

CALIFORNIA LEGISLATURE

2015–16 REGULAR SESSION

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# ASSEMBLY JOURNAL

RECESS JOURNAL NO. 14

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SUMMER RECESS

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Assembly Chamber, Sacramento  
Monday, July 25, 2016

Pursuant to the provisions of Joint Rule 59, the following Assembly Journal for the 2015–16 Regular Session was printed while the Assembly was in Summer Recess.

**COMMUNICATIONS**

The following communication was presented by the Speaker, and ordered printed in the Journal:

July 22, 2016

*E. Dotson Wilson*  
*Chief Clerk of the Assembly*  
*State Capitol, Room 3196*  
*Sacramento, California*

Dear Dotson: Please be advised that I have made changes to the following committees for the 2015–16 Regular Session:

*Governmental Organization*

I have appointed Assemblymember Evan Low to the Assembly Governmental Organization Committee.

*Labor and Employment*

I have appointed Assemblymember Tony Thurmond as Chair of the Assembly Labor and Employment Committee. I have also appointed Assemblymember Patty Lopez to the committee.

*Public Safety*

I have removed Assemblymember Evan Low from the Assembly Public Safety Committee, creating a Democratic vacancy.

*Utilities and Commerce*

I have appointed Assemblymember Chris Holden to the Assembly Utilities and Commerce Committee.

Sincerely,

ANTHONY RENDON  
Speaker of the Assembly

**SPECIAL COMMITTEE MEETINGS**

By unanimous consent, the following committees were permitted to meet:

Joint Legislative Committee on Emergency Management, on Wednesday, August 3, 2016, at 10 a.m., in Room 126;

Revenue and Taxation, on Monday, August 1, 2016, at 12 noon, in Room 126;

Water, Parks, and Wildlife, on Friday, August 5, 2016, at 10 a.m., at the Albert J. Boro Community Center in San Rafael;

Select Committee on Campus Climate, on Wednesday, August 3, 2016, at 2 p.m., in Room 127;

Select Committee on Higher Education in San Diego County, on Friday, August 5, 2016, at 1 p.m., in the Chula Vista City Council Chambers;

Governmental Organization, on Wednesday, August 3, 2016, at 1:30 p.m., in Room 4202;

Natural Resources, to convene jointly with the Senate Select Committee on the Refugio Oil Spill, on Thursday, August 4, 2016, at 2:30 p.m., in Ventura;

Veterans Affairs, on Wednesday, August 10, 2016, at 2:30 p.m., in Room 444;

Select Committee on Infectious Diseases in High Risk Disadvantaged Communities, on Tuesday, August 9, 2016, in Room 127.

**REPORTS**

The following letters of transmittal were presented by the Chief Clerk and ordered printed in the Journal:

California State Auditor

2015-121  
June 16, 2016

*The Honorable Speaker of the Assembly  
The Honorable Members of the Assembly  
of the Legislature of California  
State Capitol, Room 3196  
Sacramento, California*

Members of the Assembly: As requested by the Joint Legislative Audit Committee, the California State Auditor presents this audit report concerning the policies and procedures for the planning, development, and implementation of the California Department of Veterans Affairs' (CalVet) Enterprise-Wide Veterans Home Information System (system).

This report concludes that CalVet paid nearly \$28 million for the implementation of a system that has not improved the veterans homes' process for documenting medical care or reduced the homes' reliance on paper records, as it was intended to do. In addition, system instability and concerns about functionality resulted in CalVet implementing fewer system functions at some homes than originally planned, thus limiting CalVet's ability to provide more consistent, efficient care for veterans. CalVet's project management failed to promptly identify and address the system's functionality issues. Although it was aware of the problems as early as mid-2012, CalVet did not begin to address them until late 2013, and the steps it did take did not ultimately fix the problems. Further, although the California Department of Technology (Technology Department) facilitated the contract dispute negotiations between

CalVet and the system contractor, it could not provide sufficient documentation to demonstrate its efforts to ensure that the agreements reached were in the best interests of the State.

Several key deficiencies contributed to CalVet's failure to implement a system that meets its needs. CalVet did not exercise adequate oversight of its system project. Specifically, it did not complete or partially completed six of the 12 management oversight plans required by state policy for ensuring effective project management. For the six completed plans, CalVet fully followed only four. For instance, it did not consistently conduct impact analyses on change requests, and therefore was unable to demonstrate that it properly understood the impact of various change requests on the project's costs, scope, and timelines. CalVet also hired an oversight contractor to provide both independent project oversight (IPO) and independent verification and validation services for its system project, but that oversight contractor's work was inadequate, and by using the same contractor to perform both services, CalVet did not ensure it had effective oversight. The Technology Department also did not adequately fulfill its oversight responsibilities for CalVet's system project. Specifically, it did not identify significant concerns with the system until August 2012. The Technology Department indicated that because of the nature of its oversight for this project—consisting of reviewing reports created by the oversight contractor—and because the reports did not indicate any critical errors with the project, the Technology Department did not raise any concerns. However, our information technology expert reviewed the IPO reports and indicated that they were consistently lacking in critical analysis, and that this omission alone should have been a red flag triggering the Technology Department's closer review and inspection.

Respectfully submitted,

ELAINE M. HOWLE, CPA  
State Auditor

Above report referred to the Committee on Veterans Affairs.

California State Auditor

2015-129  
July 14, 2016

*The Honorable Speaker of the Assembly  
The Honorable Members of the Assembly  
of the Legislature of California  
State Capitol, Room 3196  
Sacramento, California*

Members of the Assembly: As requested by the Joint Legislative Audit Committee, the California State Auditor presents this audit report concerning the administration and operations of the King City Police Department (Department). This report concludes that strengthening management practices would help the Department's efforts to prevent officer misconduct and regain the public's trust. Since February 2014—after the arrest of six of its officers—the Department has been aware of the need to rebuild the public's confidence in its ability to serve the community. Although the Department has policies, procedures, and practices that help guide its operations, we found that it should take specific steps to improve management processes to prevent officer misconduct and noncompliance with policies, and to gain greater

community confidence in its operations. For example, the Department maintains officer investigation and discipline processes that comply with legal requirements, but the Department's policy allows supervisors to handle verbal complaints about officers from the public in an informal manner, which may result in mishandling of a complaint, including not thoroughly reviewing the conduct issue raised by the complaint. Strengthening its processes for handling informal complaints will allow the Department to ensure that they are fully addressed. Additionally, the Department should provide more opportunities for members of the public to voice their concerns, such as informing the public that complaint forms may be filed at city hall or on the Department's website.

The Department should also improve some of its practices related to citation issuance, vehicle towing, and community engagement. The Department does not perform regular reviews of the number and types of citations its officers issue, which it could use to identify trends and follow up with officers to ensure consistent enforcement strategies. Moreover, management at the Department does not document the internal direction it provides to its staff, which would allow the Department to hold its officers accountable if citation trends vary from management's focus. The Department has also not fully updated its towing policy to reflect the city council's directive from March 2014. Although the Department has prepared monthly towing reports that include a notation of the legal authority for towing each vehicle, the report lacks information on the reasons the vehicle needed to be towed. Such information would provide the city council and the community with additional perspective on the circumstances of the tows. Finally, although it conducts various activities to engage the community, the Department has not developed a comprehensive community engagement plan, which it could use to summarize its planned activities and strategies, and to establish goals and timelines.

Respectfully submitted,

ELAINE M. HOWLE, CPA  
State Auditor

Above report referred to the Committee on Public Safety.

#### **ENGROSSMENT AND ENROLLMENT REPORTS**

Assembly Chamber, July 11, 2016

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 1272  
Assembly Bill No. 1311  
Assembly Bill No. 1593  
Assembly Bill No. 1645  
Assembly Bill No. 1666  
Assembly Bill No. 1684  
Assembly Bill No. 1700  
Assembly Bill No. 1703

Assembly Bill No. 1709  
Assembly Bill No. 1722  
Assembly Bill No. 1734  
Assembly Bill No. 1735  
Assembly Bill No. 1769  
Assembly Bill No. 1813  
Assembly Bill No. 1825  
Assembly Bill No. 1829

And reports the same correctly enrolled, and presented to the Governor on the 11th day of July, 2016, at 4:30 p.m.

E. DOTSON WILSON, Chief Clerk

Assembly Chamber, July 11, 2016

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 1850  
Assembly Bill No. 1856  
Assembly Bill No. 1917  
Assembly Bill No. 1953  
Assembly Bill No. 1963  
Assembly Bill No. 2061  
Assembly Bill No. 2063  
Assembly Bill No. 2073

Assembly Bill No. 2161  
Assembly Bill No. 2211  
Assembly Bill No. 2232  
Assembly Bill No. 2248  
Assembly Bill No. 2252  
Assembly Bill No. 2265  
Assembly Bill No. 2289  
Assembly Bill No. 2505

And reports the same correctly enrolled, and presented to the Governor on the 11th day of July, 2016, at 4:30 p.m.

E. DOTSON WILSON, Chief Clerk

Assembly Chamber, July 11, 2016

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 2535  
Assembly Bill No. 2537  
Assembly Bill No. 2605  
Assembly Bill No. 2654  
Assembly Bill No. 2655  
Assembly Bill No. 2696

Assembly Bill No. 2721  
Assembly Bill No. 2791  
Assembly Bill No. 2846  
Assembly Bill No. 2901  
Assembly Bill No. 2908  
Assembly Bill No. 2914

And reports the same correctly enrolled, and presented to the Governor on the 11th day of July, 2016, at 4:30 p.m.

E. DOTSON WILSON, Chief Clerk

Assembly Chamber, July 12, 2016

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 857

And reports the same correctly enrolled, and presented to the Governor on the 12th day of July, 2016, at 4:30 p.m.

E. DOTSON WILSON, Chief Clerk

Assembly Chamber, July 20, 2016

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 516

And reports the same correctly enrolled, and presented to the Governor on the 20th day of July, 2016, at 4:30 p.m.

E. DOTSON WILSON, Chief Clerk

Assembly Chamber, July 11, 2016

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Concurrent Resolution No. 142  
Assembly Concurrent Resolution No. 144  
Assembly Concurrent Resolution No. 170  
Assembly Concurrent Resolution No. 171  
Assembly Concurrent Resolution No. 175  
Assembly Concurrent Resolution No. 179  
Assembly Concurrent Resolution No. 184  
Assembly Concurrent Resolution No. 187  
Assembly Concurrent Resolution No. 192  
Assembly Joint Resolution No. 20  
Assembly Joint Resolution No. 33

And reports the same correctly enrolled, and presented to the Secretary of State on the 11th day of July, 2016, at 2:30 p.m.

E. DOTSON WILSON, Chief Clerk

**MESSAGES FROM THE GOVERNOR**

The following veto message from the Governor was received and ordered printed in the Journal, and Assembly Bill No. 2901 ordered to the unfinished business file:

**Veto Message—Assembly Bill No. 2901**

Governor's Office, Sacramento  
July 25, 2016

*To the Members of the California State Assembly:*

I am returning Assembly Bill 2901 without my signature.

This bill expands the reporting requirements of the California Competes Tax Credit Program administered by the Governor's Office of Business and Economic Development.

As currently drafted, this bill would chapter out specific provisions in the recently enacted general government budget trailer bill. Therefore, I cannot sign it at this time.

Sincerely,

EDMUND G. BROWN JR.

Receipt of Bills

I acknowledge receipt this 25th day of July, 2016, at 9:44 a.m., of the following Assembly bill without the Governor's signature, together with a statement of his objections thereto, signed by the Governor, delivered to me personally by Danielle Mae Santiago:

Assembly Bill No. 2901.

BRIAN S. EBBERT

Assistant Chief Clerk of the Assembly

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ANTHONY RENDON, Speaker

AMY LEACH, Minute Clerk