# CALIFORNIA LEGISLATURE 1997–98 REGULAR SESSION

# ASSEMBLY DAILY JOURNAL

# Thursday, February 6, 1997

# TWENTY-FIRST SESSION DAY

## SIXTY-SEVENTH CALENDAR DAY

# AT SACRAMENTO, CALIFORNIA



(Please Direct Any Inquiries and Report Any Omissions or Errors to Minute Clerk: Phone 445-6021)

### **PROCEEDINGS OF THE ASSEMBLY**

#### IN ASSEMBLY

Assembly Chamber, Sacramento Thursday, February 6, 1997

The Assembly met at 7 a.m.

Hon. Steven T. Kuykendall, Assembly Member, 54th District, presiding.

Chief Clerk E. Dotson Wilson at the Desk. Assistant Clerk Sue Parker reading.

#### **ROLL CALL**

The following were placed upon the morning roll call—76:

| Ackerman<br>Aguiar<br>Alby<br>Alquist<br>Aroner<br>Ashburn<br>Baca<br>Battin<br>Baugh<br>Bordonaro<br>Bowen<br>Bowler<br>Brewer<br>Brown<br>Campbell<br>Cardenas | Ducheny<br>Escutia<br>Figueroa<br>Firestone<br>Frusetta<br>Gallegos<br>Granlund<br>Havice<br>Hertzberg<br>Honda<br>House<br>Kaloogian<br>Keeley<br>Knox<br>Kuehl<br>Kuykendall | Machado<br>Margett<br>Martinez<br>Mazzoni<br>McClintock<br>Migden<br>Miller<br>Morrissey<br>Morrow<br>Murray<br>Napolitano<br>Olberg<br>Oller<br>Ortiz<br>Pacheco<br>Papan | Pringle<br>Richter<br>Runner<br>Scott<br>Shelley<br>Strom-Martin<br>Sweeney<br>Takasugi<br>Thompson<br>Thomson<br>Torlakson<br>Villaraigosa<br>Vincent<br>Washington<br>Wayne<br>Wildman |
|--|--|--|--|
|  |  |  |  |
|  |  |  |  |
| Cardoza  | Leach  | Perata   | Woods  |
| Cunneen  | Lempert  | Poochigian   | Wright   |
| Davis  | Leonard  | Prenter  | Mr. Speaker  |

Quorum present.

#### At 12:35 p.m., Hon. Diane Martinez, 49th District, presiding

#### **REGULAR BUSINESS DISPENSED WITH**

By unanimous consent, the regular order of business of the Assembly was dispensed with for this legislative day.

#### LEAVES OF ABSENCE FOR THE DAY

By unanimous consent, the following Assembly Members were granted leaves of absence for the day:

On legislative business: Assembly Members Baldwin, Caldera, and Floyd.

On legislative business, and waiving per diem: Assembly Member Goldsmith.

#### EXPLANATIONS OF ABSENCE

Pursuant to the Assembly Rules, the following explanations of absence were ordered printed in the Journal:

January 28, 1997

Assemblyman Don Perata, Chairman Assembly Rules Committee State Capitol Building, Room 3016 Sacramento, California

Dear Chairman Perata: I have been asked to speak at a national conference in Washington, D.C. by Congressman Henry Hyde and therefore will need to be excused from session on Tuesday, February 11, 1997 and Friday, February 14, 1997 and as well as check in on Wednesday and Thursday of that week.

Also I would like to be excused from session on February 6th and 7th in order to participate in a political education symposium in my District.

Thank you for your consideration of these matters.

Sincerely,

STEVE BALDWIN, Assembly Member Seventy-seventh District

February 5, 1997

The Honorable Cruz Bustamante Speaker of the Assembly State Capitol, Room 219 Sacramento, California

Dear Mr. Speaker: This letter is to request that I be excused from check-in session on Thursday, February 6, 1997 and from session on Friday, February 7, 1997, due to legislative business.

Thank you for your attention of this matter.

Sincerely,

LOUIS CALDERA, Assembly Member Forty-sixth District

February 4, 1997

The Honorable Cruz Bustamante Speaker, California State Assembly State Capitol, Room 219 Sacramento, California

Dear Mr. Speaker: I respectfully request permission to go to my district on Thursday, February 6 and Friday, February 7, 1997 due to legislative business.

Should you have any questions regarding this request please contact my secretary, Lorie Erickson at 445-3134.

Thank you for your assistance in this matter.

Sincerely,

RICHARD E. FLOYD, Assembly Member Fifty-fifth District

February 4, 1997

Speaker Cruz Bustamante Speaker of the Assembly State Capitol—Room 219 Sacramento, California

Dear Mr. Speaker: I respectfully request to be excused from check-in session on Thursday, February 6th due to legislative business. I have been asked to speak to the San Diego County Grand Jury. Please waive my per-diem.

Thank you for your attention to this matter.

Sincerely,

JAN GOLDSMITH, Assembly Member Seventy-fifth District

#### **COMMUNICATIONS**

The following communication was presented by the Chief Clerk, and ordered printed in the Journal:

February 6, 1997

E. Dotson Wilson Chief Clerk of the Assembly State Capitol, Room 3196 Sacramento, California

Dear Mr. Wilson: Please be advised that the attached list outlines the committee jurisdictions for the 1997–98 Legislative Session, as approved by the Assembly Rules Committee. Bills will be referred according to these jurisdictions.

Sincerely,

DON PERATA Chair, Assembly Rules Committee

#### ASSEMBLY STANDING COMMITTEE JURISDICTIONS

Agriculture Appropriations Banking and Finance Budget Consumer Protection, Governmental Efficiency and Economic Development Education Elections, Reapportionment and Constitutional Amendments Environmental Safety and Toxic Materials Governmental Organization Health **Higher Education** Housing and Community Development Human Services Insurance International Trade and Development Judiciary Labor and Employment Local Government Natural Resources

Public Employees, Retirement and Social Security Public Safety Revenue and Taxation Rules Televising the Assembly and Information Technology Transportation Utilities and Commerce Water, Parks and Wildlife

#### Agriculture

Agriculture Agricultural chemicals Agricultural commodities and commissions Department of Food and Agriculture Department of Pesticide Regulation Economic poisons Expositions and fairs Food labeling Labeling of agricultural commodities Livestock and poultry Marketing law Milk and milk products Pest management and pesticides Veterinarians

#### Appropriations

Fiscal bills General obligation bond acts Revenue bonds

#### **Banking and Finance**

California Pollution Control Financing Authority Charitable and cooperative corporation law Consumer finance and credit reporting Corporate securities law Financial institutions Foreign banking Foreign investments in California financial institutions Formation of new corporate entities Franchises, except for arbitration of disputes between franchisor/franchisee Industrial development bonds Insurance finance and lending practices Real property finance State investment practices

#### Budget

Budget Bill

# Consumer Protection, Governmental Efficiency and Economic Development

Administrative Procedure Act and Office of Administrative Law Business advocacy within California and the United States Charitable solicitation Consumer protection Creation of new regulatory agencies Department of General Services Development and expansion of new technologies, except energy Economic disaster relief Economic impact reports Governmental efficiency and cost control Impacts of Federal budget on high tech projects Industrial innovation and research Occupational licensing, excluding health professionals Product labeling, except agricultural and medical Property acquisition, state and local Property acquisition law Small business development and operations State and local economic development State governmental organization and reorganization State printing and binding contracts State procurement Sunsetting of boards and commissions Weights and measures

#### Education

Adult education Certificated employees of schools and teacher salaries Charter schools Leasing of school property K–12 education Pupil records School buses and crossing guards School facilities and finance

#### Elections, Reapportionment and Constitutional Amendments

California Political Reform Act Campaign finance Constitutional amendments Elections Reapportionment

#### **Environmental Safety and Toxic Materials**

Department of Pesticide Regulation Drinking water regulation, toxic contamination of water Emergency response relating to hazardous materials Hazardous waste regulation and remediation Pesticides: processed food and public health Proposition 65 Regulation of consumer products containing toxic substances under the Sherman Food, Drug and Cosmetics Law Toxic air contaminants and indoor air quality Toxic substances and hazardous materials, except for workplace safety Underground storage tank regulation and cleanup

#### **Governmental Organization**

Alcoholic Beverage Control Athletics, State Athletic Commission Emergency services, excluding medical emergencies Fire safety, excluding residential building standards Gaming Horse racing Natural disasters Offices of the Governor, Lieutenant Governor, State Controller, and State Treasurer Open meetings laws as they affect state government Public records and Public Records Act State Fire Marshal State holidays, seals, and official acts State Lottery State military and National Guard Tobacco products Veterans, Department of Veterans Affairs, Cal-Vet loan program

#### Health

Alcohol and drug abuse treatment Developmental disabilities Health care Licensing of health care professionals and facilities Mental health, except mentally disordered offenders Prescriptions Public health programs

#### **Higher Education**

Academic research partnerships with the private sector Community college job training programs Postsecondary education, financial aid and campuses

#### Housing and Community Development

Condominium conversions Discrimination in housing Housing rehabilitation Mobile homes Public finance of housing Redevelopment Rent control Residential building standards Structural fire safety Subdivision Map Act re: housing

#### **Human Services**

Children's programs and services Developmental centers Foster care Licensing and regulations of child care facilities Public assistance (General Assistance, AFDC, and SSI/SSP) Senior and handicapped services Services for the handicapped under the Department of Rehabilitation Department of Social Services programs

#### Insurance

Disability insurance Insurance Insurance investment, excluding finance, lending and lending practices Unemployment compensation Vehicle financial responsibility Workers' compensation

#### **International Trade and Development**

Business advocacy of import/export trade California-Mexico relations California overseas trade offices Development of international high tech markets Economic impact reports Effect of balance of trade issues on California Enterprise Zones Expansion of overseas markets Foreign investments by California Foreign investments in California Impacts of federal budget on international trade International capital, including capital formation International trade, research and import/export finance Interstate commerce Seaports and physical infrastructure Sister state agreements and friendship agreements with other nations State and local economic development Tourism

#### Judiciary

Administration of justice and court personnel Administrative procedure Adoptions Arbitration of disputes between franchisor/franchisee Civil Code Code of Civil Procedure Condemnation Confidentiality of court records Eminent Domain Enforcement of judgements Evidence Code, excluding criminal procedure Family law Landlord/tenant relations Legal notices Liens Notary Public Probate Code Product liability Property acquisition (Private property acquired by state agency) Public administration of estates State Bar Trade restraints Tort liability

#### Labor and Employment

Agricultural Labor Relations Act Discrimination in employment Employment Development Department Unemployment insurance—length of coverage Workplace safety regulations and Cal-OSHA

#### Local Government

Administration of special districts Benefit assessments, special taxes and local alternative revenue sources City and county organization and powers Joint exercise of powers Local agency formation commissions Municipal Improvement Acts of 1911, 1913, etc. Ralph M. Brown Act Subdivisions Uniform accounting and reporting procedures for local agencies

#### **Natural Resources**

Beverage Container Recycling Act California Environmental Quality Act Coastal Act, Coastal Commission and Coastal Conservancy Coachella Valley Mountains Conservancy Department of Conservation programs Energy conservation, research, development, and demonstration and siting of power plants Forestrv Harbors Lake Tahoe Conservancy Solid waste management, except hazardous substances Stationary source air pollution Natural Communities Conservation Planning Act Oil Spill Prevention and Response Act San Francisco Bay Conservation and Development Commission Santa Monica Mountains Conservancy State lands Subdivision Map Act re: timber, coastal, agricultural land use Tidelands and submerged lands Vessel traffic management systems (VTMS) Wild and scenic rivers

#### Public Employees, Retirement & Social Security

Classified school employees Judges Retirement Law Public employee collective bargaining Public retirement administration and investment strategy

#### **Public Safety**

Asset forfeiture Controlled substances Crime victims and restitution Criminal procedure Driving under the influence Felony offenses and those misdemeanor violations not incidental to the subject of another committee Grand juries Impoundment of vehicles Inspection of stolen vehicles Juvenile law Peace officers Penal Code Qualifications of counsel in criminal matters Youth authority and prisons—construction and discipline

#### **Revenue and Taxation**

All matters relating to taxation

#### Rules

Business of the Legislature

#### Televising the Assembly and Information Technology

Information technology All matters relating to televising the Assembly

#### Transportation

California Highway Patrol Drivers' licenses Highways and airports Mass transit systems Mobile sources of air pollution School bus safety and maintenance Seaports and physical infrastructure Transit authority Transportation financing Vehicles, aircraft, and vessels—operation, safety, equipment, transfer of ownership, licensing and registration Vehicle weight restrictions

#### **Utilities and Commerce**

Common carriers Expansion of overseas markets International trade, research and import/export finance Intrastate commerce Motion picture industry Public Utilities Commission, rate increases regulated by the PUC State capital, including capital formation Telecommunications Trucking regulated by the PUC Women and minority business enterprises (WMBE)

#### Water, Parks and Wildlife

Department of Water Resources Drought relief Fish and game Flood control Museums Native plants Parks and recreation State Historical Resources Commission State Water Resources Control Board Stream resource management Water and water supply planning Water rights and water banks Wildlife

#### INTRODUCTION AND FIRST READING OF ASSEMBLY BILLS

The following bills were introduced and read the first time: **ASSEMBLY BILL NO. 230—Runner.** An act to amend Section 17273 of the Revenue and Taxation Code, relating to taxation, to take effect immediately, tax levy.

ASSEMBLY BILL NO. 231—Honda. An act to amend Section 502 of the Penal Code, relating to crimes.

ASSEMBLY BILL NO. 232-Honda. An act relating to human services.

ASSEMBLY BILL NO. 233—Escutia. An act to amend Section 116.230 of the Code of Civil Procedure, to amend Section 1852 of the Family Code, to amend Sections 26820.4, 26823, 26827, 26827.4, 26830, 26831, 26832, 26833, 26835, 26836, 26837, 26838, 26850, 26851, 26852, 26853, 26857, 26862, 27361, 68073, 68085, 68090.8, 68113, 72054, 72055, 72060, 75103.5, 76000, and 77003 of, to add Sections 27081.5, 68073.1, 68088, 72056.01, 77001, and 77009 to, to add Chapter 2.1 (commencing with Section 68650) to, and Chapter 14 (commencing with Section 77600) to, Title 8 of, to repeal Article 4 (commencing with Section 77300) of Chapter 13 of Title 8 of, to add and repeal Sections 3501.7 and 26826.01 of, to repeal and add Section 71383 of, and to repeal and add Article 3 (commencing with Section 77200) of Chapter 13 of Title 8 of, the Government Code, to amend Sections 1463.001, 1463.005, 1463.007, 1463.003 and 1464 of, to add Sections 1463.01 and 1463.07 to, and to repeal Sections 1463.003 and 1463.01 of, the Penal Code, and to add Sections 11205.1 and 42007.1 to, and to repeal and add Section 42007 of, the Vehicle Code, relating to trial court funding, making an appropriation therefor, and declaring the urgency thereof, to take effect immediately.

**ASSEMBLY BILL NO. 234—Battin.** An act to amend Section 17017.9 of the Education Code, relating to school facilities.

ASSEMBLY BILL NO. 235—Takasugi. An act to amend Section 51350 of the Health and Safety Code, relating to housing bonds, and making an appropriation therefor.

**ASSEMBLY BILL NO. 236—Figueroa.** An act to amend Section 4600 of the Labor Code, relating to workers' compensation.

ASSEMBLY BILL NO. 237—Figueroa. An act to amend Sections 139.5 and 4644 of the Labor Code, relating to workers' compensation.

ASSEMBLY BILL NO. 238—Kuykendall. An act to add Section 3017.3 to the Elections Code, relating to elections.

**ASSEMBLY BILL NO. 239—Ortiz.** An act to amend Section 3622 of the Family Code, and to amend Sections 11356 and 11475.1 of the Welfare and Institutions Code, relating to family law, and declaring the urgency thereof, to take effect immediately.

**ASSEMBLY CONSTITUTIONAL AMENDMENT NO. 8—Papan.** A resolution to propose to the people of the State of California an amendment to the Constitution of the State, by amending subdivision (c) of Section 2 of Article IV thereof, relating to the Legislature.

#### RESOLUTIONS

The following resolutions were offered:

ASSEMBLY CONCURRENT RESOLUTION NO. 11-Honda. Relative to Vietnamese Community Week.

HOUSE RESOLUTION NO. 7-Migden. Relative to airbags.

#### ADJOURNMENT

At 4 p.m., the Assembly adjourned until 8:30 a.m., Friday, February 7, 1997.

CRUZ M. BUSTAMANTE, Speaker

PAM CAVILEER, Minute Clerk