OF LEGISLATIVE COUNSEL

STATE OF CALIFORNIA

OFFICE OF LEGISLATIVE COUNSEL

SACRAMENTO, CALIFORNIA, March 25, 1954

*Honorable Lloyd W. Lowrey
Assembly Chamber*

Validity of Proposed Contract Between the State and the Pacific Telephone and Telegraph Company for California Highway Patrol Communications—No. 1855

DEAR MR. LOWREY: You have called our attention to Item 143 relating to the California Highway Patrol, contained in Assembly Bill No 1 (1954 Regular Session) as amended in the Assembly on March 22, 1954. In connection with this item you have called our attention to the summary contained in the list of legislative changes prepared by the Department of Finance as Report No. 1 (1954), and particularly to page 19. On that page of the list of legislative changes, it is noted that some \$400,000 is to be added to the budget for rental and maintenance of communication systems, while \$272,000 is to be deleted from the budget of the Highway Patrol for maintenance and addition to the existing communication system. You have informed us that the rental contemplated by this item is similar to that contained in the Budget Act of 1953 and summarized in the Legislative Auditor's Analysis of the Budget Bill (1954-55), at page 277.

As we understand the situation, a contract is contemplated under which the Pacific Telephone and Telegraph Company agrees to purchase the existing equipment owned by the State of California and used for California Highway Patrol communications at the price of approximately \$736,000 and to thereafter operate and improve the communications facilities, in accordance with the terms of the contract. We understand further, that the contract which is contemplated will permit the State to buy back the system at a fair price if it desires in the future to resume the operating responsibility for the Highway Patrol communications system.

Question

You have asked us, assuming the foregoing facts, whether such a contract between the State and the Pacific Telephone and Telegraph

Company would be valid, considering the requirements of the civil service amendment of the State Constitution (Art. XXIV, Const.).

Opinion

In our opinion the validity of such a contract for communications facilities and services will depend upon the terms of the contract and the nature of the facilities and services covered by the contract. We think that litigation as to the contract's validity would almost certainly follow and, to establish its validity, it would be necessary to show that the services covered by the proposed contract could not be adequately and competently performed under civil service.

Analysis

Article XXIV of the State Constitution provides for a mandatory Civil Service System throughout State Government. The effect of this article as a constitutional limitation upon the authority of the State to contract for services independently of the Civil Service System has been considered in a number of cases reaching the higher courts. (*State Comp. Ins. Fund vs. Riley*, 9 Cal. 2d 126; *Burum vs. State Comp. Ins. Fund*, 30 Cal. 2d 575; and *Stockburger vs. Riley*, 21 Cal. App. 2d 165.) It has also been considered in opinions of this office (Final Report, Senate Interim Committee on Printing (1953), Appendix B), and in opinions of the Attorney General (2 Ops. Atty. Gen. 79; 17 Ops. Atty. Gen. 152; and 22 Ops. Atty. Gen. 192).

The test of validity for such a contract is that stated in the *Stockburger* case (above):

"In view of the inclusive provisions of the constitutional amendment and the Civil Service Act, it is not reasonable to assume it was the intention that service of the character which had heretofore been performed for the State by state employees, and which employees were, by such amendment, included in and made a part of the Civil Service System, was thereafter to be the subject of independent contract. It is unreasonable that the same character of state service should be rendered by civil service employees in one part of the State, and be a subject of independent contract in another part of the State. If this agreement is valid there is nothing to prevent similar agreements from being made with relation to other janitor service, gardening, typing, and many other branches of service now accepted as subject to civil service. To sanction such an agreement would destroy the effectiveness of the enactment of the people in creating a Civil Service Act.

"Having in mind, therefore, that the work was continuous, rather than intermittent, permanent rather than temporary, general rather than special, not confidential in its nature, unskilled rather than highly technical, a type of service already performed by employees under civil service in other departments of the State, and having in mind the intent and purpose of the people in adopting the particular amendment under consideration, and that the sanctioning of such contract as here before us would have the result of weakening or destroying the effect of the civil service, we are constrained to hold that the writ should be denied." (p. 170).

In the *Riley* case (above) the court said also:

"There undoubtedly is a field in which state agencies may enter into contracts with independent contractors. But the true test is not whether the person is an 'independent contractor' or an 'employee,' but whether the services contracted for, whether temporary or permanent, are of such a nature that they could be performed by one selected under the provisions of civil service. If the services could be so performed then in our opinion it is mandatory upon such appointing power to proceed in accordance with the provisions of the Constitution and statute above summarized."

In the present circumstances we have had no opportunity to examine any proposed contract between the State of California and the Pacific Telephone and Telegraph Company, and probably no such contract has yet been drafted. It would be impossible, without examining the contract, to reach a final decision as to its validity. Several factors presented above, however, would have an important bearing on the result. The first is the fact that the California Highway Patrol is now using civil service employees to perform the type of services which it is proposed to have furnished by the company. Thus the amounts available to be deleted from the budget if such a contract were entered into totalled \$320,855 in 1953-54 (Legislative Auditor's Analysis for 1954-55, p. 277) and \$272,004 in 1954-55 (Dept. of Finance, List of Legislative Changes in A.B. 1, p. 19). We assume that a substantial portion of this amount involves the salaries and wages paid existing civil service employees and, in our opinion, the fact that civil service employees have heretofore been performing the services would have to be overcome for a court to reach the conclusion that the services proposed to be rendered by the company could not be performed adequately under civil service.

It is possible, of course, that the contract with the company might be so drafted as to call for new and expanded communications services, not now being performed, as well as for the use of new and more modern equipment available only through the company. Under such circumstances it might be possible to show that specialized, technical services using new equipment are contracted for which fall within the rule laid down by the courts. The installation of an expanded, more modern and more efficient system might furnish a basis for sustaining the contract, particularly if the factor of personal services involved in the contract is low and the factor of equipment furnished is high in the total picture. The court, however, would have to consider the fact that the company has agreed to stand ready to turn the equipment back to the State at a fair price. This might indicate that the major factors involved in the contract are the management skills, trained personnel, and specialized equipment which the company plans to use in connection with the contract. This being so, and since the State is holding itself ready to take over the operating responsibility if necessary at a later date, it seems to us that in the absence of strong evidence to the contrary the courts might conclude that the contract contemplates services which can be performed adequately under the Civil Service System.

In summary, then, we think that a firm answer to your question cannot be given in the absence of the contract which is proposed. While a valid contract could probably be drafted in the field under discussion, its validity would depend upon a consideration of all the facts surrounding the contract and its performance.

Very truly yours,

RALPH N. KLEPS, Legislative Counsel
By A. C. MORRISON, Deputy

RECESS

At 10.14 a.m., on motion of Mr. Levering, the Assembly recessed until 11.27 a.m.

REASSEMBLED

At 11.27 a.m., the Assembly reconvened.

Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ANNOUNCEMENT

Mr. Levering announced that apparently the Senate will consider the Budget Bill, Assembly Bill No. 1, at 3 p.m. today; that it is hoped that by 4 p.m. today the matter of concurrence in Senate amendments may be taken up in the Assembly; that the Assembly may concur in the Senate amendments or refuse concurrence; that if the Assembly refuses concurrence a Committee on Conference will probably work over the weekend in an effort to arrive at a compromise agreeable to both houses.

CONSIDERATION OF DAILY FILE

CONSIDERATION OF HOUSE RESOLUTION NO. 28

By Messrs. Hawkins, Elliott, and Evans:

House Resolution No. 28

Relative to study of the State Housing Act by the Assembly Interim Committee on Governmental Efficiency and Economy

Resolved by the Assembly of the State of California, That the Assembly Interim Committee on Governmental Efficiency and Economy (created by House Resolution No. 160, 1953 Regular Session), in addition to the other studies required to be made by it, is hereby authorized and directed to study the State Housing Act, including the administration, operation, effect and needed revision thereof, and all matters relevant thereto, and to report thereon to the Assembly, including in the report its recommendations for appropriate legislation; and be it further

Resolved, That the sum of _____ (\$-----), or so much thereof as may be necessary, is hereby made available from the Contingent Fund of the Assembly for the expenses or claims it may incur under this resolution, to be paid from the said Contingent Fund and disbursed, after certification by the chairman of the committee, upon warrants drawn by the State Controller upon the State Treasurer.

Resolution read.

Consideration of Committee Amendments

The following amendments were proposed by the Committee on Rules:

Amendment No. 1

In line 7 of the resolution, as printed on page 305 of the Assembly Journal for March 23, 1954, strike out "; and be it further", and insert a period

Amendment No. 2

In the second paragraph, strike out lines 1, 2, 3, 4, and 5.

Amendments read, and adopted.

CONSIDERATION OF HOUSE RESOLUTION NO. 28, AS AMENDED

By Messrs. Hawkins, Elliott, and Evans:

House Resolution No. 28

Relative to study of the State Housing Act by the Assembly Interim Committee on Governmental Efficiency and Economy

Resolved by the Assembly of the State of California, That the Assembly Interim Committee on Governmental Efficiency and Economy (created by House Resolution No. 160, 1953 Regular Session), in addition to the other studies required to be made by it, is hereby authorized and directed to study the State Housing Act, including the administration, operation, effect and needed revision thereof, and all matters relevant thereto, and to report thereon to the Assembly, including in the report its recommendations for appropriate legislation.

Resolution read, as amended.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Burke, Caldecott, Casey, Chapel, Clarke, Collier, Conrad, Cooke, Creedon, Dahl, Davis, Dills, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, Maloney, Masterson, McCollister, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Shell, Smith, Stewart, Thomas, Tomlinson, and Weinberger—62.

NOES—None.

SECOND READING OF SENATE BILLS

Senate Concurrent Resolution No. 15—Relative to thanking Portugal for its gift to the State of a statue of Cabrillo.

Resolution read.

Consideration of Committee Amendments

The following amendments were proposed by the Committee on Rules:

Amendment No. 1

On page 1, line 20, of the printed resolution, strike out "Park", and insert "*Monument*".

Amendment No. 2

On page 1, line 22, strike out "park", and insert "*monument*".

Amendments read, and adopted.

Resolution ordered reprinted, engrossed, and to be re-referred to the Committee on Rules.

THIRD READING OF ASSEMBLY BILLS

Assembly Concurrent Resolution No. 20—Relative to a memorial honoring H. A. Van Norman, E. F. Scattergood, and W. B. Mathews.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Conrad, Cooke, Dahl, Davis, Dills, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, Maloney, Masterson, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Ross, Shaw, Shell, Smith, Stewart, Thomas, and Weinberger—57.

NOES—None

Resolution ordered transmitted to the Senate.

Assembly Joint Resolution No. 6—Relative to memorializing Congress to appropriate the necessary funds to widen and deepen the entrance channel to Mission Bay Harbor.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Conrad, Cooke, Creedon, Dahl, Davis, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Luckel, Charles W. Lyon, Maloney, Masterson, McCollister, McMillan, Meyers, Miller, Morris, Munnell, Ross, Rumford, Shaw, Shell, Smith, Stewart, Thomas, Tomlinson, and Weinberger—58.

NOES—None.

Resolution ordered transmitted to the Senate.

Request for Unanimous Consent That Assembly Joint Resolution No. 7

Hold Place on File

Mr. Patterson asked for, and was granted, unanimous consent that Assembly Joint Resolution No. 7 be passed on file, and hold its place on file on the next legislative day.

THIRD READING OF SENATE BILLS

Senate Bill No. 3—An act to amend Section 3152 of the Business and Professions Code, relating to optometry, to take effect immediately.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Chapel, Clarke, Cloyed, Collier, Conrad, Cooke, Creedon, Dahl, Davis, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McMillan, Meyers, Miller, Morris, Munnell, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stewart, Thomas, Tomlinson, and Weinberger—64.

NOES—None.

Bill ordered transmitted to the Senate.

Senate Concurrent Resolution No. 14—Relative to the acquisition and development of Hearst Castle at San Simeon, California.

Resolution read.

Demand for Previous Question

Messrs. Thomas J. Doyle, Luckel, Hobbie, Backstrand, and Caldecott demanded the previous question.

Demand for previous question sustained.

The question being on the adoption of Senate Concurrent Resolution No. 14.

Point of Order

Mr. Dunn arose to the following point of order: That Mr. Tomlinson's time has expired.

Ruling by Speaker

Speaker pro Tempore Maloney ruled the point of order well taken.

**Request for Unanimous Consent That Additional Time
Be Granted Mr. Tomlinson**

Mr. Munnell asked for unanimous consent that 30 seconds additional time be granted Mr. Tomlinson.

Mr. Hinckley withheld unanimous consent.

Motion to Grant Additional Time

Mr. Munnell moved that Mr. Tomlinson be granted additional time.

Mr. Elliott seconded the motion.

Motion lost.

The question being on the adoption of Senate Concurrent Resolution No. 14.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloved, Collier, Collins, Conrad, Coolidge, Crendon, Dahl, Davis, Dills, Dolwig, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Nielsen, Patterson, Porter, Ross, Rumford, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—65.

NOES—Lowrey—1.

Resolution ordered transmitted to the Senate.

Senate Concurrent Resolution No. 16—Relative to memorializing Judge William Maxwell Conley.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Caldecott, Casey, Chapel, Clarke, Cloved, Collier, Collins, Conrad, Coolidge, Crendon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, and Weinberger—69.

NOES—None.

Resolution ordered transmitted to the Senate.

Senate Concurrent Resolution No. 17—Relative to approving certain amendments to the charter of the City of Marysville, a municipal corporation in the County of Yuba, State of California, voted for and ratified by the qualified electors of said city at a special municipal charter amendment election held therein on the eighteenth day of January, 1954.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Caldecott, Casey, Chapel, Clarke, Cloved, Collier, Collins, Conrad, Cooke, Coolidge, Crendon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller,

Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, and Weinberger—71.
NOES—None.

Resolution ordered transmitted to the Senate.

Senate Bill No. 5—An act to amend Section 6651 of the Welfare and Institutions Code, relating to charges for the care and treatment of patients of state hospitals for the mentally ill in the Department of Mental Hygiene, and declaring the urgency thereof, to take effect immediately.

Bill read third time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Allen, Backstrand, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Caldecott, Casey, Chapel, Clarke, Cloved, Collier, Collins, Conrad, Cooke, Crendon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, and Weinberger—66
NOES—None

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Caldecott, Casey, Chapel, Clarke, Cloved, Collier, Collins, Conrad, Cooke, Crendon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, and Weinberger—66
NOES—None.

Bill ordered transmitted to the Senate.

MEMBERS EXCUSED

Mr. Lincoln asked for, and was granted, unanimous consent that Mr. Silliman be excused, for the balance of the legislative day, and that his per diem be waived; and that Mr. Brown be excused for the balance of the legislative day, because of legislative business elsewhere.

RECESS

At 12.15 p.m., on motion of Mr. Levering, the Assembly recessed until 4.35 p.m.

REASSEMBLED

At 4.35 p.m., the Assembly reconvened.

Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 26, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate amended, and on this day passed, as amended:

Assembly Bill No. 1

And respectfully requests your honorable body to concur in said amendments.

J. A. BEEK, Secretary of the Senate

By L. RICHARDS, Assistant Secretary

Above bill ordered to unfinished business file.

UNFINISHED BUSINESS (BY UNANIMOUS CONSENT)**CONSIDERATION OF SENATE AMENDMENTS**

Assembly Bill No. 1—An act making appropriations for the support of the Government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately.

The question being: Shall the Assembly concur in the following Senate amendments to Assembly Bill No. 1?

(Item 10.5)

Amendment No. 1

On page 2, of the printed bill, as amended in the Assembly, strike out lines 43 to 49, inclusive.

(Item 38)

Amendment No. 2

On page 6, line 11, strike out "38,641", and insert "38,291".

Amendment No. 3

On page 6, line 15, strike out "13,741", and insert "13,391".

Amendment No. 4

On page 6, line 17, strike out "38,641", and insert "38,291".

(Item 39)

Amendment No. 5

On page 6, line 23, strike out "5,677,366", and insert "5,701,794".

Amendment No. 6

On page 6, line 29, strike out "4,523,316", and insert "4,532,148".

Amendment No. 7

On page 6, line 31, strike out "1,720,669", and insert "1,736,265".

Amendment No. 8

On page 6, line 33, strike out "6,243,985", and insert "6,268,413".

Amendment No. 9

On page 6, line 39, strike out "5,677,366", and insert "5,701,794".

(Item 43)

Amendment No. 10

On page 7, line 24, strike out "109,030", and insert "108,030".

Amendment No. 11

On page 7, line 29, strike out "49,351", and insert "48,351".

Amendment No. 12

On page 7, line 33, strike out "110,974", and insert "109,974".

Amendment No. 13

On page 7, line 37, strike out "109,030", and insert "108,030".

(Item 44)

Amendment No. 14

On page 7, line 43, strike out "75,674", and insert "74,674".

(Item 49)

Amendment No. 15

On page 8, line 28, strike out "1,637,083", and insert "1,622,801".

Amendment No. 16

On page 8, line 34, strike out "1,160,342", and insert "1,146,060".

Amendment No. 17

On page 8, line 39, strike out "1,703,143", and insert "1,688,861".

Amendment No. 18

On page 8, line 48, strike out "1,637,083", and insert "1,622,801".

(Item 50)

Amendment No. 19

On page 9, line 8, strike out "711,917", and insert "666,710".

Amendment No. 20

On page 9, line 14, strike out "483,452", and insert "437,845".

Amendment No. 21

On page 9, line 19, strike out "718,317", and insert "672,710".

Amendment No. 22

On page 9, line 21, strike out "6,400", and insert "6,000".

Amendment No. 23

On page 9, line 23, strike out "711,917", and insert "666,710".

(Item 52)

Amendment No. 24

On page 9, line 30, strike out "3,268,408", and insert "3,259,723".

Amendment No. 25

On page 9, line 36, strike out "2,313,919", and insert "2,305,234".

Amendment No. 26

On page 9, line 41, strike out "3,688,656", and insert "3,679,971".

Amendment No. 27

On page 10, line 5, strike out "3,268,408", and insert "3,259,723".

(Item 54)

Amendment No. 28

On page 10, line 13, strike out "2,719,677", and insert "2,712,097".

Amendment No. 29

On page 10, line 19, strike out "1,733,201", and insert "1,725,621".

Amendment No. 30

On page 10, line 24, strike out "2,977,617", and insert "2,970,037".

Amendment No. 31

On page 10, line 35, strike out "2,719,677", and insert "2,712,097".

(Item 56)

Amendment No. 32

On page 10, line 41, strike out "4,517,091", and insert "4,513,059".

Amendment No. 33

On page 10, line 47, strike out "2,733,824", and insert "2,729,792".

Amendment No. 34

On page 10, line 52, strike out "4,912,261", and insert "4,908,229".

Amendment No. 35

On page 11, line 15, strike out "4,517,091", and insert "4,513,059".

(Item 57)**Amendment No. 36**

On page 11, line 18, strike out "2,594,890", and insert "2,591,160".

Amendment No. 37

On page 11, line 24, strike out "1,665,746", and insert "1,662,016".

Amendment No. 38

On page 11, line 29, strike out "2,881,965", and insert "2,878,235".

Amendment No. 39

On page 11, line 39, strike out "2,594,890", and insert "2,591,160".

(Item 59)**Amendment No. 40**

On page 11, line 46, strike out "2,207,149", and insert "2,202,737".

Amendment No. 41

On page 12, line 3, strike out "1,514,719", and insert "1,510,307".

Amendment No. 42

On page 12, line 8, strike out "2,245,449", and insert "2,241,037".

Amendment No. 43

On page 12, line 14, strike out "2,207,149", and insert "2,202,737".

(Item 60)**Amendment No. 44**

On page 12, line 17, strike out "711,835", and insert "707,941".

Amendment No. 45

On page 12, line 23, strike out "484,319", and insert "480,425".

Amendment No. 46

On page 12, line 28, strike out "730,010", and insert "726,116".

Amendment No. 47

On page 12, line 36, strike out "711,835", and insert "707,941".

(Item 68)**Amendment No. 48**

On page 14, line 5, strike out "622,891", and insert "619,487".

Amendment No. 49

On page 14, line 11, strike out "473,151", and insert "469,747".

Amendment No. 50

On page 14, line 15, strike out "636,091", and insert "632,687".

Amendment No. 51

On page 14, line 19, strike out "622,891", and insert "619,487".

(Item 70)**Amendment No. 52**

On page 14, line 27, strike out "943,683", and insert "940,345".

Amendment No. 53

On page 14, line 32, strike out "682,082", and insert "678,744".

Amendment No. 54

On page 14, line 36, strike out "958,803", and insert "955,465".

Amendment No. 55

On page 14, line 40, strike out "943,683", and insert "940,345".

(Item 74)**Amendment No. 56**

On page 15, line 37, strike out "841,479", and insert "835,023".

Amendment No. 57

On page 15, line 44, strike out "680,370", and insert "676,214".

Amendment No. 58

On page 15, line 46, strike out "187,102", and insert "184,802".

Amendment No. 59

On page 15, line 48, strike out "867,472", and insert "861,016".

Amendment No. 60

On page 16, line 8, strike out "841,479", and insert "835,023".

(Item 75)**Amendment No. 61**

On page 16, line 11, strike out "778,065", and insert "756,257".

Amendment No. 62

On page 16, line 17, strike out "545,931", and insert "524,123".

Amendment No. 63

On page 16, line 21, strike out "787,895", and insert "766,087".

Amendment No. 64

On page 16, line 26, strike out "778,065", and insert "756,257".

(Item 76)**Amendment No. 65**

On page 16, line 29, strike out "1,525,545", and insert "1,486,893".

Amendment No. 66

On page 16, line 36, strike out "1,215,905", and insert "1,177,253".

Amendment No. 67

On page 16, line 40, strike out "1,603,475", and insert "1,564,823".

Amendment No. 68

On page 16, line 46, strike out "1,525,545", and insert "1,486,893".

(Item 77)**Amendment No. 69**

On page 16, line 49, strike out "620,683", and insert "618,241".

Amendment No. 70

On page 17, line 3, strike out "468,478", and insert "466,036".

Amendment No. 71

On page 17, line 7, strike out "626,963", and insert "624,521".

Amendment No. 72

On page 17, line 11, strike out "620,683", and insert "618,241".

(Item 78)**Amendment No. 73**

On page 17, line 14, strike out "633,587", and insert "634,101".

Amendment No. 74

On page 17, line 21, strike out "143,977", and insert "144,491".

Amendment No. 75

On page 17, line 23, strike out "644,647", and insert "645,161".

Amendment No. 76

On page 17, line 27, strike out "633,587", and insert "634,101".

(Item 79)**Amendment No. 77**

On page 17, line 35, strike out "2,417,194", and insert "2,467,194".

Amendment No. 78

On page 17, line 45, strike out "638,759", and insert "688,759".

Amendment No. 79

On page 17, line 48, strike out "2,625,764", and insert "2,675,764".

Amendment No. 80

On page 18, line 10, strike out "2,417,194", and insert "2,467,194"

(Item 82)**Amendment No. 81**

On page 18, line 32, strike out "646", and insert "500".

(Item 95)**Amendment No. 82**

On page 24, line 35, strike out "3,710,484", and insert "3,513,958".

Amendment No. 83

On page 24, line 43, strike out "3,662,349", and insert "3,485,966"

Amendment No. 84

On page 24, line 45, strike out "591,793", and insert "547,770".

Amendment No. 85

On page 24, line 47, strike out "4,254,142", and insert "4,033,736".

Amendment No. 86

On page 25, line 7, strike out "490,709", and insert "466,829".

Amendment No. 87

On page 25, line 14, strike out "3,710,484", and insert "3,513,958".

(Item 97)**Amendment No. 88**

On page 26, line 10, strike out "289,005", and insert "275,681".

Amendment No. 89

On page 26, line 33, strike out "103,114", and insert "116,438".

Amendment No. 90

On page 26, line 37, strike out "289,005", and insert "275,681".

(Item 107)**Amendment No. 91**

On page 29, line 35, strike out "181,616", and insert "196,616".

Amendment No. 92

On page 29, line 39, strike out "49,525", and insert "64,525".

Amendment No. 93

On page 29, line 41, strike out "181,616", and insert "196,616".

(Item 108)**Amendment No. 94**

On page 29, line 43, strike out "58,026,714", and insert "56,902,714"

(Item 113)**Amendment No. 95**

On page 30, line 17, strike out "2,310,510", and insert "2,233,164".

Amendment No. 96

On page 30, line 24, strike out "1,841,401", and insert "1,780,834".

Amendment No. 97

On page 30, line 26, strike out "541,698", and insert "533,764".

Amendment No. 98

On page 30, line 28, strike out "2,383,099", and insert "2,314,598".

Amendment No. 99

On page 30, line 33, strike out "10,993", and insert "19,838".

Amendment No. 100

On page 30, line 44, strike out "2,310,510", and insert "2,233,164".

(Item 117)**Amendment No. 101**

On page 31, line 51, strike out "11,493", and insert "20,338".

(Item 120)**Amendment No. 102**

On page 32, line 10, strike out "13,376,520", and insert "13,372,220".

Amendment No. 103

On page 32, line 20, strike out "1,893,521", and insert "1,889,221".

Amendment No. 104

On page 32, line 23, strike out "13,829,599", and insert "13,825,299".

Amendment No. 105

On page 32, line 33, strike out "13,376,520", and insert "13,372,220".

(Item 124)**Amendment No. 106**

On page 33, line 13, strike out "5,728,163", and insert "5,703,163".

Amendment No. 107

On page 33, line 24, strike out "2,014,808", and insert "1,989,808".

Amendment No. 108

On page 33, line 26, strike out "8,404,526", and insert "8,379,526".

Amendment No. 109

On page 33, line 45, strike out "5,728,163", and insert "5,703,163".

(Item 141)**Amendment No. 110**

On page 36, line 33, strike out "4,408,624", and insert "4,388,476".

Amendment No. 111

On page 36, line 35, strike out "3,704,075", and insert "3,685,115".

Amendment No. 112

On page 36, line 37, strike out "704,549", and insert "703,361".

Amendment No. 113

On page 36, line 39, strike out "4,408,624", and insert "4,388,476".

(Item 144)**Amendment No. 114**

On page 38, line 5, strike out "5,443,188", and insert "5,396,372".

Amendment No. 115

On page 38, line 13, strike out "4,506,730", and insert "4,478,112".

Amendment No. 116

On page 38, line 15, strike out "1,008,205", and insert "990,007".

Amendment No. 117

On page 38, line 17, strike out "5,514,935" and insert "5,468,119".

Amendment No. 118

On page 38, line 27, strike out "5,443,188", and insert "5,396,372".

(Item 152)

Amendment No. 119

On page 40, line 38, strike out "843,486", and insert "863,921".

Amendment No. 120

On page 40, line 40, strike out "594,096", and insert "611,880".

Amendment No. 121

On page 40, line 42, strike out "249,390", and insert "252,041".

Amendment No. 122

On page 40, line 44, strike out "843,486", and insert "863,921".

(Item 154)

Amendment No. 123

On page 41, line 11, strike out "3,222,896", and insert "3,202,727".

Amendment No. 124

On page 41, line 18, strike out "2,855,747", and insert "2,840,027".

Amendment No. 125

On page 41, line 20, strike out "905,569", and insert "901,120".

Amendment No. 126

On page 41, line 22, strike out "3,761,316", and insert "3,741,147".

Amendment No. 127

On page 41, line 30, strike out "3,222,896", and insert "3,202,727".

(Item 174)

Amendment No. 128

On page 46, line 44, strike out "3,669,037", and insert "3,609,682".

Amendment No. 129

On page 47, line 3, strike out "2,742,204", and insert "2,682,849".

Amendment No. 130

On page 47, line 7, strike out "3,739,192", and insert "3,679,837".

Amendment No. 131

On page 47, line 13, strike out "3,669,037", and insert "3,609,682".

(Item 175)

Amendment No. 132

On page 47, line 15, strike out "2,335,599", and insert "2,296,013".

Amendment No. 133

On page 47, line 20, strike out "1,820,151", and insert "1,780,565".

Amendment No. 134

On page 47, line 24, strike out "2,418,204", and insert "2,378,708".

Amendment No. 135

On page 47, line 28, strike out "2,335,599", and insert "2,296,013".

(Item 176)

Amendment No. 136

On page 47, line 30, strike out "4,942,976", and insert "4,856,320".

Amendment No. 137

On page 47, line 37, strike out "3,871,548", and insert "3,784,892".

Amendment No. 138

On page 47, line 41, strike out "5,009,602", and insert "4,922,946".

Amendment No. 139

On page 47, line 47, strike out "4,942,976", and insert "4,856,320".

(Item 183)

Amendment No. 140

On page 49, line 45, strike out "6,843,399", and insert "6,777,709".

Amendment No. 141

On page 50, line 3, strike out "3,834,317", and insert "3,808,487".

Amendment No. 142

On page 50, line 5, strike out "3,199,674", and insert "3,159,814".

Amendment No. 143

On page 50, line 7, strike out "7,033,991", and insert "6,968,301".

Amendment No. 144

On page 50, line 21, strike out "6,843,399", and insert "6,777,709".

(Item 190)

Amendment No. 145

On page 51, line 40, strike out "2,000,709", and insert "2,002,707".

Amendment No. 146

On page 51, line 44, strike out "2,764,269", and insert "2,766,267".

Amendment No. 147

On page 51, line 48, strike out "—1,534,061", and insert "1,536,059".

(Item 191)

Amendment No. 148

On page 52, line 15, strike out "1,534,061", and insert "1,536,059".

(Item 194)

Amendment No. 149

On page 52, line 49, strike out "9,439,217", and insert "9,400,105".

Amendment No. 150

On page 53, line 8, strike out "8,098,509", and insert "8,059,397".

Amendment No. 151

On page 53, line 12, strike out "11,547,098", and insert "11,507,986".

Amendment No. 152

On page 53, line 30, strike out "9,439,217", and insert "9,400,105".

(Item 202)

Amendment No. 153

On page 54, line 46, strike out "450,140", and insert "447,562".

Amendment No. 154

On page 54, line 50, strike out "164,932", and insert "162,354".

Amendment No. 155

On page 54, line 52, strike out "450,140", and insert "447,562".

(Item 205)

Amendment No. 156

On page 55, line 29, strike out "65,922", and insert "43,246".

Amendment No. 157

On page 55, line 35, strike out "42,436", and insert "28,864".

Amendment No. 158

On page 55, line 37, strike out "25,742", and insert "16,638".

Amendment No. 159

On page 55, line 39, strike out "68,178", and insert "45,502".

Amendment No. 160

On page 55, line 45, strike out "65,922", and insert "43,246".

(Item 205.5)

Amendment No. 161

On page 55, line 47, after "Resources," insert "payable from the Soil Conservation Equipment Revolving Fund,".

(Item 247)

Amendment No. 162

On page 65, line 26, strike out "1,788,542", and insert "1,784,892".

Amendment No. 163

On page 65, line 38, strike out "492,506", and insert 488,856".

Amendment No. 164

On page 65, line 42, strike out "2,002,013", and insert "1,998,363".

Amendment No. 165

On page 65, line 51, strike out "1,788,542", and insert "1,784,892".

(Item 249)

Amendment No. 166

On page 66, line 35, after "Code," strike out "including a determination".

Amendment No. 167

On page 66, strike out all of lines 36 through 41, inclusive.

Amendment No. 168

On page 66, line 42, strike out "counties".

Amendment No. 169

On page 66, line 50, strike out "767,056", and insert "677,056".

Amendment No. 170

On page 67, line 3, strike out "Counties of Siskiyou,".

Amendment No. 171

On page 67, strike out all of lines 4 and 5 and insert "County of Plumas".

Amendment No. 172

On page 67, line 7, strike out "not".

Amendment No. 173

On page 67, line 13, strike out "286,895", and insert "90,000".

Amendment No. 174

On page 67, after line 13, insert
 "(c) The determination of the ultimate water needs of the Counties of Siskiyou, Shasta, Modoc, Trinity, Yuba, Tehama, Glenn, Colusa, Lake, Yolo and Sutter, and those portions of the Counties of Butte, Lassen, and Sierra not in the Feather River Drainage Area, predicated upon the full development of all natural resources in those counties, payable from the funds appropriated by Item 428.5 of the Budget Act of 1952----- 286,895".

Amendment No. 175

On page 67, line 28, strike out "(b)", and insert "(c)".

(Item 252.5)

Amendment No. 176

On page 68, strike out lines 2 to 16, inclusive

(Item 254.5)

Amendment No. 177

On page 68, between lines 40 and 41, insert
 "254.5—For support of the California Klamath River Commission, payable from the unexpended and unencumbered balance of the appropriation made by Item 428.5 of the Budget Act of 1952--- 25,000".

(Item 255)

Amendment No. 178

On page 68, line 43, strike out "183,095", and insert "178,945".

Amendment No. 179

On page 68, line 47, strike out "80,132", and insert "75,982".

Amendment No. 180

On page 68, line 49, strike out "183,095", and insert "178,945".

(Item 256)

Amendment No. 181

On page 68, strike out lines 50 and 51.

(Item 257)

Amendment No. 182

On page 69, line 3, strike out "180,932", and insert "179,632".

Amendment No. 183

On page 69, line 10, strike out "39,094", and insert "37,794".

Amendment No. 184

On page 69, line 12, strike out "235,732", and insert "234,432".

Amendment No. 185

On page 69, line 17, strike out "180,932", and insert "179,632".

(Item 263)

Amendment No. 186

On page 70, line 3, strike out "2,065,761", and insert "2,062,293".

Amendment No. 187

On page 70, line 11, strike out "2,348,069", and insert "2,343,367".

Amendment No. 188

On page 70, line 13, strike out "722,495", and insert "722,177".

Amendment No. 189

On page 70, line 15, strike out "3,070,564", and insert "3,065,544".

Amendment No. 190

On page 70, line 18, strike out "1,004,803", and insert "1,003,251".

Amendment No. 191

On page 70, line 20, strike out "2,065,761", and insert "2,062,293".

(Item 264)

Amendment No. 192

On page 70, line 23, strike out "88,103", and insert "75,857".

Amendment No. 193

On page 70, line 25, strike out "55,111", and insert "46,135".

Amendment No. 194

On page 70, line 27, strike out "32,992", and insert "29,722".

Amendment No. 195

On page 70, line 29, strike out "88,103", and insert "75,857".

(Item 265)

Amendment No. 196

On page 70, line 35, strike out "317,873", and insert "312,725".

Amendment No. 197

On page 70, line 40, strike out "253,467", and insert "248,319".

Amendment No. 198

On page 70, line 44, strike out "334,873", and insert "329,725".

Amendment No. 199

On page 70, line 50, strike out "317.873", and insert "312,725"

(Item 277)

Amendment No. 200

On page 73, line 7, strike out "70,155", and insert "117,855".

Amendment No. 201

On page 73, strike out lines 12 and 13.

Amendment No. 202

On page 73, line 14, strike out "(e)", and insert "(d)".

Amendment No. 203

On page 73, after line 19, insert

"(e) Fair and Exposition Fund any moneys available for capital outlay
for fair purposes under paragraph (c) of Section 19626 of the
Business and Professions Code----- 50,000".

Amendment No. 204

On page 73, line 24, strike out "736", and insert "936".

Amendment No. 205

On page 74, line 7, strike out "70,155", and insert "117,855".

(Item 305.5)

Amendment No. 206

On page 79, strike out lines 39 to 41, inclusive.

(Item 306.5)

Amendment No. 207

On page 80, strike out lines 2 to 10, inclusive.

(Item 309.5)

Amendment No. 208

On page 80, strike out lines 27 to 29, inclusive.

(Item 311.5)

Amendment No. 209

On page 80, strike out lines 45 through 47, inclusive; and on page 81, strike out lines 2 through 7, inclusive.

(Item 313)

Amendment No. 210

On page 81, line 15, strike out "70,900", and insert "49,150".

(Item 313.5)

Amendment No. 211

On page 81, strike out lines 16 to 27, inclusive.

(Item 314.5)

Amendment No. 212

On page 81, strike out all of lines 37 to 48, inclusive.

(Item 316.5)

Amendment No. 213

On page 82, strike out lines 19 to 21, inclusive.

(Item 318.5)

Amendment No. 214

On page 82, strike out lines 39 to 41, inclusive.

(Item 320.5)

Amendment No. 215

On page 83, strike out lines 13 to 35, inclusive.

(Item 325.5)

Amendment No. 216

On page 84, strike out lines 16 to 24, inclusive.

(Item 329)

Amendment No. 217

On page 85, line 29, strike out "362,150", and insert "347,150".

(Item 331.5)

Amendment No. 218

On page 86, strike out lines 2 to 52, inclusive; and on page 87, strike out lines 2 to 31, inclusive.

(Item 332)

Amendment No. 219

On page 87, line 40, strike out "134,490", and insert "67,400".

Amendment No. 220

On page 87, strike out lines 46 and 47.

Amendment No. 221

On page 87, line 49, strike out "134,490", and insert "67,400".

(Item 361.1)

Amendment No. 222

On page 92, strike out lines 34 to 51, inclusive.

(Item 364.5)

Amendment No. 223

On page 94, strike out lines 6 to 12, inclusive.

(Item 370)

Amendment No. 224

On page 95, line 29, strike out "12,645,837", and insert "12,639,087".

(Item 371)

Amendment No. 225

On page 95, line 39, strike out "38,912,723", and insert "30,610,931".

(Item 372)

Amendment No. 226

On page 95, line 49, strike out "4,113,000", and insert "3,848,885".

(Item 381)

Amendment No. 227

On page 98, line 40, strike out "700,000", and insert "400,000".

Amendment No. 228

On page 98, line 41, after "assistance", insert "to cities, counties, cities and counties, and local hospital districts".

Amendment No. 229

On page 98, lines 42 and 43, strike out "by hospitals, including public and non-profit hospitals".

(Item 246.5)

Amendment No. 230

On page 100, strike out lines 15 to 27, inclusive

(Sec. 2.1)

Amendment No. 231

On page 102, after line 41, insert

"SEC. 2.1. The unencumbered balance of the Department of Employment Contingent Fund, excluding sums specifically appropriated for the support of the department from said fund for the ensuing fiscal year is hereby appropriated for transfer to the General Fund, such transfer to be made from time to time upon order of the State Controller."

(Sec. 3)

Amendment No. 232

On page 103, line 2, after the period, strike out "Any amount so"; and strike out lines 3 and 4.

(Sec. 5)

Amendment No. 233

On page 103, strike out lines 14 to 17, and insert "the Motor Vehicle Fund, \$14,083."

(Sec. 7.1)

Amendment No. 234

On page 103, between lines 26 and 27, insert
 "SEC 7.1 The funds appropriated by Chapter 1478 of the Statutes of 1951 and made available to carry out the purposes of Section 2 of that act, are reappropriated for that purpose and shall be available for expenditure without regard to fiscal years, subject to the matching provisions of Section 3 of said act."

(Sec. 16)

Amendment No. 235

On page 105, line 15, following "equipment", insert ", designs, working plans, and specifications"

Amendment No. 236

On page 105, line 21, following "equipment", insert ", designs, working plans, and specifications".

(Sec. 16.6)

Amendment No. 237

On page 106, line 4, strike out "3", and insert "5".

Amendment No. 238

On page 106, after line 6, insert "Passes are defined to be all admissions without payment, regardless of the purpose of the admission, except military personnel in uniform and children under twelve so long as the policy of admitting such persons without charge remains in effect."

The roll was called, and the Assembly refused to concur in Senate amendments to Assembly Bill No. 1 by the following vote:

AYES—Clark L. Bradley, Casey, Cloyed, Hansen, Hinckley, Hobbie, Lanterman, Charles W. Lyon, Masterson, Patterson, Smith, and Weinberger—12

NOES—Allen, Belotti, Berry, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Clarke, Collins, Cooke, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Lindsay, Luckel, LeRoy E. Lyon, Maloney, McCollister, McFall, McMillan, Meyers, Miller, Munnell, Nielsen, Ross, Shaw, Shell, and Tomlinson—48.

Appointment of Committee on Conference Concerning Assembly Bill No. 1

The Speaker pro Tempore announced the appointment of Messrs. Caldecott, Hinckley, and Henderson as a Committee on Conference concerning Assembly Bill No. 1.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 25, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 22

J. A. BEEK, Secretary of the Senate
 By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolution was read:

Senate Concurrent Resolution No. 22—Relative to the retirement of Gordon F. Irvine.

Request for Unanimous Consent

Mr. Dunn asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 22, at this time, without reference to committee or file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 22

Senate Concurrent Resolution No. 22—Relative to the retirement of Gordon F. Irvine.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Clarke, Collins, Cooke, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinekey, Hobbie, Kelly, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Ross, Shell, Smith, Tomlinson, and Weinberger—60

NOES—None.

Resolution ordered transmitted to the Senate.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 26, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Concurrent Resolution No. 15

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolution ordered on file.

SECOND READING OF SENATE BILLS (BY UNANIMOUS CONSENT)

Senate Bill No. 2—An act to amend Section 6359 5 of the Revenue and Taxation Code, relating to exemption from sales and use taxes.

Bill read second time, and ordered to third reading.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Jack Merchant of Crockett.

On request of Mr. Stewart, the usual courtesies of the Assembly for this day were unanimously extended to James G. Cage and Robert F. Fly of San Francisco.

On request of Mr. LeRoy E. Lyon, the usual courtesies of the Assembly for this day were unanimously extended to Neil Le Vecke of Anaheim.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Pierce of Roseville.

On request of Mr. Miller, the usual courtesies of the Assembly for this day were unanimously extended to Luther Odam of Sepulveda, William Ridgeway of Panorama City, and Harold Allen of San Fernando.

On request of Mr. Bulen, the usual courtesies of the Assembly for this day were unanimously extended to Cadet 2nd Lt. Joseph F. Welch, Cadet 2nd Lt. Arlie Thompson, and Cadet 2nd Lt. Phil Powers of the Oceanside Carlsbad School.

On request of Messrs. Evans and McMillan, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Oscar Rittmaster of Venice.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Bill Bickar and Lou Laurant of Pittsburg.

On request of Mr. Cooke, the usual courtesies of the Assembly for this day were unanimously extended to Robert A. Klassen of San Carlos.

On request of Mr. Luckel and the San Diego Delegation, the usual courtesies of the Assembly for this day were unanimously extended to William T. Elliott of San Diego.

On request of Miss Donahoe, Mr. Clarke, and the Los Angeles Delegation, the usual courtesies of the Assembly for this day were unanimously extended to Margaret M. Boyd of Los Angeles, Florence E. Allen of Santa Monica, and William Coleman of Merced.

On request of Mr. Patterson, the usual courtesies of the Assembly for this day were unanimously extended to Bob Bennett of Porterville.

On request of Mr. Evans, the usual courtesies of the Assembly for this day were unanimously extended to Daisy Storms, Lt. R. D. Whitely, J. W. Scheek, John W. Powers, and Mr. Baxter of Los Angeles.

On request of Mr. Backstrand, the usual courtesies of the Assembly for this day were unanimously extended to Carl Ernst of Riverside.

On request of Messrs. Ernest R. Geddes, McFall, and Henderson, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Florence Wilson of Arcadia, Mrs. Carol Robins of Fresno, and Mrs. Elna French of Lodi.

On request of Mr. Stewart, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. D. A. Odell of Pasadena.

On request of Mr. Collier, the usual courtesies of the Assembly for this day were unanimously extended to Jack Stinson of Eagle Rock and Wm. Elliott of San Diego.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to R. L. Stuck, teacher; Mrs. Virgil Groves, Mrs. Jean Painter, and Mrs. Charles Linton, adults; and the following pupils of the Farmington School: Shelia Hutchison, Elaine Reid, Nelda Sanders, Robert Silva, Robert Brink, Gary Vian, Sondra Groves, Norma Swan, Lanier Todd, David Smallwood, Donna Nichols, Richard Mobley, Jeff Bratton, Ted De Hoop, Adolf Kissinger, Carol Wainright, Peggy Elledge, Charline Riggs, Patricia Royer, Richard Stanfield, Dorothy Bonde, Ronald Tafuri, Cornelia Van Arnhem, and Lloyd Painter.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Doris Gasparini, teacher; Mr. and Mrs. Crum, Wm. Sepes, Mrs. Frank Bettencourt, Mrs. D. Lardes, and Mrs. J. Blackmon, parents; and the following pupils of the Hart-Ranson School: Ernest Nunes, William Paugh, Jon Beck, Alfred Bettencourt, Ed. Bettencourt, Richard Bettencourt, Ronald Machado, Rosalie Freddi, Arvona Wann, Joy Blackmon, Doris Mann, Mary Darcia,

Marilyn Essen, Donald Crum, John Wilson, Myrna Carraway, Dean Lardes, Yvonne Lambert, Roy Ellis, Bob Anderson, Bob Fickel, Nellie Williams, Betty George, Ray Gross, Wayne Fisher, Leta Mend, Patsy McGee, Cynthia Wend, and John Caelho.

On request of Mr. Allen, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. H. Gerow, Mrs. A. E. Moore, Mrs. Robert Olson, Mrs. Wayne Clevenger, Mrs. Charles Craycroft, Mrs. Jack Mortensen, Mrs. A. N. Johnston, Mrs. Larry Arnerich, Mrs. George Recordan, Mrs. E. H. Norolin, Mrs. Warren Crinklaw, Mrs. R. L. Morrow, Mrs. Jay Anderson, Mrs. John J. English, sponsors; and the following members of the Camp Fire Girls of the San Jose Area: Carol Sue Benton, Patricia Spotswood, Dian Hanson, Margaret Schmidt, Susan Spedding, Janet Hall, G'Ann Campbell, Barbara Poole, Elizabeth Oakes, Shirley Gerhardt, Terry Ann Frame, Sheryl Anne Olson, Gwendolyn Davies, Nina Moorhead, Rose Mary Parish, Julia Dahleen, Ginny Klamm, Judy Mayer, Diane Clevenger, Nancy Klotz, Lani Dahleen, Janice Perry, Beth Porter, Nancy Hamilton, Gail Wilson, Frances Wood, Janis Terada, Aileen Uchiyama, Betty Campbell, Judith Gerow, Sharon McElrov, Barbara Moore, Jeanne Gompertz, Pat Harper, Karen Roby, Susan Zalabak, Barbara Tully, Wynoma Ford, Carolyn Craycroft, Kathy Van Housen, Sandy Philley, Connie Mehlhoff, Mrs. H. L. Mehlhoff, Karron Gregory, Susan Inman, Tani Mortensen, Diane Gomes, Christine Johnston, Catherine Johnston, Elaine Ikemoto, Mary Lou Livengood, Jeanette Buchanon, Marylou Gangelosi, Marian Buckland, Sharon Johnson, Barbara Depew, Sandra Tittle, Leoda Arnerich, Coralene Haas, Marie Craig, Harleen Mead, Evelyn English, Patricia Sparacino, Dolores Hall, Shirley Hollingsworth, Mona Barnes, Judy Buickewood, Louetta Holman, Lynne Allen, Carol Vestal, Rosalie Ann Jurich, Mary Jane Jurich, Kathy Jillson, Gayle Stowers, Joanne Morrow, Gloria Bedal, Gerry Bozarth, Rochell Greeson, Cheryl Pucanilli, Linda Orlin, Sharon Saccomanno, Carole Anderson, Janice Nichols, Karen Shiraki, Linda Monroe, Ethel Campton, Nancy Marcuccio, Theodora Littleton, Victoria Philley, Pat Recordan, Stephanie Smith, Pamela Nowlin, Carol Sue Chaffin, Elizabeth Corey, Sally Sohm, and Joyce Crinklaw.

On request of Mr. Patterson, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Mabel Jorgensen, and Mrs. Belle Munoz, teachers; Mrs. Violet Davis, Mrs. Dorothy Maxwell, Mrs. Bee Hansen, Mr. Dan Hill, Mr. J. R. Dodson, Mrs. Grace Martin, and Mrs. Opal Davenport, adults; and the following pupils of the Arenal and Kettleman Schools: Leslie Davis, Charles Drewry, Marion Fitzgerald, Billy Hanson, Fernando Macias, Edwin Hill, James Thomas, Bonnie Baker, Sue Brooks, Helen Coburn, Ann Davenport, Sylvia Horner, Wilma Johnson, Mary Martin, Juana Rios, Calletana Rodriguez, Bobby Nell Rushing, Nancy Martin, Robert Roop, Ray Teague, and Paul Cordova.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to Graydon Frost, teacher; Fred Leach, adult; and the following pupils of Maxwell School: Richard Airozo, James Brown, Paul Polit, Arthur Martinez, Jeanette Ward,

Fred Leach, Jr., Carl Larson, Nancy Frost, Carolyn Finks, Susie Wells, Ronald Detlefsen, and James Lyon.

On request of Mr. Casey, the usual courtesies of the Assembly for this day were unanimously extended to Yvonne Yearian of Oakland, Catherine Dalbey of Rocklin, Georgia Friz of Piedmont, and Estelle Casey of Brawley.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Mabel H. Haver, Angelo F. Milani, and Maurice Pedro, teachers; Mesdames Hulcie Mallory, Ruth Martin, H. A. McCrory, Aaron McGlothlan, A. D. Mitchell, and Alfred Nascimento, adults; and the following pupils of the Tracy School: Bob Allen, Richard Dowell, Anna Lee Edwards, John Hart, Robert Machado, Juanita May Mallory, Bob Martin, Patricia Mayse, John McCrory, Betty McGlothlan, Lewis Menke, Kathy Mercer, Kathryn Miller, Charlotte Mitchell, Martha Moreno, Dolores Nascimento, Judy O'Niel, Gertrude Ottenstroer, Gary Patton, David Payne, Barbara Perry, Joyce Phillips, Barbara Plummer, Roland Reich, Lupe Rodriguez, Tommy Roy, Barbara Roza, Pat Stevens, LaGatha Toon, Victor Valencia, Gary Welch, and Kew Yip.

On request of Mr. Rumford, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Arlee S. Maier, Mrs. Frances P. France, and Frank E. Wylde, teachers; Mesdames Ida Thomas, Angelo Stanton, Sr., Elsie Rumford, Seda Suzuki, and Marie Warren, adults; and the following pupils of the Longfellow School: Barbara Bowser, Earline Coleman, Willie Clayton, Noreen Clark, Louis Cise, Joyce Earl, Joe Edwards, Alvin Florida, Ernest Franklin, Jeanne Franks, Lueraine Green, Dollie Grisby, Nikki Jacobs, Kathleen Kaneko, Rickey Labuzan, Robert Lavigne, Jeanne Nakamura, Carroll Pickett, Ronald Pursley, Henrietta Ray, Nolan Robinson, Elsie Rumford, Patricia Shepherd, Carol Suzuki, Teena Takahashi, Dennis Tominago, Arzetta Warren, Rosa Winston, Ronald Yoshimura, Oneta Lucky, Carl Adams, Kenneth Bartlow, Bettie Boykin, Albert Bursey, Fowler Connell, Eugene Crenshaw, Rose Forte, Maurice Haltom, Ellen Hashiguchi, Cherron Hensley, Lois Holdom, Thomas Holmes, Bruce Howard, Mary Johnson, Juanita Jones, Ruth Lyons, Angelo Stanton, Lee Stanton, Patricia Smith, Charles Thomas, LeMon Thompson, Alva Totty, Miyoko Uyeno, Harry Walker, Jessalyn Warren, Dorothy Wheat, Jesse McCallan, Gayle McWhorter, Francisco Moore, Ruth Ann Phill, Gregory Richardson, and Evelyn Richmond.

On request of Mr. Meyers and the San Francisco Delegation, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Roka Haswell, Don James, and Miss Carol Krase, teachers; and the following pupils of the Lawton School: Nancy Cox, Jeffrey Wilson, Sandra Morgan, George Langly, Claudia Guglielmane, Richard Buhner, Richard Ford, Judy Gordon, Norma Moncur, Leslie Fielder, Lynn Fielder, Mike Stafstrom, Cathy Smith, Bruce Pohoriles, Shari Houston, Phyllis Eggert, Emanuel Frejakis, Ronald Griffiths, Raymond Paul, Keith Demetrak, Terry Leviten, Sondra Schwarz, Patty Dunn, Katherine Betts, Dexter Bergounous, Mary Jane Felt, Douglas Staat, Daniel Allsman, Rosalie Sperling, Larry Levy, Dennis Marinos, Norma Bonilla, Milan Gonzalez, and Jeanette Pontacq.

On request of Mrs. Davis, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Ruth H. Lagier, Mrs. Jess Stanning, and Mrs. Ed Wilkerson, adults; and the following pupils of the Janesville School: Gerald Beckett, Sandra Frazier, Frederic Fritz, Phyllis Grooms, Joan Hicks, Alice Hite, Reta Jones, Terry Moore, Velda Reed, Dewayne Reid, Melvin Shaffer, James Trumbull, Edward Wilkerson, Bob Harris, Donna Hubbard, James Mann, Doris McElmurry, James Raines, Edward Reid, Charles Ritter, James Stanning, and Richard Trumbull

On request of Messrs. Kilpatrick and Thomas J. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. A. La Mont Smith of Sacramento and Mr. and Mrs. Fred Smith of Monterey Park

On request of Mr. Coolidge, the usual courtesies of the Assembly for this day were unanimously extended to David Kelly Wood of Santa Cruz.

On request of Mr. McFall, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Lacey, teacher; and the following pupils of the Greenwood School: Grace Tanaka, Adrianne Podesta, Anna Mae Wong, Sharon Minazzoli, Carmen Rivera, Lucy Rivera, Rose Marie Valadz, Lois Wong, Sandra McDonald, Raymond Luchetti, Vestal Gard, Raymond Vignolo, Bob Boggiano, Larry Garibaldi, Jerry C. Robbins, Jackie Bozzano, Harry Wong, Frankie Solari, David Lagomaresino, Doris Giovannoni, Glenda Ghio, Kathleen Celle, Bobby Hickman, and Paul Pope

On request of Mr. Marsh, the usual courtesies of the Assembly for this day were unanimously extended to Avery M. Blount of Tujunga.

On request of Mr. Meyers, the usual courtesies of the Assembly for this day were unanimously extended to the following members of the Steuben Society of America: George Stotz, National Secretary, and Mrs. Stotz and Mrs. Annie Winter of Somerville, New Jersey; Frederick Bauer of Sacramento; and Messrs. Adolph Schaumloeffel, Theodore Fischer and Louis T. Kruger of San Francisco.

On request of Mr. Patterson, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Herbert King of Kingsburg

On request of Mr. Clark L. Bradley, the usual courtesies of the Assembly for this day were unanimously extended to members of the Crittenden School of Mountain View.

On request of Mr. Tomlinson, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Wilnot Hughes of Santa Barbara.

On request of Mr. Meyers, the usual courtesies of the Assembly for this day were unanimously extended to Ben Renz, teacher and Rev. Carlton Spain, adults; and the following pupils of the Ripon School: Arnold Baron, Merlin Bledsoe, Ronald Brown, Gus Contrakis, Antonia Duarte, Ray Hay, Jerard Jensen, David Lewis, Joey Luis, Vaughn Medford, Norman Miller, Chico Munoz, Philip Retamoza, Donnie Risenhoover, Ralph Sand, Bob Shirley, William Sikma, Gene Sinarle, Robert Smith, Lawrence Solario, Robby Van Slyke, Clarence Winters, Patrick

Worley, Rae Lee Allen, Joyce Brooks, Peggy Burton, Patsy Cabral, Freda De Boer, Joan Eckhoff, Vicki Feagins, Betty Frietas, Jeannie Honorio, Barbara Hyde, Mary Jacobo, Dolores Lehr, Juanita Locke, Patricia Mayo, Janice Menshew, Isabel Olvera, Alice Shaw, Arlene Sheppard, Ruby Smith, Patty Thoms, Carolyn Whittle, Doris Winters, and Joanne Valadez.

On request of Mr. Belotti, the usual courtesies of the Assembly for this day were unanimously extended to Dr. Homer Balahanis of Arcata.

ADJOURNMENT

At 4.48 p.m., on motion of Mr. Levering, the Speaker pro Tempore declared the Assembly adjourned until 11 a.m., Monday, March 29, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

TWENTIETH LEGISLATIVE DAY

TWENTY-NINTH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Monday, March 29, 1954

The Assembly met at 11 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McColister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—78.

Quorum present.

Request for Unanimous Consent That Names of Members Attending Meeting of Committee on Conference Concerning Assembly Bill No. 1 Be Placed Upon Morning Roll Call

Mr. Erwin asked for, and was granted, unanimous consent that the names of all members attending the meeting of the Committee on Conference concerning Assembly Bill No. 1, at this time, be placed upon the morning roll call as follows:

Messrs. Caldecott, Hinckley, and Henderson.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O Holy Spirit, Divine Consoler, Grant us the gift of fortitude. Pour into our hearts that courage and valor that will enable us to meet the problems of our daily life with the firmness and strength of purpose required in a soldier of Christ. Help us to withstand the attacks of Thy enemies that having fought the good fight, we might receive the reward promised to those who remain faithful to Thy divine commands. Through Christ our Lord.—AMEN.

PLEDGE OF ALLEGIANCE TO THE FLAG

Upon request of Speaker Silliman, the Assembly then gave the pledge of allegiance to the Flag.

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Clarke, further reading of the Journal of the previous legislative day was dispensed with.

LEAVE OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Cloyd.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 26, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 7

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above resolution ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 26, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate appointed Senators Hulse, J. Howard Williams, and McBride as a Committee on Conference concerning:

Assembly Bill No. 1—An act making appropriations for the support of the Government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately.

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

SENATE CHAMBER, SACRAMENTO, March 26, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Joint Resolution No. 9

Senate Joint Resolution No. 10

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolutions were read:

Senate Joint Resolution No. 9—Relative to memorializing the President of the United States for the dedication of the Nation's Christmas Tree as a national shrine and for the issuance of a Nation's Christmas Tree stamp.

Referred to Committee on Rules.

Senate Joint Resolution No. 10—Relative to survey of small craft harbors.

Referred to Committee on Rules.

Speaker pro Tempore Presiding

At 11.06 a.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

**CONSIDERATION OF DAILY FILE
THIRD READING OF ASSEMBLY BILLS**

Assembly Joint Resolution No. 7—Relative to the establishment of the Air Force Academy in California.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Wallis W. Bradley, Brown, Bulen, Burke, Casey, Clarke, Cloved, Collier, Conrad, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hobbie, Kelly, Kilpatrick, Lanterman, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—64.

NOES—None

Resolution ordered transmitted to the Senate.

RESOLUTIONS

The following resolution was offered:

By Mr. Levering:

House Resolution No. 32

Resolved, That the Chief Clerk of the Assembly is hereby directed to take charge of arranging and preparing the bills, books, and all other records of the Assembly, and filing the same with the Secretary of State, as provided by law, subsequent to adjournment of the 1954 Regular Session of the Legislature; and shall have charge of indexing, correcting, comparing and proofreading, and otherwise preparing the Journal and the Final History of the Assembly of the 1954 Regular Session of the Legislature; such indexing, correcting, comparing, and proofreading of the Assembly Journals and Final History shall be performed by the State Printer under the direction of the Chief Clerk of the Assembly, making the information therein contained readily available for the use of the Members of the Legislature, state officers, and the general public, as a permanent record of the business transacted during the 1954 Regular Session. He shall also have charge of compiling, preparing, and having printed after adjournment, a final calendar of the legislative business of the 1954 Regular Session of the Legislature, said calendar to comprise a history of all bills introduced and their authors, the numbers that shall have become law; those that have been refused passage; an index to all measures introduced; and any and all such information as will provide a complete history of the session's business and a guide for the information of subsequent sessions of the Legislature.

When the final calendar is prepared, the Chief Clerk is directed to forward one copy of the Final History to each public library in the State which may apply for same, and one copy to each Member of the Assembly; and one copy of the complete unbound chapters to each Member of the Assembly; and be it further

Resolved, That the Chief Clerk is hereby authorized to employ such help as may be necessary to complete the aforesaid work of the Assembly and the same shall be compensated at a rate per diem not greater than that allowed them during the time the Legislature is in session; provided, however, that no compensation shall be allowed except for services actually performed in Sacramento, and the Chief Clerk is hereby directed to keep an accurate attendance record of all attaches so employed and certified by him to the State Controller as being entitled to compensation; and be it further

Resolved, That the State Controller is hereby authorized and directed to pay weekly compensation in such amounts and to such persons as may be certified to him by the Chief Clerk as being entitled to the same until the said work has been completed, and such sums shall be payable from the unexpended balance of the fund provided for the payment of officers and attaches of the Assembly.

Resolution read, and ordered referred to the Committee on Rules.

CONSIDERATION OF DAILY FILE (RESUMED)
THIRD READING OF ASSEMBLY BILLS (RESUMED)

Assembly Concurrent Resolution No. 15—Relative to Joint Rules of the Assembly and Senate.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Bulen, Burke, Casey, Clarke, Collier, Conrad, Cooke, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—63.

NOES—None.

Resolution ordered transmitted to the Senate.

THIRD READING OF SENATE BILLS

Senate Bill No. 2—An act to amend Section 6359.5 of the Revenue and Taxation Code, relating to exemption from sales and use taxes.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brown, Bulen, Casey, Chapel, Clarke, Cloyed, Conrad, Cooke, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—63.

NOES—None.

Bill ordered transmitted to the Senate.

**REQUEST FOR UNANIMOUS CONSENT TO EXPUNGE RECORD, AND
RESCIND ACTION ON RECESSING BUDGET SESSION UNTIL 2 P.M.**

Mr. Levering asked for, and was granted, unanimous consent to expunge the record, and rescind the action whereby the Assembly, at 11.14 a.m., recessed the Budget Session until 12.11 p.m., today.

REASSEMBLED

At 12.11 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

RECESS

At 12.12 p.m., on motion of Mr. Levering, the Assembly recessed until 2 p.m.

REASSEMBLED

At 2 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

REPORT OF COMMITTEE ON CONFERENCE

The following report of Committee on Conference was received, and read:

ASSEMBLY CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: The Committee on Conference concerning:

Assembly Bill No. 1 (As amended in Senate March 25, 1954)—An act making appropriations for the support of the Government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately.

Consisting of the undersigned members, has met, and reports that it has agreed to recommend the following:

That the amendments of the Senate be concurred in, and that the bill be further amended as follows:

(Item 5)**Amendment No. 1**

On page 2, line 29, of the printed bill, as amended in the Senate on March 25, 1954, strike out "653,000", and insert "905,000"

(Item 10.5)**Amendment No. 2**

On page 2, after line 42, insert

"10.5—For transfer in equal amounts to the Senate Contingent Fund and to the Assembly Contingent Fund from the money in the Fair and Exposition Fund available for capital outlay for fair purposes under subdivision (c) of Section 19626 of the Business and Professions Code ----- 20,000".

(Item 78)**Amendment No. 3**

On page 18, line 49, strike out "634,101", and insert "633,587".

Amendment No. 4

On page 19, line 6, strike out "144,491", and insert "143,977".

Amendment No. 5

On page 19, line 9, strike out "645,161", and insert "644,647".

Amendment No. 6

On page 19, line 14, strike out "634,101", and insert "633,587".

(Item 79)**Amendment No. 7**

On page 19, line 21, strike out "2,467,194", and insert "2,417,194".

Amendment No. 8

On page 19, line 31, strike out "688,759", and insert "638,759".

Amendment No. 9

On page 19, line 34, strike out "2,675,764", and insert "2,625,764".

Amendment No. 10

On page 19, line 43, strike out "2,467,194", and insert "2,417,194".

(Item 80)**Amendment No. 11**

On page 19, line 47, strike out "12,550", and insert "37,550".

(Item 113)**Amendment No. 12**

On page 32, line 12, strike out "2,233,164", and insert "2,260,510".

Amendment No. 13

On page 32, line 20, strike out "1,780,834", and insert "1,798,580".

Amendment No. 14

On page 32, line 23, strike out "533,764", and insert "543,364".

Amendment No. 15

On page 32, line 26, strike out "2,314,598", and insert "2,341,944".

Amendment No. 16

On page 32, line 44, strike out "2,233,164", and insert "2,260,510".

(Item 135.5)

Amendment No. 17

On page 37, lines 34 to 37, strike out "; provided, that any contracts for performing any survey or research project payable under this item shall be let on the basis of competitive bids".

(Item 147.1)

Amendment No. 18

On page 41, line 29, after "Marshal", insert a comma.

(Item 183)

Amendment No. 19

On page 52, line 29, strike out "6,777,709", and insert "6,790,261".

Amendment No. 20

On page 52, line 35, strike out "3,808,487", and insert "3,821,039".

Amendment No. 21

On page 52, line 41, strike out "6,968,301", and insert "6,980,853".

Amendment No. 22

On page 53, line 8, strike out "6,777,709", and insert "6,790,261".

(Item 190)

Amendment No. 23

On page 54, line 37, strike out the minus sign.

(Item 194)

Amendment No. 24

On page 56, line 19, strike out the minus sign.

(Item 246.5)

Amendment No. 25

On page 68, after line 36, insert

"246.5—For operation and maintenance of the ferry system between Benicia and Martinez, including costs of rehabilitation of said system and the cost of any insurance authorized by law therefore, in addition to any other moneys available for such purposes, payable from the State Highway Fund from funds available for the maintenance of state highways-----
Notwithstanding other provisions of this section, the amount made available by this item is available for payment of expenditures incurred during the 1953-54 and 1954-55 Fiscal Years."

60,000

(Item 252.5)

Amendment No. 26

On page 71, between lines 33 and 34, insert

"252.5—For the cost of any and all work necessary for the repair or restoration of the sea wall adjacent to the City of Redondo Beach, Department of Public Works, Division of Water Resources-----
payable from any money not otherwise appropriated in the Post-war Unemployment and Construction Fund, to be made available for expenditure by the department when moneys equal to the amount herein appropriated have been made available for expenditure by the department for that purpose from sources other than the State Treasury or funds of any agency which is a part of the executive department of the State Government and when a contract has been executed by which the City of Redondo Beach, and the County of Los Angeles, or either, agree to maintain said sea wall at the expense of the city, and county, or either. This item of appropriation is made upon the express condition that no state moneys will be appropriated at any time in the future for any work upon said sea wall."

150,000

(Item 257)

Amendment No. 27

On page 72, line 45, strike out "179,632", and insert "180,932".

Amendment No. 28

On page 73, line 6, strike out "37,794", and insert "39,094".

Amendment No. 29

On page 73, line 9, strike out "234,432", and insert "235,732".

Amendment No. 30

On page 73, line 15, strike out "179,632", and insert "180,932".

(Item 264)**Amendment No. 31**

On page 74, line 25, strike out "75,857", and insert "88,103".

Amendment No. 32

On page 74, line 28, strike out "46,135", and insert "55,111".

Amendment No. 33

On page 74, line 31, strike out "29,722", and insert "32,992".

Amendment No. 34

On page 74, line 34, strike out "75,857", and insert "88,103".

(Item 293)**Amendment No. 35**

On page 82, line 15, strike out "1,245,000", and insert "1,245,500".

(Item 304.1)**Amendment No. 36**

On page 83, line 46, insert

"304.1—For preliminary surveys, studies and plans, Department of Education, payable from the Capital Outlay and Savings Fund----- to be expended only for the planning of major construction, improvements, and repair at Chico State College, Fresno State College, Humboldt State College, Long Beach State College, Sacramento State College, San Diego State College, San Francisco State College, San Jose State College, and the California State Polytechnic College, provided that all such surveys, studies, and plans shall be limited to such expansion as is reasonably necessary to accommodate the anticipated increase in the attendance at such state colleges during the 10 year period, July 1, 1954, to June 30, 1964."

185,000

(Item 331.5)**Amendment No. 37**

On page 90, between lines 10 and 11, insert

"331.5—For the acquisition of a site and the development of a small craft harbor and recreation area at Playa del Rey, including the purchase of certain real property generally described as follows: That portion of the City of Los Angeles County of Los Angeles, State of California, and that portion of the unincorporated territory of said county, within the following described boundaries: Beginning at the intersection of the line of the mean high tide of the Pacific Ocean, with the southeasterly prolongation of the southeasterly line of that certain parcel of land shown as Jose de la Luz Machado 26 30835 acres, on map of those parts of the Rancho La Ballona, recorded in Book 3, pages 204 to 209, inclusive, of Miscellaneous Records, in the office of the recorder of said county; thence northeasterly along said southwesterly prolongation and said southeasterly line to the southwesterly boundary of Roosevelt Highway, 100 feet wide, as described in deed to said county recorded in Book 7188, page 367, of Official Records, in the office of said recorder; thence northwesterly along said southwesterly boundary to the northwesterly boundary of Culver Boulevard, as shown on County Surveyor's Map No. 7510, Sheet 2, on file in the office of the surveyor of said county; thence northeasterly along said northwesterly boundary of the southerly boundary of the Pacific Electric Railway right of way, formerly Santa Fe & Santa Monica Railway, as shown on County Surveyor's Map No. 6439, on file in the office of the surveyor of said county; thence westerly along said southerly boundary to its first intersection with the boundary of the City of Los Angeles as same existed on January 8, 1954; thence southwesterly along said boundary of the City of Los Angeles and following the same in all its various courses to the westerly boundary of Lot 5, Pradera Tract, as shown on map recorded in Book 16, page 38, of Maps, in the office of said recorder; thence southerly along said westerly boundary to said boundary of the City of Los

Angeles; thence southeasterly along said boundary of the City of Los Angeles and following the same in all its various courses to the southeasterly boundary of the Los Angeles County Flood Control Channel (Ballona Creek) 410 feet wide, as shown on County Surveyor's Map No. B-1124, Sheet 12 on file in the office of the surveyor of said county; thence southwesterly along said southeasterly boundary and following the same in all its various courses and curves to said line of the mean high tide of the Pacific Ocean; thence southeasterly along said last mentioned line to the point of beginning; to be expended without regard to fiscal years by the Department of Finance, payable from the State Lands Act Fund.

2,000,000

provided, that no expenditure shall be made from the appropriation made by this item until the release of all or a sufficient part of the money held in trust in the Special Deposit Fund or by the Treasurer of the United States as provided in Chapter 7 of the Statutes of 1951 and the subsequent payment thereof into the State Lands Act Fund; and provided further, that no part of this appropriation shall be expended until a mutually satisfactory agreement has been entered into by the Department of Finance and the County of Los Angeles providing for plans for development of the harbor and area and for the repayment to the State for deposit in the general fund by the county of the amount expended therefrom plus an amount specified by the Director of Finance to be in lieu of the interest which the State would receive if the money were to be invested by the State."

(Item 332)

Amendment No. 37A

On page 91, line 51, strike out "67,400", and insert "92,400".

On page 92, between lines 6 and 7, insert

"(d) Remodel hall of flowers ----- 25,000".

On page 92, line 11, strike out "67,400", and insert "92,400"

(Item 370)

Amendment No. 38

On page 99, line 48, strike out "12,639,087", and insert "12,824,087".

(Item 371)

Amendment No. 39

On page 100, line 8, strike out "30,610,931", and insert "27,369,821".

(Item 371)

Amendment No. 40

On page 100, strike out line 11, and insert "cation Code; such transfer shall be made from time to time by the State Controller to meet the requirements of the General Fund during the 1954-55 Fiscal Year; provided that from the unencumbered and unexpended balance of the appropriation made in Item 428.5 of the Budget Act of 1952 there is hereby reverted the sum of \$5,000,000. The reversion herein authorized from Item 428.5 of the Budget Act of 1952 shall not be deemed to constitute a change in the policy of the Legislature heretofore established with reference to the purchase of the Central Valley Project"

(Item 372)

Amendment No. 41

On page 100, line 19, strike out "3,848,885", and insert "3,993,000".

(Item 381.1)

Amendment No. 42

On page 103, after line 7, insert

"381.1—For augmentation of Item 381 by executive order of the Director of Finance if and when the Director of Public Health certifies that augmentation is required to meet a public health emergency— 150,000".

(Sec. 2.1)

Amendment No. 43

On page 107, strike out lines 7 to 12, inclusive, and insert

"Sec. 2.1—The unencumbered balance of the Department of Employment Contingent Fund which at any time during the 1954-55 fiscal year exceeds \$1,000,000 is hereby appropriated for transfer to the General Fund such transfer to be made from time to time upon order of the State Controller".

(Sec. 3)

Amendment No. 44

On page 107, strike out all of lines 13 to 19, inclusive.

(Sec. 5)

Amendment No. 45

On page 107, line 30, after "\$674," insert "and".

(Sec. 12)

Amendment No. 46

On page 108, line 47, insert "(f)".

(Sec. 16)

Amendment No. 47

On page 110, line 3, after "ther," insert "no major project for which appropriation is made hereunder regarding which the Director of Finance or his authorized representative requests review of working plans shall be put out to bid until the working plans therefore have been approved by the Department of Finance; provided further,".

(Sec. 16.6)

Amendment No. 48

On page 110, line 31, after "except", insert "admission to the grounds of exhibitors and persons actually employed at the fair and".

(Item 17.1)

Amendment No. 49

On page 3, line 30, after "of", insert "California".

HULSE
J. HOWARD WILLIAMS
McBRIDE

HINCKLEY
HENDERSON
CALDECOTT

Senate Committee on Conference

Assembly Committee on Conference

Report read.

Demand for Previous Question

Messrs. Evans, Conrad, Dickey, Lanterman, and Morris, demanded the previous question.

Demand for previous question sustained.

The question being on the adoption of the report of the Committee on Conference concerning Assembly Bill No. 1.

The roll was called, and the report adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyed, Collier, Conrad, Cooke, Creedon, Dahl, Davis, Dickey, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Erwin, Evans, Fleury, Henderson, Hineckley, Hobbie, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, McCollister, McFall, McGee, McMillan, Meyers, Morris, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—64

NOES—Coolidge, Dills, Dunn, Elliott, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Lowrey, Masterson, Miller, and Munnell—12

Explanation of Vote

This budget spends 81 million dollars over income, and makes up the difference from needed reserves rather than the 75 million dollar "Rainy Day Fund." Therefore I vote "No."

ERNEST R. GEDDES

**MOTION THAT REMARKS RELATIVE TO ASSEMBLY BILL NO. 1 BE
PRINTED IN JOURNAL**

Messrs. Thomas J. Doyle and Dickey moved that the remarks by Messrs. Caldecott and Thomas, relative to Assembly Bill No. 1, be ordered reduced to writing, and printed in the Journal.

Mr. Ernest R. Geddes seconded the motion.

Motion carried.

Note: The remarks of Mr. Caldecott relative to Assembly Bill No. 1 will appear at a later date.

REMARKS BY MR. THOMAS RELATIVE TO ASSEMBLY BILL NO. 1

March 29, 1954

Mr. Speaker and Members of the Assembly:

I arise for the purpose of supporting the free Conference Committee's report for three fundamental reasons, and I do so personally speaking for myself—and no other Member of this Assembly.

1. Less than 30 percent of our present budget is controllable by the Legislature—the other monies needed are fixed charges, either by way of constitutional amendments, initiatives or statutory obligations.

2. We now have annual Budget Sessions—this means that the Legislature has the opportunity to take a good look every year as to State Government financing. It is true that every year we may have to adjust certain items in our budget to take care of state needs and services requested by the people of California.

3. I am definitely opposed to increase of taxes. The people cannot stand increased taxes at this time. In fact, many feel there is too much spending for State Government services.

In the free Conference Committee report you will note that:

1. \$5,000,000 of the Central Valley purchase fund is transferred to the General Fund.

2. In reference to state colleges, \$185,000 for future preliminary plans and an additional \$25,000 for study purposes dealing with higher education.

3. As to the Unemployment Insurance Fund, there is \$1,000,000 and this reserve, no doubt, will increase.

4. In reference to our Mental Hospitals \$60,000 for Pacific State and Porterville—this item, as you know, was increased $3\frac{1}{2}$ percent for nursing care. I am now speaking of the Conference Committee report and not the entire budgetary amount.

I saw a picture last evening—*Riot in Cell Block 11*—and a prestatement by penal authorities blame all prison riots on our Legislatures. In fact, blame seems to be placed upon us for failures of our institutions.

It will take a long time to bring our standards and needs of our institutions up to where they should be—all of us seem to agree that our mental institutions and prisons need more help and finances.

5. In reference to apprenticeship standards, the amount stated in the committee report is the same amount acceptable to the Department of Industrial Relations.

6. Playa del Rey—the \$2,000,000 loan remains in the budget. This project is important to Los Angeles County. It will bring in more tax dollars when the project is completed. It means more jobs and perhaps steady employment for some people.

7. Redondo Beach—the item in the report provides \$150,000 for protection and erosion purposes.

8. Martinez Ferry item—shows an appropriation of \$60,000.

9. The report also provides by way of subvention \$150,000 for mosquito abatement.

I fully realize that State Government financing is a difficult task, and as long as California's population keeps steadily increasing, we will be faced with difficult problems of state financing.

In closing, I want to express my appreciation to the Conference Committee members for their efforts in presenting this report to the Assembly.

Therefore, I urge the adoption of the report now before us.

VINCENT THOMAS

**REQUEST FOR UNANIMOUS CONSENT THAT REMARKS BY
MR. ERNEST R. GEDDES BE PRINTED IN JOURNAL**

Mr. Dunn asked for, and was granted, unanimous consent that the remarks by Mr. Ernest R. Geddes, which pertain to child care centers as handled in the Budget Bill, be ordered printed in the Journal, as follows:

**STATEMENT BY MR. ERNEST R. GEDDES REGARDING THE
CONDITION OF THE CHILD CARE CENTER PROGRAM**

While we agree with the statement of the Chairman of the Ways and Means Committee that the amount finally budgeted for child care centers is sufficient to carry them during the next fiscal year, we feel that the members should have further information as to the status of the Child Care Center Program.

The reason that the amount will probably be sufficient is that under the present formula the full pay fee required from parents is so high that children are, in effect, being driven out of the centers. The item not being on the agenda for the extraordinary session makes it impossible to consider corrective legislation even though the Senate were willing to recede from its position as taken at the last session.

It is imperative that all those interested in the Child Care Center Program have all the facts and figures to support a more liberal act next January.

**REQUESTS FOR UNANIMOUS CONSENT TO TEMPORARILY
SUSPEND THE RULES**

Mr. Lindsay asked for, and was granted, unanimous consent that the Rules be temporarily suspended for the purpose of considering Senate Bills Nos. 64, 51 and 36 in the Committee on Conservation, Planning, and Public Works tomorrow, Tuesday, March 30th, upon adjournment, in Room 4202.

Mr. Stewart asked for, and was granted, unanimous consent that the Rules be temporarily suspended for the purpose of considering Senate Bills Nos. 4 and 7 in the Committee on Governmental Efficiency and Economy today, upon adjournment, in Room 4164.

EXPLANATION OF ABSENCE

March 29, 1954

This is to notify that on Friday, March 26, 1954, from 1 p.m. until 4.45 p.m., I was in the Board of Public Works meeting room in the interest of the Los Angeles State College, and was unable to attend floor sessions at any time that afternoon.

WILLIAM F. (BILL) MARSH

RECESS

At 12.55 p.m., on motion of Mr. Levering, the Assembly recessed until 4.20 p.m.

REASSEMBLED

At 4.20 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted the report of the Committee on Conference concerning:

Assembly Bill No. 1—An act making appropriations for the support of the government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

Assembly Bill No. 1 ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 20

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

Above resolution ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER I am directed to inform your honorable body that the Senate on this day passed:

Senate Bill No. 8

Senate Bill No. 9

J. A. BEEK, Secretary of the Senate

By L. RICHARDS, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following bills were read the first time:

Senate Bill No. 8—An act to amend Section 25031j of the Revenue and Taxation Code, relating to recognition of gain for bank and corporation tax purposes in respect to property distributed in complete liquidation of a corporation, to take effect immediately.

Referred to Committee on Revenue and Taxation.

Senate Bill No. 9—An act to amend Section 17688 of the Revenue and Taxation Code, relating to the recognition of gain for personal income tax purposes in respect to property distributed in complete liquidation of a corporation, to take effect immediately.

Referred to Committee on Revenue and Taxation.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Joint Resolution No. 1—Relative to increasing the pay of the Armed Services;

Assembly Joint Resolution No. 2—Relative to using money collected by federal gasoline, diesel fuel, and lubricating oil taxes upon Federal-Aid Primary Highway Systems.

And reports that the same have been correctly enrolled, and presented to the Secretary of State on the twenty-ninth day of March, 1954, at 11 a.m.

BURKE, Chairman

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 18

Senate Joint Resolution No. 7

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolution was read:

Senate Concurrent Resolution No. 18—Relative to a survey of natural resource roads by the Department of Public Works.

Referred to Committee on Rules.

Senate Joint Resolution No. 7—Relative to granting the Territories of Hawaii and Alaska statehood in the United States.

Referred to Committee on Rules.

COMMUNICATIONS

The following communication was received, and ordered printed in the Journal:

By the Chief Clerk:

MR. SPEAKER: As permitted by Assembly motion, submitted for your approval are changes to be made in Amendment No. 36 to Assembly Bill No. 1; by placing the amendment on page 83, line 48, in place of page 83, line 46, in order that the amendment will fit the bill.

ARTHUR A. OHNIMUS, Chief Clerk of the Assembly
By ROBERT S. THURN, Assistant Clerk

APPROVED:

JAMES W. SILLIMAN, Speaker of Assembly

ANNOUNCEMENT OF COMMITTEE MEETINGS

It was announced that the following committees would hold meetings:

Today at 8 p.m.—

Finance and Insurance, in Room 2170.

Today Upon Adjournment—

Rules, in Room 3164.

Governmental Efficiency and Economy, in Room 4164.

Ways and Means. Subject: Senate Bill No. 78, in Room 4202.

Tomorrow, Tuesday, March 30th, Upon Adjournment—

Conservation, Planning, and Public Works, in Room 4202.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Wm. Sharkey and Mrs. James F. Hoey of Martinez.

On request of Mr. Ross, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Herbert R. Vtech, Herbert Vtech, Jr., Mrs. K. A. Ross, and Kenny and Mary Jane Ross of Los Angeles.

On request of Messrs. Allen and Clark L. Bradley, the usual courtesies of the Assembly for this day were unanimously extended to Ruth Ryder and a group of adult education students of Santa Clara.

On request of Mr. Samuel R. Geddes, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. B. Balsbey, Mrs. John Adkins, and Mrs. W. C. Wade, leaders; and the following members of the Dakonya Camp Fire Girl Group from Napa: Cheryl Wade, Carolyn Smith, Ida Mae Steele, Sylvia Adkins, Joan Jacks, Marie Balsley, Ruth King, Dorothy Lovie, and Janice Fry; and Norma Atkins, a Blue Bird member.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Brocklehurst, adult; and the following Cub Scouts Pack 3209 Den, Arden district: Robbie Gunther, Jeffery Dalhstrom, Lon Brocklehurst, Richard Gardner, and Rocky Lynn.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Raymond E. Anderson, teacher; and the following pupils of the Fruitland School: Dee Hill, Neal Brooke, Pete Littlefield, Lonnie Littlefield, Tom Welch, Brenda Springsteen, Joyce Schuette, Helen Grayson, and Ethel Hoxsworth.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Alfred H. Kopp, teacher; and the following pupils of the Cordera School: Robert Dier, J. B. Duncan, Don Wilson, Charles Wright, James Ashe, Luella Aday, Shirley Gregory, Beverly Lolmaugh, Christine Norton, Ama Lou Osbourn, Joann Roberts, and Judy Watson

On request of Mr. Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to F. A. Lydic, teacher; and the following pupils of the Earl Warren School: Jesse Duenas, Lois Engstrom, Mary Foster, Benny Fresquez, Herbert Gradushus, Mary Hogan, Dolores Hughes, Harold Johnson, Alice Faye Keller, Charlene Keller, Rosemary Ortiz, Louis Pater, John Parrish, Emily Potter, Mercedes Pinon, Jimmy Rogers, Terry Ross, Alice Rubalcaba, Sharyon Scott, Joan Stephenson, Bob Stepps, Howard Smith, Richard Wallace, Frank Ambrose, Robert Baugh, Troy Beaver, Gerald Davidson, Sharon Dolson, LaVerne Darden, La Vonne Darden, Wanda Danley, Richard Wells, and John Whitfield.

On request of Mr. Tomlinson, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Wilmot Hughes, and Mr. and Mrs. James Holmes of Santa Barbara.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Rhea McIntyre and L. D. Thompson, teachers; and the following pupils of the Winton School: Loretta Borao, Helen Carlson, Barbara De Costa, Ellen Klein, Betty Mello, Nedra Merrick, Judy Olivencia, Joyce Rogers, Neomi Reymundo, Olga Santiago, Barbara Thompson, Jay Conover, Dudley Costa, Charles Davis, Billy Groce, Steve Hayes, Scott Holm, LeRoy Laverne, Rodney Milner, Junior Miranda, Arnold Monize, Bradley Monroe, Kenny Olsen, Hector Reveira, James Scott, Robert Andre, John Antes, Leroy Blasquez, Ronald Brazil, Eleanor Chiulos, Mary Davis, Jerome Forsberg, Gordon Gonsalves, Fred Goodwin, Anna Granada, Harvey Ham, Bert Haskell, George Hoak, Henry Lopez, Andrew Lovera, Bill McCracken, Alice Montoya, Karen Murray, Larry Stockton, Jimmy

Washburn, Ronald Zaballo, Frank Maithas, Yolando Valencia, Harriet Vegas, David Warholack, Gary Westernman, John Wright, Gary Major, Raymond Norris, Diane Pixley, Katherine Reyes, Wayne Sandoval, Charles Stearns, Colleen Taylor, and Ronald Turner.

On request of Mr. Rumford, the usual courtesies of the Assembly for this day were unanimously extended to the following members of the National Council of Negro Women: Mesdames Vivian Osborne Marsh, Hilda McMullen, Exie Pryor, Mary Smith, Berdie Pryor, Eva Lou Flippen, and Mary Portis.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to the following members of the Placer County Farm Bureau: Mrs. Irene Livingston, Mrs. John Calvert, Mrs. Earl Calkins, Mr. and Mrs. J. A. Bickford, Mrs. Catherine Ross, Mrs. Jack Forbes, Mrs. E. L. Schnell, Otto Jarstad, Claude Merritt, and Harold Livingston.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Robert J. Wapple, teacher; and the following pupils of the Foothill Union School: Alice Rice, Pauline Smith, Michael Yore, Jerry Shinkle, and Murleen McDaniel.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Olga Frey and John Lanthier, teachers; and the following members of the Washington Manor School: Daniel Anderson, Tommy Averitt, Ted Bonora, Betty Bowman, Beverly Brand, Joyce Cobleigh, Richard Crabtree, Buddy Dickey, Terry Ferrando, Virginia Fowler, Connie Garber, Judie Hamby, Lloyd Haskins, William Heide, Bruce Krull, Paul Lemieux, Rita McKenzie, Charlene North, Ann Nunn, Dale Poulson, Marianne Phelps, Jimmy Printy, Carolyn Resare, Nancy Rider, Gary Richardson, Gerald Richardson, Jane Rowland, Robert Simmons, Donald Strack, Bonnie Bannowsky, Larry Betts, Margaret Bradfield, Phyllis Carrillo, Clifford Escover, Elaine Ferreira, Mary Foreman, Craig Fromme, Sandra Irvin, Jane Irwin, Kenneth Jackson, Estelle Johnson, Lois Lagerstedt, Glenda Martin, Joan Marshall, Judy Marshall, Leroy Morris, Robert Moss, David Reaves, Michael Robinson, Thomas Schneider, Caroline Simmons, Beverly Tachera, Dominick Tomasetti, Patricia Vallergera, John Vilcheck, Kathleen Walsh, and James Wolfsmith.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to the following pupils of the Livermore High School: Jean Armstrong, Karen Bianchi, Ray Brown, Pat Burns, Carol Campbell, Shirley Cleck, Herb Colt, Allyn DeForest, Mitzi Duncan, Virginia Finchey, Jeanne Francisco, Keith Fraser, Larry Gardner, Ann Green, Dorothy Greene, Robert Henry, Donna Rae Holbrook, Patsy Helm, James Isham, Albert Lehr, Carol Lewis, Patricia Lomax, Carolyn Martin, Shirley McFarland, Joyce McKee, Tom Mitchell, Jim Mize, Maxine Nissen, Margaret Owens, Mike O'Brian, Edith Raboli, James Rierson, Arthur Smith, Gloretta Starks, Claudia Staiger, Dick Toya, Anna Walstad, Serena Webb, Irena Williford, and Meryl Wilson.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Sara Jones, teacher; and

the following pupils of the Palermo School: Susan Barnett, Clara Wilson, Joyce Silva, Maria Bazzato, Melva Barton, Sharon Martin, Lorena Foreman, Marcella Laswell, Dixie Moellendorf, Paula Hanway, Deloris Lerner, Kathleen Harris, Mary Frances, Rita Daugherty, Judy Porterfield, Sam Belser, Daryl Autry, Bill Caldwell, Claude Cates, Albert Navarro, Reid Rankin, James Jackson, Rockney Moseley, Jerry McGuire, Jimmy McDonald, Gary Wilcox, Alfred Hays, Joan Aldrich, Dorothy Allman, Beatrice Brown, Patsy Fauuce, Joan Frazier, Frances Day, Dixie Loomis, Catheren Hoohler, Laura McElhaney, Betty Oberholtzer, Teresa Morgan, Melba Thomas, Sharon Jackson, Roy Ballantine, Larry Carnahan, Charles Conn, Leon Foreman, Dale Hultz, Eddie Hazelton, Jerry Meeker, David Rucker, George Shamblin, Roland Thoroughman, and Edmund Tokuno

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to L. E. Carline of Palermo

On request of Mrs. Davis, the usual courtesies of the Assembly for this day were unanimously extended to Edwin London, teacher; and the following pupils of the Yreka High School: Joan Valin, Judy Bower, Kay Harris, Susan Lambert, Kay Selby, Gladys Leen, Jacqueline Frenick, Pam McCracken, Alice Hein, Gay Wendt, Elsie Friend, Beverley Foster, Sherrie Bagley, Joan Hogan, Barbara Miller, Mary Townley, Jim Kutzer, Bud Gossner, Tom Applegarth, Earl Ling, Jim Clark, Roger Burch, Gene Spencer, Art Clark, Marshall Martin, Mike Newton, Ray Moffett, Jeryl Thompson, Jack Pickrell, David Rowe, Anita Dalzell, Jackie Martin, and Dorris Southwood.

On request of Mr. Dickey, the usual courtesies of the Assembly for this day were unanimously extended to Sister Margaret Adelia and Sister Patricia Marie, teachers; and the following pupils of the St. Joseph's School: John Hinsvark, Ed Therrin, Pat. Parker, Tom Ryan, Richard Dwelly, Ronnie Grant, Patrich Henneberry, David Donahoe, Tom Goldt, Joe Languemi, Ronald Smith, Kathy Kosco, Yvonne Marquis, Margaret Stephenson, Rosemary DeLaney, Evelyn Thompson, Arthur Guerra, Patricia Conway, Virginia Smith, Sandra Balbini, Sharon Gaddy, Maria Valle, Theresa Roba, Nancy Wallimann, Sharon McFerran, Bonnie Reis, Anne Riley, Phyllis Cook, Jacqueline Heymes, Maxine Wadsworth, Judy Losee, Carol Cross, Peter McDonald, Susan Feder, Carolyn Silvan, Roger Hopping, Liana Ferro, and Margo Suazo.

On request of Mr. Chapel, the usual courtesies of the Assembly for this day were unanimously extended to Mr. and Mrs. Ron Dearden of Palos Verdes.

ADJOURNMENT

At 4.22 p.m., on motion of Mr. Levering, the Speaker declared the Assembly adjourned until 10 a.m., Tuesday, March 30, 1954.

JAMES W. SILLIMAN, Speaker

GERALDINE B HADSELL, Minute Clerk

CALIFORNIA LEGISLATURE

1954 REGULAR (BUDGET) SESSION

ASSEMBLY DAILY JOURNAL

TWENTY-FIRST LEGISLATIVE DAY

THIRTIETH CALENDAR DAY

IN ASSEMBLY

ASSEMBLY CHAMBER, SACRAMENTO

Tuesday, March 30, 1954

The Assembly met at 10 a.m.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ROLL CALL

The roll was called, and the following answered to their names:

Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Cooke, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Edwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hickey, Hobbs, Kelly, Kilpatrick, Klocksien, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Wemberger, and Mr. Speaker—78

Quorum present.

PRAYER

The following prayer was offered by the Chaplain, Rev. James D. Poole:

O Almighty God, Judge of Men and Nations. We ask Thee to guide us in this meeting and in all our days. We pray Thy blessing this morning upon all of the men and women throughout our State and Nation who serve the people and guide the public welfare. May they walk in justice before Thee and may their acts redound to the broader benefit of all of our people. Through Christ our Lord —AMEN

READING OF THE JOURNAL DISPENSED WITH

On motion of Mr. Collier, further reading of the Journal of the previous legislative day was dispensed with.

LEAVE OF ABSENCE FOR THE DAY

The following member was granted leave of absence for the day, because of illness:

Mrs. Niehouse, on motion of Mr. Conrad.

**REQUEST FOR UNANIMOUS CONSENT THAT ASSEMBLY ADJOURN
WITH PRAYERS FOR ILL LEGISLATORS**

Mr. Thomas J. Doyle asked for, and was granted, unanimous consent that when the Assembly adjourns this Budget Session, *sine die*, that it do so with prayers in the hearts of all members for Member of the Assembly, Mrs. Niehouse and for Senator Weybret, both of whom are ill.

REPORTS OF STANDING COMMITTEES

Committee on Legislative Procedure

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:

Assembly Bill No. 1—An act making appropriations for the support of the Government of the State of California and for several public purposes in accordance with the provisions of Section 34 of Article IV of the Constitution of the State of California, and declaring the urgency thereof, to take effect immediately.

And reports that the same has been correctly enrolled, and presented to the Governor on the thirtieth day of March, 1954, at 9 a.m.

BURKE, Chairman

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Assembly Concurrent Resolution No. 21

Assembly Concurrent Resolution No. 22

Assembly Concurrent Resolution No. 23

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered engrossed.

**REQUEST FOR UNANIMOUS CONSENT THAT ASSEMBLY CONCURRENT
RESOLUTIONS BE CONSIDERED ENGROSSED AND BE TAKEN UP**

Mr. Tomlinson asked for, and was granted, unanimous consent that all Assembly concurrent resolutions be considered engrossed, and be taken up, today, without reference to file.

**REQUEST FOR UNANIMOUS CONSENT THAT RUSH ORDER BE
PLACED UPON PRINTING OF ALL BILLS**

Mr. Levering asked for, and was granted, unanimous consent that a rush order be placed upon the printing of all bills ordered to reprint.

**REQUEST FOR UNANIMOUS CONSENT TO TEMPORARILY
SUSPEND THE RULES**

Mr. Erwin asked for, and was granted, unanimous consent that the Rules be temporarily suspended for the purpose of considering Senate Bills Nos. 8 and 9, today, upon recess, in the Committee on Revenue and Taxation, in Room 3184.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Senate Concurrent Resolution No. 20

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred

Senate Concurrent Resolution No. 11

Has had the same under consideration, and reports the same back with amendments with the recommendation: Amend, and be adopted, as amended.

SILLIMAN, Chairman

Above reported resolution ordered on file.

SECOND READING OF SENATE BILLS (BY UNANIMOUS CONSENT)

Senate Concurrent Resolution No. 11—Relative to renaming the approaches to Golden Gate Bridge.

Resolution read.

Consideration of Committee Amendments

The following amendments were proposed by the Committee on Rules:

Amendment No. 1

On page 1, line 20, of the printed measure, as amended in the Senate on March 24, 1954, strike out "1", and insert "2".

Amendment No. 2

On page 2, line 9, after "from", insert "a point near".

Amendment No. 3

On page 2, line 12, strike out "1", and insert "2".

Amendment No. 4

On page 1, line 6, strike out "Route 1," and insert "Routes 1 and 2".

Amendments read, and adopted.

Resolution ordered reprinted, and on file.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Senate Concurrent Resolution No. 12

Has had the same under consideration, and reports the same back with amendments with the recommendation: Amend, and be adopted, as amended

SILLIMAN, Chairman

Above reported resolution ordered on file.

SECOND READING OF SENATE BILLS (BY UNANIMOUS CONSENT)

Senate Concurrent Resolution No. 12—Relative to making additional funds available to the Legislative Budget Committee, established by Chapter 1667, Statutes of 1951.

Resolution read.

Consideration of Committee Amendments

The following amendment was proposed by the Committee on Rules:

Amendment No. 1

On page 1, line 10, of the printed measure, strike out the period, and insert ", and be it further

Resolved, That in addition thereto the sum of one hundred thousand dollars (\$100,000), or so much thereof as may be necessary, is hereby appropriated from the Contingent Funds of the Senate and of the Assembly for the payment of any and all expenses incurred by the Legislative Budget Committee or its members pursuant to and under authority of the provisions of Joint Rule No. 37, to be expended equally from the Contingent Funds of the Senate and of the Assembly for the purpose of conducting a study of the organization, management, and operations

of the Division of Highways of the Department of Public Works, and of the administration of the Department of Public Works with relationship to the operations of the Division of Highways."

Amendment read and adopted.

Resolution ordered reprinted, and on file.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Assembly Concurrent Resolution No. 19

Has had the same under consideration, and reports the same back with amendments with the recommendation: Amend, and re-refer to the committee

SILLIMAN, Chairman

Above reported resolution ordered on file.

SECOND READING OF ASSEMBLY BILLS (BY UNANIMOUS CONSENT)

Assembly Concurrent Resolution No. 19—Relative to a survey of natural resource roads by the Department of Public Works.

Resolution read.

Consideration of Committee Amendments

The following amendments were proposed by the Committee on Rules:

Amendment No. 1

On page 2, line 4, of the printed measure, strike out "include", and insert "be supplemented by consideration of reports dealing with"

Amendment No. 2

On page 2, strike out lines 9 and 10, and insert
"Resolved, That this study be further supplemented with information which may be secured from the Highway Research Board, the Bureau of Public Roads, the State Department of Natural".

Amendments read, and adopted.

Resolution ordered reprinted, engrossed, and to be re-referred to the Committee on Rules.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred.

House Resolution No. 32

Has had the same under consideration, and reports the same back with the recommendation. Be adopted.

SILLIMAN, Chairman

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 32, at this time, without reference to file.

CONSIDERATION OF HOUSE RESOLUTION NO. 32

House Resolution No. 32

By Mr. Levering:

Resolved, That the Chief Clerk of the Assembly is hereby directed to take charge of arranging and preparing the bills, books, and all other records of the Assembly, and filing the same with the Secretary of State, as provided by law, subsequent to adjournment of the 1954 Regular Session of the Legislature; and shall have charge of indexing, correcting, comparing and proofreading, and otherwise preparing the Journal and the Final History of the Assembly of the 1954 Regular Session of the

Legislature; such indexing, correcting, comparing, and proofreading of the Assembly Journals and Final History shall be performed by the State Printer under the direction of the Chief Clerk of the Assembly, making the information therein contained readily available for the use of the Members of the Legislature, state officers, and the general public, as a permanent record of the business transacted during the 1954 Regular Session. He shall also have charge of compiling, preparing, and having printed after adjournment, a final calendar of the legislative business of the 1954 Regular Session of the Legislature, said calendar to comprise a history of all bills introduced and then authors, the numbers that shall have become law; those that have been refused passage; an index to all measures introduced; and any and all such information as will provide a complete history of the session's business and a guide for the information of subsequent sessions of the Legislature.

When the final calendar is prepared, the Chief Clerk is directed to forward one copy of the Final History to each public library in the State which may apply for same, and one copy to each Member of the Assembly; and one copy of the complete unbound chapters to each Member of the Assembly; and be it further

Resolved, That the Chief Clerk is hereby authorized to employ such help as may be necessary to complete the aforesaid work of the Assembly and the same shall be compensated at a rate per diem not greater than that allowed them during the time the Legislature is in session, provided, however, that no compensation shall be allowed except for services actually performed in Sacramento, and the Chief Clerk is hereby directed to keep an accurate attendance record of all attaches so employed and certified by him to the State Controller as being entitled to compensation; and be it further

Resolved, That the State Controller is hereby authorized and directed to pay weekly compensation in such amounts and to such persons as may be certified to him by the Chief Clerk as being entitled to the same until the said work has been completed, and such sums shall be payable from the unexpended balance of the fund provided for the payment of officers and attaches of the Assembly.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Coolidge, Creedon, Dahl, Davis, Dolwig, Donahoe, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hunkley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Leyerling, Landsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, McCollister, McFall, McGee, McMillan, Morris, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stewart, Thomas, and Weinberger—63.

NOES—None.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Senate Concurrent Resolution No. 15

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered on file.

Committee on Governmental Efficiency and Economy

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER. Your Committee on Governmental Efficiency and Economy, to which was referred:

Senate Bill No. 7

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

STEWART, Chairman

Above reported bill ordered to second reading.

Speaker pro Tempore Presiding

At 10.12 a.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate amended, and on this day passed, as amended:

Assembly Joint Resolution No. 5

And respectfully requests your honorable body to concur in said amendments.

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

Above bill ordered to unfinished business file.

UNFINISHED BUSINESS (BY UNANIMOUS CONSENT)**CONSIDERATION OF SENATE AMENDMENTS**

Assembly Joint Resolution No. 5—Relative to Congress appropriating funds for the construction, operation and maintenance of the Western Land Boundary Fence along the border between the United States and Mexico.

The question being: Shall the Assembly concur in the following Senate amendment to Assembly Joint Resolution No. 5?

Amendment No. 1

On page 1, line 15, of the printed measure, strike out "in the future", and insert "again".

The roll was called, and the Assembly concurred in Senate amendment to Assembly Joint Resolution No. 5 by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Coolidge, Creedon, Dahl, Davis, Dills, Donahoe, Thomas J. Doyle, Elhott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinchley, Hobbie, Kelly, Kilpatrick, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, McGee, McMillan, Meyers, Miller, Morris, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Smith, Stewart, Thomas, and Wenberger—64.

NOES—None.

Assembly Joint Resolution No. 5 ordered enrolled.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Assembly Bill No. 11

Assembly Bill No. 12

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

Above bills ordered enrolled.

RECESS

At 10.14 a.m., on motion of Mr. Levering, the Assembly recessed until 10.17 a.m.

REASSEMBLED

At 10.17 a.m., the Assembly reconvened.

Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 29, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 19

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS

The following resolution was read:

Senate Concurrent Resolution No. 19—Relative to making additional funds available to the Legislative Budget Committee, established by Chapter 1667, Statutes of 1951, for the purpose of making a study of the entire operations of the Department of Motor Vehicles of the State of California.

Referred to Committee on Rules

REQUEST FOR UNANIMOUS CONSENT

Mr. Luckel asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 21, at this time, without reference to file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 21

Assembly Concurrent Resolution No. 21—Relative to designating the Old San Diego Area as the "Birthplace of California."

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Bulen, Burke, Casey, Chapel, Clarke, Cloyd, Collier, Collins, Coolidge, Creedon, Davis, Dolwig, Donahoe, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Hunkley, Hobbie, Kelly, Kilpatrick, Klocksiem, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McGee, McMillan, Meyers, Morris, Nielsen, Patterson Porter, Ross, Rumford, Shaw, Shell, Smith, Stewart, Thomas, and Weinberger—59.

NOES—None

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. Nielsen asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 22, at this time, without reference to file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 22

Assembly Concurrent Resolution No. 22—Relative to the untimely passing of the Honorable J. M. Inman.

Resolution read, and adopted unanimously by a rising vote.

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. Dunn asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 23, at this time, without reference to file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 23

Assembly Concurrent Resolution No. 23—Relative to uniforms of school crossing guards.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collins, Conrad, Coolidge, Creedon, Dahl, Davis, Dickey, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Huckleby, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Stewart, Thomas, and Weinberger—65.

NOES—None.

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. Luckel asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 15, at this time, without reference to file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 15

Senate Concurrent Resolution No. 15—Relative to thanking Portugal for its gift to the State of a statue of Cabrillo.

Resolution read.

The roll was called, and the resolution adopted by the following vote.

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Bulen, Burke, Caldecott, Casey, Chapel, Clarke, Cloyd, Collins, Conrad, Coolidge, Creedon, Davis, Dills, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Erwin, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Huckleby, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stewart, Thomas, Tomlinson, and Weinberger—64.

NOES—None.

Resolution ordered transmitted to the Senate.

Speaker Presiding

At 10.40 a.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

ANNOUNCEMENT

Speaker Silliman announced that Wayne Harbert, well known Associated Press Correspondent, this morning became the father of a fine baby boy, and extended congratulations to him.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Senate Joint Resolution No. 3

Senate Joint Resolution No. 4

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered on file.

Request for Unanimous Consent

Mr. McCollister asked for, and was granted, unanimous consent to take up Senate Joint Resolution No. 3, at this time, without reference to file.

CONSIDERATION OF SENATE JOINT RESOLUTION NO. 3

Senate Joint Resolution No. 3—Relative to securing the land comprising Forts Baker, Barry, and Cronkhite for state park purposes.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Chapel, Clarke, Collier, Collins, Conrad, Coolidge, Creedon, Davis, Dills, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Erwin, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Kelly, Kilpatrick, Klocksniem, Lindsay, Lowrey, Luckel, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stewart, Thomas, Tomlinson, and Weinberger—59

NOES—None.

Resolution ordered transmitted to the Senate

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPFAKER: Your Committee on Rules, to which was referred.

Senate Concurrent Resolution No. 18

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SULLIMAN Chairman

Request for Unanimous Consent

Mr. Lindsay asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 18, at this time, without reference to file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 18

Senate Concurrent Resolution No. 18—Relative to a survey of natural resource roads by the Department of Public Works.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Burke, Caldecott, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Coolidge, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Smith, Stewart, Thomas, Tomlinson, and Weinberger—66.

NOES—None.

Resolution ordered transmitted to the Senate.

RESOLUTION TO SUSPEND CONSTITUTIONAL PROVISION

The following resolution was offered:

By Mr. Samuel R. Geddes:

Resolved, That Senate Bill No. 7 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed

with, and it is ordered that said bill be read the second and third times, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Burke, Caldecott, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksien, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Smith, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—67

NOES—None.

Article IV, Section 15. of the Constitution was declared suspended.

CONSIDERATION OF SENATE BILL NO. 7

Senate Bill No. 7—An act to obtain revenue for the General Fund by authorizing the sale of certain state property.

Bill read second time.

Senate Bill No. 7—An act to obtain revenue for the General Fund by authorizing the sale of certain state property.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Burke, Caldecott, Chapel, Clarke, Collier, Collins, Conrad, Coolidge, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klocksien, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stewart, Thomas, and Weinberger—68

NOES—None.

Bill ordered transmitted to the Senate.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred

Senate Joint Resolution No. 10

Has had the same under consideration, and reports the same back with amendments with the recommendation. Amend, and be adopted, as amended.

SILLIMAN, Chairman

Above reported resolution ordered on file.

SECOND READING OF SENATE BILLS (BY UNANIMOUS CONSENT)

Senate Joint Resolution No. 10—Relative to survey of small craft harbors.

Resolution read.

Consideration of Committee Amendments

The following amendment was proposed by the Committee on Rules:

Amendment No. 1

On page 1, between lines 25 and 26, of the printed resolution, insert
"WHEREAS, There is a Joint Interim Committee of the California Legislature studying the subject of small craft harbors and planning to lend all possible aid in the improvement and development of such harbors; and

WHEREAS, Such legislative committee wishes to be guided in its activities by such surveys and recommendations as are made by the U. S. Corps of Engineers; and

WHEREAS, In addition to the aid to navigation and the benefit to the general economy of the State, the development of such harbors will aid in flood control and prevention of beach erosion; and".

Amendment read, and adopted.

Resolution ordered reprinted, and on file.

REPORTS OF STANDING COMMITTEES**Committee on Rules**

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Assembly Concurrent Resolution No. 18

Has had the same under consideration, and reports the same back with amendments with the recommendation Amend, and be adopted, as amended

SILLIMAN, Chairman

Above reported resolution ordered on file

SECOND READING OF ASSEMBLY BILLS (BY UNANIMOUS CONSENT)

Assembly Concurrent Resolution No. 18—Relative to the continuance of the Joint Legislative Committee on Impounded Funds From Tide and Submerged Lands.

Resolution read.

Consideration of Committee Amendments

The following amendment was proposed by the Committee on Rules:

Amendment No. 1

On page 3, line 6, of the printed bill, after the first "the", strike out "last", and insert "thirtieth".

Amendment read, and adopted.

Resolution ordered reprinted, and on file.

Speaker pro Tempore Presiding

At 10:55 a.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

REQUEST FOR UNANIMOUS CONSENT

Mr. Clark L. Bradley asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 20, at this time, without reference to file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 20

Senate Concurrent Resolution No. 20—Relative to approving a certain amendment to the charter of the City of Sunnyvale, a municipal corporation in the County of Santa Clara, State of California, voted for and ratified by the qualified electors of said city at a special municipal election held therein on the twenty-sixth day of January, 1954.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Burke, Casey, Chapel, Clarke, Cloyd, Conrad, Coolidge, Dahl, Davis, Dickey, Dills, Donahoe, Thomas J. Doyle, Dunn, Elliott, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Marsh, Masterson, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, and Tomlinson—64.
NOES—None.

Resolution ordered transmitted to the Senate.

MEMBERS EXCUSED FOR COMMITTEE MEETING

At 11.02 a.m., Mr. Erwin asked for, and was granted, unanimous consent that he and the members of the Committee on Revenue and Taxation be excused, for the purpose of holding a meeting of the committee in the Cloak Room, at this time.

Speaker Presiding

At 11.13 a.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

REQUEST FOR UNANIMOUS CONSENT

Mr. Maloney asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 11, at this time, without reference to file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 11

Senate Concurrent Resolution No. 11—Relative to renaming the approaches to Golden Gate Bridge.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Bulen, Burke, Casey, Chapel, Clarke, Collier, Collins, Conrad, Coolidge, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Ross, Shaw, Shell, Smith, Stanley, Stewart, Thomas, and Weinberger—63.
NOES—None.

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. Weinberger asked for, and was granted, unanimous consent to take up Senate Joint Resolution No. 4, at this time, without reference to file.

CONSIDERATION OF SENATE JOINT RESOLUTION NO. 4

Senate Joint Resolution No. 4—Relative to granting the Territory of Hawaii statehood in the United States

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Bulen, Burke, Clarke, Conrad, Coolidge, Dahl, Dickey, Donald D. Doyle, Erwin, Fleury, Hansen, Henderson, Hinckley, Hobbie, Kelly, Klockslem, Lanterman, Levering, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Meyers,

Morris, Nielsen, Patterson, Porter, Ross, Stanley, Stewart, Thomas, Weinberger, and Mr. Speaker—41.

NOES—Collins, Donahoe, Ernest R. Geddes, Masterson, and Shaw—5.

Resolution ordered transmitted to the Senate.

REPORTS OF STANDING COMMITTEES

Committee on Revenue and Taxation

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Revenue and Taxation, to which were referred:

Senate Bill No. 8

Senate Bill No. 9

Has had the same under consideration, and reports the same back with the recommendation: Do pass.

ERWIN, Chairman

Above reported bills ordered to second reading.

REQUEST FOR UNANIMOUS CONSENT

Mr. Cloyd asked for, and was granted, unanimous consent to take up Senate Joint Resolution No. 10, at this time, without reference to file.

CONSIDERATION OF SENATE JOINT RESOLUTION NO. 10

Senate Joint Resolution No. 10—Relative to survey of small craft harbors.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Bulen, Burke, Clarke, Cloyd, Collier, Collins, Coolidge, Davis, Dickey, Dills, Dolwig, Donahoe, Thomas J. Doyle, Erwin, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Henderson, Hunkley, Hobbie, Kelly, Klockslem, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, Meyers, Morris, Nielsen, Patterson, Porter, Ross, Shaw, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—56.

NOES—None.

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. Caldecott asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 12, at this time, without reference to file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 12

Senate Concurrent Resolution No. 12—Relative to making additional funds available to the Legislative Budget Committee, established by Chapter 1667, Statutes of 1951.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Clarke, Cloyd, Collier, Collins, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hunkley, Hobbie, Kelly, Klockslem, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Nielsen, Ross, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Weinberger—63

NOES—None.

Resolution ordered transmitted to the Senate.

RESOLUTION TO SUSPEND CONSTITUTIONAL PROVISION

The following resolution was offered:

By Mr. Dolwig:

Resolved, That Senate Bill No. 8 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the second and third times, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Clarke, Cloyed, Collins, Conrad, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Klockslem, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stanley, Stewart, Tomlinson, Weinberger, and Mr. Speaker—68.

NOES—None.

Article IV, Section 15, of the Constitution was declared suspended.

CONSIDERATION OF SENATE BILL NO. 8

Senate Bill No. 8—An act to amend Section 25031j of the Revenue and Taxation Code, relating to recognition of gain for bank and corporation tax purposes in respect to property distributed in complete liquidation of a corporation, to take effect immediately.

Bill read second time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Chapel, Clarke, Cloyed, Collins, Conrad, Coolidge, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Morris, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stanley, Stewart, Tomlinson, and Weinberger—67.

NOES—None.

Senate Bill No. 8—An act to amend Section 25031j of the Revenue and Taxation Code, relating to recognition of gain for bank and corporation tax purposes in respect to property distributed in complete liquidation of a corporation, declaring the urgency thereof, to take effect immediately.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Caldecott, Chapel, Clarke, Cloyed, Collins, Conrad, Coolidge, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Morris, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stanley, Stewart, Tomlinson, and Weinberger—67.

NOES—None.

Bill ordered transmitted to the Senate.

RESOLUTION TO SUSPEND CONSTITUTIONAL PROVISION

The following resolution was offered:

By Mr. Dolwig:

Resolved, That Senate Bill No. 9 presents a case of urgency, as that term is used in Article IV, Section 15, of the Constitution, and the provision of that section requiring that the bill be read on three several days in each house is hereby dispensed with, and it is ordered that said bill be read the second and third times, and placed upon its passage.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Caldecott, Chapel, Clarke, Collins, Conrad, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stanley, Tomlinson, and Weinberger—65.

NOES—None.

Article IV, Section 15. of the Constitution was declared suspended.

CONSIDERATION OF SENATE BILL NO. 9

Senate Bill No. 9—An act to amend Section 17688 of the Revenue and Taxation Code, relating to the recognition of gain for personal income tax purposes in respect to property distributed in complete liquidation of a corporation, to take effect immediately.

Bill read second time.

Urgency Clause

Urgency clause read, and adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Burke, Caldecott, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Morris, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stanley, Stewart, Tomlinson, and Weinberger—67.

NOES—None.

Senate Bill No. 9—An act to amend Section 17688 of the Revenue and Taxation Code, relating to the recognition of gain for personal income tax purposes in respect to property distributed in complete liquidation of a corporation, declaring the urgency thereof, to take effect immediately.

Bill read third time.

The roll was called, and the bill passed by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Burke, Caldecott, Chapel, Clarke, Cloyd, Collier, Collins, Conrad, Coolidge, Creedon, Dahl, Davis, Dickey, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Morris, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stanley, Stewart, Tomlinson, and Weinberger—67.

NOES—None.

Bill ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. Tomlinson asked for, and was granted, unanimous consent to take up Assembly Concurrent Resolution No. 18, at this time, without reference to file, and that the same be considered engrossed.

CONSIDERATION OF ASSEMBLY CONCURRENT RESOLUTION NO. 18

Assembly Concurrent Resolution No. 18—Relative to the continuance of the Joint Legislative Committee on Impounded Funds From Tide and Submerged Lands.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Casey, Chapel, Clarke, Cloyed, Colher, Conrad, Coolidge, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Evans, Fleury, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Kilpatrick, Kloockslem, Lanterman, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Miller, Morris, Nielsen, Patterson, Porter, Ross, Shaw, Shell, Smith, Stanley, Stewart, Tomlinson, and Weinberger—61.

NOES—None.

Resolution ordered transmitted to the Senate.

APPOINTMENT OF SELECT COMMITTEE

Speaker Silliman announced the appointment of Messrs. Caldecott, Donald D. Doyle, Thomas Brown, and Dolwig as a Select Committee to escort to the rostrum Major General William F. Dean, U.S.A., distinguished soldier hero, who was a war prisoner of the Communists in Korea for 38 months.

RECESS

At 11.49 a.m., on motion of Mr. Levering, the Assembly recessed until 12 m., to hear remarks from Major General William F. Dean, U.S.A., famous war hero.

REASSEMBLED

At 12 m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

ANNOUNCEMENTS

Mr. Thomas announced a Democratic luncheon and Caucus, today, upon recess, at the Hotel Sacramento.

Mr. Fleury announced that no Republican luncheon nor Caucus will be held today.

Mr. Collier announced that a meeting of the Committee on Education will be held today, at 2 p.m., in Room 4202.

RECESS

At 12.04 p.m., on motion of Mr. Levering, the Assembly recessed until 2.30 p.m.

REASSEMBLED

At 2.30 p.m., the Assembly reconvened.

Hon. James W. Silliman, Speaker of the Assembly, presiding.

Chief Clerk Arthur A. Ohnimus at the desk.

REPORTS OF STANDING COMMITTEES**Committee on Legislative Procedure**

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Legislative Procedure has examined:**Assembly Concurrent Resolution No. 19**

And reports the same correctly engrossed.

BURKE, Chairman

Above reported resolution ordered re-referred to the Committee on Rules.

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER. Your Committee on Legislative Procedure has examined:**Assembly Concurrent Resolution No. 7**—Relative to the re-establishment of the California Highway Patrol Auxiliary;

And reports the same has been correctly enrolled, and presented to the Secretary of State on the thirtieth day of March, 1954, at 12 m

BURKE, Chairman

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Assembly Bill No 21

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above bill ordered enrolled.

RECESS

At 2.39 p.m., on motion of Mr. Levering, the Assembly recessed until 3.55 p.m.

REASSEMBLED

At 3.55 p.m., the Assembly reconvened.

Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

Chief Clerk Arthur A. Ohnibus at the desk.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER. I am directed to inform your honorable body that the Senate on this day concurred in Assembly amendments to:

Senate Concurrent Resolution No. 11

Senate Concurrent Resolution No. 12

Senate Concurrent Resolution No. 15

Senate Joint Resolution No. 10

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Joint Resolution No. 7

Assembly Concurrent Resolution No. 22

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above resolutions ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day passed:

Assembly Bill No. 9

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Above bill ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate amended, and on this day passed, as amended:

Assembly Bill No. 4

Assembly Bill No. 18

And respectfully requests your honorable body to concur in said amendments.

J. A. BEEK, Secretary of the Senate

By L. RICHARDS, Assistant Secretary

Above bills ordered to unfinished business file.

UNFINISHED BUSINESS (BY UNANIMOUS CONSENT)

CONSIDERATION OF SENATE AMENDMENTS

Assembly Bill No. 4—An act to add Section 6369 to the Revenue and Taxation Code, relating to the exemption of the sale and use of the American Flag from the sales and use taxes, to take effect immediately.

The question being: Shall the Assembly concur in the following Senate amendments to Assembly Bill No. 4?

Amendment No. 1

In line 1 of the title of the printed bill, strike out "6369", and insert "6386".

Amendment No. 2

In lines 2 and 3 of the title, strike out "the exemption of the sale and use of the American Flag", and insert "exemptions".

Amendment No. 3

On page 1, line 1, strike out "6369", and insert "6386".

Amendment No. 4

On page 1, strike out lines 3 to 6, inclusive, and insert

"6386 There are exempted from the computation of the amount of the sales tax the gross receipts from the sale in this State of tangible personal property to a holder of a valid seller's permit issued under Section 6008 when the property is used by the purchaser outside of this State in his performance of a contract to improve real property and, as a result of such use, is incorporated into and becomes a part of real property located outside of this State This exemption shall apply only if the purchaser certifies in writing to the seller, in such form as the Board may prescribe, that the property will be used in a manner and for a purpose herein specified "

The roll was called, and the Assembly refused to concur in Senate amendments to Assembly Bill No. 4 by the following vote:

AYES—Brady, Hansen, Marsh, Masterson, Morris, and Munnell—6.

NOES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brown, Bulen, Burke, Casey, Chapel, Clarke, Conrad, Coolidge, Dahl, Davis, Dills, Dolwig, Donahoe, Thomas J. Doyle, Elliott, Samuel R. Geddes, Hawkins, Henderson, Hobbie, Kelly, Kilpatrick, Lindsay, Charles W. Lyon, LeRoy E. Lyon, Maloney, McCollister, Miller, Nielsen, Porter, Ross, Rumford, Stewart, and Thomas—40

Appointment of Committee on Conference Concerning Assembly Bill No. 4

The Speaker announced the appointment of Messrs. Bonelli, Morris, and Miller as a Committee on Conference concerning Assembly Bill No. 4.

Assembly Bill No. 18—An act to obtain revenue for the General Fund by authorizing the sale of certain state property.

The question being: Shall the Assembly concur in the following Senate amendments to Assembly Bill No. 18?

Amendment No. 1

On page 1, line 4, of the printed bill, strike out "opinion", and insert "judgment".

Amendment No. 2

On page 1, line 5, after "State," insert "but for not less than 90 percent of the market value thereof as determined by averaging three separate appraisals by three different appraisers selected by said director,".

Amendment No. 3

On page 1, line 8, after "California", insert "and defined in Section 13190 of the Government Code".

Amendment No. 4

On page 1, strike out lines 9 to 11, inclusive, and insert

"Any sale of all or any portion of said real property shall be made subject to reservation to the State of California of all rights of whatsoever character, including but not limited to riparian and appropriative rights, to the use of water of Rector Creek, and to the use of water of and from Rector Dam and reservoir."

The roll was called, and the Assembly concurred in Senate amendments to Assembly Bill No. 18 by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Clark L. Bradley, Willis W. Bradley, Brady, Brown, Bulen, Burke, Casey, Chapel, Clarke, Collier, Coolidge, Creedon, Dahl, Davis, Dills, Dolwig, Donahoe, Thomas J. Dogle, Elliott, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, Morris, Munnell, Nielsen, Patterson, Porter, Rumford, Stewart, and Thomas—47.

NOES—None.

Assembly Bill No. 18 ordered enrolled.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 14

Assembly Concurrent Resolution No. 18

Assembly Concurrent Resolution No. 15

Assembly Concurrent Resolution No. 21

Assembly Joint Resolution No. 6

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

Above resolutions ordered enrolled.

ANNOUNCEMENT OF COMMITTEE MEETING

It was announced that the following committee would hold a meeting:

Today Upon Recess—

Rules, in Room 3184.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Senate Concurrent Resolution No. 24

Senate Concurrent Resolution No. 25

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

FIRST READING AND REFERENCE OF SENATE BILLS (RESUMED)

The following resolutions were read:

Senate Concurrent Resolution No. 24—Relative to augmenting funds of the Joint Legislative Committee on Soil Conservation.

Referred to Committee on Rules

Senate Concurrent Resolution No. 25—Relative to augmenting funds of the Joint Legislative Committee on Governmental Reorganization.

Referred to Committee on Rules.

RECESS

At 4.03 p.m., on motion of Mr. Charles W. Lyon, the Assembly recessed until 5 45 p.m.

REASSEMBLED

At 5.45 p.m., the Assembly reconvened
Hon. James W. Silliman, Speaker of the Assembly, presiding.
Chief Clerk Arthur A. Ohnimus at the desk

RECESS

At 5.46 p.m., on motion of Mr. Levering, the Assembly recessed until 8 p.m.

REASSEMBLED

At 8 p.m., the Assembly reconvened.
Hon. James W. Silliman, Speaker of the Assembly, presiding.
Chief Clerk Arthur A. Ohnimus at the desk.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

House Resolution No. 29

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolution ordered on file.

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Senate Concurrent Resolution No. 24 Senate Concurrent Resolution No. 9

Senate Concurrent Resolution No. 25 Senate Concurrent Resolution No. 19

Senate Concurrent Resolution No. 8

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Above reported resolutions ordered on file.

REPORT OF COMMITTEE ON CONFERENCE

The following report of Committee on Conference was received, and read:

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: The Committee on Conference concerning:

Assembly Bill No. 4—An act to add Section 6386 to the Revenue and Taxation Code, relating to exemptions from the sales and use taxes, to take effect immediately;

Consisting of the undersigned members, has met, and reports that it has agreed to recommend the following:

That the amendments of the Senate be concurred in, and that the bill be further amended as follows:

Amendment No. 1

On page 1 of the printed bill, as amended in the Senate on March 29, 1954, strike out line 7, and insert

"6386. There are exempted from the taxes imposed by this part the gross receipts from the sale of and the storage, use, or other consumption in this State of the Flag of the United States of America or the component parts thereof.

There are exempted from the computation of the".

TENNEY
KRAFT
COLLIER

Senate Committee on Conference

BONELLI
MILLER
MORRIS

Assembly Committee on Conference

The roll was called.

Call of the Assembly

Pending the announcement of the vote, Mr. Bonelli moved a call of the Assembly.

Motion carried. Time, 8.04 p.m.

The Speaker directed the Sergeant-at-Arms to close the doors, and to bring in the absent members.

PROCEEDINGS UNDER CALL OF THE ASSEMBLY BY UNANIMOUS CONSENT

TEMPORARY SUSPENSION OF ASSEMBLY RULE NO. 85

Mr. Erwin asked for, and was granted, unanimous consent that Assembly Rule No. 85 be temporarily suspended for the purpose of placing a call of the Assembly on any matter on file.

REQUEST FOR UNANIMOUS CONSENT

Mr. Weinberger asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 25, at this time, without reference to file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 25

Senate Concurrent Resolution No. 25—Relative to augmenting the funds of the Joint Committee on Governmental Reorganization.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brown, Caldecott, Casey, Cloyd, Collier, Conrad, Creedon, Dahl, Davis, Donahoe, Elliott, Erwin, Henderson, Hinchley, Hobbie, Kilpatrick, Kloockslem, Lanterman, Levering, Lincoln, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, Meyers, Morris, Nielsen, Patterson, Porter, Ross, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, Weinberger, and Mr. Speaker—47.

NOES—Collins and McMillan—2.

Resolution ordered transmitted to the Senate.

RESOLUTIONS

The following resolutions were offered:

By Mr. Levering:

House Resolution No. 33

Resolved by the Assembly of the State of California, That each and every person, officer, attache, or employee heretofore employed by the Assembly is stricken from the list of Assembly attaches, officers, and employees, and the names stricken from the pay roll of the Assembly, to take effect upon the completion of work on March 30, 1954, except those persons who are certified to the Controller by the Chief Clerk of the Assembly.

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 33, at this time, without reference to committee or file.

Resolution read, and adopted.

By Mr. Levering:

House Resolution No. 34

Resolved, That the Chief Clerk of the Assembly be and he is hereby authorized and empowered to receipt for any warrants that may be due members, officers, or other attaches of the Assembly after the close of the session, or that may be drawn upon the Contingent Fund of the Assembly.

Request for Unanimous Consent

Mr. Levering asked for, and was granted, unanimous consent to take up House Resolution No. 34, at this time, without reference to committee or file.

Resolution read, and adopted.

REQUEST FOR UNANIMOUS CONSENT

Mr. Bulen asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 24, at this time, without reference to file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 24

Senate Concurrent Resolution No. 24—Relative to augmenting funds of the Joint Legislative Committee on Soil Conservation.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Eelotti, Berry, Bonelli, Willis W. Bradley, Brown, Bulen, Burke, Casey, Chapel, Collier, Conrad, Coolidge, Creedon, Dahl, Davis, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hineckley, Hobbie, Klocksiem, Lanterman, Levering, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McFall, McGee, Meyers, Morris, Munnell, Nielsen, Patterson, Ross, Shell, Smith, Stanley, Stewart, Tomlinson, and Mr. Speaker—55.

NOES—Collins—1.

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. Willis W. Bradley asked for, and was granted, unanimous consent to take up House Resolution No. 29, at this time, without reference to file.

CONSIDERATION OF HOUSE RESOLUTION NO. 29

By Mr. Cooke:

House Resolution No. 29

Relative to augmenting the funds of the Assembly Interim Committee on Military Affairs

Resolved by the Assembly of the State of California. That in addition to any money heretofore made available the sum of five hundred dollars (\$500), or so much thereof as may be necessary, is hereby made available from the Contingent Fund of the Assembly for the expenses of the Assembly Interim Committee on Military Affairs (created by House Resolution No. 204, 1953 Regular Session) and its members, and for any charges, expenses, or claims it may incur under said resolution, to be paid from the said Contingent Fund and disbursed after certification by the chairman of the committee upon warrants drawn by the State Controller upon the State Treasury.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Backstrand, Belotti, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Casey, Chapel, Conrad, Creedon, Dahl, Davis, Dolwig, Donahoe, Donald D. Doyle, Dunn, Elliott, Erwin, Ernest R. Geddes, Samuel R. Geddes, Hawkins, Henderson, Hinckley, Hobbie, Kilpatrick, Klockslem, Lanterman, Lindsay, Lowrey, Luckel, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, Morris, Munnell, Nielsen, Patterson, Ross, Shaw, Shell, Smith, Stanley, Tomlinson, and Mr. Speaker—49

NOES—Collins and Evans—2.

BIRTHDAY WISHES EXTENDED

Mr. Dahl announced that today is the birthday of Mrs. Billie Feeley, Assistant Journal Clerk, and extended cordial birthday wishes to her on behalf of the Members of the Assembly.

REQUEST FOR UNANIMOUS CONSENT

Mr. Masterson asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 8, at this time, without reference to file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 8

Senate Concurrent Resolution No. 8—Relative to a study of the Uniform Commercial Code by the Interim Judiciary Committees of the Assembly and the Senate.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Bulen, Burke, Casey, Chapel, Clarke, Cloyed, Collier, Collins, Coolidge, Creedon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Morris, Munnell, Nielsen, Porter, Ross, Rumford, Shaw, Shell, Stanley, Stewart, Thomas, and Tomlinson—64

NOES—None.

Resolution ordered transmitted to the Senate.

REQUEST FOR UNANIMOUS CONSENT

Mr. Hinckley asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 9, at this time, without reference to file.

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 9

Senate Concurrent Resolution No. 9—Relative to the Joint Interim Committee on Agriculture and Livestock Problems.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Bulen, Burke, Casey, Chapel, Cloyed, Collier, Collins, Coolidge, Creedon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Elliott, Erwin, Evans, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McMillan, Meyers, Morris, Munnell, Nielsen, Porter, Ross, Rumford, Shaw, Shell, Stanley, Thomas, Tomlinson, and Mr. Speaker—62.

NOES—None.

Resolution ordered transmitted to the Senate.

Hon. Ralph R. Cloyed Presiding

At 9.33 p.m., Hon. Ralph R. Cloyed, Member of the Assembly from the Eightieth District, presiding.

Speaker pro Tempore Presiding

At 9.38 p.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding

Hon. Wallace D. Henderson Presiding

At 9 47 p.m., Hon. Wallace D. Henderson, Member of the Assembly from the Thirty-second District, presiding.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted:

Assembly Concurrent Resolution No. 23

J. A. BEEK, Secretary of the Senate
By L. RICHARDS, Assistant Secretary

Above resolution ordered enrolled.

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate appointed Senators Collier, Tenney, and Kraft as a Committee on Conference concerning:

Assembly Bill No. 4—An act to add Section 6369 to the Revenue and Taxation Code, relating to the exemption of the sale and use of the American Flag from the sales and use taxes, to take effect immediately.

J. A. BEEK, Secretary of the Senate
By C. V. TAYLOR, Assistant Secretary

Hon. Stanford C. Shaw Presiding

At 10.22 p.m., Hon. Stanford C. Shaw, Member of the Assembly from the Seventy-second District, presiding.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

Senate Concurrent Resolution No. 10

Has had the same under consideration, and reports the same back with the recommendation: Be adopted.

SILLIMAN, Chairman

Request for Unanimous Consent

Mr. Maloney asked for, and was granted, unanimous consent to take up Senate Concurrent Resolution No. 10, at this time, without reference to file

CONSIDERATION OF SENATE CONCURRENT RESOLUTION NO. 10

Senate Concurrent Resolution No. 10—Relative to the twenty-fifth anniversary of the consecration and installation of the Most Reverend Robert J. Armstrong as Bishop of Sacramento.

Resolution read.

The roll was called, and the resolution adopted by the following vote:

AYES—Allen, Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Bulen, Burke, Casey, Chapel, Clarke, Collins, Conrad, Coolidge, Creedon, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Ernest R. Geddes, Samuel R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Lanterman, Levering, Lincoln,

Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Smith, Stanley, Stewart, Thomas, and Mr. Speaker—67.

NOES—None.

Resolution ordered transmitted to the Senate.

Speaker Presiding

At 10.25 p.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

COMMITTEE FROM THE SENATE

Senators Berry, Miller, and Ed. C. Johnson, acting as a Select Committee from the Senate, appeared before the bar of the Assembly, and reported that the Senate had concluded its labors and was ready to adjourn *sine die*.

REPORTS OF STANDING COMMITTEES

Committee on Rules

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Rules, to which was referred:

House Resolution No. 31

Has had the same under consideration, and reports the same back with the recommendation: Refer subject matter to Assembly Interim Committee on Transportation and Commerce

SILLIMAN, Chairman

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

Senate Joint Resolution No. 1

Senate Joint Resolution No. 7

Senate Joint Resolution No. 9

Senate Concurrent Resolution No. 13

Respectfully reports the same back without further action

SILLIMAN, Chairman

Above reported resolutions ordered transmitted to the Senate.

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Rules, to which were referred:

House Resolution No. 21

Assembly Concurrent Resolution No. 11

House Resolution No. 25

Assembly Concurrent Resolution No. 19

House Resolution No. 30

Respectfully reports the same back without further action.

SILLIMAN, Chairman

Committee on Revenue and Taxation

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Revenue and Taxation, to which were referred:

Assembly Bill No. 2

Assembly Bill No. 15

Assembly Bill No. 3

Assembly Bill No. 16

Assembly Bill No. 5

Assembly Bill No. 17

Assembly Bill No. 6

Assembly Bill No. 19

Assembly Bill No. 7

Assembly Bill No. 20

Assembly Bill No. 8

Assembly Bill No. 22

Assembly Bill No. 10

Assembly Bill No. 23

Assembly Bill No. 14

Assembly Bill No. 24

Respectfully reports the same back without action

ERWIN, Chairman

Committee on Fish and Game

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Fish and Game, to which was referred:

Assembly Bill No. 13

Respectfully reports the same back without action.

HINCKLEY, Chairman

Committee on Governmental Efficiency and Economy

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Governmental Efficiency and Economy, to which was referred:

Senate Bill No. 4

Respectfully reports the same back without further action.

STEWART, Chairman

Above reported bill ordered transmitted to the Senate.

Committee on Education

ASSEMBLY CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: Your Committee on Education, to which was referred:

Senate Bill No. 6

Respectfully reports the same back without further action

COLLIER, Chairman

Above reported bill ordered transmitted to the Senate.

MESSAGES FROM THE SENATE

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that:

Assembly Concurrent Resolution No. 17 died on file

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that:

Assembly Concurrent Resolution No. 6 came from committee without action.

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

SENATE CHAMBER, SACRAMENTO, March 30, 1954

MR. SPEAKER: I am directed to inform your honorable body that the Senate on this day adopted the report of the Committee on Conference concerning:

Assembly Bill No. 4—An act to add Section 6369 to the Revenue and Taxation Code, relating to the exemption of the sale and use of the American Flag from the sales and use taxes, to take effect immediately.

J. A. BEEK, Secretary of the Senate

By C. V. TAYLOR, Assistant Secretary

FURTHER PROCEEDINGS UNDER CALL OF THE ASSEMBLY DISPENSED WITH ON ADOPTION OF REPORT OF COMMITTEE ON CONFERENCE CONCERNING ASSEMBLY BILL NO. 4

At 10.27 p.m., on motion of Mr. Bonelli, further proceedings under the call of the Assembly were dispensed with.

The names of the absentees were called.

Motion to Expunge Record and Rescind Action on Roll Call on Report of Committee on Conference Concerning Assembly Bill No. 4

Mr. Dunn moved to expunge the record, and rescind the action whereby the Assembly on this day refused adoption of the report of the Committee on Conference concerning Assembly Bill No. 4.

Mr. Levering seconded the motion.

The roll was called, and the motion carried by the following vote:

AYES—Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Brown, Burke, Casey, Chapel, Cloyed, Collier, Collins, Conrad, Coolidge, Dahl, Davis, Dills, Dolwig, Donahoe, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Evans, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hinckley, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Lowrey, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Munnell, Nielsen, Patterson, Porter, Ross, Rumford, Shell, Smith, Stanley, Stewart, Thomas, and Tomlinson—66.

NOES—Creedon—1.

Speaker pro Tempore Presiding

At 10.43 p.m., Hon. Thomas A. Maloney, Speaker pro Tempore of the Assembly, presiding.

The question being on the adoption of the report of the Committee on Conference concerning Assembly Bill No. 4.

Speaker Presiding

At 10.52 p.m., Hon. James W. Silliman, Speaker of the Assembly, presiding.

The roll was called, and the report adopted by the following vote:

AYES—Backstrand, Belotti, Berry, Bonelli, Willis W. Bradley, Brady, Bulen, Burke, Chapel, Cloyed, Coolidge, Dahl, Dolwig, Donald D. Doyle, Thomas J. Doyle, Dunn, Elliott, Erwin, Fleury, Ernest R. Geddes, Hansen, Hawkins, Henderson, Hobbie, Kelly, Kilpatrick, Klockslem, Lanterman, Levering, Lincoln, Lindsay, Luckel, Charles W. Lyon, LeRoy E. Lyon, Maloney, Marsh, Masterson, McCollister, McFall, McGee, McMillan, Meyers, Miller, Morris, Nielsen, Porter, Ross, Rumford, Shaw, Shell, Smith, Stanley, Stewart, Thomas, Tomlinson, and Mr. Speaker—56.

NOES—Brown, Casey, Collins, Samuel R. Geddes, Lowrey, and Munnell—6.

Assembly Bill No. 4 ordered enrolled.

MOTION TO APPROVE JOURNALS

Upon motion of Mr. Levering, the Journals for Monday, March 22, 1954; Tuesday, March 23, 1954; Wednesday, March 24, 1954; Thursday, March 25, 1954; Friday, March 26, 1954; Monday, March 29, 1954, and Tuesday, March 30, 1954, were approved, as corrected by the Minute Clerk.

GUESTS EXTENDED COURTESIES OF ASSEMBLY

On request of Mr. Silliman, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Charlotte Young of Los Angeles.

On request of Mr. Patterson, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Georgia Yrakum, Mrs. Robert Montgomery, and Mrs. Belle Burris May of Hanford.

On request of Mr. Dahl, the usual courtesies of the Assembly for this day were unanimously extended to Clair Mac Leod of Piedmont.

On request of Mr. Charles W. Lyon, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Clyde Triplett of Los Angeles.

On request of Mr. Shaw, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Alice Shaw, Mr. and Mrs. Allison F. Shaw, Mrs. Stanford Shaw of Ontario, and Professor Willard Smith of Sacramento.

On request of Mr. Belotti, the usual courtesies of the Assembly for this day were unanimously extended to Rex McBride of Eureka.

On request of Mr. McGee, the usual courtesies of the Assembly for this day were unanimously extended to Peter Birrell of New Hope, Pennsylvania.

On request of Mr. Cloyed and the San Diego Delegation, the usual courtesies of the Assembly for this day were unanimously extended to A. V. Engel of San Diego.

On request of Mr. McCollister, the usual courtesies of the Assembly for this day were unanimously extended to Celia K. Estes, Mr. MacDermott, and Mr. Wineland, teachers; and the following pupils of the Novato School: Barbara Antonio, Manuel Antonio, Bonnie Bohanan, Brian Brogan, Donna Blackwell, Barbara Bruff, Marylou Chattman, Michael Coleman, Clara Corriea, Mike Francisco, Donald Grimm, Judy Guinane, John Hughes, Tony Mindling, Ronald Moreci, Dianne Nagle, Jean Maserole, Robert Nolan, Florine Olsen, Barbara Overturf, Mike Tauscher, Lynda Wells, Alan Werner, Shirley Whitson, William Worden, Ronnie Wormuth, Barry Barrett, Bill Black, Bob Buckwalter, Ernest Chandler, Diana Check, Larry Church, Joyce Farnsworth, Louise Green, John Groff, John Gustafson, Ronald Hall, Jimmy Hansen, David Kilmurray, Richard Matosich, Gary Means, James Medeiros, Nancy Montjoy, Dolores Oliver, Susan Olson, Arthur Porter, Deana Ruttan, Patricia Slade, Jerry Schneider, Jean Thorman, Carelle Wheeler, Larry Patten, Dale Askim, Linda Nagle, Terry Witzel, Verna Blackwood, Dick Zunino, Mae Brice, Lydia Abt, Barbara Killen, Eloise Johnson, Marjorie Morrison, John Hale, Steve Brewer, Maureen Coir, Linda Winter, Many Joan Wanlass, Sherry Strombeck, Charles Thorman, Tommy Lee, Corky Link, Richard Turner, Bill Gnoss, Tom Skinner, Leonard Parrish, and Eddie Alfonso.

On request of Mr. Fleury, the usual courtesies of the Assembly for this day were unanimously extended to William Thomas, teacher; and the following pupils of the Arden School: Roy Abbanat, Barbara Adams, Deanna Akey, Ronald Allard, Kenneth Allen, Betty Amioka, Rae Anderson, Mark Anderson, James Andrew, Barbara Babbins, Raema Jean Baggaly, Molly Baldwin, Claude Baird, Diana Bandy, Dianne Barton, Michael Betow, Fred Blagg, Carleen Blaser, Ruth Bonnickson, Evelyn Brinsfield, Harry Brock, Frances Brown, Shelton Brown, Judy Browning, John Brunton, Christie Campbell, Mary Campbell, Lorraine Carr, Gaylene Christensen, Tom Clark, Ray Clausse, Karen Columbia, Dennis Cook, Patti Connors, Meredith Mullins, La Donna Newcomb, Carl Rogers, and Wallace Strader.

On request of Mr. Miller, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Allen Miller of San Fernando.

On request of Mr. LeRoy E. Lyon, the usual courtesies of the Assembly for this day were unanimously extended to Bruce Duncan of Santa Ana and Mrs. C. E. Duncan of Kentfield.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Jack Vren, teacher; and the

following pupils of the Meridian School: Elva Craghead, Doris Umfress, Norman Craghead, Sallie Moore, Jo Ann Salisbury, John Newton, Mike Kramer, Leroy Flagor, Ted Flaherty, Karol Gouldelock, and Billy Bumgarner.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to the following pupils of the Franklin School: Joyce Griffin, Leona Fulfer, Robert Smith, Carol Klin, Delbert Helzer, and Robert Sifka.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to Darell Van Lanen, E. J. Goodman, George Monnymark, adults; and the following pupils of the Dunnigan School: Vernon Davis, Mervyn Howell, Linda McAravy, Milton Sisson, Brian Stout, Jerry Boatman, Eddie Linton, Johnny McGrew, Jerry Rumsey, Patricia Hester, Coy Sisson, Daniel Gonzales, Burl Dodd, Lois Pryor, Pat Robinson, Mary Troby, Nancy Youngmark, Naomi Brooks, Clifford Finch, Abraham Gonzales, Bonnie Sue Hanks, Woodrow Miller, Charles Troby, James Miller, James Goodman, Byford Wonderling, and Radford Wonderling.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to Merle Russell, teacher; and the following pupils of the Brittan School: Harris Ray Beckley, Edmund Brown, Betty Correll, Betty Cowan, Roselie Crabtree, Myrna Elliot, Paul Evans, Lonny Foster, Elmer Griffin, Martin Gollenbusch, Diane Jones, Inez Jones, Betty Kersey, Clarence LaBrae, Annie LaMontagne, Clarence LaMontagne, Darrell Mitchell, Marie Moller, Travis O'Rear, Sandra Parker, Richard Pedigo, Charles Pennington, Stephen Pennington, Patsy Pullum, Janet Powell, Dorothy Shields, Stanley Smith, Aubrey Todd, Carol Trent, Richard Worley, Harold Davis, and June Davis.

On request of Mr. Hobbie, the usual courtesies of the Assembly for this day were unanimously extended to the following pupils of the Winship School: Gene Perry and Larry Tate; the following pupils of the Slough School: Kathryn Summy, Pauline Byrd, and Peggy Elliott; Mrs. Minnie Worley, teacher; and the following pupils of the Nuestro School: Patsy Cole, Janice Rymel, Ronny Sullenger, and Vivian Lynn.

On request of Mr. Meyers and the San Francisco Delegation, the usual courtesies of the Assembly for this day were unanimously extended to Miss Alice Wilson, Mr. John Moscone, and Mrs. J. Ritter, counselors; Mrs. Froggatt, parent; and the following pupils of the Aptos Junior High School: April Aaron, Margit Abeghian, Ruth Abers, Carolyn Ames, Donna Bagley, Sandra Barnes, Pat Barry, Inez Blanck, Joann Bloomberg, Marilyn Braverman, Joanne Canellos, Judith Chaimov, Michele Clark, Gail Clement, Deanna Collin, Judy Corey, Giovanna Crenshaw, Sue Curley, Mary Denny, Marge Dito, Betty Easton, Deanna Fries, Valerie Froggatt, Susie Giles, Carol Greenblat, Rosalie Harris, Patricia Hawkins, Carol Hill, Joy Holmes, Carole Hudson, Linda Hall, Chaya Janofsky, Blunette Karpe, Corinne Larsen, Cynthia Lawrence, Judy Levetin, Vicki Lister, Andra Martin, Maureen McArthur, Judy McCook, Carol McKay, Patricia McPeak, Kay Melliush, Diane Ordway, Louise Ottenheimer, Dorothy Padovano,

Francine Paone, Sally Petzinger, Sandra Pike, Earleene Porter, Maureen Quinn, Dolores Robbins, Carole Robertson, Dorothy Roux, Judith Saufnauer, Lynn Shreve, Carol Slater, Barbara Smith, Diane Zachariah, Linda Boberg, Roberta Sievers, Donald Anti, Bill Bohn, Al Bousquet, Neil Braun, Allan Briggs, Richard Bruhns, Bruce Cornblum, William Eidenmuller, Armand Faber, Terril Flanagan, Edward Gervais, Charles Gustafson, Joe Harrop, Tom Hughes, Michael Kuhn, Stephen Kurtz, Gilbert Lisama, John McKown, Phil Moncharsh, Steve Parsons, Fred Peeters, Edison Rosser, Donald Russell, Jim Schwarz, Steve Sertz, Edward Soss, Court Stewart, Jerome Strain, Walter Sundberg, Jacob Van Bell, Harvey Veprin, Brad Wait, John Weber, John Weisenburger, and Richard Willetts.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to Lloyd L. Weaver, teacher; and the following pupils of the Esparto School: Phil Phillips, Robert Stephens, Robert Tadlock, John Tobin, Monty Warren, Jack Wright, Dorothy Axely, Shirley Bender, Dorothy Burke, Sherril Gould, Oleda Hanks, Jadeane Hill, Jerome Delgado, Doug Erickson, Ken Evett, Wm. Foy, Bob Gay, Ronald Lewis, Glen Laming, John Long, Richard Parsons, Donald Pearson, Bruce Penrose, Bob Penrose, Beatrice Jaurique, Priscilla Parker, Sharen Parker, Gloria Peak, Neta Smiley, Margaret Stephens, Carla Storz, Sylvia Truitt, and Sue Williams.

On request of Mr. Luckel and the San Diego Delegation, the usual courtesies of the Assembly for this day were unanimously extended to L. E. Carlson of La Jolla.

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Catherine Schueren and Mrs. Edith Wiley, adults; and the following Girl Scout members of Troop 111 of Walnut Creek: Nancy Schueren, Kaye Wiley, Pat Speetzeen, Kathie McKee, Brenda Hommel, Mary Ann Cook, Joyce Ryan, Janis Woodland, and Eileen Ferguson.

On request of Mr. Dunn, the usual courtesies of the Assembly for this day were unanimously extended to Miss Margaret Pace, teacher; and the following pupils of the Washington Manor School: Sandra Altman, Gwen Broadwell, Judith Dansky, Darrell Dennis, Sharon Evans, Richard Fankhauser, Wayne Gross, Steven Hallert, Richard Harrington, Kay Hawk, Richard Hull, Howard Hunt, Myrna Jewett, Patsy Johnson, Gary Lakin, Dennis Lapioli, Faye Lemieux, Anton Lindquist, Viva Martin, David McLaughlin, Charlotte North, Stanley Pierce, Janice Rago, Ronald Silva, Donna Simon, Meg Stuart, George Vesper, James Vigil, Kay Winter, and Jean Zickefoose.

On request of Mr. Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to Charles Nadler, teacher; and the following pupils of the California High School: Jim Anderson, Patsy Armstrong, Patty Armstrong, Margaret Ball, Bill Bican, Marlene Blumhart, Wickie Boley, Ronald Chong, Gene Cobleigh, Arlene Cook, Jane Culjis, Freda David, Judy David, Beverly Dunn, Leslie Garson, Mary Magdaleno, Marcia Marquering, Joleen Minenna, Ethel Miron, Donna Peeler, Janet Peyton, Linda Rossi, Jacque Sanders, Barbara Sass, Diane Silveira, June Skalisky, Caron Slack, Joseph Tietjen, Carolyn Weid, and Sandra Wright.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Toman, Mr. Murov, and Mr. Silva, teachers; and the following pupils of the Columbia School: Robert Algeo, Patricia Coffey, Leon Croston, Linda Fisher, Dollie Fritz, Wanda Gaines, Maxine Haley, Ronald Jackson, Peter Kerns, Priscilla Lane, David Lorimer, Lawrence Martinelli, Peggy Moore, Linda Olinger, Robert Orr, Arnold Overholzer, Charlotte Poor, William Prentiss, Dixie Red, Susanna Riedel, Nancy Rountree, Carole Ruiz, Constance Rutkowski, Paul Sherrow, Sandra Silva, Margaret Sundborg, James Vinyard, Priscilla Webber, Kerry Wilder, Paul Wyllie, and Martin Wynne

On request of Mr. Donald D. Doyle, the usual courtesies of the Assembly for this day were unanimously extended to Robert Hampel, teacher; and the following pupils of the Walmar Seventh Day Adventist School: Halline Adamson, Dorothy Graham, Dorothy Taylor, Charles Kelley, Kenneth Shera, Marylyn Chaney, Betty Chaney, Willard Taylor, Fred Shalesky, Dick Kenuan, Diane Schlensner, Don Fillman, Pat Sanford, Pat Darling, Dona Hawley, Joyce Kesler, Tina Ramirez, Carol Simmons, Betty Prior, Joanne Murdock, Laurel Shera, and Joan Hampel.

On request of Mr. Allen, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. Chubb, teacher; and the following pupils of the Thomas P. Ryan School: Ellanah Anderson, Richard Balekian, Lucille Bruno, Louis De Ponzi, Jim Dick, Marianne Jaca, Frank Jiminez, Gloria Maldonado, Bob Moraldo, Marilyn Nave, Sharon Perry, Janet Rolandetti, Richard Rose, Darleen Schmidt, Ken Squeri, Bruce Stamps, Angelo Tabores, Fred Wilson, Carolyn Walker, Gary Allen, Raymond Deutsch, Ivan Feaster, Wayne Freitas, Rodney Lopes, Mike McNeal, Richard Munson, Donald Paige, Ernie Pizarro, Albert Tabares, Robert Toman, Dennis Travers, Olinto Travesari, Carl Thurman, Shirlene Bettencourt, Harriett Bondeson, Mary Ann Fondi, Josephine Guastafarro, Mary Guastafarro, Sandra Messel, Patricia Motta, Mary Ann Palacios, and Ronda Lee Seymour.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Covender and Mr. Lonergan, teachers; and the following pupils of the Elkhorn School: Joe Blodgett, Loretta Sheckenko, DuWayne Marine, Lupe Santos, Helga Rosolee, Bob Hamblen, Joanne Leusi, Claudio Morales, Henry Melendez, Dennis House, Hector Bejarano, Frank Bajorques, Sam Gutierrez, Ethel Carinio, Ida Macias, Tom Villegos, Virginia Vevis, Karen Shell, Ray Holmes, Joyce Taylor, Carol Hamblen, Dolores Chairez, Janice Hamilton, Wanda Sadler, Gilbert Garcia, Barbara Pasquetti, Shirley Kershner, Bill Riggs, Richard Finn, Clyde Nail, Jerome Zentner, Don Younger, David Carson, Ted Herman, Frank Norton, Mary Lou Winters, Ann Hull, Lona Clemens, Robert Fonner, Jerry Ferrel, Tom Sines, John Tenie, Richard Sims, Treva Ellingsworth, Ardelia Wilson, Cicelia Carson, Ernest Montano, and Rose Strong.

On request of Mr. Brown, the usual courtesies of the Assembly for this day were unanimously extended to Mr. Black, teacher; and the following pupils of the Modesto Jr. College: Bill Tate, James McGregor, Roy Langum, Don Strand, Don Vieira, Don Hendricks, Leroy Kennedy, Dave Vaughan, Harold K. Swanson, Darwin L. Borges,

Donald R. Henley, William H. Vandergriff, Thomas Payne, Wanda Erickson, Lila Jean Haarberg, Johnny Poole, Ray Goodwin, Bernice Hampton, Marguerita Andam, Eleanor Goreham, Marcella Ney, Donna Ekson, Lois Black, Ronnie Bradley, James Edeal René Bucher, Jim Cipponen, Richard Nunes, John Lopes, Bonnie Lauritson, Nancy Wegner, Darlene Fry, Gerald A. Valenta, Willis O. Skaggs, June Bennett, Wanda Brewer, Beatrice Andrews, Beverly Derriek, Bonita Breshears, Lorraine Yohannan, Myrna Moorehead, Thatcher Johnson, Bruce Johnson, Jack Williamson, John Triplett, Daryl Carlson, Richard Holm, Gerald Torkelson, John Degen, Evelyn Hamlin, Martha Helm, Mary Ann Carson, Jose M. Lopez, John L. Bravo, Jim See, Julia Simmons, John Reid, Beverly Traner, Art Wright, Arlene Furtado, Henry Leal, Bonita Wilson, Joe Giannetto, Tommy Stroud, Willard Miller, Ruthie Tharp, Dave Butterfield, Vernon C. Hoffman III, Elvin Brock, Gail Elliott, Everett Allen, Jr., Gayle Troedson, Don Conner, Wilma Golding, and Janet Sanders.

On request of Mr. Lindsay, the usual courtesies of the Assembly for this day were unanimously extended to Norman Morris, James Scott, and Orin Hewitt, teachers; and the following pupils of the Camino-Placerville Junior Academy: Joanne Becker, Judy Becker, Carolyn Bullock, Patty Cupler, Arlen Davidian, Evan Floodman, Bobby Gier, Zerna Hacker, Karolyn Hanger, John Himmel, Eleanor Knipple, Earl Larsen, Leneta Larsen, Lynden Larsen, Heather McReynolds, Bob Thompson, Janis Thiele, Gordon Sanderson, Lois Rae Voth, Barbara Wall, Marva Woods, James Cupler, Max Eberhardt, Marylynn Kerns, Paul Laubach, Lavonne Miller, Buster Nickel, Ronald Patterson, Carolyn Plubell, Fred Thompson, Dorothea Bullock, Clyde Catron, Darlene Cox, Betty Driver, Roy Hewitt, Harold Larsen, Marvin Larsen, Joyce Overacker, Jim Stone, and John Thiele.

On request of Mr. Lowrey, the usual courtesies of the Assembly for this day were unanimously extended to C. L. Blomquest, teacher; Emmett Snow, Charles Azvedo, adults, and the following pupils of the Corning High School: Don Allen, Mona Andrews, Shirley Babb, Mae Ann Baker, Frank Baxter, Laurel Belcher, Wayne Botkins, Beverly Burt, Ramon Crawford, Junior Duncan, Jeannie Ebersole, Darlene Erwin, Donald Estey, Lillian Gildea, Alvin Gordon, Beverly Gross, Max Hale, Joy Ann Hargens, Robert Heaton, Doris Hollenberg, Ernest Hubbard, Dorrelle Johnson, Drucilla Kestner, Don Knight, Pat Lovelady, Ralph Martin, Doris McBrayer, Shirley McCoy, John McLaughlin, Helena Metcalf, Jean Morstad, Joyce Morstad, Bette O'Leary, Merlin Peets, Shirley Peterson, Shirley Raymond, Donna Rizzi, Carmen Rochford, Mary Lou Rodgers, Janet Routson, Tommy Russ, Alfred Sorenson, Ray Vinson, Faith Walker, Anthony Walker, Bill Waters, Keith Wheeler, Duane Woodward, Bill Woodward, Diane Whitlock, Winnie Lee Williams, and Sandra Wolcott.

On request of Mr. Munnell, the usual courtesies of the Assembly for this day were unanimously extended to Miss Alberta Brown, Mrs. Imogene Morrison, and Miss Helen Hillis of Los Angeles.

On request of Messrs. Fleury and Nielsen, the usual courtesies of the Assembly for this day were unanimously extended to Mrs. James C. Anderson, Mrs. Birdie Anderson, and Mrs. Lore Dormeyer of Sacramento.

ADJOURNMENT SINE DIE

At 11 04 p.m., on Tuesday, March 30, 1954, the Honorable James W. Silliman, Speaker of the Assembly, announced that the time for final adjournment of the 1954 Regular (Budget) Session of the Legislature of the State of California had arrived, and therefore declared the Assembly adjourned *sine die*, out of respect to the memory of the Hon. J. M. Inman and with prayers in the hearts of the Members for Mrs. Niehouse and Senator Weybret.

JAMES W. SILLIMAN, Speaker

GERALDINE B. HADSELL, Minute Clerk