# CALIFORNIA LEGISLATURE

2017-18 REGULAR SESSION

# ASSEMBLY JOURNAL

**RECESS JOURNAL NO. 18** 

#### **FINAL RECESS**

Assembly Chamber, Sacramento Monday, October 1, 2018

Pursuant to the provisions of Joint Rule 59, the following Assembly Journal for the 2017–18 Regular Session was printed while the Assembly was in Final Recess.

#### **COMMUNICATIONS**

The following communications were presented by the Speaker, and ordered printed in the Journal:

September 11, 2018

E. Dotson Wilson Chief Clerk of the Assembly State Capitol, Room 3196 Sacramento, California

RE: Appointment of Mike Gatto to Delta Stewardship Council

Dear Mr. Wilson: Please be advised that I have appointed Mike Gatto to the Delta Stewardship Council. This is a term appointment starting September 11, 2018, and the expiration date is February 3, 2022.

Sincerely,

ANTHONY RENDON Speaker of the Assembly

September 11, 2018

E. Dotson Wilson

Chief Clerk of the Assembly State Capitol, Room 3196 Sacramento, California

RE: Appointment of Jorge Orozco to Carpet Stewardship Advisory Committee

Dear Mr. Wilson: Please be advised that I have appointed Mr. Jorge Orozco to the Carpet Stewardship Advisory Committee. This is a pleasure appointment starting September 11, 2018.

Sincerely,

ANTHONY RENDON Speaker of the Assembly

September 11, 2018

E. Dotson Wilson

Chief Clerk of the Assembly State Capitol, Room 3196 Sacramento, California

RE: Appointment of Ruben Duran to State Bar Board of Trustees

Dear Mr. Wilson: Please be advised that I have appointed Mr. Ruben Duran to the State Bar Board of Trustees. This is a term appointment starting September 14, 2018, and the expiration date is January 1, 2022.

Sincerely,

ANTHONY RENDON Speaker of the Assembly

September 14, 2018

E. Dotson Wilson

Chief Clerk of the Assembly State Capitol, Room 3196 Sacramento, California

RE: Reappointment of Eric Alegria to California Film Commission

Dear Mr. Wilson: Please be advised that I have reappointed Mr. Eric Alegria to the California Film Commission. This is a term appointment starting September 16, 2018, and the expiration date is September 16, 2020.

Sincerely,

ANTHONY RENDON Speaker of the Assembly

September 14, 2018

E. Dotson Wilson Chief Clerk of the Assembly State Capitol, Room 3196 Sacramento, California

RE: Reappointment of Michael Kleinman to Scientific Review Panel on Toxic Air Contaminants

Dear Mr. Wilson: Please be advised that I have reappointed Dr. Michael Kleinman to the Scientific Review Panel on Toxic Air Contaminants. This is a term appointment starting September 14, 2018, and the expiration date is January 1, 2021.

Sincerely,

ANTHONY RENDON Speaker of the Assembly

September 14, 2018

E. Dotson Wilson Chief Clerk of the Assembly State Capitol, Room 3196 Sacramento, California

RE: Appointment of Eunha Hoh to California Environmental Contaminant Biomonitoring Program Scientific Guidance Panel

Dear Mr. Wilson: Please be advised that I have appointed Dr. Eunha Hoh to the California Environmental Contaminant Biomonitoring Program Scientific Guidance Panel. This is a term appointment starting September 14, 2018, and the expiration date is January 1, 2021. Dr. Hoh will be replacing Marion Kavanaugh-Lynch. Sincerely,

ANTHONY RENDON Speaker of the Assembly

#### **SPECIAL COMMITTEE MEETINGS**

By unanimous consent, the following committees were permitted to meet:

Joint Legislative Budget Subcommittee on the Selection of the Legislative Analyst, to convene a closed session, on Thursday, September 27, 2018, at 1 p.m.;

Select Committee on Hate Crimes, on Friday, October 12, 2018, at 4 p.m., in the Santa Clara County Building, County Chambers, in San Jose:

Select Committee on Intellectual and Developmental Disabilities, on Tuesday, October 16, 2018, at 5 p.m., Fresno City Hall Chambers;

Joint Legislative Budget Committee, on Tuesday, September 11, 2018, at 10 a.m., in Room 4203.

#### **ENGROSSMENT AND ENROLLMENT REPORTS**

Assembly Chamber, September 4, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 38	Assembly Bill No. 686
Assembly Bill No. 87	Assembly Bill No. 697
Assembly Bill No. 186	Assembly Bill No. 865
Assembly Bill No. 372	Assembly Bill No. 1065
Assembly Bill No. 427	Assembly Bill No. 1373
Assembly Bill No. 558	Assembly Bill No. 1529
Assembly Bill No. 595	Assembly Bill No. 1561
Assembly Bill No. 653	Assembly Bill No. 1565

And reports the same correctly enrolled, and presented to the Governor on the 4th day of September, 2018, at 3 p.m.

E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 4, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2496

And reports the same correctly enrolled, and presented to the Governor on the 4th day of September, 2018, at 3 p.m.

E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 4, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 1617	Assembly Bill No. 1948
Assembly Bill No. 1715	Assembly Bill No. 1957
Assembly Bill No. 1746	Assembly Bill No. 1968
Assembly Bill No. 1747	Assembly Bill No. 1992
Assembly Bill No. 1786	Assembly Bill No. 2022
Assembly Bill No. 1801	Assembly Bill No. 2028
Assembly Bill No. 1857	Assembly Bill No. 2030
Assembly Bill No. 1895	Assembly Bill No. 2034

And reports the same correctly enrolled, and presented to the Governor on the 4th day of September, 2018, at 3 p.m.

E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 5, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

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Assembly Concurrent Resolution No. 176
Assembly Concurrent Resolution No. 201
Assembly Concurrent Resolution No. 245
Assembly Concurrent Resolution No. 260
Assembly Concurrent Resolution No. 265
Assembly Concurrent Resolution No. 269
Assembly Concurrent Resolution No. 273
Assembly Concurrent Resolution No. 278
Assembly Joint Resolution No. 30
Assembly Joint Resolution No. 33
Assembly Joint Resolution No. 41
Assembly Joint Resolution No. 42
Assembly Joint Resolution No. 48
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And reports the same correctly enrolled, and presented to the Secretary of State on the 5th day of September, 2018, at 11:30 a.m.

#### Assembly Chamber, September 5, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2652	Assembly Bill No. 2789
Assembly Bill No. 2658	Assembly Bill No. 2816
Assembly Bill No. 2663	Assembly Bill No. 2819
Assembly Bill No. 2674	Assembly Bill No. 2861
Assembly Bill No. 2681	Assembly Bill No. 2908
Assembly Bill No. 2691	Assembly Bill No. 2915
Assembly Bill No. 2720	Assembly Bill No. 2942
Assembly Bill No. 2785	Assembly Bill No. 2954

And reports the same correctly enrolled, and presented to the Governor on the 5th day of September, 2018, at 3 p.m.

#### E. DOTSON WILSON, Chief Clerk

#### Assembly Chamber, September 5, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2298
Assembly Bill No. 2299
Assembly Bill No. 2302
Assembly Bill No. 2305
Assembly Bill No. 2337
Assembly Bill No. 2350
Assembly Bill No. 2360
Assembly Bill No. 2376

And reports the same correctly enrolled, and presented to the Governor on the 5th day of September, 2018, at 3 p.m.

#### E. DOTSON WILSON, Chief Clerk

# Assembly Chamber, September 5, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2885	Assembly Bill No. 3129
Assembly Bill No. 2988	Assembly Bill No. 3145
Assembly Bill No. 2992	Assembly Bill No. 3163
Assembly Bill No. 3082	Assembly Bill No. 3179
Assembly Bill No. 3085	Assembly Bill No. 3186
Assembly Bill No. 3118	Assembly Bill No. 3232

And reports the same correctly enrolled, and presented to the Governor on the 5th day of September, 2018, at 3 p.m.

# E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 5, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2392

Assembly Bill No. 2427

Assembly Bill No. 2427

Assembly Bill No. 2468

Assembly Bill No. 2472

Assembly Bill No. 2472

Assembly Bill No. 2477

Assembly Bill No. 2602

Assembly Bill No. 2507

Assembly Bill No. 2600

Assembly Bill No. 2528 Assembly Bill No. 2639 And reports the same correctly enrolled, and presented to the Governor on the 5th day of September, 2018, at 3 p.m.

#### Assembly Chamber, September 5, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 1775	Assembly Bill No. 2121
Assembly Bill No. 2036	Assembly Bill No. 2127
Assembly Bill No. 2044	Assembly Bill No. 2142
Assembly Bill No. 2046	Assembly Bill No. 2151
Assembly Bill No. 2050	Assembly Bill No. 2152
Assembly Bill No. 2058	Assembly Bill No. 2192
Assembly Bill No. 2097	Assembly Bill No. 2202
Assembly Bill No. 2103	Assembly Bill No. 2230

And reports the same correctly enrolled, and presented to the Governor on the 5th day of September, 2018, at 3 p.m.

#### E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 6, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2119
Assembly Bill No. 2125
Assembly Bill No. 2135
Assembly Bill No. 2146
Assembly Bill No. 2153
Assembly Bill No. 2160
Assembly Bill No. 2185
Assembly Bill No. 2193

And reports the same correctly enrolled, and presented to the Governor on the 6th day of September, 2018, at 3 p.m.

#### E. DOTSON WILSON, Chief Clerk

# Assembly Chamber, September 6, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 1859

Assembly Bill No. 1859

Assembly Bill No. 1859	Assembly Bill No. 1921
Assembly Bill No. 1860	Assembly Bill No. 1939
Assembly Bill No. 1865	Assembly Bill No. 1953
Assembly Bill No. 1868	Assembly Bill No. 1962
Assembly Bill No. 1870	Assembly Bill No. 1974
Assembly Bill No. 1873	Assembly Bill No. 1987
Assembly Bill No. 1882	Assembly Bill No. 1994
Assembly Bill No. 1918	Assembly Bill No. 1999

And reports the same correctly enrolled, and presented to the Governor on the 6th day of September, 2018, at 3 p.m.

# E. DOTSON WILSON, Chief Clerk

# Assembly Chamber, September 6, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2207	Assembly Bill No. 2352
Assembly Bill No. 2210	Assembly Bill No. 2372
Assembly Bill No. 2225	Assembly Bill No. 2384
Assembly Bill No. 2233	Assembly Bill No. 2402
Assembly Bill No. 2234	Assembly Bill No. 2415
Assembly Bill No. 2313	Assembly Bill No. 2421
Assembly Bill No. 2338	Assembly Bill No. 2425

And reports the same correctly enrolled, and presented to the Governor on the 6th day of September, 2018, at 3 p.m.

#### E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 6, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

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Assembly Concurrent Resolution No. 234
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Assembly Concurrent Resolution No. 267

Assembly Concurrent Resolution No. 270

Assembly Joint Resolution No. 39 Assembly Joint Resolution No. 46

And reports the same correctly enrolled, and presented to the Secretary of State on the 6th day of September, 2018, at 3 p.m.

Assembly Chamber, September 6, 2018

Assembly Bill No. 1168	Assembly Bill No. 2339
Assembly Bill No. 1231	Assembly Bill No. 2516
Assembly Bill No. 1289	Assembly Bill No. 2596
Assembly Bill No. 2043	Assembly Bill No. 2923
Assembly Bill No. 2179	Assembly Bill No. 2968
Assembly Bill No. 2275	•

And reports the same correctly enrolled, and presented to the Governor on the 6th day of September, 2018, at 3 p.m.

# E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 6, 2018

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Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:
Assembly Bill No. 1013
                                         Assembly Bill No. 1534
Assembly Bill No. 1214
                                         Assembly Bill No. 1573
Assembly Bill No. 1217
                                         Assembly Bill No. 1661
Assembly Bill No. 1290
                                         Assembly Bill No. 1697
Assembly Bill No. 1423
                                         Assembly Bill No. 1749
Assembly Bill No. 1436
                                         Assembly Bill No. 1762
Assembly Bill No. 1445
                                         Assembly Bill No. 1790
Assembly Bill No. 1511
                                         Assembly Bill No. 1805
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And reports the same correctly enrolled, and presented to the Governor on the 6th day of September, 2018, at 3 p.m.

#### E. DOTSON WILSON, Chief Clerk

# Assembly Chamber, September 6, 2018

# Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 60	Assembly Bill No. 700
Assembly Bill No. 310	Assembly Bill No. 829
Assembly Bill No. 315	Assembly Bill No. 900
Assembly Bill No. 505	Assembly Bill No. 998
Assembly Bill No. 553	Assembly Bill No. 1897
Assembly Bill No. 605	Assembly Bill No. 2775
Assembly Bill No. 613	Assembly Bill No. 2888
Assembly Bill No. 626	Assembly Bill No. 3218

And reports the same correctly enrolled, and presented to the Governor on the 6th day of September, 2018, at 3 p.m.

# E. DOTSON WILSON, Chief Clerk

#### Assembly Chamber, September 7, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:
Assembly Bill No. 748
Assembly Bill No. 2473
Assembly Bill No. 3262

Assembly Bill No. 2473 Assembly Bill No. 2599

And reports the same correctly enrolled, and presented to the Governor on the 7th day of September, 2018, at 2:30 p.m.

#### E. DOTSON WILSON, Chief Clerk

# Assembly Chamber, September 7, 2018

# Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2863	Assembly Bill No. 2989
Assembly Bill No. 2872	Assembly Bill No. 2994
Assembly Bill No. 2902	Assembly Bill No. 2998
Assembly Bill No. 2913	Assembly Bill No. 3032
Assembly Bill No. 2914	Assembly Bill No. 3043
Assembly Bill No. 2952	Assembly Bill No. 3077
Assembly Bill No. 2960	Assembly Bill No. 3088
Assembly Bill No. 2980	-

And reports the same correctly enrolled, and presented to the Governor on the 7th day of September, 2018, at 2:30 p.m.

Assembly Chamber, September 7, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2626	Assembly Bill No. 2783
Assembly Bill No. 2632	Assembly Bill No. 2798
Assembly Bill No. 2634	Assembly Bill No. 2802
Assembly Bill No. 2685	Assembly Bill No. 2813
Assembly Bill No. 2697	Assembly Bill No. 2822
Assembly Bill No. 2722	Assembly Bill No. 2826
Assembly Bill No. 2749	Assembly Bill No. 2832
Assembly Bill No. 2751	Assembly Bill No. 2838

And reports the same correctly enrolled, and presented to the Governor on the 7th day of September, 2018, at 2:30 p.m.

#### E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 7, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2448	Assembly Bill No. 2531
Assembly Bill No. 2452	Assembly Bill No. 2547
Assembly Bill No. 2453	Assembly Bill No. 2562
Assembly Bill No. 2455	Assembly Bill No. 2576
Assembly Bill No. 2469	Assembly Bill No. 2592
Assembly Bill No. 2474	Assembly Bill No. 2593
Assembly Bill No. 2505	Assembly Bill No. 2614
Assembly Bill No. 2514	Assembly Bill No. 2615

And reports the same correctly enrolled, and presented to the Governor on the 7th day of September, 2018, at 2:30 p.m.

#### E. DOTSON WILSON, Chief Clerk

# Assembly Chamber, September 7, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined: Assembly Bill No. 3098 Assembly Bill No. 3192 Assembly Bill No. 3112 Assembly Bill No. 3205

Assembly Bill No. 3141 Assembly Bill No. 3142 Assembly Bill No. 3162 Assembly Bill No. 3212 Assembly Bill No. 3249 Assembly Bill No. 3250 Assembly Bill No. 3176 Assembly Bill No. 3251 Assembly Bill No. 3177 Assembly Bill No. 3257 Assembly Bill No. 3187 Assembly Bill No. 3261

And reports the same correctly enrolled, and presented to the Governor on the 7th day of September, 2018, at 2:30 p.m.

# E. DOTSON WILSON, Chief Clerk

#### Assembly Chamber, September 7, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Concurrent Resolution No. 173 Assembly Concurrent Resolution No. 215 Assembly Concurrent Resolution No. 243 Assembly Concurrent Resolution No. 250

Assembly Concurrent Resolution No. 255

Assembly Concurrent Resolution No. 271 Assembly Concurrent Resolution No. 274

Assembly Concurrent Resolution No. 277 Assembly Concurrent Resolution No. 279

Assembly Concurrent Resolution No. 282

Assembly Concurrent Resolution No. 283

Assembly Concurrent Resolution No. 284 Assembly Concurrent Resolution No. 285

And reports the same correctly enrolled, and presented to the Secretary of State on the 7th day of September, 2018, at 3:30 p.m.

Assembly Chamber, September 10, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2899
Assembly Bill No. 2958
Assembly Bill No. 3036
Assembly Bill No. 3126
Assembly Bill No. 3255
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And reports the same correctly enrolled, and presented to the Governor on the 10th day of September, 2018, at 3:30 p.m.

# E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 10, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2395	Assembly Bill No. 2533
Assembly Bill No. 2423	Assembly Bill No. 2534
Assembly Bill No. 2441	Assembly Bill No. 2538
Assembly Bill No. 2447	Assembly Bill No. 2551
Assembly Bill No. 2493	Assembly Bill No. 2580
Assembly Bill No. 2511	Assembly Bill No. 2629
Assembly Bill No. 2518	Assembly Bill No. 2640
Assembly Bill No. 2524	Assembly Bill No. 2657

And reports the same correctly enrolled, and presented to the Governor on the 10th day of September, 2018, at 3:30 p.m.

#### E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 10, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 91	Assembly Bill No. 1247
Assembly Bill No. 347	Assembly Bill No. 1248
Assembly Bill No. 349	Assembly Bill No. 1584
Assembly Bill No. 354	Assembly Bill No. 1619
Assembly Bill No. 716	Assembly Bill No. 1751
Assembly Bill No. 880	Assembly Bill No. 1753
Assembly Bill No. 1080	Assembly Bill No. 1771
Assembly Bill No. 1092	Assembly Bill No. 1804

And reports the same correctly enrolled, and presented to the Governor on the 10th day of September, 2018, at 3:30 p.m.

#### E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 10, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined: Assembly Bill No. 1930

And reports the same correctly enrolled, and presented to the Governor on the 10th day of September, 2018, at 3:30 p.m.

# E. DOTSON WILSON, Chief Clerk

Assembly Chamber, September 10, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2091	Assembly Bill No. 2289
Assembly Bill No. 2107	Assembly Bill No. 2315
Assembly Bill No. 2111	Assembly Bill No. 2330
Assembly Bill No. 2122	Assembly Bill No. 2348
Assembly Bill No. 2221	Assembly Bill No. 2358
Assembly Bill No. 2222	Assembly Bill No. 2370
Assembly Bill No. 2238	Assembly Bill No. 2371
Assembly Bill No. 2258	Assembly Bill No. 2381

And reports the same correctly enrolled, and presented to the Governor on the 10th day of September, 2018, at 3:30 p.m.

Assembly Chamber, September 10, 2018

Mr. Speaker:	Pursuant to	your instructions,	the Chief	Clerk has	examined:
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Assembly Bill No. 1858	Assembly Bill No. 1981
Assembly Bill No. 1875	Assembly Bill No. 1986
Assembly Bill No. 1877	Assembly Bill No. 2000
Assembly Bill No. 1906	Assembly Bill No. 2009
Assembly Bill No. 1945	Assembly Bill No. 2015
Assembly Bill No. 1951	Assembly Bill No. 2020
Assembly Bill No. 1956	Assembly Bill No. 2063
Assembly Bill No. 1976	Assembly Bill No. 2079

And reports the same correctly enrolled, and presented to the Governor on the 10th day of September, 2018, at  $3:30\ p.m.$ 

#### E. DOTSON WILSON, Chief Clerk

#### Assembly Chamber, September 11, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

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Assembly Concurrent Resolution No. 158
Assembly Concurrent Resolution No. 261
Assembly Concurrent Resolution No. 263
Assembly Concurrent Resolution No. 268
Assembly Concurrent Resolution No. 281
Assembly Concurrent Resolution No. 286
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And reports the same correctly enrolled, and presented to the Secretary of State on the 11th day of September, 2018, at 1:30 p.m.

#### E. DOTSON WILSON, Chief Clerk

# Assembly Chamber, September 11, 2018 Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Mr. Speaker: Pursuant to	your instructions, the Chief Clerk has examin
Assembly Bill No. 2850	Assembly Bill No. 2967
Assembly Bill No. 2865	Assembly Bill No. 3002
Assembly Bill No. 2873	Assembly Bill No. 3018
Assembly Bill No. 2876	Assembly Bill No. 3061
Assembly Bill No. 2878	Assembly Bill No. 3081
Assembly Bill No. 2887	Assembly Bill No. 3101
Assembly Bill No. 2961	Assembly Bill No. 3120
Assembly Bill No. 2963	Assembly Bill No. 3131

And reports the same correctly enrolled, and presented to the Governor on the 11th day of September, 2018, at 4:30 p.m.

#### E. DOTSON WILSON, Chief Clerk

#### Assembly Chamber, September 11, 2018

Mr. Speaker: Pursuant to your i	nstructions, the	Chief Clerk has	examined:
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Assembly Bill No. 11	Assembly Bill No. 3135
Assembly Bill No. 180	Assembly Bill No. 3137
Assembly Bill No. 235	Assembly Bill No. 3143
Assembly Bill No. 237	Assembly Bill No. 3144
Assembly Bill No. 514	Assembly Bill No. 3168
Assembly Bill No. 565	Assembly Bill No. 3188
Assembly Bill No. 709	Assembly Bill No. 3231
Assembly Bill No. 724	Assembly Bill No. 3264

And reports the same correctly enrolled, and presented to the Governor on the 11th day of September, 2018, at 4:30~p.m.

Assembly Chamber, September 11, 2018

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Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:
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Assembly Bill No. 734	Assembly Bill No. 1165
Assembly Bill No. 747	Assembly Bill No. 1184
Assembly Bill No. 767	Assembly Bill No. 1205
Assembly Bill No. 888	Assembly Bill No. 1330
Assembly Bill No. 939	Assembly Bill No. 1437
Assembly Bill No. 987	Assembly Bill No. 1547
Assembly Bill No. 1062	Assembly Bill No. 1577
Assembly Bill No. 1097	Assembly Bill No. 1597

And reports the same correctly enrolled, and presented to the Governor on the 11th day of September, 2018, at 4:30 p.m.

#### E. DOTSON WILSON, Chief Clerk

#### Assembly Chamber, September 11, 2018

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Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:
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Assembly Bill No. 1034	Assembly Bill No. 1914
Assembly Bill No. 1772	Assembly Bill No. 1919
Assembly Bill No. 1800	Assembly Bill No. 1965
Assembly Bill No. 1840	Assembly Bill No. 1966
Assembly Bill No. 1879	Assembly Bill No. 2037
Assembly Bill No. 1912	•

And reports the same correctly enrolled, and presented to the Governor on the 11th day of September, 2018, at 4:30 p.m.

#### E. DOTSON WILSON, Chief Clerk

#### Assembly Chamber, September 11, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2126	Assembly Bill No. 2684
Assembly Bill No. 2138	Assembly Bill No. 2696
Assembly Bill No. 2162	Assembly Bill No. 2698
Assembly Bill No. 2168	Assembly Bill No. 2772
Assembly Bill No. 2178	Assembly Bill No. 2797
Assembly Bill No. 2190	Assembly Bill No. 2836
Assembly Bill No. 2215	Assembly Bill No. 2844
Assembly Bill No. 2679	Assembly Bill No. 2845

And reports the same correctly enrolled, and presented to the Governor on the 11th day of September, 2018, at 4:30 p.m.

## E. DOTSON WILSON, Chief Clerk

# Assembly Chamber, September 12, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

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Assembly Bill No. 2054	Assembly Bill No. 2346
Assembly Bill No. 2084	Assembly Bill No. 2380
Assembly Bill No. 2098	Assembly Bill No. 2428
Assembly Bill No. 2155	Assembly Bill No. 2470
Assembly Bill No. 2188	Assembly Bill No. 2501
Assembly Bill No. 2309	Assembly Bill No. 2605
Assembly Bill No. 2334	Assembly Bill No. 2664
Assembly Bill No. 2342	Assembly Bill No. 2707

And reports the same correctly enrolled, and presented to the Governor on the 12th day of September, 2018, at 12 p.m.

#### E. DOTSON WILSON, Chief Clerk

#### Assembly Chamber, September 12, 2018

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2732	Assembly Bill No. 2973
Assembly Bill No. 2762	Assembly Bill No. 3034
Assembly Bill No. 2769	Assembly Bill No. 3066
Assembly Bill No. 2799	Assembly Bill No. 3089
Assembly Bill No. 2911	Assembly Bill No. 3115
Assembly Bill No. 2918	Assembly Bill No. 3248

And reports the same correctly enrolled, and presented to the Governor on the 12th day of September, 2018, at 12 p.m.

#### MESSAGES FROM THE GOVERNOR

The following veto messages from the Governor were received and ordered printed in the Journal, and the bills ordered to the unfinished business file:

#### Veto Message—Assembly Bill No. 183

Governor's Office, Sacramento September 6, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 183 without my signature.

This bill requires state agencies that operate two or more shifts per day to develop, by January 1, 2019, policies for supervisory employees around shift assignments, vacations, and overtime.

This bill, however well-intentioned, would require a policy that is unduly rigid and not reflective of the different circumstances in various state offices and departments. In essence, it would limit the sound discretion of management to make necessary personnel assignments.

Sincerely,

#### EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2573

Governor's Office, Sacramento September 6, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2573 without my signature.

This bill allows a beer manufacturer to give up to five cases of glassware to an on-sale retail licensee.

Allowing beer manufacturers to give items of value to on-sale retail licensees could unduly influence such retailers to purchase those manufacturers' products. I also worry that this law creates an economic disadvantage for small beer manufactures who might not be able to provide free glassware in the same manner as the larger manufacturers.

Sincerely,

#### EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 6th day of September, 2018, at 1:25 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 183 and 2573.

SUE PARKER

Assistant Chief Clerk of the Assembly

Governor's Office, Sacramento September 7, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2397 without my signature.

This bill would mandate that the Departments of Aging, Health Care Services, Public Health, Social Services and the Emergency Medical Services Authority, share information regarding adverse administrative actions against licensees, facilities or providers.

This bill is unnecessary because the information called for is already being shared as authorized under current law.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2552

Governor's Office, Sacramento September 7, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2552 without my signature.

This bill requires certain ballot instructions and the Secretary of State to establish a ballot design advisory committee.

In recent years, California's ballot and ballot pamphlet have become a hodgepodge of confusing, excessive and often redundant words and explanations. The Secretary of State—with or without a committee—should fix this festering problem. A bill is not necessary.

Sincerely,

#### EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 7th day of September, 2018, at 2:05 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 2397 and 2552.

#### SUE PARKER

Assistant Chief Clerk of the Assembly

#### Veto Message—Assembly Bill No. 697

Governor's Office, Sacramento September 10, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 697 without my signature.

This bill exempts privately owned emergency ambulances from tolls when engaged in an urgent or emergency response.

Under existing law, the exemption sought by this bill can be granted by toll facility authorities and no evidence has been presented to show why the state should now step in.

Sincerely,

Governor's Office, Sacramento September 10, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2028 without my signature.

This bill requires the California Department of Corrections and Rehabilitation to conduct a security inspection and audit of all state correctional institutions, address any deficiencies found, and prepare a confidential report to the Legislature detailing the findings of the inspection.

The Office of Audits and Court Compliance is tasked with conducting security audits, which began in July 2017. The Department anticipates that all 35 of its institutions will have undergone the first round of security audits by October 27, 2019, and will continue to be audited regularly thereafter.

Given that these audits are ongoing, I see no reason to create a duplicative legislative mandate. If the Legislature desires additional information or updates on this process, direct briefings, as well as updates through the annual budget process are the appropriate venue.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2275

Governor's Office, Sacramento September 10, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2275 without my signature.

This bill would require the Department of Health Care Services to establish a quality assessment and performance improvement program for Medi-Cal managed care plans.

The department, however, is required by federal law to have an external organization conduct periodic quality reviews of its managed care program. The department also requires extensive plan-specific quality improvement projects.

Adopting these statutory requirements will duplicate current efforts while adding significant costs to Medi-Cal.

Sincerely,

Governor's Office, Sacramento September 10, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2853 without my signature.

This bill requires local governments that provide economic subsidies of \$100,000 or more for warehouse distribution centers to publically report on information such as employee wage rates, independent contractor rates, and the value of employee benefit packages for each job classification created by the subsidy.

There is value in taxpayers knowing whether economic development incentives ultimately benefit their community. That is why I signed legislation in 2013 that required local agencies to provide information about the expected and actual impacts of approved economic development subsidies.

This bill, however, significantly expands current law and goes too far by adding reporting rules that will be overly burdensome to a single industry. It may actually hinder efforts to improve business opportunities in local communities, which is an outcome no one desires.

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 3178

Governor's Office, Sacramento September 10, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3178 without my signature.

This bill would require the Department of Resources Recycling and Recovery (Department) to consider market factors when evaluating a jurisdiction's compliance with waste diversion and recycling mandates.

Current statute and regulations already require the Department to consider market conditions when reviewing a local jurisdiction's compliance with recycling laws. As such, this bill is not necessary. I encourage the Legislature to work with the Department to focus on increasing California's infrastructure and development of domestic markets.

Sincerely,

Sincerely,

EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 10th day of September, 2018, at 2:05 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 697, 2028, 2275, 2853, and 3178.

SUE PARKER
Assistant Chief Clerk of the Assembly

Governor's Office, Sacramento September 11, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1715 without my signature.

This bill establishes a process for the Governor's Office of Business and Economic Development to accept proposals from public and private entities that are interested in collaborating with the state to operate an international trade and investment office in a foreign country.

Nothing prohibits any public or private entity from submitting a letter of interest for establishing an international trade and investment office in a foreign nation. I am not convinced the legislatively mandated process sought by this bill to establish trade offices will improve the state's ability to pursue successful partnerships with other countries.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2790

Governor's Office, Sacramento September 11, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2790 without my signature.

This bill would create an Office of Internal Audits at the California Department of Veterans Affairs, led by a chief auditor, to conduct programmatic and financial reviews, as well as investigate allegations of employee misconduct.

The bill will result in significant ongoing costs to the General Fund. Additional spending to support new programs, including the creation of an internal audits unit within the Department, must be considered through the annual budget process.

Sincerely,

EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 11th day of September, 2018, at 12:55 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 1715 and 2790.

SHE PARKER

Assistant Chief Clerk of the Assembly

Governor's Office, Sacramento September 14, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2152 without my signature.

This bill would require the Department of Social Services to develop a hunger screening tool to assist in the determination of whether CalFresh recipients may be exempted from time limitations on benefits.

CalFresh is a federally-funded nutrition benefit program which includes work requirements and exemptions prescribed by federal rules. Instead of codifying state policies in this program, I urge the department and counties to continue to work together to ensure those facing extreme hunger have access to these benefits.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2656

Governor's Office, Sacramento September 14, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2656 without my signature.

This bill requires towing and storage facilities to accept a debit card as a form of payment and allows licensed repossessors to collect vehicles from these facilities.

Current law allows a registered owner, a legal owner or an owner's agent to claim an impounded vehicle. It is unclear to me why licensed repossessors should be added to this list.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2734

Governor's Office, Sacramento September 14, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2734 without my signature.

This bill removes the California Transportation Commission from the California Transportation Agency and establishes the Commission as an independent entity in state government.

I signed legislation in 2012 that affirmed the Commission's independent authority to perform its duties and no evidence has been presented which would suggest a need to now change the existing framework.

Sincerely,

# Receipt of Bills

I acknowledge receipt this 14th day of September, 2018, at 4:15 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 2152, 2656, and 2734.

#### SUE PARKER

Assistant Chief Clerk of the Assembly

# Veto Message—Assembly Bill No. 1534

Governor's Office, Sacramento September 17, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1534 without my signature.

This bill would require health plans and insurers to accept doctors who specialize in HIV as primary care providers.

Existing law allows specialists to serve as primary care providers when patients require continuing care from a particular specialist. It's not necessary to call out this particular specialty in statute.

Sincerely,

#### EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 1918

Governor's Office, Sacramento September 17, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1918 without my signature.

This bill establishes the Office of Sustainable Outdoor Recreation within the California Natural Resources Agency to support the outdoor recreation economy.

The activities identified in this bill are important, but a new bureaucracy is not needed to accomplish the goal. Over the last few years the Department of Parks and Recreation has worked towards enhancing recreational opportunities throughout the state. In fact, Parks California, a support organization to the Department of Parks and Recreation, was recently created to promote outdoor recreation and is engaging in activities similar to those called for in this bill.

Sincerely,

Governor's Office, Sacramento September 17, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2143 without my signature.

This bill would expand eligibility for educational loan reimbursement grants, through the Licensed Mental Health Provider Education Program, to mental health providers who further their education to become physician assistants or nurse practitioners in mental health facilities.

Physician assistants and nurse practitioners are already eligible for educational loan repayment grants under the state's Advanced Healthcare Loan Repayment Program. Unfortunately, the loan repayment fund referenced in this bill lacks the necessary funding to pay for the hundreds of applications it currently receives. Adding more applicants as this bill requires just compounds the problem.

Sincerely,

# EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2240

Governor's Office, Sacramento September 17, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2240 without my signature.

This bill would exempt probation, parole and correctional officers from jury service in criminal trials.

Jury service is a fundamental obligation of citizenship. I am not inclined to expand the list of those exempt simply because of their occupation.

Sincerely,

#### EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 17th day of September, 2018, at 1:30 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 1534, 1918, 2143, and 2240.

SUE PARKER

Assistant Chief Clerk of the Assembly

Governor's Office, Sacramento September 18, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1947 without my signature.

This bill prohibits paying circulators to collect signatures on an initiative, referendum, or recall petition on a per-signature basis.

As I stated in my veto message to an almost identical bill—SB 168 of 2011—"per-signature payment is often the most cost-effective method for collecting the hundreds of thousands of signatures needed to qualify a ballot measure. Eliminating this option will drive up the cost of circulating ballot measures, thereby further favoring the wealthiest interests."

While I understand the potential abuses of the current per-signature payment system, my perspective has not changed since 2011.

I cannot sign this bill.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2245

Governor's Office, Sacramento September 18, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2245 without my signature.

This bill requires county elections officials to provide the Secretary of State with information on persons who have pre-registered to vote, prohibits the information from being disclosed to any person, and requires the Secretary of State to compile a statewide list by various political subdivisions.

The Secretary of State already provides pre-registered voter data by county and nothing prohibits the breakdown of the data into further political subdivisions. Moreover, it is common practice for county election officials to keep pre-registered voter data confidential. Therefore this bill is unnecessary.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2258

Governor's Office, Sacramento September 18, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2258 without my signature.

Subject to an appropriation in the annual Budget Act, this bill requires the Strategic Growth Council to establish and administer a grant program to fund various activities performed by Local Agency Formation Commissions.

This new spending proposal should be evaluated in the annual budget process where it can be weighed together with the state's other spending priorities.

Sincerely,

Governor's Office, Sacramento September 18, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2528 without my signature.

This bill would add three sectors—land use and community development, climate justice, and parks, recreation and California culture—to the Safeguarding California Plan (Plan), the state's climate adaptation strategy. The bill would also require the Biodiversity and Habitat sector of the Plan to include habitat resilience areas.

While well intentioned, this bill is unduly restrictive in its definitions. The bill requires too narrow a focus for the broad mandate that the Safeguarding California Plan envisions.

As we continue to evaluate the impacts of climate change across all sectors, it is important for state agencies to be able to identify priorities based on in-depth assessment of climate risks and adaptation needs pertaining to all ecosystems.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2614

Governor's Office, Sacramento September 18, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2614 without my signature.

This bill requires the California Natural Resources Agency to implement a program to increase participation in outdoor recreational activities, especially for people living in disadvantaged communities.

Under current law, several departments within the California Natural Resources Agency administer programs that expand outdoor recreation. Moreover, the 2018 Budget Act sets aside \$277 million for grants to local government and nonprofits to accomplish the same goal.

I agree that these outdoor programs are very important, but these are best targeted and most beneficial when done at the local level. Finally, it would be prudent to see how the recreational grant program unfolds before adding the new state role required by this bill.

Sincerely,

Governor's Office, Sacramento September 18, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3088 without my signature.

This bill requires all Continuing Care Retirement Communities to obtain an actuarial study every five years.

These communities, which combine housing with long term health care services and supports, have a wide range of ownership interests, business models and facilities. An actuarial study may be one indication of financial viability, but the Department of Social Services uses a variety of methods to monitor the long term fiscal health of these communities.

Instead of mandating an actuarial study be done by every Continuing Care Retirement Community, the department will continue to work with residents and management to determine appropriate means to measure fiscal viability.

Sincerely,

#### EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 3218

Governor's Office, Sacramento September 18, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3218 without my signature.

The bill requires the Department of Parks and Recreation to manage the land owned by the San Joaquin River Conservancy as an extension of Millerton Lake State Recreational Area.

This bill will not lead to the author's desired outcome. Regardless of whether the state entity manages the land or not, creating true public access to the San Joaquin River and the 5,900 acres adjacent to it can only be achieved if money is available and if private landowners are willing to sell. This bill, unfortunately, does not change this.

Sincerely,

#### EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 18th day of September, 2018, at 4 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 1947, 2245, 2258, 2528, 2614, 3088, and 3218.

SUE PARKER

Assistant Chief Clerk of the Assembly

Governor's Office, Sacramento September 19, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1529 without my signature.

This bill would require local water suppliers to accept current certifications issued for people who inspect cross-connection and backflow prevention devices, which protect drinking water supplies from contamination, if the certifications meet regulatory requirements that were in effect January 1, 2016. Additionally, once the State Water Resources Control Board adopts new standards for cross-connection control and backflow prevention—which they are expected to do by January 1, 2020—water suppliers would be required to accept certifications that meet these new certification standards.

This bill is unnecessary and limits a water supplier's ability to protect public health and safety. The Water Board is in the process of developing new cross-connection and backflow prevention standards, which will provide consistent direction on the issue. Furthermore, the proposed regulations will preserve water suppliers' discretion to require standards that are more rigorous.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 1863

Governor's Office, Sacramento September 19, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1863 without my signature.

This bill would allow licensed commercial cannabis businesses to deduct their business expenses under the state's personal income tax law, effective beginning tax year 2018.

The bill seeks to apply equal state tax treatment to licensed cannabis businesses in this state, regardless of whether they organize under the personal income tax or corporate income tax law. Given the cost to the General Fund, this proposal is best evaluated as part of the budget process.

Sincerely,

Governor's Office, Sacramento September 19, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2299 without my signature.

This bill would require the Department of Health Care Services to ensure all written health education and informational materials provided by Medi-Cal managed care plans to their beneficiaries are translated at or below the sixth grade reading level.

I signed legislation last year to codify the Affordable Care Act's language access provisions into state law. Furthermore, the department requires its plans to provide written materials in an easily understood and readily accessible format. Current law and contractual practice are sufficient to compel plans to make these important health care documents understandable for Medi-Cal beneficiaries.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2317

Governor's Office, Sacramento September 19, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2317 without my signature.

This bill would extend whistleblower protections afforded to employees to patients' rights advocates regardless of whether they are an employee, an independent contractor, or a business entity.

While I am supportive of the larger policy goal of this bill, to protect the work of patient rights advocates, this is not the appropriate framework. The bill would expand the Labor Commissioner's jurisdiction beyond the typical employer-employee relationship into larger contract disputes between independent contractors and local governments. I do not believe such a broad change in law is warranted when there is limited evidence of a problem.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2838

Governor's Office, Sacramento September 19, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2838 without my signature.

This bill establishes a 60-day limit to the existing requirement for the Department of Justice to review and comment on any proposed amendment to a local gambling ordinance relating to cardrooms, before the ordinance is adopted by the local jurisdiction.

While the bill is intended to reduce the time for the Department to respond to local jurisdictions on proposed amendments to local gambling ordinances, the Department's average response time is 30 days. This bill is a solution in search of a problem—not needed.

Sincerely,

Governor's Office, Sacramento September 19, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3135 without my signature.

This bill requires the annual Governor's budget, each year for the next five years, to include funding and position authority for additional California Highway Patrol officers. The bill also requires the first priority for Motor Vehicle Account revenues to be the administration and enforcement of laws regulating the use, operation, or registration of vehicles used on streets and highways, including the enforcement of traffic and vehicle laws.

This bill mandates a specific proposal be included in the annual Governor's Budget, which limits the next Governor's discretion in setting forth priorities in this area. Given the bill's ongoing fiscal impact, the annual budget process is the appropriate venue to evaluate this issue.

Sincerely,

EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 19th day of September, 2018, at 4:55 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 1529, 1863, 2299, 2317, 2838, and 3135.

#### SUE PARKER

Assistant Chief Clerk of the Assembly

#### Veto Message—Assembly Bill No. 310

Governor's Office, Sacramento September 20, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 310 without my signature.

As I stated in the veto of AB 2069 of 2016, the state recognizes the many contributions part-time faculty make in students' lives. Over the last few years, we increased funding for the part-time faculty office hours program by several millions of dollars in ongoing funding and \$50 million in one-time funds just a few months ago.

We've also created more opportunities for part-time faculty to become full-time faculty with additional investments totaling over \$100 million.

A reporting mandate on top of all this investment is unnecessary. Sincerely,

Governor's Office, Sacramento September 20, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1996 without my signature.

This bill renames the California Marijuana Research Program as the California Cannabis Research Program and expands the areas of research that can be undertaken. The bill also prohibits the money appropriated to the Cannabis Research Program from the Cannabis Tax Fund to pay for the provisions of this bill.

This bill contains provisions that directly conflict with the Control, Regulate, and Tax Adult Use of Marijuana Act, which the voters approved in November 2016. For this reason, I cannot support this measure.

Sincerely,

#### EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2168

Governor's Office, Sacramento September 20, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2168 without my signature.

This bill establishes the Special Education Teacher Grant program for the purpose of retaining and mentoring special education teachers.

While I support the need to retain and support special education teachers, I cannot support this bill. The 2018 Budget Act includes \$50 million Proposition 98 General Fund for the Local Solutions Grant Program for schools to develop and implement new, or expand existing, locally identified solutions that recruit, support and retain special education teachers.

Nothing in the grant language prohibits schools from providing mentors for special education teachers.

Sincerely,

#### EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2691

Governor's Office, Sacramento September 20, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2691 without my signature.

This bill would establish the "Trauma-Informed Schools Initiative" within the Department of Education at state headquarters "to address the impact of ACEs on the educational outcomes of California pupils".

It's a no brainer that our schools should be sensitive to the unique and diverse characteristics of all students. With that goal in mind, I have signed dozens of bills that have sought to ensure that all our students are free from discrimination, bullying, or any other form of disrespect.

While this bill is intended to do good, I am alarmed by the amount of jargon it creates and the inevitable labeling it will encourage. The issues here are best handled by local schools—and in plain English.

Sincerely,

# Receipt of Bills

I acknowledge receipt this 20th day of September, 2018, at 1:15 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 310, 1996, 2168, and 2691.

# **SUE PARKER**

Assistant Chief Clerk of the Assembly

# Veto Message—Assembly Bill No. 11

Governor's Office, Sacramento September 21, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 11 without my signature.

This bill would require developmental screening of children from birth to age three in Medi-Cal and impose annual reporting requirements to assess managed care plan compliance.

The Medi-Cal State Plan already requires providers to screen children for developmental delays according to the schedule recommended by the American Academy of Pediatrics. Codifying this requirement and producing another costly report is not necessary.

Sincerely,

#### EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 558

Governor's Office, Sacramento September 21, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 558 without my signature.

This bill requires the California Air Resources Board to develop policy recommendations to maximize the use of E85, a fuel blend of 85 percent ethanol and 15 percent gasoline, in flex fuel vehicles that operate in the state.

California has recognized the potential benefits of E85 and has adopted the Low Carbon Fuel Standard to support E85 and other fuels that reduce the use of petroleum.

Earlier this month, I issued executive order B-55-18, directing the state to achieve carbon neutrality by 2045 and net negative greenhouse gas emissions after that. In order to meet this ambitious goal and truly decarbonize California's transportation sector, our state agencies must focus on emerging markets for the cleanest vehicles and fuels possible.

Sincerely,

#### Veto Message Assembly Bills Nos. 1873, 2058, and 2135

Governor's Office, Sacramento September 21, 2018

To the Members of the California State Assembly:

I am returning the following bills without my signature:

AB 1873

AB 2058

AB 2135

SB 987

SB 1455

Each of these bills requires significant information technology programming at the Department of Motor Vehicles.

Reducing wait times in field offices and addressing the urgent needs of customers is the top priority. The programming required to implement these bills will delay the department's ability to fully modernize its aging information technology systems. While these bills may have merit, it would be prudent for the Legislature to pause on additional mandates while the department works to complete programming for prior legislative mandates and system upgrades designed to reduce transaction times and improve customer service.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2005

Governor's Office, Sacramento September 21, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2005 without my signature.

This bill would authorize a law enforcement agency to forward a report of child abuse or neglect to the Department of Justice for inclusion in the Child Abuse Central Index (CACI).

In 2011 I signed AB 717 (Ammiano), which was intended to update the procedures governing the index as well as establish due process protections for individuals added to the database. At that time, the ability of law enforcement to submit cases to the index was eliminated, in part to eliminate redundancies and reduce costs.

I am not fundamentally opposed to once again granting law enforcement the authority to submit cases to the index, however this bill does so in a manner that would undoubtedly lead to inconsistent application across and within counties. I encourage the proponents to work with the relevant stakeholders, including the Department of Social Services and Department of Justice, to further refine this proposal for future consideration.

Sincerely,

Governor's Office, Sacramento September 21, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2346 without my signature.

This bill directs the California Public Utilities Commission to authorize memorandum accounts for electric corporations to track costs related to wildfires occurring after January 1, 2015. The bill also specifies the types of costs that can be tracked in the accounts.

I recently signed SB 901, which, among other things, establishes rules for tracking and recovering costs for both wildfire mitigation activities and damages resulting from catastrophic wildfires.

This bill is inconsistent with SB 901.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2427

Governor's Office, Sacramento September 21, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2427 without my signature.

This bill would require Medi-Cal managed care plan contracts to include a provision allowing the Department of Health Care Services to terminate the contract if the Attorney General determines that the plan engaged in anticompetitive conduct, or if the department determines the plan has a pattern of not complying with medical loss ratio requirements.

This bill is unnecessary as the department has sufficient statutory and contractual authority to deal with inappropriate or illegal conduct by plans.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2994

Governor's Office, Sacramento September 21, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2994 without my signature.

This bill requires the Division of the State Architect to develop and propose to the California Building Standards Commission, updated standards on the required number of ambulatory accessible stalls in public restrooms.

California's existing accessibility standards exceed the federal requirements and are often regarded as a national model. This bill requires the State Architect to review the existing standards, and regardless of the outcome, provide additional ones. I don't think that's warranted.

Sincerely,

Governor's Office, Sacramento September 21, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3086 without my signature.

This bill prohibits a school district of residence from denying the transfer out of the district for students who are homeless, in foster care, or victims of bullying. The bill requires the district of enrollment to provide transportation to these transfer students and admit all students until the school district is at maximum capacity.

It is unclear what problem the bill is trying to solve and whether there is a statewide issue requiring a solution. There are already many other existing school choice options available to parents. This bill will only further complicate an already complicated array of statutes without evidence that parents need or will utilize this option.

Sincerely,

EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 21st day of September, 2018, at 3:05 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 11, 558, 1873, 2005, 2058, 2135, 2346, 2427, 2994, and 3086.

#### SUE PARKER

Assistant Chief Clerk of the Assembly

#### Veto Message—Assembly Bill No. 1165

Governor's Office, Sacramento September 22, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1165 without my signature.

This bill establishes the Agricultural Sustainability Council for the purpose of eliminating regulatory overlap and inconsistency.

I agree with the author's objective, but believe this bill is not warranted. The Department of Food and Agriculture Secretary, using her existing authority, can meet with other state agencies and identify how to improve regulatory coordination and efficiency.

Sincerely,

Governor's Office, Sacramento September 22, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1247 without my signature.

This bill would require professional fiduciary license applicants to complete at least one hour of LGBTQ education prior to licensure and require all licensed professional fiduciaries to complete at least one hour of LGBTQ continuing education every three years.

While I understand and support cultural competence, I do not believe the mandated continuing education requirements of this bill are warranted.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2122

Governor's Office, Sacramento September 22, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2122 without my signature.

This bill would set statewide goals for blood lead level screening tests for children in Medi-Cal and require the Department of Health Care Services to ensure these goals are met.

Lead exposure in children is a serious health concern and I share the author's desire to increase the number of Medi-Cal children who are screened. The department, however, already requires in its contracts with managed care plans and providers that children receive screenings in accordance with federal and state regulations. Updated and more thorough data on periodic screening tests is being developed with the Department of Public Health to assist in tracking compliance.

I believe the department should continue its current efforts working with managed care plans, health care providers and public health officials to determine what additional policies and practices may be necessary to improve screening rates.

Sincerely,

Governor's Office, Sacramento September 22, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2314 without my signature.

This bill would create a Domestic Work Enforcement Pilot Program in an effort to provide resources, education and training regarding labor standards in the domestic work industry for both employees and employers.

The author of this measure added a provision to the 2018–19 Budget Act that requires the Division of Labor Standards Enforcement to provide a report, by July 1, 2019, on the labor enforcement actions that have been taken by the Division to date, what barriers exist that may prevent greater enforcement, and to provide recommendations on improving employer compliance through outreach and education. Given the wide variety of domestic work and the sparse information available, I believe the legislature should wait for the findings of this report, and then conduct thorough and thoughtful hearings on how families can take care of their loved ones in a fair and affordable manner.

Keeping a family member out of a nursing home and in a place where they have lived for years is a profoundly moral and social good. I urge the legislature to tread carefully when adding more enforcement rules or costly mandates on ordinary families trying to do their best for their infirmed or aging loved ones.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2749

Governor's Office, Sacramento September 22, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2749 without my signature.

This bill requires all state agencies to certify that their Internet web sites are mobile-friendly.

I signed Assembly Bill 434 into law last year which requires all state agency websites to meet specified accessibility standards, including mobile accessibility.

While I support the author's intent to ensure state websites are both accessible and mobile-friendly, this bill is unnecessary.

Sincerely,

Governor's Office, Sacramento September 22, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3179 without my signature.

This bill would require state agencies to provide access to bilingual employees and translated materials for non-English speakers if those individuals constitute 3% of the population served.

This bill has a potential cost of \$77 million a year and is more properly considered as part of the budget process.

Sincerely,

EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 22nd day of September, 2018, at 1:45 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 1165, 1247, 2122, 2314, 2749, and 3179.

# SUE PARKER Assistant Chief Clerk of the Assembly

#### Veto Message—Assembly Bill No. 427

Governor's Office, Sacramento September 23, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 427 without my signature.

This bill enacts the California Aerospace and Aviation Act of 2018, which establishes the California Aerospace and Aviation Commission within the Governor's Office of Business and Economic Development.

While the value of the aviation and aerospace industry is critical to the economy of this state, this bill would create a new bureaucracy that replicates many of the things the state is already doing. I think the goals of this bill can be easily handled under current law by the Governor's Office of Business and Economic Development.

Sincerely,

Governor's Office, Sacramento September 23, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 479 without my signature.

This bill would require physicians to consider a specific list of impairments when determining a worker's disability for the purposes of workers' compensation when that worker suffers from breast cancer. This proposal is similar to three previous measures that I have vetoed, Assembly Bill 570 in 2017, Assembly Bill 1643 in 2016 and Assembly 305 in 2015.

This bill and its predecessors have repeatedly singled out specific conditions and proposed a special set of rules that apply to them. This would result in an even more complex workers' compensation system that would essentially be "disease by statute," which would ultimately burden injured workers seeking quick resolution to their claims.

Policy questions about the adequacy of the State's workers' compensation system are best addressed through empirically based research and analysis. Therefore, I am directing the Division of Workers' Compensation Administrative Director, in consultation with the Commission on Health and Safety and Workers' Compensation, to contract with an outside independent research organization to undertake an evidenced based evaluation of the issue. Specifically, the Administrative Director should review the following:

- 1. Do the standards for determining impairment due to occupational injury or illness accurately reflect the level of impairment caused by industrial cancer?
- 2. Study and compare the differences between the fifth and sixth editions of the American Medical Association Guides with respect to determining impairment resulting from industrial cancer.
- 3. Do the standards for determining impairment resulting from industrial cancer exhibit bias based on immutable characteristics such as gender, race or ethnicity?

Every stakeholder in the workers' compensation system, but specifically the injured workers directly affected, has a vested interest in a comprehensive response to the issues raised by this series of bills. I am directing the Administrative Director to report on these questions by March 1, 2020 in order to inform the Legislature and key stakeholders on how best to address the important issues raised by this bill.

Sincerely,

Governor's Office, Sacramento September 23, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 553 without my signature.

This bill requires the Department of Industrial Relations to completely disburse \$120 million annually from the Workers' Compensation Return to Work Fund to eligible injured workers.

The Return-to-Work Program began in 2015 and is relatively new. I am concerned this measure proposes sweeping revisions to the Return-to-Work program that are premature. The Program's funds will likely be spent in full in the coming fiscal year. Let's see the progress of that effort before making additional changes to the Program.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 767

Governor's Office, Sacramento September 23, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 767 without my signature.

This bill codifies the Information Technology unit within the Governor's Office of Business and Economic Development and authorizes two positions in statute for this purpose.

This bill is unnecessary given the 2018 Budget Act included funding for staff positions to perform activities substantially similar to those prescribed in this measure. The annual budget process is the best venue to evaluate the resources and staff needed for various state programs such as the one contemplated by this proposal.

Sincerely,

# EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 1697

Governor's Office, Sacramento September 23, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1697 without my signature.

This bill requires the Department of Industrial Relations to establish an anti-fraud unit within the Division of Workers' Compensation and requires the unit to develop data analytic processes to identify sources and the magnitude of fraudulent activity.

The work required by this measure is already underway. Additionally, the bill would require the Department to reveal sensitive details about its enforcement practices. This will compromise the state's efforts to combat workers' compensation fraud, a result that nobody wants.

Sincerely,

Governor's Office, Sacramento September 23, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2384 without my signature.

This bill requires health plans to cover at least one version of each drug used in medication-assisted treatment for opioid disorders and restricts health plans' ability to manage the utilization of these drugs.

While the drugs specified in this bill are useful to treat opioid addiction, I'm not willing to eliminate requirements that may be in the best interest of patients.

Sincerely,

#### EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2496

Governor's Office, Sacramento September 23, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2496 without my signature.

This bill would establish in statute the presumption that persons who perform services for janitorial employers are employees rather than independent contractors.

I share the Author's concern about protecting the most vulnerable workers as well as the general concern about providing clarity regarding worker classification. The California Supreme Court recently issued a significant decision establishing a new test to determine whether a worker is properly classified as an employee or an independent contractor, *Dynamex Operations West, Inc. v. Superior Court* (2018) 4 Cal.5th 903. The Administration and the Legislature are still reviewing this decision and any statutory changes to such tests would be premature.

Sincerely,

# EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 23rd day of September, 2018, at 11:15 a.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 427, 479, 553, 767, 1697, 2384, and 2496.

SUE PARKER

Assistant Chief Clerk of the Assembly

Governor's Office, Sacramento September 26, 2018

To the Members of the California State Assembly:

I am returning the following bills without my signature:

AB 180 SB 275 SB 707

Each of these bills requires the Department of Health Care Services to establish a stakeholder process to deliberate and advise the department on an issue with Medi-Cal.

Not every problem with Medi-Cal needs or deserves a public stakeholder process. The department regularly collaborates with stakeholders including interested organizations, experts, partners and colleagues. I am confident it will continue to do so.

Sincerely,

### EDMUND G. BROWN JR.

## Veto Message—Assembly Bill No. 900

Governor's Office, Sacramento September 26, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 900 without my signature.

This bill would authorize the California Victim Compensation Board to provide compensation to human trafficking victims in the amount equal to the loss of income or support incurred as a direct result of a victim's loss of liberty during the crime.

While I appreciate the author's intent, this bill fundamentally changes the nature of the Board's system for compensating victims, and places an unsustainable burden on the Restitution Fund which is already imbalanced. The proposed compensation is more akin to restitution, which expands the program beyond its intended purpose, and beyond the scope of other states' programs.

For the past three years the state budget has provided a line item to support services for human trafficking victims ranging up to \$10 million. Any future expansion in scope of services for these victims should not rely on an already over-committed funding source.

Sincerely,

Governor's Office, Sacramento September 26, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1927 without my signature.

This bill would require the Department of Justice to study options, and recommend and approach, to developing a system whereby an individual can opt to prevent themselves from buying a firearm.

While this is an interesting area of inquiry, I do not believe that we need to mandate an additional study of this type.

The Department of Justice is currently implementing a number of large scale changes to our gun laws, and I think that any information regarding a system for self-exclusion from gun purchases can be obtained through existing means. The Legislature's standing committees, as well as California's Violence Prevention Research Center are existing avenues through which this inquiry can be conducted.

Sincerely,

EDMUND G. BROWN JR.

### Veto Message—Assembly Bill No. 2026

Governor's Office, Sacramento September 26, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2026 without my signature.

This bill requires a person licensed by the Department of Motor Vehicles as a salesperson for a used car dealer to complete an education program prior to being hired and every three years thereafter.

While it is obviously important that used car salespersons understand

relevant laws and regulations, this bill is unnecessary.

Car dealers are already required to be knowledgeable of applicable laws and to see to it that their sales staff follow the rules. Additionally, I am not a fan of mandating pre-packaged, four-hour continuing education courses which will never substitute for effective supervision.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 2298

Governor's Office, Sacramento September 26, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2298 without my signature.

This bill modifies disclosure requirements for assisted reproduction agreements.

Although well-intentioned, this bill is an example of my oft-repeated maxim that not every problem deserves a law. The fact-specific situation at issue is quite unique, and while certainly difficult for the parties involved, has already been dealt with appropriately. Additional legislation is not needed.

Sincerely,

Governor's Office, Sacramento September 26, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2477 without my signature.

The bill requires campuses of the California State University, and requests campuses of the University of California, to designate a staff member, known as a "Dream Resource Liaison," who is knowledgeable about financial aid and academic opportunities for undocumented students, and also encourages the creation of resource centers for these students.

As I stated in the veto of AB 2009 of 2016, all of our higher education institutions ought to be well-versed in the rights and opportunities available to undocumented students. I further called on our system higher education leaders to ensure that relevant campus personnel can ably fulfill these duties.

UC and CSU have complied by either creating designated physical spaces on campus called Dream Resource Centers, or provided such information through existing student support programs. This bill is not necessary.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2547

Governor's Office, Sacramento September 26, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2547 without my signature.

This bill requires the Commission on Teacher Credentialing to collect specified data to evaluate the Teacher Residency Grant Program and Local Solutions Grant Program and determine each program's effectiveness at recruiting and training teachers.

The Commission is already required to conduct an evaluation of both programs and provide a report to the state Legislature and Department of Finance by December 1, 2023. I am confident that successful practices will be shared within the education community.

Sincerely,

Governor's Office, Sacramento September 26, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2602 without my signature.

This bill requires the Office of Emergency Services to enter into a grant award agreement to fund a homeless youth emergency service project in Sacramento County that must begin operating by October 1, 2019.

The bill directs the Office to establish the project but does not provide funding for its operation. Services to the state's homeless youth are important, but mandating this project without a funding source would be unwise. This project should be carefully evaluated during the annual budget process.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2888

Governor's Office, Sacramento September 26, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2888 without my signature.

This bill would authorize an employer, coworker, employee of a secondary or postsecondary school that the person has attended in the last six months, to file a petition for a gun violence restraining order against an individual.

All of the persons named in this bill can seek a gun violence restraining order today under existing law by simply working through law enforcement or the immediate family of the concerning individual. I think law enforcement professionals and those closest to a family member are best situated to make these especially consequential decisions.

Sincerely,

EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 26th day of September, 2018, at 4:50 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 180, 900, 1927, 2026, 2298, 2477, 2547, 2602, and 2888.

SUE PARKER Assistant Chief Clerk of the Assembly

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 354 without my signature.

This bill requires institutional investors that own more than one hundred single-family homes to register with the Department of Business Oversight by July 1, 2019 and for the Department to collect information about renters and private sales.

This bill is beyond the expertise and jurisdiction of the Department of Business Oversight. Even if the Department collected all the information about institutional investors, the number of renters living in the investor owned properties and private sales to existing tenants, collecting the data would not stop the purchase of these homes by private investors.

Sincerely,

EDMUND G. BROWN JR.

## Veto Message—Assembly Bill No. 514

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 514 without my signature.

This bill requires the State Department of Social Services to notify child day care facilities when a person with specified convictions requiring sex offender registration moves to a new residence within 1,000 feet of the facility.

The Department of Social Services currently informs new licensed child care providers about the sex offender registry website and encourages them to access it. This bill would create a new overlapping process that provides information that is already quickly and easily accessible on the internet.

Sincerely,

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1116 without my signature.

This bill creates a pilot peer support program for state correctional and parole officers, firefighters, paramedics, emergency medical technicians, and dispatchers.

I appreciate the author's sincere attempt to address the occupational stress experienced by some of our bravest public servants. However, I believe that the scope of confidentiality afforded under this bill is too broad and fails to strike the right balance between fostering collegial trust and concealing information necessary to ensure safe and healthy workplaces.

Further, peer support programs are already in place for many public safety personnel, making this narrow pilot program largely duplicative and potentially in conflict with existing programs. I would recommend that instead of new statutory provisions, the sponsors and author work with the affected agencies to improve existing programs.

Sincerely,

EDMUND G. BROWN JR.

## Veto Message—Assembly Bill No. 1801

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1801 without my signature.

This bill would require the Department of Health Care Services to establish a 13-member Commission to identify public educational resources for, and examine research and data relating to, Cytomegalovirus, a non-genetic virus which causes birth defects.

Researching, educating and testing for diseases in newborns is the function of the Department of Public Health's Newborn Screening program. I encourage the author to work with this department to review and assess this disease rather than create a new governmental body in a different department.

Sincerely,

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1865 without my signature.

This bill would expand the definition of a guide, signal or service dog for purposes of charging certain crimes. It would also make the owner of a dog that is injured or killed due to a criminal act eligible for victim compensation regardless of whether the dog was performing its duties at the time.

In 2016 I vetoed AB 1824 (Chang), which, like this bill, would have expanded the scope of certain crimes against guide dogs, and would allow for victims compensation in those instances. That bill also lowered the standard for convicting an individual who causes injury or death to such a dog.

While this bill does not lower the standard for conviction, it nonetheless expands the scope of several crimes without commensurate evidence that this is needed. Moreover, the existing provisions allowing compensation for crimes against service dogs have been in place for over three years and have not resulted in a single eligible claim. No claim has been denied because a dog was not in the performance of its duties at the time of a crime—the subject matter of this bill.

Accordingly I don't believe the proposed changes are warranted. Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 1882

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1882 without my signature.

This bill adds human trafficking to the list of offenses for which it is a crime to contact or communicate with a minor for the purposes of committing a crime involving the minor.

While well intentioned, this bill is not necessary. A myriad of statutes provide punishment for commercial sex acts, as well as using, paying or employing minors to commit commercial sex acts. Additionally, anyone who contacts or communicates—or attempts to contact or communicate—with a minor with the intent to commit a sex offense, including human trafficking, is liable to be prosecuted with an attempt to commit any number of felonies.

Sincerely,

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1945 without my signature.

This bill creates requirements that would apply to a broad range of climate change competitive grant programs, including criteria to prioritize certain communities and projects over others.

The general goals of this bill have merit but would be better achieved through the budget process.

Sincerely,

EDMUND G. BROWN JR.

## Veto Message Assembly Bills Nos. 2043, 2342, and 2593

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning the following five bills without my signature:

AB 2043

AB 2342

AB 2593

SB 1125

SB 1148

Each of these bills require significant, ongoing general fund commitments. As such, I believe they should be considered as part of the budget process.

Sincerely,

### EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2294

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2294 without my signature.

This bill requires a court holding a child custody proceeding to request an investigation by a child welfare services agency if the court determines that it cannot protect the child from child abuse.

There is not an identified problem with existing law. Currently, the family court can request an investigation by the local child welfare agency when there are allegations of child abuse. This bill could potentially have the unintended consequence of delaying appropriate referrals of child abuse if a court believes it must first make the findings described in the bill prior to requesting an investigation.

Sincerely,

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2474 without my signature.

This bill authorizes the Department of Toxic Substance Control to evaluate alternative methods from its standard bioassay procedure when determining if a product is hazardous waste.

The Department currently has the authority to establish alternative methods of testing a product's toxicity to aquatic life. Despite this, it has not exercised this option because such tests are too expensive. The Department has a structural deficit and I am not inclined to sign legislation that creates additional cost pressures.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2588

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2588 without my signature.

This bill requires a mobilehome park owner to post annually an emergency preparedness plan in the park and to have the Department of Housing and Community Development provide translation services for the plan.

This is a matter best addressed by local governments in collaboration with the mobilehome park owners. This partnership would allow for the tailoring of each emergency plan to reflect the unique topography, climate, and conditions of each individual community.

Sincerely,

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning AB 2963 without my signature.

This bill would increase reporting of worker lead exposure by the California Department of Public Health and require the Division of Occupational Safety and Health to undertake an investigation within three working days. It would also require the Division to make the information on resulting fines and citations publicly available.

I agree with the author that lead exposure is an important public health issue and should be taken seriously. In this case, the Department of Public Health already works collaboratively with employers to reduce worker exposure to lead and refers employers to the Division for enforcement, if needed, on a case-by-case basis. This bill would erode that collaborative approach, and require the Division to take immediate enforcement action upon referral.

The Division is in the process of revising and updating the regulations that establish a permissible lead exposure level for workers and the level at which immediate intervention is needed. I believe we should wait for that work to conclude.

Sincerely,

EDMUND G. BROWN JR.

## Veto Message—Assembly Bill No. 3131

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3131 without my signature.

This bill establishes requirements that must be met before a law enforcement agency may take a number of specified actions related to the acquisition and use of "military" equipment.

The list of equipment contemplated by this bill is overbroad—broader than that covered by now-repealed Executive Order 13688 which was the basis for AB 36 (Campos) in 2015, which I also vetoed. The current list not only includes items that are clearly "militaristic in style," but many that are commonly used by law enforcement and do not merit additional barriers to their acquisition.

In my view this bill creates an unnecessary bureaucratic hurdle without commensurate public benefit, and I cannot sign it.

Sincerely,

Governor's Office, Sacramento September 27, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3188 without my signature.

This bill requires all local schools to report on their student population that meets both the requirements for entrance to the University of California and the California State University, which include A–G requirements and career-technical education sequences.

Local schools already have the flexibility to report this data in their Local Control Accountability Plan and a number are already doing so.

Sincerely,

EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 27th day of September, 2018, at 2:55 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 354, 514, 1116, 1801, 1865, 1882, 1945, 2043, 2294, and 2342.

# SUE PARKER

Assistant Chief Clerk of the Assembly

# Receipt of Bills

I acknowledge receipt this 27th day of September, 2018, at 2:55 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 2474, 2588, 2593, 2963, 3131, and 3188.

## SUE PARKER

Assistant Chief Clerk of the Assembly

# Veto Message—Assembly Bill No. 1903

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1903 without my signature.

This bill would, for purposes of a voluntary firearms buyback program, prohibit a local government from dispensing a gift card whose issuer holds a firearms dealer's license.

I understand the author's intent, but I do not believe local firearm buyback programs need to be micromanaged to this degree.

Sincerely,

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1951 without my signature.

This bill requires the Superintendent of Public Instruction to approve one or more nationally recognized high school assessments that a local school may administer in lieu of the state-administered high school summative assessment, commencing with the 2019–20 school year.

Since 2010, California has eliminated standardized testing in grades 9 and 10 and the high school exit exam. While I applaud the author's efforts to improve student access to college and reduce "testing fatigue" in grade 11, I am not convinced that replacing the state's high school assessment with the Scholastic Aptitude Test or American College Test achieves that goal.

Our K-12 system and our public universities are now discussing the possible future use of California's grade 11 state assessment for college admission purposes. This is a better approach to improving access to college for under-represented students and reducing "testing fatigue".

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2050

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2050 without my signature.

This bill establishes the Small System Water Authority Act of 2018, which authorizes the creation of small system water authorities to operate small public water systems that can't afford to serve safe drinking water.

While I appreciate the author's intent, this bill creates an expensive, bureaucratic process and does not address the most significant problem with providing safe drinking water—a stable funding source to pay for ongoing operations and maintenance costs.

My administration remains committed to a comprehensive solution to address safe drinking water issues based on shared responsibility between water users and water providers that will not result in ongoing costs to the General Fund. I urge the Legislature and stakeholders to work towards a stable funding solution in 2019.

Sincerely,

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2060 without my signature.

This bill would require the State Water Resources Control Board to provide advance payment of grant awards to a nonprofit organization or disadvantage community grantee, upon request, if the grantee demonstrates a need and if other specified criteria are met. These provisions would apply to wastewater and drinking water projects.

I appreciate the author's intent to help nonprofit organizations and disadvantaged communities meet cash-flow needs when managing projects. In recent years, however, the State Water Board has established other means for grantees or address cash-flow problems. For example, the State Water Board facilitates payment of invoices, including paying additional fees to the State Controller for expedited processing. Additionally, when a grantee obtains a bridge loan to access funds before completion of a project, the State Water Board will reimburse the grantee for interest costs.

As such, the additional financial risks and administrative costs associated with advanced payments, as proposed in AB 2060, are unwarranted.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2064

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2064 without my signature.

This bill would expand the existing advanced payment provisions for grants awarded through the Integrated Regional Water Management Act.

To date, the Department of Water Resources has advanced approximately \$8.7 million for seven grants from Proposition 84 funds and five grants from Proposition 1 funds.

Notwithstanding the merits of this bill, the additional financial risk and administrative costs associated with the advanced payment process, as proposed in this bill, are unwarranted.

Sincerely,

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2163 without my signature.

This bill requires the Department of Technology to provide Geographic Information Systems data to Regional Notification Centers for the purposes of California's "Call Before You Dig" program.

The Department does not own this data and must pay a subscription for its access. Unfortunately this bill does not allow for the Department to recoup its costs from the Centers. I recommend the author work with the Department and make the necessary changes in future legislation.

Sincerely,

EDMUND G. BROWN JR.

## Veto Message Assembly Bills Nos. 2305, 2886, and 3034

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning the following bills without my signature:

AB 2305

AB 2886

AB 3034

These bills expand the Public Employment Relations Board's jurisdiction to cover labor disputes involving several local public agencies.

Over the years, the Legislature has expanded the Board's jurisdiction, but the necessary funding for the increased workload has not kept pace. This has resulted in significant backlogs at the Board—both labor and employers have complained about this problem. This Administration has recently increased the Board's funding to help correct this problem. The Board's jurisdiction should not be expanded again until the Board's ability to handle its previously expanded caseload is established.

Sincerely,

#### EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2362

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2362 without my signature.

This bill establishes health and safety standards for vehicles used by shelters, humane societies, or rescue groups to transport animals.

Creating standards to ensure that animals are safely transported is a noble goal. This bill, however, as currently drafted contains terms that are too vague. I urge the author to come back with clear guidance next year.

Sincerely,

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2538 without my signature.

This bill would require the State Water Resources Control Board to establish financial capability assessment guidelines for Municipal Separate Storm Sewer System permittees by July 1, 2019.

The State Water Board is currently working on guidelines to assist local agencies in estimating and tracking the cost of compliance with their stormwater permits. Additionally, the State Water Board and Regional Water Boards work with permittees to create customized compliance schedules and offer grants and loans.

Municipal finances are diverse and a generic financial analysis, as this bill suggests, will not meaningfully advance our understanding of the ability of municipalities to meet stormwater permitting requirements.

Sincerely,

EDMUND G. BROWN JR.

### Veto Message—Assembly Bill No. 2596

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2596 without my signature.

This bill would require the Governor's Office of Business and Economic Development, or GO-Biz, to lead the preparation of a California Economic Development Strategic Plan.

Since its inception, GO-Biz has expanded direct foreign investment, created opportunities for small businesses, identified incentives for growth, and helped resolve barriers for businesses navigating the government. These successes are due, in part, to the ability of GO-Biz to nimbly respond to rapidly changing economic factors including unpredictable federal decisions, natural disasters and more. I don't believe an ongoing costly study and report will provide any additional benefit to these efforts.

Sincerely,

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2652 without my signature.

This bill would require the California Public Utilities Commission to revise and adopt specific rules pertaining to enrollment and recertification of California LifeLine Program participants.

The Commission currently has an open proceeding on the Lifeline Program with a goal of developing reforms to reduce burdens on individuals who want to enroll in the Program. This process is public, deliberative and is the best venue to address necessary Program adjustments.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2681

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2681 without my signature.

This bill requires local building departments in seismically active areas to submit an inventory of potentially vulnerable buildings to the Office of Emergency Services by January 1, 2021 and requires the Office to develop a statewide inventory of those buildings by January 1, 2023.

I agree with the author's goal to mitigate the effects of a large-scale earthquake. I am concerned, however, that this bill will not provide the greatest value for the significant investment this enterprise requires.

A more suitable approach is to develop a partnership between the state, local governments and building owners to develop a plan to cost effectively identify collapse prone buildings and a realistic timetable to develop an inventory.

Therefore, I will ask the California Seismic Safety Commission and other seismic experts to provide recommendations that identify an achievable path toward improving the safety of earthquake-vulnerable buildings.

Sincerely,

Governor's Office, Sacramento September 28, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3145 without my signature.

This bill allows state supervisors and managers to receive paid family leave benefits by enrolling into the state Disability Insurance program.

The Department of Human Resources is developing a plan to offer paid family leave benefits to state managers and supervisors by July 1, 2019. This effort will not have the significant administrative costs of this bill and is therefore a better way to provide this benefit.

Sincerely,

EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 28th day of September, 2018, at 2:15 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 1903, 1951, 2050, 2060, 2064, 2163, 2305, 2362, 2538, and 2596.

# SUE PARKER Assistant Chief Clerk of the Assembly

# Receipt of Bills

I acknowledge receipt this 28th day of September, 2018, at 2:15 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 2652, 2681, 2886, 3034, and 3145.

#### SUE PARKER

Assistant Chief Clerk of the Assembly

# Veto Message—Assembly Bill No. 724

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 724 without my signature.

This bill would establish a new re-adoption process for foreign-born adopted children and require parents to complete this process to have their children recognized by the state.

This measure is well-intentioned but goes too far because it requires a private adoption agency to proceed with the re-adoption process if the parents do not. I believe that parents who adopt foreign-born children can and will make their own decisions with respect to their child.

Sincerely,

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning the following bills without my signature:

Assembly Bill 1097 Senate Bill 835 Senate Bill 836

These bills prohibit smoking in state parks, on state beaches, and at any picnic area on a state beach and require the Department of Parks and Recreation to post signs to notify the public of the smoking ban.

I have vetoed similar measures in each of the last two years. Third time is not always a charm. My opinion on the matter has not changed. We have many rules telling us what we can't do and these are wide open spaces.

Sincerely,

### EDMUND G. BROWN JR.

## Veto Message—Assembly Bill No. 1437

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1437 without my signature.

This bill would create a new process to centralize criminal record clearances for employees of an owner of multiple licensed residential facilities.

The Department of Social Services has two simple processes for transferring employee criminal record clearances among facilities run by the same owner, one of which is nearly identical to this bill. A third process is unnecessary.

Sincerely,

## EDMUND G. BROWN JR.

# Veto Message Assembly Bills Nos. 1921, 1992, and 2111

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning the following Assembly Bills without my signature:

AB 1921

AB 1992

AB 2111

Each of these bills would make changes to the CalWORKs program that result in significant, ongoing funding commitments. As such, I believe they should be considered as part of the budget process when all funding commitments are considered and prioritized.

Sincerely,

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2054 without my signature.

This bill would make it unlawful for any person to use the state park reservation system to buy reservations and resell them without approval from the Department of Parks and Recreation.

When the Department first launched its online reservation system, it did not anticipate that internet bots would buy reservations in bulk and resell them at higher prices. Since the launch, the Department has added software to prevent internet bots from accessing reservations and staff continually monitors the site for unusual activity. I do not believe a new crime is needed for a problem that has been solved.

Sincerely,

EDMUND G. BROWN JR.

## Veto Message—Assembly Bill No. 2233

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2233 without my signature.

This bill would require a significant expansion of the Assisted Living Waiver program in Medi-Cal.

This program was expanded in this year's budget. Any further changes should be considered in next year's budget.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2352

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning AB 2352 without my signature.

This bill requires county election officials to document reportable events and submit information regarding those events to the Secretary of State for review and guidance.

Each election approximately 400 reportable events are referred to the Secretary of State, for guidance and review. Given the current workload, I don't think the state should mandate the additional reporting called for in this bill.

Sincerely,

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2360 without my signature.

This bill requires the California Department of Education to collaborate with the Department of Food and Agriculture to develop "best practices" to facilitate partnerships between school districts and food banks that increase pupil access to healthy foods when school is not in session.

Healthy foods for kids is obviously a good idea, but schools can already easily establish relationships with local food banks—without state guidance.

Given the fact that local school districts are governed by democratically elected trustees, it is important and utterly appropriate for the state to limit its intervention only to those situations that cannot be handled by local authorities.

Sincerely,

# EDMUND G. BROWN JR.

### Veto Message—Assembly Bill No. 2531

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning AB 2531 without my signature.

This bill would require the Court Reporters Board of California to identify a certification process and adopt standards for operators of computer-aided transcription systems.

I understand the importance of ensuring the deaf and hard of hearing have equal access to our judicial system. The burdens imposed on the Board by this bill, without authority for proper enforcement or funding, would make it difficult to achieve the author's stated goal. Also, I don't believe there has been sufficient evidence provided to warrant a new certification process for these operators.

Sincerely,

#### EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2872

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2872 without my signature.

This bill would establish a peer-to-peer training course for In-Home Supportive Services providers and require those providers who conduct the training to be compensated.

This bill is unnecessary because IHHS providers are currently required to attend a training program that covers virtually the same subjects listed in this bill.

Sincerely,

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2980 without my signature.

This bill changes the definition of premises within the Medicinal and Adult-Use Cannabis Regulation and Safety Act to allow multiple cannabis licensees to share common use areas, such as breakrooms and lobbies.

The licensing authorities are in the process of finalizing the cannabis regulations. Instead of changing the definitions in statute, it would be more appropriate for the licensing entities to address this in their regulations.

Sincerely,

### EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 3085

Governor's Office, Sacramento September 29, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3085 without my signature.

This bill would establish a new grant program at the Department of Community Services and Development to fund local employment programs for homeless individuals.

This year's budget includes approximately \$5 billion in funding related to housing and homelessness including \$500 million to local governments. Additional funding through a new homelessness grant program should be contemplated in next year's budget process.

Sincerely,

#### EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 29th day of September, 2018, at 2:40 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 724, 1097, 1437, 1921, 1992, 2054, 2111, 2233, 2352, 2360, 2531, 2872, 2980, and 3085.

SUE PARKER

Assistant Chief Clerk of the Assembly

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 60 without my signature.

This bill would require certain information to be automatically shared between county welfare departments and local child care contractors to facilitate an effortless transition of families between child care programs. This is a good goal, as any interruption in child care coverage for a family can be devastating, particularly for working parents in the CalWORKS program.

However, this bill impacts an entitlement program and the changes contemplated in this bill have the potential to cost the state \$50 million a year and is more properly considered as part of the budget process.

Sincerely,

EDMUND G. BROWN JR.

## Veto Message—Assembly Bill No. 1231

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning AB 1231 without my signature.

This bill would require support staff of the California State University system to receive five percent annual merit salary increases, based on satisfactory performance.

While the bill is laudable in its goals of trying to raise wages and create salary progression for support staff at the CSU, most of whom are within lower paid classifications, collective bargaining should be the tool to effectuate such changes. I do believe, however, that the CSU should undertake a diligent examination of pay disparities and opportunities for upward mobility for its lowest wage workers.

As I stated in a message to the University of California last year, "As the UC prides itself on being an agent of social mobility for students, it might follow that UC could similarly be an agent of social mobility for lower-wage workers at its campuses." I believe that CSU can and should strive to do the same.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1511 without my signature.

This bill re-enacts and re-casts a previous enhancement for excessive takings which was allowed to sunset on January 1, 2018.

Penal Code Section 12022.6 was enacted in 1977, and in 1990, AB 3087 added a sunset provision, repealing the statute as of July 1, 1992. That sunset date has been extended several times since then, first in 1992 (AB 939) extending the date to 1998, then in 1997 (AB 293) extending the date by 10 years, to 2008. In 2007, via AB 1705, the Legislature again extended the sunset 10 more years to 2018. The statute was not further extended at that time, and Penal Code Section 12022.6 was therefore repealed on January 1, 2018.

AB 1511 now seeks to re-enact this repealed enhancement, but omits any sunset provision similar to those that have been included with this statute since 1990. I see no reason to now permanently re-enact a repealed sentencing enhancement without corresponding evidence that it was effective in deterring crime. As I have said before, California has over 5,000 criminal provisions covering almost every conceivable form of human misbehavior. We can effectively manage our criminal justice system without 5,001.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 1857

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1857 without my signature.

This bill requires the California Building Standards Commission to convene a working group to evaluate the creation of a new standard to minimize structural building damage from earthquakes.

The National Institute of Standards and Technology is in the initial stages of developing an immediate occupancy standard for buildings following a natural disaster. This federal agency is consulting engineers, scientist, and other experts to understand the changes needed to ensure that a building can be used immediately after a natural disaster.

Instead of duplicating this federal process at the state level, it would be wise to allow the Institute to finish its work.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1867 without my signature.

This bill requires an employer of 50 or more employees to maintain records of complaints alleging sexual harassment for at least five years after the last day of employment of the complainant or alleged harasser, whichever is later.

This bill, under certain circumstances, could lead to the retention of records for decades. It would also require complaints alleging sexual harassment to be maintained for the same length of time regardless of the result of the investigative process, meaning even unfounded complaints would need to be maintained.

For these reasons, and because current law already requires personnel records—including records of complaints—be maintained for suitable periods of time, the time expansion of this bill is unwarranted.

Sincerely,

## EDMUND G. BROWN JR.

### Veto Message—Assembly Bill No. 1909

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1909 without my signature.

This bill would require the Department of Social Services to translate all written documents and materials for providers in the in-home supportive services (IHHS) program.

Materials in this program are translated by counties with the assistance of the department. I believe current arrangements are working reasonably well and should be continued.

Sincerely,

# EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 1916

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1916 without my signature.

This bill requires an evaluation and biennial report by the California Department of Human Resources on gender and ethnic pay disparities for all civil service classifications where there is an underrepresentation of women and minorities.

The information called for by this bill is currently provided by the Department of Human Resources and the State Controller's office. I think it is reasonably complete and provides a basis for sound legislative review.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1939 without my signature.

This bill would require that compensation provided by the California Victims Compensation Board for relocation expenses include the costs of temporary housing for a victim's pet for a maximum of three days at a cost of under \$40 per day.

While this bill is well intended, a victim staying in a domestic violence shelter or other temporary housing situation will likely need much more assistance than this bill provides. It would be more appropriate to seek a different funding source which can provide a more comprehensive benefit that would truly complement the services that are now available.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2153

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2153 without my signature.

This bill requires local schools to provide annual in-service training on available community and school site resources for lesbian, gay, bisexual, transgender, queer (LGBTQ) students to teachers and supporting staff of grades 7–12 students.

I signed AB 827 (O'Donnell) in 2015, which required the Department of Education, as part of its compliance monitoring, to assess whether local schools have provided information to certificated staff serving of grades 7–12 on school site and community resources for LGBTQ students. Current law also requires the Department to monitor local schools to ensure the adoptions of policies prohibiting discrimination, harassment, intimidation, and bullying on the basis of sexual orientation, gender, gender identity, or gender expression.

If local schools find that more training or resources on this topic is needed, they have the flexibility to use their resources as they see best.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2255 without my signature.

This bill would authorize law enforcement agencies to issue citations for administrative violations of the Medical and Adult-Use Cannabis Regulation and Safety Act.

This bill is premature. The enforcement of the Act rests with the Bureau of Cannabis Control. It is their job to develop appropriate regulations—which they are currently doing—in partnership with California Highway Patrol and other law enforcement entities.

If a new law is needed, I am confident the Bureau of Cannabis Control will work with the Legislature to make the necessary changes.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2361

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2361 without my signature.

This bill would require vendors to provide, and the Regents of the University of California to collect and report on, information about outsourcing contracts, including the wages, employee classifications and nature of work being provided by the vendor.

I have vetoed similar bills three times before because of what I view as unreasonable interference into university management on this topic. While I support the goal of the author to increase transparency into the possible pay disparities between university employees and contracted workers, I believe this bill goes too far and could potentially limit the UC's appropriate contracting.

Since my veto last year, the University has reviewed their contracting practices and have taken appropriate steps to improve transparency and reduce pay disparities.

I have no doubt that there is more work to be done and I encourage the Office of the President and the Regents to move forward on the remaining recommendations from the auditor. To that end, I urge the Regents to promptly turn their attention to this matter.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2447 without my signature.

This bill would expand notice and public meeting requirements under the California Environmental Quality Act for certain industrial projects in or near disadvantaged communities.

Land use is quintessentially a local matter. I believe the notice and meeting requirements, as outlined in this bill, are too prescriptive. Disadvantaged communities are entitled to clear and adequate notice, but zones of notice and the definition of projects subject to the requirements should be flexibly defined to reflect the vast diversity of our state.

Sincerely,

EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 30th day of September, 2018, at 8:45 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 60, 1231, 1511, 1857, 1867, 1909, 1916, 1939, 2153, 2255, 2361, and 2447.

#### SUE PARKER

Assistant Chief Clerk of the Assembly

#### Veto Message—Assembly Bill No. 2713

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2713 without my signature.

This bill requires, by January 1, 2020, the California Department of Human Resources and the Department of Fair Employment and Housing to create and make public an annual report on sexual harassment complaints in state departments.

This bill definitely covers an important topic but current management practices are taking the necessary steps to assure a suitable work environment.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2772 without my signature.

This bill establishes a three-year grant program for school districts that require ethnic studies in order to graduate.

School districts already can, and are, requiring ethnic studies for graduation. While I recognize the value of these courses, I am reluctant to encourage yet another graduation requirement, especially when students are already overburdened by multiple tests and endless hours of homework.

Sincerely,

# EDMUND G. BROWN JR.

## Veto Message—Assembly Bill No. 2908

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2908 without my signature.

This bill would authorize the Department of Resources Recycling and Recovery to establish an incentive program to encourage manufacturing of new products made from waste tires.

Since 1990, the Department has used grants to increase tire recycling. The Department has recently decided that incentive payments are a more effective way to promote such recycling. While this bill creates an incentive payment program, it also requires fifty percent of the payments to go to local governments for paving projects. This limits the Department's ability to respond to innovation in this area.

Because I do believe there is merit to this policy and I am directing the Department of Resources Recycling and Recovery to recommend an incentive program in this area as part of the budget.

Sincerely,

# EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 30th day of September, 2018, at 8:45 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 2713, 2772, and 2908.

SUE PARKER

Assistant Chief Clerk of the Assembly

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 186 without my signature.

This bill authorizes the City and County of San Francisco to approve "overdose prevention programs," including the establishment of centers where illegal drugs can be injected under sanitary conditions.

The supporters of this bill believe these "injection centers" will have positive impacts, including the reduction of deaths, disease and infections resulting from drug use. Other authorities—including law enforcement, drug court judges and some who provide rehabilitative treatment—strongly disagree that the "harm reduction" approach envisioned by AB 186 is beneficial.

After great reflection, I conclude that the disadvantages of this bill far outweigh the possible benefits.

Fundamentally, I do not believe that enabling illegal drug use in government sponsored injection centers—with no corresponding requirement that the user undergo treatment—will reduce drug addiction.

In addition, although this bill creates immunity under state law, it can't create such immunity under federal law. In fact, the United States Attorney General has already threatened prosecution and it would be irresponsible to expose local officials and health care professionals to potential federal criminal charges.

Our paramount goal must be to reduce the use of illegal drugs and opioids that daily enslaves human beings and wreaks havoc in our communities. California has never had enough drug treatment programs and does not have enough now. Residential, outpatient and case management—all are needed, voluntarily undertaken or coercively imposed by our courts. Both incentives and sanctions are needed. One without the other is futile.

There is no silver bullet, quick fix or piecemeal approach that will work. A comprehensive effort at the state and local level is required. Fortunately, under the Affordable Care Act, California now has federal money to support a much expanded system of care for the addicted. That's the route we should follow: involving many parties and many elements in a thoroughly integrated undertaking.

I repeat, enabling illegal and destructive drug use will never work. The community must have the authority and the laws to require compassionate but effective and mandatory treatment. AB 186 is all carrot and no stick.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1080 without my signature.

This bill would provide a bid preference to a bidder providing health care coverage to employees.

While I appreciate the author's intent to promote access to health care, I am concerned about the impact on small businesses competing for state contracts. Furthermore, a new bid preference for public works and other services may ultimately result in the state paying more for contracts.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 1597

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1597 without my signature.

This bill, which only goes into effect if the Federal Government imposes sanctions on Turkey, would require our pension funds to sell all bonds or investment vehicles issued by the Turkish government.

The horror of the Armenian Genocide is something no Californian should ever forget. To that end, our school curriculum requires the study of the Armenian Genocide and this year I proclaimed April 24, 2018, as "Day of Remembrance of the Armenian Genocide". In addition, the state extended the statutory deadline for genocide victims or their heirs to seek legal redress.

While this subject is profoundly important, the bill as written is mostly symbolic. Moreover, I am reluctant to force yet another disinvestment measure on our already stressed pension systems.

Sincerely,

EDMUND G. BROWN JR.

#### Veto Message—Assembly Bill No. 1870

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 1870 without my signature.

This bill extends the deadline to file a complaint with the Department of Fair Employment and Housing from one year to three years for the employment provisions of the Fair Employment and Housing Act.

Employees who have experienced harassment or discrimination in the workplace should have every opportunity to have their complaints investigated. I believe, however, that the current filing deadline—which has been in place since 1963—not only encourages prompt resolution while memories and evidence are fresh, but also ensures that unwelcome behavior is promptly reported and halted.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2079 without my signature.

This bill would make numerous changes to the Property Service Worker Protection Act established by AB 1978 (Gonzalez, Ch.373, Stats. of 2016). The Labor Commissioner just recently finished implementing the initial registration requirement and is in the process of promulgating regulations to create the sexual harassment and violence prevention training program required by the Act.

The Author and sponsors of this measure were ahead of their time when they created this program, the first of its kind in the country, two years ago. The Labor Commissioner is still in the early stages of ensuring that this program is successful and lives up to its promise of protecting janitorial workers. We should allow full implementation of this program before proposing significant changes.

Sincerely,

EDMUND G. BROWN JR.

### Veto Message—Assembly Bill No. 2107

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2107 without my signature.

This bill modifies the statutory framework governing the relationship between new car dealers and manufacturers, including establishing a complex formula to determine the rate manufacturers will reimburse dealers for warranty and recall repairs.

Under current law, manufacturers are required to reimburse dealers for warranty and recall repairs at a "reasonable" rate negotiated between the two parties. This framework appears to be working reasonably well and I see no reason to adopt the rather complicated formula authorized in this bill—with perhaps unintended consequences.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2534 without my signature.

This bill would create the Hollister Ranch Subaccount within the Land Bank Fund to support establishing public access to the beaches at Hollister Ranch.

While well intentioned, this bill relies on the implementation of a coastal access program adopted in 1982. Although this program could have been completed over three decades ago, it was not and it is now outdated.

Before raising any money, as envisioned in this bill, the relevant state agencies should be required to work together to craft a sensible and fiscally responsible plan.

Sincerely,

EDMUND G. BROWN JR.

## Veto Message—Assembly Bill No. 2689

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2689 without my signature.

This bill prohibits a Governor's appointee, who is subject to confirmation, from making certain campaign contributions.

The prohibitions in this bill may make sense, but so would many others—including banning contributions from anyone who seeks to influence legislation.

There is no question that the current system is flawed, but this piece-meal approach is not the answer. My point is, before the Legislature starts down this road, they should consider where it leads.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 2720

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2720 without my signature.

This bill—contingent upon future passage of a constitutional amendment—allows counties to use any unexpended Juvenile Reentry Grant allocation to provide rehabilitative services for reentry youth who have been discharged from the jurisdiction of the juvenile court within the prior two years.

The 2011 Public Safety Realignment funding that this bill seeks to repurpose is constitutionally protected. While the proponents may well have creative and positive ideas for improving re-entry services for system-involved youth, these decisions under current law rest with local authorities and cannot be changed without a constitutional amendment.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning AB 2732 without my signature.

This bill makes it unlawful—punishable by civil and criminal penalties—for an employer to knowingly destroy, conceal, remove, confiscate, or possess any immigration-related documents for human trafficking or any coercive labor practice. The bill also requires employers to provide a written "Worker's Bill of Rights" to every employee in the State of California.

Labor trafficking is a problem in our state and the provision of this bill that prohibits employers from withholding immigration documents from workers is very appropriate. However, there is additional language that requires every single employer to provide to every single employee—millions in the state—a new and detailed list of rights related to labor trafficking. This goes too far. The vast majority of California employers have nothing to do with labor trafficking, so this mandate as applied to them is burdensome and unwarranted.

Sincerely,

EDMUND G. BROWN JR.

## Veto Message—Assembly Bill No. 2819

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 2819 without my signature.

This bill requests the Ralph J. Bunche Center for African American Studies at the University of California, Los Angeles, to conduct a ten-year study on the diversity of the board of directors and employees of United States high technology companies.

This year's Budget provides the Center \$1.8 million dollars in funding. I understand the Center will use some of that appropriation to study diversity in the high technology industry. Before committing to a ten-year study, which will require additional UC funding in the future, let's see the initial results of the Center's research and make informed decisions from those findings.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3080 without my signature.

This bill prohibits an applicant for employment or employee from being required to waive his or her right to a judicial forum as a condition of employment or continued employment.

In my veto message of a similar bill in 2015, I referred to recent court decisions that invalidated state policies which unduly impeded arbitration. I also wanted to see how future United States Supreme Court decisions developed before endorsing a broad ban on mandatory arbitration agreements.

The direction from the Supreme Court since my earlier veto has been clear—states must follow the Federal Arbitration Act and the Supreme Court's interpretation of the Act. *DIRECTV, Inc. v. Imburgia,* 136 S. Ct. 463, 468 (2015).

This bill is based on a theory that the Act only governs the enforcement and not the initial formation of arbitration agreements and therefore California is free to prevent mandatory arbitration agreements from being formed at the outset. The Supreme Court has made it explicit this approach is impermissible. In 2017 Justice Kagan, an appointee of President Obama, writing on behalf of a near-unanimous Supreme Court, clearly rejected the assertion that the Federal Arbitration Act has no application to contract formation issues:

"By its terms, . . . the Act cares not only about the "enforce[ment]" of arbitration agreements, but also about their initial "valid[ity]"—that is, about what it takes to enter into them. Or said otherwise: A rule selectively finding arbitration contracts invalid because improperly formed fares no better under the Act than a rule selectively refusing to enforce those agreements once properly made. Precedent confirms that point." *Kindred Nursing Centers Ltd. Partnership v. Clark*, 137 S. Ct. 1421, 1428 (2017).

Since this bill plainly violates federal law, I cannot sign this measure. Sincerely,

EDMUND G. BROWN JR.

# Receipt of Bills

I acknowledge receipt this 30th day of September, 2018, at 8:45 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 186, 1080, 1597, 1870, 2079, 2107, 2534, 2689, 2720, 2732, 2819, and 3080.

SUE PARKER Assistant Chief Clerk of the Assembly

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3081 without my signature.

This bill creates a new, ill-defined standard of joint liability between labor contractors and client employers, prohibits both entities from retaliating against an employee who has filed a harassment claim, and establishes a 30-day notice requirement before certain workers can file a civil action against a client employer.

Most of the provisions in this bill are contained in current law and are therefore unnecessary. To the extent there are new provisions, they are confusing.

Sincerely,

EDMUND G. BROWN JR.

# Veto Message—Assembly Bill No. 3115

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3115 without my signature.

This bill would permit local emergency medical services agencies to develop community paramedicine programs under prescribed state rules.

Through the health workforce pilot project started in 2014, local community paramedicine programs are using paramedics to assist in the transportation and care of patients in settings other than an emergency room. While this bill has the good intention of making the pilot project permanent, it restricts the types of facilities to which patients can be transported. It also limits the discretion of local governments to design and manage their projects in the way they think best.

I support these innovative local efforts and believe they should be expanded but without the restrictions contained in this bill. To achieve that, I am directing the continuation of the existing pilot project and encouraging all of the interested parties to work together to make this program permanent.

Sincerely,

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am returning Assembly Bill 3120 without my signature.

This bill makes amendments to the statute of limitations relating to claims of childhood sexual abuse.

In 2013 I vetoed a substantially similar bill, SB 131 (Beall). My views have not changed. As I said then:

Statutes of limitation reach back to Roman law and were specifically enshrined in the English common law by the Limitations Act of 1623. Ever since, and in every state, including California, various limits have been imposed on the time when lawsuits may still be initiated. Even though valid and profoundly important claims are at stake, all jurisdictions have seen fit to bar actions after a lapse of years.

The reason for such a universal practice is one of fairness. There comes a time when an individual or organization should be secure in the reasonable expectation that past acts are indeed in the past and not subject to further lawsuits. With the passage of time, evidence may be lost or disposed of, memories fade and witnesses move away or die.

Over the years, California's laws regarding time limits for childhood sexual abuse cases have been amended many times. The changes have affected not only how long a person has to make a claim, but also who may be sued for the sexual abuse. The issue of who is subject to liability is an important distinction as the law in this area has always and rightfully imposed longer periods of liability for an actual perpetrator of sexual abuse than for an organization that employed that perpetrator. This makes sense as third parties are in a very different position than perpetrators with respect to both evidence and memories.

For claims against a perpetrator of abuse, the current law is that a claimant must sue within eight years of attaining the age of majority (i.e. age 26) or "within three years of the date the plaintiff discovers or reasonably should have discovered that psychological injury or illness occurring after the age of majority was caused by the sexual abuse, whichever period expires later . . ." However, for claims against a third party—e.g. an organization that employed the perpetrator of the abuse—the general rule since 1998 was that a claimant must sue before he or she turns 26. A later discovered psychological injury—no matter how compelling—could not be brought against a third party by a person older than 26.

When a number of high profile sex abuse scandals in both public and private institutions came to light, many felt that the third party limitation rule described above was too harsh and that claimants over 26 should be able to recover damages for later discovered injuries from certain, more culpable entities.

In 2002, the California Legislature weighed the competing considerations on this issue and enacted SB 1779, which did the following: (1) It identified for the first time a new subcategory of third party defendants which no longer would have the protection of the age 26 cutoff for claims. Going forward these defendants—entities who knew or should have known of the sexual abuse and failed to take action—now could be sued within three years of the date of discovery of a claim. (2) Looking backwards, SB 1779 also revived for one year

Oct. 1, 2018

only (2003) all claims that had previously lapsed because of the statute of limitation. This very unusual "one year revival" of lapsed claims allowed victims relief but also set a defined cut-off time for these lapsed claims.

In reliance on the clear language and intent of this statute, the private third party defendants covered by this bill took actions to resolve these legacy claims of victims older than 26. Over 1,000 claims were filed against the Catholic Church alone, some involving alleged abuse as far back as the 1930s. By 2007, the Catholic Church in California had paid out more than \$1.2 billion to settle the claims filed during this one year revival period. Other private and non-profit employers were sued and paid out as well.

For the public third parties covered by this bill, however, a very different result occurred. There is no doubt that in 2002, when SB 1779 was enacted, it was intended to apply to both public and private entities. Indeed, it would be unreasonable, if not shocking, for the Legislature to intentionally discriminate against one set of victims, e.g. those whose abusers happened to be employed by a public instead of a private entity. However, due to a drafting error, the California Supreme Court held in 2007 that SB 1779 did not actually apply to public or governmental agencies. So, unlike private institutions, public schools and government entities were shielded from the one year revival of lapsed claims. As a result, the similarly situated victims of these entities were not accorded the remedies of SB 1779.

In 2008, the Legislature addressed this unfair distinction between victims of public as opposed to private institutions. Note, however, that the bill enacted, SB 640, did not restore equity between these two sets of victims. Instead of subjecting public/governmental entities to all of the provisions of the 2002 law, the Legislature only allowed victims of public institutions to sue under the new rules prospectively—from 2009 forward—and provided no "one year revival" period.

In passing this 2008 law, I can't believe the legislature decided that victims of abuse by a public entity are somehow less deserving than those who suffered abuse by a private entity. The children assaulted by Jerry Sandusky at Penn State or the teachers at Miramonte Elementary School in Los Angeles are no less worthy because of the nature of the institution they attended. Rather, I believe that legislators, in good faith, weighed the merits of such claims against the equities of allowing claims to be brought against third parties years after the abuse occurred. The Legislature concluded that fairness required that certain claims should be allowed, but only going forward.

The bill now before me, AB 3120, is broader than SB 131, does not fully address the inequity between state defendants and others, and provides a longer revival period for otherwise barred claims. For these reasons, as well as those previously enumerated in the veto message referenced above, I cannot sign this bill.

Sincerely,

# Receipt of Bills

I acknowledge receipt this 30th day of September, 2018, at 8:45 p.m., of the following Assembly bills without the Governor's signature, together with statements of his objections thereto, signed by the Governor, delivered to me personally by Nathan Bentham:

Assembly Bills Nos. 3081, 3115, and 3120.

SUE PARKER Assistant Chief Clerk of the Assembly

The following messages from the Governor were received and ordered printed in the Journal:

## Signing Message Assembly Bills Nos. 2629, 3061, and 3139

Governor's Office, Sacramento September 17, 2018

To the Members of the California State Assembly:

I am signing the following bills:

Assembly Bill 2629

Assembly Bill 3061

Assembly Bill 3139

Senate Bill 519

These bills authorize the Department of Transportation to lease properties in different cities for one dollar a month, if they are used to provide homeless services.

It is important to remember that these properties were never meant to be places for people to live and are generally not suitable for those purposes. The cities outlined in these bills wish to erect temporary shelters on these properties, as emergency measures. Accordingly, I am directing the Department of Transportation, the Department of Housing and Community Development, and the Office of the State Fire Marshal to work in collaboration with these local governments to ensure, through lease agreements, that emergency housing for the homeless is safe, that fire and life safety standards are met, and that such habitations are temporary, not permanent.

Sincerely.

# Signing Message—Assembly Bill No. 1884

Governor's Office, Sacramento September 20, 2018

To the Members of the California State Assembly:

I am signing Assembly Bill 1884.

This bill prohibits dine-in restaurants from automatically providing plastic straws.

Plastic was first invented in the late 19th century and has become so ubiquitous it now pervades every aspect of our modern life. It is even found in toothpaste. By 2015, the annual global production of plastic reached 448 million tons. Plastic has helped advance innovation in our society, but our infatuation with single-use convenience has led to disastrous consequences.

Ocean plastic is estimated to kill millions of marine animals every year. In fact, after a dead pilot whale washed up in Thailand, researchers found 80 plastic bags in its stomach that had prevented the mammal from digesting food. Nor are humans immune as microplastics were recently found in tap water around the world. Plastics, in all forms—straws, bottles, packaging, bags, etc.—are choking our planet.

It is a very small step to make a customer who wants a plastic straw ask for it. And it might make them pause and think again about an alternative. But one thing is clear, we must find ways to reduce and eventually eliminate single-use plastic products.

Sincerely,

EDMUND G. BROWN JR.

# Signing Message—Assembly Bill No. 987

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am signing Assembly Bill 987, which would expedite judicial review under the California Environmental Quality Act for a sports and entertainment project in the City of Inglewood, if certain requirements are met.

This bill is consistent with AB 900, a bill I signed in 2011, which first established expedited judicial review of certified Environmental Leadership Development Projects. It allows the Inglewood project to qualify for expedited judicial review if it meets certain standards, including providing traffic reduction benefits and achieving a net zero greenhouse gas emissions standard. This issue requires particular attention here given the potential for high levels of congestion.

Additionally, the project must reduce criteria pollutants and toxic air contaminants, a requirement that is not included in the current Environmental Leadership Development Project standards.

Sincerely,

# Signing Message—Assembly Bill No. 237

Governor's Office, Sacramento September 30, 2018

To the Members of the California State Assembly:

I am reluctantly signing Assembly Bill 237 because the alternative is worse. This bill increases the maximum dollar amount of loans permissible under California's Pilot Program for Increased Access to Responsible Small Dollar Loans from \$2,500 to \$7,500.

This program was created to encourage lenders to provide affordable small dollar loans to consumers. These lenders are allowed to use unlicensed third parties, known as "finders," to offer loans to borrowers, prepare loan documents, disburse loans and engage in related activities.

While I am signing this bill, I remain concerned that increasing the cap on these loans without stricter regulatory oversight may create unintended consequences. I call on the Department of Business Oversight to increase their vigilance and more carefully oversee both lenders and finders to ensure their actions comply with existing law.

The annual interest rate permitted by this pilot program—together with the fees—can exceed 50%. While this is unacceptable, loans provided outside of this program carry even more exorbitant interest rates.

From the time of Moses, usury has been condemned. Loans that exploit low income borrowers are especially abhorrent. The Legislature should heed the words of Exodus 22:25, where it is written:

"If thou lend money to any of my people that is poor by thee, thou shalt not be to him as an usurer, neither shalt though lay upon him usury."

Sincerely,

EDMUND G. BROWN JR.

PS: And now onto the Promised Land—Colusa County!

ANTHONY RENDON, Speaker

AMY LEACH, Minute Clerk

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