

CALIFORNIA LEGISLATURE

2019–20 REGULAR SESSION

ASSEMBLY JOURNAL

RECESS JOURNAL NO. 14

INTERIM STUDY RECESS

Assembly Chamber, Sacramento
Monday, October 14, 2019

Pursuant to the provisions of Joint Rule 59, the following Assembly Journal for the 2019–20 Regular Session was printed while the Assembly was in Interim Study Recess.

COMMUNICATIONS

The following communications were presented by the Speaker, and ordered printed in the Journal:

October 4, 2019

Sue Parker

*Assistant Chief Clerk of the Assembly
State Capitol, Room 3196
Sacramento, California*

RE: Appointment of Robert Rivas to
School Building Finance Committee

Dear Ms. Parker: Please be advised that I have appointed Assemblymember Robert Rivas to the School Building Finance Committee. This is a pleasure appointment starting October 4, 2019.

Sincerely,

ANTHONY RENDON
Speaker of the Assembly

October 8, 2019

Sue Parker

*Assistant Chief Clerk of the Assembly
State Capitol, Room 3196
Sacramento, California*

RE: Appointment of Anthony Wright to
Healthy California for All Commission

Dear Ms. Parker: Please be advised that I have appointed Mr. Anthony Wright to the Healthy California for All Commission. This is a pleasure appointment starting October 8, 2019.

Sincerely,

ANTHONY RENDON
Speaker of the Assembly

October 10, 2019

Sue Parker

*Assistant Chief Clerk of the Assembly
State Capitol, Room 3196
Sacramento, California*

RE: Appointment of Ariel Pe to
California Board of Accountancy

Dear Ms. Parker: Please be advised that I have appointed Mr. Ariel Pe to the California Board of Accountancy. This is a term appointment starting October 10, 2019 and the expiration date is January 1, 2023. Mr. Pe will be replacing Alicia Berhow.

Sincerely,

ANTHONY RENDON
Speaker of the Assembly

October 10, 2019

Sue Parker

*Assistant Chief Clerk of the Assembly
State Capitol, Room 3196
Sacramento, California*

RE: Appointment of Thomas Wong to
Private Postsecondary Education Advisory Committee

Dear Ms. Parker: Please be advised that I have appointed Mr. Thomas Wong to the Private Postsecondary Education Advisory Committee. This is a pleasure appointment starting October 10, 2019.

Sincerely,

ANTHONY RENDON
Speaker of the Assembly

October 11, 2019

*Sue Parker**Assistant Chief Clerk of the Assembly
State Capitol, Room 3196
Sacramento, California*RE: Appointment of Eric Alegria to
California Coastal Commission

Dear Ms. Parker: Please be advised that I have appointed Mr. Eric Alegria to the California Coastal Commission. This is a pleasure appointment starting October 11, 2019. Mr. Alegria will serve as an alternate to Commissioner Caryl Hart.

Sincerely,

ANTHONY RENDON
Speaker of the Assembly**SPECIAL COMMITTEE MEETINGS**

By unanimous consent, the following committees were permitted to meet:

Select Committee on Incarcerated Women, on Wednesday, October 16, 2019, at 4 p.m., at the Biet T'Shuvah in Los Angeles;

Jobs, Economic Development, and the Economy, on Wednesday, September 25, 2019, at 9:30 a.m., at the Corona Council Chambers in Corona;

Select Committee on Hate Crimes, on Thursday, October 24, 2019, at 6 p.m., at the Milpitas Unified School District in Milpitas;

Governmental Organization, to convene jointly with the Select Committee on the Nonprofit Sector, on Wednesday, October 23, 2019, at 10 a.m., at the Santa Barbara County Education Office in Santa Barbara;

Select Committee on Ending the School to Prison Pipeline, on Monday, September 30, 2019, at 10:30 a.m., at the John C. Fremont High School;

Select Committee on Wine, to convene jointly with the Senate Select Committee on California's Wine Industry, on Thursday, October 31, 2019, at 10 a.m., at the Lodi City Hall Council Chambers in Lodi;

Higher Education, on Monday, October 21, 2019, at 1:30 p.m., in Room 437;

Governmental Organization, to convene jointly with Business and Professions and Health, on Wednesday, October 16, 2019, at 1 p.m., in Room 4202;

Budget Subcommittee No. 5 on Public Safety, on Wednesday, October 16, 2019, at 1:30 p.m., at the Chula Vista Library in Chula Vista;

Health, to convene jointly with the Senate Committee on Health, on Monday, November 4, 2019, at 10 a.m., in Room 4202;

Business and Professions, to convene jointly with the Senate Committee on Business, Professions and Economic Development, on Monday, October 14, 2019, at 10 a.m., in Room 4203.

MESSAGES FROM THE GOVERNOR

The following veto messages from the Governor were received and ordered printed in the Journal, and the bills ordered to the unfinished business file:

Veto Message—Assembly Bill No. 296

Governor's Office, Sacramento
October 2, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 296 without my signature.

This bill establishes the Climate Innovation Grant Program, to be administered by the Strategic Growth Council, for the development and research of new innovations and technologies that either reduce emissions of greenhouse gases or address the impacts of climate change. It also establishes a Climate Innovation Voluntary Tax Contribution Account and authorizes an individual to contribute as part of their state tax return.

I am supportive of the important objective of this legislation to spur technological innovation to mitigate climate change. However, this bill creates a redundant, and potentially conflicting, grant program that overlaps with several existing programs at multiple agencies including the Strategic Growth Council. At this juncture, we should maximize resources with our existing programs rather than create redundancies.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 394

Governor's Office, Sacramento
October 2, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 394 without my signature.

This bill exempts from the California Environmental Quality Act (CEQA), until January 1, 2025, egress route projects or activities undertaken by a public agency. The affected projects include those that are specifically recommended by the State Board of Forestry and Fire Protection to improve the fire safety of an existing subdivision when certain conditions are met.

California's devastating wildfires of 2017 and 2018 amplified the urgent imperative to mitigate risk and build robust community emergency plans, especially for our most vulnerable in the Wildland-Urban Interface (WUI). However, the CEQA exemption provided in this bill is premature and may result in unintended consequences. Without better information on the number, location and potential impacts of future fire safety road construction projects, it is not clear whether statutory changes are needed. Furthermore, it is important that we build solutions around the unique and targeted needs of each community.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 551

Governor's Office, Sacramento
October 2, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 551 without my signature.

This bill would require county coroners to perform testing for specified drugs on individuals killed in motor vehicle accidents, and to report on those findings.

County coroners currently have the authority to conduct the tests required by this bill, as well as for other substances not covered by this legislation, such as cannabis. Instead of creating a state mandate for some drugs—and not other impairing substances—I believe it is best to allow coroners to exercise their professional judgement and determine when any such testing should occur.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 594

Governor's Office, Sacramento
October 2, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 594 without my signature.

This bill would authorize the Director of Technology to designate a position to evaluate the uses of artificial intelligence in state government and require the adoption of related guidelines by 2021.

New technologies will transform and enhance our public services and improve job quality for public servants. The Department of Technology is currently responsible for evaluating and leveraging new technologies such as artificial intelligence and providing enterprise-wide solutions focused on improving the state's digital service delivery to California residents. The newly established Future of Work Commission is broadly examining the impact of artificial intelligence on work and our economy. Legislation is not necessary to accomplish these goals.

Sincerely,

GAVIN NEWSOM

Receipt of Bills

I acknowledge receipt this 2nd day of October, 2019, at 1:10 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Emily Patterson:

Assembly Bills Nos. 296, 394, 551, and 594.

SUE PARKER
Assistant Chief Clerk of the Assembly

Veto Message—Assembly Bill No. 773

Governor's Office, Sacramento
October 7, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 773 without my signature.

This bill requires the Secretary of State, in coordination with the State Superintendent of Public Instruction, to develop educational programming for pupils in grade 12 on voting registration and participation.

The State has already made a significant investment to increase turnout among young voters, and there is evidence that these efforts are working. The Secretary of State's Office reported that in 2018 there was a significant increase in turnout for voters ages 18–22. Rather than imposing a prescriptive requirement that imposes a one-size-fits-all requirement on each high school, I would prefer that the Secretary of State and the Superintendent of Public Instruction continue their coordination to help register and preregister young people to vote.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 967

Governor's Office, Sacramento
October 7, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 967 without my signature.

This bill would require charter schools to follow the same stakeholder input requirements for developing Local Control and Accountability Plans (LCAPs) as school districts and require that charter authorizers review and approve charter school LCAPs.

This year's education budget trailer bill included several provisions that increase transparency around charter school LCAPs. These reforms will be in effect for the first time as charter schools develop their LCAPs this spring.

This bill imposes additional requirements on charter schools beyond what was reflected in the final 2019–2020 budget and other measures signed into law this year. I believe the recently enacted changes should be given a chance to work before these additional requirements should be considered.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1085

Governor's Office, Sacramento
October 7, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1085 without my signature.

This bill would authorize the Department of Health Care Services to redirect cannabis tax funds generated under Proposition 64 to after-school programs administered by the state.

I support increased access to after-school programs, which is why I worked with the Legislature to provide an additional \$50 million to support these programs. This bill, however, attempts to change the funding allocation process specified by Proposition 64, which does not authorize the Legislature to modify the fund allocation process prior to July 1, 2028.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1451

Governor's Office, Sacramento
October 7, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1451 without my signature.

This bill makes it a misdemeanor to pay signature gatherers based on the number of signatures they collect on a state or local initiative, referendum or recall petition, and requires that at least 10% of signatures on a state initiative petition be collected by unpaid circulators.

While I appreciate the intent of this legislation to incentivize grassroots support for the initiative process, I believe this measure could make the qualification of many initiatives cost-prohibitive, thereby having the opposite effect. I am a strong supporter of California's system of direct democracy and am reluctant to sign any bill that erects barriers to citizen participation in the electoral process.

For this reason, I cannot sign this bill.

Sincerely,

GAVIN NEWSOM

Receipt of Bills

I acknowledge receipt this 7th day of October, 2019, at 7:52 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Emily Patterson:

Assembly Bills Nos. 773, 967, 1085, and 1451.

AMY LEACH
Minute Clerk of the Assembly

Veto Message—Assembly Bill No. 130

Governor's Office, Sacramento
October 8, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 130 without my signature.

This bill establishes the Higher Education Performance, Accountability, and Coordination Commission as an independent state agency tasked with statewide postsecondary education oversight, coordination, and planning.

I have long been concerned that our state's higher education systems operate in silos to the detriment of our state's long-term educational and economic health. California must set statewide goals in the areas of access, affordability and success in higher education. To that end, I launched the Governor's Council for Post-Secondary Education to encourage collaboration between systems and to make recommendations to the administration in an advisory capacity. The Council is charged with examining issues relating to future capacity, enrollment, planning, community college transfers, and general education and coordination at the state and regional levels.

Additionally, the 2019–2020 budget included funds to begin the work of building a longitudinal data system to better track student outcomes and increase the alignment of our educational system to the state's workforce needs.

While the intention of this bill is laudable, it is premature to launch a new state body with these aforementioned efforts underway.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 372

Governor's Office, Sacramento
October 8, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 372 without my signature.

This bill would allow a state agency to adopt an Infant at Work pilot program, and adopt the necessary regulations that would permit an employee, who is a new parent or caregiver to an infant, the option to bring their infant to the workplace.

I recognize the value of this program, which is in line with my commitment to strengthening parent and caregiver bonding during the earliest months of a child's life. As such, an Infant at Work program might be worth exploring, but the bill as written exposes the state to a high level of risk of lawsuits and should be handled administratively or through collective bargaining. Moreover, the timeline stipulated does not provide adequate time to establish a policy and regulations for a program of this magnitude.

Therefore, I am directing CalHR to develop a pilot program to implement this concept in a thoughtful manner.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 524

Governor's Office, Sacramento
October 8, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 524 without my signature.

This bill would add Mono, San Mateo, and Del Norte Counties to the list of specified counties within which deputy sheriffs assigned to perform duties exclusively or initially relating to custodial assignments are also considered peace officers whose authority extends generally to any place in California while engaged in the performance of their duties.

I understand these counties' desire to add additional capacity to their law enforcement efforts, but these discussions merit additional scrutiny in a more comprehensive manner. A number of bills have been enacted over recent decades—and several in recent years—applying this bill's provisions to specific counties, but this is a piecemeal approach that I cannot support.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 869

Governor's Office, Sacramento
October 8, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 869 without my signature.

The bill would require the Department of General Services to determine whether another state agency needs a state property within 150 days of being notified that it is excess.

Although I support timely decisions on the reuse of state property, these requests often have significant programmatic and budgetary implications that need to be carefully analyzed before a decision is made. I am concerned that the hard deadline could lock the state into a decision even if new information or a new proposal warrants additional consideration.

Sincerely,

GAVIN NEWSOM

Receipt of Bills

I acknowledge receipt this 8th day of October, 2019, at 5:55 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Emily Patterson:

Assembly Bills Nos. 130, 372, 524, and 869.

SUE PARKER
Assistant Chief Clerk of the Assembly

Veto Message—Assembly Bill No. 365

Governor's Office, Sacramento
October 9, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 365 without my signature.

Being inclusive and accommodating of people with disabilities is critical to creating a diverse workforce. Assembly Bill 365, however, would make permanent, at a significant cost, a pilot program that is still in need of improvement. Furthermore, this effort can be addressed administratively.

As a result, I am directing the Government Operations Agency, in collaboration with CalHR, to ensure that disability policies are included in the newly established Diversity Taskforce. This Taskforce has been created in order to ensure we achieve a state workforce that reflects the Californians we serve. The Taskforce will bring together civil and public servants to improve the State's hiring and retention of persons with disabilities, among other diversity issues.

For these reasons, I am unable to sign this bill but remain determined in our efforts to address this important issue.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 803

Governor's Office, Sacramento
October 9, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 803 without my signature.

This bill would require the Department of Corrections and Rehabilitation (CDCR) to establish a Peer Support Labor Management Committee tasked with crafting and updating a standardized statewide policy for CDCR's peer-support program.

I strongly support efforts to improve existing peer-support and employee wellness programs for all CDCR employees. However, I am concerned that the committee process envisioned by this bill will duplicate existing programmatic efforts already in place, as well as create additional bureaucratic obstacles to implementation of a consistent and successful program for all employees, not only peace officers.

I am signing Assembly Bill 1117, which creates standards for peer-counselor programs for local law enforcement entities. This provides a model for ongoing conversations about this issue. I am directing CDCR to work with the Legislature and proponents of this bill to come to agreement on similar legislation that provides a meaningful voice for affected employees, and is also workable for the Department, as soon as possible.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 927

Governor's Office, Sacramento
October 9, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 927 without my signature.

This bill would prohibit a court from imposing fines, fees and assessments, without having first made a finding that the defendant has the ability to pay.

I support this bill's intent. We must tackle the issue of burdensome fines, fees and assessments that disproportionately drag low-income individuals deeper into debt and away from full participation in their communities. However, I do not believe that requiring a hearing on defendants' ability to pay is the best approach in every case.

There are many ongoing conversations about how we can build a fairer criminal justice system while ensuring adequate funding for courts and victims' compensation. I believe this issue needs to be tackled in a comprehensive manner, through the budget process, and I am committed to working with the Legislature and stakeholders on ensuring this gets done.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1212

Governor's Office, Sacramento
October 9, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1212 without my signature.

The bill would require the Department of Transportation and the Department of Water Resources to develop a list of priority infrastructure projects to provide to the California Public Employees' Retirement System, the California State Teachers Retirement System, and county retirement systems.

The reporting requirements that this bill proposes are unnecessary, as existing law already encourages public retirement systems to invest in state infrastructure.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1558

Governor's Office, Sacramento
October 9, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1558 without my signature.

This bill requires local school districts or schools that are planning college or career fairs to notify each apprenticeship program in their county, utilizing information from the database of approved apprenticeship programs published by the Division of Apprenticeship Standards.

Many schools and school districts already include apprenticeship programs as part of their career fair outreach. While the intentions of

this bill are commendable, this bill is could result in additional costs to schools, which are already under significant financial stress.

Sincerely,

GAVIN NEWSOM

Receipt of Bills

I acknowledge receipt this 9th day of October, 2019, at 7:19 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Emily Patterson:

Assembly Bills Nos. 365, 803, 927, 1212, and 1558.

AMY LEACH

Minute Clerk of the Assembly

Veto Message—Assembly Bill No. 556

Governor's Office, Sacramento

October 11, 2019

To the Members of the California State Assembly:

I am returning the following bills without my signature:

AB 556

AB 1578

These bills would require the Natural Resources Agency to develop and implement community parks access grant programs.

While I support an integrated and cohesive effort to make parks and greenspaces accessible to all throughout our State, and to that end signed Assembly Bill 209, I cannot support the creation of these stand-alone grant programs.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1086

Governor's Office, Sacramento

October 11, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1086 without my signature.

This bill authorizes the Department of Parks and Recreation (Department) to dispose of the Alameda-Tesla Expansion Area of the Carnegie State Vehicular Recreation Area if sold to a local government entity or non-profit entity for the explicit purpose of conserving the land.

There is no evidence that the Department has failed to conduct sufficient study of this property or is mismanaging this state resource. The park was purchased for the benefit of all Californians and should remain a state park.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1195

Governor's Office, Sacramento
October 11, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1195 without my signature.

This bill requires the California Air Resources Board (CARB) to consider allowing renewable natural gas (RNG) or biogas delivered via a common carrier pipeline to a crude oil production or transport facility from a source that CARB determines directly reduces emissions of methane in the state to generate credits under the Low-Carbon Fuel Standard (LCFS) regulation.

In 2018, CARB amended the LCFS regulation and made a carefully considered decision to prohibit this type of transfer, because doing so would undermine the program's ability to achieve ozone and particulate matter (PM) 2.5 health standards.

The Low-Carbon Fuel Standard regulations must be adopted to reduce air quality and health risks, not make them worse.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1322

Governor's Office, Sacramento
October 11, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1322 without my signature.

This bill would establish a school-based health unit within the California Department of Education (CDE) to administer and support school-based health programs operated by local educational agencies.

In recognition that all state agencies must work together to better support our youth, the 2019 Budget Act included \$500,000 in one-time funding to support the creation of an interagency collaborative between the Department of Education, the Department of Health Care Services, and other regional and state agencies to improve the coordination and accessibility of services and supports to our students.

While this bill is well-intentioned, the creation of a school-based health unit at the CDE would be premature given this recent investment.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1407

Governor's Office, Sacramento
October 11, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1407 without my signature.

This bill would impose a mandatory 30-day impound penalty for a vehicle used in connection with reckless driving or street racing on a second or subsequent conviction.

Under current law, a conviction for reckless driving is punishable by a total fine of between \$684 and \$4,175 and possible jail time of between 5 and 90 days. A conviction for engaging in a first offense speed contest is punishable by a total fine of between \$1,551 and

\$4,175, jail time between 1 and 90 days, 40 hours of community service and potential driver's license suspension between 90 days and 6 months. Subsequent convictions have even stronger penalties.

Courts currently have the authority to impound vehicles based on the totality of facts and circumstances of each case. This bill reduces the courts' discretion in deciding to impound a vehicle, as well as the length of time the vehicle is impounded.

I am not persuaded that limiting judicial discretion for these cases is warranted.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1578

Governor's Office, Sacramento
October 11, 2019

To the Members of the California State Assembly:

I am returning the following bills without my signature:

AB 556

AB 1578

These bills would require the Natural Resources Agency to develop and implement community parks access grant programs.

While I support an integrated and cohesive effort to make parks and greenspaces accessible to all throughout our State, and to that end signed Assembly Bill 209, I cannot support the creation of these stand-alone grant programs.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1718

Governor's Office, Sacramento
October 11, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1718 without my signature.

This bill prohibits smoking or disposing of used cigar or cigarette waste on a state coastal beach or in a unit of the state park system.

This bill is unnecessary as it is duplicative of Senate Bill 8 by Senator Glazer, which I signed.

Sincerely,

GAVIN NEWSOM

Receipt of Bills

I acknowledge receipt this 11th day of October, 2019, at 9:13 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Emily Patterson:

Assembly Bills Nos. 556, 1086, 1195, 1322, 1407, 1578, and 1718.

AMY LEACH

Minute Clerk of the Assembly

Veto Message—Assembly Bill No. 23

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 23 without my signature.

This bill would establish a Business Workforce Coordination Unit within the Governor's Office of Business and Economic Development to work with industry on alignment and awareness of workforce development opportunities in the state.

Ensuring employer input in the state's workforce development system is an important aim, yet this bill would inappropriately duplicate statutory responsibilities of the California Workforce Development Board.

In addition, with a plan to create a new Future of Work department underway, it would be premature to create this new unit before the new department is operational and a framework for its industry engagement efforts has been established.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 28

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 28 without my signature.

This bill would establish the State Seal of Science, Technology, Engineering, and Mathematics (STEM) to be voluntarily affixed to the diploma or transcript of a high school graduate who has attained proficiency in science, technology, engineering, and mathematics.

I applaud the author's goals of this bill. We must encourage California students to become proficient in STEM fields and have the necessary skills to enter the workforce. That is why I supported funding the Golden State Teacher Grant Program with an \$89 million appropriation in the 2019–20 Budget Act. Under this program, grants will be made available to students enrolled in a teacher credential program who agrees to teach in a high-need field, including STEM, at a priority school for four years.

For now, schools can already offer students a seal of recognition based on their own standards, and the Golden State Seal Merit Diploma already recognizes high school graduates who have mastered a variety of subjects, including mathematics and science.

Since many students lack access to high quality STEM coursework and there is a shortage of qualified instructors, I cannot support the creation of a state seal of STEM at this time.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 171

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 171 without my signature.

This bill amends the Labor Code to extend anti-retaliation and anti-discrimination protections to survivors of sexual harassment. These protections are currently provided to survivors of domestic violence, sexual assault or stalking. The bill also establishes a rebuttable presumption of unlawful retaliation, if an employer takes adverse action against the employee within 90 days, as specified.

I strongly support the Legislature's efforts to strengthen workplace protections for all survivors of harassment and abuse. However, this bill creates a standard for a particular form of sex-based discrimination different from applicable standards for other forms of discrimination that could weaken, rather than strengthen, existing worker protections. Incorporating sexual harassment into the Labor Code duplicates, and in some crucial respects, weakens existing law under the Fair Employment and Housing Act (FEHA), which already includes protections and remedies for survivors of sexual harassment when employers act unlawfully. AB 171 could also result in potentially overlapping claims filed with both the Department of Fair Employment and Housing (DFEH) as well as the Labor Commissioner, which could create confusion and potentially limit workers' rights.

I encourage the Legislature to work collaboratively with DFEH to evaluate if and how the FEHA can be enhanced to better protect survivors of sexual harassment against unlawful employment practices.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 258

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 258 without my signature.

This bill would authorize the Department of Health Care Services (DHCS) to redirect cannabis tax funds generated under Proposition 64 to in-school support services grant for local educational agencies, administered by the California Department of Education.

I support increased access to mental health prevention, early intervention, and support programs in schools, which is why I worked with the Legislature to provide an additional \$50 million for those programs.

While well intentioned, this bill, however, attempts to change the fund allocation process specified by Proposition 64. DHCS has already directed these funds toward expanding access to child care, which is one of our shared priorities and a commitment reflected in this year's budget deal. Additionally, Proposition 64 does not authorize the Legislature to modify the fund allocation process by July 1, 2028.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 314

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 314 without my signature.

This bill would require all public employers in the state to grant a reasonable number of public employees "release time" to serve as representatives of their unions for a range of purposes.

Release time is certainly an important element in collective bargaining agreements, and I believe that employers and employees benefit when workers participate in labor relations.

Yet, this bill is a one-size-fits-all approach. This issue is best left to the collective bargaining process so that governing authorities and public employee unions can best determine their priorities and needs at the bargaining table.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 340

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 340 without my signature.

This bill would set forth reporting requirements for the Gun Violence Reduction Pilot Program. This pilot program was only recently funded in the 2019–2020 State Budget. Additional guidance related to the implementation of that program is premature at this time.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 354

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 354 without my signature.

This bill requires local schools that do not participate in a federal school meal program to provide adequate space for students to consume meals. It requires the schools to report to the California Department of Education (CDE) the alternative meal program each of its schoolsites will follow. Beginning with the 2021–22 school year, it requires the CDE to implement a monitoring program, including onsite reviews of these schoolsites, to verify compliance with federal nutrition requirements.

Current law already requires school districts and county offices of education to provide each student in need one nutritionally adequate free or reduced-priced meal during the school day. AB 1871 (Chapter 480, Statutes of 2018), required charter schools to provide each student in need with a nutritionally adequate free or reduced-price meal each school day. I have not seen evidence of widespread disregard for these requirements that warrants such a prescriptive approach.

This bill would impose substantial ongoing costs, a matter that should be considered within the state budget process, where the Administration

and Legislature can balance the competing demands with limited resources.

I have directed my Department of Finance to develop options to expand access to free and reduced-price meal programs. I look forward to working with you in next year's budget to improve this important program.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 403

Governor's Office, Sacramento

October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 403 without my signature.

This bill would extend the period to file a whistleblower retaliation complaint with the Labor Commissioner from six months to within two years after the retaliation has occurred. This bill would also authorize a court to award reasonable attorney's fees to a plaintiff who brings a successful anti-retaliation action.

I commend the Legislature's recent work to enact strong anti-retaliation measures, including providing the Labor Commissioner's Office with authority to investigate retaliation when workers are too fearful to file a formal complaint, as well as the power to issue an administrative citation to enforce anti-retaliation statutes.

The Legislature has recognized that swift enforcement action by the Labor Commissioner is one of the most effective tools to combat retaliation and mitigate against its chilling effect on the rights of workers. I urge the Legislature to consider an approach that is consistent with other anti-retaliation statute of limitations in the Labor Code which are set to one year.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 417

Governor's Office, Sacramento

October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 417 without my signature.

This bill would establish the Agriculture and Rural Prosperity Act by authorizing the secretary of the California Department of Food and Agriculture (CDFA) to consult with other stakeholders to identify opportunities to further rural agricultural economies. This bill also requires CDFA to create a position within the department's executive office to assist the Secretary with the Act and establishes the Rural Economic Development Account to carry out the provisions of the Act.

I support the creation of new opportunities for CDFA to work with federal, state and local partners to identify new partnerships and innovative solutions to enhance rural economies through technology, education and workforce training. However, I believe establishing the new position and responsibilities envisioned by this bill is better done in the budget and in the context of the broader mission of the department.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 476

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 476 without my signature.

This bill would require the Department of Consumer Affairs to create a task force to study the licensing of foreign-trained professionals and create a report for the Legislature.

Integrating foreign-trained professionals into California's workforce is an admirable goal. However, creating a new task force and a legislative report to accomplish that goal is unnecessary.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 506

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 506 without my signature.

This bill revises the criteria used by the California Department of Public Health (CDPH) to impose class "AA" violations in long-term care facilities.

Patient safety and quality care is of the utmost importance, and I am committed to protecting the vulnerable residents of long-term health care facilities. This bill began as a laudable effort to update the standard for determining a facility's responsibility for the death of a patient or resident. However, I am concerned that the language, in its current form, would create more confusion than clarity and would not help CDPH to enforce the law.

I encourage the Legislature and stakeholders to work with CDPH toward a resolution that enables the Department to better hold facilities accountable for causing the death of a patient or resident.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 550

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 550 without my signature.

This bill would authorize a Medical Foster Home Pilot Program for veterans that would be exempt from state licensure or regulation and subject only to oversight by the federal government.

Other community care facilities in the state are subject to licensure and regulation by the Department of Social Services to ensure safety standards and safeguards.

The state should maintain oversight of the operation of the homes proposed under this bill to ensure that California veterans in these homes do not have fewer safety protections than residents in other community care settings.

Therefore, I am directing the California Health and Human Services Agency and the Department of Social Services to explore a workable

regulatory model, including any necessary statutory changes, to allow such a pilot program to move forward. I am committed to working collaboratively on a regulatory model that preserves California's oversight and values while allowing for Medical Foster Homes to operate in our state.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 589

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 589 without my signature.

This bill makes it unlawful for an employer to knowingly destroy, conceal, remove, confiscate, or possess any passport, immigration document or government identification in the course of committing human trafficking or a coercive labor practice. Employers who violate this provision are subject to criminal and civil penalties.

The bill also requires all employers to provide a "Worker's Bill of Rights" to every employee.

Human trafficking is a problem of international proportions, and California must continue to act forcefully to protect workers against these heinous crimes. The provision in this bill that levies a hefty civil penalty on employers who engage in document abuse in order to commit trafficking is a step in the right direction.

Nonetheless, I take issue with the bill's requirement that every employer in the state provide each employee with an enumerated list of rights. Workers should be informed of their rights, including protections against document abuse and trafficking. But the proposed notice requirement is not the answer. It is overly burdensome for law-abiding employers and may not actually help workers who are the targets of trafficking.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 624

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 624 without my signature.

This bill requires public schools serving students in grades 7 to 12 and public and private nonsectarian universities that issue identification cards to print the National Sexual Assault Hotline telephone number on the issued cards. It also requires some schools and universities to print the number for a local resource that provides sexual and reproductive health care information consistent with the requirements of the California Healthy Youth Act.

I signed Senate Bill 316 (Chapter 270, Statutes of 2019), which requires schools to list the National Domestic Violence Hotline on student identification cards because I support giving teens and young adults access to resources not readily available in school.

I do not support, however, burdening schools with the job of investigating local reproductive health agencies as the bill would

require. There are many agencies across this state that refuse to give women information about all of their reproductive health care options, and I am not persuaded that schools have the appropriate expertise to decide which of these organizations they should direct their students to. Furthermore, I believe the time and money that would be spent on this activity would be better used improving teaching and learning as well as meeting the existing requirements of the California Healthy Youth Act.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 684

Governor's Office, Sacramento

October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 684 without my signature.

This bill would require the Building Standards Commission and the Department of Housing and Community Development to propose mandatory building standards for the installation of electric vehicle (EV) charging infrastructure for existing multifamily dwellings and nonresidential developments.

I agree with the intent of this bill to increase inclusive access to EV charging technology for Californians living in multifamily housing, which is necessary to increase the number of zero emission vehicles on the road.

However, I believe this issue is best addressed administratively in order to balance our charging infrastructure objectives with our efforts to expand affordable housing. Therefore, I am directing the Department of Housing and Community Development to develop and propose a building standard that would increase the availability of EV charging infrastructure at existing multifamily properties, while limiting costs for affordable housing.

California can combat climate change while addressing our housing crisis. We must advance strategies to achieve both goals.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 733

Governor's Office, Sacramento

October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 733 without my signature.

This bill requires the Department of Toxic Substances Control (DTSC) to include an optional alternative acute aquatic toxicity test for hazardous waste identification that does not use live vertebrate fish, should a test be found suitable after an evaluation by DTSC.

While updating the state's aquatic toxicity test for hazardous waste is laudable and should be explored, DTSC estimates that this bill would require \$4.9 million to implement. As the Hazardous Waste Control Account has a structural deficit, the account and the department cannot support this additional activity and expense until the fiscal deficiencies have been addressed.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 751

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 751 without my signature.

This bill would establish the Pathways to College Act and require the Superintendent of Public Instruction to approve nationally recognized high school assessments that a local education agency may administer in place of the state-sponsored high school summative assessment, Smarter Balanced, beginning with the 2020–21 school year.

Encouraging student access to college and reducing the student testing burden in high school are laudable goals. However, I am concerned that replacing the state's high school assessment with the Scholastic Aptitude Test (SAT) or American College Test (ACT) will have the opposite effect. Specifically, their use exacerbates the inequities for underrepresented students, given that performance on these tests is highly correlated with race and parental income, and is not the best predictor for college success.

It is important to remember that over the last several years California has made great strides towards establishing a coherent accountability system. Measuring how students throughout the state perform on our state's assessments, including the grade 11 assessment, provides critical information to students, families, educators, and our state.

Finally, our K–12 system and public universities continue to discuss the potential for using of California's grade 11 state assessment for college admissions or eligibility purposes in the future. This would be a better approach to improving access to college for underrepresented students and reducing 'testing fatigue.'

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 774

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 774 without my signature.

This bill would expand data collected by the Office of Statewide Health Planning and Development to include the time period a patient is in the emergency department.

This new regulatory burden increases healthcare costs and needs to be considered as part of a more comprehensive plan to address healthcare costs and providing care in the appropriate setting. My administration is committed to working with stakeholders to lower healthcare costs and improving patient outcomes.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 792

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 792 without my signature.

While I support strong minimum recycled content standards, late amendments to this bill would result in a costly, burdensome process that undermines the worthy intent of this legislation.

The waiver petitions allowed under this bill would put the burden on the state to prove to manufacturers that their products can meet recycling goals, rather than making clear that manufacturers have the responsibility to create products that can meet these goals.

As we work together on next steps to evolve the California Beverage Container Recycling Program to meet the realities of recycling today, minimum recycled content standards should be established to support markets and expand remanufacturing. However, they must be established in a meaningful way that ensures the standards can be achieved.

I look forward to working with the Legislature and stakeholders to accomplish our shared goals.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 852

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 852 without my signature.

This bill creates a new process to routinely evaluate and revise academic content standards. AB 852 shifts the responsibility from the State Board of Education to the State Superintendent of Public to review and recommend updates to academic content standards.

I do not support shifting this responsibility away from the State Board of Education or further complicating the current process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 859

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 859 without my signature.

This bill requires the California Department of Social Services, in consultation with the Judicial Council, to convene a stakeholder group to make recommendations related to juvenile dependency proceedings in an effort to improve child and family outcomes in juvenile dependency court and enhance collaboration between juvenile dependency courts and child welfare services.

While I support the goal of this bill, it duplicates the purpose and efforts of the existing Child Welfare Council.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 891

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 891 without my signature.

This bill requires each city and county with a population greater than 330,000 to establish a safe parking program for people experiencing homelessness by January 1, 2022.

Some jurisdictions have already taken it upon themselves to establish safe parking programs as appropriate to meet their local needs, and I encourage every city and county—large and small—to implement solutions necessary to fulfill their obligation to do more to address the urgent crisis of homelessness. Safe parking facilities may be right for communities. We should leave these decisions up to local governments to make right-size decisions to address this crisis.

To address the State's homelessness crisis, the state has stepped up, providing a historic \$1 billion investment this year alone. California is also implementing new tools to make it easier for local governments to build emergency shelters and supportive housing. Local agencies are, and should continue to be, partners in providing shelter, housing and supportive services required to end homelessness consistent with the needs of their communities.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 899

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 899 without my signature.

This bill would eliminate the primary clinic licensure process for certain acquired clinics.

I support the stated goal of this bill, which is to encourage an increase in the number of primary clinics in California. However, the bill's proposed method for accomplishing that goal removes important health and safety protections for patients, clinic staff, and the public.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 920

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 920 without my signature.

This bill would eliminate an existing voluntary outpatient certification program. Beginning January 1, 2021, it would attempt to require an outpatient substance use disorder (SUD) recovery or treatment services facility which is not licensed under existing law, to obtain licensure from the Department of Health Care Services (DHCS) to provide SUD services. The bill attempts to do this by replacing references to program certification in existing Health and Safety Code references to program licensure.

I am supportive of the Legislature's intent to license all SUD recovery and treatment services. However, developing a new licensing schema is a significant undertaking, and would require a significant departure from the bill as enrolled. This bill would need to be revised to provide adequate statutory authority for DHCS to effectively monitor and ensure compliance with outpatient licensure requirements. In addition, establishing the associated administrative oversight is not without significant cost. After reviewing this bill, it is clear that a substantial amount of work is still needed to develop a program that my administration can implement.

As such, I recommend the Legislature and sponsors of this bill work closely with DHCS on a more robust proposal for my consideration. Costs for implementation of such a bill would need to be considered in the budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 993

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 993 without my signature.

This bill would require health plans and insurers to accept providers who specialize in HIV as primary care providers. This bill is unnecessary because existing law already permits specialist physicians to serve as primary care physicians.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1009

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1009 without my signature.

This bill would allow, for reports for certain firearm transfers that do not go through licensed dealers, the Department of Justice to impose a surcharge of up to \$20 on those submitted by mail rather than via the online California Firearms Application Reporting System.

I believe we should encourage all methods of reporting these transactions. Not all law-abiding gun owners have access to the Internet, and those who submit their forms by mail should not be penalized for doing so.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1014

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1014 without my signature.

This bill extends the notice period that hospitals are required to give prior to reducing or eliminating services in their emergency department from 90 days to 180 days.

I agree that hospital closures have vast impacts on communities. However, this bill would not change the fact that the State is not able to force a hospital to stay open when they are financially unable. I am concerned that this bill may exacerbate the financial and patient safety concerns that often lead to closures.

Therefore, I cannot sign this bill.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1084

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1084 without my signature.

This bill extends the period of time that certain housing successor agencies of former redevelopment agencies can retain "excess surplus" funds from four years to eight years.

California is experiencing a housing crisis because of decades of underproduction. This is due, in part, to jurisdictions with former redevelopment agencies that did not use the funds to develop mixed-income housing as required. This bill sets a precedent to extend the retention of excess surplus funds for additional jurisdictions, including those that did not meet their affordable housing obligations. It also increases costs outside of the budget process. For these reasons, I cannot support this bill.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1181

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1181 without my signature.

This bill would require charitable organizations to report the value of specified in-kind donations using the fair value of the end recipient market. Such a requirement would be unique to California.

I commend Attorney General Xavier Becerra's action to hold charities accountable when they mislead donors and the public, as evidenced by recent enforcement actions taken against charitable organizations for their deceptive solicitation tactics.

However, I am concerned that this bill may pose burdensome implementation challenges for the charities impacted by its provisions. I agree with the Attorney General that overvaluation is a problem, and my Administration is open to exploring other less burdensome ways to address this issue.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1233

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1233 without my signature.

This bill establishes a grant, administered by the California Department of Education, to award resources to cover the costs of advanced placement (AP) examination fees for eligible low-income high school students or foster youth high school students to the extent that funding is provided through a Budget Act appropriation, from fiscal year 2019–20 through 2023–24.

While I understand the Legislature's intent to promote AP testing opportunities for eligible low-income high school students or foster youth high school students, local educational agencies already have the ability to subsidize AP examination fees using their local control funding formula funds.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1252

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1252 without my signature.

This bill expands the California Environmental Protection Agency's (CalEPA) authority to distribute advanced payments for grants awarded under the Environmental Justice Small Grant Program.

Currently environmental justice grant funds are awarded as a reimbursement for approved projects, but organizations may receive an advanced payment of up to \$10,000 in order to begin a project.

I support finding new tools to help community-based non-profit organizations and tribal governments overcome obstacles to accessing

environmental justice grants. However, state agencies have to ensure state monies are appropriately spent by verifying the expense prior to disbursing the funds. The resources required to attempt to track down, verify or recover misspent grant dollars after they have been paid would divert staff time and resources away from administering the program and assisting other grant applicants.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1282

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1282 without my signature.

This bill would place statutory restrictions on the California Department of Corrections and Rehabilitation's ability to transfer inmates between state prisons and prohibit the Department from allowing a private security company to enter the premises for immigration enforcement purposes.

I am concerned that provisions in this bill would negatively impact prison operations and could hinder and delay needed transfers between facilities for myriad situation-specific reasons such as medical care and court obligations.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1382

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning the following bills without my signature:

AB 1382

SB 611

These bills create an aging housing task force and a master plan for aging that focuses on workforce priorities, and require the state to consider applying to join a voluntary network.

Earlier this year, I issued Executive Order N-14-19, which directs the Secretary of the Health and Human Services Agency to work with a broad array of stakeholders, including the Legislature, to develop a Master Plan for Aging to serve as a blueprint that can be used by state government, local communities, private organizations and philanthropy to build environments that promote healthy aging. Issues relating to workforce and affordable housing needs, as well as opportunities to engage with other jurisdictions, will be considered as part of this holistic approach to addressing the needs of older Californians.

When the Master Plan is completed, I look forward to working with the Legislature to evaluate and implement its recommendations.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1393

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1393 without my signature.

This bill requires the State Board of Education (SBE) to add Laotian history and cultural studies to the Hmong model curriculum that the Instructional Quality Commission developed and the SBE was required to adopt, by Senate Bill 895 (Chapter 686, Statutes of 2018).

While I appreciate the interest in addressing a gap in prior legislation, I remain concerned that the current process is piecemeal and fragmented, as the adoption of the ethnic studies model has displayed. Before we move forward with additional model curricula, I believe a review of the existing process is necessary to support reforms needed so that our schools can provide instruction in a manner that reflects and honors the experiences of all Californians.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1440

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1440 without my signature as it does not go far enough.

I signed AB 1057 which strongly recasts the state's duties in regulating the development of hydrocarbon and geothermal resources to explicitly require the protection of public health and safety, environment quality and the reduction of greenhouse gas emissions.

AB 1440 is unnecessary and does not go far enough in protecting public health and safety.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1466

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1466 without my signature.

This bill aims to treat education employees at private nonprofit institutions of higher learning as professional employees who are exempt from specified wage and hour requirements, if certain criteria are met.

While I understand the goal of this bill is to craft a narrow exemption for specific part-time adjunct professors at independent colleges and universities, AB 1466 could have unintended consequences for a significant number of workers, including creating a substandard wage rate for instructional employees.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1477

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1477 without my signature.

This bill would adjust the distribution of civil penalties recovered by government entities in Unfair Competition Law actions.

This existing division is intended to ensure that both the city and county have resources to enforce consumer protection laws. This measure will revise longstanding practices and reduce the resources allocated to counties, putting in jeopardy important consumer protection services they provide.

I encourage the counties and cities impacted by this bill to work together to reach a resolution on this matter that is in the best interests of the public they serve.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1478

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1478 without my signature as it is unnecessary.

Under current law, employers are prohibited from retaliating against survivors of domestic violence, sexual assault or stalking when they seek time off work to obtain relief that helps ensure the health and safety of survivors or their children. AB 1478 expressly states that employees may file a private lawsuit when such anti-retaliation provisions are violated by an employer, and they may recover attorney's fees in addition to reinstatement and damages.

Survivors of domestic violence, sexual assault or stalking already have the ability under current law to file a retaliation claim through the Labor Commissioner's Office, file a Private Attorneys General Act (PAGA) claim, and to seek reinstatement and reimbursement for lost wages and benefits.

I look forward to continuing to work with the Legislature to ensure the state vigorously enforces laws that protect workers and survivors of abuse.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1605

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1605 without my signature.

This bill would authorize the San Francisco Board of Supervisors to develop a reservation and pricing pilot program for a section of Lombard Street, creating an exemption from existing law, which prohibits local agencies from imposing new charges for the use of its streets and roads.

As the former county supervisor representing this neighborhood, I am acutely aware of the need to address congestion and safety around Lombard Street. However, the pricing program proposed in this bill creates social equity issues. Access to this iconic attraction should be available to all, regardless of their ability to pay.

My Administration is committed to working with the Legislature and City and County of San Francisco on other, workable safety solutions.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1677

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1677 without my signature.

This bill would require call center employers that intend to relocate from California to a foreign country to notify the Labor Commissioner at least 120 days before the relocation. It would also impose penalties on companies that fail to provide the required notice and requires these specified call-center employers to forgo various state grants and tax credits for a period of five years. The bill would also significantly restrict the state's ability to contract with employers that conduct some of its call center operations outside of California.

While I am supportive of efforts to protect jobs in our state, I cannot support this bill. The significant penalties and restrictions proposed by this bill might dissuade businesses that have no intention of moving their operations from making any further investments in California—which could hurt, not help, California workers.

For these reasons, I am returning this bill without my signature.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1732

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1732 without my signature.

This bill allows the successor agency to the former redevelopment agency in the City of Manteca to sell a specified property for less than fair market value if the property is sold to a nonprofit that will provide resources to individuals experiencing homelessness.

Combatting the homeless crisis requires coordination at all levels of government as well as with nonprofits and the private sector. The state has stepped up with a historic \$1 billion investment in the budget and a suite of tools to make it easier for local governments to build emergency shelters and supportive housing. While I am supportive of additional local tools to address homelessness, this bill provides for an increase in state costs and reduction in local revenues outside the budget process.

Sincerely,

GAVIN NEWSOM

Receipt of Bills

I acknowledge receipt this 12th day of October, 2019, at 10:48 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Emily Patterson:

Assembly Bills Nos. 23, 28, 171, 258, 314, 340, 354, 403, 417, 476, 506, 550, 589, 624, 684, 733, 751, 774, 792, 852, 859, 891, 899, 920, 993, 1009, 1014, 1084, 1181, 1233, 1252, 1282, 1382, 1393, 1440, 1466, 1477, 1478, 1605, 1677, and 1732.

AMY LEACH

Minute Clerk of the Assembly

Veto Message—Assembly Bill No. 16

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 16 without my signature.

This bill would require local educational agencies (LEA) to post the name and contact information of their homeless liaison, and establish three technical services providers to assist LEAs in serving their homeless students contingent on appropriation.

I support the effort to help our homeless students succeed in school. That is why I supported increased funding in the 2019 Budget to the California Department of Education to improve the support for homeless students throughout the state. However, this bill adds additional costs which are better considered during the annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 166

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 166 without my signature.

This bill would require the Department of Health Care Services to establish a hospital-based or hospital-linked violence prevention pilot program in at least nine designated counties by January 1, 2021. Medi-Cal would cover violence preventative services rendered by violence prevention professionals under the pilot program.

The 2019 Budget Act provided \$30 million in the General Fund for the California Violence Intervention and Prevention (CalVIP) Program, the largest investment in the program's history. I also signed AB 1603 (Wicks) which codifies the CalVIP program in statute and increases the grant amount that can be distributed. Hospital-based violence intervention programs are eligible for grant funding through CalVIP.

While I appreciate the Legislature's intent to secure additional funding for these programs, these changes should be considered in the annual budget process where we can have a comprehensive conversation about spending priorities for the Medi-Cal program.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 197

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 197 without my signature.

This bill requires all elementary schools, as well as all charter schools that offer kindergarten, to offer at least one full-day kindergarten program, commencing with the 2022–23 school year.

Enrollment in full-day kindergarten has grown for more than a decade. Some school districts opt for part-day programs due to facilities constraints. In order to address this limitation, the 2019 Budget Act includes \$300 million one-time non-Proposition 98 General Fund specifically for facilities construction designed to expand full-day kindergarten offerings. While I support increased access to full-day kindergarten, I cannot sign this bill as it would impose new costs outside the budget.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 211

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 211 without my signature.

This bill would allow an income tax deduction for contributions to qualified tuition savings programs, known as 529 plans, for qualified taxpayers.

My Administration is supportive of the underlying goals of increasing affordability and access to higher education for all Californians. In

partnership with the Legislature, the 2019 Budget Act made significant investments and expansions in the Cal Grant program. Additionally, the 2019 Budget Act increased provided \$50 million to spur the creation of child savings accounts for every child in Kindergarten through establishing a state-level program in conjunction with the ScholarShare program and through the provision of grants to local governments and nonprofit organizations that sponsor or create local or regional child savings account programs.

While I appreciate the Legislature's intent, a careful balancing of the benefits of the proposed tax deduction in relation to the revenue losses, approximately \$13 million, would be better addressed through the annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 283

Governor's Office, Sacramento

October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 283 without my signature.

This bill would make several changes to the California Work Opportunity and Responsibility to Kids (CalWORKs) program by eliminating penalties associated with school attendance requirements and extending compliance timelines for immunization requirements.

This bill would increase General Fund costs by more than \$10 million annually, a matter that should be considered in the annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 294

Governor's Office, Sacramento

October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 294 without my signature.

This bill would codify guidelines for state prison and county jail facilities to investigate the aggravated battery of "gassing" against both employees and inmates. It would require the facility to complete an investigation within six months of the violation, provide regular notice to employees and inmates of their rights if subject to a gassing incident, mandate that facilities document gassing incidents, and require training on these incidents and the provision of protective gear.

I support adoption of the author's concern for employee safety in correctional settings, and best practices that are already—or should already be—taking place at the state and local level. I encourage counties that are not already practicing this bill's tenets, to follow best practices for the sake of staff and inmate safety. This bill, however, would create a potentially significant state reimbursable mandate. I encourage the proponents to work with their counties to ensure employees are safe at work and protected from these types of violent incidents.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 318

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 318 without my signature.

This bill would require field testing of translated materials for Medi-Cal consumers.

While I share the author's goal of ensuring limited-English proficient consumers have access to readable information about their health care coverage, the bill's requirements would create significant costs that should be evaluated in the annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 344

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 344 without my signature.

This bill establishes the New Beginning California Program within the Department of Community Services and Development, which would provide a maximum of 50 grants annually to award matching funds of up to \$50,000 to cities, counties, and local continuum of care programs to implement or expand employment programs for homeless individuals.

While the intent of this measure is laudable, it creates General Fund cost pressures and should be considered in the annual budget process. Moreover, the 2019 Budget Act includes \$650 million for local jurisdictions to combat homelessness, of which employment programs are an eligible use.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 346

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 346 without my signature.

The bill would add police officers employed by a local school district, county office of education, or community college district to the list of public employees entitled to Labor Code section 4850 temporary disability benefits.

While I appreciate the Legislature's intent, and do not take lightly the important public service provided by police officers in education settings, this bill would significantly expand 4850 benefits that can be negotiated locally through the collective bargaining process. Many local school districts face financial stress, and the addition of a well-intentioned but costly benefit should be left to local entities that are struggling to balance their priorities.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 357

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 357 without my signature.

This bill excludes interest, penalties, costs, or fees from the definition of tax liability, thereby changing the date when the current 20-year statute of limitations on tax collections begins. The bill would apply retroactively to cover any liability due and payable before, on, or after July 1, 2006.

The intent of the bill is to provide some certainty to taxpayers that have longstanding tax liabilities and in some cases, complete relief from those liabilities. However, AB 357 significantly limits the Franchise Tax Boards' ability to collect valid tax liabilities and at a significant cost to the state general fund.

For these reasons, I cannot sign this bill.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 386

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 386 without my signature.

This bill establishes the Agricultural Working Poor Energy Efficient Housing Program and requires it to be administered by the Department of Community Services and Development (CSD).

While creating opportunities to access energy efficiency measures is laudable, this bill is duplicative of existing programs and creates an added cost pressure of potentially many millions of dollars, which should be addressed within the budget.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 411

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning the following bills without my signature:

AB 411

SB 532

These bills authorize certain cities' redevelopment successor agencies to spend stranded bond assets on affordable housing rather than repaying and cancelling the bonds as required under current law.

The bills will result in a General Fund cost of millions of dollars.

While I appreciate the intent of the Legislature to increase the production of affordable housing, I do not support the proposed exemptions to redevelopment agency dissolution requirements, which will which will reduce funding available for education.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 500

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 500 without my signature.

This bill requires K–12 schools, charter schools and community college districts to provide certificated, classified, and academic employees at least six weeks of leave with full pay for pregnancy or a related condition in addition to any and all other available leaves of absence.

Providing every California worker with paid family leave is a noble goal and a priority for my administration. However, this bill will likely result in annual costs of tens of millions of dollars that should be considered as part of the annual budget process and as part of local collective bargaining. Moreover, this proposal should be considered within the broader context of the Paid Family Leave Task Force, which is assessing increased paid family leave for all of California's workers.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 512

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 512 without my signature.

This bill would require each county mental health plan to meet mental health disparities reduction targets developed by the Department of Health Care Services and imposes additional reporting requirements and processes on county mental health plans.

Although I support the intent and efforts of this bill to reduce mental health disparities, the new requirements imposed by this bill would result in significant General Fund cost pressures that are better considered through the state's annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 520

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 520 without my signature.

This measure seeks to codify a definition of the term “de minimis” to define the level of public subsidy that would trigger prevailing wage requirements on an otherwise private project.

While I steadfastly support prevailing wage law, I am concerned that the restrictive nature of this law may have unintended consequences. Further, there is nothing to suggest that the longstanding administrative practice of considering the public subsidy in the context of the project and using two percent as a general threshold is insufficient.

For these reasons, I am returning this bill without my signature.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 625

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 625 without my signature.

For state contracts related to public transit services or the collection and transportation of solid waste, this bill would extend a ten percent preference to a bidder that agrees to retain the employees of the prior contractor or subcontractor for at least 90 days.

This bid preference would significantly limit the state's contracting authority and could hinder competition. Further, the potential fiscal impact of a bid preference can be substantial and, like new spending on programs, needs to be considered comprehensively as part of the annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 638

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 638 without my signature.

This bill requires the Department of Water Resources (DWR) to identify natural and manmade water storage facilities vulnerable to climate change, quantify those impacts of climate change where possible, and identify mitigation strategies for anticipated adverse impacts. Upon appropriation, AB 638 also requires DWR to mitigate or to make grants available for mitigation of the adverse impacts to water storage facilities identified.

I agree with the need to address the challenges that our new climate reality presents to our water supply. While this bill focuses on an important component of water resiliency, it is only one piece of the State's water portfolio. While this may be a valuable endeavor, we must evaluate it in the context of the whole water portfolio and instead take a holistic approach to securing California's water future.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 681

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 681 without my signature.

This bill requires county elections officials to send a notice to each registered voter in the county with specified voting information before every presidential primary election. This bill also requires a local elections official to accept a change of address form, or a change in party preference form, from a registered voter from the 14th day before an election through the close of polls on election day instead of executing a new affidavit of registration.

While I share the Legislature's intent to reduce voter confusion, this bill may create a state-reimbursable mandate with likely significant ongoing General Fund costs to the state, thus it should be considered in the annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 734

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 734 without my signature.

This bill would require the California Department of Social Services to establish a pilot program in five counties to provide additional supports and services to resource families.

While I appreciate the intent of this bill to improve the ability of resource families to care for the children entrusted to them, I am unable to sign this measure. This proposal should be considered in the context of 2011 realignment which shifted responsibility for child welfare services and foster care to the counties, continued implementation of the Continuum of Care Reform, and the annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 842

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 842 without my signature.

This bill establishes new requirements for the number of meals provided to children participating in California State Preschool Programs and allows family child care homes that subcontract for State Preschool through a local educational agency to receive the same reimbursement as meals served at center-based LEA State Preschools. The bill also requires the establishment of a state reimbursement rate for meals served by state-subsidized child care providers.

Providing nutritious meals in child care and preschool settings is an important feature of ensuring our youngest children get a healthy start in life, and is currently required of providers who participate in the state's subsidized child care system. However, this bill places stricter

requirements on our preschools and day care providers without fully considering the additional costs it would place on them. While federal and state reimbursement programs may offset a portion of these costs, it is unclear whether many providers can readily access those programs. Moreover, this bill creates ongoing costs in the low millions of dollars and should be considered in the annual budget process.

California is in the process of taking a much-needed holistic look at our early learning and care system. It is premature to saddle additional requirements on these providers until the state understands the true cost of care, including the cost of the nutrition requirements placed on providers.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 848

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 848 without my signature.

This bill would add continuous glucose monitors (CGMs) and related supplies for treating diabetes as a covered Medi-Cal benefit, when medically necessary.

The goal of this bill, enhancing access to CGMs in order to help individuals better manage their diabetes, is an important one and should be considered through the annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 885

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 885 without my signature.

This bill creates a bright-line test to determine whether new construction after a misfortune or calamity is substantially equivalent to the replaced structure, and therefore precluded from reassessment for property tax purposes.

When a disaster destroys a home or structure, current law appropriately prohibits the rebuilding cost of that destroyed property from increasing the assessed value for property tax purposes, as long as the rebuilt home is substantially equivalent to the replaced structure. While I understand the intent of this bill is to provide uniformity across counties and to address instances where code standards require updates that may increase the value of the property, AB 885 goes too far.

Ensuring home and other property owners are not faced with additional property tax burdens following a disaster is important. Providing uniformity in this matter is also a laudable goal. However, the proposed bright-line test in AB 885 should be narrowed to address these issues in a manner that minimizes negative impacts on local revenues.

For these reasons, I cannot sign this bill.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 914

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 914 without my signature.

This bill would, commencing October 1, 2020, require an indefinite suspension of Medi-Cal benefits for incarcerated individuals under 26 years of age to either end on the date of release from incarceration or when the individuals are no longer otherwise eligible for Medi-Cal benefits, whichever is sooner.

The bill has different age thresholds for indefinite suspension of benefits from those in federal law, resulting in violation of federal comparability requirements that would result in significant General Fund costs.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 944

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 944 without my signature.

This bill would require counties to annually renew certain eligible sponsored noncitizens' status as "indigent" in order to maintain their eligibility for California Work Opportunity and Responsibility to Kids (CalWORKs).

At a time when immigrant populations are repeatedly targeted by the federal government, it is important for California to support its residents. However, this legislation would result in significant General Fund costs, and the proposal should be considered through the state's annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 970

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 970 without my signature.

This bill would fund near-zero emission and zero emission vehicles for transportation to nonemergency medical services for older individuals and disabled persons by allocating Greenhouse Gas Reduction Fund (GGRF) dollars through the Clean Mobility Options program.

While funding additional types of near-zero emission or zero emission vehicles may help the State meet both the goals of reducing greenhouse gas emissions and increasing community access to nonemergency medical service transport, this bill would create a cost pressure on the GGRF. This allocation of potentially many millions of dollars should be discussed as part of the overall GGRF expenditure plan in the budget.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1036

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1036 without my signature.

This bill, which sunsets on January 1, 2027, authorizes the Yolo County Elections Office, in partnership with the Yolo County Office of Education, to conduct a High School Voter Education Pilot Program to increase civic engagement. This bill also makes certain requirements of the Secretary of State related to county voter outreach, registration, and education efforts.

Yolo County voluntarily held a youth empowerment summit in 2017 and in 2019 that included, among other lessons, how to properly fill out a ballot and provided an opportunity for eligible students to register or pre-register to vote. Students received hands-on experience in the democratic process and had the opportunity to interact directly with their elected representatives. In this case, the goal of increased student civic engagement and participation is being met without specific state funding. Consequently, paying local entities to perform activities that they could and should conduct independently of state reimbursement is not fiscally prudent.

This bill may also create an election-related reimbursable mandate of potentially significant costs to the state. Additionally, if the Secretary of State opts to provide grants to local jurisdictions for the voter outreach and education programs prescribed by this measure, and it is determined that Help America Vote Act (HAVA) funding cannot be used for that purpose, this bill may result in General Fund cost pressures.

For these reasons, I am unable to sign this bill.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1075

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1075 without my signature.

This bill requires the California State University (CSU) to allocate \$3 million appropriated in the 2019 Budget Act for enrollment in speech-language pathologist programs through competitive grants to campuses operating these programs.

Although I am supportive of the underlying goal of the appropriation, increasing enrollment in California State University speech-language pathologist programs, the CSU Board of Trustees should have the flexibility to determine the most appropriate administrative approach to providing these funds to campuses. Moreover, by requiring the CSU to implement and administer a competitive grant program to award these funds, this bill may result in General Fund cost pressures that were not included in the 2019 Budget Act.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1092

Governor's Office, Sacramento

October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1092 without my signature.

This bill would prohibit the collection of interest on past due child support arrears owed to the state and counties.

I appreciate the author's concern that charging interest on past due child support arrears can lead to uncollectable debt and make it harder for families to escape poverty. Reducing child poverty across our state is a key priority for me. To this end, in 2019 we have increased CalWORKs grants by almost 25 percent, increased the amount of earnings families on CalWORKs can retain every month from \$225 to \$600, and increased the level of savings and the value of the car families can have and qualify for CalWORKs. We also increased and expanded California's Earned Income Tax Credit to \$1 billion annually, including an increase of \$1,000 in the credit for families with children under the age of 6.

While I cannot support this bill as it would lead to an estimated revenue loss of millions of dollars outside the budget process, it is critical that child support agencies use their tools under current law to modify child support orders that help align the support with the person's ability to pay as doing so helps support low-income families. I am directing the Department of Child Support Services to review the compromise of arrears program and consider any needed changes to address uncollectable debts and increase collections.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1153

Governor's Office, Sacramento

October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1153 without my signature.

This bill requires community college districts to provide annual training for employees who are mandated reporters on required responsibilities under the Child Abuse and Neglect Reporting Act. This bill also requires community college districts to identify enrolled minors and provide this information to the district's mandated reporters, and to pay for the costs of the required training.

While this bill is laudable, the law already requires postsecondary educational institutions, including community colleges, to inform employees of their responsibilities as mandated reporters and to obtain a signed statement from that employee acknowledging their responsibilities. The California Department of Social Services also already provides extensive and free resources for mandated reporters. Moreover, the bill creates a potentially reimbursable state mandate with ongoing Proposition 98 General Fund costs in the millions of dollars. Therefore, I am unable to sign this bill.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1175

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1175 without my signature.

This bill would require Medi-Cal managed care health plans (MCPs) and county mental health plans (MHPs) to exchange specific data, on a monthly basis, in order to identify individuals receiving specialty mental health services. The data would be shared pursuant to guidance from the Department of Health Care Services (DHCS).

I support the author's goal of improving care coordination for consumers who receive treatment from multiple delivery systems. As such, I am directing DHCS to exercise its administrative authority over MCPs and MHPs and identify and implement the most efficient and effective method for ensuring these entities coordinate care for Medi-Cal beneficiaries receiving these critically important services.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1184

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1184 without my signature.

This bill would require state and local public agencies to retain every public record transmitted by e-mail for at least two years.

This bill does not strike the appropriate balance between the benefits of greater transparency through the public's access to public records, and the burdens of a dramatic increase in records-retention requirements, including associated personnel and data-management costs to taxpayer.

Therefore, I am unable to sign this bill.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1214

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1214 without my signature.

This bill requires Local Educational Agencies (LEAs) that offer an interscholastic athletic program to have staff with a valid cardiopulmonary resuscitation (CPR) certification to be present for the athletic program's on-campus activities and events at all times. This bill also requires LEAs to make a course in CPR available to all school staff.

While I support efforts to ensure the safety of students involved in local activities, the requirements of this bill exceed that goal and create new, potentially significant costs for LEAs by requiring them to make CPR training available to all school staff rather than only the staff involved with the interscholastic athletic programs.

For this reason, I am unable to sign this bill.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1307

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1307 without my signature.

This bill, commencing with the 2020–21 fiscal year, shifts the computation for the maximum Cal Grant tuition award for students attending private nonprofit institutions from being set in the annual budget act to a formula driven calculation if these institutions serve specified numbers of transfer students.

While this is a worthy measure, it creates ongoing General Fund costs in the tens of millions of dollars annually, and should be considered in the annual budget process.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1391

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1391 without my signature.

This bill requires vote by mail ballot applications to provide a means for the applicant to specify the preferred language in which he or she would like to receive future election materials. It also requires voter notifications to include a statement of the voter's language preference and instructions to receive election materials in the voter's preferred language.

While this bill is laudable, I must veto it because of the new obligations it imposes on county elections officials and the state-reimbursable mandate it creates. However, I will propose funding in the 2020–21 budget for the Secretary of State to fulfill its responsibilities in this bill in demonstration of California's commitment to empowering all eligible Californians to exercise their right to vote.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1437

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1437 without my signature.

This bill allows a portion of property taxes in the City of Brea to be paid out of the Redevelopment Property Tax Trust Fund to pay for a voter-approved paramedic program.

The dissolution of redevelopment agencies (RDAs) in 2011 has returned substantial property tax revenues to cities, counties and special districts to support core services. This bill would increase General Fund costs outside of the budget process. Further, it is important to note that when existing obligations are paid off, all of the paramedic tax will revert to the City.

For these reasons, I cannot sign this bill.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1516

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1516 without my signature.

This bill makes numerous changes to reduce wildfire risk for individuals and communities aimed at improving fire safety.

Over the last ten years wildfires in California have increased in severity. In the last two years California experienced the most devastating fires in our history. The importance of reducing the number and impact of these fires and making our state resilient to their risk cannot be overstated.

Home hardening, adequate defensible space, vegetation management and compliance with mitigation measures are all critical components to making our communities in the Wildland Urban Interface (WUI) resilient to the threat of wildfires. However, each community is different and the best practices to achieve resiliency need to be crafted to meet the individual needs of that community. This bill takes a broad swath approach that does not reflect those individual needs.

This year we have invested more than a billion dollars to significantly enhance fire prevention and fighting capabilities.

Additionally, I signed legislation to help California communities become stronger and more resilient by: reviewing regional capacity of very high fire hazard severity zones to improve forest health, fire resilience, and safety; conducting a pilot project to build best practices for overall community resiliency through state and local partnership, requiring development of a model defensible space program; Fire Safety Building Standards Compliance training; and tools to support implementation of building standards.

These efforts will guide community resiliency efforts as we continue to work to prevent catastrophic wildfires.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1590

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1590 without my signature.

This bill would create a nonrefundable tax credit for first-time homebuyers that are low to moderate-income taxpayers.

The State has a significant housing shortage that is increasing housing and rental costs for many Californians. These are issues that my Administration has partnered with the Legislature to address on many fronts, including significant investments in the 2019 budget to spur housing development, as well as landmark rent affordability and renter protection legislation.

The potential costs of the proposed credit would be better addressed in the annual budget process so it can be weighed against other housing production and affordability measures.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1613

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1613 without my signature.

This bill would extend the application of public works law to charter school projects financed with conduit revenue bonds.

While I support payment of prevailing wages on projects paid with public funds, conduit revenue bonds do not fall in the definition of publicly funded projects. Extending the law's definition to include conduit revenue bond projects seems unwarranted, given that many charter school projects also rely on other public funds that would require the application of public works law—regardless of any changes to the statute.

For these reasons, I am returning this bill without my signature.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1681

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1681 without my signature.

This bill would amend the Educational Employment Relations Act (EERA) by lowering the numerical threshold for supervisory peace officers to form an exclusive supervisory peace officer bargaining unit in the K–12 and community college systems.

This bill is unnecessary, as the EERA offers a robust and well-established framework for these peace officers to negotiate pay and benefits at a level commensurate with their duties and risk exposure in our education system.

For this reason, I am returning this bill without my signature.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1688

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1688 without my signature.

This bill would require the California Department of Corrections and Rehabilitation to contract with a researcher to conduct a recidivism analysis of the effectiveness of rehabilitation programs and to submit a report to the Legislature.

The goal of this bill can be accomplished administratively. Any such review should be evaluated in the larger context of significant changes occurring in the area of corrections.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1702

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1702 without my signature.

This bill requires the Homeless Coordinating and Financing Council to report to the Legislature on or before January 1, 2022, recommendations for statutory changes to streamline the delivery of services and enhance the effectiveness of homeless programs in the state.

The Homeless Coordinating and Financing Council is already in the process of developing a State Strategic Action Plan that will provide a blueprint for how state agencies and departments should align and prioritize their programs and resources, and how the state can support and complement regional solutions to homelessness. I fully support exploring opportunities to streamline service delivery and enhance the effectiveness of our state homeless programs, but these ideas should be incorporated into this plan rather than a separate report. Moreover, the development of the report will incur costs to the General Fund that were not included in the Budget Act.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1727

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1727 without my signature.

This bill requires the Board of Governors of the California Community Colleges to adopt regulations that authorize the use of a census date attendance accounting method to compute full-time equivalent students for certain non-credit courses known as Career Development and College Preparation courses.

This bill changes how enrollment in these courses is tracked and would likely increase costs by tens of millions of dollars. For this reason, I am unable to sign this bill.

Sincerely,

GAVIN NEWSOM

Veto Message—Assembly Bill No. 1736

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

I am returning Assembly Bill 1736 without my signature.

This bill would require local government agencies to adopt a policy for notifying the apparent low bidder, and their listed subcontractors, for a public works contract.

I appreciate the author's intent to provide timely notice to the winning bidders of public works contracts. However, I am not prepared to mandate this measure's notification requirement on all cities and

counties and incur associated costs, particularly when bidders have the option of simply contacting a local government agency to inquire as to the status of a contract award.

Sincerely,

GAVIN NEWSOM

Receipt of Bills

I acknowledge receipt this 13th day of October, 2019, at 3:10 p.m., of the following Assembly bills without the Governor’s signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Emily Patterson:

Assembly Bills Nos. 16, 166, 197, 211, 283, 294, 318, 344, 346, 357, 386, 411, 500, 512, 520, 625, 638, 681, 734, 842, 848, 885, 914, 944, 970, 1036, 1075, 1092, 1153, 1175, 1184, 1214, 1307, 1391, 1437, 1516, 1590, 1613, 1681, 1688, 1702, 1727, and 1736.

SUE PARKER

Assistant Chief Clerk of the Assembly

MESSAGES FROM THE GOVERNOR

The following messages from the Governor were received and ordered printed in the Journal:

Signing Message—Assembly Bill No. 54

Governor’s Office, Sacramento

October 12, 2019

To the Members of the California State Assembly:

I am signing Assembly Bill 54, which will make support available for recycling centers, provide temporary relief for dealers and incentivize alternative redemption models.

AB 54 is an important but stopgap measure to address the recent closures of recycling centers throughout the state. The California Beverage Container Recycling Program has long faced structural challenges and is in need of reform. I look forward to working with the Legislature in the coming year on a comprehensive solution for this program as part of the ongoing discussion about the future of how we manufacture, reduce, reuse, recycle and compost materials in California.

Sincerely,

GAVIN NEWSOM

Signing Message—Assembly Bill No. 1816

Governor's Office, Sacramento
October 12, 2019

To the Members of the California State Assembly:

I am signing Assembly Bill 1816, which requires insurers to provide at least a 75-day notice of a nonrenewal of a homeowner's insurance policy and raises the limit on homeowner insurance claims covered by the California Insurance Guarantee Association (CIGA) to \$1 million. This bill also allows insurers who voluntarily write policies for properties in High Fire Hazard Severity Zones in the State Responsibility Area and Very High Fire Hazard Severity Zones (VHFHSZ) in Local Responsibility Areas to be proportionately relieved of their responsibility to participate in the Fair Access to Insurance Requirements (FAIR) Plan.

Data recently published by the California Department of Insurance indicates that the number of policy nonrenewals is on the rise. While the enactment of this bill may help some homeowners, it does not do enough to address the full scope of the issue. We must do more. I look forward to working with the Legislature and the Insurance Commissioner next year on additional solutions.

Sincerely,

GAVIN NEWSOM

Signing Message—Assembly Bill No. 290

Governor's Office, Sacramento
October 13, 2019

To the Members of the California State Assembly:

Consistent with our imperative to address rising health care costs, I am signing Assembly Bill 290. This bill removes financial incentives for providers to steer patients into specific health care coverage by providing that certain health providers, including dialysis clinics and substance use disorder treatment centers, be reimbursed at Medicare rates for services rendered to patients who receive premium assistance. In addition, AB 290 requires health plans to accept premium payments from charities and other payers on behalf of patients. Lastly, this bill ensures patients are informed of their rights.

AB 290 makes significant efforts to protect patients who receive premium assistance. It provides time for transition and exempts assistance to current patients from the provisions of the bill. Notwithstanding these efforts, opponents of the bill have threatened to promptly end patient assistance programs in California. I urge both opponents and supporters to put patients first. Charities that purport to impartially provide patient assistance, and the providers that substantially fund these charities, should act in good faith and continue providing assistance to patients. Health plans and insurers should step up to ensure this measure is implemented in a way that protects patients and supports continuity of care.

Sincerely,

GAVIN NEWSOM

Signing Message—Assembly Bill No. 1519

Governor's Office, Sacramento

October 13, 2019

To the Members of the California State Assembly:

I am signing Assembly Bill 1519, the Dental Board of California's sunset bill, which would extend the Dental Board's operations until January 1, 2024, granting the Dental Board continual authority to oversee and regulate dental services. The bill includes significant policy changes related to the regulation of self-applied orthodontic treatments administered via telehealth and other technological platforms.

It is essential for the safety of Californians and for the stability of the dental industry that the Dental Board be able to continue to operate. While I am signing this legislation, sunset bills are not the appropriate vehicle for policy changes that lack broad stakeholder input. Such proposals should be considered in separate legislation and evaluated accordingly. I will not look favorably upon any future regulatory sunset bills that include those provisions.

Sincerely,

GAVIN NEWSOM

ANTHONY RENDON, Speaker

AMY LEACH, Minute Clerk

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