CALIFORNIA LEGISLATURE 1995–96 REGULAR SESSION

ASSEMBLY DAILY JOURNAL

Wednesday, January 17, 1996 ONE HUNDRED FIFTY-THIRD SESSION DAY FOUR HUNDRED NINTH CALENDAR DAY AT SACRAMENTO, CALIFORNIA



NOTE: Official record of roll call votes; all amendments considered by the Assembly on this day are on file with the Chief Clerk of the Assembly and available on request. A list of all measures amended and on which amendments were offered is shown on the final page of this day's Assembly Journal.

PROCEEDINGS OF THE ASSEMBLY

IN ASSEMBLY

Assembly Chamber, Sacramento Wednesday, January 17, 1996

The Assembly met at 7 a.m.

Hon. Mickey Conroy, Assembly Member, 71st District, presiding. Chief Clerk E. Dotson Wilson at the Desk.

Assistant Clerk Sue Parker reading.

ROLL CALL

The following were placed upon the morning roll call—79:

| Ackerman | Campbell | House | Murray, Willard |
|---------------|-----------|---------------|-----------------|
| Aguiar | Cannella | Isenberg | Napolitano |
| Alby | Conroy | Kaloogian | Olberg |
| Alpert | Cortese | Katz | Poochigian |
| Archie-Hudson | Cunneen | Knight | Rainey |
| Baca | Davis | Knowles | Richter |
| Baldwin | Ducheny | Knox | Rogan |
| Bates | Escutia | Kuehl | Setencich |
| Battin | Figueroa | Kuykendall | Sher |
| Baugh | Firestone | Lee | Speier |
| Boland | Friedman | Machado | Sweeney |
| Bordonaro | Frusetta | Margett | Takasugi |
| Bowen | Gallegos | Martinez | Thompson |
| Bowler | Goldsmith | Mazzoni | Tucker |
| Brewer | Granlund | McDonald | Vasconcellos |
| Brown | Hannigan | McPherson | Villaraigosa |
| Brulte | Harvey | Miller | Weggeland |
| Burton | Hauser | Morrissey | Woods |
| Bustamante | Hawkins | Morrow | Mr. Speaker |
| Caldera | Hoge | Murray, Kevin | - |

Quorum present.

At 1:52 p.m., Hon. Tom Woods, 2nd District, presiding

REGULAR BUSINESS DISPENSED WITH

By unanimous consent, the regular order of business of the Assembly was dispensed with for this legislative day.

COMMUNICATIONS

The following communication was presented by the Speaker, and ordered printed in the Journal:

January 17, 1996

E. Dotson Wilson

Chief Clerk, State Assembly State Capitol, Room 3196

Dear Mr. Wilson, Please be advised that Assemblyman Trice Harvey is appointed to replace Assemblyman Peter Frusetta at today's hearing of the Appropriations Committee.

Sincerely,

CURT PRINGLE Chair, Committee on Rules The following letter of transmittal was presented by the Speaker, and ordered printed in the Journal:

California State Auditor

Investigative Report I950038 January 17, 1996

The Honorable Speaker of the Assembly
The Honorable Members of the Assembly of the
Legislature of California
State Capitol, Room 3196
Sacramento, California

Members of the Assembly: The Bureau of State Audits presents its investigative report concerning the California Cemetery Board (board). This report concludes that two employees of the board engaged in incompatible activities. Specifically, an official violated state laws prohibiting incompatible activities by accepting \$10,237.66 in cemetery trust funds from the president of the corporate owner of cemeteries subject to board enforcement. In addition, the official made false representations and withheld information concerning these trust funds. Further, he improperly exempted the cemetery from statutory requirements. The other employee violated state laws when he accepted \$3,840 from another cemetery under court-ordered receivership.

In addition, the official breached his fiduciary duty over one cemetery's trust funds by spending \$6,426 for illegal and improper purposes, spending the trust's principal without court authorization, and failing to identify the trust's property as belonging to the trust. Finally, the official breached his fiduciary responsibility over trust funds in general by failing to invest the funds prudently and prepare accounting documents as required by law.

Respectfully submitted,

KURT R. SJOBERG State Auditor

Above report referred to the Committee on Consumer Protection, Governmental Efficiency and Economic Development.

The following communication was presented by the Chief Clerk, and ordered printed in the Journal:

January 17, 1996

Mr. E. Dotson Wilson Chief Clerk of the Assembly State Capitol, Room 3196 Sacramento, California

Dear Dotson: Please be advised that the following payments have been received by the Assembly Rules Committee in connection with the International Trade Conference on the Americas:

Source San Gabriel Valley Commerce and Cities

Consortium

Amount Nonmonetary payment of \$850.40

Purpose International Trade Conference on the Americas

Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff

Department of Food and Agriculture Source Amount Nonmonetary payment of \$825.00

Purpose International Trade Conference on the Americas Person/Class for Assembly Select Committee on the Americas.

Whom Payment Used Assembly Members and Staff **Business Network Expositions** Source

Nonmonetary payment of \$16,200.00 Amount

International Trade Conference on the Americas Purpose Person/Class for Assembly Select Committee on the Americas.

Whom Payment Used Assembly Members and Staff

Source Committee for Economic Development through

Power in Regional Partnerships

Amount Nonmonetary payment of \$10,000.00

Purpose International Trade Conference on the Americas Person/Class for Assembly Select Committee on the Americas.

Assembly Members and Staff Whom Payment Used

Santee Dairies, Inc. Source

Nonmonetary payment of \$150.00 Amount

International Trade Conference on the Americas Purpose Person/Class for Assembly Select Committee on the Americas,

Assembly Members and Staff Whom Payment Used The State Bar of California Source

Nonmonetary payment of \$3,487.53 Amount

International Trade Conference on the Americas Purpose Person/Class for Assembly Select Committee on the Americas,

Assembly Members and Staff Whom Payment Used

Freedom Communications of Irvine Source Nonmonetary payment of \$3,160.00 Amount

International Trade Conference on the Americas Purpose Person/Class for Assembly Select Committee on the Americas,

Assembly Members and Staff Whom Payment Used

Norwalk Chamber of Commerce Source Nonmonetary payment of \$500.00 Amount

International Trade Conference on the Americas Purpose

Person/Class for Assembly Select Committee on the Americas, Whom Payment Used Assembly Members and Staff

Source Beyond Our Borders Amount Nonmonetary payment of \$50.00

Purpose International Trade Conference on the Americas
Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff

Source Rosemead Area Chamber of Commerce and

Visitor Information Center

Amount Nonmonetary payment of \$1,025.00

Purpose International Trade Conference on the Americas
Person/Class for Assembly Select Committee on the Americas.

Whom Payment Used Assembly Members and Staff
Source CM Magnetics Corporation

Amount Nonmonetary payment of \$150.00

Purpose International Trade Conference on the Americas Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff
Source Sheraton Norwalk Hotel

Amount Nonmonetary payment of \$5,410.85

Purpose International Trade Conference on the Americas
Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff

Source Cerritos Community College District
Amount Nonmonetary payment of \$6,678.84

Purpose International Trade Conference on the Americas
Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff

Source United Airlines Cargo

Amount Nonmonetary payment of \$5,130.00

Purpose International Trade Conference on the Americas
Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff

Source Economic Development Corporation
Amount Nonmonetary payment of \$319.62

Purpose International Trade Conference on the Americas Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff
Source Hollingsead International

Amount Nonmonetary payment of \$1,243.50

Purpose International Trade Conference on the Americas

Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff
Source Cellatroniks Via Technologies
Amount Nonmonetary payment of \$200.00

Purpose International Trade Conference on the Americas
Person/Class for Assembly Select Committee on the Americas.

Whom Payment Used Assembly Members and Staff

Source Rio Hondo College

Amount Nonmonetary payment of \$1,050.00

Purpose International Trade Conference on the Americas Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff
Source GTE Telephone Operations

Amount Nonmonetary payment of \$138.00

Purpose International Trade Conference on the Americas
Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff

Source Southern California Gas Company Amount Nonmonetary payment of \$2,075.00

Purpose International Trade Conference on the Americas
Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff

Source California Manufacturers Association
Amount Nonmonetary payment of \$300.00

Purpose International Trade Conference on the Americas
Person/Class for Assembly Select Committee on the Americas,

Whom Payment Used Assembly Members and Staff

Please cause this information to be printed in the Assembly Journal in accordance with HR 37.

Very truly yours,

JIM RICHARDSON

Chief Administrative Officer Assembly Rules Committee The following communications were presented by the Chief Clerk from:

Kathleen F. DaRosa, Initiative Coordinator, Department of Justice, Office of the Attorney General, Sacramento, transmitting copies of the title, summary, and text of the following proposed initiatives, pursuant to Section 9007, Elections Code:

Top Income Tax Brackets. Continuation. Revenues to Local Agencies.
Initiative Statute.

Referred by the Speaker to the Committee on Revenue and Taxation.

Wesley Franklin, Director, Public Utilities Commission, San Francisco, dated January 9, 1996, relative to delay in submitting a report to the Legislature on the status of utility programs relating to manufactured homes and mobilehomes. Referred by the Speaker to the Committee on Natural Resources.

REPORTS

The following reports were presented by the Chief Clerk:

Report to the California Legislature on Approved Mandate Claims July 1, 1995–December 31, 1995 (Pursuant to Government Code Section 17600)

Above transmitted report, together with letter of transmittal from Kirk G. Stewart, Executive Director, Commission on State Mandates, Sacramento, dated January 9, 1996, referred by the Speaker to the Committee on Appropriations.

Report to the California Legislature on Denied Mandate Claims January 1, 1995–December 31, 1995 (Pursuant to Government Code Section 17601)

Above transmitted report, together with letter of transmittal from Kirk G. Stewart, Executive Director, Commission on State Mandates, Sacramento, dated January 9, 1996, referred by the Speaker to the Committee on Appropriations.

Property Tax Assessment Surveys in the Counties of Alpine, Del Norte, El Dorado, Lake, Madera, Mariposa, Nevada, Plumas, San Diego, San Joaquin, Santa Clara, Sonoma, Shasta, Trinity, Tulare, and Stanislaus.

(Pursuant to Government Code Section 15646)

Above transmitted report, together with letter of transmittal from Burton W. Oliver, Executive Director, State Board of Equalization, Sacramento, dated December 29, 1995, referred by the Speaker to the Committee on Revenue and Taxation.

REQUEST TO SUSPEND JOINT RULES

The following request was received, and read:

Assembly Chamber, January 17, 1996

Mr. Speaker: I request permission to suspend Joint Rule 61 as it relates to Assembly Bill No. 341.

DAVID KNOWLES

Above request ordered transmitted to the Committee on Rules.

ENGROSSMENT AND ENROLLMENT REPORTS

Assembly Chamber, January 17, 1996

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined: Assembly Bill No. 1179

And reports the same correctly engrossed.

E. DOTSON WILSON, Chief Clerk

Above bill ordered returned to second reading file.

Assembly Chamber, January 17, 1996

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 108
Assembly Bill No. 612
Assembly Bill No. 612
Assembly Bill No. 677
Assembly Bill No. 893
Assembly Bill No. 1809

And reports the same correctly engrossed.

E. DOTSON WILSON, Chief Clerk

Above bills re-referred to committee.

Assembly Chamber, January 17, 1996

Mr. Speaker: Pursuant to your instructions, the Chief Clerk has examined:

Assembly Bill No. 52 Assembly Bill No. 583 Assembly Bill No. 352 Assembly Bill No. 978

And reports the same correctly engrossed.

E. DOTSON WILSON, Chief Clerk

Above bills re-referred to committee.

INTRODUCTION AND FIRST READING OF ASSEMBLY BILLS

The following bills were introduced and read the first time:

ASSEMBLY BILL NO. 2071—Miller. An act to amend Sections 11758.40, 11758.43, and 11758.45 of, and to add Sections 11758.41, 11758.42, and 11758.44 to, the Health and Safety Code, relating to drug programs.

ASSEMBLY BILL NO. 2072—Kevin Murray. An act to add Section 1465.7 to the Penal Code, relating to vehicles.

ASSEMBLY BILL NO. 2073—Battin. An act to amend Sections 17062 and 23457 of the Revenue and Taxation Code, relating to taxation, to take effect immediately, tax levy.

ASSEMBLY BILL NO. 2074—Hannigan. An act to add Article 1.9 (commencing with Section 26639.5) to Chapter 2 of Part 3 of Division 2 of Title 3 of the Government Code, relating to county officers.

ASSEMBLY BILL NO. 2075—Hannigan. An act to amend Section 2892 of the Public Utilities Code, relating to telephones.

ASSEMBLY BILL NO. 2076—Burton. An act to amend Sections 12200.015, 12200.017, and 12201 of the Welfare and Institutions Code, relating to public social services.

AUTHOR'S AMENDMENTS Committee on Insurance

January 17, 1996

Mr. Speaker: The Chair of your Committee on Insurance reports:

Assembly Bill No. 341

With author's amendments with the recommendation: Amend, and re-refer to the committee.

KNOWLES, Chairman

ASSEMBLY BILL NO. 341—An act to amend Section 1861.02 of the Insurance Code, relating to insurance, and declaring the urgency thereof, to take effect immediately.

Bill read second time; author's amendments, presented pursuant to Assembly Rules, read and adopted; bill ordered reprinted, and to be re-referred to the committee.

AUTHOR'S AMENDMENTS

Committee on Elections, Reapportionment and Constitutional Amendments

January 17, 1996

Mr. Speaker: The Chair of your Committee on Elections, Reapportionment and Constitutional Amendments reports:

Assembly Bill No. 10

With author's amendments with the recommendation: Amend, and re-refer to the committee.

McPHERSON, Chairman

ASSEMBLY BILL NO. 10—An act to add Sections 2137.3, 2137.5, 2137.7, and 14216.5 to the Elections Code, relating to elections.

Bill read second time; author's amendments, presented pursuant to Assembly Rules, read and adopted; bill ordered reprinted, and to be re-referred to the committee.

AUTHOR'S AMENDMENTSCommittee on Appropriations

January 17, 1996

Mr. Speaker: The Chair of your Committee on Appropriations reports: Senate Bill No. 292

With author's amendments with the recommendation: Amend, and re-refer to the committee.

POOCHIGIAN, Chairman

SENATE BILL NO. 292—An act to add Chapter 15 (commencing with Section 53000) to Part 28 of the Education Code, relating to the California Scholars Program, and making an appropriation therefor.

Bill read second time; author's amendments, presented pursuant to Assembly Rules, read and adopted; bill ordered reprinted, and to be re-referred to the committee.

AUTHOR'S AMENDMENTS Committee on Appropriations

January 17, 1996

Mr. Speaker: The Chair of your Committee on Appropriations reports: Assembly Bill No. 1018

With author's amendments with the recommendation: Amend, and re-refer to the committee.

POOCHIGIAN, Chairman

ASSEMBLY BILL NO. 1018—An act to amend Section 1170.12 of the Penal Code, relating to sentencing.

Bill read second time; author's amendments, presented pursuant to Assembly Rules, read and adopted; bill ordered reprinted, and to be re-referred to the committee.

REPORTS OF STANDING COMMITTEES Committee on Water, Parks and Wildlife

Date of Hearing: January 16, 1996

Mr. Speaker: Your Committee on Water, Parks and Wildlife reports:

Assembly Bill No. 363 Assembly Bill No. 748

With the recommendation: Do pass, and be re-referred to the Committee on Appropriations with recommendation: To Consent Calendar.

CORTESE, Chairman

Above bills re-referred to the Committee on Appropriations.

Committee on Transportation

Date of Hearing: January 11, 1996

Mr. Speaker: Your Committee on Transportation reports:

Assembly Bill No. 735

With amendments with the recommendation: Amend, do pass, as amended, and be re-referred to the Committee on Appropriations.

VILLARAIGOSA, Chairman

Above bill ordered to second reading.

Committee on Education

Date of Hearing: January 10, 1996

Mr. Speaker: Your Committee on Education reports:

Assembly Bill No. 508

Assembly Bill No. 649 Assembly Bill No. 955

With amendments with the recommendation: Amend, do pass, as amended, and be re-referred to the Committee on Appropriations.

ALPERT, Chairwoman

Above bills ordered to second reading.

Committee on Water, Parks and Wildlife

Date of Hearing: January 16, 1996

Mr. Speaker: Your Committee on Water, Parks and Wildlife reports:

Assembly Bill No. 360

Appropriations.

Assembly Bill No. 619

Assembly Bill No. 474

Assembly Bill No. 1359

With the recommendation: Do pass, and be re-referred to the Committee on

CORTESE, Chairman

Above bills re-referred to the Committee on Appropriations.

Committee on Transportation

Date of Hearing: January 11, 1996

Mr. Speaker: Your Committee on Transportation reports:

Assembly Bill No. 1607

With amendments with the recommendation: Amend, and do pass, as amended.

VILLARAIGOSA, Chairman

Above bill ordered to second reading.

Committee on Environmental Safety and Toxic Materials

Date of Hearing: January 16, 1996

Mr. Speaker: Your Committee on Environmental Safety and Toxic Materials reports: Assembly Bill No. 362

Assembly Bill No. 1651

With the recommendation: Do pass, and be re-referred to the Committee on Appropriations.

RICHTER, Chairman

Above bills re-referred to the Committee on Appropriations.

Date of Hearing: January 16, 1996

Mr. Speaker: Your Committee on Environmental Safety and Toxic Materials reports: Assembly Bill No. 1530

With the recommendation: Do pass, and re-refer to Committee on Appropriations with recommendation: To Consent Calendar.

RICHTER, Chairman

Above bill re-referred to the Committee on Appropriations.

Date of Hearing: January 16, 1996

Mr. Speaker: Your Committee on Environmental Safety and Toxic Materials reports: Assembly Bill No. 403

With amendments with the recommendation: Amend, do pass, as amended, and be re-referred to the Committee on Appropriations.

RICHTER, Chairman

Above bill ordered to second reading.

Committee on Revenue and Taxation

Date of Hearing: January 9, 1996

Mr. Speaker: Your Committee on Revenue and Taxation reports:

Assembly Bill No. 916 Assembly Bill No. 1673

With amendments with the recommendation: Amend, do pass, as amended, and be re-referred to the Committee on Appropriations.

McDONALD, Chairwoman

Above bills ordered to second reading.

Committee on Water, Parks and Wildlife

Date of Hearing: January 16, 1996

Mr. Speaker: Your Committee on Water, Parks and Wildlife reports:

Assembly Bill No. 1363

With the recommendation: Do pass.

CORTESE, Chairman

Above bill ordered to second reading.

Committee on Banking and Finance

Date of Hearing: January 17, 1996

Mr. Speaker: Your Committee on Banking and Finance reports:

Assembly Bill No. 1646

With the recommendation: Do pass, and be re-referred to the Committee on Appropriations.

MILLER, Chairman

Above bill re-referred to the Committee on Appropriations.

Committee on Revenue and Taxation

Date of Hearing: January 16, 1996

Mr. Speaker: Your Committee on Revenue and Taxation reports:

Assembly Bill No. 779 Assembly Bill No. 1193

With the recommendation: Do pass, and be re-referred to the Committee on Appropriations.

McDONALD, Chairwoman

Above bills re-referred to the Committee on Appropriations.

Date of Hearing: January 16, 1996

Mr. Speaker: Your Committee on Revenue and Taxation reports:

Assembly Bill No. 456 Assembly Bill No. 1081

With the recommendation: Do pass.

McDONALD, Chairwoman

Above bills ordered to second reading.

Committee on Appropriations

Date of Hearing: January 17, 1996

Mr. Speaker: Your Committee on Appropriations reports:

Assembly Bill No. 244 Assembly Bill No. 409 Assembly Bill No. 589

With the recommendation: Do pass.

POOCHIGIAN, Chairman

Above bills ordered to second reading.

Date of Hearing: January 17, 1996

Mr. Speaker: Your Committee on Appropriations reports:

Assembly Bill No. 243
Assembly Bill No. 246
Assembly Bill No. 1220

With amendments with the recommendation: Amend, and do pass, as amended.

POOCHIGIAN, Chairman

Above bills ordered to second reading.

Committee on Local Government

Date of Hearing: January 17, 1996

Mr. Speaker: Your Committee on Local Government reports:

Assembly Bill No. 5 Assembly Bill No. 15

With the recommendation: Do pass.

RAINEY, Chairman

Above bills ordered to second reading.

Date of Hearing: January 17, 1996

Mr. Speaker: Your Committee on Local Government reports:

Assembly Bill No. 134

With the recommendation: Do pass.

Pursuant to the provisions of Joint Rules Nos. 22.1, 22.2, and 22.3, the committee recommends that the above bill be placed on the Consent Calendar.

RAINEY, Chairman

Above bill ordered to second reading.

Date of Hearing: January 17, 1996

Mr. Speaker: Your Committee on Local Government reports:

Assembly Bill No. 698

With the recommendation: Do pass, and be re-referred to the Committee on Appropriations.

RAINEY, Chairman

Above bill re-referred to the Committee on Appropriations.

Date of Hearing: January 17, 1996

Mr. Speaker: Your Committee on Local Government reports:

Assembly Bill No. 1537

With amendments with the recommendation: Amend, do pass, as amended, and be re-referred to the Committee on Appropriations.

RAINEY, Chairman

Above bill ordered to second reading.

CONSIDERATION OF DAILY FILE ASSEMBLY BILLS RETURNED TO SECOND READING FILE PURSUANT TO THE RULES

Pursuant to the Assembly Rules, the following Assembly bills were this day on the second reading file:

Assembly Bills Nos. 1179 and 1856, ordered to third reading.

SECOND READING OF ASSEMBLY BILLS

 ${\bf ASSEMBLY\,BILL\,NO.\,879} \\ --- \\ {\bf An\,act\,to\,add\,Section\,9025.5\,to\,the\,Government\,Code,\,relating\,to\,the\,Legislature.}$

Bill read second time; amendments proposed by the Committee on Rules read and adopted, bill ordered reprinted and to be re-referred to the Committee on Appropriations.

 ${\bf ASSEMBLY\ BILL\ NO.\ 1848} — {\rm An\ act\ to\ add\ Section\ 34051.17}$ to the Vehicle Code, relating to vehicles.

Bill read second time; amendments proposed by the Committee on Transportation read and adopted, bill ordered reprinted and to be re-referred to the Committee on Appropriations.

BILLS RETURNED TO THIRD READING FILE

Pursuant to Assembly Rule 78, the following bill was withdrawn from the inactive file, and placed upon the third reading file:

Assembly Bill No. 1719, on request of Assembly Member Isenberg.

CONSIDERATION OF DAILY FILE (RESUMED) UNFINISHED BUSINESS MOTION TO WITHDRAW ASSEMBLY BILL NO. 528 FROM COMMITTEE CONTINUED

By unanimous consent the motion to withdraw Assembly Bill No. 528 from the Committee on Human Services was continued until the next legislative day.

MOTION TO RECONSIDER BILLS CONTINUED

By unanimous consent, the motions to reconsider the votes on Assembly Bills Nos. 458, 976, 1317, 574, and 378; and Senate Bills Nos. 1332 and 394 were continued until the next legislative day.

ADJOURNMENT

At 3 p.m., the Assembly adjourned until 8:30 a.m., Thursday, January 18, 1996.

CURT PRINGLE, Speaker

ROCEL BETTENCOURT, Acting Minute Clerk

AMENDMENTS CONSIDERED BY THE ASSEMBLY ON JANUARY 17, 1996

The following measures were amended in the Assembly on this day:

| AB | RN |
|------|---------|
| 10 | 9601025 |
| 341 | 9600582 |
| 879 | 9601174 |
| 1018 | 9600715 |
| 1848 | 9601126 |
| SB | RN |
| 292 | 9600683 |